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UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA
OAKLAND DIVISION

IVANA KIROLA, et al.,

 Plaintiffs,

 vs.

THE CITY AND COUNTY OF SAN
FRANCISCO, et al.,

 Defendants.

Case No: C 07-03685 SBA

**ORDER ON THE PARTIES’
MOTIONS IN LIMINE AND
EVIDENTIARY OBJECTIONS**

This is a certified class action lawsuit alleging that the City and County of San Francisco (“the City”) has failed to comply with the Americans with Disabilities Act and parallel state non-discrimination laws.

Presently before the Court are Plaintiffs’ Motions in Limine (Docket No. 361) and the City and County of San Francisco’s Motions in Limine Nos. 1 to 8 (Docket No. 359). Also before the Court are the City’s Objections to Plaintiffs’ Designation of Discovery Excerpts (Docket No. 325), Plaintiffs’ Revised Objections to Defendants’ Exhibits (Docket No. 381), and the City’s Objections to Plaintiffs’ Revised Exhibit List (Docket No. 382).

Having read and considered the papers submitted and being fully informed, the Court rules on the motions and objections as set forth below. The Court, in its discretion, finds this matter suitable for resolution without oral argument. See Fed.R.Civ.P. 78(b).

1 **I. PLAINTIFFS' MOTIONS IN LIMINE**

2 **A. To Exclude Testimony from Non-Retained Experts Who Were Not**
3 **Identified Pursuant to Rule 26 (MIL No. 1)**

4 Plaintiffs seek to exclude or limit the testimony of five city employees identified by the
5 City on its witness list: Kevin Jensen, Carla Johnson, Susan Mizner, John Paul Scott, and Jim
6 Whipple. These employees were not previously disclosed as expert witnesses as required by
7 Federal Rule of Civil Procedure 26(a)(2)(A). The parties differ as to the characterization of the
8 testimony that these witnesses are expected to offer.

9 The City asserts that, although the identified witnesses are experts in disability access
10 requirements, they will offer only percipient testimony. As staff in the Mayor's Office on
11 Disability ("MOD") and the Department of Public Works ("DPW"), these employees are
12 directly responsible for implementing the City's policies, procedures and programs to ensure
13 accessibility. Duties include review of proposed projects, post construction inspection, and
14 ADA certification.

15 Plaintiffs assert that the employees must be barred from proffering "backdoor expert"
16 opinion about the disability access requirements of federal and state law, and whether programs
17 and facilities comply with those requirements. Plaintiffs further contend that the employees
18 performed "disability access site inspections" by measuring conditions at particular facilities to
19 rebut specific violations identified by Plaintiffs' experts. The City had previously argued, and
20 prompted the magistrate court to hold, that disability access site inspections "will lead to
21 admissible evidence only if they are presented through an expert report."

22 The City responds that the "in-house access experts" will not directly offer expert
23 testimony, but rather their findings from the site inspections are incorporated into the expert
24 opinion of a disclosed expert, Larry Wood. Mr. Wood relied "in part" on the work of the
25 identified employees, and explained in his report the reasons he considered that work reliable.

26 Plaintiffs claim to be prejudiced by nondisclosure, in that the close of discovery
27 prevents further deposition or request for drafts, field notes, and communications relating to the
28 site inspection reports. The City notes that these witnesses were offered for deposition and

1 their notes and drafts were produced.

2 As indicated, the City has represented that it intends to call these witnesses only as
3 percipient witnesses. Moreover, this motion is premature. Should these witness attempt to
4 offer expert opinion, that would be the appropriate time for Plaintiffs to present their
5 objections. Accordingly, Plaintiffs' Motion in Limine No. 1 is DENIED as MOOT.¹

6 **B. To Exclude All or Portions of the Rebuttal Report of the City's Expert**
7 **Larry Wood (MIL No. 2)**

8 Plaintiffs seek to exclude all or significant portions of the Rebuttal Report of Larry
9 Wood, including exhibits and testimony. Plaintiffs argue that the Report lacks sufficient
10 indicia of reliability, is not based on reliable facts or data, and is a conduit for impermissible
11 opinion testimony by lay employees.

12 Plaintiffs seek to exclude Mr. Wood's itemized responses to Plaintiffs' experts' site
13 inspection reports because the itemized responses were not prepared by Mr. Wood or his staff.
14 The itemized responses were prepared entirely by the City's employees, who are not disclosed
15 experts. The City rebuts by arguing that their in-house employees work product is reliable and
16 meets professional standards in the field because the employees who review architectural plans
17 an inspection construction projects for access compliance are experts in the field.

