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IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

CARLTON SULLINS, RITA SULLINS, and
DON-SUL, INC., a California
Corporation,

Plaintiffs,

v.

EXXON/MOBIL CORPORATION,

Defendant.

No. 08-04927 CW

ORDER GRANTING,
IN PART, AND
DENYING, IN PART,
DEFENDANT'S
MOTION FOR
SUMMARY JUDGMENT

This case is based on the allegations that, during the time Defendant Exxon Mobil Corporation owned the real property now owned by Plaintiffs, underground storage tanks leaked, contaminating the property, and that Defendant refuses to contribute to the cost of remediating the property. Defendant moves for summary judgment on three of the four claims in Plaintiffs' Third Amended Complaint (TAC): (1) liability under the Resource Conservation and Recovery Act of 1976, 42 U.S.C. § 6972(a)(1)(B) (RCRA Subsection B); (2) contribution; and (3) indemnity. Defendant does not seek summary judgment on Plaintiffs' claim for continuing nuisance. Plaintiffs oppose the motion and Defendant has replied. The motion was heard on June 10, 2010. Having considered oral argument and

1 all the papers filed by the parties, the Court hereby grants, in
2 part, the motion for summary judgment.

3 BACKGROUND

4 Plaintiffs Carlton and Rita Sullins (the Sullinses) are the
5 sole shareholders of Plaintiff Don-Sul, Inc., owner of the real
6 property located at 187 N. L Street, Livermore, California (the
7 property). Plaintiffs purchased the property in 1972 and operated
8 an equipment rental business, Arrow Rentals, on it from 1972 to
9 2009. Sometime before Plaintiffs purchased the property, Defendant
10 operated a Mobil-branded gas station on it and installed five
11 underground storage tanks (USTs). After Plaintiffs purchased the
12 property, the City of Livermore fire department required them to
13 remove three of the five USTs because they were leaking. Sometime
14 later, the City of Livermore and the County of Alameda, Department
15 of Environmental Health Services, Environmental Protection Division
16 (ACEH) concluded that the soil and groundwater on the property
17 contained hazardous materials and ordered Plaintiffs and Defendant,
18 as responsible parties, to develop and implement a remediation
19 plan.

20 Plaintiffs have hired several consultants to investigate the
21 contamination on the property, to report to the governmental
22 agencies and to prepare a remediation plan. Gonzalez Dec., Ex. A
23 (Response to Interrogatories). Plaintiffs have applied to the
24 State Water Resources Control Board's Underground Storage Tank Fund
25 (UST Fund) for reimbursement of the fees they have paid to
26 consultants, but it will not cover the full remediation costs.
27 Rita Sullins Depo. at 145. Defendant has made no effort to
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1 investigate or remediate the property and has not contributed to
2 Plaintiffs' efforts to comply with the regulatory agencies' clean-
3 up orders. Rita Sullins Depo. at 163; Rita Sullins Dec. ¶ 4.

4 On April 30, 2001, Aquifer Sciences, Inc. (ASI) prepared a
5 "Revised Human Health Risk Assessment" of the property on behalf of
6 Plaintiffs. Roy Dec., Ex. 2. ASI identified chemicals of concern
7 (COC) in the soil to be total petroleum hydrocarbons quantified as
8 gasoline, diesel, benzene, toluene, ethylbenzene, xylenes,
9 naphthalene and phenol. Ex. 2 at 5. ASI detected the following
10 COCs in the groundwater: gasoline, diesel, methyl tertiary butyl
11 ether (MTBE), naphthalene and 2-methylnaphthalene. Ex. 2 at 4.
12 ASI explained that the relevant exposure pathways for these types
13 of chemicals are through inhalation of vapors from soil or
14 groundwater; ingestion of groundwater; and dermal contact with
15 groundwater. Ex. 2 at 6. After explaining its investigatory
16 techniques and findings, ASI concluded, "Based upon the soil vapor
17 data, no remediation should be necessary to address the indoor air
18 inhalation scenario for onsite commercial or residential
19 development. . . Based upon existing conditions, no soil or
20 groundwater remediation is necessary for offsite exposure
21 scenarios." Ex. 2 at 10, 11. ASI also concluded, "Based upon the
22 distance to nearby wells, contamination on the site is not
23 impacting any known water supply wells." Ex. 2 at 13. However,
24 ASI concluded that, although onsite risks due to outdoor air
25 inhalation were within acceptable levels, the baseline risks
26 associated with indoor air inhalation and groundwater ingestion
27 exceeded acceptable limits. Ex. 2 at 10. If commercial or

