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2
3 IN THE UNITED STATES DISTRICT COURT
4 FOR THE NORTHERN DISTRICT OF CALIFORNIA
5

6 MICHELE FOTINOS, on behalf of
7 herself and as Guardian ad Litem
8 for her minor children, R.F. and
9 A.F.,

10 Plaintiff,

11 v.

12 JOHN FOTINOS; DAWN GROVER; RENEE
13 LA FARGE; BONNIE MILLER; KAMALA
14 HARRIS, Attorney General; JAYNE
15 KIM, Chief Trial Counsel, State
16 Bar of California; ROBYN PITTS,
17 City of Belmont Police Officer;
18 MARK REED, San Mateo County
19 Deputy Sheriff; PATRICK CAREY,
20 San Mateo County Deputy Sheriff;
21 SHANNON MORGAN; CITY OF BELMONT;
22 COUNTY OF SAN MATEO; and RENEE
23 LAFARGE,

24 Defendant.
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No. C 12-953 CW

ORDER GRANTING
DEFENDANTS'
MOTIONS TO DISMISS
AND DENYING
PLAINTIFF'S MOTION
FOR LEAVE TO AMEND

United States District Court
For the Northern District of California

Defendant John Fotinos, Defendant Dawn Grover, Defendant
Renee La Farge, Defendant Bonnie Miller, Defendant Kamala Harris,
Defendant Jayne Kim, Defendant City of Belmont, and Defendants
County of San Mateo, Mark Reed, Patrick Carey and Shannon Morgan
(San Mateo County Defendants) have filed motions to dismiss in
this case. Defendant Miller also moves to strike the complaint
pursuant to California's anti-Strategic Lawsuit Against Public
Participation (anti-SLAPP) statute. Plaintiff has filed
oppositions to Defendant Harris's motion, Defendant Miller's
motion, Defendant City of Belmont's motion, and the San Mateo

1 County Defendants' motions. Plaintiff has not opposed Defendant
2 J. Fotinos's motion, Defendant Grover's motion, Defendant La
3 Farge's motion or Defendant Kim's motion. Plaintiff has filed a
4 motion for leave to amend or supplement the First Amended
5 Complaint. In that motion, Plaintiff's counsel "request[s] that
6 rather than being required to file an opposition to Motions to
7 Dismiss of Defendants Kim, La Farge, J. Fotinos, and Grover, I be
8 allowed to amend/supplement to include the facts that I set out in
9 this motion." Defendants Kim, La Farge and Lee have filed
10 oppositions to the motion for leave to amend. The motions were
11 decided on the papers. Having considered the parties' papers, the
12 Court GRANTS in part Defendant La Farge's motion to dismiss
13 (Docket No. 18), GRANTS Defendant Harris's motion to dismiss
14 (Docket No. 22), GRANTS Defendant Kim's Motion to dismiss (Docket
15 No. 26), GRANTS in part Defendant J. Fotinos's motion to dismiss
16 (Docket No. 33), GRANTS in part Defendant Grover's motion to
17 dismiss (Docket No. 34), GRANTS in part Defendant Miller's motion
18 to dismiss and DENIES her motion to strike (Docket No. 58), GRANTS
19 Defendant City of Belmont's motion to dismiss (Docket No. 61),
20 GRANTS the San Mateo County Defendants' motion to dismiss (Docket
21 No. 62), and DENIES the motion for leave to amend or supplement
22 (Docket No. 46).

23 BACKGROUND

24 This case arises out of a nine-year custody battle between
25 Plaintiff Michele Fotinos and her ex-husband, Defendant John
26 Fotinos. In her complaint, Plaintiff accuses her ex-husband of
27 physically and emotionally abusing their two children, R.F. and
28 A.F. and alienating them from her. After numerous setbacks in her

1 efforts to gain custody of her children in state court, Plaintiff
2 filed this lawsuit against numerous Defendants on behalf of
3 herself and as guardian ad litem for R.F. and A.F. Magistrate
4 Judge James granted Plaintiff's ex parte application for
5 appointment as guardian ad litem on March 22, 2012. Docket No.
6 11. The named Defendants are John Fotinos and his wife, Dawn
7 Grover; Bonnie Miller, the children's former court-appointed
8 counsel; the City of Belmont; Belmont police officer Robyn Pitts¹;
9 San Mateo County; San Mateo County deputy sheriffs Mark Reed and
10 Patrick Carey; Renee La Farge, a former reunification therapist
11 for Plaintiff and her children; Shannon Morgan, a San Mateo County
12 social worker; Jayne Kim, Chief Trial Counsel for the California
13 State Bar; and Kamala Harris, Attorney General of the state of
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26 ¹ Defendant Robyn Pitts has not been served. It has been
27 more than 120 days since this action commenced. Accordingly,
28 Plaintiff's claims against Pitts are dismissed. See Fed. R. Civ.
P. 4(m).