18 Plaintiffs also contend that the Report should be excluded because Mr. Wood's
19 conclusions are based on the itemized responses prepared by non-expert City employees, who
20 have an interest in the litigation and that Mr. Wood did not supervise or provide any guidance
21 to the City employees as to the methodology applied. The City responds arguing that Mr.
22 Wood's conclusions are based on reliable data and facts because the City employees' detailed
23 site inspections are reliable. The City, citing to United States v. Chang, 207 F.3d 1169, 1173
24 (9th Cir. 2000), contends that if testimony is otherwise admissible under Federal Rule of
25 Evidence 702, it is not precluded simply because of a relationship between the witness and one
26 of the parties. The fact that the itemized responses are based on inspections conducted by the

27 _____
28 ¹ Had the parties meaningfully met and conferred before filing their motions in limine, that
would have obviated the need for Plaintiffs to have filed this motion in limine.

1 City's employees does not mean they are unreliable. Further, Defendant points out that any
2 potential bias of an employee-expert can be explored on cross-examination.

3 Finally, Plaintiffs argue that even though Mr. Wood testified that he relied on his own
4 site visits for his conclusions, the testimony is not reliable or trustworthy. From his own site
5 visits, he produced no written results or findings, did not take measurements of every item or
6 site at issue, and did not follow his own protocol for conducting site inspections. Plaintiffs
7 contend there are insufficient facts and data indicating reliability and that his conclusions are
8 not based on reliable methods used by experts in the field. The City argues it is appropriate for
9 Mr. Wood to rely on the reliable work of others for his opinions. The City contends that
10 Plaintiffs are disingenuous because their own testifying experts relied extensively on others'
11 work.

12 The City is correct that expert opinion testimony does not need to be based on first-hand
13 knowledge of the facts. See United States v. Conn, 297 F.3d 548, 554 (7th Cir. 2002).
14 Moreover, the City is correct that testimony should not be precluded solely because of a
15 relationship between the witness and one of the parties. See Hingson v. Pacific Southwest
16 Airlines, 743 F.2d 1408, 1412 (9th Cir. 1984) (expert testimony of former employee of
17 defendant – offered in support of plaintiff's case-in-chief – was admissible). Finally, “[a]s a
18 general rule, questions relating to the bases and sources of an expert's opinion affect the weight
19 to be assigned that opinion rather than its admissibility and should be left for the jury's
20 consideration.” Primrose Operating Co. v. National American Ins. Co., 382 F.3d 546, 562 (5th
21 Cir. 2004). Accordingly, Plaintiffs' Motion in Limine No. 2 is DENIED.

22 **C. To Exclude Any Data, Testimony, or Information Not Timely Disclosed**
23 **Pursuant to Rule 26 (MIL No. 3)**

24 Plaintiffs argue that the City failed to comply with Federal Rules of Civil Procedure
25 26(a) and (e)(1) and thus, pursuant to Federal Rule of Civil Procedure 37(c)(1), the City should
26 be precluded from using undisclosed documents or witnesses at trial, unless the failure is
27 substantially justified or harmless. Plaintiffs contend that the City has only provided two Rule
28 26 disclosure statements, one of which was on the eve of discovery cut-off. However, the

1 City's list of proposed witnesses includes 6 individuals who are not previously disclosed.
2 Also, 2 witnesses were not disclosed until the close of discovery. Plaintiffs contend these
3 witnesses should not be permitted.

4 Witnesses. The City argues that 6 witnesses (Howard Chabner; Christina Rubke;
5 Roland Wong; Jennifer Walsh; Bruce Oka; and Ruth Nunez) that were not disclosed are
6 dissident class members. The City provides information on Mr. Chabner, stating that he is
7 Witness No. 45 on Plaintiffs' witness list, so there is no prejudice in permitting him.

8 With respect to the 2 witnesses that were disclosed at the close of discovery, Plaintiffs
9 argue that they were deprived of any opportunity to conduct discovery concerning these
10 witnesses. The City argues that these witnesses (Dr. Mitch Katz and Anne Hinton) should be
11 allowed at trial because both offer important testimony related to the City's current limited
12 resources for services benefiting persons with disabilities. The City represent that these
13 witnesses were offered for deposition, but Plaintiffs declined to depose them.

14 Documents. Plaintiffs move to preclude documents that "were never previously
15 identified or produced, were identified or produced on an untimely basis, or that were produced
16 only after the close of discovery." The City contends that Plaintiffs failed to diligently pursue
17 necessary discovery until the eleventh hour. The City was inundated with demands for
18 tremendous amounts of discovery. The City argues that its untimely documents are the result
19 plaintiffs' large and untimely requests. Additionally, some documents were produced after the
20 discovery cut-off because Plaintiffs' counsel requested them or they were appropriate
21 supplementations. The City argues that to grant this motion would be unfair and prejudicial to
22 them.

