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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

TERESA LOPEZ, et al.,
Plaintiffs,
v.
UNITED STATES OF AMERICA,
Defendant.

Case No. [17-cv-04386-MEJ](#)
ORDER RE: MOTION TO DISMISS
Re: Dkt. No. 12

INTRODUCTION

Pending before the Court is the United States of America’s Motion to Dismiss pursuant to Federal Rule of Civil Procedure (Rule) 12(b)(6) and to Strike the Demand for a Jury Trial. Mot., Dkt. No. 12. Plaintiffs Teresa Lopez (Teresa), Red Ryder Ramos (Red), and the Estate of Antonio Ramos (Tony) filed an Opposition (Dkt. No. 16) and Defendant filed a Reply (Dkt. No. 18). The parties presented excellent oral arguments to the Court on January 11, 2018. Having considered the parties’ positions, the relevant legal authority, and the record in this case, the Court **DENIES** Defendant’s Motion to Dismiss and **GRANTS** the Motion to Strike the demand for jury trial for the following reasons.

BACKGROUND

As it must when ruling on a motion to dismiss for failure to state a claim, the Court accepts as true the following well-pleaded allegations of the Complaint:

“On or about September 13, 2015, an unsecured GLOCK 26 9mm caliber gun was left in an unlocked bag, in plain view, in an unattended rental vehicle that was parked on the street in an area of downtown San Francisco that is well-known for auto-thefts and smash-and-grabs. The gun was a government-issued duty weapon of [a United States Immigration and Customs Enforcement

1 (ICE)] officer.” Compl. ¶ 1, Dkt. No. 1. The gun was taken from an unattended, parked vehicle;
2 it had been left in a bag by one or more ICE officers together with three fully loaded ammunition
3 magazines. *Id.* ¶ 18. The same gun was used two weeks later by a well-known gang member and
4 convicted felon to shoot and kill Tony as he was volunteering and painting a community
5 antiviolence mural in Oakland. *Id.* ¶¶ 2, 20-23. The Complaint does not allege Tony’s killer stole
6 the gun from the parked car. *See* Compl. Teresa and Red are Tony’s parents, and personal
7 representatives of his estate. *Id.* ¶¶ 6-8.

8 The Department of Homeland Security, of which ICE is a part, lost 289 firearms during
9 Fiscal Years 2006-2008 – in other words, one every four days. *Id.* ¶ 10. ICE and the Customs and
10 Border Patrol accounted for 243 of these lost firearms; of those, 179 (74%) went missing due to an
11 agent’s or officer’s failure to properly secure the weapon. *Id.* “[A]ll 179 losses may have been
12 prevented had the officers properly safeguarded their firearms.” *Id.* (internal quotation marks
13 omitted). Although ICE policies and procedures require agents and officers to secure a firearm
14 with an ICE-approved safety-locking device when left in a vehicle, the Office of the Inspector
15 General recommended that ICE take further measures to align itself with best practices, that is, “to
16 store them in lockboxes properly mounted as recommended in the manufacturers’ guidelines.” *Id.*
17 ¶ 11.

18 In addition, San Francisco has a well-documented and publicized auto-theft problem,
19 including the theft of guns from vehicles. *Id.* ¶¶ 12-15, 17. “In the months leading up to Tony’s
20 death, there was also the highly publicized killing of Kathryn Steinle on the San Francisco
21 Embarcadero that was perpetrated with a government firearm stolen from a vehicle in the SOMA
22 area of San Francisco.” *Id.* ¶ 16. In light of this well-known problem, “[i]t was foreseeable that
23 leaving a bag in plain sight in a rental vehicle parked on the street . . . would result in the theft of a
24 firearm and ammunition. . . . It was reasonably foreseeable that a firearm and ammunition once
25 stolen, would then be used in the near future to pursue a criminal course of conduct.” *Id.* ¶ 26.

26 The ICE officer acted negligently, carelessly, recklessly, and/or unlawfully by failing to
27 properly secure and store the firearm and ammunition; leaving these items in an unlocked bag in
28 plain view (rather than in the trunk) in a rental car parked on the street, in close enough proximity

1 to a window to allow a passerby to smash the window and grab the firearm and ammunition;
2 leaving the firearm loaded in the unattended vehicle; failing to carry the firearm at all times;
3 and/or using a rental vehicle to transport the firearm and ammunition. *Id.* ¶ 25. Defendant’s
4 negligence caused Tony’s killer access to the loaded weapon he used to kill Tony. *Id.* ¶ 27.