1 California. Plaintiff alleges eleven causes of action, six of
2 which are federal causes of action.²

3 DISCUSSION

4 I. Plaintiff's Motion for Leave to Amend

5 Instead of opposing several of the motions to dismiss,
6 Plaintiff has filed an "Ex Parte Motion for Leave to
7 Amend/Supplement First Amended Complaint." Plaintiff provides no
8 basis for filing her motion ex parte in violation of Civil Local
9 Rule 7-10 and she has not attached a copy of the proposed amended
10 complaint in violation of Civil Local Rule 10-1. Moreover,
11 Plaintiff's motion does not provide any grounds for granting leave

12 ² Plaintiff also alleges five state law claims against
13 Defendants J. Fotinos, Grover, Miller and La Farge. Title 28
14 U.S.C. section 1367(c)(2) authorizes district courts to decline to
15 exercise supplemental jurisdiction over a state law claim if "the
16 claim substantially predominates over the claim or claims over
17 which the district court has original jurisdiction." In
18 determining whether to decline to exercise supplemental
19 jurisdiction, the Court should consider whether remanding the rest
20 of the case to state court will accommodate the values of
21 "economy, convenience, fairness, and comity." Executive Software
22 North America, Inc. v. United States District Court, 24 F.3d 1545,
23 1557 (9th Cir. 1994), overruled on other grounds by Cal. Dep't of
24 Water Res. v. Powerex Corp., 533 F.3d 1087 (9th Cir. 2008).

25 At this time, the Court dismisses all of Plaintiff's federal
26 claims. Although some of Plaintiff's claims have been dismissed
27 with leave to amend, there is a possibility that Plaintiff will
28 not be able to pursue her federal claims. If Plaintiff is unable
to amend her complaint to pursue her federal claims, it will be
more efficient for the state court to evaluate Plaintiff's state
law claims and the values of economy, convenience, fairness, and
comity will favor dismissing the state law claims without
prejudice to refile in state court. Accordingly, the Court will
not now decide Defendants' motions to dismiss to the extent that
they seek dismissal of Plaintiff's state law claims. If Plaintiff
successfully amends her complaint to state one or more federal law
claims against one or more of these Defendants, the Court will
reconsider Defendants' motions to dismiss Plaintiff's state law
claims.

1 to amend, and the facts and law to which the motion and attached
2 declaration refer are not sufficient to overcome the deficiencies
3 in her complaint identified in Defendants' motions to dismiss.

4 Plaintiff's motion for leave to amend/supplement is denied.

5 II. Motion to Strike Complaint Pursuant to Anti-SLAPP Statute

6 Defendant Miller asserts that the complaint must be stricken
7 under California Code of Civil Procedure § 425.16, California's
8 anti-SLAPP statute. However, the anti-SLAPP statute can only be
9 applied to state law causes of action. See Hilton v. Hallmark
10 Cards, 599 F.3d 894, 901 (9th Cir. 2010). Because the Court
11 dismisses all of Plaintiff's federal law claims, it does not reach
12 Plaintiff's state law claims. To the extent Defendant Miller
13 seeks to strike Plaintiff's federal claims pursuant to the anti-
14 SLAPP statute, her motion is denied. To the extent Defendant
15 Miller seeks to strike Plaintiff's state law claims, her motion is
16 denied without prejudice to reconsideration if Plaintiff is able
17 to successfully amend her complaint to state a federal law claim.

18 III. Lack of Jurisdiction

19 Subject matter jurisdiction is a threshold issue which goes
20 to the power of the court to hear the case. Federal subject
21 matter jurisdiction must exist at the time the action is
22 commenced. Morongo Band of Mission Indians v. Cal. State Bd. of
23 Equalization, 858 F.2d 1376, 1380 (9th Cir. 1988). A federal
24 court is presumed to lack subject matter jurisdiction until the
25 contrary affirmatively appears. Stock W., Inc. v. Confederated
26 Tribes, 873 F.2d 1221, 1225 (9th Cir. 1989).

27 Dismissal is appropriate under Rule 12(b)(1) when the
28 district court lacks subject matter jurisdiction over the claim.

1 Fed. R. Civ. P. 12(b)(1). A Rule 12(b)(1) motion may either
2 attack the sufficiency of the pleadings to establish federal
3 jurisdiction, or allege an actual lack of jurisdiction which
4 exists despite the formal sufficiency of the complaint. Thornhill
5 Publ'g Co. v. Gen. Tel. & Elecs. Corp., 594 F.2d 730, 733 (9th
6 Cir. 1979); Roberts v. Corrothers, 812 F.2d 1173, 1177 (9th Cir.
7 1987).

8 A. Domestic Relations Exception

9 Defendants La Farge, J. Fotinos and Grover argue that this
10 Court should decline jurisdiction over Plaintiff's claims because
11 they are barred by the domestic relations exception. However,
12 this case is distinguishable from the cases cited by Defendants.
13 In this case, Plaintiff alleges constitutional violations related
14 to the divorce and custody proceedings in state court. Unlike
15 Peterson v. Babbitt, cited by Defendant La Farge, Plaintiff does
16 not allege that the state court's decision in this case violates
17 her constitutional rights. 708 F.2d 465 (9th Cir. 1983). Rather,
18 her claims are based on the conduct of various parties who took
19 part in the state court proceedings. Defendant La Farge's
20 contention--that the "core issue" in this case "is the issue of
21 visitation/custody and the parental status" of Plaintiff and
22 Defendant J. Fotinos--is not well taken. La Farge Motion to
23 Dismiss at 8-9. Accordingly, Defendants' motions are denied to
24 the extent they rely on the domestic relations exception.

25 B. Rooker-Feldman Doctrine

26 Defendants La Farge, J. Fotinos and Grover also argue that
27 Plaintiff's claims are barred by the Rooker-Feldman doctrine, see
28 Rooker v. Fidelity Trust Co., 263 U.S. 412 (1923); District of

1 Columbia Court of Appeals v. Feldman, 460 U.S. 462 (1983), because
2 "Plaintiffs are seeking to revise one or more family court orders
3 as to her custodial/visitation rights." La Farge Motion to
4 Dismiss at 9. While Plaintiff expresses her disagreement with the
5 results of the family court proceedings, she does not seek any
6 modification of the state court orders, nor can her claims be
7 characterized as "a forbidden de facto appeal of a state court
8 judgment." Noel v. Hall, 341 F.3d 1146, 1165 (9th Cir. 2003).
9 Accordingly Defendants' motions to dismiss are denied to the
10 extent they rely on the Rooker-Feldman Doctrine.

