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IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

CLARENCE V. KNIGHT,)	No. C 06-00887 SBA (PR)
)	
Plaintiff,)	<u>ORDER GRANTING DEFENDANTS'</u>
)	<u>MOTION FOR SUMMARY JUDGMENT</u>
v.)	
)	
M. S. EVANS, et al.,)	(Docket no. 37)
)	
Defendants.)	

INTRODUCTION

Plaintiff, a state prisoner, filed a civil rights complaint pursuant to 42 U.S.C. § 1983 against prison officials at Salinas Valley State Prison (SVSP) based on a deprivation of outdoor exercise for a period of 144 days. Plaintiff then filed an amended complaint, which is the operative complaint in this action.¹ Plaintiff asserts that this deprivation of outdoor exercise violated his right to equal protection under the Fourteenth Amendment and constituted cruel and unusual punishment in violation of the Eighth Amendment. He also asserts the following claims: (1) an Eighth Amendment claim of deliberate indifference to serious medical needs; (2) retaliation by prison officials; (3) claims relating to the California Department of Corrections and Rehabilitation formal grievance process; (4) supervisory liability; (5) unlawful seizure and destruction of property; and (6) an Eighth Amendment claim of cruel and unusual punishment based on holding cell conditions. Plaintiff seeks declaratory relief as well as nominal, compensatory and punitive damages.

On December 10, 2008, the Court found cognizable Plaintiff's Eighth Amendment claim against Defendants SVSP Associate Warden A. Hedgpeth and SVSP Correctional Lieutenant J. Celaya. The Court dismissed Plaintiff's supervisory liability claim with leave to amend and dismissed his retaliation claim without prejudice. The Court dismissed Plaintiff's remaining claims with prejudice. The Court directed Defendants to file an answer and a motion for summary judgment or other dispositive motion.

¹ The Court has reviewed both the original and the amended complaint. They are substantially identical, except that Plaintiff makes an additional request for declaratory relief.

1 On December 24, 2008, Plaintiff filed a motion for reconsideration of the dismissed claims.
2 On December 30, 2008, he amended his supervisory liability claims. On February 11, 2009, the
3 Court denied the motion to reconsider and dismissed the supervisory liability claims without further
4 leave to amend.

5 Defendants now move for summary judgment. Plaintiff filed an opposition to Defendants'
6 motion. Defendants filed a reply to Plaintiff's opposition.²

7 For the reasons discussed below, the Court GRANTS Defendants' motion for summary
8 judgment.

9 **BACKGROUND**

10 The following facts are undisputed unless otherwise noted.

11 Plaintiff has been incarcerated at SVSP Facility C Yard #2 since December 3, 2003. (Knight
12 Decl. ¶ 2.) He was deprived of outdoor exercise for a period of eight-and-a-half weeks from January
13 23, 2004 to March 22, 2004. (Am. Compl. at 4.) He was again deprived of outdoor exercise for a
14 period of twelve weeks from May 5, 2004 to July 27, 2004. (Id. at 5.) The record shows that during
15 these periods, prison staff at SVSP Facility C reported repeated incidents of inmate violence and
16 conducted cell searches that uncovered weapons and other contraband.

17 **I. Events at SVSP Between January 20, 2004 and March 22, 2004**

18 On January 20, 2004, two inmates battered another inmate in SVSP Facility C. (Celaya
19 Decl. ¶ 14.) On the same day, prison staff discovered thirteen bundles of narcotics during cell
20 searches.³ (Id.) As a result of this discovery and the inmate battery, Facility C was placed on
21 lockdown. (Celaya Decl. ¶ 14.)

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24 ² On May 29, 2009, Plaintiff filed an objection to Defendants' reply on the grounds that it was
25 filed two days late. The Court finds the arguments in his objection unavailing; therefore, it will consider
26 Defendants' reply.

27 ³ Plaintiff attempts to dispute this fact, but offers no evidence sufficient to place it in
28 controversy. (Opp'n at 12.) The Court therefore treats the discovery of the narcotics on January 20,
2004 as an undisputed fact.

1 Plaintiff was deprived of outdoor exercise beginning on January 23, 2004. (Am. Compl. at
2 4.)

3 Between February 1, 2004 and February 14, 2004, correctional officers discovered
4 "numerous contraband weapons" during cell searches. (Celaya Decl. ¶ 15.) As of February 17,
5 2004, Facility C remained on modified program with no recreation permitted for any inmates.⁴
6 (Knight Decl., Attach. 1.) These restrictions were implemented because of the threat to security
7 posed by the contraband. (Id.) Furthermore, prison staff needed to conduct more cell searches and
8 interviews. (Id.)