5 Based on these allegations, Plaintiffs assert a claim for wrongful death (negligence) and a
6 survival cause of action. *Id.* ¶¶ 24-30, 31-33. They contend Defendant has waived its sovereign
7 immunity pursuant to the Federal Tort Claim Act (FTCA).

8 **LEGAL STANDARD**

9 Rule 8(a) requires that a complaint contain a “short and plain statement of the claim
10 showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). A complaint must therefore
11 provide a defendant with “fair notice” of the claims against it and the grounds for relief. *Bell Atl.*
12 *Corp. v. Twombly*, 550 U.S. 544, 555 (2007) (internal quotations and citation omitted).

13 A court may dismiss a complaint under Rule 12(b)(6) when it does not contain enough
14 facts to state a claim to relief that is plausible on its face. *Id.* at 570. “A claim has facial
15 plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable
16 inference that the defendant is liable for the misconduct alleged.” *Ashcroft v. Iqbal*, 556 U.S. 662,
17 678 (2009). “The plausibility standard is not akin to a ‘probability requirement,’ but it asks for
18 more than a sheer possibility that a defendant has acted unlawfully.” *Id.* (quoting *Twombly*, 550
19 U.S. at 557). “While a complaint attacked by a Rule 12(b)(6) motion to dismiss does not need
20 detailed factual allegations, a plaintiff’s obligation to provide the ‘grounds’ of his ‘entitle[ment] to
21 relief’ requires more than labels and conclusions, and a formulaic recitation of the elements of a
22 cause of action will not do. Factual allegations must be enough to raise a right to relief above the
23 speculative level.” *Twombly*, 550 U.S. at 555 (internal citations and parentheticals omitted).

24 In considering a motion to dismiss, a court must accept all of the plaintiff’s allegations as
25 true and construe them in the light most favorable to the plaintiff. *Id.* at 550; *Erickson v. Pardus*,
26 551 U.S. 89, 93-94 (2007); *Vasquez v. Los Angeles Cty.*, 487 F.3d 1246, 1249 (9th Cir. 2007). In
27 addition, courts may consider documents attached to the complaint. *Parks Sch. of Bus., Inc. v.*
28 *Symington*, 51 F.3d 1480, 1484 (9th Cir. 1995) (citation omitted).

1 total of the policy considerations that lead a court to conclude a particular plaintiff is entitled to
2 protection. [] A critical part . . . is whether [a plaintiff] is foreseeably endangered by defendant’s
3 conduct. . . . Although whether a duty exists is a question of law, foreseeability often is a
4 question” of fact. *Ileto v. Glock Inc.*, 349 F.3d 1191, 1204 (9th Cir. 2003) (internal quotation
5 marks and citations to California authorities omitted).

6 Defendant acknowledges that California law, in general, imposes a duty of care upon gun
7 owners. *See* Mot. at 8. But Defendant disputes that California law imposes a duty of care by gun
8 owners to the general public against firearm theft by a stranger to prevent another stranger from
9 using that firearm to cause injury at some later time. *Id.* (citing *Steinle v. City & Cty. of San*
10 *Francisco*, 230 F. Supp. 3d 994, 1031 (N.D. Cal. 2017) (“Whether a gun owner owes a duty to the
11 public to secure his or her firearm against theft by a stranger, however, appears to be an issue of
12 first impression under California law”))).

