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28UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

UAB “PLANNER5D”,

Plaintiff,

v.

FACEBOOK, INC., et al.,

Defendants.

Case No. [19-cv-03132-WHO](#)**ORDER DENYING JOINT MOTION
TO DISMISS COPYRIGHT CLAIMS**

Re: Dkt. No. 105

The Copyright Office rejected plaintiff UAB Planner 5D’s (“Planner 5D”) application to register its alleged works. Planner 5D then filed this infringement action. There is no dispute that exhaustion of remedies was not required for Planner 5D to do so; the pre-suit registration requirement under the second sentence of 411(a) of the Copyright Act, which authorizes suit when a “registration has been refused,” was satisfied at that point. 17 U.S.C. § 411(a).

Almost three months after filing this infringement action, Planner 5D timely requested reconsideration from the Copyright Office of its registration refusals by following the administrative procedures outlined in 37 C.F.R. § 202.5. Planner 5D is required to exhaust those procedures if it chooses to challenge a registration refusal in federal court under the Administrative Procedure Act (“APA”). But as a result of Planner 5D’s pursuing reconsideration, defendants Facebook, Inc., Facebook Technologies, LLC, (collectively “Facebook”) and The Trustees of Princeton University’s (“Princeton”) contend that this infringement action is premature until a final decision is rendered by the Copyright Office. They move to dismiss the copyright infringement claims that were initially procedurally proper because, in their view, satisfaction of section 411(a) was nullified by Planner 5D’s subsequent decision to seek reconsideration of the registration refusals. Joint Motion to Dismiss the Complaint for Copyright Infringement (“MTD”)

United States District Court
Northern District of California

1 [Dkt. No. 105].

2 It is clear that exhaustion of the administrative review procedure within the Copyright
3 Office is required before a party can challenge a registration refusal through an APA action. But
4 the Copyright Act is silent about whether finality is required before Planner 5D can maintain an
5 infringement action, and there is no caselaw on point. Based on the text of the Copyright Office’s
6 refusal to register Planner 5D’s applications, the guidance in the Compendium of U.S. Copyright
7 Office Practices, a treatise on copyright law and a balancing of interests of the parties and the
8 institutional interests of the Copyright Office, I conclude that Planner 5D has met the prerequisites
9 to proceed with this infringement action in federal court. The motion to dismiss is DENIED.

10 BACKGROUND

11 The allegations underlying Planner 5D’s copyright infringement and trade secret
12 misappropriation claims against Facebook and Princeton are detailed in my previous orders. *See*
13 *UAB “Planner 5D” v. Facebook, Inc. (“Planner 5D I”)*, No. 19-CV-03132-WHO, 2019 WL
14 6219223 (N.D. Cal. Nov. 21, 2019); *UAB “Planner5D” v. Facebook, Inc. (“Planner 5D II”)*, No.
15 19-CV-03132-WHO, 2020 WL 4260733, at *1 (N.D. Cal. Jul. 24, 2020). The trade secret
16 misappropriation claims were sufficiently pleaded in Planner 5D’s First Amended Complaint and
17 are not at issue in the motion before me. *Planner 5D II*, 2020 WL 4260733, at *9.

18 With respect to the copyright infringement claims, Planner 5D’s original Complaint failed
19 to allege that it met the threshold registration requirement of section 411(a). I gave Planner 5D the
20 choice to either sufficiently allege that its works are non-United States works that are exempt from
21 registration or dismiss this suit and bring another suit after registering with the Copyright Office.
22 *Planner 5D I*, 2019 WL 6219223, at *7.¹ Planner 5D chose to do that latter. It submitted two
23 registration applications to the Copyright Office and, on December 20, 2019, obtained
24

25 ¹ Planner 5D was also given leave to explain “the originality or creativity of the objects, scenes,
26 and compilations of objects and scenes” and “that copyrightable elements were copied.” *Planner*
27 *5D I*, 2019 WL 6219223, at *1. On amendment, Planner 5D insufficiently alleged an original
28 selection or arrangement for its copyright claim in the alleged compilation of objects, and that
portion of its copyright claim was dismissed with prejudice. *Planner 5D II*, 2020 WL 4260733, at
*6. Defendants do not challenge the substance of Planner 5D’s copyright allegations in the
motion before me.

