# JENKINS et al v. NATIONAL COLLEGIATE ATHLETIC ASSOCIATION et al

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IN THE UNITED STATES DISTRICT COURT

FOR THE NORTHERN DISTRICT OF CALIFORNIA

IN RE: NATIONAL COLLEGIATE ATHLETIC ASSOCIATION ATHLETIC GRANT-IN-AID CAP ANTITRUST LITIGATION

THIS DOCUMENT RELATES TO:

Case Nos. 14-md-02541-CW 14-cv-02758-CW

ORDER ON MOTIONS TO EXCLUDE PROPOSED EXPERT TESTIMONY

(Dkt. Nos. 704, 807, 809-52)

Now pending are Plaintiffs' motions to exclude the proposed testimony of Dr. James J. Heckman and Dr. Kenneth G. Elzinga, and 12 Defendants' motions to exclude portions of the proposed testimony 13 of Dr. Daniel A. Rascher, Dr. Roger G. Noll and Dr. Edward P. 14 Lazear. For the following reasons, the Court grants Plaintiffs' 15 motion to exclude the opinions of Dr. Elzinga. The Court grants 16 in part and denies in part Plaintiffs' motion to exclude the 17 opinions of Dr. Heckman. The Court denies without prejudice 18 Defendants' motion to exclude portions of the opinions of 19 Drs. Rascher, Noll and Lazear.

#### BACKGROUND

21 Plaintiffs are current and former student-athletes in the 22 sports of men's Division I Football Bowl Subdivision (FBS) 23 football and men's and women's Division I basketball. Defendants 24 are the NCAA and eleven conferences that participated, during the 25 relevant period, in FBS football and in men's and women's 26 Division I basketball. Plaintiffs allege that Defendants 27 violated federal antitrust law by conspiring to impose an 28 artificial ceiling on the scholarships and benefits that student-

athletes may receive in return for their elite athletic services. <u>See</u> 15 U.S.C. § 1. All claims for damages having settled, only claims for injunctive relief remain in this multidistrict litigation.

On March 28, 2018, this Court granted in part and denied in part the parties' cross-motions for summary judgment, in an order that provided additional background. <u>In re: NCAA Athletic Grantin-Aid Cap Antitrust Litig.</u>, Nos. 14-md-02541-CW, 14-cv-02758-CW, 2018 WL 1524005 (N.D. Cal. Mar. 28, 2018). The Court held that Plaintiffs had met their initial burden under a rule of reason analysis to show that Defendants' challenged restraints are agreements that produce significant anticompetitive effects affecting interstate commerce, within the same relevant market defined by this Court in <u>O'Bannon v. NCAA</u>, 7 F. Supp. 3d 955, 962-63 (N.D. Cal. 2014), and affirmed by the Ninth Circuit in O'Bannon v. NCAA, 802 F.3d 1049, 1079 (9th Cir. 2015).

17 The Court denied the parties' summary judgment motions as to 18 whether Defendants had met their burden to prove that the 19 challenged restraints serve the asserted procompetitive purposes 20 of integrating academics with athletics and preserving the popularity of the NCAA's product by promoting its current 21 understanding of amateurism, as they did in O'Bannon. 802 F.3d 22 23 at 1073 (quoting 7 F. Supp. 3d at 1005). The Court granted 24 Plaintiffs' motion for summary judgment on Defendants' other 25 proffered procompetitive justifications. The Court denied 26 Defendants' motion for summary judgment on whether two proposed 27 less restrictive alternatives advanced by Plaintiffs would 28 achieve any of Defendants' legitimate objectives in a

