

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

KEVIN L. HOPKINS,

Plaintiff,

v.

OAKLAND POLICE DEPARTMENT,
OAKLAND POLICE OFFICER
WILLIAM BERGERON,

Defendants.

No. C 09-0722 CW (PR)

ORDER DENYING PLAINTIFF'S
MOTION TO COMPEL DISCOVERY AND
STAY SUMMARY JUDGMENT; GRANTING
DEFENDANTS' MOTION FOR SUMMARY
JUDGMENT

(Docket nos. 30 & 53)

INTRODUCTION

Plaintiff Kevin L. Hopkins, a state prisoner currently incarcerated at the West County Detention Facility in Richmond, California, brought this pro se civil rights action pursuant to 42 U.S.C. § 1983 alleging that, in 2007, several members of the Oakland Police Department (OPD) violated his First Amendment right of access to the courts by retaliating against him for successfully settling, in 2006, a prior action he brought against the OPD, OPD Police Chief Richard Word, and OPD officers I. Padilla and B. Ko for misconduct.¹

The Court conducted an initial screening of the present complaint pursuant to 28 U.S.C. § 1915A(a) and found cognizable Plaintiff's retaliation claim against OPD Officer William Bergeron. Additionally, the Court dismissed Plaintiff's retaliation claims

¹See Hopkins v. Oakland Police Dep't Officers, et al, No. C 01-04972 (CW) (PR).

1 against several unnamed OPD officers, explaining to Plaintiff that
2 he could file a motion to amend the complaint should he learn the
3 identities of those officers. Plaintiff has not done so.

4 Now pending before the Court is the motion for summary
5 judgment filed by Defendant Bergeron and Defendant City of Oakland,
6 the municipal entity that encompasses the OPD.² Plaintiff has
7 opposed the motion and Defendants have filed a reply. Also pending
8 is Plaintiff's motion to compel discovery and stay summary
9 judgment.

10 For the reasons discussed below, the Court DENIES Plaintiff's
11 motions, and GRANTS the motion for summary judgment.

12 BACKGROUND

13 I. Plaintiff's Facts

14 The following facts are derived from the allegations in
15 Plaintiff's verified complaint (docket no. 1) and Plaintiff's
16 verified declaration filed in support of his opposition to the
17 motion for summary judgment (docket no. 54).

18 On August 17, 2007, Plaintiff was driving in Oakland and came
19 to a stop at a red flashing light at 27th and Market streets.³
20 While stopped, to his left he noticed a marked police car at a
21

22 ²When screening the complaint, the Court did not discuss
23 whether the complaint stated a claim against the OPD, and the OPD
24 was not ordered served with the complaint. Nevertheless, the City
of Oakland has answered the complaint and joins in the motion for
summary judgment.

25 ³In his complaint, Plaintiff states the date was August 18,
26 2007, while in his declaration in support of his opposition to the
27 motion for summary judgment he states the date was August 17, 2007.
The latter date is the same date identified by Bergeron in his
28 declaration and exhibits in support of the motion for summary
judgment. Accordingly, as there appears to be no dispute that
August 17, 2007 is the relevant date herein, the Court uses that
date.

1 complete stop. Plaintiff waited for the police car, which had the
2 right of way, to proceed; when it did not, Plaintiff made a right
3 turn.

4 Once Plaintiff's right turn was completed, the police car
5 turned on its red flashing lights. Plaintiff pulled over to his
6 right, coming to a complete stop. Two officers exited from the
7 police car with their revolvers drawn. Bergeron approached the car
8 and asked Plaintiff if he had his driver's license. Plaintiff
9 responded that he did not, and told Bergeron his date of birth,
10 license number and name.

11 Bergeron then asked Plaintiff, "How did you buy this brand new
12 car by lying on good police officers?" and said, "[Y]our lying
13 black ass is going back to prison." Bergeron made these statements
14 to Plaintiff before Bergeron searched Plaintiff's car.

15 Bergeron next opened the trunk of the car, which was filled
16 with cooking utensils. The utensils had been placed there when
17 Plaintiff's family member borrowed the car. Plaintiff was unaware
18 that the utensils had been left in the trunk.

19 Plaintiff did not have drugs on his person or in his car.
20 However, Bergeron planted drugs in the car, which resulted in
21 Plaintiff's being charged with possession of crack cocaine. The
22 charges were later dismissed.