1 registrations for “Planner 5D objects” and “Planner 5D scenes” for works completed and
 2 published in 2019. It subsequently filed Case No. 20-cv-2198 with a single count for infringement
 3 of those two copyrights.

4 I dismissed Planner 5D’s copyright infringement claims again because the alleged works
 5 were from 2016 and had not been registered. I could not conclude that the copyright registrations
 6 Planner 5D obtained for works completed and published in 2019 covered the alleged works from
 7 2016. I gave Planner 5D leave to fix that discrepancy. *Planner 5D II*, 2020 WL 4260733, at * 4–
 8 5.

9 On September 14, 2020, Planner 5D submitted two new applications to the Copyright
 10 Office, seeking to register all Planner 5D objects created through January 13, 2016 and all public
 11 gallery scenes created through February 17, 2016. *See* Copyright Complaint (“Copyright
 12 Compl.”) [Dkt. No. 1] in Case No. 20-cv-8261-WHO, ¶ 96. On November 16, 2020, the
 13 Copyright Office refused each of the applications. It wrote:

14 Although the Registration Program Office has concluded that the
 15 deposits submitted with these applications do not meet the
 16 requirements for registering a work as a computer program you have
 17 delivered to the Office a deposit, application, and fee required for
 registration of the computer programs ‘in proper form,’ as required to
 institute a civil action for infringement under 17 U.S.C. § 411(a).

18 *Id.*, Ex. A (November 16, 2020 Copyright Office Letter) at 2; *id.* ¶ 102. In the next paragraph, it
 19 indicated that Planner 5D could also timely request reconsideration of the refusals by following
 20 the procedures outlined in 37 C.F.R. § 202.5. It did not condition its conclusion about section
 21 411(a) on whether Planner 5D requested reconsideration of the refusals.

22 The pertinent regulation states that copyright owners who are refused registration may
 23 request, within three months, reconsideration from the Copyright Office Registration Program. 37
 24 C.F.R. § 202.5(b). A Registration Program staff attorney not involved in the initial examination
 25 conducts a *de novo* review. *See* Compendium of U.S. Copyright Office Practices § 1703.2 (3d ed.
 26 2021), available at <https://www.copyright.gov/comp3/docs/compendium.pdf>. If the refusal is
 27 maintained, the regulations provide that Planner 5D may request a second reconsideration from the
 28 Copyright Office Review Board (“Board”), which consists of the Register of Copyrights and the

1 General Counsel (or their designees), and a third member designated by the Register. 37 C.F.R. §
 2 202.5(f). The second request for reconsideration is also subject to *de novo* review. *See*
 3 Compendium of U.S. Copyright Office Practices § 1704.2. Decisions by the Board are
 4 nonprecedential and constitute final agency action, and denials can be challenged under the APA.
 5 37 C.F.R. §§ 202.5(c), (g).²

6 On November 23, 2020, Planner 5D filed its third copyright complaint in Case No. 20-cv-
 7 8261. *See* Copyright Compl. After stipulating to an extension on their response deadline and
 8 based on Planner 5D’s representation that it planned on seeking reconsideration with the
 9 Copyright Office before the February 16, 2021 deadline, defendants moved to dismiss the
 10 Copyright Complaint on February 2, 2021. *See* MTD 7. On February 16, 2021, Planner 5D
 11 submitted a request to the Copyright Office to reconsider its initial registration refusal. *See*
 12 Declaration of Marc N. Bernstein in Opposition to Motion to Dismiss (“Bernstein Decl.”) [Dkt.
 13 No. 107-1] ¶ 3.