11 C. Quasi-Judicial Immunity

12 Defendants La Farge and Miller argue that they are entitled
13 to quasi-judicial immunity because of their roles in the state
14 court custody litigation. La Farge acted as the children's court-
15 appointed attorney and Miller acted as the court-ordered
16 reunification therapist for Plaintiff and her children. Plaintiff
17 concedes that Miller is entitled to quasi-judicial immunity for
18 all actions taken while appointed as the children's attorney.³
19 However, Plaintiff's claims are based, at least in part, on her
20 allegations that, after being discharged by the state court, both
21 La Farge and Miller continued to act to influence the children's
22 testimony in the ongoing proceedings. See, e.g., 1AC ¶¶ 46, 47,
23 191-205. Accordingly, to the extent that Plaintiff's claims are
24 based on actions taken after La Farge and Miller were discharged
25 by the state court, their motions to dismiss based on quasi-
26 judicial immunity are denied.

27 _____
28 ³ As noted above, Plaintiff has not filed an opposition to
Defendant La Farge's motion to dismiss.

1 Nonetheless, Plaintiff's complaint also includes allegations
2 regarding actions that La Farge and Miller made while appointed by
3 the state court. If Plaintiff files an amended complaint, she
4 shall not rely on any alleged unlawful acts by La Farge or Miller
5 during the times they were acting as court-appointed reunification
6 therapist or court-appointed counsel respectively.

7 D. Noerr-Pennington Doctrine

8 Defendant Miller also moves to dismiss the complaint against
9 her based on the Noer-Pennington doctrine. See Eastern Railroad
10 Presidents Conference v. Noerr Motor Freight, Inc., 365 U.S. 127
11 (1961); United Mine Workers v. Pennington, 381 U.S. 657 (1965).
12 Defendant Miller asserts that, even though Plaintiff's claims are
13 based on conduct alleged to have occurred after Defendant Miller
14 was no longer engaged as the children's counsel, she "was
15 conceivably using her training and expertise as an attorney to
16 advise the children and obviously acting in her capacity as a
17 lawyer to allegedly advise Defendant J. Fotinos." Miller Reply at
18 8. Accordingly, Miller asserts, Plaintiff has only alleged that
19 Miller acted in a manner incidental to the underlying custody
20 dispute and Miller's conduct should therefore be protected by the
21 Noer-Pennington doctrine. However, Miller has provided no
22 authority to support her contention that an individual who is
23 neither a party nor representing a party is protected by the Noer-
24 Pennington doctrine. The cases she cites are distinguishable.
25 See, e.g., Columbia Pictures Industries, Inc. v. Professional Real
26 Estate Investors, Inc., 944 F.2d 1525, 1528 (9th Cir. 1991) ("A
27 decision to accept or reject an offer of settlement is conduct
28 incidental to the prosecution of the suit and not a separate and

1 distinct activity which might form the basis for antitrust
2 liability."); Freeman v. Lasky, Haas & Cohler, 410 F.3d 1180, 1185
3 (9th Cir. 2005) ("Discovery, like settlement talks, is 'conduct
4 incidental to' a petition . . ."). Defendant Miller's motion to
5 dismiss is denied to the extent it relies on the Noer-Pennington
6 Doctrine.

7 IV. Failure to State a Claim

8 A complaint must contain a "short and plain statement of the
9 claim showing that the pleader is entitled to relief." Fed. R.
10 Civ. P. 8(a). On a motion under Rule 12(b)(6) for failure to
11 state a claim, dismissal is appropriate only when the complaint
12 does not give the defendant fair notice of a legally cognizable
13 claim and the grounds on which it rests. Bell Atl. Corp. v.
14 Twombly, 550 U.S. 544, 555 (2007). In considering whether the
15 complaint is sufficient to state a claim, the court will take all
16 material allegations as true and construe them in the light most
17 favorable to the plaintiff. NL Indus., Inc. v. Kaplan, 792 F.2d
18 896, 898 (9th Cir. 1986). However, this principle is inapplicable
19 to legal conclusions; "threadbare recitals of the elements of a
20 cause of action, supported by mere conclusory statements," are not
21 taken as true. Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009)
22 (citing Twombly, 550 U.S. at 555).

23 When granting a motion to dismiss, the court is generally
24 required to grant the plaintiff leave to amend, even if no request
25 to amend the pleading was made, unless amendment would be futile.
26 Cook, Perkiss & Liehe, Inc. v. N. Cal. Collection Serv. Inc., 911
27 F.2d 242, 246-47 (9th Cir. 1990). In determining whether
28 amendment would be futile, the court examines whether the

1 complaint could be amended to cure the defect requiring dismissal
2 "without contradicting any of the allegations of [the] original
3 complaint." Reddy v. Litton Indus., Inc., 912 F.2d 291, 296 (9th
4 Cir. 1990).

5 Although the court is generally confined to consideration of
6 the allegations in the pleadings, when the complaint is
7 accompanied by attached documents, such documents are deemed part
8 of the complaint and may be considered in evaluating the merits of
9 a Rule 12(b)(6) motion. Durning v. First Boston Corp., 815 F.2d
10 1265, 1267 (9th Cir. 1987).