13 a. *The Special Circumstances Doctrine*

14 In *Steinle*, Judge Spero analogized the duty potentially owed by gun owners in these
15 situations to the special circumstances doctrine that creates an exception to the general rule that
16 vehicle owners are not liable for harm caused by thieves. 230 F. Supp. 3d at 1032-33. This
17 exception, which “is essentially nothing more than a test of foreseeability of harm” (*id.* at 1032
18 (internal quotation marks and citation omitted)), generally applies to “particularly dangerous”
19 vehicles left with the keys in the ignition or otherwise ready to operate. *See Avis Rent A Car Sys.,*
20 *Inc. v. Superior Court*, 12 Cal. App. 4th 221, 228 (1993) (“The Supreme Court cases show that
21 ‘special circumstances’ exist when heavy vehicles are left unattended and available for use by
22 those not accustomed to driving them.”). Handguns, like bulldozers or two-ton trucks left parked
23 overnight in high-crime neighborhoods, are particularly dangerous:

24 A handgun is indisputably capable of inflicting serious injury and
25 damage—as a deadly weapon, that is its very purpose. . . . Leaving
26 a gun loaded makes that capability for harm readily accessible in the
27 same way as leaving the key in the ignition of a vehicle. Plaintiffs
28 allege that the handgun was left loaded and unlocked in a vehicle in
downtown San Francisco, parts of which are well known to have
high rates of car break-ins and similar petty theft. Even assuming
for the sake of the argument that the car was locked and the gun
itself was not visible, the Court holds that, at the pleading stage, the

1 complaint includes sufficient allegations to support a claim that
2 leaving a loaded gun in a backpack visible on the seat of an
3 unattended vehicle in San Francisco “create[s] foreseeable risk of
4 harm” comparable to that posed by a dangerous vehicle, and that the
5 [Bureau of Land Management (BLM)] ranger therefore had a duty
6 to better secure his handgun against theft. Whether the ranger in
7 fact had such a duty, and if so, the precise nature of that duty,
8 depends on circumstances better addressed on a more complete
9 factual record at summary judgment or at trial.

6 *Steinle*, 230 F. Supp. 3d at 1033 (internal citations omitted). The undersigned finds Judge Spero’s
7 reasoning compelling and follows it here.

8 Defendant distinguish *Steinle* and the special circumstances cases analyzed therein because
9 in this instance, the gun was not used by the gun thief near the scene of the theft, but by another
10 individual two weeks later across the Bay in Oakland. *See* Mot. at 9-14 (applying foreseeability
11 factors articulated in *Rowland v. Christian*, 69 Cal. 2d 108, 113 (1968), and relying on *Avis*, 12
12 Cal. App. 4th at 233).¹ The Complaint does not allege the gun was stolen by any individual other
13 than the man who killed Tony.

14 In *Avis*, the California Court of Appeals analyzed whether a car rental company owed a
15 duty of care to a third party who had been injured by a car stolen from the rental company. 12
16 Cal. App. 4th at 222-23. The plaintiff alleged *Avis* left keys in the ignitions of its rental cars for
17 up to 45 minutes during the check-in process for its vehicles, did not employ adequate security
18 measures, and had been aware of security issues as other cars had been stolen from the parking lot.
19 *Id.* at 223. The plaintiff further alleged that an *Avis* rental car was used as the getaway vehicle in
20 a burglary seven days after being stolen from the *Avis* parking lot, and rammed the plaintiff’s
21 vehicle after engaging in a high-speed chase with the police. *Id.* The Court of Appeals analyzed a

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23 ¹ “Although it is true that some exceptions have been made to the general principle that a person is
24 liable for injuries caused by his failure to exercise reasonable care in the circumstances, it is clear
25 that in the absence of statutory provision declaring an exception to the fundamental principle
26 enunciated by section 1714 of the Civil Code, no such exception should be made unless clearly
27 supported by public policy. . . . A departure from this fundamental principle involves the
28 balancing of a number of considerations; the major ones are the foreseeability of harm to the
plaintiff, the degree of certainty that the plaintiff suffered injury, the closeness of the connection
between the defendant’s conduct and the injury suffered, the moral blame attached to the
defendant’s conduct, the policy of preventing future harm, the extent of the burden to the
defendant and consequences to the community of imposing a duty to exercise care with resulting
liability for breach, and the availability, cost, and prevalence of insurance for the risk involved.”
Rowland, 69 Cal. 2d at 112-113.

