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**United States District Court**  
For the Northern District of California

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

HENRY KEMP,

Plaintiff,

No. C 09-4687 PJH

v.

**ORDER GRANTING MOTION  
TO DISMISS**

PAMELA ROSKOWSKI, Chief of Police,  
et al.,

Defendants.

\_\_\_\_\_/

Before the court is defendants’ motion to dismiss the first amended complaint (“FAC”) pursuant to Federal Rule of Civil Procedure 12(b)(6) for failure to state a claim. Plaintiff filed no opposition to the motion within the time required under Civil Local Rule 7-3. Having read defendants’ papers and carefully considered their arguments, and good cause appearing, the court hereby GRANTS the motion.

**BACKGROUND**

Plaintiff Henry Kemp (“Kemp”) alleges that he is a homeless SSI recipient who is disabled by “bi-polar syndrome, agitated depression, and hyper-accusitivity to loud or disturbing sound.” FAC at 4. For this reason, he asserts, he “seek[s] respite in libraries from the noisy streets, wherein [he] wish[es] only to be left alone, in peaceful quiet to read and concentrate in thought.” Id. at 4-5.

Kemp frequents the library at the University of California Medical Center (“UCSF”),

1 where, commencing in mid-2005, he began lodging complaints with library staff concerning  
2 “noisome, loud and rule-breaking street people.” Id. at 2. He claims that his requests were  
3 ignored, and that library staff and the UCSF police eventually arrested him on May 3, 2007,  
4 for complaining about “noisy, talking, rude, laptop-banging MBA students” in a “posted  
5 ‘SILENT!’ Browsing Room.” Id. at 3. The library obtained a “stay-away” order on May 29,  
6 2007, which was vacated by the court on June 29, 2007. However, the San Francisco  
7 District Attorney’s Office apparently failed to remove the stay-away order from the  
8 computerized Community Law Enforcement Telecommunications System (“CLETS”), and  
9 Kemp was arrested a second time on October 1, 2007, when he attempted to enter the  
10 library. He was transported to jail, where he was held for approximately two hours until one  
11 of the UCSF police officers called to advise that he should be released.

12 On October 8, 2008, Kemp filed suit in San Francisco Superior Court, against the  
13 Regents of the University of California (“the Regents”), the Chancellor of UCSF, and the  
14 Police Department of UCSF, alleging violations of civil rights, in connection with the two  
15 arrests. On May 17, 2010, the Superior Court granted defendants’ unopposed motion for  
16 judgment on the pleadings.

17 Meanwhile, on October 1, 2009, Kemp filed the present action against the Regents,  
18 alleging claims of First and Fourth Amendment constitutional violations under 42 U.S.C.  
19 § 1983, based on the two arrests, and also alleging a claim under Title II of the Americans  
20 With Disabilities Act (“ADA”), 42 U.S.C. § 12131, et seq.

21 The Regents moved for judgment on the pleadings, and the court granted the  
22 motion on July 22, 2010. In the order, the court dismissed the § 1983 claim arising from  
23 the May 3, 2007 arrest, as time-barred, with leave to amend to allege a factual basis  
24 supporting equitable tolling. The court also dismissed all claims against the Regents, on  
25 the ground of Eleventh Amendment immunity, with leave to amend to allege claims for  
26 prospective injunctive relief against UCSF police officers and librarians in their individual  
27 capacities. The court noted, however, that any such claims might be subject to dismissal if  
28 Kemp failed to allege facts showing that they related back to the date of filing the original

1 complaint. Finally, the court dismissed the ADA claim for failure to state a claim, because  
2 plaintiff had failed to articulate a cognizable disability or to allege that the discrimination  
3 was “by reason of” the alleged disability.

4 Kemp filed the first amended complaint on September 15, 2010. He re-alleged the  
5 First and Fourth Amendment claims based on the May 3, 2007, and October 1, 2007,  
6 arrests, but this time added a claim under the Fourteenth Amendment. He also re-alleged  
7 the ADA claim. He seeks damages and injunctive relief.

8 Named as defendants are UCSF Chief of Police Pamela E. Roskowski; Officer Tim  
9 Suttles (sued as Officer Suggles), Officer Henry Yee, Officer Edmund Huang, Officer Arthur  
10 Tillis (sued as Officer Artur Tilis); Detective Mary Snyder (sued as Officer Snyder); Officer  
11 Edson Veloro (deceased) and/or his estate; and “clerks” Andres Panado and Art  
12 Townsend. Defendants now seek an order dismissing the FAC for failure to state a claim.

### 13 DISCUSSION

#### 14 A. Legal Standard

15 A motion to dismiss under Rule 12(b)(6) tests for the legal sufficiency of the claims  
16 alleged in the complaint. Ileto v. Glock, Inc., 349 F.3d 1191, 1199-1200 (9th Cir. 2003).  
17 Review is limited to the contents of the complaint. Allarcom Pay Television, Ltd. v. Gen.  
18 Instrument Corp., 69 F.3d 381, 385 (9th Cir. 1995). To survive a motion to dismiss for  
19 failure to state a claim, a complaint generally must satisfy only the minimal notice pleading  
20 requirements of Federal Rule of Civil Procedure 8.

