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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

MARK SOARES, et al.,  
Plaintiffs,  
v.  
FLOWERS FOODS, INC., et al.,  
Defendants.

Case No. [15-cv-04918-JSC](#)

**ORDER RE: MOTION FOR CLASS  
CERTIFICATION**

Re: Dkt. No. 61

Plaintiffs in this putative class action are distributors who delivered baked goods for Defendants Flower Foods, Inc., Flowers Baking Co. of California, Flowers Baking Co. of Modesto, and Flowers Bakeries Brands, Inc. (together, “Defendants” or “Flowers”). Plaintiffs assert California wage and hour claims based on the allegation that Flowers misclassified its distributors as independent contractors/franchisees rather than employees. Now pending before the Court is Plaintiffs’ motion for class certification. (Dkt. No. 61.<sup>1</sup>) Having considered the parties’ submissions, and having had the benefit of oral argument, the Court DENIES Plaintiffs’ motion as individual issues predominate and a class action is not superior to individual actions.

**BACKGROUND**

**I. Factual Background<sup>2</sup>**

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<sup>1</sup> Record citations are to material in the Electronic Case File (“ECF”); pinpoint citations are to the ECF-generated page numbers at the top of the documents.

<sup>2</sup> The background is based on the exhibits from Plaintiffs’ motion, those attached to Defendants’ “Compendium of Evidence” (Dkt. No. 63), and judicially noticeable documents. Both parties filed Requests for Judicial Notice asking the Court to consider unpublished opinions from other district courts on motions for class certification in misclassification claims. (Dkt. Nos. 65, 68.) A court may take judicial notice of “matters of public record[,]” including relevant opinions of other courts. *Lee v. City of Los Angeles*, 250 F.3d 668, 689 (9th Cir. 2001) (citation omitted); *see, e.g.*,

1           Flowers and its network of subsidiaries “manufacture and/or distribute various bakery  
2 products, most of which are then distributed to retail stores, restaurant, fast food business, military  
3 and institutional accounts.” (Dkt. No. 61-6 at 25; Dkt. No. 61-5 at 4.) Flowers uses distributors to  
4 move its bread products to stores in the segment of its business known as “direct store delivery.”  
5 (Dkt. No. 61-6 at 234-235.) Flowers California began distributing its bakery goods throughout  
6 Northern California in February 2013.<sup>3</sup> (Dkt. No. 61-6 at 236.) For distribution purposes,  
7 Flowers divides its Northern California market area, which extends “from Visalia north to the  
8 Oregon Border and from the Pacific Coast to the Nevada border”) into distribution territories,  
9 which individuals, called “Distributors,” service.

10           Plaintiffs and the putative class members are Distributors who entered into written  
11 “Distributor Agreements” to provide distribution services in Northern California Flowers  
12 territories during the class period. Generally speaking, Distributors purchase the exclusive right to  
13 sell Flowers’ products in given geographic territories and are responsible for delivering,  
14 displaying, and selling Flowers products in their areas. The named Plaintiffs began working for  
15 Flowers as Prospective Distributors in early 2013. Both became Distributors by entering into  
16 Distributor Agreements with Flowers later that year. Soares resigned from Flowers in May 2016.

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19 *Murray v. Sears, Roebuck & Co.*, No. 09-cv-05744 CW, 2010 WL 2898291, at \*1 n.1 (N.D. Cal.  
20 July 21, 2010) (in class action, taking judicial notice of court orders in a case pending before  
21 another court involving similar claims). However, the Court declines to consider Defendants’  
22 “Summary of Evidence.” (Dkt. No. 64.) All factual background, including summaries  
23 highlighting differences among distributors’ experiences working for Flowers, should have been  
24 included in Defendants’ opposition itself. *See* N.D. Cal. Civ. L.R. 7-4 (requiring a brief or  
25 memorandum of points and authorities filed in opposition to a motion may not exceed 25 pages of  
text and must contain “[a] succinct statement of the relevant facts”); *see also* Civ. L.R. 3-4(c)  
(requiring papers submitted to the court for filing be double-spaced). By separately filing a 25-  
page, single-spaced Summary of Evidence Defendants flouted the Local Rules. If Defendants  
needed more pages to include the facts they thought necessary to resolution of Plaintiffs’ motion,  
they should have sought leave to file excess pages. *See* Civ. L.R. 7-4(b).

26 <sup>3</sup> Defendants are Flowers Foods, Inc., the ultimate parent company, and a number of subsidiaries.  
27 Flowers California was established in 2013. (Dkt. No. 61-6 at 236.) Flowers California  
28 transferred its Northern California operations to Flowers Modesto in February 2014 and with the  
transfer assigned all of its Distributor Agreements. (Dkt. No. 61-3 at 12.) The Court refers to  
Flowers and its subsidiaries as Flowers.

1 Botelho still works as a Flowers Distributor.

2 A. Flowers' Business

3 When Flowers first opened its Northern California business, it staffed its territories with  
4 "Prospective Distributors," individuals hired by a third-party staffing agency that classified them  
5 as employees. Flowers defined "Prospective Distributors" as "Individuals training to become an  
6 independent distributor for Flowers; and are not, and will not, become a Flowers employee in a  
7 worker's capacity as a prospective distributor." (Dkt. No. 67-2 at 158-159.) Flowers management  
8 interviewed and selected the candidates, provided training—including a "Distributor College"—  
9 and provided the trucks for their routes. The parties dispute the scope of Distributor College and  
10 training the Prospective Distributors received. Plaintiffs state that they and other Prospective  
11 Distributors attended a two week-long classroom program, were assigned to a route, and received  
12 direct hands-on instruction and evaluation from a Branch Sales Manager or other managers, which  
13 could include ride-alongs during deliveries. (*See, e.g.*, Dkt. No. 67-2 191-193, 328-330.) The  
14 classroom component included a slide presentation with step-by-step instructions for Distributors'  
15 daily activities, including loading products, packing bread trays, following customer schematics  
16 for product placement, setting up promotional displays, rotating stock and pulling stale product  
17 from the shelves, and returning stale product from the warehouses, and how to use the handheld  
18 computer device that all Distributors must lease from Flowers to record their work. (Dkt. No. 61-  
19 5 at 91-472.) Defendants, in contrast, cite evidence that even the individuals who attended the  
20 training contend that aside from Flowers-specific practices—like color-coded ties for certain  
21 packaging and the handheld computer system the company uses—they did not learn anything new  
22 at the Distributor College that they did not already know from prior delivery jobs or learn anything  
23 about how to run their businesses profitably. (Dkt. No. 63-23 at 10-11; Dkt. No. 63-27 at 7-9;  
24 Dkt. No. 63-29 at 8.)

25 At the end of the apprenticeships, beginning in the fall of 2013, Flowers offered certain  
26 Prospective Distributors a Distributor Agreement based on their performance records and  
27 customer service skills. To work as a Distributor, the Prospective Distributors had to enter into  
28 the Distributor Agreement and complete other necessary paperwork. As discussed in detail below,

1 the Distributor Agreement involves the Distributor purchasing the distributorship from Flowers;  
2 Flowers classifies the distributorships as franchises and the Distributors as franchisees. (*See* Dkt.  
3 No. 61-6 at 21.)

4 Flowers' Franchise Disclosure Document states that Flowers "orientation generally must  
5 be completed before you start your distributorship." (*Id.* at 38.) But other Distributors bought  
6 their routes and entered the Distributor Agreement without participating in Distributor College or  
7 the Prospective Distributor apprenticeship; they either bought their territories after the initial  
8 Flowers California roll-out or purchased territories from other Distributors. Some of Defendants'  
9 declarants state that they received little, if any, training from Flowers.

10 However they came to own their territory, every Distributor did so only after signing  
11 Flowers' uniform Distributor Agreement.

12 B. The Distributor Agreement

13 All putative class members' Distributor Agreements are materially the same. The  
14 Distributor Agreement expressly defines the Distributor as "an independent contractor with the  
15 resources, expertise and capability to act as a distributor of [Flowers'] products in the Territory[.]"  
16 (Dkt. No. 61-6 at 56; *see also id.* § 16.1.) It provides that Distributors "shall not be controlled by  
17 [Flowers] as to the specific details or manner of [ ] business" and that the Distributor's business is  
18 "separate and apart from" Flowers' business. (*Id.* § 16.1.)

19 Under the Agreement, the Distributor purchases the right to distribute Flowers' products in  
20 a given territory. (*Id.* § 2.4.) As part of the arrangement, the Distributor agrees to purchase  
21 products from Flowers to re-sell to the stores within her territory. (*Id.* § 8.1.) The Distributor  
22 Agreement permits the Distributor to hire other people to service the route. (*Id.* § 16.2.) Flowers  
23 requires the Distributor—or other individuals he hires to deliver the products—to perform its  
24 services in accordance with "Good Industry Practice," which it defines in relevant part as:

25 [T]he standards that have developed and are generally accepted and  
26 followed in the baking industry, including, but not limited to,  
27 maintaining an adequate and fresh supply of Products and  
28 Authorized Products in all Outlets requesting service, actively  
soliciting all Outlets not being serviced, properly rotating all  
Products and Authorized Products, promptly removing all stale  
Products and Authorized Products, maintaining proper service and

1 delivery to all Outlets requesting service in accordance with the  
2 Outlet’s requirements, maintaining all equipment in a sanitary  
3 condition and in good safe working order, and operating the  
Distributorship in compliance with all applicable federal, state and  
local laws, rules and regulations.