23 II. Defendant Bergeron's Facts

24 The following facts are derived from Bergeron's declaration
25 and supporting exhibits (docket nos. 31, 32).⁴

26
27 ⁴The Court GRANTS Bergeron's Request for Judicial Notice of
28 the public records of the criminal complaint filed against
Plaintiff in Alameda County Superior Court on August 20, 2007, and
the Clerk's Dockets in that case dated August 27, 2007 and December
20, 2007.

1 On August 17, 2007, at approximately 8:00 a.m., Bergeron and
2 his partner Officer Vallimont were on patrol in the area of 27th
3 and Market Streets in Oakland. Bergeron was driving eastbound on
4 26th Street at Market Street. He noticed a green Toyota Corolla
5 approaching the intersection of 27th and Market traveling
6 northbound on Market. The intersection was clearly marked for
7 northbound, southbound, eastbound and westbound traffic.

8 The traffic light governing northbound traffic on Market
9 Street was red. The traffic signal was green for eastbound
10 traffic. Bergeron observed the Corolla slow to approximately five
11 miles per hour and turn eastbound on 27th, failing to come to a
12 complete stop before making the turn on red.

13 As Bergeron entered the intersection (eastbound 26th Street at
14 Market), the driver of the Corolla, later identified as Plaintiff,
15 began to turn in front of Bergeron's vehicle and Bergeron had to
16 quickly brake to avoid a collision with him.

17 Bergeron noted that the Corolla had no rear license plate. At
18 that point, Bergeron conducted a traffic stop for making a right
19 turn on red, failing to yield to a vehicle with the right of way
20 and failing to have two license plates as required.

21 When Bergeron requested Plaintiff's driver's license,
22 Plaintiff informed Bergeron that he did not have one. Instead,
23 Plaintiff identified himself using a California Department of
24 Corrections and Rehabilitation (CDCR) identification card and
25 informed Bergeron that he was on parole.

26 Bergeron then conducted a parole search of Plaintiff and the
27 vehicle. During the search, Bergeron recovered from the driver's
28 side floorboard a folded one dollar bill containing suspected rock

1 cocaine. He also recovered from the spare tire compartment a large
2 knife and a piece of paper with Plaintiff's name on it.

3 Plaintiff was arrested for possession of narcotics and
4 violation of parole. Bergeron's superior officer, Sgt. Ferguson,
5 responded and approved the arrest. Additionally, Plaintiff's right
6 front passenger, Williams, was arrested on a parole warrant.

7 Bergeron was not aware that Plaintiff had been involved in a
8 prior lawsuit against the City of Oakland, and did not discuss any
9 lawsuits with him.

10 On August 20, 2007, the Alameda County District Attorney's
11 Office filed a criminal complaint against Plaintiff for felony
12 possession of a controlled substance in violation of Health and
13 Safety Code Section 11350(a). On December 20, 2007, the trial
14 court granted the District Attorney's motion to dismiss the case in
15 the interest of justice, and Plaintiff was released as to that
16 action only.

17 DISCUSSION

18 I. Plaintiff's Motion to Compel and to Stay Summary Judgment

19 On February 8, 2011, approximately two months after Bergeron
20 filed his motion for summary judgment, Plaintiff moved for an
21 extension of time to file opposition to Bergeron's motion and to
22 stay Bergeron's motion on the ground Plaintiff had not had adequate
23 opportunity to engage in discovery to oppose Bergeron's motion.
24 The Court granted Plaintiff's request for an extension of time to
25 oppose the motion for summary judgment, but denied Plaintiff's
26 request for a stay, ruling as follows:

27 Plaintiff states he has been hindered in his ability
28 to oppose Defendant's motion because he did not receive
said motion until January 20, 2011, he has limited law
library access and he needs to engage in discovery in

1 order to find witnesses who viewed Defendant's alleged
2 retaliatory acts against Plaintiff.

3 Rule 56(d) of the Federal Rules of Civil Procedure
4 provides a procedure by which a party may avoid summary
5 judgment when such party has not had sufficient
6 opportunity to discover affirmative evidence necessary to
7 oppose the motion. See Garrett v. San Francisco, 818 F.
8 2d 1515, 1518 (9th Cir. 1987). In particular, Rule 56(d)
9 provides that a court may deny a summary judgment motion
10 and permit the opposing party to conduct discovery where
11 it appears that the opposing party, in the absence of
12 such discovery, is unable to present facts essential to
13 opposing the motion. Fed. R. Civ. P. 56(d).

