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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

SUSAN M LIBITZKY, et al.,
Plaintiffs,
v.
UNITED STATES OF AMERICA,
Defendant.

Case No. [18-cv-00792-JD](#)

ORDER RE SUMMARY JUDGMENT

Re: Dkt. Nos. 43, 51

This is a case filed by Moses and Susan Libitzky, a married couple, for “refund and credit for income taxes paid for the tax year 2011” in the amount of \$692,690. Dkt. No. 1 ¶¶ 1, 9. The United States agrees that the \$692,690 was an overpayment, but it asserts that the Court lacks jurisdiction over this case and the credit or refund is statutorily barred because the Libitzkys failed to timely claim it.

The United States and the Libitzkys have filed cross-motions for summary judgment. Dkt. Nos. 43, 51. Both motions are denied, and the case will be set for trial.

BACKGROUND

These are the key undisputed facts for purposes of these motions. Moses Libitzky is the owner of Libitzky Properties Companies and various subsidiaries. Dkt. No. 51-1 (Libitzky Decl.) ¶ 2. He and his wife, Susan, file their taxes jointly, and they have a “long time practice” of “overpay[ing] [their] income tax estimates each year” and “apply[ing] all overpayments as an advance payment to the subsequent year.” *Id.* ¶ 4. Moses Libitzky explains that they do this “just so if any fluctuations occurred from gains or income, from investments or ‘pass-through’ entities, it would never create a shortfall or balance due.” *Id.* From 2009 through 2018, the Libitzkys engaged Mark Albrecht as their tax accountant. *Id.* ¶ 3.

1 For the 2011 tax year, the Libitzkys filed a Form 4868, Application for Automatic
2 Extension of Time to File U.S. Individual Income Tax Return, which was sent by certified mail to
3 the Internal Revenue Service on April 17, 2012. Dkt. No. 52-6 at ECF pp. 2-4. The Form 4868
4 estimated a “total tax liability” of \$1,495,332 for 2011; “[t]otal 2011 payments” of \$1,185,332;
5 and a “balance due” of \$310,000. The Libitzkys sent a check for \$310,000 with the Form. *Id.* As
6 a result of this extension request, the Libitzkys’ 2011 tax return was due by October 15, 2012.

7 Despite their alleged belief that the 2011 tax return was timely filed by this extended
8 deadline, plaintiffs concede that they have no certified mail receipt or any other evidence to
9 establish this happened. Nevertheless, the Libitzkys maintain that they believed their 2011 tax
10 return had reported to the IRS an overpayment of \$692,690, with a request that that amount be
11 applied to their 2012 taxes. Dkt. No. 1 ¶ 9; Dkt. No. 51 at 5; Dkt. No. 51-1 ¶ 12.

12 On April 15, 2013, the Libitzkys filed a Form 4868 extension request for the 2012 tax year.
13 Dkt. No. 52-6 at ECF pp. 5-6. This form estimated their “total tax liability for 2012” at \$511,471
14 and reported “[t]otal 2012 payments” of \$1,149,068, consequently showing a “balance due” of 0.
15 *Id.*

16 The Libitzkys’ 2012 tax return was also not filed by the deadline but the parties agree that
17 the IRS has deemed the 2012 return filed as of February 6, 2015. Dkt. No. 43 at 5; Dkt. No. 51 at
18 5; Dkt. No. 53 at 2.¹ The return reported a total tax due of \$506,820. Dkt. No. 52-3 at ECF p. 7
19 (line 61). For payments, the Libitzkys reported a total of \$1,151,939 in payments, comprising
20 \$4,249 in “[f]ederal income tax withheld from Forms W-2 and 1099” (line 62) and \$1,147,690 for
21 “2012 estimated tax payments and amount applied from 2011 return” (line 63). Although not
22 noted on the return, IRS documents show that the Libitzkys made estimated tax payments of
23 \$205,000 on June 18, 2012, and \$250,000 on September 19, 2012. Dkt. No. 52-5 at ECF pp. 6-7.
24 This means that for the \$1,147,690 total “2012 estimated tax payments and amount applied from
25 2011 return,” the 2012 estimated tax payments equaled \$455,000, leaving \$692,690 as the amount
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27 ¹ The United States stated once that the 2012 Form 1040 was not filed until July 13, 2015. Dkt.
28 No. 43 at 2. It has not otherwise pressed that date and instead appears to agree with the Libitzkys
that February 6, 2015, is the correct deemed-filed date for the 2012 return. Dkt. No. 43 at 5; Dkt.
No. 53 at 2.