4 (*Id.* §§ 2.6, 5.1, 5.2.) The Agreement requires the Distributor to use “commercially reasonable  
5 best efforts” to maximize sales and distribute products in accordance with Good Industry Practice,  
6 which may include “full rack service” and will include cooperating with Flowers on its marketing  
7 and sales efforts, maintaining a clean and neat personal appearance, and complying with all  
8 customer requirements. (*Id.* § 5.1.) Failure to comply with these provisions could be a breach of  
9 the Agreement. The Agreement prohibits Distributors from carrying other bakery products—*i.e.*,  
10 products of Flowers’ competitors—but permits them to distribute non-competitive products. (*Id.*)  
11 When it comes to Flowers’ bakery products, Flowers prohibits Distributors from selling stale  
12 products but agrees to repurchase a certain percentage of each Distributor’s stale product. (*Id.* §  
13 12.2-12.3.) The Distributor Agreement specifies that leaving out-of-code—that is, stale—  
14 products in the market is a material breach of the Agreement that could render it subject to  
15 termination. (*Id.* § 12.1.)

16 Each Distributor agrees to obtain his own delivery vehicle and insurance and to keep it  
17 clean, professional, and safe. (*Id.* § 9.1.) Distributors agree to use certain of Flowers’ “proprietary  
18 administrative services” for collecting sales data, creating sales tickets, preparing invoices, and  
19 communicating with Flowers, which refers to a handheld computer device Distributors lease from  
20 Flowers for an administrative fee. (*Id.* §§ 10.1, 10.2) Distributors also agree to be charged a fee  
21 for using Flowers’ warehouse. (*id.* § 11.1.) At no cost, Flowers agrees to provide advertising  
22 material to Distributors, but Distributors may use other advertising material subject to Flowers’  
23 prior approval. (*Id.* § 13.1.) Distributors must adhere to promotions or feature pricing on chain  
24 accounts, for which Flowers—not the Distributors—set prices. (*Id.* § 13.2.)

25 The Distributor Agreement permits Flowers to terminate the Agreement if a Distributor  
26 engages in certain enumerated activities deemed non-curable breaches or repeated curable  
27 breaches. (*Id.* §§ 17.2, 17.3.) It sets forth a procedure for other breaches by which Flowers gives  
28 the Distributor written notice of the breach and an opportunity to cure. (*Id.* § 17.3.)

1           In addition to the Distributor Agreement, Flowers also offered a set of services to would-be  
2 Distributors, including financing to purchase the territory—which most Distributors used—,  
3 trucks to lease, and assistance incorporating their businesses, which the Distributor Agreement  
4 required.

5           C.       Distributors’ Job Responsibilities and Defendants’ Oversight and Control

6           Once the Distributor Agreement and other paperwork have been completed, Distributors  
7 may begin their work, which involves picking up Flowers bakery products from Flowers-owned  
8 warehouses in Northern California and delivering them to customers in their geographic territory,  
9 ensuring that all stores and restaurants on the route have a fresh supply of Flowers baked goods,  
10 and removing stale products from the shelves. Flowers does not require its Distributors to work  
11 out of any specific site or location, although non-Company sites must be approved by Flowers; but  
12 the company does require that Distributors pick up products from a Flowers warehouse. (*See* Dkt.  
13 No. 61-6 at 39.) Flowers has a six-day code for its bread products—the bulk of Distributors’  
14 product—with different color ties for each date. Distributors rotate stock at the stores to ensure  
15 that the older product is placed in the front of the shelves and to pull any product older than six  
16 days old.

17           Defendants’ evidence highlights differences among Distributors’ experiences in a number  
18 of areas. By entering the Distributor Agreements, Distributors own the property rights to their  
19 territories and can sell them for a profit; some Distributors hold onto their territories to service  
20 them on a long-term basis, while others sell them for profit as the value increases. Some  
21 Distributors own a single territory, while others own more than one. Some entered the Distributor  
22 Agreements as the sole owner of their corporations, while others purchased with one or more  
23 partners. Some Distributors have sold all or part of their territories to others, while others have  
24 retained the territories they initially purchased. Some Distributors, like the named Plaintiffs,  
25 “personally service” their routes—*i.e.*, run the routes in their territories themselves. In contrast,  
26 others—known as “absentee” Distributors—hire other individuals to service their entire route  
27 while they hold other full-time jobs, run their businesses, or deliver goods for other companies.  
28 Still others hire helpers to complete parts of their routes, to service their routes part of the time, or

1 to provide intermittent assistance with routes. Flowers does not track or record when Distributors  
2 use helpers or, more generally, who serviced a route on a particular day. A number of Distributors  
3 testified that they do not keep records as to when helpers serviced their routes.

4 Branch Sales Managers oversee the territories of each Distributor within their branch.  
5 According to Plaintiffs, Flowers, through these Branch Sales Managers, sets Distributors' routes  
6 and makes suggestions—which they must heed—as to the product types and quantities to stock in  
7 each store. In contrast, Defendants' declarants urge that such is not the case and that, to the  
8 contrary, Distributors maintain complete decision-making power on the order of their routes and  
9 the types and quantities of products they choose to stock at each store.

10 As to scheduling, as discussed above the Distributor Agreement requires Distributors to  
11 comply with all customer requirements, which are wide-ranging. Most Flowers customers require  
12 distributors to deliver to their stores early in the day. Some require multiple visits per day.  
13 Distributors tended to work five days a week. On at least one occasion, Flowers instructed  
14 Distributors to work on a holiday. (Dkt. No. 61-3 at 150-153.)

15 When it comes to control and oversight, Flowers management provides “Branch Route  
16 Scorecards” to the Distributors and ranks their stores by the number of stale products on each  
17 route. In accordance with the Distributor Agreement, Flowers management has issued breach  
18 letters to Distributors notifying them that their service had fallen below “Good Industry Practice”  
19 or the customer's standards or has placed Distributors on a “performance plan” or a “stale cap”—a  
20 maximum amount of stale product that Flowers would buy back. (*See, e.g.*, Dkt. No. 61-4 at 50;  
21 Dkt. No. 61-6 ¶ 16.) The amount and type of oversight that Distributors report receiving varies  
22 significantly, with some—like Plaintiffs—averring that there was significant oversight, control,  
23 and feedback from Flowers management, and they had no choice but to accept Flowers'  
24 suggestions for product type and product placement, while others—namely, Defendants'  
25 declarants—stating that they had complete control over their routes and could always reject  
26 Flowers' suggestions for how to run their businesses.

27 **II. Procedural History**

28 Plaintiffs' wage-and-hour claims all arise under the California Labor Code and include

1 failure to reimburse Plaintiffs for business expenses; making improper deductions from Plaintiffs’  
2 compensation because of the return of out-of-date product, work-related expenses, and losses not  
3 attributable to Plaintiffs; failing and refusing to provide Plaintiffs with meal periods or paid rest  
4 periods; unlawfully deducting money from Plaintiffs’ wages; failing to provide accurate itemized  
5 wage statements; intentionally, recklessly, and/or negligently misrepresenting to Plaintiffs the true  
6 nature of their employment status, and willfully and unlawfully misclassifying Plaintiffs as  
7 independent contractors. Based on these same underlying violations, Plaintiffs also bring a claim  
8 under the Unfair Competition Law, Cal. Bus. & Prof. Code § 17200. (*Id.*) All of these claims  
9 arise from Plaintiffs’ allegation that Defendants misclassified them as independent  
10 contractors/franchisees instead of employees.

11 Plaintiffs seek to represent the following class under Federal Rule of Civil Procedure  
12 23(b)(3):

13 All persons who have personally serviced a territory in Northern  
14 California (i.e., areas from Visalia north to the Oregon border and  
15 from the Pacific Coast to the Nevada border) under a Flowers  
16 Baking Company of California and/or Flowers Baking Company of  
17 Modesto ‘Distributor Agreement’ that they entered into on behalf of  
themselves or entities in which they have a majority ownership  
interest (referred to as ‘Distributors’) during the period commencing  
February 25, 2013 through the date of class certification.

18 (*See* Dkt. No. 61 at 6.) In addition, Plaintiffs seek to have certified for classwide resolution each  
19 of the substantive wage-and-hour causes of action in the complaint. (*Id.*)

20 Though this is the first misclassification action involving Flowers Modesto, it is not the  
21 first misclassification lawsuit that distributors have filed against Flowers the parent company or  
22 Flowers California, and there are other misclassification lawsuits involving other subsidiaries.  
23 Most of these other actions involve individual plaintiffs.<sup>4</sup> But there are two other instances that  
24 predate this case where distributors have filed suit against Flowers seeking to litigate the  
25 misclassification on behalf of a class of distributors. In *Rehberg v. Flowers Baking Company of*

26 \_\_\_\_\_  
27 <sup>4</sup> These individual actions include *Porreca v. Flowers Baking Co. of Cal., LLC*, No. 1:15-cv-  
28 00732-DAD-MJS (E.D. Cal.); *Brownfield v. Flowers Baking Co. of Cal., LLC*, No. 2:15-cv-  
02034-JAM-ACT (E.D. Cal.); and *Johnson v. Flowers Baking Co. of Cal., LLC*, No. 2:16-cv-  
00840-JAM, AC (E.D. Cal.).