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1 residential development were to take place on the property, ASI
2 recommended reducing the benzene, toluene and ethylbenzene levels
3 of concentration in the groundwater. Ex. 2 at 11-12. ASI also
4 concluded that, if the property were not developed for commercial
5 or residential use, no remediation would be necessary because,
6 "with appropriate institutional controls in place (a restriction on
7 the use of groundwater and a deed notification for possible future
8 development), soil and groundwater remediation may not be
9 necessary. Over time, natural biodegradation and attenuation could
10 reduce concentrations of the contaminants to levels less than
11 remediation goals." Ex. 2 at 14. ASI recommended placing deed
12 restrictions on the property to prevent use of the groundwater,
13 placing notification of the deed restriction on file with the
14 Livermore Building Department so that it could evaluate any
15 proposed project with respect to potential exposure to
16 contamination, and continuing to collect groundwater samples from
17 monitoring wells annually until the concentration levels of the
18 COCs reach remediation goals. Ex. 2 at 14.

19 On April 26, 2005, ASI wrote to ACEH requesting closure of the
20 case, so that the property would no longer be subject to any clean-
21 up order. In the letter, ASI summarized the findings and
22 conclusions noted above, and indicated that deed restrictions on
23 the property would be sufficient to account for any potential
24 health hazard from future development. Roy Dec., Ex. 4 at 5.

25 In a letter dated May 2, 2005, ACEH explained that, before it
26 could close the case, it required more documentation that the site
27 met certain low risk requirements: (1) the leak was stopped and on-

1 going source product removed; (2) the site was adequately
2 characterized; (3) the plume was not migrating; (4) no sensitive
3 receptors were impacted; (5) there was no significant risk to human
4 health; (6) there was no significant risk to the environment; and
5 (7) water quality objectives were to be achieved within a
6 reasonable time frame. Roy Dec., Ex. 6.

7 On August 8, 2005, in response to ACEH's letter, ASI submitted
8 a supplemental report and again requested closure of the site. Roy
9 Dec., Ex. 5. ASI explained that the ground water that is currently
10 used in the vicinity is obtained from depths greater than 100 feet;
11 because the contamination at the site extends less than sixty feet
12 below grade and less than 100 feet offsite to the west,
13 contamination at the site is not impacting any known water supply
14 wells. Roy Dec., Ex. 5 at 7, 9. ASI concluded, "The analytical
15 data further show that, if left undisturbed, residual contamination
16 in soil, soil vapor and groundwater beneath the site should not
17 adversely impact human health or the environment." Roy Dec., Ex. 5
18 at 9. ASI again recommended deed restrictions to limit future
19 development of the property and to enable the City of Livermore to
20 evaluate any proposed project with respect to potential exposure to
21 residual contamination. Roy Dec., Ex. 5 at 10.

22 On March 1, 2006, the City of Livermore ordered Plaintiffs and
23 Defendant, as responsible parties for the contamination of the
24 property, to prepare a corrective action plan and remediate the
25 property. Rita Sullins Dec. at ¶ 2, Ex. A, City of Livermore
26 letter addressed to the Sullinses and Defendant. In the letter,
27 the City of Livermore explained:

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1 Redevelopment of the downtown area is a priority for the
2 City of Livermore. The Downtown Specific Plan, adopted
3 in the spring of 2004, describes the proposed
4 redevelopment of the downtown. Arrow Rentals is located
5 in the Downtown Livermore Redevelopment Project Area.
6 Accordingly, the Livermore Redevelopment Agency (Agency)
7 is diligently working to facilitate the reuse and
8 revitalization of this blighted area. To that end, the
9 Agency is working with owners of contaminated properties
10 and the regulatory agencies to ensure that these
11 properties are cleaned up in a timely and efficient
12 manner and that the properties are cleaned up to a proper
13 level to allow for redevelopment uses identified in the
14 Downtown Specific Plan.

15 On July 27, 2006, the ACEH separately ordered Plaintiffs and
16 Defendant to prepare a corrective action plan and remediate the
17 Property. Rita Sullins Dec. at ¶ 3, Ex. B.