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1	substantially less restrictive manner. The Court scheduled a
2	bench trial on the questions of procompetitive justifications and
3	less restrictive alternatives.
4	LEGAL STANDARD
5	Under the Federal Rules of Evidence, "the trial judge must
6	ensure that any and all scientific testimony or evidence admitted
7	is not only relevant, but reliable." <u>Daubert v. Merrell Dow</u>
8	<u>Pharm., Inc.</u> , 509 U.S. 579, 589 (1993).
9	Rule 702 permits an expert to offer opinion testimony on a
10	subject if:
11	(a) the expert's scientific, technical, or other
12	specialized knowledge will help the trier of fact to understand the evidence or to determine a fact in
13	issue;
14	(b) the testimony is based on sufficient facts or data;
15	(c) the testimony is the product of reliable principles and methods; and
16	(d) the expert has reliably applied the principles and methods to the facts of the case.
17	Fed. R. Evid. 702.
18	In evaluating whether an expert's opinion testimony will
19	help the trier of fact to understand the evidence or determine a
20	fact in issue, the Court considers whether the testimony fits the
21	facts of the case and is "relevant to the task at hand." <u>See</u>
22	Daubert, 509 U.S. at 591, 597. In assessing the relevance or
23	"fit" of expert testimony, "scientific validity for one purpose
24	is not necessarily scientific validity for other, unrelated
25 26	purposes." <u>Id.</u> at 591.
26	To evaluate the reliability of expert opinion testimony, a
27	court must consider the factors set out in <u>Daubert</u> , which include
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1 "whether the theory or technique in question can be (and has 2 been) tested, whether it has been subjected to peer review and 3 publication, its known or potential error rate and the existence and maintenance of standards controlling its operation, and 4 5 whether it has attracted widespread acceptance within a relevant scientific community." 509 U.S. at 593-94. "One very 6 7 significant fact to be considered is whether the experts are 8 proposing to testify about matters growing naturally and directly 9 out of research they have conducted independent of the litigation, or whether they have developed their opinions expressly for purposes of testifying." Daubert v. Merrell Dow Pharm., Inc., 43 F.3d 1311, 1317 (9th Cir. 1995) (on remand). The "test of reliability is 'flexible,' and Daubert's list of specific factors neither necessarily nor exclusively applies to 15 all experts or in every case." Kumho Tire Co., Ltd. v. 16 Carmichael, 526 U.S. 137, 141 (1999). The focus "must be solely on principles and methodology, not on the conclusions that they 17 18 generate." Daubert, 509 U.S. at 595. 19

## DISCUSSION

20 I. Dr. Elzinga

Plaintiffs move to exclude the opinions of Dr. Elzinga 21 regarding the definition of the relevant antitrust market in this 22 23 matter and Defendants' power within that market. Following this 24 Court's March 28, 2018 summary judgment ruling, the only 25 remaining questions for trial are: (1) whether Defendants have 26 come forward with evidence supporting the two claimed 27 procompetitive effects of the challenged restraints, and 28 (2) whether Plaintiffs can show that any legitimate objectives

could be achieved in a substantially less restrictive manner. Defendants do not contend that Dr. Elzinga's testimony is relevant to the availability of less restrictive alternatives.

Dr. Elzinga was asked by defense counsel "to assess whether the economic evidence is consistent with Plaintiffs' monopsonycartel hypothesis or whether the economic evidence is consistent with an efficient market explanation." Mar. 21, 2017 Elzinga Rpt. at 5. He concluded that the "relevant market in this case is a multi-sided market for college education in the United States" in which colleges operate as multi-sided platforms that balance their pricing to different constituents in the same way that a magazine must balance its pricing to subscribers and Id. at 26. However, in the summary judgment order, advertisers. the Court adopted the single-sided market definition from O'Bannon, the market for a college education combined with athletics or alternatively the market for the student-athletes' athletic services. Dr. Elzinga's reports and opinions, therefore, address an issue that is not part of this case. Defendants have conceded that both sides' Daubert motions would be moot to the extent that the Court granted summary judgment on any given issue.

Defendants argue that in addition to opining on the definition of the relevant market, Dr. Elzinga reached a "distinct conclusion that the NCAA's amateurism rules are procompetitive," which "does not turn on the adoption of his multi-sided market." Defs. Opp. at 44 n.25 (citing Mar. 21, 2017 Elzinga Rpt. at 7-8); <u>see also</u> Jan. 16, 2018 Hearing Tr. at 74-77. Plaintiffs respond that any proposed testimony by Dr.

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Elzinga on the issue of procompetitive justifications is dependent on his foreclosed opinions on market definition. The Court agrees. Any testimony Dr. Elzinga gives regarding procompetitive benefits in his hypothetical multi-sided market is not relevant to procompetitive effects in the relevant market. Daubert, 509 U.S. at 591.