1 “series of key-in-the-ignition cases, [in which] the California Supreme Court . . . announced
2 principles identified as the ‘special circumstances’ doctrine.” *Id.* at 224-28. First, the Court of
3 Appeals concluded the “special circumstances” doctrine did not apply to the rental vehicle that
4 was involved in the accident that injured the plaintiff: “The Supreme Court cases show that
5 ‘special circumstances’ exist when heavy vehicles are left unattended and available for use by
6 those not accustomed to driving them. The incident here involved an ordinary car, not heavy
7 equipment.” *Id.* at 228. Second, it criticized those cases that had extended the special
8 circumstances doctrine “too far” and had focused on foreseeability to the detriment of another
9 factor in the duty analysis—policy:

10 [H]owever foreseeable car theft and an accident by the thief may be,
11 leaving an ordinary automobile unattended on the street with a key
12 in the ignition does not create a duty to protect other motorists from
the negligent driving of a thief.

13 We conclude that Avis’s conduct of parking its cars in a negligently
14 attended lot with keys in the ignitions did not create a duty to control
15 the conduct of a thief. It is true that the risk of theft increases when
16 more cars are involved and when they are in a fixed location.
17 Thieves may learn about the target cars and may find ways to defeat
18 the security provided. But this increase in the risk of theft due to
19 negligence of an owner of a fleet of cars is much like the increased
risk associated with leaving keys in the ignition of a car left
unattended on the street. It is not equivalent to inviting or enticing
an incompetent driver to tamper with a vehicle. These actions are
not the “special circumstances” which create a special relationship
between or among the parties. Thus, they do not impose on the car
owner the duty to control the actions of the thief.

20 Even if we were somehow to find the circumstances “special,” we
21 would not extend the duty to this accident. The duty, if it existed,
22 would not be perpetual and unlimited in scope. We conclude, as a
matter of law, that it would not extend to this accident: (1) in
another county (2) one week later (3) during a police chase not
caused by a report of the vehicle theft.

23 *Avis*, 12 Cal. App. 4th at 232-33. Based on *Avis*, it appears clear that as a matter of law,
24 Defendant here would not owe a duty to Plaintiffs if the car rented by the ICE officer had been
25 stolen and had killed Tony in a subsequent accident or hit and run because the rental car would not
26 trigger the application of the special circumstances doctrine. But it was not an ordinary rental car
27 that was stolen and used to injure Tony; it was an allegedly unsecured gun. Thus, as in *Steinle*, the
28 Court concludes the special circumstances doctrine may apply.

1 In each of the special circumstances cases Defendant cites (including *Avis*), a California
 2 Court found a reasonable risk of tampering with the vehicle based on evidence in the record; none
 3 of the cases was dismissed at the pleadings stage. This is not surprising, because “[o]rdinarily,
 4 foreseeability is a question of fact [. . . ; i]t may be decided as a question of law only if, under the
 5 undisputed facts there is no room for a reasonable difference of opinion.” *Bigbee v. Pac. Tel. &*
 6 *Tel. Co.*, 34 Cal. 3d 49, 56 (1983) (internal quotation marks and citations omitted); *see also Iletto*,
 7 349 F.3d at 1204.

8 b. *Policy Factors*

9 More analogous is *Iletto*, which analyzes foreseeability and duty in the context of an injury
 10 caused by a firearm. The plaintiffs in *Iletto* were shooting victims and their family members. In
 11 relevant part, they alleged gun-manufacturer Glock knew its distribution system and marketing
 12 policies helped foster an illegal secondary gun market, which promoted illegal gun purchases by
 13 people forbidden by law from purchasing guns based on felony convictions or mental health
 14 impairments. *Iletto*, 349 F.3d at 1209. The district court found that any harm to the shooting
 15 victims was not foreseeable because “there was no way of foreseeing that th[e shooter] would
 16 obtain a Glock firearm and use it to injure these Plaintiffs.” *Id.* at 1204. On that basis, it
 17 dismissed the negligence claim. *Id.*; *id.* at 1196. The Ninth Circuit reversed: “[A] court’s task—
 18 in determining duty—is not to decide whether a particular plaintiff’s injury was reasonably
 19 foreseeable in light of a particular defendant’s conduct, but rather to evaluate more generally
 20 whether the category of negligent conduct at issue is sufficiently likely to result in the kind of
 21 harm experienced that liability may appropriately be imposed on the negligent party.” *Id.*
 22 (quoting *Ballard v. Uribe*, 41 Cal. 3d 564, 572 n.6 (1986)). “Thus, it was reasonably foreseeable
 23 that if Glock continued to foster the illegal secondary market, a person . . . who was prohibited by
 24 law from purchasing a gun would be able to purchase on and use the gun in the manner that was
 25 the basis for prohibiting such purchases in the first place.” *Id.* at 1208.