14 Here, the Court finds a stay of Defendant's motion
15 for summary judgment to allow Plaintiff to engage in
16 further discovery prior to filing his opposition is
17 unwarranted. The Court ordered service of the complaint
18 on Defendant more than one year ago and, in so doing,
19 informed the parties that they could engage in discovery.
20 Further, Plaintiff received Defendant's summary judgment
21 motion more than five months ago. Plaintiff has provided
22 no compelling reason why he has not completed discovery
23 heretofore and requires additional time to do so.
24 Moreover, Defendant has moved for summary judgment on
25 grounds of qualified immunity. Under well-established
26 precedent, a district court should stay discovery until
27 the threshold question of qualified immunity is settled.
28 See Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982);
Dimartini v. Ferrin, 889 F.2d 922, 926 (9th Cir. 1989).
Accordingly, Plaintiff's motion to stay Defendant's
motion for summary judgment is DENIED.

Order, dated July 12, 2011, at 3:11-4:20.

Thereafter, Plaintiff filed a motion to compel discovery and
renewed his request to stay Bergeron's motion for summary judgment.
In his motion, Plaintiff asserts that he requested discovery from
Bergeron in January and February of 2011 concerning documentation
of racially-biased statements allegedly made by Bergeron to
African-Americans and other evidence generally supporting
Plaintiff's claims, but Bergeron objected to providing such
discovery. Plaintiff has not provided the Court with copies of his
discovery requests to Bergeron, Bergeron's responses thereto, or
evidence of any attempt by Plaintiff to meet and confer with

1 Bergeron prior to filing the instant motion.

2 The Court finds Plaintiff's motion without merit. First, no
3 issue of racial bias on the part of Bergeron was asserted in
4 Plaintiff's complaint. Rather, Plaintiff alleged only retaliation
5 by Bergeron, and speculates for the first time in his opposition
6 papers that Bergeron's actions might have been racially motivated.
7 As Bergeron never was put on notice in the complaint that he was
8 being charged with racial bias, the Court finds Plaintiff's
9 discovery requests concerning the same are not relevant to the
10 instant proceedings.

11 Second, Plaintiff has failed to show that he is entitled to
12 discovery with respect to his general assertion that Bergeron did
13 not respond to Plaintiff's discovery requests concerning the
14 instant claim against Bergeron. Specifically, as noted, Plaintiff
15 has not provided the Court with copies of his discovery requests to
16 Bergeron and Bergeron's objections thereto, and he has not verified
17 that he attempted to meet and confer with Bergeron prior to filing
18 the instant motion, as is required by Rule 37(a)(1) of the Federal
19 Rules of Civil Procedure and Civil Local Rule 37-1.

20 Accordingly, Plaintiff's motion to compel is DENIED.

21 Additionally, Plaintiff's renewed request for a stay of
22 Bergeron's summary judgment motion is DENIED for the reasons set
23 forth in the Court's Order of July 12, 2011 denying Plaintiff's
24 previous request for such a stay.

25 II. Defendant Bergeron's Motion for Summary Judgment

26 A. Standard of Review

27 Summary judgment is properly granted when no genuine and
28 disputed issues of material fact remain and when, viewing the

1 evidence most favorably to the non-moving party, the movant is
2 clearly entitled to prevail as a matter of law. Fed. R. Civ. P.
3 56; Celotex Corp. v. Catrett, 477 U.S. 317, 322-23 (1986);
4 Eisenberg v. Ins. Co. of N. Am., 815 F.2d 1285, 1288-89 (9th Cir.
5 1987).

6 The moving party bears the burden of showing that there is no
7 material factual dispute. Therefore, the Court must regard as true
8 the opposing party's evidence, if supported by affidavits or other
9 evidentiary material. Celotex, 477 U.S. at 324; Eisenberg, 815
10 F.2d at 1289. The Court must draw all reasonable inferences in
11 favor of the party against whom summary judgment is sought.
12 Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574,
13 587 (1986); Intel Corp. v. Hartford Accident & Indem. Co., 952 F.2d
14 1551, 1558 (9th Cir. 1991). A verified complaint may be used as an
15 opposing affidavit under Rule 56, as long as it is based on
16 personal knowledge and sets forth specific facts admissible in
17 evidence. Schroeder v. McDonald, 55 F.3d 454, 460 & nn.10-11 (9th
18 Cir. 1995).