18 On August 1, 2007, a new consultant for Plaintiffs, Geological
19 Technics, Inc. (GTI), submitted a Final Corrective Action Plan
20 (CAP) to ACEH and the City of Livermore. Roy Dec., Ex. 8. GTI
21 listed five COCs that were found on the Property and noted that
22 their level of concentration in the groundwater exceeded the
23 standards set by the San Francisco Bay Regional Water Quality
24 Control Board (SFBRWQCB). Roy Dec., Ex. 8 at 13. GTI suggested
25 three alternative plans for reducing the level of the COCs in the
26 groundwater. The first alternative was "Monitored Natural
27 Attenuation," which required the long term monitoring of the
28 groundwater conditions with the lessening of the COC concentrations
29 due to natural physical processes such as advection and dispersion,
30 or through biological degradation processes. In regard to the
31 concerns and limitations of this plan, GTI wrote:

32 The site poses negligible threat to human health since
33 there are no wells within the boundaries of the
34 groundwater plume to act as a conduit to human receptors.
35 Achieving site closure therefore depends on reducing

1 groundwater concentrations within a timeframe acceptable
2 to the appropriate regulatory agencies. It is apparent
3 from the site's historical groundwater monitoring that
monitored natural attenuation will be too slow and is not
a feasible option.

4 Roy Dec., Ex. 8 at 13-14.

5 GTI recommended that the dual phase extraction (DPE) plan be
6 implemented to abate the COCs on the property. Roy Dec., Ex. 8 at
7 16. The DPE plan involved the use of soil vapor extraction and
8 groundwater extraction simultaneously from one well. Id. GTI
9 noted that it had developed a work plan to implement the DPE, which
10 the ACEH had approved. Id.

11 In a letter summary of its January 31, 2008 interim report,
12 GTI wrote, "The groundwater data . . . indicate that the plume
13 continues to display a trend of declining concentrations. However,
14 an elevated core of gasoline contamination persists in the location
15 of the former USTs/piping." Roy Dec., Ex. 10, cover letter. In
16 its conclusions, GTI wrote, "The center of the plume has not
17 migrated beyond the source area providing evidence that the plume
18 is degrading as it migrates laterally by advective flow. The data
19 shows that the core of the plume is fairly stable, with
20 concentrations decreasing very slowly by either biodegradation
21 causes or by dilution effects." Roy Dec, Ex. 10 at 7. GTI
22 recommended maintaining the semi-annual monitoring schedule and
23 implementing the DPE plan as soon as cost pre-approval was received
24 from the UST Cleanup Fund. Roy Dec., Ex. 10 at 7-8. One year
25 later, in its December 9, 2008 interim report, GTI presented the
26 same findings and recommendations. Roy Dec., Ex. 11 at 7.

27 In a July 30, 2008 letter to the ACEH, Ms. Sullins appealed
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1 its decision requiring remediation of the property. Roy Dec., Ex.

2 12. Ms. Sullins stated:

3 Over these many, many years, various geologists have
4 provided Alameda County with all the information
5 available regarding the danger to human health, and the
6 possibility of contamination to wells that may be in the
vicinity of our property. To our knowledge, and
according to all the reports we have read, we can find
absolutely no risk to any wells ANYWHERE.

7 If you look at all the monitoring mandated by Alameda
8 County that has gone on over these past 20 years, you
will see that the actual plume has decreased in size.
9 And not only that, but the whole area is less
contaminated. The fact that there are levels of
10 contamination that may exceed governmental standards is
in itself, no reason to remediate. Only if those levels
11 can be shown to pose some threat now (which there is
not), or can be shown to migrate such as to cause some
12 threat (which it has not), can there be justification to
remediate.

13 Roy Dec., Ex. 12 (emphasis in original).

14 In a September 4, 2008 letter, the ACEH indicated that it had
15 reviewed Ms. Sullins' letter requesting case closure and denied the
16 request. Rita Sullins Dec., Ex. C. The ACEH provided the
17 following reasoning for keeping the case open:

18 Your site is located within the Livermore-Amador
19 Groundwater Basin where groundwater is currently used as
a source of drinking water. We do not believe that the
20 requisite level of drinking water quality will be
attained within a reasonable time period at your site.
21 Although unauthorized releases occurred at the site more
than 20 years ago, highly elevated concentrations of
22 petroleum hydrocarbons still remain in soil and
groundwater beneath the site. Restoration of water
23 quality to the requisite drinking water quality by
natural attenuation processes is likely to require
24 several additional decades or longer. Given the
potential for groundwater use within the Livermore-Amador
25 Groundwater Basin, we do not believe this long-term
degradation of water quality in this area of the basin is
26 justified. Therefore, your case cannot be closed at this
time.

