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28UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIADENISE ANNE HARRIS,
Plaintiff,
v.
CAROLYN W. COLVIN,
Defendant.Case No. [14-cv-03938-DMR](#)**ORDER ON CROSS MOTIONS FOR
SUMMARY JUDGMENT**

Re: Dkt. Nos. 17, 20

Plaintiff Denise Anne Harris moves for summary judgment to reverse the Commissioner of the Social Security Administration's (the "Commissioner's") final administrative decision, which found Plaintiff not disabled and therefore denied her application for benefits under Title II of the Social Security Act, 42 U.S.C. § 401 et seq. The Commissioner cross-moves to affirm. For the reasons stated below, the court grants each motion in part and remands this action to the Commissioner for further proceedings.

I. PROCEDURAL HISTORY

Plaintiff filed an application for Social Security Disability Insurance ("SSDI") benefits on June 21, 2011, which was initially denied on August 25, 2011 and again on reconsideration on November 22, 2011. Administrative Record ("A.R.") 138-39, 80-84, 88-93. On January 15, 2012, Plaintiff filed a request for a hearing before an Administrative Law Judge ("ALJ"). A.R. 94-95. Plaintiff appeared with a representative at the September 27, 2012 hearing and testified before ALJ Amita B. Tracy. A.R. 32-60. Following the hearing, the ALJ referred Plaintiff for psychological and orthopedic consultative examinations. See A.R. 59.

On January 14, 2013, the ALJ issued a decision finding Plaintiff not disabled. A.R. 13-31. The ALJ determined that Plaintiff has the severe impairments of degenerative disc disease and depression. The ALJ found that Plaintiff retains the residual functional capacity ("RFC") to

1 perform light work:

2 [Plaintiff] has the residual functional capacity to perform light work
3 as defined in 20 CFR 404.1567(b), except that the claimant is
4 limited to standing and walking for two hours and sitting for six
5 hours in an eight-hour workday. She is limited to occasional
6 pushing and pulling with the left lower extremity and needs to take a
7 one to two minute stretch break every hour of sitting. [Plaintiff] is
8 limited to occasional climbing of ramps and stairs but never
9 climbing ladders, ropes or scaffolds. [Plaintiff] is limited to
10 occasional balancing, stooping, kneeling, crouching and crawling.
11 She requires the option of alternating sitting for one hour and
12 standing for 30 minutes. [Plaintiff] is limited to simple, routine,
13 repetitive tasks.

14 A.R. 20. Relying on the opinion of a vocational expert (“VE”) who testified that an individual
15 with such an RFC could perform other jobs existing in the economy, the ALJ concluded that
16 Plaintiff is not disabled. A.R. 25.

17 The Appeals Council denied Plaintiff’s request for review on June 17, 2014. A.R. 3-6.
18 The ALJ’s decision therefore became the Commissioner’s final decision. *Taylor v. Comm’r of*
19 *Soc. Sec. Admin.*, 659 F.3d 1228, 1231 (9th Cir. 2011). Plaintiff then filed suit in this court
20 pursuant to 42 U.S.C. § 405(g).

21 **II. THE FIVE-STEP SEQUENTIAL EVALUATION PROCESS**

22 To qualify for disability benefits, a claimant must demonstrate a medically determinable
23 physical or mental impairment that prevents her from engaging in substantial gainful activity¹ and
24 that is expected to result in death or to last for a continuous period of at least twelve months.
25 *Reddick v. Chater*, 157 F.3d 715, 721 (9th Cir. 1998) (citing 42 U.S.C. § 423(d)(1)(A)). The
26 impairment must render the claimant incapable of performing the work she previously performed
27 and incapable of performing any other substantial gainful employment that exists in the national
28 economy. *Tackett v. Apfel*, 180 F.3d 1094, 1098 (9th Cir. 1999) (citing 42 U.S.C. § 423(d)(2)(A)).

To decide if a claimant is entitled to benefits, an ALJ conducts a five-step inquiry. The steps are as follows:

1. At the first step, the ALJ considers the claimant’s work activity, if any. If the

¹ Substantial gainful activity means work that involves doing significant and productive physical or mental duties and is done for pay or profit. 20 C.F.R. §§ 404.1510, 416.910.

1 claimant is doing substantial gainful activity, the ALJ will find that the claimant is not disabled.