11 A. First Cause of Action--42 U.S.C. § 1985(2)

12 Plaintiff alleges that Defendants J. Fotinos, Grover, Miller,
13 and La Farge conspired "for the purpose of impeding, hindering,
14 obstructing, or defeating the due course of justice in the custody
15 proceeding in the California superior court" in violation of Title
16 42 U.S.C. § 1985(2). Plaintiff alleges that these Defendants did
17 so by coercing the children to testify falsely in the state court
18 proceedings.

19 Plaintiff makes clear that she brings her claim pursuant to
20 the second clause of § 1985(2), which provides that an injured
21 party has a cause of action against any of the conspirators

22 if two or more persons conspire for the purpose of
23 impeding, hindering, obstructing, or defeating, in any
24 manner, the due course of justice in any State or
25 Territory, with intent to deny to any citizen the equal
26 protection of the laws, or to injure him or his property
for lawfully enforcing, or attempting to enforce, the
right of any person, or class of persons, to the equal
protection of the laws.

27 42 U.S.C. § 1985(2). The Ninth Circuit has held, "A cognizable
28 claim under this statute requires an allegation of a class-based,

1 invidiously discriminatory animus." Phillips v. International
2 Ass'n of Bridge Workers, Local 118, 556 F.2d 939, 941 (9th Cir.
3 1977).

4 Plaintiff has only made a bare allegation that the relevant
5 Defendants acted with the intent to deny her and her children
6 "equal protection of the law as victims of domestic abuse." 1AC

7 ¶ 286. However, the Supreme Court has held,

8 Discriminatory purpose . . . implies more than intent as
9 volition or intent as awareness of consequences. It
10 implies that the decisionmaker . . . selected or
11 reaffirmed a particular course of action at least in
part "because of," not merely "in spite of," its adverse
effects upon an identifiable group.

12 Bray v. Alexandria Women's Health Clinic, 506 U.S. 263, 272-73
13 (1993) (citations omitted). Plaintiff has made no allegations
14 suggesting that any conspiracy, assuming that one existed, was
15 motivated by animus against victims of domestic violence. Rather,
16 the complaint alleges that the conspiracy operated to prevent
17 Plaintiff from regaining custody of her children. See, e.g. 1AC
18 ¶ 291 (actions taken "for the sole purpose of defeating M.
19 Fotinos' OSC for change of custody"); ¶ 286 (actions taken "so
20 that M. Fotinos would not regain custody of her children"); ¶ 288
21 (actions taken "to defeat their mother's claim for custody").⁴

24 ⁴ In her opposition to Defendant Miller's Motion to Dismiss,
25 Plaintiff asserts that her claim is based on her and her
26 children's status as victims of domestic violence, her and R.F.'s
27 status as women, and her children's national origin. Docket No.
28 66 at 10. However, the 1AC similarly fails to allege that any of
the conspirators acted because of her or her daughter's gender, or
her children's national origin.

1 Moreover, Plaintiff has failed to establish that victims of
2 domestic violence are a protected class. For purposes of
3 § 1985(3) claims, the Ninth Circuit has extended the requirement
4 of class-based animus "beyond race only when the class in question
5 can show that there has been a governmental determination that its
6 members require and warrant special federal assistance in
7 protecting their civil rights." Schultz v. Sundberg, 759 F.2d
8 714, 718 (9th Cir. 1985). In other words, to state a claim
9 pursuant to § 1985(3), it is required "either that the courts have
10 designated the class in question a suspect or quasi-suspect
11 classification requiring more exacting scrutiny or that Congress
12 has indicated through legislation that the class required special
13 protection." Id.

14 The Ninth Circuit has suggested that this requirement of a
15 suspect or quasi-suspect class also applies to claims pursuant to
16 the second clause of § 1985(2) such as Plaintiff's. In Portman v.
17 County of Santa Clara, 995 F.2d 898, 909 (9th Cir. 1993), the
18 Ninth Circuit held that a plaintiff had no cause of action
19 pursuant to the second clause of § 1985(2) because he failed to
20 allege "that the County denied him access to state courts because
21 he was a member of a protected class." See also Bagley v. CMC
22 Real Estate Corp., 923 F.2d 758, 763 (9th Cir. 1991) (holding that
23 the district court properly rejected the plaintiff's § 1985(2)
24 claim because the plaintiff "failed to assert his membership in a
25 protected class or any denial of equal protection"); Kimble v.
26 D.J. McDuffy, Inc., 648 F.2d 340, 347 (5th Cir. 1981) ("If racial
27 or class-based animus is required by Section 1985(3), it is
28 required by Section 1985(2) as well.") (overruled as to the first

1 clause of § 1985(2) by Kush v. Rutledge, 460 U.S. 719, 726
2 (1983)).

3 District courts have also required allegations of membership
4 in a protected class in order to state a claim pursuant to the
5 second clause of § 1985(2). See, e.g., Armster v. County of
6 Riverside, 2011 U.S. Dist. LEXIS 154767 (C.D. Cal.) ("To state a
7 claim under § 1985(2) or (3), a plaintiff must allege (1) that
8 some racial, or perhaps otherwise class-based, invidiously
9 discriminatory animus lay behind the conspirator's action . . .")
10 (internal quotation marks omitted); Moore v. City of Ceres, 2011
11 U.S. Dist. LEXIS 130556, *20 (C.D. Cal.) (finding that the
12 plaintiff failed to state a claim pursuant to § 1985(2) because he
13 had not "alleged that any Defendant denied him access to state
14 courts because he was a member of a protected class").