9 On February 24, 2004, after the cell searches were completed, some inmates were permitted
10 outdoor exercise. (Celaya Decl. ¶ 16.) During yard exercise that day, one inmate "took a
11 threatening stance" toward prison staff, and two inmates attacked another inmate. (Id.) That same
12 day, an inmate seriously assaulted an officer. (Id. ¶ 17.) As a result of this assault, SVSP Facilities
13 A, B, C and D were returned to modified program with no recreation permitted. (Celaya Decl.,
14 Defs.' Ex. A at 3.)

15 On March 1, 2004, an inmate battered a correctional officer while the officer was conducting
16 cell searches in Facility C. (Celaya Decl. ¶ 18.) On March 2, 2004, an inmate battered a non-
17 custodial staff member in Facility D. (Id.) Following these attacks, Facilities A, B, C and D were
18 continued on modified program with no recreation permitted. (Celaya Decl., Defs.' Ex. A at 5.)

19 On March 10, 2004, correctional officers discovered two inmate-manufactured weapons
20 during cell searches in Facility C. (Celaya Decl. ¶ 19.)

21 On March 17, 2004, some inmates were permitted outdoor exercise. (Id.) That day, while

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23 ⁴ There appears to be a dispute of fact over the definition of "modified program," particularly
24 with respect to the policy governing its implementation. (Knight Decl. ¶ 5; Celaya Decl. ¶ 7.) However,
25 it is essentially undisputed that modified program indicates that some normal inmate activities and
26 privileges have been suspended. (Celaya Decl. ¶ 7.) The terms "lockdown" and "modified program"
27 are not synonymous. (Knight Decl. ¶ 5; Celaya Decl. ¶ 7.) The record does not clearly define
28 "lockdown," but it indicates that a lockdown includes suspension of outdoor exercise. (Knight Decl.
¶¶ 5, 19; Celaya Decl. ¶ 7.) The Court has carefully examined declarations and attached program status
sheets and has specifically noted whenever the modified program or lockdown included suspension of
recreational privileges. (Knight Decl., Attach. 1; Celaya Decl., Defs.' Ex. A.) Therefore, the precise
definition of these terms is not necessary to the Court's analysis.

1 these inmates were exercising, two inmates attacked a third inmate with a homemade knife,
2 inflicting seven puncture wounds. (Id.) On March 18, 2004, modified programming was
3 implemented which restricted recreation only for the inmate groups associated with the attack.
4 (Knight Decl., Attach. 1.)

5 Plaintiff's deprivation of outdoor exercise ended on March 23, 2004. (Am. Compl. at 4.)

6 **II. Events at SVSP Between May 5, 2004 and July 27, 2004**

7 On May 5, 2004, during yard exercise in Facility C, there were two separate incidents in
8 which certain inmates attempted to murder other inmates with deadly weapons made from metal.
9 (Celaya Decl. ¶ 22.) As a result, Facility C was placed on modified program with no recreation
10 permitted. (Knight Decl., Attach. 1.) During a period from May 10, 2004 to May 27, 2004, cell
11 searches in Facility C resulted in discovery of multiple inmate-manufactured weapons. (Celaya
12 Decl. ¶ 23.) In late May, 2004, Facility C experienced multiple incidents of violence, including a
13 fight among multiple inmates and two attacks on correctional officers. (Id. ¶¶ 24-26.) Due to an
14 increasing number of incidents of assault and battery against staff as well as ongoing discoveries of
15 dangerous contraband, the warden placed the entire prison on modified program, effective June 1,
16 2004. (Celaya Decl., Defs.' Ex. A at 8.) Recreation for all inmates in Facilities A, B, C and D was
17 cancelled. (Id. at 9.) The warden directed that search teams be formed to conduct searches of
18 Facilities A, B, C and D. (Id. at 8.)

19 On June 7, 2004, an inmate of Facility D Yard #1 assaulted a staff member. (Celaya
20 Decl. ¶ 27.) Between June 14, 2004 and July 9, 2004, cell searches in Facility C uncovered twenty-
21 one inmate-manufactured weapons. (Id. ¶ 28.) On June 16, 2004, an inmate in Facility C battered a
22 correctional officer during cell searches. (Id. ¶ 29.) Between July 3, 2004 and July 7, 2004, prison
23 staff released some inmates to the yard for outdoor exercise. (Celaya Decl. ¶¶ 30-32.) Plaintiff did
24 not receive outdoor exercise during this period. (Knight Decl. ¶ 24.) During this period, four
25 separate instances of inmate-on-inmate violence occurred during yard exercise: one on July 3, one
26 on July 4, and two on July 7. (Celaya Decl. ¶¶ 30-32.) As a result, Facility C was placed on
27 modified program pending completion of searches of all inmates' cells. (Id. ¶ 32.) Following the
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1 discovery of deadly weapons in an inmate's cell on July 9, 2004, the modified program was changed
2 to cancel recreation for all Facility C inmates until cell searches were completed. (Celaya Decl.,
3 Defs.' Ex. A at 17.) A program status report indicates that, as of July 27, 2004, cell searches had
4 been completed and all inmates not deemed to pose a security threat were returned to normal
5 program status. (Id. at 20.)