7 Defendants contend that Dr. Elzinga also opines that "the 8 NCAA's financial aid rules provide a mechanism for avoiding an 9 inefficient market failure, born of the incentive to free ride on 10 the benefits of amateurism." Mar. 21, 2017 Elzinga Rpt. at 100. Therefore, he states, "The rules limiting play to schools that 11 12 only allow eligible players on their teams is [sic] merely implementing the efficient solution, in which case the rules are 13 14 not anticompetitive, they are procompetitive." Id. Dr. Elzinga 15 assumes that there is a procompetitive benefit to compensation 16 restrictions and opines that the NCAA rules are necessary to prevent some schools from obtaining those purported benefits 17 18 without themselves implementing the necessary restrictions. This 19 opinion does not provide any support for Defendants' argument 20 that the NCAA's current rules restricting student-athlete compensation preserve the popularity of the NCAA's product by 21 22 promoting its current understanding of amateurism. Defendants do 23 not contend that it supports their argument regarding the 24 integration of academics and athletics.

Instead, this argument relates to an issue separate from the procompetitive justifications to be tried, namely, that college athletics requires that certain uniform rules be followed if its product is to be available. <u>NCAA v. Board of Regents of</u>

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<u>University of Oklahoma</u>, 468 U.S. 85, 101 (1984). This is why a rule of reason analysis is applied rather than a per se rule of illegality. <u>O'Bannon</u>, 802 F.3d at 1062. The questions for trial, however, are not addressed by Dr. Elzinga: whether the current, challenged rules have the two procompetitive benefits remaining at issue in this case, and whether less restrictive alternatives to those rules exist.

Dr. Elzinga's opinions are not relevant to any of the issues remaining for trial and will not assist the Court. The Court grants the motion to exclude his proposed testimony.

II. Dr. Heckman

12 Plaintiffs move to exclude the testimony of Dr. Heckman, who 13 was asked to evaluate human capital and economic outcomes for student-athletes as compared to comparable individuals who did 14 15 not engage in collegiate athletics. He concluded that there are 16 substantial benefits to athletics participation. Mar. 21, 2017 17 Heckman Rpt. at 4-7. Defendants seek to offer Dr. Heckman's 18 testimony on the topic of the procompetitive effects of the 19 challenged restraints. Jan. 16, 2018 Hearing Tr. at 76-77.

20 Plaintiffs move to exclude Dr. Heckman's testimony for three reasons. First, they argue that, like his testimony in O'Bannon, 21 22 it does not suggest that student-athletes benefit specifically 23 from the challenged restrictions, and therefore it is not 24 relevant to this case. 7 F. Supp. 3d at 980. Defendants respond 25 that the disputed issue is not whether college has benefits, but 26 whether student-athletes in particular share in those benefits or 27 whether, instead, Defendants subordinate student-athletes' academic well-being to Defendants' financial gain. This issue is 28

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relevant, and the weight of Dr. Heckman's testimony on it is a factual question for trial.

Second, Plaintiffs contend that Dr. Heckman's econometric analysis is not reliable because he does not control for scholarship amounts, he is unable to ascertain which members of the data sets are Division I basketball or FBS football players and he uses data sets that are so old that no class member appears in them. Dr. Heckman's data was drawn from surveys conducted by the United States Department of Education in 1988 and 2002. Plaintiffs have not identified any better data sets on which Dr. Heckman could have relied. Their criticisms of Dr. Heckman's data and methodology relate to the weight of the evidence, not its admissibility.

Finally, Plaintiffs move to exclude two categories of opinions in Dr. Heckman's June 21, 2017 reply report that they contend were not adequately disclosed in his opening report and are unreliable speculation.<sup>1</sup> Dr. Heckman's reply report responds to the May 16, 2017 report of Dr. Noll. Dr. Noll's report, in turn, was submitted in rebuttal to the March 21, 2017 reports of Drs. Elzinga and Heckman.

Plaintiffs' first objection is to Dr. Heckman's conclusion that Dr. Noll does not establish a college labor market monopsony or monopsony effects in such a market. Like Dr. Elzinga's proposed testimony, this conclusion is no longer relevant due to this Court's summary adjudication of the issues of market

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<sup>&</sup>lt;sup>1</sup> Dr. Heckman's June 21, 2017 reply report is titled
"Rebuttal Report of Professor James J. Heckman." To avoid
confusion with the rebuttal reports submitted on May 16, 2017, however, the Court refers to it as a reply report.

definition and the anticompetitive effects in the relevant market. Accordingly, the Court grants Plaintiffs' motion to exclude Dr. Heckman's testimony on this topic.