23 Plaintiffs further object to the City's supplemental disclosure statement, which included
24 for the first time, "all documents publicly available on the websites maintained by the Mayor's
25 office of Disability and 11 other City departments." Plaintiffs maintain this description is too
26 general given the size and complexity of the websites and thus should be precluded from trial.
27 The City contends that throughout discovery it has directed Plaintiffs to the information

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1 available on the websites. The information is continually updated and thus appropriate for
2 supplementation.

3 In view of the above, Plaintiffs' Motion in Limine No. 3 is GRANTED with respect to
4 Howard Chabner; Christina Rubke; Roland Wong; Jennifer Walsh; Bruce Oka; and Ruth
5 Nunez. The City has not shown that its failure to disclose these individuals was "substantially
6 justified or harmless," as required by Rule 37(c)(1).

7 Furthermore, this is DENIED with respect to Dr. Mitch Katz and Anne Hinton, as the
8 City represents that it offered them for deposition. Moreover, this motion is DENIED with
9 respect to documents that were produced before the close of discovery, and to documents that
10 were produced after the close of discovery (and those identified in the supplemental disclosure
11 statement). In view of the scope of the issues in this case, late production by the City was
12 justified. Also, the website materials were readily available from the start of this action. Lastly,
13 this motion is DENIED as MOOT with respect to documents that were never produced by the
14 City. In the accompanying Hugh Declaration in support of Plaintiffs' motion, Plaintiffs have
15 failed to actually identify documents that were never produced.

16 **D. To Exclude Evidence Regarding "Technical" or "De Minimis" Violations,**
17 **or "No Impact on Usability" (MIL No. 4)**

18 Plaintiffs move to preclude the City from introducing evidence stating that the access
19 barriers and violations in its facilities are "technical" or "de minimis," or that they have little or
20 no impact on usability. Plaintiffs argue that there is no such defense in the ADA, the
21 Rehabilitation Act, any relevant California Statutes and regulations accompanying these laws.
22 Further, citing to Long v. Coast Resorts, Inc., 267 F.3d 918 (9th Cir. 2001), Plaintiffs contend
23 that the 9th Circuit has held that minor or technical deviations from the ADAAG in new
24 construction or alterations are violations of the ADA. Plaintiffs state that case law supports the
25 position that courts should not create defenses that do not exist in the plain language of the
26 statute.

27 The City argues that Plaintiffs' reliance on Long is misplaced. The City contends that
28 the ADAAG expressly authorizes minor departures from strict dimensional requirements, so

1 long as the actual dimensions are still usable. The City attempts to distinguish the facts of
2 Long from the instant case. First, Long dealt with an individual action by hotel guests
3 asserting pervasive design flaws in a single building. Here, the suit is a class action
4 challenging policies and city-wide practices. Additionally, whereas Long dealt with a new
5 construction after the effective date of the ADAAG, here the case involves existing facilities
6 and requires the Court to assess “program access,” which was not an element in Long. Finally,
7 the City contends that whereas in Long the design defect was systematic and thus denied access
8 to each of the hotel’s rooms, the instant case only deals with minor dimensional departures.

9 Plaintiffs argue in the alternative that if such a defense exists, the City does not provide
10 any foundation to show that they can reliably determine what defects are “technical” or “de
11 minimis.” Plaintiffs maintain that the City has no definition of “accessible,” they have not
12 conducted any anthropometric studies, and have not proffered any expert testimony in that
13 area. Plaintiffs argue that the City has no reliable means of determining whether a deviation
14 from the ADAAG or California’s Title 24 standards have little or no impact on usability. Thus,
15 under Daubert, the City’s expert Mr. Wood’s testimony on this issue should be excluded.

16 Plaintiffs’ Motion in Limine No. 4 is DENIED as premature. If this evidence is offered
17 with respect to new construction, an evidentiary objection can be made at that time based on
18 relevance. With respect to existing facilities, the question is whether the programs and
19 facilities are accessible when viewed in their entirety, so this evidence could be relevant to that
20 issue. See 28 C.F.R. § 35.150(a) (for an “existing facility,” ADA regulations require that a
21 public entity must “operate each service, program, or activity so that the service, program or
22 activity, when viewed in its entirety, is readily accessible to and usable by individuals with
23 disabilities.”).