14 LEGAL STANDARD

15 Under Federal Rule of Civil Procedure 12(b)(6), a district court must dismiss a complaint
 16 if it fails to state a claim upon which relief can be granted. To survive a Rule 12(b)(6) motion to
 17 dismiss, the plaintiff must allege “enough facts to state a claim to relief that is plausible on its
 18 face.” *See Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007). A claim is facially plausible
 19 when the plaintiff pleads facts that “allow the court to draw the reasonable inference that the
 20 defendant is liable for the misconduct alleged.” *See Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009)

21
 22 ² Planner 5D contends that the reconsideration process is lengthy, averaging about 17 months long
 23 in the last few years. *See* Declaration of Natalia Ermakova in Opposition to Motion to Dismiss
 24 [Dkt. No. 107-2]. It seeks judicial notice of the chart it compiled on average reconsideration
 25 processing time using information from the Copyright Office’s online database of Review Board
 26 Opinions. *Id.*, Ex. A; Planner 5D’s Request for Judicial Notice in Support of its Opposition to
 27 Motion to Dismiss [Dkt. No. 108]. Defendants oppose on grounds that the chart is not a public
 28 document or government record, and further point out some inaccuracies on how Planner 5D
 calculated the reconsideration processing times. *See Abbas v. Vertical Ent., LLC*, No. 2:18-cv-
 7399, 2019 WL 6482229, at *1 (C.D. Cal. Aug. 19, 2019) (taking judicial notice of Copyright
 Office records, but not “comparison charts that Defendants claim were created from materials
 obtained from the Copyright Office”). Planner 5D’s request for judicial notice is DENIED. While
 I will not consider Planner 5D’s chart, I will consider the official Copyright Office records cited
 by both parties.

1 (citation omitted). There must be “more than a sheer possibility that a defendant has acted
2 unlawfully.” *Id.* While courts do not require “heightened fact pleading of specifics,” a plaintiff
3 must allege facts sufficient to “raise a right to relief above the speculative level.” *See Twombly*,
4 550 U.S. at 555, 570.

5 DISCUSSION

6 Section 411(a) of the Copyright Act provides that “no civil action for infringement of the
7 copyright in any United States work shall be instituted until preregistration or registration of the
8 copyright claim has been made” with the Copyright Office. 17 U.S.C. § 411(a). “In any case,
9 however, where the deposit, application, and fee required for registration have been delivered to
10 the Copyright Office in proper form and registration has been refused, the applicant is entitled to
11 institute a civil action for infringement if notice thereof, with a copy of the complaint, is served on
12 the Register of Copyrights.” *Id.*

13 The parties agree that section 411(a) permits a plaintiff to institute an infringement action
14 after one of two things happen—a “registration of the copyright claim has been made” or “has
15 been refused.” 17 U.S.C. § 411(a). In other words, the statute creates two tracks for pursuing an
16 infringement action in federal court—a “registration grant” track under the first sentence of
17 section 411(a) and a “registration refusal” track under the second sentence of section 411(a). This
18 case concerns the second track.

19 The parties dispute whether Planner 5D can commence an infringement action based on an
20 initial refusal determination while simultaneously asking the Copyright Office to reconsider those
21 very refusals. In defendants’ view, if Planner 5D brought this infringement action based on the
22 registration refusals, without seeking reconsideration from the Copyright Office, then the second
23 sentence of section 411(a) would be satisfied. MTD 3. But because Planner 5D is now seeking
24 reconsideration of the registration refusals, defendants contend that section 411(a) will not be
25 properly satisfied until after the Copyright Office rules on the request for reconsideration. *Id.*

26 Neither party has cited other examples of a copyright plaintiff attempting to litigate an
27 infringement claim on the basis of a refused application while its request for reconsideration is
28 pending. That is to be expected given the unique posture of this case; the vast majority of

1 applications are granted by Copyright Office, allowing plaintiffs to bring infringement actions
2 under the first sentence of section 411(a). *See* United States Copyright Office, 2019 Annual
3 Report at 38, available at <https://www.copyright.gov/reports/annual/2019/ar2019.pdf> (“In fiscal
4 2019, the Office rejected approximately 4 percent of claims received”).