26 The shooter in *Iletto* had been committed to a psychiatric institution and had been convicted
 27 of a felony; he thus was prohibited by federal law from purchasing a gun. 349 F.3d at 1195 n.4.
 28 Summarizing California law, the Ninth Circuit explained that “a defendant’s duty of care extends

1 to those individuals a defendant puts at an unreasonable risk of harm through the reasonably
2 foreseeable actions of a third party.” *Id.* at 1204. The *Ileto* Court held “the plaintiffs . . . alleged
3 sufficient facts for a reasonable jury to conclude that through their distribution practices,
4 defendants have created an illegal secondary market targeting prohibited purchasers that placed
5 plaintiffs in a situation in which they were exposed to an unreasonable risk of harm through the
6 reasonably foreseeable conduct of a prohibited purchaser like” the shooter. *Id.* These allegations
7 were “more than sufficient to raise a factual question as to whether the defendants owed the
8 plaintiffs a duty of care and whether the defendants breached that duty.” *Id.* The Ninth Circuit did
9 not apply the special circumstances doctrine to find Glock owed a duty; rather, it found a duty
10 based on a direct link between Glock’s intentional conduct and the plaintiffs’ injuries. *See also*
11 Jan. 11, 2018 FTR at 10:53-54 (Plaintiff arguing *Ileto* not based on special circumstances analysis,
12 but on fact by fact application of the *Rowland* factors).

13 The Ninth Circuit also balanced the magnitude of the harm likely to result from the
14 conduct against the social value of the interest which the defendant was seeking to advance and
15 the ease with which it could have taken precautions to avoid the risk of harm to the plaintiff. *Ileto*,
16 349 F.3d at 1205 (citing *Musgrove v. Ambrose Props.*, 87 Cal. App. 3d 44, 150 (1978)). The
17 social value of Glock’s interest in distributing guns in the manner alleged in the *Ileto* complaint
18 was outweighed by the health and safety interests of potential victims of gun violence at the hands
19 of prohibited purchasers. *Id.* at 1206. Glock also failed to easily take readily available
20 precautions to avoid having its firearms distributed illegally, but knowingly chose not to do so. *Id.*
21 at 1205. Both these factors weighed in favor of imposing a duty on Glock.

22 c. *Application of Steinle, Avis & Ileto*

23 During the hearing on its motion, Defendant distinguished *Ileto* by focusing on the direct
24 link between the defendant’s own conduct and the harm suffered: the allegations that Glock had
25 intentionally created an illegal secondary gun market that was intentionally directed at providing
26 guns to felons and others who were prohibited from owning weapons. Jan. 11, 2018 FTR at
27 10:43-10:45. Defendant argued the Complaint does not allege any links between the ICE officer
28 who left his weapon in the car and Tony’s killer, between the ICE officer and the thief who stole

1 the gun, between the ICE officer and Tony; nor does it allege facts showing the ICE officer
2 engaged in any intentional conduct to place the weapon into the hands of people like the shooter.
3 *Id.* at 10:45-47. That is accurate: the Complaint alleges that (1) ICE agent left an unsecured gun in
4 an unlocked bag in an unattended vehicle parked on a street in San Francisco; (2) in an area that is
5 well-known for auto thefts; (3) despite the fact ICE agents have a history of losing firearms due to
6 their failure to properly secure their weapons; and (4) after it was widely-reported in the media
7 that Kathryn Steinle was killed in San Francisco with a government-issued firearm that was stolen
8 from a car parked in San Francisco. *See* Compl. ¶¶ 12-17.