19 Material facts which would preclude entry of summary judgment
20 are those which, under applicable substantive law, may affect the
21 outcome of the case. The substantive law will identify which facts
22 are material. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248
23 (1986). Where the moving party does not bear the burden of proof
24 on an issue at trial, the moving party may discharge its burden of
25 showing that no genuine issue of material fact remains by
26 demonstrating that "there is an absence of evidence to support the
27 nonmoving party's case." Celotex, 477 U.S. at 325. The burden
28 then shifts to the opposing party to produce "specific evidence,

1 through affidavits or admissible discovery material, to show that
2 the dispute exists." Bhan v. NME Hosps., Inc., 929 F.2d 1404, 1409
3 (9th Cir. 1991). A complete failure of proof concerning an
4 essential element of the non-moving party's case necessarily
5 renders all other facts immaterial. Celotex, 477 U.S. at 323.

6 B. Evidence Considered

7 A district court may consider only admissible evidence in
8 ruling on a motion for summary judgment. See Fed. R. Civ. P.
9 56(e); Orr v. Bank of America, 285 F.3d 764, 773 (9th Cir. 2002).

10 Plaintiff's complaint is verified, as is his declaration filed
11 in support of his opposition. Accordingly, these documents may be
12 used as opposing affidavits to Bergeron's motion for summary
13 judgment under Rule 56 of the Federal Rules of Civil Procedure.
14 See Schroeder, 55 F.3d at 460 & nn.10-11. Bergeron, however,
15 objects to the admissibility of certain statements made by
16 Plaintiff in his declaration.

17 First, Bergeron objects that Plaintiff's testimony, at ¶¶ 12-
18 14 of Plaintiff's declaration, that Plaintiff was a target of
19 "unprovoked pull over stops," body-cavity searches and other
20 allegedly unlawful acts by unidentified OPD officers on unspecified
21 dates and not involving Bergeron is irrelevant to whether Bergeron
22 violated Plaintiff's First Amendment rights with respect to the
23 events at issue in the present action because the Court previously
24 dismissed all of Plaintiff's claims against unnamed Defendants.

25 Second, Bergeron objects that Plaintiff's testimony, at ¶¶ 15-
26 16, 20 of Plaintiff's declaration, that the CDCR Department of
27 Internal Affairs denied Plaintiff's request for information
28 concerning the actions of unnamed OPD officers described above also

1 is irrelevant, is hearsay and lacks foundation.

2 Plaintiff has not responded to Bergeron's objections.

3 The Court agrees that the above statements are not relevant to
4 the instant proceedings. Accordingly, they will not be considered
5 as evidence in opposition to Bergeron's motion for summary
6 judgment.

7 C. Plaintiff's Claim

8 Plaintiff claims that Bergeron arrested Plaintiff in
9 retaliation for Plaintiff's prior successful lawsuit against the
10 OPD, OPD Police Chief Word, and OPD officers Ko and Padilla.

11 Bergeron asserts that he is entitled to summary judgment on
12 Plaintiff's retaliation claims because (1) there is no evidence
13 that is sufficient to create a material issue of fact as to whether
14 Bergeron's conduct was motivated by a desire to retaliate against
15 Plaintiff for exercising his First Amendment rights, i.e.,
16 Plaintiff's successful lawsuit, and (2) he is entitled to qualified
17 immunity.

18 To demonstrate retaliation in violation of the First
19 Amendment, a plaintiff must ultimately prove first that the
20 defendant took action that would chill or silence a person of
21 ordinary firmness from future First Amendment activities. Dietrich
22 v. John Ascuaga's Nugget, 548 F.3d 892, 901 (9th Cir. 2008)
23 (internal citation and quotation omitted). Second, the plaintiff
24 must ultimately prove that the defendant's desire to cause the
25 chilling effect was a but-for cause of the defendant's actions.
26 Id.

27 A plaintiff who alleges his arrest was retaliatory, but does
28

1 not claim retaliatory prosecution, is not required to plead and
2 prove the absence of probable cause in order to state a claim for
3 retaliation. See id. (discussing Hartman v. Moore, 547 U.S. 250
4 (2006), and Skoog v. County of Clackamas, 469 F.3d 1221 (9th Cir.
5 2006)).⁵ Nevertheless, the existence of probable cause to support
6 the arrest "'has high probative force'" when considering whether
7 the defendant's actions were retaliatory. Dietrich, 548 F.3d at
8 901 (quoting Hartman, 547 U.S. at 265)).