24 **E. To Exclude Witnesses from Observing Testimony of Other Witnesses (MIL**
25 **No. 5)**

26 Plaintiffs request an order under Federal Rule of Evidence 651 excluding all witnesses
27 from the courtroom during testimony of other witnesses, including the City’s expert witnesses
28 William Hecker and Larry Wood because they are “fact witnesses” in view of their interviews

1 with City employees. The City agrees generally that fact witnesses should be excluded from
2 the courtroom. However, the parties disagree as to the number of City representatives that may
3 remain in the courtroom under Federal Rule of Evidence 651(2)'s exception for "an officer or
4 employee of a party which is not a natural person designated as its representative by its
5 attorney." Plaintiffs argue only one City representative is allowed, while the City argues that
6 multiple City representatives are allowed. The City asks that four representatives be allowed,
7 because each represents a different department that is implicated by this suit (the Mayor's
8 Office on Disability, Public Works, Recreation and Parks, and the Libraries). The City also
9 argues that multiple of the City's representatives should be allowed under Federal Rule of
10 Evidence 651(3), which allows the presence of "a person whose presence is shown by a party
11 to be essential to the presentation of the party's cause." The City also argues that its experts
12 should not be excluded because they will contradict the opinions of the Plaintiffs' experts, and
13 opine on the adequacy of the City's policies as introduced by other witnesses.

14 Plaintiffs request that if the City invokes one of Rule 615's exceptions, the Court
15 require the City to make its designation prior to the start of trial.

16 Plaintiffs' Motion in Limine No. 5 is GRANTED to the extent that fact witnesses shall
17 be excluded from the courtroom until they called and are excused. This motion is DENIED to
18 the extent that the City is allowed to have present in the courtroom during the entire trial four
19 representatives (one each from the Mayor's Office on Disability, Public Works, Recreation and
20 Parks, and the Libraries). However, this motion is GRATED to the extent that the City must
21 designate the four City representatives before the start of trial. Also, this motion is DENIED
22 with respect to exclusion of the City's experts. Plaintiffs have not justified exclusion of experts
23 in this case.

24 **F. To Exclude Evidence of Any "Undue Burden" Prior to June 25, 2009 (MIL**
25 **No. 6)**

26 Plaintiffs request that the Court exclude all evidence the City may attempt to introduce
27 regarding undue financial burden for the period prior to June 25, 2009. Plaintiffs argue that the
28 City failed to comply with Section 35.150(a)(3), and equivalent sections within Title II

1 regulations, by never preparing a written statement of undue burden prior to June 25, 2009.
2 Additionally, Plaintiffs state that City Controller Ben Rosenfield testified that his Written
3 Statement of Undue Burden dated June 25, 2009 did not apply prior to that date. Plaintiffs cite
4 two district court cases from other districts for the proposition that efforts to assert the
5 affirmative defense of undue burden should be excluded where a public entity has failed to
6 proffer evidence of a contemporaneous written statement of undue burden. See Ewbank v.
7 Gallatin County, 2006 WL 197076, at *8 (E.D. Ky. 2006); Engle v. Gallas, 1994 WL
8 263347 at *2 (E.D. Pa. 1994).

9 The City disagrees with the Plaintiffs' interpretation of the law. The City argues that
10 under the ADA, public entities must make "reasonable modifications" when necessary to avoid
11 discrimination against disabled persons. In determining what is reasonable, courts should
12 consider not only the cost of the modification, but also the range of services provided to others
13 with disabilities. Additionally, the City maintains that the written statement requirement only
14 applies where the public entity denies a specific proposed action. This is contrary to Plaintiffs'
15 reading that a written statement explaining how the accommodation would create an undue
16 burden must be prepared prior to any particular proposed accommodation. The City argues
17 that the cases Plaintiffs cite do not support this interpretation, as one involved a specific
18 renovation plan to bring a building into compliance with the ADA, and the second did not
19 actually hold that absence of a written undue burden analysis made the defense unavailable.

20 The City also argues that it should be permitted to introduce evidence showing that the
21 proposed modifications would have a severely negative impact on the city's ability to meet the
22 needs of individuals with disabilities. The City cites to Sanchez v. Johnson, 416 F.3d 1051,
23 1067-68 (9th Cir. 2005) where the Ninth Circuit found that the reasonableness of the state's
24 program for disabled individuals must consider budgetary constraints and the demands of other
25 services provided by the State.

26 Plaintiffs' Motion in Limine No. 6 is DENIED. The authority cited by the City supports
27 the conclusion that this evidence is relevant to the "reasonable accommodations" analysis, and
28 that a written statement is only required when a public entity denies a specific proposed action.

1 **G. To Exclude Evidence Regarding “Reallocation of Public Resources” and**
2 **Evidence Regarding Non-Accessible Related Programs and Services for**
3 **Persons with Mobility Disabilities (MIL No. 7)**

4 The City is expected to proffer evidence about non-physical access related programs,
5 services, and activities provided to persons with mobility disabilities. Plaintiffs exclusively
6 challenge the City’s failure to provide *physical* access to persons with disabilities in the City's
7 pedestrian rights of way, parks, swimming pools, and libraries, as well as the City's failure to
8 undertake construction and alteration in a manner that complies with the disability access
9 *design standards*. Thus, Plaintiffs contend that evidence of non-physical "program access" is
10 irrelevant. For example, Plaintiffs argue that evidence of an aquatics program for persons with
11 disabilities is irrelevant to the claim that the facility lacks accessible showers and restrooms.