15 Plaintiff provides no basis for a finding that victims of
16 domestic violence are a suspect or quasi-suspect class as required
17 for a § 1985(2) claim. Her citation to two cases in which § 1983
18 equal protection claims based on allegations that the police
19 failed to provide adequate protection to victims of domestic
20 violence were allowed to proceed is unavailing. For purposes of
21 § 1983, "membership in a protected class is not a prerequisite to
22 the entitlement to equal protection, it merely factors into the
23 level of scrutiny courts will use in reviewing certain
24 governmental classifications." Bari v. Held, 1992 U.S. Dist.
25 LEXIS 13634, *53 (N.D. Cal.). Accordingly the fact that cases
26 have been allowed to proceed with such § 1983 equal protection
27 claims does not itself establish that victims of domestic violence
28 are a protected class for purposes of a § 1985(2) claim.

1 Moreover, neither of the cases cited reached the question of
2 whether victims of domestic violence are members of a suspect or
3 quasi-suspect class. In Estate of Macias v. Ihde, 219 F.3d 1018
4 (9th Cir. 2000), a victim of domestic violence was murdered by her
5 husband. Her survivors filed a § 1983 action alleging that
6 various law enforcement officials denied her "right to equal
7 protection by providing her with inferior police protection on
8 account of her status as a woman, a Latina, and a victim of
9 domestic violence." Id. at 1019. The district court granted a
10 motion for summary judgment pursuant to Federal Rule of Civil
11 Procedure 56, finding that there was no causal link between the
12 defendants' conduct and the murder. Id. at 1020. The Ninth
13 Circuit reversed, holding that "the district court erred as a
14 matter of law in concluding that the alleged constitutional
15 deprivation was the murder." Id. at 1028. Neither the district
16 court nor the Ninth Circuit reached the question of whether
17 victims of domestic violence are members of a protected class.
18 Id.

19 In Balisteri v. Pacifica Police Dep't, 901 F.2d 696 (9th Cir.
20 1988) (overruled in part on other grounds by DeShaney v. Winnebago
21 Dep't of Social Servs., 489 U.S. 189 (1989)), the Ninth Circuit
22 held that the district court erred in dismissing the plaintiff's
23 § 1983 equal protection claim based on an alleged intent "to treat
24 domestic cases less seriously than other assaults." Id. at 701.
25 As noted above, that a plaintiff could pursue this § 1983 claim
26 does not establish that victims of domestic violence are a
27 protected class for purposes of § 1985(2). Indeed, the Ninth
28 Circuit has only applied rational basis review to classifications

1 based on status as a victim of domestic violence. See Navarro v.
2 Block, 72 F.3d 712, 717 (9th Cir. 1996) ("even absent evidence of
3 gender discrimination, the Navarros' equal protection claim still
4 survives because they could prove that the domestic violence/non-
5 domestic violence classification fails even the rationality
6 test").

7 Accordingly, Plaintiff's § 1985(2) claim is dismissed. If
8 Plaintiff can allege, consistent with her original complaint,
9 additional facts sufficient to establish that Defendants acted out
10 of animus against her and her children because they are members of
11 a recognized protected class, she may replead this claim in her
12 second amended complaint.

13 B. Seventh Cause of Action--RICO

14 Plaintiff alleges two separate schemes under the Racketeer
15 Influenced and Corrupt Organizations Act (RICO). "RICO provides a
16 private cause of action for '[a]ny person injured in his business
17 or property by reason of a violation of section 1962 of this
18 chapter.'" Hemi Group, LLC v. City of New York, 130 S. Ct. 983,
19 987 (2010) (quoting 18 U.S.C. § 1964(c)). Section 1962 contains
20 the substantive criminal RICO provisions.

21 To state a claim under RICO, Plaintiff must allege a pattern
22 of racketeering activity. 18 U.S.C. § 1961. To establish a
23 pattern of racketeering activity, a plaintiff's allegations must
24 show that the predicate acts are related ("relatedness
25 requirement"), "and that they amount to or pose a threat of
26 continued criminal activity" ("continuity requirement"). H.J.,
27 Inc. v. Northwestern Bell Tel. Co., 492 U.S. 229, 239 (1989)
28 (emphasis in original).

1 A plaintiff may satisfy the continuity requirement by
2 alleging either "closed-ended" or "open-ended" continuity.
3 Closed-ended continuity involves "a series of related predicates
4 extending over a substantial period of time." H.J., 492 U.S. at
5 242; see also Religious Technology Center v. Wollersheim, 971 F.2d
6 364, 366-67 (9th Cir. 1992). Open-ended continuity involves "a
7 specific threat of repetition extending indefinitely into the
8 future," or predicate acts that "are part of an ongoing entity's
9 regular way of doing business." H.J., 492 U.S. at 242; Ticor
10 Title Ins. Co. v. Florida, 937 F.2d 447, 450 (9th Cir. 1991).

11 Where the predicate acts were designed to bring about a
12 single event or injury to a single plaintiff, continuity is not
13 sufficiently plead. See, e.g., Medallion Television Enterprises,
14 Inc. v. SelectTV of California, Inc., 833 F.2d 1360, 1364 (9th Cir.
15 1987) (two predicate acts aimed at fraudulent inducement to enter
16 a contract); Religious Technology Center, 971 F.2d at 366 (only
17 goal of defendants was successful prosecution of their state
18 lawsuit); Sever v. Alaska Pulp Corp., 978 F.2d 1529, 1535 (9th
19 Cir. 1992) (defendants' acts served single purpose of
20 impoverishing plaintiff).