9 1. The Initial Traffic Stop

10 Plaintiff claims that Bergeron's initial stop of Plaintiff's
11 car was retaliatory because, contrary to Bergeron's assertions,
12 Plaintiff did not fail to stop at the red light before turning. He
13 argues, but presents no evidence, that he had dealer plates on his
14 car.

15 Whether Plaintiff did or did not stop at the red light is a
16 disputed fact that cannot be decided on summary judgment. However,
17 this fact is not material to deciding the present motion. Even if
18 the Court assumes that Plaintiff did stop at the red light, he has
19 failed to raise a reasonable inference that Bergeron's stop of
20 Plaintiff was retaliatory.

21 First, Plaintiff presents no admissible evidence to call into
22 question Bergeron's evidence that Plaintiff did not have a rear
23 license plate, in violation of California Vehicle Code Section

24
25 ⁵Here, Plaintiff's parole was revoked but he was not
26 prosecuted for a criminal offense. Accordingly, the Court finds
27 this case should be analyzed as one for retaliatory arrest rather
28 than retaliatory prosecution. Consequently, Plaintiff is not
required to plead and prove the absence of probable cause in order
to show that Bergeron's actions were retaliatory. See Skoog, 469
F.3d at 1234.

1 5200, which states in part: "When two license plates are issued by
2 the department for use upon a vehicle, they shall be attached to
3 the vehicle for which they were issued, one in the front and the
4 other in the rear." Cal. Veh. Code § 5200(a). Instead, the only
5 statement Plaintiff makes in reference to Bergeron's evidence is
6 the following: "Plaintiff did not commit traffic violation as
7 alleged. Plaintiff did not have license plates for the vehicle
8 still had dealer plates for the car was a 2007." Opp'n at 2:13-15.

9 Plaintiff's statement fails to create a material issue of
10 fact, however, because the statement is made in Plaintiff's
11 unverified opposition papers, not in his declaration, and, as such,
12 has no evidentiary value. Further, even if the statement is
13 considered and all reasonable inferences are drawn in Plaintiff's
14 favor, the statement does not call into question Bergeron's
15 evidence that Plaintiff: (1) did not have a rear license plate,
16 (2) did not present evidence to Bergeron that showed he possessed
17 dealer plates, and (3) did not present other evidence to Bergeron,
18 such as a copy of the report of sale, that showed he was permitted
19 to operate the car without license plates because it was newly
20 purchased. See Cal. Veh. Code § 4456(c)(1)-(2) ("A vehicle
21 displaying a copy of the report of sale may be operated without
22 license plates or registration card until either of the following,
23 whichever occurs first: (1) The license plates and registration
24 card are received by the purchaser. (2) A six-month period,
25 commencing with the date of sale of the vehicle, has expired.").

26 Second, Plaintiff's causation argument fails with respect to
27 the initial stop because Plaintiff states in his declaration that
28 Bergeron learned Plaintiff's identity only after Bergeron

1 approached the car and asked Plaintiff for identification, at which
2 point Plaintiff told Bergeron his name and that he was on parole.
3 See Pl.'s Dec. Supp. Opp'n ¶ 9.; see also Opp'n at 7:19 ("Upon
4 defendant accosting plaintiff he discovered who plaintiff was
5"). Consequently, because there is no probative evidence
6 to show that Bergeron knew Plaintiff's identity prior to pulling
7 Plaintiff's car over, Plaintiff has failed to create a material
8 issue of fact with respect to whether Bergeron acted with a
9 retaliatory motive in so doing.⁶

10 2. The Search and Plaintiff's Arrest

11 Plaintiff claims that Bergeron's search of Plaintiff's car and
12 Plaintiff's subsequent arrest were retaliatory because, after
13 learning Plaintiff's identity but before conducting the search,
14 Bergeron asked Plaintiff, "How did you buy this brand new car by
15 lying on good officers?" and said, "[Y]our lying black ass is going
16 back to prison." Pl.'s Dec. Supp. Opp'n ¶ 19.

17 Even if Bergeron's initial statement about Plaintiff's "lying
18 on good officers" raises an inference that Bergeron knew about
19 Plaintiff's prior litigation, the undisputed evidence shows that
20 when Bergeron made his second statement, i.e., that Plaintiff would
21 be going back to prison, Bergeron already knew that Plaintiff was a
22 parolee driving without a license who had committed at least one
23 traffic violation. Based on such facts, Bergeron reasonably could
24 infer that Plaintiff would be returned to prison as a parole
25 violator. See Cal. Code Regs. tit. 15, § 2512(a) (providing that

26 _____
27 ⁶In his opposition, Plaintiff theorizes for the first time
28 that Bergeron's decision to pull Plaintiff over may have been
"racially motivated." Opp'n at 7:18. This argument is purely
speculative and unsupported and was not raised in the complaint.
Accordingly, it will not be considered by the Court.