12 Plaintiffs note the broad scope of facilities to be addressed during trial. Thus, Plaintiffs
13 request that the Court exclude evidence that does not pertain to the pedestrian rights of way,
14 parks, pools, and libraries, or to violations of construction and alteration requirements.
15 Evidence of non-physical access related programs should be excluded as irrelevant under
16 Federal Rule of Evidence 402, and as an undue waste of trial time under Federal Rule of
17 Evidence 403.

18 Defendants respond that such evidence should not be excluded for three reasons. First,
19 28 C.F.R. § 35.150(b) provides that a public entity can provide "program access" through
20 means that do not involve actual physical access. Second, 28 C.F.R. § 31.150(a) provides that
21 accessibility must be determined by viewing each service, program, or activity "in its entirety."
22 A single inaccessible feature does not render an entire facility or program inaccessible. Third,
23 the City raises an affirmative defense under ADA regulations, claiming that the expenditure of
24 additional funds on disability access improvements would impose an undue financial burden.
25 Thus, evidence of the range of programs and services offered by the City, as well as the costs
26 associate with those programs, is relevant to the City's defense.

27 In view of the above, Plaintiffs’ Motion in Limine No. 7 is DENIED. This evidence is
28 relevant to the “program access” issue and the question of accessibility “in its entirety.”

1 **H. To Exclude Evidence Regarding Compliance Efforts of Other Cities (MIL**
2 **No. 8)**

3 The City’s expert William Hecker is expected to proffer an expert opinion as to whether
4 other cities and public entities have brought their pedestrian right of way into compliance with
5 Title II of the ADA. Plaintiffs seek to exclude that testimony under Federal Rule of Evidence
6 402, on the ground that it is irrelevant to the determination of whether The City of San
7 Francisco has complied with its legal obligation to remove disability access barriers in its
8 pedestrian right of way. Plaintiffs argue that the City cannot excuse its unlawful conduct by
9 pointing to other cities that similarly failed to meet their legal obligations.

10 The City responds that this testimony should be allowed to demonstrate the “prevailing
11 standards and practices for compliance with Title II of the ADA.” In essence, the City argues
12 that Title II sets forth legal obligations, but there is no mandated approach to ensure
13 compliance. The City contends that such evidence is directly relevant to whether “San
14 Francisco’s approach is reasonable.”

15 Plaintiffs have not established that this testimony is irrelevant to the question of the
16 City’s compliance. Accordingly, Plaintiffs’ Motion in Limine No. 8 is DENIED.

17 **II. THE CITY’S MOTIONS IN LIMINE**

18 **A. To Exclude Improper “Rebuttal” Expert Opinion Evidence, Including Late-**
19 **Disclosed Site Inspection Reports and Statistical Analysis Based on Those**
20 **Late Reports (MIL No. 1)**

21 The City’s first motion in limine relates to the rebuttal reports that Plaintiffs served on
22 February 16, 2010, pursuant to Magistrate Judge Chen’s order on the City’s motion for a
23 protective order to prevent such rebuttal reports. The City again asserts, as it did before Judge
24 Chen, that the reports are not proper rebuttal testimony.

25 On June 15, 2010, the City served plaintiffs with rebuttal expert disclosures, presenting
26 analyses of 50 of the 65 facilities included in plaintiffs’ February 16, 2010 reports. On July 21
27 2010, the Court granted the City’s Administrative Motion to Authorize Rebuttal Expert
28 Disclosure, seeking authorization for its June 15, 2010 disclosure.

1 Because the City has had the opportunity to rebut Plaintiffs' February 16, 2010 reports,
2 the City's Motion in Limine No. 1 is DENIED.

3 **B. To Exclude Opinions of Plaintiffs' Expert Paul Regan (MIL No. 2)**

4 The City seeks to exclude five opinions proffered by Paul Regan, the Plaintiffs'
5 financial expert, challenging the Written Statement of Undue Financial Hardship prepared by
6 the City's Controller, Ben Rosenfield.

7 First, Mr. Regan opines that the Controller's "conclusion, and the Statement provided to
8 support it, materially fail to comply with the proof requirements of 28 C.F.R. § 35.150."
9 Defendants assert that an opinion on a question of law is not admissible. Plaintiffs respond that
10 the gist of Mr. Regan's opinion goes to the "ultimate facts," including the fact that the City is
11 able to spend will over the alleged limit on disability access improvements.