21 Rule 8(a)(2) requires only that the complaint include a “short and plain statement of  
22 the claim showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). Specific  
23 facts are unnecessary – the statement need only give the defendant “fair notice of the claim  
24 and the grounds upon which it rests.” Erickson v. Pardus, 551 U.S. 89, 93 (citing Bell  
25 Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007)). All allegations of material fact are  
26 taken as true. Id. at 94. However, a plaintiff’s obligation to provide the grounds of his  
27 entitlement to relief “requires more than labels and conclusions, and a formulaic recitation  
28 of the elements of a cause of action will not do.” Twombly, 550 U.S. at 555 (citations and

1 quotations omitted). Rather, the allegations in the complaint “must be enough to raise a  
2 right to relief above the speculative level.” Id.

3 A motion to dismiss should be granted if the complaint does not proffer enough facts  
4 to state a claim for relief that is plausible on its face. See id. at 558-59. “[W]here the  
5 well-pleaded facts do not permit the court to infer more than the mere possibility of  
6 misconduct, the complaint has alleged-but it has not ‘show[n]’-that the pleader is entitled to  
7 relief.” Ashcroft v. Iqbal, 556 U.S. \_\_\_, 129 S.Ct. 1937, 1950 (2009).

8 B. Defendants’ Motion

9 1. Constitutional claims

10 Defendants argue that the § 1983 claim as to the May 3, 2007 arrest is time-barred  
11 (as stated by the court in the July 22, 2010 order), and that Kemp has not pled facts  
12 sufficient to show that the statute of limitations should be equitably tolled. They also  
13 contend that the § 1983 claims as to both arrests are time-barred because Kemp has not  
14 and cannot show that the claims against the newly-named defendants relate back to the  
15 date the original complaint was filed. Finally, defendants argue that the ADA claims should  
16 be dismissed because Kemp has dropped the Regents from the lawsuit, and ADA Title II  
17 does not provide for liability against individuals sued in their individual capacity.

18 The court agrees that Kemp has not alleged facts sufficient to show that the statute  
19 of limitations should be equitably tolled as to the claim regarding the May 3, 2007 arrest.  
20 Specifically, he has alleged no facts showing that he had a good faith basis for waiting a  
21 year before filing his state court complaint and the nearly identical federal court complaint,  
22 as directed by the court in the July 22, 2010 order.

23 Rather, Kemp has attempted to re-allege the claim on a “continuing violations”  
24 theory. The court rejected this theory in the July 22, 2010 order, on the ground that Kemp  
25 alleged “discrete acts occurring outside the limitations period,” and that “such acts ‘are not  
26 actionable if time-barred, even when they are related to acts alleged in timely filed  
27 charges.’” Order at 5 (quoting National R.R. Passenger Corp. v. Morgan, 536 U.S. 101,  
28 122 (2002)).

1 The court also agrees with defendants that the claims against the newly-added  
2 defendants in their individual capacities do not “relate back” to the date the original  
3 complaint was filed. Where an amended pleading changes the party against whom a claim  
4 is asserted, the amendment will related back to the filing date of the original pleading

5 if, within the period provided by Rule 4(m) for serving the summons and  
6 complaint, the party to be brought in by amendment:

7 (i) received such notice of that action that it will not be prejudiced in defending  
8 on the merits; and

9 (ii) knew or should have known that the action would have been brought  
10 against it, but for a mistake concerning the proper party’s identity.

11 Fed. R. Civ. P. 15(c)(1)(C).

12 Here, plaintiff has alleged no facts showing that, within the 120-day period under  
13 Federal Rule of Civil Procedure 4(m), any one of the newly-named defendants received  
14 notice of this action or knew or should have known that they would have been named as  
15 defendants in this action but for a mistake in identity. For the reasons argued by  
16 defendants in their motion, the court finds that plaintiff has not established that the claims  
17 against the newly-named defendants relate back to the date the complaint was filed.

18 Finally, as for the claims against the newly-named defendants in their official  
19 capacities, plaintiff has not alleged a claim for prospective injunctive relief from an ongoing  
20 violation of federal law. See Wilbur v. Locke, 423 F.3d 1101, 1111 (9th Cir. 2005) (courts  
21 recognize an exception to the Eleventh Amendment bar for suits for prospective declaratory  
22 and injunctive relief against state officers, sued in their official capacities, to enjoin an  
23 alleged ongoing violation of federal law).