1 *Jamestown, LLC*, No. 3:12-cv-00596-MOC-DSC, 2015 WL 1346125 (W.D.N.C. Mar. 24, 2015),  
2 three named plaintiffs sued Flowers alleging that Flowers had misclassified them as independent  
3 contractors and, as a result, denied them certain benefits owed under North Carolina’s labor laws  
4 and the Fair Labor Standards Act (“FLSA”), 29 U.S.C. § 201. *Id.* at \*1. The court there certified  
5 a class of “[a]ll person who . . . worked as Distributors in the State of North Carolina for Flowers  
6 Foods, Inc. or Flowers Baking Co. of Jamestown, LLC and who were classified as independent  
7 contractors” during the class period for misclassification claims under both the FLSA and state  
8 law. *Id.* at \*3, 14.

9 In contrast, in *Martinez v. Flowers Foods, Inc.*, No. CV 15-5112 RGK (Ex) (C.D. Cal.),  
10 the court denied the plaintiffs’ motion to certify a class of “[a]ll persons who have personally  
11 serviced a territory in Southern California . . . under a Flowers . . . ‘Distributor Agreement’ that  
12 they entered into on behalf of themselves or entities in which they have a majority ownership  
13 interest” during the class period. *Martinez v. Flowers Foods, Inc.*, No. CV 15-5112 RGK (Ex),  
14 Dkt. No. 52 (C.D. Cal. Feb. 1, 2016). The court concluded that the plaintiffs had met all four  
15 listed Rule 23(a) factors, but the centerpiece of the court’s analysis was the absence of  
16 ascertainability: because neither party maintained records showing which distributors “personally  
17 serviced” their routes, as opposed to those who hired helpers to do so, there was no reliable way to  
18 determine who was in the class. *Id.* at 6-7. The court also concluded that individual issues  
19 predominate because, although the putative class members’ responsibilities all stemmed from the  
20 same distributor agreement, the agreement’s language was so broad that it did not reflect a  
21 uniform policy, and variations among individual distributors’ experience rendered the question of  
22 the employers’ control not amenable to class-wide proof. *Id.* at 11-13. The named plaintiffs later  
23 stipulated to dismiss the case. *Martinez v. Flowers Foods, Inc.*, No. CV 15-5112 RGK (Ex), Dkt.  
24 No. 69 (July 6, 2016). Thereafter, two other distributors moved to intervene, and the court denied  
25 their motion. *Martinez v. Flowers Foods, Inc.*, No. CV 15-5112 RGK (Ex), Dkt. No. 79 (Sept. 8,  
26 2016). The case is now pending before the Ninth Circuit, as the proposed intervenors have  
27 appealed the orders denying class certification and denying intervention. (*See* Dkt. No. 80.)  
28

**LEGAL STANDARD**

1 To succeed on his motion for class certification, Plaintiff must satisfy the threshold  
2 requirements of Federal Rule of Civil Procedure 23(a) as well as the requirements  
3 for certification under one of the subsections of Rule 23(b). *Mazza v. Am. Honda Motor Co.*, 666  
4 F.3d 581, 588 (9th Cir. 2012). Rule 23(a) provides that a case is appropriate for certification as  
5 a class action if

- 6 (1) the class is so numerous that joinder of all members is  
7 impracticable;
- 8 (2) there are questions of law or fact common to the class;
- 9 (3) the claims or defenses of the representative parties are typical of  
10 the claims or defenses of the class; and
- 11 (4) the representative parties will fairly and adequately protect the  
12 interests of the class.

13 Fed. R. Civ. P. 23(a). “[A] party must not only be prepared to prove that there are in fact  
14 sufficiently numerous parties, common questions of law or fact, typicality of claims or defenses,  
15 and adequacy of representation, as required by Rule 23(a),” but “also satisfy through evidentiary  
16 proof at least one of the provisions of Rule 23(b).” *Comcast v. Behrend*, —U.S.—, 133 S.  
17 Ct. 1426, 1432 (2013) (internal quotation marks, citations, and emphasis omitted).

18 In this case, Plaintiffs contends that the putative class satisfies Rule 23(b)(3), which  
19 requires the Court to find “that the questions of law or fact common to class members predominate  
20 over any questions affecting only individual members, and that a class action is superior to other  
21 available methods for fairly and efficiently adjudicating the controversy.”

## 22 DISCUSSION

### 23 I. Plaintiffs Have Satisfied Rule 23(a)

24 The Court may certify a class only where “(1) the class is so numerous that joinder of all  
25 members is impracticable; (2) there are questions of law or fact common to the class; (3) the  
26 claims or defenses of the representative parties are typical of the claims or defenses of the class;  
27 and (4) the representative parties will fairly and adequately protect the interests of the class.” Fed.  
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R. Civ. P. 23(A).

A. Numerosity

A putative class satisfies the numerosity requirement “if the class is so numerous that joinder of all members is impracticable.” Fed. R. Civ. P. 23(a)(1). Impracticability is not impossibility, and instead refers only to the “difficulty or inconvenience of joining all members of the class.” *Harris v. Palm Springs Alpine Estates, Inc.*, 329 F.2d 909, 913-14 (9th Cir. 1964) (citation omitted). “While there is no fixed number that satisfies the numerosity requirement, as a general matter, as class greater than forty often satisfies the requirement, while one less than twenty-one does not.” *Ries v. Ariz. Beverages USA LLC*, 287 F.R.D. 523, 526 (N.D. Cal. 2012).

Plaintiffs estimate that the class contains approximately 150 distributors, making it impractical to bring all class members before the court on an individual basis. Defendants do not dispute this contention. Accordingly, Plaintiffs have established that the class is sufficiently numerous.

B. Typicality

Rule 23(a)(3) also requires that “the [legal] claims or defenses of the representative parties [be] typical of the claims or defenses of the class.” Fed. R. Civ. P. 23(a)(3). “Typicality refers to the nature of the claim or defense of the class representative and not on facts surrounding the claim or defense.” *Hunt v. Check Recovery Sys., Inc.*, 241 F.R.D. 505, 510 (N.D. Cal. 2007) (citing *Hanon v. Dataprods. Corp.*, 976 F.2d 497, 508 (9th Cir. 1992)). “The test of typicality is whether other members have the same or similar injury, whether the action is based on conduct which is not unique to the named plaintiffs, and whether other class members have been injured by the same course of conduct.” *Evon*, 688 F.3d at 1030 (internal quotation marks and citation omitted). The typicality requirement ensures that “the named plaintiff’s claim and the class claims are so interrelated that the interests of the class members will be fairly and adequately protected in their absence.” *Gen. Tel. Co. of Sw. v. Falcon*, 457 U.S. 147, 158 n.13 (1982).

Here, Plaintiffs’ claims are typical of the class because they arise out of Flowers’ policy of misclassifying Distributors under the same Distributor Agreement and, consequently, resulted in a similar or common injury. For example, in *Rehberg* the court concluded that the plaintiffs,

1 Flowers distributors in North Carolina, were typical of the putative class because they alleged that  
 2 Flowers violated that state’s wage-and-hour laws “through the same standardized policy of  
 3 classifying them as independent contractors, failing to pay wages and overtime pay, and making  
 4 unauthorized compensation deductions. The facts proving Plaintiffs’ claim derive from the  
 5 Defendants’ uniform application of the ‘misclassification’ and ‘wage deduction’ policies to all  
 6 distributors. All proposed class members were subject to these policies, and all signed agreements  
 7 classifying them as independent contractors.” *Rehberg*, 2015 WL 1346125, at \*9-10. Courts in  
 8 this District have similarly concluded that where a misclassification stems from a single corporate  
 9 policy, the named plaintiffs’ claims are typical. *See, e.g., Smith v. Cardinal Logistics Mgmt.*  
 10 *Corp.*, No. 07-2104 SC, 2008 WL 4156364, at \*5 (N.D. Cal. Sept. 5, 2008) (finding typicality  
 11 where the plaintiffs “presented evidence that Cardinal had a corporate practice of classifying  
 12 delivery drivers as independent contractors and that this practice was common to the  
 13 overwhelming majority of Cardinal delivery drivers”). So too here.

14 Defendants’ arguments to the contrary are unpersuasive. Defendants contend that the  
 15 named Plaintiffs’ claims are not typical because they have not shown that other drivers were  
 16 treated the same way they were, and Soares testified that Defendants treated him differently from  
 17 other distributors. (Dkt. No. 62 at 32.) But typicality refers to the nature of the claim, not the  
 18 specific facts of each violation. *See Hanon*, 976 F.2d at 508. And in any event, even accepting  
 19 this argument as true for the purposes of analysis, there is no evidence that Plaintiff Botelho was  
 20 treated differently from other class members, so at least one named Plaintiffs’ claims are typical of  
 21 the putative class. Plaintiffs have satisfied this prerequisite.