6 Plaintiff's deprivation of outdoor exercise for this second period ended on July 27, 2004.
7 (Am. Compl. at 5.)

8 DISCUSSION

9 **I. Standard of Review**

10 Summary judgment is properly granted when no genuine and disputed issues of material fact
11 remain and when, viewing the evidence most favorably to the non-moving party, the movant is
12 clearly entitled to prevail as a matter of law. Fed. R. Civ. P. 56; Celotex Corp. v. Catrett, 477 U.S.
13 317, 322-23 (1986); Eisenberg v. Ins. Co. of N. Am., 815 F.2d 1285, 1288-89 (9th Cir. 1987).

14 The moving party bears the burden of showing that there is no material factual dispute.
15 Therefore, the Court must regard as true the opposing party's evidence, if supported by affidavits or
16 other evidentiary material. Celotex, 477 U.S. at 324; Eisenberg, 815 F.2d at 1289. The Court must
17 draw all reasonable inferences in favor of the party against whom summary judgment is sought.
18 Matsushita Elec. Indus. Co., Ltd. v. Zenith Radio Corp., 475 U.S. 574, 587 (1986); Intel Corp. v.
19 Hartford Accident & Indem. Co., 952 F.2d 1551, 1558 (9th Cir. 1991). A verified complaint may be
20 used as an opposing affidavit under Rule 56, as long as it is based on personal knowledge and sets
21 forth specific facts admissible in evidence. Schroeder v. McDonald, 55 F.3d 454, 460 & nn.10-11
22 (9th Cir. 1995).

23 Material facts which would preclude entry of summary judgment are those which, under
24 applicable substantive law, may affect the outcome of the case. The substantive law will identify
25 which facts are material. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986).

26 Where the moving party does not bear the burden of proof on an issue at trial, the moving
27 party may discharge its burden of production by either of two methods:
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1 The moving party may produce evidence negating an essential element of the
2 nonmoving party's case, or, after suitable discovery, the moving party may show that
3 the nonmoving party does not have enough evidence of an essential element of its
4 claim or defense to carry its ultimate burden of persuasion at trial.

Nissan Fire & Marine Ins. Co., Ltd. v. Fritz Cos., Inc., 210 F.3d 1099, 1106 (9th Cir. 2000).

5 If the moving party discharges its burden by showing an absence of evidence to support an
6 essential element of a claim or defense, it is not required to produce evidence showing the absence
7 of a material fact on such issues, or to support its motion with evidence negating the non-moving
8 party's claim. Id.; see also Lujan v. Nat'l Wildlife Fed'n, 497 U.S. 871, 885 (1990); Bhan v. NME
9 Hosps., Inc., 929 F.2d 1404, 1409 (9th Cir. 1991), cert. denied, 502 U.S. 994 (1991). If the moving
10 party discharges its burden by negating an essential element of the non-moving party's claim or
11 defense, it must produce affirmative evidence of such negation. Nissan, 210 F.3d at 1105.

12 If the moving party does not meet its initial burden of production by either method, the non-
13 moving party is under no obligation to offer any evidence in support of its opposition. Id. This is
14 true even though the non-moving party bears the ultimate burden of persuasion at trial. Id. at 1107.

15 If the moving party does meet its burden of production, the burden then shifts to the opposing
16 party to produce "specific evidence, through affidavits or admissible discovery material, to show that
17 the dispute exists." Bhan, 929 F.2d at 1409; Nissan, 210 F.3d at 1105. "[S]elf-serving affidavits are
18 cognizable to establish a genuine issue of material fact so long as they state facts based on personal
19 knowledge and are not too conclusory." Rodriguez v. Airborne Express, 265 F.3d 890, 902 (9th Cir.
20 2001). However, "[c]onclusory allegations unsupported by factual data cannot defeat summary
21 judgment." Rivera v. Nat'l R.R. Passenger Corp., 331 F.3d 1074, 1078 (9th Cir. 2003); see also
22 Thornton v. City of St. Helens, 425 F.3d 1158, 1167 (9th Cir. 2005) (in equal protection case,
23 conclusory statement of bias not sufficient to carry nonmoving party's burden).