1 that must have been “applied from 2011 return.” In any event, the bottom line for the 2012 return
2 was that the Libitzkys had overpaid their taxes for that year by \$645,119 (line 73), and once again
3 they elected that entire amount as the amount to be “applied to your 2013 estimated tax” (line 75).
4 Dkt. No. 52-3 at ECF p. 7.

5 The Libitzkys’ 2013 tax return was filed in December 2014, and the amount of tax owed
6 was \$1,002,494. Dkt. No. 52-5 at ECF pp. 8-9; Dkt. No. 52-1 at ECF p. 3 (line 61). The return
7 showed total payments of \$1,124,833, which included \$645,119 in “2013 estimated tax payments
8 and amount applied from 2012 return.” Dkt. No. 52-1 at ECF p. 3 (lines 63, 72). The return
9 consequently showed \$122,039 as the amount that was overpaid for the 2012 tax year, and it
10 requested that that amount be applied to the Libitzkys’ 2014 estimated tax. *Id.* (lines 73, 75).

11 On December 15, 2014, the IRS issued a notice informing the Libitzkys that they owed
12 \$577,924.18 for “[c]hanges to your 2013 Form 1040.” Dkt. No. 1-1, Ex. A. Numerous
13 communications between IRS personnel and Mark Albrecht followed, and revealed that the
14 Libitzkys’ 2011 tax return had simply never been filed. For reasons that are difficult to understand
15 and as to which each side lays blame with the other, the Libitzkys’ 2011 return was never properly
16 (re-)filed during this time. Finally, on January 20, 2016, an IRS collection officer came in person
17 to the Libitzky Properties office. Dkt. No. 51-1 ¶¶ 13, 19. She was provided with a signed copy
18 of the Libitzkys’ 2011 tax return, *id.* ¶ 19, and the Libitzkys’ 2011 return was deemed filed on
19 January 20, 2016. In it, the Libitzkys reported \$805,766 in total tax (line 61), and \$1,498,456 in
20 total payments (line 72). The resulting overpayment was \$692,690 (line 73), and the Libitzkys
21 indicated that \$692,690 was the amount they “want[ed] applied to your 2012 estimated tax” (line
22 75). Dkt. No. 50 at ECF pp. 36-37.

23 On April 20, 2016, the IRS issued a letter to the Libitzkys informing them that their claim
24 for the \$692,690 could not be allowed because “[y]ou filed your original tax return more than 3
25 years after the due date. Your tax return showed an overpayment; however, we can’t allow your
26 claim for credit or refund of this overpayment because you filed your return late.” Dkt. No. 1-1,
27 Ex. B. The letter continued, “We can only credit or refund an overpayment on a return you file
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1 within 3 years from its due date. We consider tax you withheld and estimated tax as paid on the
2 due date (i.e., April 15) for filing your tax return.” *Id.*

3 By letter dated August 3, 2016, plaintiffs’ counsel appealed the denial of the Libitzkys’
4 \$692,690 claim for the 2011 tax year to the IRS. Dkt. No. 1-1, Ex. C. On November 29, 2017,
5 the IRS again determined that there was “no basis to allow any part of your claim” for the
6 \$692,690. Dkt. No. 1-1, Ex. D. The letter advised plaintiffs that they could further pursue the
7 matter by filing suit with the district court within two years of the April 20, 2016 claim denial
8 letter. *Id.*

9 On February 6, 2018, the Libitzkys filed the present suit. Dkt. No. 1. After unsuccessful
10 settlement efforts and a period of discovery, the present cross-motions for summary judgment
11 were filed. Dkt. Nos. 43, 51.