2 2. At the second step, the ALJ considers the medical severity of the claimant's
3 impairment(s). If the claimant does not have a severe medically determinable physical or mental
4 impairment that meets the duration requirement in [20 C.F.R.] § 416.909, or a combination of
5 impairments that is severe and meets the duration requirement, the ALJ will find that the claimant
6 is not disabled.

7 3. At the third step, the ALJ also considers the medical severity of the claimant's
8 impairment(s). If the claimant has an impairment(s) that meets or equals one of the listings in 20
9 C.F.R., Pt. 404, Subpt. P, App. 1 [the "Listings"] and meets the duration requirement, the ALJ will
10 find that the claimant is disabled.

11 4. At the fourth step, the ALJ considers an assessment of the claimant's residual
12 functional capacity ("RFC") and the claimant's past relevant work. If the claimant can still do his
13 or her past relevant work, the ALJ will find that the claimant is not disabled.

14 5. At the fifth and last step, the ALJ considers the assessment of the claimant's RFC
15 and age, education, and work experience to see if the claimant can make an adjustment to other
16 work. If the claimant can make an adjustment to other work, the ALJ will find that the claimant is
17 not disabled. If the claimant cannot make an adjustment to other work, the ALJ will find that the
18 claimant is disabled.

19 20 C.F.R. § 416.920(a)(4); 20 C.F.R. §§ 404.1520; Tackett, 180 F.3d at 1098-99.

20 **III. FACTUAL BACKGROUND**

21 **A. Plaintiff's Testimony**

22 At the hearing before the ALJ, Plaintiff gave the following testimony: Plaintiff was born in
23 1968. A.R. 40. She lives by herself. A.R. 40. She spent 15 years working as a Certified Nurse
24 Assistant ("CNA") and was injured at work in April 2010 when a resident "pulled [her] hair and
25 yanked [her] backwards," causing lower back pain and neck pain. A.R. 39, 41. She testified that
26 she has not worked at all since August 2010. A.R. 41.

27 Following her injury, Plaintiff received two back injections which did not improve her
28 condition. A.R. 43. She underwent an L-5 discectomy in May 2011; according to Plaintiff, the

1 surgery was not helpful because “part of the herniation is still in [her] back, it was too close to the
2 nerves.” A.R. 43. Plaintiff did physical therapy after the discectomy and experienced no
3 improvement. A.R. 43. Plaintiff described her physical pain as “numbness” and “achy” pain
4 located in her lower back and extending down her left leg, and “pins and needles” down both legs
5 to her feet. A.R. 45, 48. She also feels “pins and needles” from her neck down to the fingers in
6 her left arm. A.R. 49. She stated that she is in pain when she sits for long periods of time. A.R.
7 45. She can sit for about an hour or an hour and a half before needing to reposition herself, and
8 can stand in one place for half an hour. A.R. 45-46. After an hour of sitting, she starts
9 experiencing pain, pins and needles, and numbness, and develops headaches and eyestrain. A.R.
10 42, 51. Medication relieves the pain, as does lying down. A.R. 45. She testified that she needs a
11 job where she can “sit for a little while, stand. I need to lie down,” and that it is difficult to find a
12 job that will allow her to do that. A.R. 42.

13 Plaintiff goes to the doctor every six weeks, and takes anti-inflammatory medication, pain
14 medication, and anti-depressants. A.R. 42. She testified that she does not experience any side
15 effects from the medications. As to their effectiveness, she has good days and bad days. A.R. 43.
16 Plaintiff testified that she has no memory problems but has some problems with paying attention
17 and concentration. A.R. 46. She testified that she likes to be around people, but that it is “hard for
18 people to be around [her]” because of her pain and depression; “[p]eople can just tell [she’s] not in
19 a good mood.” A.R. 46. Plaintiff has declined to see a psychiatrist for counseling despite a
20 recommendation that she do so. A.R. 44.

21 On a typical day, Plaintiff gets up, makes coffee, and “look[s]” at her computer. She sits
22 on a cushion on an office chair with back support. She watches some TV, goes for a “small walk”
23 with a friend, sometimes walking a neighbor’s dogs. A.R. 47-51. Plaintiff forces herself to get
24 out of her house and move every day, and is able to walk up to one mile at a time. On a good day
25 she can walk a mile without stopping. On a bad day, she has to take three breaks from walking to
26 sit down on the curb for ten to fifteen minutes at a time due to the pain. A.R. 46, 49, 50.