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1 Rita Sullins Dec., Ex. C at 2.¹

2 LEGAL STANDARD

3 Summary judgment is properly granted when no genuine and
4 disputed issues of material fact remain, and when, viewing the
5 evidence most favorably to the non-moving party, the movant is
6 clearly entitled to prevail as a matter of law. Fed. R. Civ. P.
7 56; Celotex Corp. v. Catrett, 477 U.S. 317, 322-23 (1986);
8 Eisenberg v. Ins. Co. of N. Am., 815 F.2d 1285, 1288-89 (9th Cir.
9 1987).

10 The moving party bears the burden of showing that there is no
11 material factual dispute. Therefore, the court must regard as true
12 the opposing party's evidence, if supported by affidavits or other
13 evidentiary material. Celotex, 477 U.S. at 324; Eisenberg, 815
14 F.2d at 1289. The court must draw all reasonable inferences in
15 favor of the party against whom summary judgment is sought.
16 Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574,
17 587 (1986); Intel Corp. v. Hartford Accident & Indem. Co., 952 F.2d
18 1551, 1558 (9th Cir. 1991).

19 Material facts which would preclude entry of summary judgment
20 are those which, under applicable substantive law, may affect the
21 outcome of the case. The substantive law will identify which facts
22 are material. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248
23 (1986).

24 Where the moving party does not bear the burden of proof on an

25 _____
26 ¹Defendant's evidentiary objections to the governmental
27 letters based on relevance and hearsay are overruled; they are
28 relevant and they are excepted from the hearsay rule under Federal
Rules of Evidence 803(8) and 807.

1 issue at trial, the moving party may discharge its burden of
2 production by either of two methods:

3 The moving party may produce evidence negating an
4 essential element of the nonmoving party's case, or,
5 after suitable discovery, the moving party may show that
6 the nonmoving party does not have enough evidence of an
7 essential element of its claim or defense to carry its
8 ultimate burden of persuasion at trial.

9 Nissan Fire & Marine Ins. Co., Ltd., v. Fritz Cos., Inc., 210 F.3d
10 1099, 1106 (9th Cir. 2000).

11 If the moving party discharges its burden by showing an
12 absence of evidence to support an essential element of a claim or
13 defense, it is not required to produce evidence showing the absence
14 of a material fact on such issues, or to support its motion with
15 evidence negating the non-moving party's claim. Id.; see also
16 Lujan v. Nat'l Wildlife Fed'n, 497 U.S. 871, 885 (1990); Bhan v.
17 NME Hosps., Inc., 929 F.2d 1404, 1409 (9th Cir. 1991). If the
18 moving party shows an absence of evidence to support the non-moving
19 party's case, the burden then shifts to the non-moving party to
20 produce "specific evidence, through affidavits or admissible
21 discovery material, to show that the dispute exists." Bhan, 929
22 F.2d at 1409.

23 If the moving party discharges its burden by negating an
24 essential element of the non-moving party's claim or defense, it
25 must produce affirmative evidence of such negation. Nissan, 210
26 F.3d at 1105. If the moving party produces such evidence, the
27 burden then shifts to the non-moving party to produce specific
28 evidence to show that a dispute of material fact exists. Id.

 If the moving party does not meet its initial burden of

1 production by either method, the non-moving party is under no
2 obligation to offer any evidence in support of its opposition. Id.
3 This is true even though the non-moving party bears the ultimate
4 burden of persuasion at trial. Id. at 1107.

5 EVIDENTIARY OBJECTIONS

6 Defendant objects to certain evidence presented by Plaintiffs.
7 The Court has reviewed these evidentiary objections and has not
8 relied on any inadmissible evidence. The Court will not discuss
9 each objection individually. To the extent that the Court has
10 relied on evidence to which Defendant objects, such evidence has
11 been found admissible and the objections are overruled.