22 C. Adequacy of Representation

23 Rule 23(a)(4) imposes a requirement related to typicality: that the class representative will  
 24 “fairly and adequately protect the interests of the class.” Fed. R. Civ. P. 23(a)(4). The Court must  
 25 ask: “(1) do the named plaintiffs and their counsel have any conflicts of interest with other class  
 26 members and (2) will the named plaintiffs and their counsel prosecute the actions vigorously on  
 27 behalf of the class?” *Evon*, 688 F.3d at 1031 (quoting *Hanlon*, 150 F.3d at 1020); *see also Brown*  
 28 *v. Ticor Title Ins.*, 982 F.2d 386, 290 (9th Cir. 1992) (noting that adequacy of representation

1 “depends on the qualifications of counsel for the representatives, an absence of antagonism, a  
2 sharing of interests between representatives and absentees, and the unlikelihood that the suit is  
3 collusive”) (citations omitted); Fed. R. Civ. P. 23(g)(1)(B) (stating that “class counsel must fairly  
4 and adequately represent the interests of the class”).

5 Plaintiffs are adequate representatives because they “seek relief for common injuries that  
6 would benefit the entire class” and they and counsel have actively and sufficiently served the  
7 class. (*Id.* at 19-20.) The named Plaintiffs have also submitted declarations averring that they  
8 have actively served the class by responding to discovery and sitting for their depositions. (Dkt.  
9 No. 61-6 at 492 ¶¶ 2-5; *id.* at 523 ¶¶ 2-5.) Their participation in this lawsuit has been adequate.

10 Defendants argue that Plaintiffs are not adequate because they seek relief that other  
11 putative class members do not want—that is, because other distributors do not want to be  
12 classified as employees and prefer to remain independent contractors. (*See* Dkt. No. 62 at 31-32  
13 (citing *Alberghetti v. Corbin Corp.*, 263 F.R.D. 571, 578 (C.D. Cal. 2010).) In Defendants’ view,  
14 this creates conflicts between the named Plaintiffs and other putative class members. In support of  
15 this argument Defendants cite the declarations of three current Flowers distributors who state that  
16 they became distributors intending to be independent contractors, enjoy being independent  
17 contractors and the freedom and flexibility the arrangement. (Dkt. No. 63-1 ¶¶ 2, 6, 8; Dkt. No.  
18 63-3 ¶¶ 2, 9, 43); Dkt. No. 63-4 ¶¶ 2, 8.) Two of the distributors state that they heard about this  
19 lawsuit and think it is “ridiculous.” (Dkt. No. 63-1 ¶ 42; Dkt. No. 63-3 ¶ 45.) A third states that  
20 the lawsuit “worries” him because he wants to “continue to be an independent business person[.]”  
21 (Dkt. No. 63-4 ¶ 54.)

22 This argument is unpersuasive. First, Plaintiffs’ lawsuit would not foreclose these three  
23 distributors’ desire to remain independent contractors. Even if Plaintiffs were to prevail on their  
24 misclassification claim, that only pertains to the current arrangement. Defendants would still be  
25 free to hire independent contractors to perform distribution work provided that the arrangement  
26 complies with California law. *See Smith*, 2008 WL 4156364, at \*7.

27 Moreover, Defendants’ argument is premised on the opinions of two percent of the entire  
28 potential class, which is “a statistically insignificant sample of the views of their fellow

1 [distributors] and class members, [and] there is nothing to suggest (and [Defendants] do not  
 2 contend) that these [three] drivers were randomly selected and constitute a representative sample  
 3 of the driver population.” *O’Connor v. Uber Techs., Inc.*, No. C-13-3826, 2015 WL 5138097 at  
 4 \*12 (N.D. Cal. Sept. 1, 2015) (footnote omitted). As in *Uber*, “[n]or is there evidence that the  
 5 responses of these [distributors] were free from the taint of biased questions. Nothing suggests,  
 6 for instance, that they were told that were the Plaintiffs to prevail, they might be entitled to  
 7 thousands of dollars.” *Id.* (footnote omitted). Indeed, this is just the conclusion that the *Martinez*  
 8 court reached—the opinion on which Defendants so heavily rely elsewhere. *See Martinez v.*  
 9 *Flower Foods, Inc.*, No. CV 15-5112 RGK (Ex), at 9-14 (C.D. Cal. Feb. 1, 2016). And in the case  
 10 Defendants cite, the putative class members had taken a union vote in which a “large majority” of  
 11 the putative class rejected a union proposal for the same relief the plaintiffs sought. *Alberghetti*,  
 12 263 F.R.D. at 578. Not so here. Ultimately, “[t]he fact that . . . some potential class members may  
 13 prefer their current employment situation[ ] is not sufficient to defeat adequacy.” *Guifu Li v. A*  
 14 *Perfect Franchise, Inc.*, No. 5:10-CV-01189, 2011 WL 4635198, at \*9 (N.D. Cal. Oct. 5, 2011).  
 15 Plaintiffs have established that they are adequate class representatives.

16 Rule 23(a)(4) also requires the Court to inquire into the capability of Plaintiffs’ counsel in  
 17 prosecuting the claims on behalf of the class. *Dukes*, 509 F.3d at 1185. “In the absence of a basis  
 18 for questioning counsel’s competence, the named plaintiffs’ choice of counsel will not be  
 19 disturbed.” *Breeden*, 229 F. R.D. at 630 (citation omitted). Plaintiffs’ counsel have submitted  
 20 evidence indicating that they are fully capable of adequately representing the class. (*See* Dkt. No.  
 21 61-1 ¶¶ 4-5.) The Court therefore finds that the named Plaintiffs’ claims are typical of the class  
 22 and that they and their counsel will adequately represent the interests of the class.

23 D. Commonality

24 “[C]ommonality requires that the class members’ claims ‘depend on a common contention  
 25 such that ‘determination of its truth or falsity will resolve an issue that is central to the validity of  
 26 each [claim] in one stroke.’” *Mazza*, 666 F.3d at 588-89 (quoting *Wal-Mart Stores v. Dukes*, 131  
 27 S. Ct. 2541, 2551 (2011)). “The plaintiff must demonstrate the capacity of classwide proceedings  
 28 to generate common answers to common questions of law or fact that are apt to drive the

1 resolution of the litigation.” *Id.* (internal quotation marks and citation omitted). A question is  
 2 common to the class where “determination of its truth or falsity will resolve an issue that is central  
 3 to the validity of each of the claims in one stroke.” *Berger v. Home Depot USA, Inc.*, 741 F.3d  
 4 1061, 1068 (9th Cir. 2014). The commonality requirement is construed permissively and is “less  
 5 rigorous than the companion requirements of Rule 23(b)(3).” *Hanlon v. Chrysler Corp.*, 150 F.3d  
 6 1011, 1019 (9th Cir. 1998). To that end, the commonality requirement can be satisfied “by even a  
 7 single question.” *Trahan v. U.S. Bank Nat’l Ass’n*, No. C 09-03111 JSW, 2015 WL 74139, at \*5  
 8 (N.D. Cal. Jan. 6, 2015). Ultimately, commonality “requires the plaintiff to demonstrate the class  
 9 members have suffered the same injury.” *Evon v. Law Offices of Sidney Mickell*, 688 F.3d 1015,  
 10 1029 (9th Cir. 2012) (quoting *Dukes*, 131 S. Ct. at 2551).

11 Here, Plaintiffs satisfy the commonality requirement because whether Defendants  
 12 misclassified its distributors as independent contractors under California law is a common  
 13 question that is capable of common resolution for the class based on the Distributor Agreements  
 14 that all putative class members signed. *See, e.g., Bowerman v. Field Asset Servs., Inc.*, No. 13-cv-  
 15 00057-WHO, 2015 WL 1321883, at \*14 (N.D. Cal. Mar. 24, 2015) (“*Bowerman I*”) (“[W]hether  
 16 putative class members were misclassified under California law as independent contractors instead  
 17 of employees . . . is a common question that is capable of a common resolution for the class.”)  
 18 (citations omitted); *Villalpando v. Exel Direct Inc.*, 303 F.R.D. 588, 606 (N.D. Cal. 2014) (holding  
 19 that the “threshold issue” of whether plaintiffs were employees or independent contractors was  
 20 sufficient to establish commonality); *Norris-Wilson*, 270 F.R.D. at 604 (finding a common  
 21 question where “all members of the putative class were hired by [defendant] and classified as  
 22 independent contractors pursuant to the same [agreement]” and “the merits of that classification  
 23 turn on the same set of circumstances”); *Smith*, 2008 WL 4156364, at \*5 (finding a common  
 24 question “whether [ ] putative class members were improperly classified as independent  
 25 contractors in violation of California law”).

26 Defendants concede that the common misclassification policy exists, but nevertheless  
 27 argue that there are no common questions whatsoever because the relevant inquiry on a  
 28 misclassification claim is the alleged employer’s right to control the manner and means of the

1 work, and to answer this question the Court must look beyond the Distributor Agreement because  
 2 the Agreement, by its very language, disclaims the right to control “the specific details or manner  
 3 of [Distributors’] business . . . .” (Dkt. No. 62 at 18 (citing Dkt. No. 61-6 § 16.1).) But  
 4 differences in the way Distributors performed their jobs does not mean that Flowers retained  
 5 different levels of control over each Distributor. To the contrary, the relationships all stemmed  
 6 from the same Distributor Agreement. To the extent that its language was vague, it was vague for  
 7 all Distributors. Moreover, Plaintiffs’ contention is that other provisions of the Distributor  
 8 Agreement—including the requirement that Distributors follow “Good Industry Practice”—give  
 9 rise to the level of control indicative of an employment relationship.