12 **DISCUSSION**

13 **I. SUMMARY JUDGMENT LEGAL STANDARDS**

14 Parties “may move for summary judgment, identifying each claim or defense -- or the part
15 of each claim or defense -- on which summary judgment is sought. The court shall grant summary
16 judgment if the movant shows that there is no genuine dispute as to any material fact and the
17 movant is entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(a). The Court may dispose
18 of less than the entire case and even just portions of a claim or defense. *Smith v. Cal. Dep’t of*
19 *Highway Patrol*, 75 F. Supp. 3d 1173, 1179 (N.D. Cal. 2014). A dispute is genuine “if the
20 evidence is such that a reasonable jury could return a verdict for the nonmoving party.” *Anderson*
21 *v. Liberty Lobby, Inc.*, 477 U.S. 242, 248 (1986). A fact is material if it could affect the outcome
22 of the suit under the governing law. *Id.*

23 To determine whether a genuine dispute as to any material fact exists, the Court views the
24 evidence in the light most favorable to the nonmoving party, and “all justifiable inferences are to
25 be drawn” in that party’s favor. *Id.* at 255. The moving party may initially establish the absence
26 of a genuine issue of material fact by “pointing out to the district court that there is an absence of
27 evidence to support the nonmoving party’s case.” *Celotex Corp. v. Catrett*, 477 U.S. 317, 325
28 (1986). It is then the nonmoving party’s burden to go beyond the pleadings and identify specific

1 facts that show a genuine issue for trial. *Id.* at 323-24. “A scintilla of evidence or evidence that is
2 merely colorable or not significantly probative does not present a genuine issue of material fact.”
3 *Addisu v. Fred Meyer, Inc.*, 198 F.3d 1130, 1134 (9th Cir. 2000).

4 **II. UNITED STATES’ MOTION FOR SUMMARY JUDGMENT**

5 **A. Jurisdiction, Timeliness Under 26 U.S.C. § 6511(a), and Look-Back Period**
6 **Under 26 U.S.C. § 6511(b)(2)(A)**

7 The United States contends that the Court lacks jurisdiction because plaintiffs did not file a
8 timely claim for refund or credit as required by statute. Dkt. No. 43 at 10-14. The argument is not
9 successful.

10 As a sovereign, the United States is immune from suit, and can be sued only to the extent it
11 has waived its sovereign immunity. *United States v. Mitchell*, 445 U.S. 535, 538 (1980). Absent
12 an explicit waiver of sovereign immunity, this Court has no jurisdiction over actions against the
13 federal government. *Id.*

14 In 26 U.S.C. § 7422, Congress expressly waived sovereign immunity for civil refund
15 actions subject to certain limitations. Specifically, Section 7422(a) provides that “[n]o suit or
16 proceeding shall be maintained in any court for the recovery of any internal revenue tax . . . until a
17 claim for refund or credit has been duly filed with the Secretary, according to the provisions of law
18 in that regard, and the regulations of the Secretary established in pursuance thereof.”

19 On the issue of when a claim for refund or credit must be filed with the Secretary,
20 Congress specified in 26 U.S.C. § 6511(a) in relevant part that the refund or credit claim must be
21 made “within 3 years from the time the return was filed, or 2 years from the time the tax was paid,
22 whichever of such periods expires the later.” As previously discussed, the Libitzkys’ 2011 tax
23 return was filed on January 20, 2016, and it contained a claim of a \$692,690 credit towards their
24 2012 tax liability. Dkt. No. 50 at ECF pp. 36-37. As for the time the tax at issue was paid, by
25 operation of statute, the Libitzkys’ 2011 tax year payments are deemed to have been paid on April
26 17, 2012, the date 2011 tax returns were due,² notwithstanding the fact that the Libitzkys’ 2011
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28 ² In 2012, April 15 fell on a Sunday. Monday, April 16, 2012, was the District of Columbia’s
Emancipation Day. Tax Day was consequently Tuesday, April 17, 2012.