12 DISCUSSION

13 A. RCRA Subsection B

14 Defendant argues that Plaintiffs' RCRA Subsection B claim is
15 deficient because they fail to establish that there is an imminent
16 and substantial endangerment to health or the environment.

17 RCRA Subsection B provides that any person may commence a
18 civil action

19 (B) against any person, . . . including any past or
20 present generator, past or present transporter, or past
21 or present owner or operator of a treatment, storage, or
22 disposal facility, who has contributed or who is
23 contributing to the past or present handling, storage,
24 treatment, transportation, or disposal of any solid or
25 hazardous waste which may present an imminent and
26 substantial endangerment to health or the environment;

27 42 U.S.C. § 6972(a)(1)(B).

28 In Mehriq v. K.C. Western, Inc., 516 U.S. 479, 480 (1996), the
Supreme Court determined that this language meant that "an
endangerment can only be 'imminent' if it threatens to occur

1 immediately . . . This language implies that there must be a threat
2 which is present now, although the impact of the threat may not be
3 felt until later." (emphasis in original).

4 In Price v. United States Navy, the Ninth Circuit clarified
5 the meaning of Subsection B's "imminent and substantial
6 endangerment" requirement:

7 A finding of "imminency" does not require a showing that
8 actual harm will occur immediately so long as the risk of
9 threatened harm is present. "An imminent hazard may be
10 declared at any point in a chain of events which may
11 ultimately result in harm to the public." Imminence
12 refers "to the nature of the threat rather than
13 identification of the time when the endangerment
14 initially arose." Moreover, a finding that an activity
15 may present an imminent and substantial harm does not
16 require actual harm. Courts have also consistently held
17 that endangerment means a threatened or potential harm
18 and does not require proof of actual harm.

19 Price, 39 F.3d 1011, 1019 (9th Cir. 1994). The Price court also
20 required that the plaintiff show that "there must be some necessity
21 for the action." Id.

22 Following Price, district courts in the Ninth Circuit have
23 interpreted "imminent and substantial endangerment" liberally.
24 "Because the word 'may' precedes the standard of liability,
25 Congress included expansive language intended to confer upon the
26 courts the authority to grant affirmative equitable relief to the
27 extent necessary to eliminate any risk posed by toxic wastes."

28 California Dep't of Toxic Substances Control v. Interstate Non-
Ferrous Corp., 298 F. Supp. 2d 930, 980 (E.D. Cal. 2003).

Moreover, "substantial" does not require quantification of the
endangerment. Id. "Endangerment is substantial if there is some
reasonable cause for concern that someone or something may be

1 exposed to a risk of harm by a release or a threatened release of a
2 hazardous substance if remedial action is not taken." Id.

3 Defendant argues that Plaintiffs cannot make the showing
4 necessary to establish a substantial and imminent endangerment to
5 health or the environment because admissions made by Plaintiffs and
6 their professional consultants demonstrate that no such
7 endangerment will result from contamination on the property.

8 As Defendant points out, Plaintiffs' consultants have
9 consistently found that the contamination on the property does not
10 constitute a present harm: (1) it is not impacting any known water
11 supply wells, see Roy Dec., Ex. 2, ASI Report at 5; (2) the
12 contaminant plume is stable, extending less than sixty feet below
13 grade and less than 100 feet offsite, see Roy Dec., Ex. 5, ASI
14 Report at 9; (3) if left undisturbed, residual contamination in
15 soil, soil vapor and groundwater will not adversely impact human
16 health or the environment, see id.; and (4) the site poses
17 negligible threat to human health since there are no wells within
18 the boundaries of the groundwater plume to act as a conduit to
19 human receptors, see Roy Dec., Ex. 8, GTI CAP Report at 13. And
20 Plaintiffs themselves have argued to the ACEH that, "according to
21 all the reports we have read, we can find absolutely no risk to any
22 wells anywhere."