24 It is not the task of the district court to scour the record in search of a genuine issue of triable
25 fact. Keenan v. Allan, 91 F.3d 1275, 1279 (9th Cir. 1996). The nonmoving party has the burden of
26 identifying with reasonable particularity the evidence that precludes summary judgment. Id. If the
27 nonmoving party fails to do so, the district court may properly grant summary judgment in favor of
28 the moving party. See id.; see, e.g., Carmen v. San Francisco Unified Sch. Dist., 237 F.3d 1026,

1 1028-29 (9th Cir. 2001) (even if there is evidence in the court file which creates a genuine issue of
2 material fact, a district court may grant summary judgment if the opposing papers do not include or
3 conveniently refer to that evidence). Although the district court has discretion to consider materials
4 in the court file not referenced in the opposing papers, it need not do so. Id. at 1029. "The district
5 court need not examine the entire file for evidence establishing a genuine issue of fact." Id. at 1031.

6 **II. Applicable Federal Law**

7 **A. The Eighth Amendment in the Context of Prison Inmates**

8 The Constitution does not mandate comfortable prisons, but neither does it permit inhumane
9 ones. See Farmer v. Brennan, 511 U.S. 825, 832 (1994). The treatment a prisoner receives in prison
10 and the conditions under which he is confined are subject to scrutiny under the Eighth Amendment.
11 See Helling v. McKinney, 509 U.S. 25, 31 (1993). In its prohibition of cruel and unusual
12 punishment, the Eighth Amendment places restraints on prison officials, who may not, for example,
13 use excessive force against prisoners. See Hudson v. McMillian, 503 U.S. 1, 6-7 (1992). The
14 Amendment also imposes duties on these officials, who must provide all prisoners with the basic
15 necessities of life such as food, clothing, shelter, sanitation, medical care and personal safety. See
16 Farmer, 511 U.S. at 832; DeShaney v. Winnebago County Dep't of Soc. Servs., 489 U.S. 189, 199-
17 200 (1989); Hoptowit v. Ray, 682 F.2d 1237, 1246 (9th Cir. 1982).

18 A prison official violates the Eighth Amendment when these two components are met:

19 (1) the objective component -- the deprivation alleged must be sufficiently serious, see Farmer, 511
20 U.S. at 834 (citing Wilson v. Seiter, 501 U.S. 294, 298 (1991)), and (2) the subjective component --
21 the prison official possesses a sufficiently culpable state of mind. See id. (citing Wilson, 501 U.S. at
22 297).

23 In determining whether a deprivation of a basic necessity is sufficiently serious to satisfy the
24 objective component of an Eighth Amendment claim, a court must consider the circumstances,
25 nature, and duration of the deprivation. The more basic the need, the shorter the time it can be
26 withheld. See Johnson v. Lewis, 217 F.3d 726, 731 (9th Cir. 2000). Substantial deprivations of
27 shelter, food, drinking water or sanitation for four days, for example, are sufficiently serious to
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1 satisfy the objective component of an Eighth Amendment claim. See id. at 732-33.

2 To satisfy the subjective component, the requisite state of mind depends on the nature of the
3 claim. In prison-conditions cases, the necessary state of mind is one of "deliberate indifference."
4 See, e.g., Allen v. Sakai, 48 F.3d 1082, 1087 (9th Cir. 1994) (outdoor exercise); Farmer, 511 U.S. at
5 834 (inmate safety); Estelle v. Gamble, 429 U.S. 97, 104 (1976) (inmate health); Wilson, 501 U.S. at
6 302-03 (general conditions of confinement).

7 Neither negligence nor gross negligence will constitute deliberate indifference. See Farmer,
8 511 U.S. at 835-36 & n.4; see also Estelle, 429 U.S. at 106 (establishing that deliberate indifference
9 requires more than negligence). A prison official cannot be held liable under the Eighth Amendment
10 for denying an inmate humane conditions of confinement unless the standard for criminal
11 recklessness is met, i.e., the official knows of and disregards an excessive risk to inmate health or
12 safety. See Farmer, 511 U.S. at 837. The official must both be aware of facts from which the
13 inference could be drawn that a substantial risk of serious harm exists, and he must also draw the
14 inference. See id. An Eighth Amendment claimant need not show, however, that a prison official
15 acted or failed to act believing that harm actually would befall an inmate; it is enough that the
16 official acted or failed to act despite his knowledge of a substantial risk of serious harm. See id. at
17 842. This is a question of fact. See id. A heightened pleading standard applies to the subjective
18 component of Eighth Amendment claims: the plaintiff must make non-conclusory allegations
19 supporting an inference of unlawful intent. Alfrey v. United States, 276 F.3d 557, 567-68 (9th Cir.
20 2002) (applying standard to Bivens Eighth Amendment claim).