1 return was not filed until January 2016. *See Baral v. United States*, 528 U.S. 431, 432-36 (2000)
2 (citing 26 U.S.C. § 6513(b) and concluding that taxpayer’s remittances for 1988 tax year were
3 “paid” on April 15, 1989, despite taxpayer’s 1988 return not being filed until June 1, 1993); 26
4 U.S.C. § 6513(b) (“Any amount paid as estimated income tax for any taxable year shall be deemed
5 to have been paid on the last day prescribed for filing the return . . . for such taxable year
6 (determined without regard to any extension of time for filing such return).”).

7 It would appear then that the most straightforward path to finding the Section 6511(a)
8 timely claim requirement satisfied, and jurisdiction present, would be to consider the Libitzkys’
9 2011 tax return to be their claim for credit. The claim would then have been filed “within 3 years
10 from the time the return was filed,” since the claim was filed as a part of the return itself. This
11 would be consistent with the relevant regulations’ directive that “[i]n general, in the case of an
12 overpayment of income taxes, a claim for credit or refund of such overpayment shall be made on
13 the appropriate income tax return.” 26 C.F.R. § 301.6402-3(a)(1). And circuit law supports the
14 view that a claim for credit included in a tax return is timely under Section 6511(a), even if the
15 return itself is filed years after the deadline. *See Omohundro v. United States*, 300 F.3d 1065,
16 1069 (9th Cir. 2002) (“under I.R.C. § 6511(a), a taxpayer’s claim for credit or a refund is timely if
17 it is filed within three years from the date his income tax return is filed, regardless of when the
18 return is filed.”).

19 The story gets more complicated, however, because of the presence of Section 6511(b),
20 “Limitation on allowance of credits and refunds.” Under that section, even if the claim for refund
21 or credit was filed within 3 years from the time the return was filed, “the amount of the credit or
22 refund shall not exceed the portion of the tax paid within the period, immediately preceding the
23 filing of the claim, equal to 3 years plus the period of any extension of time for filing the return.”
24 26 U.S.C. § 6511(b)(2)(A). This is referred to by the parties and in the case law as the “look-back
25 period.” *See, e.g.*, Dkt. No. 53 at 1; *Omohundro*, 300 F.3d at 1067 n.1. Here, if the relevant
26 “claim” is to be the 2011 tax return, then that was filed on January 20, 2016, which means the
27 look-back period under Section 6511(b) extends only as far back as July 20, 2012. Since the
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1 Libitzkys' 2011 tax year payments are deemed to have been made on April 17, 2012, they would
2 fall outside the look-back period by a little over three months and would not be recoverable.

3 For that reason, the Libitzkys argue that "[w]hether through the 2012 Form 4868, or
4 through the 2012 Form 1040, or the combination thereof, or other documents and
5 communications, [they] made a formal or informal claim (either of which is legally sufficient),
6 timely." Dkt. No. 51 at 35. Ordinarily the Court would have been inclined to find that what is
7 recoverable is a merits inquiry, while the Section 6511(a) timely claim requirement is satisfied by
8 the 2011 tax return at a minimum, thus establishing the Court's jurisdiction over this dispute. The
9 circuit has stated, however, that "§ 6511(b)(2)(A) is jurisdictional." *Zeier v. United States*
10 *Internal Revenue Service*, 80 F.3d 1360, 1364 (9th Cir. 1996). As another court has observed, this
11 essentially collapses the jurisdictional and merits inquiries in cases like these. *See Stevens v.*
12 *United States*, No. 05-03967 SC, 2006 WL 1766794, at *3 n.3 (N.D. Cal. June 26, 2006)
13 ("accepting that Section 6511(b)(2)(A) creates a jurisdictional bar to Plaintiff's case, Plaintiff may
14 clear that bar with proof that the estate submitted an adequate informal claim, the same thing it
15 will need to prevail on the merits.").