5 The statutory text does not provide guidance on the finality issue. The second sentence of
6 section 411(a) only states that applicants are entitled to institute a civil infringement actions after a
7 registration refusal if “notice thereof, with a copy of the complaint, is served on the Register of
8 Copyrights.” 17 U.S.C. § 411(a). This notice requirement allows the Register to choose whether
9 to “become a party to the action with respect to the issue of registrability of the copyright claim by
10 entering an appearance within sixty days after such service, but the Register’s failure to become a
11 party [does] not deprive the court of jurisdiction to determine that issue.” *Id.*; *see Nova Stylings,*
12 *Inc. v. Ladd*, 695 F.2d 1179, 1181 (9th Cir. 1983) (“As is evident, a party may now sue for
13 infringement notwithstanding the refusal of the Register to register the claim to copyright. The
14 only precondition is that notice be served on the Register.”). Defendants do not contend that
15 Planner 5D has failed to meet the notice requirement delineated in the second sentence of section
16 411(a). Instead, they argue that section 411(a) implicitly imposes a finality requirement that
17 precludes Planner 5D from simultaneously seeking reconsideration from the Copyright Office and
18 litigating its infringement claim in this court.

19 Both parties rely on *Fourth Estate Pub. Benefit Corp. v. Wall-Street.com, LLC*, 139 S. Ct.
20 881 (2019), but unfortunately that case does not provide guidance on the core issue here. *Fourth*
21 *Estate* considered whether, under the first sentence of section 411(a), a “registration of the
22 copyright has been made” as soon as the copyright claimant delivered the required applications,
23 copies of the work, and fee to the Copyright Office (the “application approach”) or whether a
24 registration been made only after the Copyright Office reviews and registers the copyright (the
25 “registration approach”). *Fourth Estate*, 139 S. Ct. at 886. The Court adopted the “registration
26 approach,” because “[r]ead together, [section] 411(a)’s opening sentences focus not on the
27 claimant’s act of applying for registration, but on action by the Copyright Office—namely, its
28 registration or refusal to register a copyright claim.” *Id.* at 888–89. As one of several reasons for

1 rejecting the “application approach,” the Court noted that if an application alone sufficed, then
2 “[section] 411(a)’s second sentence—allowing suit upon refusal of registration—would be
3 superfluous” because “[w]hat utility would that allowance have if a copyright claimant could sue
4 for infringement immediately after applying for registration without awaiting the Register’s
5 decision on her application?” *Id.* at 889.

6 The flawed “application approach” reading of section 411(a) “stem[med] in part from
7 [Fourth Estate’s] misapprehension of the significance of certain 1976 revisions to the Copyright
8 Act.” *Fourth Estate*, 139 S. Ct. at 890. The Court explained that the “refusal” language in the
9 second sentence of section 411(a) was enacted in response to the Second Circuit’s opinion in
10 *Vacheron & Constantin-Le Coultre Watches, Inc. v. Benrus Watch Co.*, 260 F.2d 637 (2d Cir.
11 1958). *Id.*; see H.R. REP. 94-1476, at 157 (“The second and third sentences of section 411(a)
12 would alter the present law as interpreted in [*Vacheron*].”). In *Vacheron*, the Second Circuit held
13 that copyright owners who are refused registration must bring a separate *mandamus* action against
14 the Register to obtain a registration certificate before initiating an infringement suit. *Vacheron*,
15 260 F.2d at 640–41. Congress changed the law “to permit an infringement suit upon refusal of
16 registration.” *Fourth Estate*, 139 S. Ct. at 891 n.5. Although copyright owners were no longer
17 required to first compel the Copyright Office to issue a registration before filing an infringement
18 action, section 411(a) did “not eliminate Copyright Office action as the trigger for an infringement
19 suit.” *Id.* That action may be either registration or refusal. *Id.* at 891.