10 On that note, Defendants also urge the Court to follow the district court’s decision in  
 11 *Martinez* by assessing how the parties interpret and implement the broad “Good Industry Practice”  
 12 language to determine if, in practice, Flowers exercises control over the “specific details or  
 13 manner” of Distributors’ business contrary to the written agreement. (Dkt. No. 62 at 18 (citation  
 14 omitted).) *Martinez* is not binding authority on this Court, and it conflicts with a number of  
 15 decisions from this District that emphasize that the relevant inquiry is the level of control the  
 16 alleged employer retained, not actually exercised. *See, e.g., Bowerman v. Field Asset Servs., Inc.*,  
 17 --- F. Supp. 3d ---, No. 3:13-cv-00057-WHO, 2017 WL 1036645, at \*10-11 (N.D. Cal. Mar. 17,  
 18 2017) (citation omitted); *Narayan v. EGL, Inc.*, 285 F.R.D. 473, 476-78 (N.D. Cal. 2012)  
 19 (“*Narayan II*”). But even if the Court were to follow *Martinez* as Defendants urge, the court there  
 20 easily concluded that there were common questions arising from the alleged misclassification  
 21 because the plaintiffs “presented evidence showing that [the] putative class members’ claims stem  
 22 from a common source in that they all worked for Defendants and they were all subject to the  
 23 same company policies during the relevant class period.” *See Martinez v. Flowers Foods, Inc.*,  
 24 No. CV 15-5112 RGK (Ex), Dkt. No. 52, at 9 (C.D. Cal. Feb. 1, 2016). So too here. Defendants’  
 25 remaining arguments are more relevant to the more searching predominance inquiry under Rule  
 26 23(b). *See Guifu Li*, 2011 WL 4635198, at \*13 n.4 (“The fact that the plaintiffs may meet the  
 27 commonality requirement when the employer has a blanket policy of classifying class members as  
 28 independent contractors does not establish that common questions of fact or law predominate.”)



1 (citation omitted).

2 There are also common questions as to Plaintiffs’ substantive claims, as well, as they all  
3 stem from common practices. That is, assuming Distributors are, in fact, employees and not  
4 independent contractors, Plaintiffs have offered sufficient proof that Flowers had common policies  
5 of deducting Distributors’ compensation to account for stale product and forcing Distributors to  
6 bear work-related costs and expenses and had no policies to ensure Distributors were provided  
7 meal breaks and rest periods. The Rule 23(a) requirements are satisfied.

8 **II. Plaintiffs Have not Satisfied Rule 23(b)**

9 A. Common Questions do not Predominate

10 To meet the predominance requirement of Rule 23(b)(3), “the common questions must be  
11 a significant aspect of the case that can be resolved for all members of the class in a single  
12 adjudication.” *Berger v. Home Depot USA, Inc.*, 741 F.3d 1061, 1068 (9th Cir. 2014) (internal  
13 quotation marks and alterations omitted). The predominance inquiry “presumes that there is  
14 commonality and entails a more rigorous analysis[.]” *Hanlon*, 150 F.3d at 1022. While Rule  
15 23(a)(2) asks only whether there is a common issue, the predominance inquiry considers the  
16 common questions, “focuses on the relationship between the common and individual issues,” *id.*,  
17 and requires the court to weigh the common issues against the individual issues. *See Dukes*, 131  
18 S. Ct. at 2556.

19 “Considering whether ‘questions of law or fact common to the class predominate’ begins,  
20 of course, with the elements of the underlying cause of action.” *Erica P. John Fund, Inc. v.*  
21 *Halliburton Co.*, 131 S. Ct. 2179, 2184 (2011). “[T]he Court identifies the substantive issues  
22 related to plaintiff’s claims . . . then considers the proof necessary to establish each element of the  
23 claim or defense; and considers how these issues would be tried.” *Gaudin v. Saxon Mortg. Servs.,*  
24 *Inc.*, 297 F.R.D. 417, 426 (N.D. Cal. 2013) (citation omitted).

25 1. *Employee-Independent Contractor Misclassification Claim*

26 a. Legal Framework

27 Once an individual comes forward with evidence that he provided services for an  
28 employer, he has established a prima facie case that the relationship was one of

1 employer/employee, and the burden shifts to the putative employer to prove that the presumed  
 2 employee was an independent contractor. *Narayan v. EGL, Inc.*, 616 F.3d 895, 900 (9th Cir.  
 3 2010) (“*Narayan I*”) (citation omitted).<sup>5</sup> “Because the California Labor Code does not define  
 4 “employee,” courts generally apply the common law test to distinguish between employees and  
 5 independent contractors.” *Bowerman v. Field Asset Servs., Inc.*, --- F. Supp. 3d ----, No. 3:13-cv-  
 6 00057-WHO, 2017 WL 1036645, at \*10-11 (N.D. Cal. Mar. 17, 2017) (“*Bowerman II*”) (citation  
 7 omitted); *Narayan II*, 285 F.R.D. at 476-78.

8 Under this approach, “[t]he principal test of an employment relationship is whether the  
 9 person to whom service is rendered has the right to control the manner and means of  
 10 accomplishing the result desired.” *S.G. Borello & Sons, Inc. v. Dep’t of Indus. Relations*, 48  
 11 Cal.3d 341, 350 (1989); *see also Futrell v. Payday Cal., Inc.*, 190 Cal. App. 4th 1419, 1434  
 12 (2010) (noting that the key factor is “control of details”). What matters is whether the hirer  
 13 “retains all necessary control” over the operations, and the strongest factor is whether the hirer can  
 14 discharge the worker without cause. *Ayala v. Antelope Valley Newspapers, Inc.*, 59 Cal. 4th 522,  
 15 532 (2014); *see also Alexander v. FedEx Ground Package Sys., Inc.*, 765 F.3d 981, 988 (9th Cir.  
 16 2014) (“The principal test of an employment relationship is whether the person to whom service is  
 17 rendered has the right to control the manner and means of accomplishing the result desired.”)  
 18 (citation omitted).

19 The defendant need not maintain a right to control every possible aspect of the plaintiff’s  
 20 work for this factor to indicate the existence of an employer-employee relationship; instead, the  
 21 relevant question is whether the defendant maintains “all necessary control” over the plaintiff’s

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23 <sup>5</sup> In actions to recover unpaid minimum wages pursuant to Cal. Labor Code § 1194, “the standards  
 24 to determine whether Defendants are directly liable are set out in *Martinez v. Combs*, 49 Cal. 4th  
 25 35 (2010), where the California Supreme Court held that the definition of ‘employer’ for  
 26 minimum wage purposes is provided in the orders of California’s Industrial Welfare Commission  
 27 (“IWC”)[.]” *Ochoa v. McDonald’s Corp.*, 133 F. Supp. 3d 1228, 1232 (N.D. Cal. 2015) (footnote  
 28 omitted); *accord Salazar v. McDonald’s Corp.*, No. 14-cv-02096-RS, 2016 WL 4394165, at \*5  
 (N.D. Cal. Aug. 16, 2016). The IWC Wage Order provides three alternative definitions for the  
 term “to employ.” *Martinez*, 49 Cal. 4th at 64. It means: “(a) to exercise control over the wages,  
 hours or working conditions, *or* (b) to suffer or permit to work, *or* (c) to engage, thereby creating a  
 common-law employment relationship.” *Id.* at 64 (citation omitted). The three-prong *Martinez*  
 test has not been extended past the unpaid minimum wages context. Thus, here, the parties only  
 address the common-law employment relationship, as does the Court.

1 performance of his job duties. *Borello*, 48 Cal.3d at 357. “[T]he fact that a certain amount of  
2 freedom is allowed or is inherent in the nature of the work involved does not change the character  
3 of the relationship, particularly where the employer has general supervision or control.” *Air*  
4 *Couriers Int’l v. Emp’t Dev. Dep’t*, 150 Cal. App. 4th 923, 934 (2007) (internal quotation marks  
5 omitted); *Ayala*, 59 Cal.4th at 533 (“Whether a right of control exists may be measured by asking  
6 whether or not, if instructions were given, they would have to be obeyed on pain of at will  
7 discharge for disobedience.”) (internal quotation marks, modifications, and citation omitted).

8 California courts also consider “several ‘secondary’ indicia of the nature of a service  
9 relationship” for the purposes of a common law employment relationship. *Borello*, 48 Cal. 3d at  
10 350. These factors include the right to terminate at will, along with:

- 11 (a) whether the one performing services is engaged in a distinct  
12 occupation or business; (b) the kind of occupation, with reference to  
13 whether, in the locality, the work is usually done under the direction  
14 of the principal or by a specialist without supervision; (c) the skill  
15 required in the particular occupation; (d) whether the principal or the  
16 worker supplies the instrumentalities, tools, and the place of work  
for the person doing the work; (e) the length of time for which the  
services are to be performed; (f) the method of payment, whether by  
the time or by the job; (g) whether or not the work is a part of the  
regular business of the principal; and (h) whether or not the parties  
believe they are creating the relationship of employer-employee.

17 *Borello*, 48 Cal. 3d at 350. The factors “cannot be applied mechanically as separate tests; they are  
18 intertwined and their weight depends often on particular combinations.” *Id.* (citation omitted).