16 For the reasons below, the Court finds that there are questions of fact that will need to be
17 resolved by a jury to determine if the Libitzkys made a timely and adequate informal claim such
18 that their 2011 tax overpayment of \$692,690 is recoverable under Section 6511(b)(2)(A). Under
19 the analysis laid out above, those questions also defeat the United States' request that the case be
20 dismissed for lack of jurisdiction.³

21 **B. The Informal Claim Doctrine and Whether the Libitzkys Filed an Adequate**
22 **and Timely Informal Claim for § 6511(b)(2)(A) Purposes**

23 All parties agree that the Libitzkys' \$692,690 tax overpayment at issue in this case was
24 deemed paid as of April 17, 2012. They also agree that the applicable look-back period was
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26 ³ The Libitzkys have argued that the United States' "instant MSJ is not a proper proceeding in
27 which [a jurisdictional] determination is appropriate." Dkt. No. 51 at 9-10. There is nothing
28 improper about questioning the Court's jurisdiction in a summary judgment motion; however, if
the United States turns out to be right that the Court lacks jurisdiction, the appropriate result would
be dismissal, not summary judgment in the United States' favor.

1 3.5 years in length. Consequently, to have been timely under Section 6511(b)(2)(A), the Libitzkys
2 would have needed to file a claim for this overpayment by October 17, 2015. Of course, their
3 2011 tax return was not filed until January 20, 2016. The United States contends that this ends the
4 inquiry but the Court finds that it is not as simple as that.

5 While the relevant regulations do say that a claim for credit of overpaid taxes should “in
6 general” be made “on the appropriate income tax return,” 26 C.F.R. § 301.6402-3, the United
7 States Supreme Court and our circuit have long recognized what has come to be known as the
8 “informal claim doctrine.” In *United States v. Kales*, 314 U.S. 186 (1941), the Supreme Court
9 stated, “[t]his Court, applying the statute and regulations, has often held that a notice fairly
10 advising the Commissioner of the nature of the taxpayer’s claim, which the Commissioner could
11 reject because too general or because it does not comply with formal requirements of the statute
12 and regulations, will nevertheless be treated as a claim where formal defects and lack of specificity
13 have been remedied by amendment filed after the lapse of the statutory period. This is especially
14 the case where such a claim has not misled the Commissioner and he has accepted and treated it as
15 such.” 314 U.S. at 194 (citations omitted). The Court noted that in applying those principles to
16 the facts of that case, it was “necessary to read the letter of March 23, 1925, in the light of the
17 peculiar circumstances then well known to the Commissioner and referred to in the letter.” *Id.*

18 The Eighth Circuit Court of Appeals applied this doctrine in a case with facts very similar
19 to this one. In *Kaffenberger v. United States*, 314 F.3d 944 (8th Cir. 2003), there was “no dispute
20 that the Kaffenbergers overpaid their tax liability for the years involved. The dispute revolve[d]
21 around whether they timely requested that the IRS give back the overpayment.” 314 F.3d at 948.
22 Noting the Supreme Court’s holding in *Kales*, the *Kaffenberger* court held that “[t]he sufficiency
23 of an informal claim depends on the individual facts of each case, with a view towards
24 determining whether under those facts the Commissioner knew, or should have known, that a
25 claim was being made.” *Id.* at 955 (quotations omitted). “At a bare minimum, the Kaffenbergers’
26 informal claim had to contain a written component within the statute of limitations, and must have
27 been followed by a formal claim that remedied any defects in the informal claim.” *Id.* The court
28 held that for the Kaffenbergers’ refund claim for the 1989 tax year, their Form 4686 Automatic

1 Extension Request for the 1990 tax year filed on April 15, 1991, which reflected “other payments
2 and credits” of \$26,700 for their 1990 tax return, “satisfie[d] the written component” for an
3 informal claim. *Id.* There was “no dispute that the 1989 Form 1040, which was filed on July 29,
4 1994, and requested a refund of \$38,309, and the 1989 Form 1040X, which was filed on
5 September 26, 1995, and requested a refund of an additional \$3,286, made formal claims for
6 refund, albeit untimely ones. These forms satisfy the minimum requirements for an informal
7 refund claim. Whether the remaining facts and circumstances satisfy the informal claim doctrine
8 is highly fact intensive.” *Id.* In *Kaffenberger*, a jury had determined that the Kaffenbergers had
9 made a sufficient informal claim for refund within the statute of limitations. The court affirmed
10 that determination, and concluded that the Kaffenbergers were “entitled to a refund of \$26,700
11 from 1989.” *Id.* at 956.