Plaintiffs also move to exclude Dr. Heckman's testimony that Dr. Noll ignores the equilibrium effects of Plaintiffs' proposed rule changes, including adverse effects for some or all class members. Dr. Heckman opines that Dr. Noll erroneously assumes that Plaintiffs' proposed rule changes would not result in other, detrimental changes to aspects of the student-athletes' relationship with the college, such as a loss of mentoring and coaching. This testimony remains sufficiently relevant to Defendants' proffered procompetitive justification that the NCAA's current rules promote the integration of academics and athletics to survive the "fit" prong of the <u>Daubert</u> inquiry. Moreover, it is sufficiently responsive to Dr. Noll's opinions. The Court denies the motion to exclude this proposed testimony. III. Drs. Rascher, Noll and Lazear

18 Defendants move to exclude the testimony of Plaintiffs' 19 economics experts Drs. Rascher, Noll and Lazear on three grounds. 20 First, Defendants argue that the testimony of all three of these experts does not "fit" the facts of this case because it would, 21 22 they say, "contradict the Ninth Circuit's clear holding that the 23 NCAA's financial aid rules serve the procompetitive purposes of 24 integrating academics with athletics and promoting amateurism." 25 Mot. at 54. This argument merely duplicates Defendants' summary 26 judgment motion, which was denied in relevant part. The Court 27 therefore denies it for the reasons explained in the March 28, 28 2018 order.

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1 Second, Defendants argue that neither Dr. Lazear nor Dr. 2 Noll is a qualified expert in college athletics or the laws and 3 NCAA rules that govern them and that their opinions on those topics should be excluded. Defendants' focus here is not on any 4 5 opinion set forth in the experts' reports, but on two portions of deposition testimony elicited by Defendants. Dr. Lazear 6 7 testified to his understanding that antitrust law reflects an 8 unambiguous societal judgment that when prices or quantities are 9 restricted, the social cost outweighs the social benefit. Lazear 10 Depo. at 176:20-178:24. Dr. Noll testified that that studentathletes' cost of attendance is calculated using the federal 11 12 guidelines, which were not specifically designed as guidelines for athletic scholarships. Noll Depo. at 90:11-22. 13 Plaintiffs respond that they will not offer expert testimony on legal 14 15 conclusions. They contend, however, that the Court should 16 withhold any ruling until trial, when specific objections can be addressed in context. Especially because this will be a non-jury 17 18 trial, the Court denies Defendants' motion to exclude this 19 testimony without prejudice to objection at trial, if necessary.

20 Third, Defendants contend that the opinions of Drs. Rascher and Lazear are unsupported by econometric or other analysis 21 reflecting a generally accepted methodology. This includes their 22 23 opinions that spending on coaches, administrators and facilities 24 is currently inflated (supra-competitive) and that, absent the 25 challenged rules, such spending would be reduced and redirected 26 to student-athletes as cash compensation. Dr. Rascher compared 27 colleges' spending on coaching and facilities with that of 28 professional sports teams. He did not compare increases in

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1 colleges' spending on athletic facilities with their spending on 2 other facilities. Dr. Lazear admitted that he had not done 3 empirical analysis that there is an overuse of capital or underutilization of labor in the relevant market, but testified that 4 5 he had looked at data associated with this market, such as data on the payment of coaches and the building and use of facilities. 6 7 These objections go to the weight of the evidence at trial, not 8 to its admissibility. The Court denies the motion to exclude the 9 proposed testimony of Plaintiffs' experts.

#### CONCLUSION

For the reasons set forth above, the Court GRANTS 11 12 Plaintiffs' motion to exclude the proposed testimony of Dr. 13 Elzinga (Docket No. 807 in Case No. 14-md-02541 and Docket No. 376 in Case No. 14-cv-02758). The Court GRANTS IN PART AND 14 15 DENIES IN PART Plaintiffs' motion to exclude the proposed 16 testimony of Dr. Heckman (Docket No. 809-52 in Case No. 14-md-17 02541 and Docket No. 374-52 in Case No. 14-cv-02758). The Court DENIES WITHOUT PREJUDICE Defendants' motion to exclude portions 18 19 of the proposed testimony of Drs. Rascher, Noll and Lazear 20 (Docket No. 704 in Case No. 14-md-02541 and Docket No. 327 in 21 Case No. 14-cv-02758).

IT IS SO ORDERED.

24 Dated: April 25, 2018

Judiale \*

CLAUDIA WILKEN United States District Judge