19 “For purposes of class certification, the issue is whether these factors may be applied on a  
20 classwide basis, generating a classwide answer on the issue of employee status, or whether the  
21 determination requires too much individualized analysis.” *Narayan II*, 285 F.R.D. at 478; *see*  
22 *also Ayala*, 59 Cal. 4th at 533 (“A court evaluating predominance ‘must determine whether the  
23 elements necessary to establish liability [here, employee status] are susceptible to common proof  
24 or, if not, whether there are ways to manage effectively proof of any element that may require  
25 individualized evidence.”) (citation omitted). Thus, the question is whether Flowers’ right of  
26 control—whether great or not—is sufficiently uniform to permit classwide assessment.

27 b. Analysis

28 i. Right to Control

1           With respect to the right to control, the question is “not how much control a hirer  
2     *exercises*, but how much control the hirer retains the *right* to exercise.” *Ayala*, 59 Cal. 4th at 533  
3     (emphasis in original). As the job description for all Distributors is uniformly set forth in the  
4     Franchise Disclosure Document and all Distributors sign the same Distributor Agreement, “the  
5     degree of control [the contracts] spell[ ] out is uniform across the class.” *Ayala*, 59 Cal. 4th at  
6     534; *see also Villalpando*, 303 F.R.D. at 608 (“[U]niform contracts are a significant focus of the  
7     ‘right to control’ inquiry.”). The Distributor Agreement requires Distributors to rotate products in  
8     and out of stores consistent with Flowers’ six-day coding system and prohibits Distributors from  
9     stocking products more than six days old. Thus, Flowers’ control over the method of stocking its  
10    product is subject to common proof. The Distributor Agreement requires Distributors to conform  
11    to Flowers’ marketing efforts, which is subject to common proof. It further requires Distributors  
12    to accept whatever promotional prices Flowers negotiates for chain accounts, which indicates that  
13    control over a Distributor’s pricing scheme and negotiating is subject to common proof. Flowers  
14    does not itself contractually impose specific timing requirements for routes, but requires  
15    Distributors to comply with all customer requirements. While Defendants argue that this is not  
16    evidence of Defendants’ control but rather the customers,’ the Distributor Agreement vests in  
17    Flowers the authority to terminate Distributors for failing to comply with customer requirements,  
18    whatever they may be. This is contractual, and therefore classwide, evidence of control.  
19    Importantly, the Agreement vests in Flowers the authority to discipline or terminate the  
20    distributorship relationship if it finds the Distributor is in breach of the contract; the availability  
21    and scope of discipline and termination is thus subject to common proof. The Agreement also has  
22    provisions monitoring the Distributors’ appearance; though the requirements may be minimal, the  
23    point is that they are the same for all Distributors.

24           In addition, the Distributor Agreement requires Distributors to perform their services  
25    according to “Good Industry Practice,” and Distributors can be disciplined via breach letter or  
26    terminated for failing to comply with that standard. (*See, e.g.*, Dkt. No. 61-4 at 39.) The parties  
27    agree that “Good Industry Practice” is a broad term. Of the two courts to hear motions to certify  
28    classes of Flowers Distributors, one concluded that the “Good Industry Practice” standard was

1 uniform evidence of a right to control while the other concluded that it was too broad to be useful.  
2 *Compare Rehberg*, 2015 WL 1326125, at \*7, with *Martinez*, No. CV 15-5112 RGK (Ex), Dkt. No.  
3 52 at 11 (C.D. Cal. Feb. 1, 2016). The Ninth Circuit has cited similarly broad provisions as  
4 common proof indicative of the right to control. *See, e.g., Alexander*, 765 F.3d at 990 (agreement  
5 that required drivers to comply with “standards of service” including requirements to “[f]oster the  
6 professional image and good reputation” of the company and conduct business activities with  
7 “proper decorum” supported common proof of a right to control). Here, given that Flowers  
8 retained the right to issue a breach letter when Distributors failed to comply with this standard,  
9 there is common evidence of the level of Flowers’ control over the class.

10 Plaintiffs also argue that Flowers’ uniform training program—the Distributor College—is  
11 further evidence of its right to control the manner and means of Distributors’ work that is likewise  
12 subject to classwide proof. But that is the case only with respect to Distributors who participated  
13 in the Prospective Distributor program. Plaintiffs have not identified how many of the putative  
14 class members were participants in this program, so it is not clear that even a majority of  
15 Distributors attended this training such that evidence of training could be addressed on a classwide  
16 basis. However, the uniform contractual power the Distributor Agreement vests in Flowers to  
17 hold Distributors to task for complying with its product coding system and all customer  
18 requirements on penalty of discipline or termination, provisions indicating uniform and  
19 appearance requirements—however broad—and the absence of contractual provisions indicating  
20 that Flowers can dictate Distributors schedules or route details, is enough to indicate that Flowers’  
21 right to control is amenable to classwide proof.

22 Defendants devote the lion’s share of their opposition—and indeed, 25 additional pages—  
23 to identifying discrepancies among Distributors’ experiences when it comes to scheduling,  
24 interactions with Branch Service Managers, and product decisions. But the distinctions among  
25 Distributors that Defendants identified do not arise from the Distributor Agreements between  
26 those Distributors and Flowers. These Agreements are all uniform on all matters material to the  
27 right to control and all other relevant issues. Instead, Defendants present evidence that the actual  
28 degree of control Flowers *exercised* over Distributors varied. *See Bowerman II*, 2017 WL

1 1036645, at \*14 (denying defendants’ motion to decertify class, noting that defendants new  
2 evidence merely showed that they did not always *exercise* control over the plaintiffs’ work, but  
3 they retained that right by uniform contracts) (citations omitted). These variations may reflect the  
4 right to control, but are more relevant to the exercise of control; the former, not the latter, governs  
5 the inquiry.

6 In reaching this conclusion, the Court disagrees with the detailed and thorough opinion in  
7 *Martinez*. At oral argument, Defendants urged the Court to show comity for that decision,  
8 especially inasmuch as many putative class members in this case were part of that class for a year,  
9 the claims arise from the same dispute, and the same California law applies to the misclassification  
10 inquiry. Comity is “a discretionary doctrine which permits one district to decline judgment on an  
11 issue which is properly before another district.” *Church of Scientology v. U.S. Dep’t of the Army*,  
12 611 F.2d 738, 749 (9th Cir. 1979). “In its classic formulation, the comity doctrine permits a  
13 district court to decline jurisdiction over a matter if a complaint has already been filed in another  
14 district[.]” *id.* (discussing what is often called the “first-to-file” rule), but has been expanded to  
15 permit a district court to decline to exercise jurisdiction over an earlier-filed case when the later  
16 case is further along in the proceedings. *Id.* Thus, comity allows a district court to “transfer, stay,  
17 or dismiss” a case “involving the same parties and issues” as another case. *See Cedars-Sinai Med.*  
18 *Ctr. v. Shalala*, 125 F.3d 765, 769 (9th Cir. 1997). Comity is “designed to avoid placing an  
19 unnecessary burden on the federal judiciary, and to avoid the embarrassment of conflicting  
20 judgments.” *Church of Scientology of Cal. v. U.S. Dep’t of the Army*, 611 F.2d 738, 750 (9th Cir.  
21 1980).

22 Here, Defendants do not seek transfer, stay, or dismissal of Plaintiffs’ claims; instead, they  
23 contend that comity requires this Court to agree with the *Martinez* court’s class certification order.  
24 There is some support for Defendants’ position. In *Baker v. Microsoft Corp.*, 797 F.3d 607 (9th  
25 Cir. 2015), the Ninth Circuit reviewed a district court’s decision to strike class allegations from a  
26 complaint based on another district court’s decision denying class certification in a similar, earlier-  
27 filed case. *Id.* at 611. The district court there “adopted the suggestion of the American Law  
28 Institute (ALI) that a prior denial of class certification on the same subject matter by a different

1 district court judge be given a rebuttable presumption of correctness.” *Id.* (citation omitted). It  
2 determined that the presumption had not been rebutted and struck the class claims. *Id.* The Ninth  
3 Circuit noted that the district court’s application of comity “was misplaced” inasmuch as comity  
4 might only apply at the class certification stage, not in reviewing the pleadings. *Id.* at 615. Thus,  
5 it suggested—but did not expressly hold—that it is proper for a district court to give a rebuttable  
6 presumption of correctness to another district court’s certification decision on a class certification  
7 motion in a later-filed related case.

8 Even if the Court were to apply that presumption to the *Martinez* decision, however, the  
9 presumption has been rebutted with respect to the right-to-control analysis. There, the court  
10 concluded that common questions did not predominate because the “evidence undermines any  
11 argument that [d]efendant uniformly controlled drivers’ manner of operating their respective  
12 businesses in their territories.” *Martinez v. Flowers Foods, Inc.*, No. 2:15-cv-05112-RGK-E, Dkt.  
13 No. 52, 13 (C.D. Cal. Feb. 1, 2016). The court reached that determination by examining in detail  
14 the defendants’ actual exercise of control over various distributors—recounting evidence of  
15 distributors’ individual experiences attending training with Flowers, variations in distributors’  
16 actual schedules, and differences in the actual level of supervision Flowers managers exercised  
17 over them—rather than the *right* Flowers retained to control them, *id.* at 11-13, contrary to  
18 California law. *See Ayala*, 59 Cal. 4th at 533 (emphasis in original). Further, the *Martinez* court  
19 based its decision, in part, on its conclusion that the “Good Industry Practice” standard was so  
20 broad that the court had to resort to evidence of actual control. *Id.* at 11. It may be too broad to  
21 reflect retention of control over drivers, but—construing it as such—it is *uniformly* broad as to all  
22 drivers. The Court therefore declines to follow *Martinez*’s conclusion that individual inquiries  
23 about Flowers’ actual exercise of control predominate over common questions. Instead, the Court  
24 concludes that the right to control is subject to common proof under the Distributor Agreements,  
25 which supports predominance.