1 general conditions of parole are applicable to all parolees and
2 violation of such conditions "may result in the revocation of
3 parole and the parolee's return to prison"), id. § 2512(a)(4)
4 (general conditions of parole require that the parolee "shall not
5 engage in criminal conduct").

6 Further, although Plaintiff maintains that Bergeron did not
7 have probable cause to search Plaintiff's car and arrest him,
8 probable cause is not required for the search of a parolee. See
9 Samson v. California 547 U.S. 843, 851-856 (2006) (finding that
10 suspicionless search of parolee, conducted under the authority of a
11 California statute requiring that every prisoner eligible for
12 release on state parole "shall agree in writing to be subject to
13 search or seizure by a parole officer or other peace officer at any
14 time of the day or night, with or without a search warrant and with
15 or without cause" did not violate the Fourth Amendment).

16 Moreover, Plaintiff does not dispute Bergeron's evidence that
17 a "large" knife with a blade approximately eight inches long was
18 found in the trunk of Plaintiff's car, see Bergeron Dec. ¶ 3 & Ex.
19 A, Crime Report, at 4, which is a per se violation of parole. See
20 Cal. Code Regs., tit. 15, § 2512(a)(6) (general conditions of
21 parole require that a parolee "not own, use, have access to, or
22 have under [his] control . . . any knife with a blade longer than
23 two inches, except kitchen knives which must be kept in [his]
24 residence and knives related to [his] employment which may be used
25 and carried only in connection with [his] employment").

26 Finally, Plaintiff maintains that Bergeron planted the cocaine
27 that led to Plaintiff's being charged with a violation of
28 California Health and Safety Code section 11350(a). Plaintiff,

1 however, has presented no evidence to substantiate this conclusory
2 assertion other than his statement that the cocaine was not his.
3 Specifically, he has presented no evidence to show, for example,
4 that the cocaine had not been put in the car by either his
5 passenger or the family member who had borrowed Plaintiff's car
6 previously. In sum, the fact that Plaintiff might not have put the
7 cocaine in the car or been aware of its presence does not raise a
8 reasonable inference that it was planted in the car by Bergeron.

9 Based on the above, the Court concludes that Plaintiff has
10 failed to raise a triable issue of material fact with respect to
11 whether retaliation was a but-for cause of Bergeron's stop, search
12 and arrest of Plaintiff. Accordingly, the Court GRANTS Bergeron's
13 motion for summary judgment.

14 D. Qualified Immunity

15 Bergeron claims that summary judgment is proper in this case
16 also because he is entitled to qualified immunity from liability
17 for civil damages. The defense of qualified immunity protects
18 "government officials . . . from liability for civil damages
19 insofar as their conduct does not violate clearly established
20 statutory or constitutional rights of which a reasonable person
21 would have known." Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982).
22 The threshold question in qualified immunity analysis is: "Taken in
23 the light most favorable to the party asserting the injury, do the
24 facts alleged show the officer's conduct violated a constitutional
25 right?" Saucier v. Katz, 533 U.S. 194, 201 (2001).

26 A court considering a claim of qualified immunity must
27 determine whether the plaintiff has alleged the deprivation of an
28 actual constitutional right and whether such right was "clearly

1 established." Pearson v. Callahan, 555 U.S. 223, 129 S. Ct. 808,
2 818 (2009). The relevant, dispositive inquiry in determining
3 whether a right is clearly established is whether it would be clear
4 to a reasonable officer that his conduct was unlawful in the
5 situation he confronted. Saucier, 533 U.S. at 201-202.

6 Here, the Court has found no evidence that Bergeron's actions
7 rose to the level of a constitutional violation. However, assuming
8 that Plaintiff was deprived of a constitutional right, the Court
9 next considers whether Bergeron's conduct was clearly unlawful.

10 Plaintiff alleges that Bergeron searched and arrested him in
11 retaliation for Plaintiff's successful prior lawsuit.⁷ For the
12 reasons discussed below, the Court concludes that Plaintiff's
13 constitutional rights in such regard were not clearly established
14 at the time of the incident in this case.