24 2. ADA claim

25 As for the ADA claim, the court agrees that it too must be dismissed for the reason  
26 argued by defendants – that is, because the ADA does not provide for liability against  
27 defendants sued in their individual capacity. See Vinson v. Thomas, 288 F.3d 1145, 1156  
28 (9th Cir. 2002); Bohnert v. Mitchell, 2010 WL 4269569 at \*5 (D. Ariz., Oct. 26, 2010).  
Further, the court finds that granting Kemp leave to amend to assert the ADA claim against

1 the Regents would be futile. In the July 22, 2010 order, the court instructed Kemp that he  
2 “must allege facts showing that he suffers from an impairment that limits one or more major  
3 life activities, and that the Regents discriminated against him because of that disability.”  
4 Here, however, he has not alleged facts showing that he was discriminated against  
5 because of his disability.

6 Kemp claims that he is “disabled with nervous conditions to wit: bipolar syndrome,  
7 noise hyper-accusivity and agitated depression, for which disabilities he receives SSI  
8 assistance.” FAC at 10. He asserts that these conditions “cripple his ability to read,  
9 concentrate, and think in a noisy or even unquiet environment that would not prevent such  
10 activities by persons not so disabled.” Id. Kemp also alleges that he was denied the  
11 benefits of the UCSF library, and “was discriminated against by negligent UCSF library  
12 clerks and staff, and by authoritarian UCSF police, who never would respond to assist with  
13 plaintiff’s legitimate and reasonable requests for help with noisy, disruptive library patrons  
14 and with needed enforcement of posted rules.” Id. at 11. He asserts that defendants  
15 “looked down upon [him] as a crank, chronic complainer and trouble maker” and that he  
16 “was not recognized as the obviously mentally and emotionally disabled individual who he  
17 truly is.” Id.

18 Kemp asserts further that in denying him the benefits of the library, defendants failed  
19 to accommodate his disability, although he also contends that “[i]t was not incumbent upon  
20 plaintiff, vis-à-vis the ADA, to verbally disclose his disabilities to staff and police,” because  
21 those disabilities “should be manifestly obvious to officials of a medical library and a  
22 community-oriented police department who see, assist, and otherwise deal with such  
23 mentally and emotionally disabled persons on a daily basis.” Id. He claims that defendants  
24 discriminated against him because they “found it easier to have [him] gone than to help him  
25 as required by the ADA.” Id. He characterizes defendants as “a self-serving sociological  
26 ingroup that is prejudiced for its own comfort and convenience against a lone disabled  
27 outsider whose lawful requests they perceive to be a threat to their own self-biased official  
28 regime, social ease and self-preferential treatment.” Id. at 11-12.

1 Title II of the ADA provides that “no qualified individual with a disability shall, by  
2 reason of such disability, be excluded from participation in or be denied the benefits of the  
3 services, programs, or activities of a public entity, or be subjected to discrimination by any  
4 such entity.” 42 U.S.C. § 12132. ADA Title II not only prohibits public entities from  
5 discriminating against the disabled, but also prohibits public entities from excluding the  
6 disabled from participating in or benefitting from a public program, activity, or service “solely  
7 by reason of disability.” Weinreich v. Los Angeles County Metro. Transp. Auth., 114 F.3d  
8 976, 978-79 (9th Cir. 1997); see also Alexander v. Choate, 469 U.S. 287, 301-02 (1985);  
9 Lee v. City of Los Angeles, 250 F.3d 668, 691 (9th Cir. 2001).

10 Here, Kemp does not allege that defendants denied him access to library services.  
11 Indeed, based on the allegations in the FAC, it appears that he was a long-time patron of  
12 the UCSF library before his arrest on May 3, 2003. Instead, his ADA complaint is based on  
13 the claim that library staff and UCSF police refused to enforce the “rules” of the library – no  
14 eating, no talking, no making noise – in the way that Kemp believed the rules should have  
15 been enforced, with the result that his ability to read and concentrate while in the library  
16 was affected.

17 Kemp has adequately alleged that he suffers from certain mental disabilities, but he  
18 has pled absolutely no facts showing that defendants discriminated against him, or that  
19 they excluded him from participation in – or denied him the benefits of the services,  
20 programs, or activities of – the UCSF library because of his disability. Kemp has had two  
21 opportunities to state a claim under the ADA. Accordingly, the court finds that granting  
22 leave to re-allege the ADA claim would be futile, and that the claim should be dismissed  
23 with prejudice.

### 24 **CONCLUSION**

25 In accordance with the foregoing, the court GRANTS defendants’ motion to dismiss  
26 the first amended complaint. Because plaintiff has already had two opportunities to state  
27 claims of both constitutional and ADA violations, the court finds that leave to amend would  
28 be futile. Accordingly, the dismissal is without leave to amend.

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The date for the hearing on the motion, previously set for Wednesday, November 24, 2010, is VACATED.

**IT IS SO ORDERED.**

Dated: November 18, 2010



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PHYLLIS J. HAMILTON  
United States District Judge