20 By seeking to litigate its infringement claim while simultaneously seeking reconsideration
21 of its refused applications from the Copyright Office, defendants argue that Planner 5D is asking
22 me to circumvent *Fourth Estate*’s rejection of the “application approach.” MTD 11. Because
23 *Fourth Estate* prohibits copyright plaintiffs from suing for infringement at the same time as they
24 also seek to register their alleged copyrights, it follows, they reason, that an infringement suit may
25 be filed only after the Register has issued a *final* decision refusing registration. But the *Fourth*
26 *Estate* opinion is silent on whether a finality requirement exists for section 411(a).

27 Defendants cite an amicus brief submitted in *Fourth Estate*, in which the United States
28 endorsed the “registration approach” because the second sentence of section 411(a) would

1 otherwise be superfluous. *See* Brief for the United States as Amicus Curiae, 2018 WL 2264108, at
 2 *14–15. “Thus,” the United States concluded, “an applicant who has submitted a proper
 3 application package may file an infringement suit once the Register has issued a *final* decision
 4 refusing registration.” *Id.* at *15 (emphasis added). Defendants latch on to the word “final” in the
 5 United States’ amicus brief. This is the slenderest of reeds to grasp. While the Court’s opinion in
 6 *Fourth Estate* recognized the superfluous statutory argument raised in the United States’ amicus
 7 brief, it did not say that the refusal necessarily had to be a *final action* by the Copyright Office to
 8 trigger the second sentence of section 411(a). Instead, the Court only said that section 411(a)
 9 “requires owners to await *action* by the Register before filing suit for infringement.” *Fourth*
 10 *Estate*, 139 S. Ct. at 892 (emphasis added).

11 The Copyright Office has acted here. It refused Planner 5D’s registration applications.
 12 And it will act again on reconsideration. But based on the reasoning in *Fourth Estate*, I am not
 13 convinced that Planner 5D’s request for reconsideration effectively nullifies satisfaction of section
 14 411(a)’s pre-suit registration requirement.³ In reaching its conclusion, the Court found *Fourth*
 15 *Estate*’s fear that “a copyright owner may lose the ability to enforce her rights if the Copyright
 16 Act’s three-year statute of limitations runs out before the Copyright Office acts on her application
 17 for registration” was “overstated, as the average processing time for registration applications [was]
 18 seven months, leaving ample time to sue after the Register’s decision, even for infringement that
 19 began before submission of an application.” *Fourth Estate*, 139 S. Ct. at 892 (citing U.S.
 20 Copyright Office, Registration Processing Times (Oct. 2, 2018) (Registration Processing Times),
 21 <https://www.copyright.gov/registration/docs/processing-times-faqs.pdf> (as last visited Mar. 1,
 22 2019)). If I adopt defendants’ finality requirement, that fear would be more realistic here.
 23 Requiring Planner 5D to wait for Copyright Office’s reconsideration decision would have the
 24 anomalous result of nullifying a properly filed complaint in federal court and could encroach on
 25

26 _____
 27 ³ Notably, defendants did not know that they could proceed with this nullification argument before
 28 their motion to dismiss was due, a deadline that was already extended by stipulation. *See* MTD 7
 (recognize that their “responses to the Complaint were due before Planner 5D’s [three-month]
 deadline to seek reconsideration,” and thus they “were not able to wait to see what Planner 5D did
 before determining how they should proceed”).

1 the statute of limitation period, especially if Planner 5D ends up pursuing a second reconsideration
2 after receiving a decision on the first.