12 Second, Mr. Regan opines that the Controller's Statement is inadequate because it fails
13 to "identify and quantify the incremental cost" that would be incurred to make the City's public
14 facilities fully accessible. When asked how he reached this opinion, Mr. Regan testified at
15 deposition, "I think from my perspective, it's just a logical path." The City argues expert
16 testimony is only admissible if based on "scientific, technical, or other specialized knowledge
17 that will assist the trier of fact." Fed. R. Ev. 702. Plaintiffs respond that in Mr. Regan's field,
18 the accepted approach to determine whether a public entity can fund a program is to 1)
19 determine the cost of the program, and 2) determine whether resources are available in that
20 amount.

21 Third, Mr. Regan opines that the Controller's Statement is "not reasonable" because it is
22 based on a three-year budget analysis rather than seven to ten years during which the economy
23 normalizes. Mr. Regan offered a variety of bases for his belief that the San Francisco economy
24 would normalize over the greater period, touching on changes in benefits packages, retirement
25 age, real estate prices, the commercial market, government efficiency, and economic stability.
26 The City argues that Mr. Regan is an accountant, not an economist, and therefore this opinion
27 is not based on any expertise. Plaintiffs respond that while Mr. Regan did discuss larger
28 economic factors, he stressed that the City's own financial statements predict these revenue

1 improvements over the next few years.

2 Fourth, Mr. Regan opines that the Controller's Statement is inadequate because it
3 ignores certain specialized funds (e.g. the Open Space Fund, the Library Preservation Fund,
4 etc.) that could finance access-related improvements. Mr. Regan testified at deposition that he
5 would "expect that there are restrictions" on the use of those funds, but that his analysis did not
6 extend into the availability of fund transfers for ADA improvements. The City argues that Mr.
7 Regan lacks the requisite factual basis to support his conclusion. Plaintiffs respond that Mr.
8 Regan did assess the types of funds that the City already uses, and determined on that basis that
9 the City has funds at its disposal.

10 Fifth, Mr. Regan opines that the Controller's Statement fails to consider certain of the
11 City's financial strengths, such as its cash on hand, total and net assets, and revenue from the
12 federal and state government. Mr. Regan testified at deposition that his analysis did not extend
13 into how much of those assets were available for disability access improvements. The City
14 argues that this opinion is therefore not based on technical expertise. Plaintiffs respond that
15 Mr. Regan's testimony goes to the overall financial strength of the City, and thus its ability to
16 spend more money on disability access. While the City may disagree with Mr. Regan's
17 assessment of the City's financial condition, that goes to the weight rather than the
18 admissibility of the opinion.

19 Plaintiffs' overall response is essentially threefold. First, Plaintiffs note that the City's
20 primary defense is one of undue financial burden, and that defense is supported primarily by
21 Mr. Rosenfield's Statement. The City seeks to exclude the expert opinion of Mr. Regan to
22 silence the Plaintiffs' rebuttal. Second, Mr. Regan is in fact well qualified to proffer these
23 opinions. His opinions are within his area of expertise as a certified public and forensic
24 accountant. Mr. Regan followed the accepted methodology of his profession, and his
25 conclusions can be tested against those standards. As such, his testimony satisfies the
26 applicable standards for admissibility. Third, Plaintiffs assert that the City "misstates or
27 grossly distorts" Mr. Regan's opinions, and therefore the objections are largely baseless.

28 This motion attacks the soundness of the opinion and the adequacy of the methodology

1 used, which goes to the weight of the testimony, not its admissibly. See Int'l Adhesive Coating
2 Co. v. Bolton Emerson Int'l, 851 F.2d 540, 545 (1st Cir. 1988) (“When the factual
3 underpinning of an expert's opinion is weak, it is a matter affecting the weight and credibility
4 of the testimony—a question to be resolved by the jury.”). Accordingly, the City’s Motion in
5 Limine No. 2 is DENIED.

6 **C. To Exclude the Use at Trial or Admission into Evidence of Plaintiffs’**
7 **Written Expert Disclosures (MIL No. 3)**

8 The City requests that all experts present their opinions through live testimony, and
9 seeks to exclude all written expert disclosures. The City argues that courts nationwide have
10 held that written expert disclosures are inadmissible under the hearsay rule and or Federal Rule
11 of Evidence 403. See, e.g., Sommerfield v. City of Chicago, 254 F.R.D. 317, 329 (N.D. Ill.
12 2008) (“The expert does not testify to her report verbatim, and as to those aspects about which
13 there has been no testimony or testimony in a different form the hearsay rule should operate in
14 full vigor. To the extent that the expert's report merely repeats the expert's trial testimony, the
15 report is 'needlessly cumulative' and thus should be excluded under Rule 403.”) Moreover, the
16 City claims that it would be prejudiced by the introduction of written disclosures, given the
17 limited time for trial and the voluminous opinions to be rebutted.