23 However, Defendant ignores the fact that the consultants'
24 reports consistently concluded that the property contains COCs in
25 concentrations that exceed the standards set by the SFBRWQCB for
26 drinking water so that, if the property were developed and the
27 groundwater were to be used, remediation of the groundwater would

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1 be necessary. See Roy Dec., Ex. 2, April 30, 2001 ASI Report at 9,
2 10, 11. If remediation were not undertaken, deed restrictions
3 would be necessary to ensure that the groundwater was not used for
4 drinking. See Roy Dec., Ex. 2, April 30, 2001 ASI Report at 8, 9,
5 11 and 12 (indoor air and groundwater ingestion scenarios for
6 commercial or residential development exceed allowable risk; if
7 there is no remediation, deed restrictions on the property are
8 necessary to prevent extraction of groundwater for agricultural,
9 domestic, commercial, industrial or municipal purposes); Ex. 4,
10 April 26, 2005 ASI Request for Case Closure (case closure requires
11 deed restrictions preventing future development); Ex. 5, August 5,
12 2005 ASI Report at 10 (requiring same deed restrictions). Based on
13 ASI's reports, the contamination on the property does not
14 constitute a danger to health or the environment so long as the
15 property is not developed for any use other than its present use
16 and the groundwater on the property is not used for any purpose.
17 However, as indicated by the City of Livermore, the property is
18 located in the City's redevelopment zone which has been targeted to
19 be revitalized by developing the properties located therein with
20 re-development uses that were identified in the City's Downtown
21 Specific Plan. Thus, the City of Livermore's redevelopment goal is
22 in direct conflict with ASI's recommendation that deed restrictions
23 preventing development be placed on the property. Based on ASI's
24 conclusions, if the property were to be developed, the
25 contamination would pose a substantial and imminent risk to health
26 and the environment.

27 Additionally, in its September 4, 2008 letter explaining why
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1 it denied Plaintiffs' request for case closure, ACEH indicated
2 that, although groundwater on the property is not now used for
3 drinking water, the property is located in the Livermore-Amador
4 Basin where the groundwater is used for drinking and, thus,
5 groundwater on the site could potentially be used for drinking
6 water. Although ACEH's letter does not indicate a specific time-
7 frame for using the groundwater on the property as drinking water,
8 it implies that it wants to have the option to do so in the near
9 future. Thus, ACEH required the parties to develop and implement a
10 remediation plan.

11 Taking Plaintiffs' evidence in the light most favorable to
12 them, the Court finds that it raises a triable issue of fact
13 sufficient to withstand a motion for summary judgment. To make a
14 showing of substantial and imminent danger, Plaintiffs are not
15 required to show actual harm or to quantify the threat of danger.
16 They merely must show that "someone or something may be exposed to
17 a risk of harm by a release or a threatened release of a hazardous
18 substance if remedial action is not taken." See California Dep't
19 of Toxic Substances Control, 298 F. Supp. 2d at 980. If the
20 redevelopment of the property takes place, as the City of Livermore
21 and ACEH indicate it must, someone or something will be exposed to
22 a risk of harm by a release of a hazardous substance if remedial
23 action is not taken beforehand. Furthermore, the City of Livermore
24 and ACEH's future plans for the property fulfill the Price
25 requirement that there must be some necessity for the action taken;
26 if the contamination on the property is not remediated and the
27 property is redeveloped, the contamination will cause harm to
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1 health and the environment.

2 Defendant's cases are distinguishable because none of them
3 involves a situation where a government agency targeted the
4 contaminated site for development and thus ordered the property
5 owner to take corrective action; they address situations where
6 contamination was stable or contained, so that, if left alone, it
7 would not cause danger. See e.g., Two Rivers Terminal, L.P. v.
8 Chevron USA, Inc., 96 F. Supp. 2d 432, 444 (M.D. Pa. 2000)
9 (contaminated site not subject to governmental cleanup order);
10 Foster v. United States, 922 F. Supp. 642, 661-62 (D.D.C. 1996)
11 (contaminated site not subject to government cleanup order and no
12 plans for development); Davies v. Nat'l Co-op Refinery Ass'n, 963
13 F. Supp. 990, 999-1000 (D.Kan. 1997) (although abstaining from
14 taking jurisdiction over RCRA claim, court noted contaminated water
15 on property not a risk to tenants who used bottled water and plume
16 of contaminated water not expanding).

17 In contrast, the contamination on the property here will not
18 remain undisturbed because the City of Livermore has targeted the
19 property for redevelopment and ACEH has required the availability
20 of the property's groundwater as part of the County's drinkable
21 water supply. Therefore, Defendant's motion for summary judgment
22 on the RCRA Subsection B claim is denied.