21 In Sever, a single plaintiff brought suit against his former
22 employers alleging that they had fired him, blacklisted him, and
23 induced a subsequent employer to fire him after he wrote articles
24 criticizing the defendant former employers and testified before
25 Congress to their economic detriment. The plaintiff's RICO claim
26 alleged that the defendants engaged in a pattern of racketeering
27 activity that damaged his ability to obtain employment. The lower
28 court dismissed the plaintiff's fourth amended complaint for

1 failure to state a RICO claim, in part because he had failed to
2 allege a pattern of racketeering. Id. at 1533. The Ninth Circuit
3 affirmed, holding, among other things, that the allegations did
4 not satisfy the continuity requirement set out in H.J., noting
5 that there was no suggestion that the defendants would have harmed
6 any other Congressional witnesses or that the alleged practices
7 had become a regular way of conducting business. Id. In
8 addition, the Court noted that "there was but a single victim
9 involved." Id. at 1535.

10 As in Sever, Plaintiff's complaint alleges only that
11 Defendants' "collective conduct is in a sense a single episode
12 having the singular purpose of" depriving Plaintiff of custody of
13 her children. Id. Accordingly, the Court finds that Plaintiff
14 has failed to allege a pattern of racketeering activity and
15 dismisses Plaintiff's RICO claims.

16 If Plaintiff can allege, consistent with her original
17 complaint, additional facts sufficient to establish a pattern of
18 racketeering activity, she may replead her RICO claims in her
19 second amended complaint.

20 C. Eighth Cause of Action--First Amendment Claim

21 Plaintiff alleges that Defendants Morgan, Carey and Reed
22 violated R.F.'s and her rights under the First Amendment to the
23 United States Constitution. Title 42 U.S.C. § 1983 "provides a
24 cause of action for the 'deprivation of any rights, privileges, or
25 immunities secured by the Constitution and laws' of the United
26 States." Wilder v. Virginia Hosp. Ass'n, 496 U.S. 498, 508 (1990)
27 (quoting 42 U.S.C. § 1983).
28

1 Plaintiff alleges that in late 2011 Defendant Morgan, a
2 social worker employed by San Mateo County's Child Protective
3 Services Department, "wrote a report designed to minimize and
4 cover up" child abuse suffered by her children. 1AC ¶ 358.
5 Plaintiff further alleges that Defendant Morgan violated an
6 unspecified "law on confidentiality" by providing a copy of the
7 report to J. Fotinos's attorney. 1Ac ¶ 359. Plaintiff alleges
8 that Defendants Carey and Reed, San Mateo County Deputy Sheriffs,
9 relied on those reports in failing to take seriously Plaintiff's
10 complaints of child abuse, thereby failing to fulfill their duties
11 under California law. 1AC ¶ 364. Plaintiff then alleges that
12 Defendants Morgan, Carey and Reed are "retaliating against"
13 Plaintiff and her children "in violation of the free speech clause
14 of the First Amendment" because the alleged evidence of her
15 daughter's abuse "is a reflection on the reckless, indifferent,
16 and deliberate disregard the San Mateo judges . . . have shown for
17 the mother and her children." 1AC ¶ 365.

18 Plaintiff's primary contentions are that Defendants Morgan,
19 Carey and Reed are violating provisions of California law. "As a
20 general rule, a violation of state law does not lead to liability
21 under § 1983." Campbell v. Burt, 141 F.3d 927, 930 (1998).
22 Plaintiff further asserts that, as a result of "Morgan making and
23 disseminating the false report" to Plaintiff's and J. Fotinos's
24 counsel, "M. Fotinos and R.F. are denied meaningful access to the
25 courts" because J. Fotinos's counsel provided a copy of the report
26 to the judge presiding over Plaintiff's request for a domestic
27 violence restraining order. 1AC ¶ 364. However, it is not clear
28 how providing a report by a Child Protective Services social

1 worker regarding alleged child abuse to a judge considering a
2 domestic violence restraining order is a violation of Plaintiff's
3 First Amendment rights.

4 Plaintiff's First Amendment claim is dismissed. If Plaintiff
5 can allege, consistent with her original complaint, additional
6 facts sufficient to establish a First Amendment claim against
7 Defendants Morgan, Carey and Reed, she may replead this claim in
8 her second amended complaint.

9 D. Ninth Cause of Action--Equal Protection and Due Process
10 Claim

11 Plaintiff next alleges that the same actions by Defendants
12 Morgan, Carey and Reed that underlie her § 1983 First Amendment
13 claim constituted a violation of Plaintiff's and her children's
14 rights to Due Process and their "equal protection rights" to child
15 protective and police services "as victims of domestic violence."
16 1AC ¶¶ 369, 372.

17 Plaintiff alleges that Defendant Morgan violated her and her
18 children's due process rights by providing the report regarding
19 alleged child abuse to J. Fotinos's attorney "knowing he would
20 forward it" to the judge presiding over Plaintiff's request for a
21 domestic violence restraining order. Plaintiff asserts that the
22 report is inadmissible under the California Evidence Code,
23 Plaintiff's counsel was not given the opportunity to cross examine
24 Morgan at the hearing, and the judge read the report "even before
25 the hearing had started." Even assuming that the report was
26 improperly considered by the judge, it is not clear how Defendant
27 Morgan can be held liable for the actions of J. Fotinos's attorney
28

1 in submitting the report to the court, or the action of the judge
2 in failing to strike the report.