9 But *Ileto* does not suggest that a duty will arise only when a defendant has directly or
10 intentionally created the risk of harm. As recognized by both *Ileto* and *Steinle*, foreseeability is a
11 central factor in the duty analysis, and is “often is a question” of fact. *Ileto*, 349 F.3d at 1204; *see*
12 *also Steinle*, 230 F. Supp. 3d at 1033 (“[T]he Court holds that, at the pleading stage, the complaint
13 includes sufficient allegations to support a claim that leaving a loaded gun in a backpack visible on
14 the seat of an unattended vehicle in San Francisco creates foreseeable risk of harm comparable to
15 that posed by a dangerous vehicle, and that the BLM ranger therefore had a duty to better secure
16 his handgun against theft. Whether the ranger in fact had such a duty, and if so, the precise nature
17 of that duty, depends on circumstances better addressed on a more complete factual record at
18 summary judgment or at trial.” (internal quotation marks, citations and alterations omitted)). The
19 Court cannot find that Tony was not foreseeably endangered by an agent’s failure to secure his
20 service weapon and his decision to leave it in an unattended car in a high-theft area, in light of
21 ICE’s known history of losing weapons and in light of Ms. Steinle’s well-publicized and tragic
22 killing with a gun that was obtained under similar circumstances.

23 The Court appreciates that, unlike in Ms. Steinle’s case, the weapon that was stolen from
24 the ICE officer was not immediately used to kill Tony close to where it was stolen. Instead, the
25 weapon was allegedly used two weeks later in Oakland, just across the Bay Bridge. Ultimately,
26 the Court cannot find that this distinction establishes a lack of duty as a matter of law at the
27 pleading stage. As discussed above, the *Avis* Court criticized the extension of the special
28 circumstances doctrine in the context of an ordinary car causing an accident in the course of an

1 unrelated police chase – not in the context of an unattended heavy vehicle, much less in the
2 context of a stolen unsecured weapon, both of which are inherently dangerous objects. *See supra*
3 at 6-7. Plaintiffs’ Complaint alleges sufficient facts to show it was reasonably foreseeable that (1)
4 a person would break into a rental car parked on the street; (2) steal an unsecured gun and
5 ammunition found therein; and (3) either use it in a criminal act; or (4) resell it or provide it to
6 another criminal, who would then use the gun to commit a criminal act, including shooting
7 someone and killing them. Assuming the truth of these allegations, and despite the lapse of time
8 and change of location, there is room for a reasonable difference of opinion as to whether the
9 killing of an innocent bystander was a foreseeable consequence of leaving a gun unsecured in a
10 vehicle in a high-theft area. *See, e.g., Iletto*, 349 F.3d at 1205 (reasonably foreseeable that “once
11 these prohibited purchasers obtain the firearms, they will use them for criminal activity”).

12 Unlike an ordinary rental car, a gun is a dangerous weapon to which the special
13 circumstances doctrine may apply. The analysis of foreseeability – and ultimately of the existence
14 of a duty – must be based on additional facts, and a fleshing out of relevant policy factors. This is
15 better presented to the Court on a fully developed record than at this preliminary stage in the
16 litigation. The allegations of the Complaint are sufficient to survive a motion to dismiss. *See*
17 *Steinle*, 230 F. Supp. 3d at 1033.

18 2. Causation

19 Defendant argues the Complaint does not allege facts showing the ICE officer’s conduct
20 was the proximate cause of Tony’s killing. Mot. at 14-16. Defendant argues that proximate cause
21 cannot be established because the initial theft of the gun is an intervening criminal act: a person
22 other than the thief who stole the ICE officers’ gun committed another criminal act when he
23 murdered Tony, and the killing occurred two weeks after the theft, in a different city. *Id.*

24 First, the Complaint does not allege who stole the gun, and does not allege a person other
25 than Holloway stole the gun. *See Compl.* Defendant attempts to interject this unpleaded fact into
26 the Court’s analysis by asking the Court to take judicial notice of the fact Sean Gibson was
27 arrested for the theft. Mot. at 4. The Court may take judicial notice of the fact Mr. Gibson was
28 charged with multiple burglary counts in connection with numerous vehicle break-ins (Def.’s

1 RJN, Ex. C (criminal complaint against Gibson), Dkt. No. 12-1), but this does not establish Mr.
2 Gibson stole the gun that was used to kill Tony. Plaintiffs' Complaint does not allege the make,
3 model, or plate number of the ICE officer's rental car, and the criminal complaint against Gibson
4 does not mention firearm theft. Moreover, Defendant acknowledges Gibson did not plead guilty
5 to the firearm theft, and asks the Court to take judicial notice of the fact the theft charge against
6 Mr. Gibson was dismissed (*Id.*, Ex. D at ECF p.31). Defendant's argument is not properly before
7 the Court on this Motion to Dismiss. At this juncture, the Court accepts as true the Complaint's
8 allegation that the gun that killed Tony was stolen from the ICE officers' vehicle; moreover, the
9 Complaint alleges no facts sufficient for the Court to conclude a person other than Holloway stole
10 the gun.