15 In April 2006, the United States Supreme Court, in Hartman v.
16 Moore, 547 U.S. 250 (2006), held that the absence of probable cause
17 is an element that plaintiffs are required to prove in First
18 Amendment retaliatory prosecution cases. In November 2006,
19 approximately nine months before the incident in the present case,
20 the Ninth Circuit described the Supreme Court's decision in Hartman
21 as limited to a "particular subcategory of retaliation claims:
22 retaliatory prosecution claims." Skoog v. County of Clackamas, 469
23 F.3d 1221, 1233 (9th Cir. 2006). Unlike Hartman, Skoog did not
24 involve a retaliatory prosecution but, instead, involved a
25 retaliatory citation that had been issued to the plaintiff,

26
27 ⁷As Plaintiff has conceded that Bergeron did not know
28 Plaintiff's identity prior to asking for Plaintiff's driver's
license, Plaintiff's retaliation claim hinges upon the events that
occurred once Bergeron learned who Plaintiff was.

1 allegedly due to the exercise of First Amendment rights.
2 Distinguishing Hartman from Skoog on this ground, the Ninth Circuit
3 held that, "failure to plead and prove probable cause is not
4 dispositive with regard to ordinary retaliation claims." Id. at
5 1234.

6 In Skoog, the Ninth Circuit found both strong evidence of
7 retaliatory motive on the part of the defendant and probable cause
8 for the defendant's actions. The court, defining the
9 constitutional right at issue as "the right of an individual to be
10 free of police action motivated by retaliatory animus but for which
11 there was probable cause," concluded that the defendant was
12 entitled to qualified immunity:

13 At the time of the search, the right we have just
14 defined was far from clearly established in this Circuit
15 or in the nation. We have decided only today that a
16 right exists to be free of police action for which
17 retaliation is a but-for cause even if probable cause
18 exists for that action. At some future point, this right
19 will become clearly established in this Circuit. At the
20 time [the officer] acted, however, the law was far from
21 clear. Accordingly, even assuming [the officer]'s
22 primary motivation for seizing Skoog's still camera was
23 to retaliate for Skoog's exercise of his First Amendment
24 rights, he violated no clearly established law because
25 probable cause existed for the search. [The officer] is
26 thus entitled to qualified immunity under the second
27 prong of our qualified immunity analysis.

28 469 F.3d at 1235 (internal footnotes omitted).

Thereafter, in May 2008, the Ninth Circuit noted, in contrast
to its statement in Skoog, that Hartman applies equally to First
Amendment retaliatory arrest and retaliatory prosecution cases.
See Beck v. City of Upland, 527 F.3d 853, 864 (9th Cir. 2008).
Subsequently, in December 2008, the Ninth Circuit, in Dietrich v.
Ascuaga's Gold Nugget, 548 F.3d 892 (9th Cir. 2008), clarified that
the Hartman standard applies only to retaliatory prosecution cases,

1 but emphasized that the existence of probable cause has "high
2 probative force" even in "ordinary" retaliation cases not involving
3 a criminal prosecution. Id. at 901.

4 In the present case, the facts are more like those in Skoog
5 than in Hartman, because Plaintiff was not criminally prosecuted.
6 Moreover, in contrast to both Skoog and Hartman, Bergeron's search
7 of Plaintiff's car and his arrest of Plaintiff did not require
8 probable cause because Plaintiff was a parolee.

9 It is undisputed that Bergeron did not know Plaintiff's
10 identity before speaking with Plaintiff, and that when Plaintiff
11 told Bergeron his name he also informed Bergeron that he was
12 driving without a license and was on parole. At that point, no
13 probable cause was required for Bergeron to search Plaintiff's car
14 or to arrest Plaintiff upon finding an eight-inch knife in the
15 trunk, a clear violation of parole regulations.

16 Based on the foregoing, the Court concludes that the law with
17 respect to whether Plaintiff had a right to be free of retaliatory
18 police action, where he was in clear violation of parole and there
19 was no requirement of probable cause for his search and arrest, was
20 not clearly established at the time of the events in the present
21 action. Consequently, even if Bergeron harbored a retaliatory
22 motive for the search and arrest, it would not have been clear to a
23 reasonable officer in Bergeron's position that his actions were
24 unlawful. Accordingly, Bergeron is entitled to qualified immunity.