3 As the statutory text and *Fourth Estate* do not help much in answering the issue here, I
4 look elsewhere for guidance. The letter sent by the Copyright Office to Planner 5D is a place to
5 start. In its refusal of the registration applications on November 16, 2020, the Copyright Office
6 stated that Planner 5D had done all of the things “required to institute a civil action for
7 infringement under 17 U.S.C. § 411(a).” November 16, 2020 Copyright Office Letter at 2;
8 Copyright Compl. ¶ 102. In the next paragraph of the letter, the Copyright Office indicated that
9 Planner 5D could request reconsideration of the refusals by following the procedures outlined in
10 37 C.F.R. § 202.5; it did not condition its conclusion about section 411(a) on whether Planner 5D
11 requested reconsideration.

12 The letter is consistent with guidance provided in the internal Compendium of U.S.
13 Copyright Office Practices. Section 1706 on “Final Agency Action” states:

14 A decision issued by the Review Board in response to a second
15 request for reconsideration constitutes the final agency action with
16 respect to the issues addressed therein. 37 C.F.R. § 202.5(g).

17 If the U.S. Copyright Office upholds the refusal to register following
18 a request for reconsideration, an applicant may appeal that decision
19 under the Administrative Procedure Act (“APA”) by instituting a
20 judicial action against the Register of Copyrights in federal district
21 court. *See* 5 U.S.C. § 500 *et seq.*

22 An applicant *does not need to appeal a refusal to register under the
23 APA in order to institute an infringement action in federal district
24 court. See* 17 U.S.C. § 411(a). However, the applicant must serve a
25 copy of the infringement complaint on the Register, and “[t]he
26 Register may, at his or her option, become a party to the action with
27 respect to the issue of registrability of the copyright claim by entering
28 an appearance within sixty days after such service . . .” *Id.*

Compendium of U.S. Copyright Office Practices § 1706.

Williams F. Patry, a prominent commentator on copyright law, interprets section 1706 of
the Compendium as requiring exhaustion of the administrative process “for APA appeal but not to
bring a suit against an infringer pursuant to a section 411(a) rejection,” although “the text of the
regulation does not make this distinction.” *See Appeals within the Copyright Office from a
refusal to register a claim*, 5 Patry on Copyright § 17:97. This case is an infringement action, not

1 an APA action seeking review of the Copyright Office’s refusal to register.

2 Patry explains:

3 The initial inquiry in any discussion of exhaustion of administrative
 4 remedies is congressional intent. Where, in the statute, Congress has
 5 required exhaustion, the inquiry stops there. In the case of section
 6 411(a), the statute is silent, merely indicating that where a proper
 7 application has been presented to the Office “the applicant is entitled
 8 to institute an action for infringement of notice thereof, with a copy
 9 of the complaint, is served on the Register of Copyrights.” Where
 10 Congress “has not clearly required exhaustion, sound judicial
 11 discretion governs.” In determining whether exhaustion is required,
 12 courts “must balance the interest of the individual in retaining prompt
 13 access to a federal judicial forum against the countervailing
 14 institutional interests favoring exhaustion.” In the case of section
 15 411(a), the need to promptly bring an infringement suit, including
 16 injunctive relief would, in most if not all cases, outweigh any
 17 institutional interests, especially since the Office itself takes the
 18 position that no exhaustion is required for section 411(a) purposes.

19 *Id.* (citations omitted). Thus, “[t]he line examiner’s action is a definite rejection of the claim,
 20 denying registration and at least facially triggering section 411(a).” *Id.*

21 Patry “found no judicial decision that suggests otherwise,” and instead found at least three
 22 decisions where “courts appear willing to proceed under section 411(a) based merely on the
 23 examiner’s rejection.” *Id.* (citing cases). He concludes, “while it would be desirable for the
 24 Copyright Office to clarify the matter, there appears to be no need for a rejected applicant to
 25 exhaust the Office’s appeal process before proceeding under section 411(a), although exhaustion
 26 is required for APA review.” *Id.*