23 II. Contribution

24 California Civil Procedure Code § 875 provides, in relevant
25 part:

26 (a) Where a money judgment has been rendered jointly
27 against two or more defendants in a tort action there
shall be a right of contribution among them as

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1 hereinafter provided.

2 (b) Such right of contribution shall be administered in
3 accordance with principles of equity.

4 (c) Such right of contribution may be enforced only after
5 one tortfeasor has, by payment, discharged the joint
6 judgment or has paid more than his pro rata share
7 thereof.

8 Contribution is a right created by statute that provides for
9 the distribution of a loss equally among all tortfeasors. Coca-
10 Cola Bottling Co. v. Lucky Stores, Inc., 11 Cal. App. 4th 1372,
11 1378 (1992). The right comes into existence only after the
12 issuance of a judgment declaring more than one defendant jointly
13 liable to the plaintiff. Id. (citing Cal. Civ. Pro. Code § 875).

14 Defendant argues that Plaintiffs' contribution claim fails
15 because no judgment has been entered against Plaintiffs and
16 Defendant. Plaintiffs do not assert that a judgment has been
17 rendered; instead, they argue that a final cleanup order from a
18 regulatory agency is functionally equivalent to a judgment. They
19 reason that, because ACEH has ordered both Plaintiffs and Defendant
20 to remediate the property, Plaintiffs are entitled to contribution
21 from Defendant for its fair share of the costs of complying with
22 that order. However, Plaintiffs fail to provide any authority for
23 this theory and, thus, cannot overcome the statutory requirement
24 that a claim for contribution is not cognizable unless a money
25 judgment has been rendered.

26 Therefore, summary judgment is granted in favor of Defendant
27 on Plaintiffs' claim for contribution under California Code of
28 Civil Procedure § 875.

Plaintiffs also argue that they are entitled to equitable

1 contribution under California Civil Code § 1432, which provides
2 that a party to a joint, or joint and several obligation, who
3 satisfies more than its share of the claim against all, may require
4 a proportionate contribution from all the parties joined with it.
5 Defendant argues this claim fails because § 1432 applies only where
6 the parties have a pre-existing contractual relationship.

7 The right to contribution under § 1432 is based on principles
8 of equity. Morgan Creek Residential v. Kemp, 153 Cal. App. 4th
9 675, 684 (2007). Although it is necessarily related to a former
10 transaction or obligation, the right to contribution exists as a
11 separate contract implied by law. Id. Where two or more parties
12 are jointly liable on an obligation and one of them makes payment
13 of more than its share, the one paying comes into possession of a
14 new obligation against the others for their proportion of what it
15 has paid for them. Id. The purpose of this rule of equity is to
16 accomplish substantial justice by equalizing the common burden
17 shared by co-obligors and to prevent one obligor from benefitting
18 at the expense of others. Id.

19 Citing County of Tulare v. County of Kings, 117 Cal. 195, 202
20 (1897), for the proposition that § 1432 presupposes some sort of
21 contractual relationship between the parties, Defendant argues that
22 this claim fails because Plaintiffs do not identify any kind of
23 pre-existing relationship between the parties that would warrant
24 the application of § 1432.

25 Although the right to contribution usually arises between
26 parties who have entered into a transaction or contractual
27 relationship with each other, neither § 1432 nor the cases

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1 interpreting it require, as Defendant urges, that there be a
2 previous contractual relationship. The statute merely requires
3 that the parties be connected by a joint obligation. The clean-up
4 order issued by ACEH is addressed to both Plaintiffs and Defendant
5 as parties who are jointly responsible for the remediation of the
6 property. The Court finds that the clean-up order constitutes the
7 joint obligation required under § 1432. This result satisfies the
8 equitable purpose of § 1432, to accomplish substantial justice by
9 equalizing the common burden shared by co-obligors and to prevent
10 one obligor from benefitting at the expense of others. If § 1432
11 did not apply, Defendant could do nothing while Plaintiffs complied
12 with ACEH's cleanup order and Plaintiffs would be forced to carry
13 the entire burden alone.

14 Therefore, Defendant's motion for summary judgment on
15 Plaintiffs' claim for equitable contribution under § 1432 is
16 denied.