11 Second, the Ninth Circuit has previously rejected the argument that an intervening
12 foreseeable crime by a third party breaks causation under California law. *Ileto*, 349 F.3d at 1208-
13 09 (“[U]nder California law, where an intervening act by a third party was foreseeable, it does not
14 amount to a superseding cause relieving the negligent defendant of liability.”); *see also Rosecrans*
15 *v. Dover Images, Ltd.*, 192 Cal. App. 4th 1072, 1087 (2011) (third party crime does not necessarily
16 cut off legal causation if risk of harm was reasonably foreseeable).

17 Third, like foreseeability, proximate cause ordinarily is a question of fact, not law. *See*
18 *Raven H. v. Gamette*, 157 Cal. App. 4th 1017, 1029-30 (2007); *Department of State Hosps. v.*
19 *Superior Court*, 61 Cal. 4th 339, 352-53 (2015) (proximate cause is a question of law “where the
20 facts are such that the only reasonable conclusion is an absence of causation”). Again, taking as
21 true of the allegations in the Complaint, the Court cannot find the only reasonable conclusion here
22 is an absence of causation.

23 3. Negligence Per Se

24 In their Opposition, Plaintiffs argue the Complaint also state facts sufficient to establish
25 negligence per se. Opp'n at 14-15. Plaintiffs argue the ICE officer violated California law by
26 failing to keep the gun “in the vehicle's trunk or in a locked container in the vehicle” and carrying
27 the gun loaded (as defined by California law). *Id.* at 14 (citing Cal. Penal Code §§ 16840, 16850,
28 25610(a)(1), 25850(a)). Plaintiffs argue failure to exercise due care is presumed if (1) the

1 defendant violated a statute, such as the Penal Code statute requiring guns be kept in a trunk or
2 locked; (2) the violation proximately caused the death; (3) the death resulted from the conduct the
3 statute was meant to prevent; and (4) the person who was killed was of the class the statute mean
4 to protect. *Id.* (citing Cal. Evid. Code § 669). The Complaint does not plead this theory. *See*
5 Compl. In light of the Court’s conclusion that Plaintiffs state a negligence claim, the Court need
6 not address this argument.

7 **B. Jury Trial**

8 The United States also asks the Court to strike Plaintiffs’ demand for a jury trial, on the
9 ground the FTCA does not provide such a right. *Id.* at 16-17. “There is no right to a jury trial
10 under the [FTCA].” *United States v. Neustadt*, 366 U.S. 696, 701 n.10 (1961) (citing 28 U.S.C. §
11 2402); *see also In re Consol. U.S. Atmospheric Testing Litig.*, 820 F.2d 982, 992 n.4 (9th Cir.
12 1987) (“The FTCA specifically provides that in tort actions against the United States, trials shall
13 be to the court without a jury”). Plaintiffs confirmed during oral argument that they did not
14 oppose Defendant’s motion to strike their request for jury trial. *See* Jan. 11, 2018 FTR at 10:24-
15 25. The Motion is granted as to this issue.

16 **CONCLUSION**

17 For the foregoing reasons, the Court DENIES Defendant’s motion to dismiss and
18 GRANTS the motion to strike the jury demand. Defendant shall answer the Complaint by
19 February 23, 2018.

20 An initial case management conference is scheduled for March 8, 2018 at 10:00 a.m. This
21 conference shall be attended by lead trial counsel. No later than seven calendar days before the
22 Case Management Conference, the parties shall file a Joint Case Management Statement
23 containing the information in the Standing Order for All Judges in the Northern District of
24 California, available at: <http://cand.uscourts.gov/mejorders>. The Joint Case Management
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Statement form may be obtained at: <http://cand.uscourts.gov/civilforms>. If the statement is e-filed,
no chambers copy is required.

IT IS SO ORDERED.

Dated: February 9, 2018



MARIA-ELENA JAMES
United States Magistrate Judge