21 **B. The Eighth Amendment Applied to Deprivation of Outdoor Exercise**

22 Exercise is one of the basic human necessities protected by the Eighth Amendment. See
23 LeMaire v. Maass, 12 F.3d 1444, 1457 (9th Cir. 1993); Toussaint v. Rushen, 553 F. Supp. 1365,
24 1380 (N.D. Cal. 1983), aff'd in part and vacated in part, 722 F.2d 1490 (9th Cir. 1984). Some form
25 of regular exercise, including outdoor exercise, "is extremely important to the psychological and
26 physical well being" of prisoners. See Spain v. Proconier, 600 F.2d 189, 199 (9th Cir. 1979).

27 Prisoners "confined to continuous and long-term segregation" may not be deprived of
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1 outdoor exercise. See Keenan v. Hall, 83 F.3d 1083, 1089-90 (9th Cir. 1996) (holding that plaintiff's
2 undisputed claim of denial of outdoor exercise for six months while in segregation sufficient to
3 proceed to trial), amended, 135 F.3d 1318 (9th Cir. 1998). "The long-term denial of outside exercise
4 [to prisoners] is unconstitutional." LeMaire, 12 F.3d at 1458; see Sakai, 48 F.3d at 1087-88 (six-
5 week deprivation of outdoor exercise while imprisoned under harsh conditions sufficient to proceed
6 to trial); cf. May v. Baldwin, 109 F.3d 557, 565 (9th Cir. 1997) (deprivation of outdoor exercise for
7 three weeks where plaintiff was able to exercise in cell and leave cell for shower not enough to state
8 Eighth Amendment claim). A prisoner in long-term and continuous segregation must be provided
9 regular outdoor exercise unless "inclement weather, unusual circumstances, or disciplinary needs"
10 make it impossible. See Spain, 600 F.2d at 199. Deprivation of outdoor exercise is not a per se
11 violation of the Eighth Amendment; whether it is a violation depends on the specific facts of the
12 deprivation. See id. However, the denial of outdoor exercise for security reasons does not violate
13 the Eighth Amendment. See LeMaire, 12 F.3d at 1458 (upholding long-term denial of outdoor
14 exercise to prisoner representing "grave security risk" who can exercise within his cell); Hayward v.
15 Procunier, 629 F.2d 599, 603 (9th Cir. 1980) (upholding temporary deprivation of outdoor exercise
16 during "lockdown" initiated during a "genuine emergency"), cert. denied, 451 U.S. 937 (1981).

17 **III. Analysis**

18 Defendants present four grounds in support of their motion for summary judgment:

19 (1) Defendants did not violate Plaintiff's rights under the Eighth Amendment because they were not
20 deliberately indifferent to his health and safety needs (Defs.' MSJ at 11-12); (2) Plaintiff has failed to
21 show that Defendants were the actual and proximate cause of his suffering (id. at 15-16);
22 (3) Plaintiff has not alleged an injury (id. at 16); and (4) Defendants are entitled to qualified
23 immunity because it would not have been clear to a reasonable prison official that it was unlawful to
24 deny an inmate outdoor exercise in order to protect the safety and security of prison staff and
25 inmates⁵ (id. at 16-19).

26 _____
27 ⁵ In his opposition, Plaintiff seems to allege that he did not in any way cause or contribute to
28 any incidents of violence, discovery of weapons or contraband, or other events that may have threatened
the security of SVSP during the periods of deprivation. (Opp'n at 4; Knight Decl. ¶¶ 10, 13, 16, 18.)

1 **A. Eighth Amendment Claim**

2 Defendants concede that Plaintiff's 144-day deprivation of outdoor exercise was sufficiently
3 serious to satisfy the objective component of an Eighth Amendment claim.⁶ (Defs.' MSJ at 12.)

4 The subjective component of an Eighth Amendment violation requires a prison official to
5 demonstrate deliberate indifference to an inmate's health or safety needs. See Farmer, 511 U.S. at
6 834. Viewing the facts in the light most favorable to the Plaintiff and comparing these facts to other
7 cases involving deprivation of outdoor exercise, the Court finds that the Plaintiff's deprivation of
8 outdoor exercise for a total of 144 days because of security concerns at SVSP does not show that
9 Defendants were deliberately indifferent to Plaintiff's health or safety needs. See Hayward, 629 F.2d
10 at 603.