26  
27 ii. Secondary *Borello* Factors

28 Defendants do not address four of the nine secondary *Borello* factors—namely, whether

1 the work is performed under the direction of the principal, the length of service, the method of  
2 payment, and whether the work performed is part of Flowers’ regular business. Each of these  
3 factors can be resolved through common proof.

4 The right to terminate at will can also be determined on a classwide basis, as the uniform  
5 Distributor Agreement includes termination provisions. Next, while Flowers insists that the level  
6 of skill required to be a Distributor requires individualized proof, given its concession that no  
7 special skills are required, this factor is subject to common proof, as well. Similarly, common  
8 proof is available as to who provided the instrumentalities, tools, and place of work for  
9 Distributors’ work, since they were contractually obligated to use certain Flowers equipment —  
10 like the purchase software on the handheld computers and Flowers’ marketing materials—and to  
11 obtain other equipment for themselves—like a truck, insurance, and the bakery products they must  
12 purchase.

13 But determining whether the individual performing services is engaged in a distinct  
14 occupation or business from the alleged employer will be riddled with individualized inquiries.  
15 *Borello*, 48 Cal. 3d at 350. A long line of cases has considered “the differences in the class  
16 members’ operations, such as whether they hired sub-drivers and whether they contracted with  
17 other companies.” *Narayan II*, 285 F.R.D. at 479. In other words, the predominance analysis for  
18 this factor turns on whether the distributors or drivers are engaged in different work from each  
19 other. Courts have denied class certification for delivery drivers where it was impossible or  
20 difficult to determine whether the putative class members, rather than other individuals who the  
21 class members hired, drove the delivery routes on any given day. For example, in *Spencer v.*  
22 *BeavEx, Inc.*, No. 05-CV-1501 WQH (WMc), 2006 WL 6500597 (S.D. Cal. Dec. 15, 2006), the  
23 court denied certification of a class of drivers whom the defendant treated as independent  
24 contractors. The court noted that some *Borello* factors might be capable of classwide resolution,  
25 but individual questions of fact and law predominated because of the individualized inquiry  
26 required to determine whether drivers were engaged in an occupation or business distinct from that  
27 of the defendant. *Id.* at \*16. Specifically, “[t]he issue of what use different drivers make of the  
28 option to use backups and subs is a highly individualized question of fact[.]” *Id.*



1           Similarly, in *Narayan II* the court denied plaintiffs’ efforts to certify (1) a class of persons  
2 who have operated as pick-up and delivery drivers for the defendant under an independent  
3 contractor agreement; and (2) subclasses of drivers who either did or did not hire other individuals  
4 as sub-contractors to drive their routes for them. 285 F.R.D. at 475. Citing *Spencer*, the *Narayan*  
5 *II* court noted that “resolving the ‘distinct business’ factor would require a highly individualized  
6 analysis” because of the wide variety of business arrangements among the drivers based on  
7 variations in whether they provided delivery services for other companies or hired subdrivers to  
8 perform their routes. *Id.* at 478. The *Bowerman* court followed suit in its predominance analysis,  
9 noting that this factor “would require individualized inquiries . . . because many vendors operate  
10 their own businesses and/or work for entities other than [defendant].” 2015 WL 1321883, at \*10  
11 (citing previous order denying class certification). In *Smith*, the court likewise focused its  
12 predominance analysis as to this factor on variations in individual driver operations. 2008 WL  
13 4156364, at \*3-4, 10. There, the court distinguished *Spencer* and noted that no individualized  
14 inquiries into the nature of the drivers’ business were required because the class definition was  
15 limited to drivers who did not employ other drivers to perform work that the defendants assigned  
16 to them. *Id.* at \*10 (“Such concerns are inapplicable to the present case, as Plaintiffs’ proposed  
17 class specifically excludes any [ ] drivers who hired other drivers to drive their routes.”)

18           This case resembles *Spencer*, *Narayan II*, and *Bowerman* more than *Smith*, as the nature of  
19 the drivers’ businesses—namely, differences in their operations, such as whether they hired sub-  
20 drivers and whether they contracted with other companies—will require individual inquiries.  
21 While the class is limited to Distributors who “personally serviced” their routes, the determination  
22 of which Distributors did so, and when, cannot be answered in one fell swoop. Some of the  
23 distributors were “absentee” territory owners who never personally serviced their own routes;  
24 these Distributors are not part of the class. Others always performed their own routes and did not  
25 hire helpers. But others hired helpers or employees who performed the routes some of the time.  
26 Neither party has records disclosing which distributors “personally serviced” their routes and  
27 which did not, let alone when they did so or for how many days or hours. Further, some  
28 Distributors provided delivery services to other companies currently performing Distribution

1 services for Flowers. In contrast, other Distributors drove exclusively for Flowers. As a result,  
2 there would need to be mini-trials into these Distributors’ recollections of how often they  
3 personally serviced their routes, and when and how often, if at all, they provided distribution  
4 services for other companies. Thus, some Distributors might be found to operate businesses  
5 distinct from Flowers’ operation while for others this factor would weigh in favor of an  
6 employment relationship, and thus this factor is not subject to common proof.

7 Plaintiffs insist that in *Alexander v. FedEx*, 765 F.3d 981 (2014), the Ninth Circuit clarified  
8 that the focus of this *Borello* factor is not whether the putative employees are engaged in a  
9 business distinct from the putative employer, but rather whether the employees’ work is “wholly  
10 integrated” into the putative employer’s operations—in other words, in this case the focus is on  
11 Defendants’ business, not that of the Distributors. Thus, they argue, *Spencer* and its progeny no  
12 longer apply. But *Alexander* does not support Plaintiffs’ position. To be sure, in discussing this  
13 factor the *Alexander* court examined how the drivers’ business fit into FedEx’s operations, noting  
14 that “the work performed by the drivers is wholly integrated into FedEx’s operation. The drivers  
15 look like FedEx employees, act like FedEx employees, [and] are paid like FedEx employees.” *Id.*  
16 at 995 (citation omitted). But *Alexander* continued on to note that “[w]hile the drivers have  
17 opportunities to expand their businesses *by taking on additional routes and hiring helpers*, these  
18 opportunities are only available subject to FedEx’s business needs.” *Id.* (emphasis added). Thus,  
19 the *Alexander* court, like *Spencer* and the other district courts, analyzed whether the employees are  
20 engaged in a business distinct from their employer. In *Alexander*, the factors suggesting that they  
21 might did not outweigh the other factors requiring summary judgment for the employees because  
22 FedEx controlled the employees’ opportunities to do so. Thus, *Alexander* does not foreclose  
23 consideration of variation among the drivers’—or here, Distributors’—business practices.<sup>6</sup> And  
24

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25 <sup>6</sup> Plaintiffs also contend that *Villalpando* provides further support for their interpretation of  
26 *Alexander*. Not so. In *Villalpando*, the court stated without analysis that the “distinct occupation  
27 of business” *Borello* factor is appropriate for treatment on a classwide basis “[t]o the extent the  
28 drivers are performing the same type of work[.]” 303 F.R.D. 588, 609 (N.D. Cal. 2014). The  
*Villalpando* court did not specify whether it meant the drivers were performing the same type of  
work for the defendant or, more generally, performing the same type of work as each other. Thus,  
the case does not support either interpretation.

1 those variations here will result in individual inquiries.

2 Plaintiffs next urge that this analysis is wrong because in *Ruiz* “the Ninth Circuit held it  
3 was reversible error for the district court to predicate its determination that defendant did not have  
4 the right to control ‘almost entirely’ on the fact that ‘the drivers could hire helpers and secondary  
5 drivers.’” (Dkt. No. 67 at 15 n.12 (citing *Ruiz*, 754 F.3d at 1102).) But here, the Court has  
6 determined that the right to control factor is a common question in light of the uniform  
7 Distributors’ Agreements. And on this class certification motion, the Court is not deciding the  
8 merits of how this factor weighs in the independent contractor/employee analysis. *See Abdullah v.*  
9 *U.S. Sec. Assocs., Inc.*, 731 F.3d 952, 964 (9th Cir. 2013) (“Rule 23(b)(3) requires [only] a  
10 showing that questions common to the class predominate, not that those questions will be  
11 answered, on the merits, in favor of the class.”). The issue of helpers—and also whether  
12 Distributors delivered products for other companies—is not part of the right to control factor at all;  
13 rather, it is relevant to whether the Distributors were engaged in a distinct occupation or business.  
14 Lastly, Plaintiffs contend that the relevant inquiry is whether the drivers’ opportunities to expand  
15 business, take on additional routes, and hire helpers were only available subject to Flowers’  
16 business needs. (Dkt. No. 67 at 15 (citing *Alexander*, 765 F.3d at 995).) Such inquiry is relevant to  
17 the right to control factor, and is capable of classwide resolution as the Court already concluded.  
18 But the evidence here supports a finding that the drivers’ opportunities in this respect were not  
19 subject to Flowers’ control and that instead Distributors can hire helpers to service their routes at  
20 their discretion. This evidence, in turn, is relevant to whether certain Distributors are engaged in a  
21 distinct business which will require individual inquiries.