18 Plaintiffs respond that there is no blanket rule against the use or admission into evidence
19 of written expert reports. See, e.g., NAACP v. A.A. Arms, Inc., 2003 WL 2003750 at *1 (E.D.
20 N.Y. 2003)(“As a general matter the admission of written expert reports into evidence when
21 the expert has testified orally at trial is not redundant.”) The reports and exhibits to the reports
22 will serve as a useful reference and aid in the evaluation of the testimony that the experts will
23 present at trial.

24 In its reply, the City notes that Plaintiffs cite a single, unpublished order for dicta, and
25 that cases citing NAACP have disagreed with its dicta. The US Judicial Conference
26 Committee has recognized that “expert reports themselves are not admissible.” Thakore v.
27 Universal Mach. Co. of Pottstown, Inc., 670 F. Supp. 2d 705, 724 (N.D. Ill. 2009).

28 The City is correct that the expert reports would violate the hearsay rule to the extent

1 that live testimony is not also offered on the issues, and would be redundant if such testimony
2 were offered. Therefore, the City's Motion in Limine No. 3 is GRANTED.

3 **D. To Exclude Plaintiffs' Use of Deposition Transcript Excerpts in Lieu of Live**
4 **Testimony or, Alternatively, for Order Granting City Additional Time at**
5 **Trial to Respond (MIL No. 4)**

6 The City seeks to exclude, or alternatively, moves for additional trial time to respond to
7 deposition excerpts. Plaintiffs have designated approximately 2500 pages from 29 separate
8 deposition transcripts. The City argues that it would be prejudiced by the presentation of
9 voluminous deposition excerpts at trial. The City also argues that this undermines the
10 instructions given by the Court on June 14, 2010, prohibiting the submission of direct
11 testimony by way of written examination.

12 Plaintiffs note that unlike written narrative testimony on direct, the use of depositions at
13 trial is specifically authorized by Federal Rule of Civil Procedure 32. Under Rule 32(a)(2) &
14 (3), such use is authorized for the purpose of impeachment and where the deponent is a party or
15 the party's officer, director, managing agent, or designee under Rule 30(b)(6) or 31(a)(4). As a
16 threshold matter, Plaintiffs do not expect to submit all of the designated deposition excerpts at
17 trial, but rather to develop succinct stipulated statements or summaries after meeting and
18 conferring with the City. To the extent that the parties are not able to agree upon stipulations,
19 all of the deponents at issue are officers, directors or managing agents of the City and or were
20 designated witnesses under Rule 30(b)(6), and therefore their testimony comes within Rule
21 32(a)(3). The deposition excerpts are submitted for impeachment and other purposes under
22 Rule 32.

23 Moreover, Plaintiff argues that the City will not be prejudiced by the use of deposition
24 excerpts at trial. The City can rebut the testimony of its own witnesses by counter
25 designations, and or object to specific testimony at trial under the rules of evidence. If the
26 Court enters the order sought on this motion, Plaintiffs will call and elicit testimony from a
27 number of City employees as part of the case in chief merely to establish facts already
28 established through deposition. This could consume Court time unnecessarily. To the extent

1 that the motion permits reading portions of transcripts into evidence, that too would waste
2 Court time.

3 The City's Motion in Limine No. 4 is DENIED as premature. Whether to allow such
4 evidence would depend on the purpose for which it is being offered. Deposition testimony will
5 only be allowed for admissible purposes where an appropriate foundation has been laid.

6 **E. To Exclude Evidence Related to Access Features That Do Not Benefit Class**
7 **Members (MIL No. 5)**

8 The City seeks to exclude evidence regarding "protruding objects," arguing that the
9 plaintiff class lacks standing to challenge such features. Harris v. Costco Wholesale Corp., 389
10 F. Supp. 2d 1244, 1250-1251 (S.D. Cal. 2005). In other words, these objects create access
11 barriers for the visually impaired, not the mobility impaired. Plaintiffs respond that evidence
12 of protruding barriers should be allowed because they are physical barriers to access.

13 The City's Motion in Limine No. 5 is DENIED. The relevance of "protruding objects"
14 can be determined on a case-by-case basis at trial.

15 **F. To Exclude Evidence of Alleged Access Violations at Facilities Outside Class**
16 **Definition (MIL No. 6)**

17 The City seeks to exclude, as irrelevant, evidence related to facilities beyond those
18 specified in the class certification. On June 4, 2010, the Court certified a class of plaintiffs
19 consisting of persons who have been denied access to the City's "parks, libraries, swimming
20 pools, and curb ramps, sidewalks, cross-walks, and any other outdoor designated pedestrian
21 walkways." The Court denied certification of class categories "museums" and "music venues,"
22 specifically the Palace of Fine Arts, the Academy of Sciences, de Young Museum, War
23 Memorial Opera House, Davies Symphony Hall, and 101 Grove Street. The City also requests
24 that Plaintiffs be made to clarify the definition of the category "parks," should Plaintiffs'
25 definition differ from the commonly accepted definition of "open spaces."