27 Considered together, the Copyright Office’s November 16, 2020 Letter, the internal
 28 guidance provided by the Compendium, and the treatise interpreting the Compendium, all support
 a conclusion that Planner 5D has sufficiently met the registration requirement under the second
 sentence of section 411(a).⁴ On that basis, I will take Patry’s suggestion to balance the interest of

4 In their reply brief, defendants cite another section of the Compendium that they argue supports imposing a finality requirement. Section 625 states that “[t]he registration decision date is the date that ‘registration of the copyright claim has been made in accordance with [title 17].’” Compendium of U.S. Copyright Office Practices § 625 (quoting 17 U.S.C. § 411(a)). Thus, when registration is granted after reconsideration, the registration decision date “is the date that the Office completed its examination and approved the claim after reviewing the applicant’s first or second request for reconsideration.” *Id.* § 1705. This simply shows the date on which a “registration of the copyright claim has been made,” under the first track of section 411(a). Defendants do not convincingly explain how this would have any effect on the second track of

1 Planner 5D in retaining prompt access to a federal judicial forum against the institutional interests
2 favoring exhaustion.

3 Defendants are concerned that allowing this infringement action to proceed before the
4 Copyright Office has issued its final reconsideration decision would prejudice them, this court,
5 and the Copyright Office. *See* MTD 12–14. None of these arguments bears weight, particularly
6 against Planner 5D’s interest in prompt access to court.

7 Defendants contend that Planner 5D would have me consider “the issue of registrability”
8 before the Copyright Office completes its *de novo* review, potentially depriving me of the benefit
9 of the Office’s considered judgment when I consider the merits of Planner 5D’s infringement
10 claim. If the Copyright Office decides on reconsideration to register the alleged works, they
11 reason, the issue of registrability will be moot and any time I spend on the issue before the Office
12 reaches its decision would thus be wasted.

13 It is clear, however, that “[w]here the Copyright Office denies registration, and the
14 unsuccessful applicant subsequently brings an infringement action, courts nonetheless make an
15 independent determination as to copyrightability.” *Aqua Creations USA Inc. v. Hilton Hotels*
16 *Corp.*, No. 10 CIV. 246 PGG, 2011 WL 1239793, at *3 (S.D.N.Y. Mar. 28, 2011), *aff’d sub nom.*
17 *Aqua Creations USA Inc. v. Hilton Worldwide, Inc.*, 487 F. App’x 627 (2d Cir. 2012). As the
18 Ninth Circuit explained in *Nova Stylings*, 695 F.2d at 1181, a party may sue for infringement
19 “notwithstanding the refusal of the Register to register the claim to copyright” as long as “notice
20 [is] served on the Register,” and “[o]nce that has occurred, the district court can determine both
21 the validity of the copyright, which in turn determines its registrability, as well as whether an
22 infringement has occurred.” To be sure, the Copyright Office’s final reconsideration
23 determination can have persuasive value. But Planner 5D has been trying for almost two years to
24 get this case off the ground, and I am not convinced that waiting for such a determination warrants
25 freezing Planner 5D’s infringement suit at this stage.

26 Next, defendants argue that the Copyright Office will be prejudiced because Planner 5D’s

27 _____
28 section 411(a) at issue in this case, which allows suit when a “registration has been refused.” 17
U.S.C. 411(a).

1 attempt to litigate on the basis of an initial refusal while a request for reconsideration is pending
2 deprives the Office of its right to make an informed decision whether to exercise its right to
3 participate in the litigation. As noted above, section 411(a) requires that a plaintiff bringing an
4 infringement suit under the second “refusal” track serve a copy of the complaint on the Copyright
5 Office to give it the opportunity to decide whether to intervene in the litigation “with respect to the
6 issue of registrability,” a decision the Copyright Office must make within sixty days of service.
7 17 U.S.C. § 411(a). On the other hand, a registration applicant has three months to request that the
8 Copyright Office reconsider an initial refusal. *See* 37 C.F.R. § 202.5(b)(3). Thus, defendants
9 contend, a plaintiff could force the Copyright Office to decide whether to use its limited resources
10 to intervene before it even knows whether a request for reconsideration is forthcoming and what
11 position it might take on its *de novo* review.