12 Our circuit has also recognized the informal claim doctrine and specifically cited
13 *Kaffenberger* with approval. In *Commissioner of Internal Revenue v. Ewing*, 439 F.3d 1009 (9th
14 Cir. 2006), which has been superseded by statute on other grounds, the circuit recognized that the
15 informal claim doctrine “addresses whether an informal claim for a refund should stop the running
16 of the statute of limitations for a refund claim,” and quoted *Kaffenberger*’s statement that “the
17 Supreme Court has endorsed informal claims filed within the statutory period that have technical
18 deficiencies, as long as a valid refund claim is subsequently made after the period has run.” 439
19 F.3d at 1015. And in *Palomares v. Commissioner of Internal Revenue*, 691 F. App’x 858 (9th Cir.
20 2017), an unpublished decision, the circuit noted that “[t]he informal claim doctrine permits a
21 taxpayer to avoid the limitations of Section 6511(a) if the taxpayer filed a written refund request
22 that was ‘sufficient to apprise the Service that a refund is being claimed,’ and ‘specifies the tax
23 and the year or years for which the refund is being sought sufficiently so that the Service can
24 investigate the claim.’” 691 F. App’x at 858-59. The *Palomares* court again quoted
25 *Kaffenberger*, this time for its statements that this is “a ‘highly fact intensive’ inquiry that lacks
26 ‘hard and fast rules,’ and should focus on ‘all the surrounding circumstances’ and the ‘claim as a
27 whole.’” *Id.* at 859.
28

1 Here, it is unlikely that any claim other than the Libitzkys' 2011 tax return itself, which
2 was filed on January 20, 2016, could have constituted the formal claim for credit for their
3 \$692,690 overpayment of 2011 taxes. But the Libitzkys have argued that either their 2012 Form
4 4868 or their 2012 Form 1040, both of which were filed before October 17, 2015, could have
5 constituted informal claims which were timely filed. Under the case law discussed above, the
6 Court finds that these could be sufficient informal claims, subject to further fact finding by a jury.⁴
7 In the Court's view, the 2012 Form 1040 is an especially good candidate for a potential informal
8 claim. It was written; filed on February 6, 2015, within the statute of limitations; and contained
9 the Libitzkys' signatures and declarations under penalties of perjury that the information was
10 correct. *See Kaffenberger*, 314 F.3d at 955. It reported a total payment of \$1,147,690 for "2012
11 estimated tax payments and amount applied from 2011 return." Dkt. No. 52-3 at ECF p. 7. Other
12 IRS documents show that the Libitzkys' 2012 estimated tax payments totaled \$455,000, so simple
13 math could have shown that the "amount applied from 2011 return" must have been \$692,690.
14 *See* Dkt. No. 52-5 at ECF pp. 6-7. And the 2012 return filed in February 2015 was followed by
15 the 2011 return filed in January 2016, which more clearly and definitively showed how the
16 \$692,690 overpayment was generated, and expressly claimed that amount to be "applied to your
17 2012 estimated tax." Dkt. No. 50 at ECF p. 37.

18 The United States argues that the 2012 tax year forms cannot constitute sufficient informal
19 claims because they "did not provide sufficient information for the IRS to determine the merits of
20 [the Libitzkys'] claim for a credit/refund," and "[i]t was not until the 2011 return was filed that the
21 IRS had a sufficient legal and factual basis to examine the merits of Plaintiffs' claim to apply a
22 2011 credit to their 2012 tax liability." Dkt. No. 53 at 5. This appears to misunderstand the
23 informal claim doctrine. The written component within the statutory period need not contain all of
24 the information necessary. *See Kaffenberger*, 314 F.3d at 955. In that case, at the time the
25 Kaffenbergers filed their Form 4868 which was deemed to have been a sufficient informal claim,
26 they "had not filed their 1989 Form 1040, so that the exact amount of the overpayment for 1989
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28 ⁴ The Libitzkys have demanded a jury trial. Dkt. No. 1.

