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IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

DAVID ESCO WELCH,

Plaintiff,

vs.

R. COUNTY, et al.,

Defendants.

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No. C 12-01506 YGR (PR)

**ORDER DENYING PLAINTIFF'S  
MOTION FOR APPOINTMENT OF  
COUNSEL; DENYING HIS REQUEST  
FOR LAW LIBRARY ACCESS; AND  
ADDRESSING HIS REQUEST TO  
AMEND HIS COMPLAINT**

Plaintiff has filed a motion for appointment of counsel to represent him in this action.

There is no constitutional right to counsel in a civil case unless an indigent litigant may lose his physical liberty if he loses the litigation. *See Lassiter v. Dep't of Soc. Servs.*, 452 U.S. 18, 25 (1981); *Rand v. Rowland*, 113 F.3d 1520, 1525 (9th Cir. 1997) (no constitutional right to counsel in § 1983 action), *withdrawn in part on other grounds on reh'g en banc*, 154 F.3d 952 (9th Cir. 1998) (en banc). The court may ask counsel to represent an indigent litigant under 28 U.S.C. § 1915 only in "exceptional circumstances," the determination of which requires an evaluation of both (1) the likelihood of success on the merits, and (2) the ability of the plaintiff to articulate his claims pro se in light of the complexity of the legal issues involved. *See id.* at 1525; *Terrell v. Brewer*, 935 F.2d 1015, 1017 (9th Cir. 1991); *Wilborn v. Escalderon*, 789 F.2d 1328, 1331 (9th Cir. 1986). Both of these factors must be viewed together before reaching a decision on a request for counsel under § 1915. *See id.*

1 The Court is unable to assess at this time whether exceptional circumstances exist which  
2 would warrant seeking volunteer counsel to accept a *pro bono* appointment. The proceedings are at  
3 an early stage and it is premature for the Court to determine Plaintiff's likelihood of success on the  
4 merits. Moreover, Plaintiff has been able to articulate his claims adequately *pro se* in light of the  
5 complexity of the issues involved. *See Agyeman v. Corrs. Corp. of Am.*, 390 F.3d 1101, 1103 (9th  
6 Cir. 2004). Accordingly, the request for appointment of counsel (Docket No. 13) is DENIED  
7 without prejudice. This does not mean, however, that the Court will not consider appointment of  
8 counsel at a later juncture in the proceedings; that is, after Defendants have filed their dispositive  
9 motion such that the Court will be in a better position to consider the procedural and substantive  
10 matters at issue. Therefore, Plaintiff may file a renewed motion for the appointment of counsel after  
11 Defendants' dispositive motion has been filed. If the Court decides that appointment of counsel is  
12 warranted at that time, it will seek volunteer counsel to agree to represent Plaintiff *pro bono*.

13 Also before the Court is Plaintiff's request for an order directing prison officials at San  
14 Quentin State Prison (SQSP) to allow him access to the law library. (Pl.'s Mot. at 4.)

15 In *Bounds v. Smith*, the Supreme Court held "that the fundamental constitutional right of  
16 access to the courts requires prison authorities to assist inmates in the preparation and filing of  
17 meaningful legal papers by providing prisoners with adequate law libraries or adequate assistance  
18 from persons trained in the law." 430 U.S. 817, 828 (1977). Subsequently, the Supreme Court  
19 clarified that Bounds did not establish a substantive right to law library access, but rather signaled  
20 that in order for prisoners' right of access to the courts to be meaningful, they must be given  
21 adequate resources to prepare. *See Lewis v. Casey*, 518 U.S. 343, 350-51 (1996). The Court  
22 explained:

23 Because *Bounds* did not create an abstract, freestanding right to a law library or legal  
24 assistance, an inmate cannot establish relevant actual injury simply by establishing  
25 that his prison's law library or legal assistance program is subpar in some theoretical  
26 sense. That would be the precise analog of the healthy inmate claiming constitutional  
27 violation because of the inadequacy of the prison infirmary. Insofar as the right  
28 vindicated by Bounds is concerned, "meaningful access to the courts is the  
touchstone," and the inmate therefore must go one step further and demonstrate that  
the alleged shortcomings in the library or legal assistance program hindered his  
efforts to pursue a legal claim. He might show, for example, that a complaint he  
prepared was dismissed for failure to satisfy some technical requirement which,  
because of deficiencies in the prison's legal assistance facilities, he could not have  
known. Or that he had suffered arguably actionable harm that he wished to bring

1 before the courts, but was so stymied by inadequacies of the law library that he was  
2 unable even to file a complaint.

3 *Id.* at 351.

4 In the instant case, Plaintiff has not claimed any actual harm caused by his alleged lack of  
5 access to the SQSP law library or to any of the other items he listed. Furthermore, as mentioned  
6 above, the defendants in this case have not been served; therefore, no briefing schedule has been  
7 issued, and thus Plaintiff currently does not need library access to meet any deadlines. Accordingly,  
8 Plaintiff's request for an order directing prison officials at SQSP to provide Plaintiff with law library  
9 access (Docket No. 13) is DENIED at this time.

10 Finally, Plaintiff has indicated that "it has been [his] intention to amend the complaint . . ."  
11 (Pl.'s Mot. at 5.) However, Plaintiff has not filed an amended complaint. A plaintiff may amend his  
12 complaint once as a matter of course at any time before a responsive pleading is served. *See* Fed. R.  
13 Civ. P. 15(a). Where a plaintiff seeks to amend after a responsive pleading has already been served,  
14 however, the decision whether to grant leave to amend is committed to the sound discretion of the  
15 trial court. *Waits v. Weller*, 653 F.2d 1288, 1290 (9th Cir. 1981). Federal Rule of Civil Procedure  
16 15(a) is to be applied liberally in favor of amendments and, in general, leave shall be freely given  
17 when justice so requires. *Janicki Logging Co. v. Mateer*, 42 F.3d 561, 566 (9th Cir. 1994).

18 The Court notes that the defendants in this action have not been served at this time. Plaintiff  
19 may as a matter of course amend his complaint because a responsive pleading has not yet been  
20 served. *See* Fed. R. Civ. P. 15(a). As mentioned above, Plaintiff has not filed an amended  
21 complaint at this time. Therefore, Plaintiff must file an amended complaint using the Court's civil  
22 rights form in order for the Court to review any new causes of actions or new requests for relief. If  
23 Plaintiff fails to file an amended complaint, the Court will review his original complaint in a  
24 separate written Order.

25 This Order terminates Docket no. 13.


26 The Clerk of the Court is directed to send Plaintiff a blank civil rights complaint form with  
27 his copy of this Order.

28 IT IS SO ORDERED.

**United States District Court**  
For the Northern District of California

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DATED: August 31, 2012

  
YVONNE GONZALEZ ROGERS  
United States District Judge