11 Denial of outdoor exercise for bonafide security reasons does not violate the Eighth
12 Amendment. Id.; LeMaire, 12 F.3d at 1458. However, the defendants cannot obtain summary
13 judgment merely by claiming logistical difficulties, even if those difficulties are linked to general
14 security concerns inherent in the prison environment. See Sakai, 48 F.3d at 1088. In Sakai, the
15 plaintiff, Terry Smith, spent almost twenty-four hours per day in solitary confinement. Id. at 1087.
16 Despite the prison's policy of providing five hours per week of outdoor exercise, Smith received
17 only forty-five minutes per week for a six-week period. Id. The Ninth Circuit held that this six-
18 week period was a sufficiently serious deprivation to satisfy the objective prong of the Eighth

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21 Defendants make no allegation to the contrary. Therefore, the Court assumes without deciding that
22 Plaintiff did not in any way cause or contribute to any incidents of violence, discovery of weapons or
23 contraband or other events that may have threatened the security of SVSP during these two periods.

24 ⁶ Plaintiff repeatedly refers to the existence of a medical chrono prescribing him outdoor
25 exercise. (Opp'n at 9, 14, 17, 18, 25; Knight Decl. ¶¶ 5, 13, 18.) He seems either to be raising a claim
26 of deliberate indifference to serious medical needs or to be arguing that the chrono put Defendants on
27 notice of the risk to his health posed by the denial of outdoor exercise. (Id.) Plaintiff has not requested
28 leave to amend his complaint to add this new deliberate indifference claim; therefore, the Court will not
consider it. Plaintiff was capable of raising this claim, given that he originally raised several other
claims of deliberate indifference. (Am. Compl. at 19, 21.) The issue of notice is irrelevant because
Defendants do not argue that they were unaware of Plaintiff's deprivation of outdoor exercise or of the
risk it posed to his health.

1 Amendment inquiry. Id. at 1088. The defendants did not claim that Smith in particular posed a
2 security risk but instead claimed that logistical difficulties, such as the need for a guard to escort
3 prisoners to the yard one at a time, prevented them from complying with their outdoor exercise
4 policy. Id. at 1087-88. The Ninth Circuit held that "the defendants' vague reference to logistical
5 problems" could not justify summary judgment on the question of deliberate indifference, even
6 though the logistical problems were linked to general security concerns. Id. at 1088.

7 In Hayward, the deprivation of outdoor exercise was based on specific and immediate
8 security concerns. 629 F.2d at 600. From 1970 to 1974, San Quentin State Prison experienced "82
9 assaults with weapons and 12 killings, as well as 71 cases of possession of weapons and 2 attempted
10 escapes." Id. This period saw a sharp increase in the rate of violent incidents and a steady growth in
11 the influence of prison gangs. Id. In response to two gang-related inmate murders in December,
12 1974, the warden imposed a lockdown on the entire prison to prevent escalating violence. Id. This
13 lockdown lasted for six months. Id. Initially, prisoners were confined to their cells twenty-four
14 hours a day, with only two "sack lunches." Id. Showers and outdoor exercise were completely
15 suspended initially; and education, visitation and movie privileges were restricted during the entire
16 lockdown. Id. Some outdoor exercise was permitted after one month, but normal exercise routine
17 was not restored for five months. Id. The Ninth Circuit held (1) that the deprivation was temporary,
18 (2) that it was in response to a genuine security emergency, (3) that prison officials must be afforded
19 "reasonable leeway" in determining when it is safe to relax such emergency restrictions and (4) that
20 therefore this deprivation of outdoor exercise did not violate the Eighth Amendment. Id. at 603
21 (affirming the district court's grant of summary judgment for the defendants).

22 In Lemaire, the plaintiff had repeatedly attacked prison staff and other inmates. 12 F.3d at
23 1447-49. Lemaire admitted that he had planned many of the attacks, and he threatened to repeat
24 them. Id. On at least two occasions, Lemaire took advantage of an outdoor exercise period to stage
25 his attacks. Id. at 1448-49. Because of the threat Lemaire posed to inmates and staff, prison
26 officials were repeatedly forced to confine him to the Disciplinary Segregation Unit and to curtail
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1 his outdoor exercise privileges. Id. at 1447-49. The district court had found that, for safety and
2 disciplinary reasons, Lemaire had been deprived of outdoor exercise for most of a five-year period.
3 Id. at 1457. The Ninth Circuit held that, while the period of deprivation was sufficiently serious to
4 satisfy the objective prong of the Eighth Amendment inquiry, the defendants' decision to deny
5 Lemaire outdoor exercise did not constitute deliberate indifference under the circumstances. Id. at
6 1458.