3 Plaintiff further alleges that various shortcomings in the
4 manner in which Defendants Carey and Reed responded to R.F.'s
5 report of abuse by her father violated Plaintiff's and her
6 children's Due Process rights. 1AC ¶ 372. In other words,
7 Plaintiff asserts a Due Process claim based on the officers'
8 failure to act. However, "the Due Process Clauses generally
9 confer no affirmative right to governmental aid, even where such
10 aid may be necessary to secure life, liberty, or property
11 interests of which the government itself may not deprive the
12 individual." Deshaney v. Winnebago County Dep't of Social Svcs.,
13 489 U.S. 189, 196 (1989).

14 Plaintiff's Equal Protection claim also fails because
15 Plaintiff does not allege that any of the Defendants acted because
16 of her and her children's status as victims of domestic violence.
17 Accordingly she has failed to make a showing of discriminatory
18 intent necessary to support an equal protection claim. Navarro v.
19 Block, 72 F.3d 712, 716 n.5 (9th Cir. 1995) (quoting Personnel
20 Adm'r of Mass. v. Feeny, 442 U.S. 256, 279 (1979)). Indeed,
21 Plaintiff has alleged that Morgan acted "for damage control on
22 behalf of the San Mateo judicial establishment." 1AC ¶ 371. This
23 contradicts Plaintiff's allegation that Defendant Morgan acted
24 with discriminatory intent.

25 Plaintiff's Equal Protection and Due Process claim is
26 dismissed. If Plaintiff can allege, consistent with her original
27 complaint, additional facts sufficient to establish a claim
28

1 against Defendants Morgan, Carey and Reed, she may replead this
2 claim in her second amended complaint.

3 E. Tenth Cause of Action--Monell Claim

4 Plaintiff next alleges a § 1983 claim against Defendants City
5 of Belmont and San Mateo County. Section 1983 claims against
6 cities and counties can only be brought in accordance with Monell
7 v. Dep't of Soc. Servs., 436 U.S. 658, 690-91 (1978). "Plaintiffs
8 who seek to impose liability on local governments under § 1983
9 must prove that 'action pursuant to official municipal policy'
10 caused their injury." Connick v. Thompson, 131 S. Ct. 1350, 1359
11 (2011) (citing Monell, 436 U.S. at 691). "Official municipal
12 policy includes the decisions of a government's lawmakers, the
13 acts of its policymaking officials, and practices so persistent
14 and widespread as to practically have the force of law." Id.

15 A city may not be held vicariously liable for the
16 unconstitutional acts of its employees on the basis of an
17 employer-employee relationship with the tortfeasor. Monell, 436
18 U.S. at 691-92. The Ninth Circuit has held that Monell liability
19 can be established in one of three ways. Specifically, the
20 plaintiff must prove (1) "that a city employee committed the
21 alleged constitutional violation pursuant to a formal governmental
22 policy or a longstanding practice or custom which constitutes the
23 standard operating procedure of the local governmental entity;"
24 (2) "that the individual who committed the constitutional tort was
25 an official with final policy-making authority;" or (3) "that an
26 official with final policy-making authority ratified a
27 subordinate's unconstitutional decision or action and the basis
28

1 for it." Gillette v. Delmore, 979 F.2d 1342, 1346-47 (9th Cir.
2 1992).

3 Plaintiff alleges that the City of Belmont and Santa Clara
4 County "maintain a policy, practice, custom, and habit whereby
5 police officers are improperly trained with respect to domestic
6 violence victims seeking [emergency protective orders] and fail
7 repeatedly to provide all the rights domestic violence victims are
8 entitled to."⁵ 1AC ¶ 376. However, as discussed above, the Court
9 finds that Plaintiff has failed to allege any constitutional
10 injury. Accordingly, Plaintiff cannot allege a Monell claim.
11 Scott v. Henrich, 39 F.3d 912, 916 (9th Cir. 1992). Moreover,
12 even assuming Plaintiff is able to allege a constitutional injury,
13 she has failed to allege any facts to support a finding that any
14 of the individual Defendants acted according to any city or county
15 policy or practice. Indeed, the only factual allegations in the
16 complaint to support Plaintiff's Monell claims concern criticism
17 of how San Mateo County has handled an unrelated criminal
18 prosecution of an individual not involved in this case and
19 criticism of how the San Mateo County District Attorney and a San
20 Mateo Superior Court judge have handled unrelated criminal
21 prosecutions of J. Fotinos. See 1AC at ¶¶ 377-79.

22 Plaintiff's oppositions to the City of Belmont's and San
23 Mateo County's motions to dismiss contain general allegations that
24 Defendants Carey, Reed and Pitts failed to follow certain state
25

26 ⁵ In her opposition to the City of Belmont's motion to
27 dismiss, Plaintiff asserts that her Monell claim is based on
28 gender as well as status as domestic violence victims. However,
the allegations in the 1AC fail to support such a claim.

1 laws or local policies. However, Plaintiff makes only conclusory
2 statements that these failures were due to a lack of training.
3 This is not sufficient.

4 Plaintiff has failed to state a Monell claim. If she can
5 allege, consistent with her original complaint, additional facts
6 sufficient to establish such a claim, she may replead it in her
7 second amended complaint.