25 E. Municipal Liability

26 As noted, in his complaint Plaintiff alleged that, in 2007,
27 several members of the OPD retaliated against him because of his
28 prior lawsuit. In the caption of the complaint, Plaintiff

1 identified as Defendants "Oakland Police Dept., Officer Bergeron,
2 et al." Compl. at 1. In the body of the complaint, which was
3 written on the court's civil rights form, in response to
4 instructions to write the name of each defendant, his or her
5 official position, and his or her place of employment, Plaintiff
6 wrote: "Off. Bergeron Oakland Police Dept. Employed as an Oakland
7 Police Officer." Compl. at 2:26-3:1.

8 Although the complaint was not ordered served on the OPD, the
9 City of Oakland, as the municipality that encompasses the OPD, has
10 answered the complaint and joins in the motion for summary
11 judgment, arguing that Plaintiff has failed to plead or prove a
12 claim of municipal liability.

13 In opposition to the motion for summary judgment, Plaintiff
14 again identifies the OPD as a Defendant, but does not respond to
15 the argument that his allegations do not state a claim for
16 municipal liability.

17 Local governments are "persons" subject to liability under 42
18 U.S.C. § 1983 where official policy or custom causes a
19 constitutional tort. See Monell v. Dep't of Social Servs., 436
20 U.S. 658, 690 (1978). However, a city or county may not be held
21 vicariously liable for the unconstitutional acts of its employees
22 under the theory of respondeat superior. See Board of County
23 Comm'rs v. Brown, 520 U.S. 397, 403 (1997); Monell, 436 U.S. at
24 691. To impose municipal liability under § 1983 for a violation of
25 constitutional rights, a plaintiff must show: (1) that there was a
26 violation of the plaintiff's constitutional rights; (2) "that the
27 municipality had a policy;" (3) that the policy constitutes
28 "deliberate indifference" to the plaintiff's constitutional right;

1 and (4) that the policy was the reason for the constitutional
2 violation. Plumeau v. School Dist. No. 40 County of Yamhill, 130
3 F.3d 432, 438 (9th Cir. 1997) (internal citations omitted).

4 Plaintiff has not alleged facts that identify a policy of the
5 OPD that led to the violation of his constitutional rights.
6 Additionally, where, as here, the conduct of individual employees
7 is found reasonable and proper, the municipality or county cannot
8 generally be held liable, because no constitutional violation
9 occurred. See Orin v. Barclay, 272 F.3d 1207, 1216-17 (9th Cir.
10 2001) (city not liable for First Amendment infringement when police
11 officers had probable cause to arrest anti-abortion protester for
12 trespass and failure to disperse).

13 Accordingly, to the extent Plaintiff maintains that the OPD,
14 as a municipal department of the City of Oakland, caused the
15 violation of his constitutional rights, the City of Oakland is
16 entitled to summary judgment.

17 CONCLUSION

18 In light of the foregoing, the Court orders as follows:

19 1. Plaintiff's motion to compel discovery and stay summary
20 judgment is DENIED (docket no. 53).

21 2. Defendants' motion for summary judgment is GRANTED
22 (docket no. 30).

23 3. The Clerk of the Court shall enter judgment in favor of
24 all Defendants and close the file.

25 4. This Order terminates docket nos. 30 and 53.

26 IT IS SO ORDERED.

27 DATED: 9/30/2011



CLAUDIA WILKEN

United States District Judge

28

1 UNITED STATES DISTRICT COURT
2 FOR THE
3 NORTHERN DISTRICT OF CALIFORNIA

4 KEVIN L. HOPKINS,
5 Plaintiff,

Case Number: CV09-00722 CW

CERTIFICATE OF SERVICE

6 v.

7 OAKLAND POLICE DEPARTMENT et al,
8 Defendant.

9 I, the undersigned, hereby certify that I am an employee in the Office of the Clerk, U.S. District
10 Court, Northern District of California.

11 That on September 30, 2011, I SERVED a true and correct copy(ies) of the attached, by placing said
12 copy(ies) in a postage paid envelope addressed to the person(s) hereinafter listed, by depositing said
13 envelope in the U.S. Mail, or by placing said copy(ies) into an inter-office delivery receptacle
14 located in the Clerk's office.

15 Kevin L. Hopkins CC11CZ851
16 West County Detention Facility
17 5555 Giant Highway
18 Richmond, CA 94806

Dated: September 30, 2011

Richard W. Wieking, Clerk
By: Nikki Riley, Deputy Clerk