1 was unknown at that time.” *Id.* at 956. So too here. Also, while it is true that an “overpayment
2 must appear before refund is authorized,” *Lewis v. Reynolds*, 284 U.S. 281, 283 (1932), it is also
3 true that “even ‘an informal claim which fairly gives notice of a taxpayer’s intention to press for a
4 refund of taxes is sufficient to satisfy the statutory requirement.’” *Sorenson v. Secretary of*
5 *Treasury of U.S.*, 752 F.2d 1433, 1439 (9th Cir. 1985).

6 The United States further argues that “without the 2011 Form 1040, no matter what
7 amounts were indicated on other submissions, the IRS could not begin to guess at the merits of,
8 the validity of, or the correctness of the purported overpayment for 2011.” Dkt. No. 53 at 6. But
9 what the IRS could “begin to guess at” when it received the Libitzkys’ 2012 tax return and Form
10 4868, in light of all the circumstances then known to the IRS, is precisely what the jury will need
11 to determine. *See Kales*, 314 U.S. at 194; *see also Kaffenberger*, 314 F.3d at 955 (“No hard and
12 fast rules can be applied because it is a combination of facts and circumstances which must
13 ultimately determine whether or not an informal claim constituting notice to the Commissioner has
14 been made. Necessarily each case must be decided on its own peculiar set of facts”) (quotations
15 omitted).

16 The Court concludes that on this record, there are genuine disputes of material fact about
17 whether the Libitzkys’ 2012 tax return or 2012 Form 4868 served as informal claims sufficient to
18 stop the running of the statute of limitations for their 2011 tax year overpayment under 26 U.S.C.
19 § 6511(b)(2)(A). The existence of these fact questions means that the Court cannot grant
20 summary judgment for the United States or for the Libitzkys, and the case will instead proceed to
21 a trial.

22 **III. LIBITZKYS’ MOTION FOR SUMMARY JUDGMENT**

23 As discussed, the Libitzkys’ request for summary judgment in their favor also cannot be
24 granted. Dkt. No. 51. The record is too uncertain, and there is a fact-intensive inquiry that will
25 need to be undertaken by the jury as to the Libitzkys’ assertion that they timely made an informal
26 claim.

27 The Libitzkys’ arguments for estoppel against the government are denied. “The federal
28 government may not be estopped on the same terms as other litigants,” and “[i]n addition to the


1 traditional requirements for estoppel, this Circuit requires a showing of affirmative misconduct
2 going beyond mere negligence.” *Rider v. U.S. Postal Service*, 862 F.2d 239, 240 (9th Cir. 1988)
3 (quotations omitted). That standard is not met here, where “[t]here is no pervasive pattern of false
4 promises.” *Lavin v. Marsh*, 644 F.2d 1378, 1383 (9th Cir. 1981). Even when viewed in the light
5 most favorable to the Libitzkys, the evidence here is akin to the facts deemed insufficient in *Lavin*.
6 There is no suggestion that any IRS agents “deliberately and knowingly lied” about the Libitzkys’
7 tax situation or how they could remedy it; there is “no suggestion that the regulations were
8 unpublished or unavailable to” the Libitzkys; or that the Libitzkys, sophisticated and well-
9 resourced businesspeople with an in-house accountant, “could not read them and recognize” their
10 own tax issues and how to fix them. *Id.* at 1382. “Persons dealing with the government are
11 charged with knowing government statutes and regulations, and they assume the risk that
12 government agents may exceed their authority and provide misinformation.” *Id.* at 1383.

13 **CONCLUSION**

14 The cross-motions for summary judgment are denied. Dkt. Nos. 43, 51. The case will be
15 re-opened, and a status conference will be held on November 18, 2021, at 10:00 a.m. The parties
16 should be prepared to set dates for a pretrial conference and trial.

17 **IT IS SO ORDERED.**

18 Dated: August 6, 2021

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22 _____
23 JAMES DONATO
24 United States District Judge
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