7 The facts of the instant case are more comparable to those in Hayward than those in Sakai or
8 Lemaire. Here, the undisputed facts show that between January 20, 2004 and July 27, 2004, SVSP
9 Facility C experienced at least thirty-one weapons discoveries and at least seventeen violent
10 incidents, including seven attacks on prison staff and two attempted murders. This indicates a level
11 of security risk comparable to that experienced at San Quentin State Prison between 1970 and 1974,
12 which was at issue in Hayward. Unlike in Sakai, Defendants have not attempted to justify the
13 deprivation by pointing to logistical problems arising from general security concerns of an indefinite
14 nature. Here, as in Hayward, Defendants have cited specific incidents of violence that they believed
15 required the restriction of outdoor exercise in order to protect the health and safety of staff and
16 inmates, including Plaintiff. In addition, the deprivation in this case was temporary. (Am. Compl. at
17 4-5.) While Plaintiff suffered a longer period of deprivation (144 days) than in Sakai (six weeks) or
18 Hayward (one to five months), he has not alleged harsh conditions of confinement. Cf. Sakai, 48
19 F.3d at 1087 (indicating that, when conditions of confinement are harsh, denial of outdoor exercise
20 is more likely to constitute cruel and unusual punishment). Furthermore, the restrictions imposed
21 here were less severe than in Hayward. Visiting privileges were never suspended; showers were
22 typically permitted every seventy-two hours; and inmates were allowed priority medical
23 appointments, including visits to the medical clinic. (Celaya Decl. ¶ 12.) Defendants made multiple
24 attempts to restore outdoor exercise, which were thwarted by renewed violence. In Hayward, the
25 gradual reintroduction of exercise began after one month, and outdoor exercise was completely
26 restored after five months. Plaintiff's deprivation is significantly less than the deprivation justified
27 by security concerns in Lemaire, which took place during a five-year period. In light of the analysis
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1 above, the Court finds that Defendants' decision to curtail Plaintiff's outdoor exercise based on
2 security concerns does not constitute deliberate indifference under the circumstances presented here.

3 In his opposition, Plaintiff argues that Defendants' decision to deprive him of outdoor
4 exercise was not based on valid security concerns, instead alleging that: (1) Defendants created
5 many of the security concerns, either deliberately or by mismanagement (Knight Decl. ¶¶ 18, 19, 25,
6 26); (2) Defendants exaggerated the seriousness of the security concerns in order to justify imposing
7 lockdowns or modified programming (*id.* ¶¶ 4, 6, 18, 20, 22, 24, 26); (3) Defendants exaggerated the
8 seriousness of the security concerns and deliberately prolonged their investigations in order to
9 extend the duration of the lockdowns or modified programming (*id.* ¶¶ 20, 28, 29); and
10 (4) Defendants' motive for imposing and extending the lockdowns/modified programming was
11 retaliatory or punitive in nature (*id.* ¶¶ 9, 22, 26). For example, Plaintiff claims that Defendants
12 created security concerns by releasing hostile inmates to the yard. However, he provides no
13 competent evidence that Defendants had reason to believe these inmates posed a higher risk of
14 violence than others or even that Defendants knew that any of these inmates were hostile. Plaintiff
15 does not dispute that any of the above-mentioned incidents of violence and weapons took place. He
16 concedes that "[i]t was common for an incident to occur on the yard that would result in the
17 restriction of yard access for Facility C inmates." (Knight Decl. ¶ 9.) He offers no evidence based
18 on personal knowledge to support his allegations that the security concerns were not valid.⁷
19 "Conclusory allegations unsupported by factual data cannot defeat summary judgment." *Rivera*, 331
20 F.3d at 1078. Therefore, the Court finds unavailing Plaintiff's argument that the deprivation was not
21 based on valid security concerns.

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24 ⁷ In his sole attempt to provide factual support for his allegation that Defendants deliberately
25 prolonged the modified programming, Plaintiff calculates that all of the inmate interviews could be
26 completed in a single day, assuming that interviews take a maximum of five minutes (apparently
27 including transit time). (Knight Decl. ¶ 28.) Even if the Court assumes his calculations to be correct,
28 Plaintiff fails to establish that prison staff unreasonably prolonged their investigations, because he does
not account for the time required for cell searches conducted during these investigations. In addition,
Defendants do not claim that the facility is automatically returned to normal programming upon
completion of the investigation. Therefore, even if the investigations had been completed more quickly,
there was no guarantee that Plaintiff would immediately have received outdoor exercise.

1 Accordingly, summary judgment is GRANTED to Defendants on Plaintiff's Eighth
2 Amendment Claim.

3 **B. Qualified Immunity**

4 In the alternative, Defendants claim that summary judgment is proper in this case because
5 they are entitled to qualified immunity from liability for civil damages.

