Price v. Chappell

United States District Court For the Northern District of California

UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA OAKLAND DIVISION

CURTIS FLOYD PRICE,

Petitioner,

No. C 93-277 PJH

VS.

Death Penalty Case

SCHEDULING ORDER

KELLY MITCHELL, Acting Warden of San Quentin State Prison

Respondent.

The Court has reviewed the parties' Joint Proposed Litigation Schedule, filed on November 21, 2014. The proposed schedule would allow for petitioner to brief a request for discovery and possibly request an evidentiary hearing for an undisclosed number of claims. While respondent does not object to the litigation schedule, she does note that she "does not believe that any further discovery or hearing is appropriate."

DISCUSSION

Under the Antiterrorism and Effective Death Penalty Act of 1996, a federal court cannot grant relief on any claim adjudicated on the merits by a state court unless that adjudication:

- (1) resulted in a decision that was contrary to, or involved an unreasonable application of, clearly established Federal law, as determined by the Supreme Court of the United States; or
- (2) resulted in a decision that was based on an unreasonable determination of the facts in light of the evidence presented in the State Court proceeding.

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28 U.S.C. § 2254(d). In Cullen v. Pinholster, 131 S. Ct. 1388 (2011), the Supreme Court held that in determining the reasonableness of a state court's ruling under § 2254(d)(1). federal courts are "limited to the record that was before the state court that adjudicated the claim on the merits." 131 S. Ct. at 1398. The Court explained that "evidence later introduced in the federal court is irrelevant to the § 2254(d)(1) review." Id. at 1400. Several circuit courts have concluded that under Pinholster, district courts should determine whether a petitioner's claims survive the § 2254(d)(1) standard on the basis of the state record alone, without reliance on evidence developed in federal evidentiary hearings. See, e.g., Price v. Thurmer, 637 F.3d 831, 837 (7th Cir.2011); Jackson v. Kelly, 650 F.3d 477, 492 (4th Cir.2011); see also Gulbrandson v. Ryan, 738 F.3d 976, 990-"92 (9th Cir.2013) (holding that, based on *Pinholster*, the district court did not abuse its discretion by denying petitioner's request for an evidentiary hearing regarding his ineffective assistance of counsel claims).

The Supreme Court in *Pinholster* did not hold that a district court would err by conducting an evidentiary hearing before deciding that a claim survives review under 2254(d). 131 S.Ct. at 1411 n.20. ("[W]e need not decide ... whether a district court may ever choose to hold an evidentiary hearing before it determines that § 2254(d) has been satisfied"); see also Schriro v. Landrigan, 550 U.S. 465, 473 (2007) ("Prior to the Antiterrorism and Effective Death Penalty Act of 1996 (AEDPA), the decision to grant an evidentiary hearing was left generally to the sound discretion of district courts. That basic rule has not changed" (citations omitted)). Nevertheless, the Court stated that its decision was "consistent" with Landrigan and noted that in Landrigan, it:

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explained that '[b]ecause the deferential standards prescribed by § 2254 control whether to grant habeas relief, a federal court must take into account those standards in deciding whether an evidentiary hearing is appropriate.' [Landrigan, 550] U.S.] at 474. In practical effect, we went on to note, this means that when the state-court record 'precludes habeas relief' under the limitations of § 2254(d), a district court is 'not required to hold an evidentiary hearing.' *Id.* at 474 (citing with approval the Ninth Circuit's recognition that 'an evidentiary hearing is not required on issues that can be resolved by reference to the state court record' (internal quotation marks omitted)).

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Pinholster, 131 S.Ct. at 1399. The Court's statements indicate that, at a minimum, a federal court would not err by requiring a petitioner to demonstrate that relief on his claims is not precluded by § 2254(d) before granting him an evidentiary hearing on those claims. See also Woods v. Sinclair, 655 F.3d 886, 904 n.10 (9th Cir.2011) (because review of a claim adjudicated on the merits by the state court is limited to the state court record, petitioner need not have been afforded an opportunity to develop evidence in support of his argument); Ybarra v. McDaniel, 656 F.3d 984, 991 n.3 (9th Cir.2011) ("remand to the district court is unnecessary because there can be no additional factfinding by the district court" under *Pinholster.*); *Earp v. Ornoski*, 431 F.3d 1158, 1166-67 (9th Cir.2005) (until petitioner can satisfy an exception to 28 U.S.C. § 2254(d), petitioner is not entitled to an evidentiary hearing on the merits of his claims.)

Until a petitioner can overcome 28 U.S.C. § 2254(d), it also would not be an abuse of discretion for this Court to deny discovery on those claims. See Kemp v. Ryan, 638 F.3d 1245, 1260 (9th Cir. 2011) ("Because Kemp is not entitled to an evidentiary hearing, the district court did not err in denying his request for discovery, as well as his request for a hearing . . . [B]ecause the district court was not authorized to hold an evidentiary hearing on Kemp's deliberate elicitation claim, obtaining discovery on that claim would have been futile Accordingly, the district court's discovery denial also was not an abuse of discretion."

CONCLUSION

In the interest of efficiency and in light of *Pinholster*, the Court directs the parties to proceed as follows instead:

1. The parties shall meet and confer to identify which claims they agree may be resolved based on the record before the Court. Within fifteen (15) days of meeting and conferring, the parties shall file a joint statement outlining a litigation schedule for briefing the merits of record-based claims. After receipt and review of the joint statement, the Court shall issue a scheduling order. A schedule for resolving remaining claims will be

established in a subsequent order.

2. If the parties determine that none of the claims are record-based, the parties will set forth a schedule for addressing why the Supreme Court of California's denial of petitioner's claims was "contrary to, or involved an unreasonable application of, clearly established Federal law, as determined by the Supreme Court of the United States" or "resulted in a decision that was based on an unreasonable determination of the facts in light of the evidence presented in the State Court proceedings." 28 U.S.C. § 2254(d). Pursuant to *Pinholster*, 131 S. Ct. at 1398, petitioner's brief shall be based on the record that was before the court that adjudicated the claims on the merits.

IT IS SO ORDERED.

Dated: November 24, 2014.

United States District Judge