22 B. A Class Action is Not Superior

23 Normally, when a plaintiff fails to meet the predominance requirement, the court need not  
24 address the superiority requirement. *See In re High-Tech Emps. Antitrust Litig.*, 289 F.R.D. 555,  
25 563-64 (N.D. Cal. 2014); *In re Wells Fargo Home Mortg. Overtime Pay Litig.*, 268 F.R.D. 604,  
26 613 (N.D. Cal. 2010). Put simply, “[i]f each class member has to litigate numerous and  
27 substantial separate issues to establish his or her right to recover individually, a class action is not  
28 ‘superior.’” *Zinser v. Accufix Research Inst., Inc.*, 253 F.3d 1180, 1192 (9th Cir. 2001). So it is

1 here: class action treatment is not superior to case-by-case lawsuits because any classwide trial  
2 would be derailed by individualized inquiries into whether, when, and for how many hours each  
3 Distributor “personally serviced” her route, making a class action no more efficient or convenient  
4 than numerous individual trials. Nevertheless, as the parties have addressed the individual factors,  
5 and the Court finds that it is an independent ground for denying class certification, the Court  
6 addresses it here.

7 Factors relevant to the superiority requirement include:

8 (A) the class members’ interests in individually controlling the  
9 prosecution or defense of separate actions;

10 (B) the extent and nature of any litigation concerning the  
11 controversy already begun by or against class members;

12 (C) the desirability or undesirability of concentrating the litigation of  
13 the claims in the particular forum; and

14 (D) the likely difficulties in managing a class action.

15 Fed. R. Civ. P. 23(b)(3). “A consideration of these factors require the court to focus on the  
16 efficiency and economy elements of the class action so that cases allowed under subdivision (b)(3)  
17 are those that can be adjudicated most profitably on a representative basis.” *Zinser*, 253 F.3d at  
18 1190 (internal citation omitted).

19 1. *Class Members’ Interests in Individually Controlling Prosecution of  
20 Separate Actions*

21 The first factor largely turns on the amount of damages at stake in any individual lawsuit.  
22 *See Smith* 2008 WL 4156364, at \*11 (noting that courts “have found that where damages sought  
23 by each class member are not large, class members have a reduced interest in individually  
24 controlling a separate action.”). This is because an individual’s interest in controlling prosecution  
25 of a lawsuit is likely “no more than theoretic where the individual stake is so small as to make a  
26 separate action impracticable.” *Amchem Prods., Inc. v. Windsor*, 521 U.S. 591, 616 (1997)  
27 (citation omitted). Thus, this factor only weighs against class certification where individual  
28 damages “run high” such that individual class members have a strong interest “in making  
individual decisions on whether and when to settle.” *Amchem Prods.*, 521 U.S. at 616-17.

1 One Plaintiff testified that his reimbursement claim alone is worth more than \$200,000  
2 (Dkt. No. 63-28 at 47), and Plaintiffs concede the recovery may be “significant[.]” (Dkt. No. 67 at  
3 18.) Thus, cost of the litigation does not favor class treatment. And indeed, the cost of litigation  
4 has not stopped 26 other Flowers Distributors from filing separate lawsuits against Flowers. (*See*  
5 Dkt. No. 63-8 ¶¶ 8-11; Dkt. Nos. 63-13—63—17.) Distributors’ interest in filing their own  
6 lawsuits finds support in the lawsuits that 26 Distributors have already filed against Flowers.

7 2. *The Extent and Nature of any Litigation Concerning the Controversy*  
8 *Already Begun by or Against Class Members*

9 The second factor is “the extent and nature of any litigation concerning the controversy  
10 already commenced by or against members of the class.” Fed. R. Civ. P. 23(b)(3)(B).

11  
12 This factor is intended to serve the purpose of assuring judicial  
13 economy and reducing the possibility of multiple lawsuits . . . . If  
14 the court finds that several other actions already are pending and that  
15 a clear threat of multiplicity and a risk of inconsistent adjudications  
16 actually exist, a class action may not be appropriate since, unless the  
17 other suits can be enjoined, a Rule 23 proceeding only might create  
18 one more action . . . . Moreover, the existence of litigation indicates  
19 that some of the interested parties have decided that individual  
20 actions are an acceptable way to proceed, and even may consider  
21 them preferable to a class action. Rather than allowing the class  
22 action to go forward, the court may encourage the class members  
23 who have instituted the Rule 23(b)(3) action to intervene in the other  
24 proceedings.

25 *Zinser*, 253 F.3d at 1191 (citation omitted).

26 Here, 26 Distributors have brought individual claims in three different cases. That those  
27 Distributors were able to consolidate their individual claims together suggests that requiring  
28 individual actions in lieu of this class action would not overburden the courts. Moreover, with  
respect to those lawsuits, the “clear threat of multiplicity and inconsistent adjudications” that the  
Ninth Circuit warned against is present. Plaintiffs’ only argument with respect to the individual  
actions is that the Distributor-plaintiffs in those cases have not taken depositions or engaged in  
significant motion practice. (*See* Dkt. No. 67 at 18; Dkt. No. 67-3 ¶¶ 3-6.) But summer 2018 trial  
dates have been set and there is no indication that those cases are not moving ahead. (*See* Dkt. No.

1 67-3 ¶¶ 3-6.) Plaintiffs have not carried their burden of showing that this factor supports the  
2 superiority of a class action.

3 3. *The Desirability of Concentrating the Litigation in a Particular Forum*

4 The desirability of concentrating the litigation in a particular forum factor is neutral in this  
5 superiority analysis. This case involves drivers who serviced routes in Northern California, many  
6 of whom worked out of Flowers warehouses in San Jose and Salinas, which are in this District.  
7 Because much of the evidence will be found here, it would be efficient to try the case here. On the  
8 other hand, Defendants are located in Modesto and many of the drivers' territories are located in  
9 the Eastern District of California, so there are grounds for the individual actions to proceed there,  
10 as well.

11 4. *The Manageability of a Class Action*

12 Finally, the fourth factor considers the manageability of a class action. *See* Fed. R. Civ. P.  
13 23(b)(3). “[T]his consideration encompasses the whole range of practical problems that may  
14 render the class action format inappropriate for a particular suit.” *Eisen v. Carlisle & Jacquelin*,  
15 417 U.S. 156, 164 (1974). It includes issues as “the potential difficulties in notifying class  
16 members of the suit, calculation of individual damages, and distribution of damages.” *Six (6)*  
17 *Mexican Workers v. Ariz. Citrus Growers*, 904 F.2d 1301, 1304 (9th Cir. 1990). “Manageability  
18 concerns must be weighed against the alternatives and will rarely, if ever, be sufficient to prevent  
19 certification of a class.” *Trosper v. Styker Corp.*, No. 13-cv-00607-LHK, 2014 WL 4145448, at  
20 \*17 (N.D. Cal. Aug. 21, 2014) (internal quotation marks and modifications omitted)

21 Trying this lawsuit as a class action presents manageability issues given the individual  
22 inquiries necessary to establish Defendants' liability for each of the putative class members. For  
23 example, the Court would need to hold mini-trials to determine which drivers “personally  
24 serviced” their routes, when, and for how many hours and whether they did deliveries for other  
25 companies in order to analyze whether a particular driver was engaged in a business distinct from  
26 other class members or even whether the Distributor qualifies as a class member. There would also  
27 need to be individualized inquiries into how to treat Distributors who may have owned more than  
28

1 one territory. Plaintiffs argue that refusal to certify a class “on the sole ground that it would be  
2 unmanageable is disfavored and should be the exception rather than the rule.” (Dkt. No. 67 at 18  
3 (quoting *Briseno v. ConAgra Foods, Inc.*, 844 F.3d 1121, 1128 (9th Cir. 2017) (citation omitted).)  
4 Agreed. But here manageability is not the only factor that weighs against class treatment.

5 Because class members’ have an interest in individually controlling separate actions, as  
6 evidenced by the many individual Distributors who have filed their own actions, and trying these  
7 claims as a class action creates manageability issues, classwide resolution is not the superior  
8 method of adjudicating these claims.

9 **CONCLUSION**

10 For the reasons discussed above, individualized issues over how to determine which  
11 Distributors personally serviced their routes and whether the Distributors’ operated distinct  
12 businesses prevents common questions of fact or law from predominating and classwide treatment  
13 is not superior to individual actions. Accordingly, the Court DENIES Plaintiffs’ motion for class  
14 certification. The Court will hold a further case management conference on **July 27, 2017 at 1:30**  
15 **p.m.**

16 This Order disposes of Docket No. 61.

17 **IT IS SO ORDERED.**

18 Dated: June 28, 2017

19   
20 JACQUELINE SCOTT CORLEY  
21 United States Magistrate Judge  
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