8 F. Eleventh Cause of Action--Injunctive Relief

9 Plaintiff alleges that, unless the Court orders Defendant
10 Harris, the Attorney General of the State of California, to
11 prosecute J. Fotinos and certain San Mateo County judges who
12 presided over Plaintiff's child custody dispute, both Plaintiff
13 and residents of San Mateo County will suffer harm. Similarly,
14 Plaintiff alleges that, unless the Court orders Defendant Kim, the
15 Chief Trial Counsel of the State Bar of California, to investigate
16 attorneys Kinney and Miller, Plaintiffs will continue to suffer
17 irreparable harm.

18 1. Defendant Harris

19 As Defendant Harris points out, Plaintiff has not alleged
20 that Defendant Harris has violated, or is about to violate, any
21 federal law or federal right enjoyed by Plaintiff. The Eleventh
22 Amendment deprives federal courts of jurisdiction over suits by
23 private citizens against states, state agents and state
24 instrumentalities. Regents of the Univ. of Cal. v. Doe, 519 U.S.
25 425, 429-31 (1997); Welch v. Texas Dept. of Hwys. and Pub. Trans.,
26 483 U.S. 468, 486 (1987). Accordingly, Plaintiff's cause of
27 action against Defendant Harris is barred by the Eleventh
28 Amendment. Moreover, the Supreme Court has long held that "a

1 citizen lacks standing to contest the policies of the prosecuting
2 authority when he himself is neither prosecuted nor threatened
3 with prosecution." Linda R.S. v. Richard D., 410 U.S. 614, 619
4 (1973) (citing Younger v. Harris, 401 U.S. 37, 42 (1971); Bailey
5 v. Patterson, 369 U.S. 31, 33 (1962); Poe v. Ullman, 367 U.S. 497,
6 501 (1961)).

7 Plaintiff's late-filed opposition does not address any of
8 Defendant Harris's well-taken legal arguments. Instead, Plaintiff
9 cites the Attorney General's general supervisory powers over
10 sheriff's departments. See, e.g., Cal. Const. Art. V, § 13 ("The
11 Attorney General shall have direct supervision over every district
12 attorney and sheriff . . . in all matters pertaining to the duties
13 of their respective offices"); Cal Gov. Code § 12560 ("The
14 Attorney General has direct supervision over the sheriffs of the
15 several counties of the State. . . ."). However, nothing in these
16 provisions provides grounds for Plaintiff's claim.

17 Plaintiff's claim against Defendant Harris is dismissed with
18 prejudice.

19 2. Defendant Kim

20 Plaintiff also seeks an injunction requiring Defendant Kim,
21 Chief Trial Counsel of the State Bar of California, to open
22 professional misconduct investigations of opposing counsel and
23 another attorney involved in her dispute with her ex-husband. The
24 Eleventh Amendment also bars Plaintiff's claims against Defendant
25 Kim. Plaintiff has not alleged any violations of federal law by
26 Defendant Kim. Accordingly, Plaintiff's reference to Ex Parte
27 Young, 209 U.S. 123 (1908), in the complaint is unavailing.

28

1 Moreover, instead of filing an opposition to Defendant Kim's
2 motion to dismiss, Plaintiff has filed an "Ex Parte Motion for
3 Leave to Amend/Supplement First Amended Complaint." In that
4 filing, Plaintiff's only response to Defendant Kim's motion is to
5 suggest that Defendant Kim "may have second thoughts" about
6 deciding to discipline the relevant attorneys when she learns
7 certain facts that Plaintiff seeks leave to allege. Docket No. 46
8 at ¶ 18.

9 Plaintiff's claim against Defendant Kim is dismissed with
10 prejudice.

11 CONCLUSION

12 For the foregoing reasons, the Court GRANTS in part Defendant
13 La Farge's motion to dismiss (Docket No. 18), GRANTS Defendant
14 Harris's motion to dismiss (Docket No. 22), GRANTS Defendant Kim's
15 Motion to dismiss (Docket No. 26), GRANTS in part Defendant J.
16 Fotinos's motion to dismiss (Docket No. 33), GRANTS in part
17 Defendant Grover's motion to dismiss (Docket No. 34), GRANTS in
18 part Defendant Miller's motion to dismiss and DENIES her motion to
19 strike (Docket No. 58),⁶ GRANTS Defendant City of Belmont's motion
20 to dismiss (Docket No. 61), GRANTS San Mateo County Defendants'
21 motion to dismiss (Docket No. 62), and DENIES Plaintiff's motion
22 for leave to amend or supplement (Docket No. 46).

23 The claims against Defendants Harris and Kim are dismissed
24 with prejudice. The claims against the remaining Defendants are
25 _____

26 ⁶ Because the court does not rely on any of the evidence
27 submitted in support of Plaintiff's opposition to Defendant
28 Miller's Motion to Dismiss, it denies Defendant Miller's
evidentiary objections as moot.

1 dismissed without prejudice. Plaintiff may file an amended
2 complaint within fourteen days, remedying the defects addressed
3 above if she is able truthfully to do so without contradicting the
4 allegations in her original complaint. Plaintiff may not add any
5 additional causes of action without leave of the Court. In the
6 event that Plaintiff files an amended complaint, Defendants may
7 answer or move to dismiss the amended complaint within twenty-one
8 days thereafter. If Plaintiff does not file an amended complaint,
9 her federal claims will be dismissed with prejudice and her state
10 claims will be dismissed without prejudice to refile in state
11 court.

12
13 IT IS SO ORDERED.

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15 Dated: 3/22/2013

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CLAUDIA WILKEN
United States District Judge