12 That argument is not persuasive. I cannot presume prejudice simply based on the timing of
13 deadlines, particularly when those deadlines are defined in the statute and the regulations. As a
14 practical matter, the Copyright Office could always file a protective notice to participate if it had
15 any doubts about whether to intervene.

16 Defendants also argue that the Copyright Office will be prejudiced in the event that I make
17 a ruling bearing on the registrability of Planner 5D’s work before the Copyright Office resolves
18 Planner 5D’s reconsideration request, forcing the Copyright Office to revisit any work it has done
19 on reconsideration. But under “[section] 411(a), a judicial determination of the registrability of
20 copyright claims doesn’t vacate, as it were, the Register’s decision on their registrability, but is
21 rather an independent judicial determination made solely for the purposes of adjudicating an
22 infringement suit.” *Proline Concrete Tools, Inc. v. Dennis*, No. 07CV2310-LAB (AJB), 2013 WL
23 12116134, at *4 (S.D. Cal. Mar. 28, 2013). As mentioned above, this case is an infringement
24 action, not an APA action seeking review of the Copyright Office’s refusal to register. *See id.*
25 (“To the extent Proline actually wants to contest the Register’s decision and see its copyright
26 claims registered, it isn’t doing so for the purposes of litigating an infringement claim, and it
27 therefore must follow the route of the Administrative Procedures Act.”).

28 Finally, defendants contend that Planner 5D has put them in the position of addressing the

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Northern District of California

1 merits of the copyright claims without the benefit of the Copyright Office’s considered judgment.
2 As they explain, a registration issued within five years of first publication of the work establishes a
3 presumption of validity, shifting the burden on the defendant to rebut the facts stated in the
4 certificate. *See United Fabrics Int’l, Inc. v. C&J Wear, Inc.*, 630 F.3d 1255, 1257 (9th Cir. 2011).
5 Planner 5D does not have that presumption of validity based on the Copyright Office’s initial
6 refusal. However, if the Copyright Office were to grant the applications on reconsideration, that
7 would shift the burden on defendants. Defendants are concerned that this potential change in
8 circumstances may arise as the parties are going through discovery or after they have filed their
9 dispositive motions.

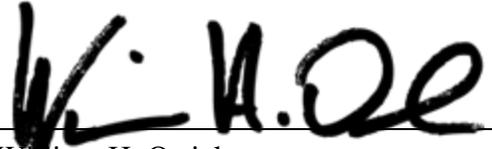
10 The presumption of validity (or lack of presumption of validity) is something either party
11 can use to bolster their arguments when I consider the merits of Planner 5D’s copyright claims.
12 But defendants’ concern is easily addressed through case management. I have yet to set the trial
13 and pre-trial schedule. I do not see how the Copyright Office determination on reconsideration
14 would have more than a minor impact on the way the parties conduct discovery. In the event that
15 Planner 5D does not receive a final reconsideration determination before dispositive motions are
16 due in this case, I can delay the briefing schedule (and, as appropriate, expert depositions). I doubt
17 it will come to that given that the Copyright Office responds “to the first request within four
18 months after the date that the first request was received,” which in this case would be on or around
19 June 16, 2021. *See Compendium of U.S. Copyright Office Practices* § 1703.2. The Copyright
20 Office does not provide an anticipated response time for second reconsideration requests; we will
21 cross that bridge if we come to it. This case has been stalled in the pleadings stage for almost two
22 years; there is no reason to wait any longer.

23 **CONCLUSION**

24 Defendants’ joint motion to dismiss Planner 5D’s copyright claims is DENIED.

25 **IT IS SO ORDERED.**

26 Dated: April 14, 2021

27 
28 William H. Orrick
United States District Judge