26 With respect to evidence regarding the six museums and cultural faculties named by the
27 City, Plaintiffs have offered no response.

28 With respect to the clarification of "parks," Plaintiffs assert as an initial matter that the

1 request is untimely and procedural improper. This argument should have been made at the
2 class certification stage, not on the eve of trial, and in any event should be brought in a motion
3 to modify the class definition. As a factual matter, "parks" has already been defined by the
4 City's own expert, Mr. William Hecker. Mr. Hecker's December 2009 report identifies and
5 defines the parks and facilities at issue in this case. The "open space" definition has no basis in
6 any of the pleadings, orders, or documents exchanged between the parties prior to the close of
7 discovery.

8 The City's Motion in Limine No. 6 is GRANTED, as unopposed, with respect to
9 preclusion of evidence relating to the Palace of Fine Arts, the Academy of Sciences, de Young
10 Museum, War Memorial Opera House, Davies Symphony Hall, and 101 Grove Street. This
11 motion is DENIED with respect to the City's request that "parks" be clarified. This part of the
12 motion is untimely and should have been brought at the class certification stage.

13 **G. To Exclude Duplicative Expert Opinions (MIL No. 7)**

14 The City seeks to exclude duplicative expert testimony. Plaintiffs disclosed four
15 architectural experts, Mistery Steinfeld, Margen, Mastin and Waters, who are expected to
16 testify on the same key issues. The City requests that Plaintiffs designate one witness to testify
17 per topic regarding (1) the history, purpose and interpretation of the federal disability access
18 requirements, and (2) the sufficiency of San Francisco's policies and practices for providing
19 physical access to its facilities and programs. The Court retains discretion to exclude
20 cumulative expert testimony. United States v. Alisal Water Corp., 431 F.3d 643, 659-60 (9th
21 Cir. 2005), *cert denied*, 547 U.S. 1113 (2006). To the extent that access analysis of individual
22 facilities is appropriate, each expert should be permitted to present the results of his own expert
23 analysis.

24 Plaintiffs respond that the Court has no basis for excluding "anticipated" cumulative
25 expert testimony, and will be better able to address those concerns at trial by requiring an offer
26 of proof regarding the scope of the testimony, or entertaining specific objections. Moreover,
27 Plaintiffs assert that the testimony of multiple experts on the same issue may be probative
28 simply because each expert has different qualifications. Rodriguez v. County of Stanislaus,

1 2010 WL 2720940 at *2 (E.D. Cal. July 8, 2010). Finally, Plaintiffs expect to proffer expert
2 testimony that is complimentary, not cumulative, noting that all of the access experts cover
3 different facilities.

4 In its reply, the City notes that Federal Rule of Evidence 702 prohibits experts from
5 verbatim adopting another expert's opinion, as Mr. Margen has done explicitly or Mr.
6 Steinfield's opinions.

7 The City's Motion in Limine No. 7 is DENIED as premature. The duplicative nature of
8 the evidence will be assessed when the evidence is offered at trial.

9 **H. Order and Timing of Witnesses (MIL No. 8)**

10 The City requests an order requiring Plaintiffs to give 72-hours advance notice before
11 calling any City employee as an adverse witness. The City argues that these measures are
12 necessary to ensure the availability of witnesses, enhance the efficiency of trial, and minimize
13 the burden on City employees performing essential public functions. This is in light of the fact
14 that Plaintiffs identified as witnesses more than 100 of which are City employees and elected
15 officials.

16 Plaintiffs are not opposed to providing "reasonable notice," and propose a 48-hour
17 notice rule, but assert that 72-hours is "unnecessarily rigid." Plaintiffs note that it is difficult to
18 predict exactly when a witness will be called, given that the length of cross-examination and or
19 Court questioning is unknown to them.

20 The City's Motion in Limine No. 8 is GRANTED-IN-PART. Plaintiffs are required to
21 give 48-hours notice before calling any City employee as an adverse witness.

22 **III. THE PARTIES' EVIDENTIARY OBJECTIONS**

23 The City has objected to Plaintiffs' designation of deposition experts, and both parties
24 have objected to the other's exhibit list. However, the admissibility of each item will depend
25 on the circumstances surrounding its offer into evidence. Accordingly, these objections are
26 DENIED as premature. This denial is without prejudice to renewal of these objections when
27 and if the evidence is offered. This will enable the Court to assess the evidentiary context and
28 foundation of the evidence.

1 **IV. CONCLUSION**

2 Pursuant to the above,

3 IT IS SO ORDERED.

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5 Dated: September 2, 2010

Saundra B. Armstrong
SAUNDRA BROWN ARMSTRONG
United States District Judge

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