6 The defense of qualified immunity protects "government officials . . . from liability for civil
7 damages insofar as their conduct does not violate clearly established statutory or constitutional rights
8 of which a reasonable person would have known." Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982).
9 The threshold question in qualified immunity analysis is: "Taken in the light most favorable to the
10 party asserting the injury, do the facts alleged show the officer's conduct violated a constitutional
11 right?" Saucier v. Katz, 533 U.S. 194, 201 (2001). A court considering a claim of qualified
12 immunity must determine whether the plaintiff has alleged the deprivation of an actual constitutional
13 right and whether such right was "clearly established." Pearson v. Callahan, __ U.S. __, 129 S. Ct.
14 808, 818 (2009) (overruling the sequence of the two-part test that required determination of a
15 deprivation first and then whether such right was clearly established, as required by Saucier and
16 holding that a court may exercise its discretion in deciding which prong to address first, in light of
17 the particular circumstances of each case). The relevant, dispositive inquiry in determining whether
18 a right is clearly established is whether it would be clear to a reasonable officer that his conduct was
19 unlawful in the situation he confronted. Saucier, 533 U.S. at 202.

20 Assuming arguendo that Plaintiff's deprivation of outdoor exercise constitutes a
21 constitutional violation, the question is whether a reasonable prison official would have recognized
22 that such a deprivation was unlawful in the situation that Defendants faced. Prison officials have an
23 obligation to ensure the safety of inmates. Farmer, 511 U.S. at 832. Ninth Circuit case law indicates
24 that prison officials who temporarily deny inmates outdoor exercise because of safety concerns do
25 not violate the Eighth Amendment. See LeMaire, 12 F.3d at 1458; Hayward, 629 F.2d at 603. Here,
26 the circumstances were as follows: (1) Plaintiff's deprivation of outdoor exercise was temporary
27 (Am. Compl. at 4-5); (2) SVSP Facility C experienced at least thirty-one weapons discoveries and at
28

1 least seventeen violent incidents during the two periods of deprivation (Celaya Decl. ¶¶ 13-33);
2 (3) the deprivation was due to specific security concerns raised by these repeated violent incidents
3 (id. ¶¶ 8, 9, 12, 13); and (4) Defendants attempted to restore outdoor exercise privileges as quickly
4 as they believed feasible (id. ¶¶ 12, 13, 16, 17, 20, 22, 30, 31). This case is similar to Hayward,
5 where the Ninth Circuit held that the deprivation of outdoor exercise because of security concerns
6 did not violate the Eighth Amendment. 629 F.2d at 600, 603. The conditions of confinement
7 Plaintiff faced were less severe than the twenty-four-hour solitary confinement in Sakai. 48 F.3d at
8 1087. Plaintiff's 144-day deprivation was far shorter than the almost five-year deprivation found
9 lawful in Lemaire. 12 F.3d at 1457. Therefore, it would not be clear to a reasonable prison official
10 that it was unlawful to temporarily curtail Plaintiff's outdoor exercise for 144 days under the
11 circumstances present here.

12 The Court finds that Defendants are entitled to summary judgment based on their qualified
13 immunity defense. Accordingly, Defendants' motion for summary judgment is GRANTED.⁸

14 **CONCLUSION**

15 In light of the foregoing, Defendants' motion for summary judgment (docket no. 37) is
16 GRANTED.

17 The Clerk of the Court shall enter judgment in favor of Defendants Celaya and Hedgpeth and
18 close the file.

19 This Order terminates Docket no. 37.

20 IT IS SO ORDERED.

21 DATED: 6/30/07


SAUNDRA BROWN ARMSTRONG
United States District Judge

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27 ⁸ Because the Court finds that Defendants are entitled to summary judgment, it need not address
28 Defendants' alternative arguments regarding proximate cause and actual injury.

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UNITED STATES DISTRICT COURT
FOR THE
NORTHERN DISTRICT OF CALIFORNIA

CLARENCE KNIGHT,
Plaintiff,

Case Number: CV06-00887 SBA

CERTIFICATE OF SERVICE

v.

M S EVANS, WARDEN et al,
Defendant.

I, the undersigned, hereby certify that I am an employee in the Office of the Clerk, U.S. District Court, Northern District of California.

That on July 1, 2009, I SERVED a true and correct copy(ies) of the attached, by placing said copy(ies) in a postage paid envelope addressed to the person(s) hereinafter listed, by depositing said envelope in the U.S. Mail, or by placing said copy(ies) into an inter-office delivery receptacle located in the Clerk's office.

Clarence V. Knight C07508
California State Prison - Soledad
P.O. Box 1050
Soledad, CA 93960-1050

Dated: July 1, 2009

Richard W. Wieking, Clerk
By: LISA R CLARK, Deputy Clerk