17 III. Equitable Indemnity

18 The right to equitable indemnity arises from the principle
19 that an individual who has paid damages which ought to have been
20 paid by another wrongdoer may recover from that wrongdoer. Bush v.
21 Sup. Ct., 10 Cal. App. 4th 1374, 1380 (1992). It is premised on
22 the doctrine that joint tortfeasors should share the burden of
23 discharging their legal obligation to the injured party for damages
24 caused by mutual negligence or wrongdoing. Miller v. Ellis, 103

1 Cal. App. 4th 373, 379-80 (2002).² The cause of action for
2 equitable indemnity accrues when the indemnitee suffers a loss
3 through payment of an adverse judgment or settlement. Western
4 Steamship Lines, Inc. v. San Pedro Peninsula Hosp., 8 Cal. 4th 100,
5 110 (1994).

6 Defendant argues that Plaintiffs' indemnity cause of action
7 cannot stand because there has been no judgment or settlement
8 rendered in this case. Plaintiffs do not dispute the fact that
9 there has been no judgment or settlement, but argue that neither a
10 judgment nor settlement is necessary. Citing Gouvis Engineering v.
11 Sup. Ct., 37 Cal. App. 4th 642, 647-48 (1995), Plaintiffs argue the
12 elements of a cause of action for indemnity are (1) a showing of
13 fault on the part of the indemnitor and (2) resulting damages to
14 the indemnitee for which the indemnitor is contractually or
15 equitably responsible. On this basis, they conclude that a
16 judgment or settlement is not a necessary element of the cause of
17 action. However, in Gouvis Engineering, a settlement of a lawsuit
18 had been paid by a number of responsible parties and the issue was
19 whether it was a good faith settlement. Id. at 645. Therefore,
20 the court's explication of the elements of an indemnity claim
21 presupposed that a settlement had been paid.

22 Plaintiffs also quote from People ex rel. Dep't of Transp. v.
23 Sup. Ct., 26 Cal. 3d 744, 751-52 (1980), that the indemnity claim

24
25 ²The distinction between contribution and indemnity is that
26 indemnity imposes the entire loss on one of two or more tortfeasors
27 or apportions it on the basis of comparative fault whereas
28 contribution distributes the loss equally among all tortfeasors.
Western Steamship Lines, Inc. v. San Pedro Peninsula Hosp., 8 Cal
4th 100, 108 n.6 (1994); 14A Cal. Jur. 3d, § 90 (2008).

1 "accrues at the time the indemnity claimant suffers loss or damage,
2 that is, at the time of payment of the underlying claim, payment of
3 a judgment thereon, or payment of a settlement thereof by the party
4 seeking indemnity." Plaintiffs contend that the fact that the
5 court mentioned payment of a "claim" supports their view that a
6 judgment or settlement is not necessary. However, earlier in its
7 opinion, the court noted that an indemnity claim does not accrue
8 until "the tort defendant pays a judgment or settlement as to which
9 he is entitled to indemnity." Id. at 748. Plaintiffs' argument
10 that use of the word "claim" instead of "judgment" means a judgment
11 or settlement is not needed is unpersuasive. In the opinions
12 Plaintiffs cite, the courts first refer to the necessity for
13 payment of judgment or settlement; when later in the opinion they
14 refer to payment of a "claim," they harken back to the first
15 mention of a judgment or settlement. Along the same line,
16 Plaintiffs' attempt to create a distinction between an "actual
17 loss" and "a judgment or settlement" is unpersuasive.

18 Furthermore, Plaintiffs' argument that the language Defendant
19 quotes from Western regarding payment of a judgment or a settlement
20 is dicta is not persuasive. See Gypsum, 20 Cal. App. 4th at 587
21 (California Supreme Court "has consistently ruled that a cause of
22 action for indemnity does not accrue until the indemnitee suffers
23 loss through payment of an adverse judgment or settlement").

24 Therefore, summary judgment is granted in favor of Defendant
25 on this claim.

26 CONCLUSION

27 For the foregoing reasons, Defendant's motion for summary
28

1 judgment is denied on the RCRA Subsection B claim and the equitable
2 contribution claim and is granted on the claims for statutory
3 contribution and indemnity.

4 IT IS SO ORDERED.

Claudia Wilken

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6 Dated: June 14, 2010

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CLAUDIA WILKEN
United States District Judge