27 Plaintiff drives every day. A.R. 41. She makes all of her meals, although she has
28 problems standing and bending over while cooking. A.R. 47. She is able to do household chores,

1 although it takes her a day to clean and vacuum one room. She wears a back brace while cleaning.
2 A.R. 47. Since the 2010 injury, Plaintiff no longer has any hobbies. A.R. 48.

3 Plaintiff's doctors have informed her that there is no further treatment they can provide for
4 her back except lumbar injections. Doctors have recommended injections for her neck as well, but
5 she is seeking a second opinion from a neurosurgeon. A.R. 47.

6 **B. Relevant Medical Evidence**

7 **1. D. Pong, M.D.**

8 Dr. Pong, a state agency medical consultant, completed a residual functional capacity form
9 in connection with the initial disability determination explanation on August 25, 2011. A.R. 61-
10 68. Dr. Pong diagnosed Plaintiff with a severe spine disorder, and concluded that Plaintiff retains
11 the RFC to perform sedentary work. A.R. 64, 67. Dr. Pong found that Plaintiff has the following
12 exertional limitations: can occasionally lift and/or carry 20 pounds, and frequently lift and/or carry
13 10 pounds; stand and/or walk for a total of two hours, with normal breaks; and sit with normal
14 breaks for a total of six hours in an eight-hour workday. Plaintiff must periodically alternate
15 sitting and standing to relieve pain and discomfort, and take a 1-2 minute stretch break for every
16 hour of sitting. A.R. 65. Plaintiff can occasionally perform the following actions: climb ramps or
17 stairs; climb ladders/ropes/scaffolds; balance; stoop; kneel, and crouch. A.R. 65-66.

18 **2. Thomas A. Kowalski, OTR/L**

19 Occupational Therapist Thomas A. Kowalski performed a functional capacity evaluation
20 on October 12, 2012.² A.R. 675-689. Plaintiff described her pain level as a six, the equivalent of
21 "distressing." A.R. 678, 689. She stated that she is able to sit for two hours, stand for one hour,
22 and walk for one hour. A.R. 679. She reported that she can carry 10 or 15 pounds, and has pain
23 reaching above her head and reaching down. A.R. 679. She stated "I just do my exercises and I
24 walk when I can." A.R. 679.

25 Plaintiff's upper extremity range of motion was fluid and within normal limits. A.R. 681.

26 _____
27 ² Kowalski's report is designated as Exhibit 16F in the record, and described in the court transcript
28 index as an "Agreed Functional Capacity Evaluation, dated 10/12/2012, from Nicole Chitnis,
MD." The reference to Dr. Chitnis appears to be a typo. While Dr. Chitnis is listed on the report
as the referring physician, it appears that Kowalski examined Plaintiff and authored the report.

1 Kowalski rated Plaintiff’s bilateral upper extremity manual muscle test as “Good +/-Normal.”
2 A.R. 682. Plaintiff experienced discomfort with squatting. A.R. 682. Plaintiff reported
3 increasing upper extremity discomfort when performing reaching tasks. A.R. 683-84. She also
4 reported “burning” in her arms when performing the lifting and carrying tests. A.R. 684.
5 Kowalski found no indication of pain migration or magnification, and that Plaintiff’s areas of
6 discomfort matched the areas of injury. A.R. 685.

7 **3. Soheila Benrazavi, M.D.**

8 Dr. Soheila Benrazavi performed a complete orthopedic evaluation of Plaintiff and issued a
9 report on November 3, 2012. A.R. 692-702. Dr. Benrazavi noted that Plaintiff was in no acute
10 distress, and that her cervical spine range of motion was normal with no pain. A.R. 693.
11 Plaintiff’s range of motion of the upper and lower extremities were all within normal limits. A.R.
12 694. Plaintiff’s power was 5/5 in the bilateral upper and lower extremities, but her left lower
13 extremity knee extensors was 4/5. A.R. 694. Dr. Benrazavi observed that Plaintiff sits and stands
14 with normal posture and was able to get on and off the examining table without difficulty. A.R.
15 694. Plaintiff’s straight leg raising test was negative, but Dr. Benrazavi found evidence of
16 radiculopathy by “reflex discrepancy with the left patellar reflex being diminished in comparison
17 to the right.” A.R. 695. Plaintiff’s gait was normal. A.R. 695.

18 Dr. Benrazavi opined that Plaintiff is capable of lifting 11 to 20 pounds occasionally and
19 carrying up to ten pounds frequently. A.R. 697. Dr. Benrazavi found that Plaintiff can sit, stand,
20 and walk for six hours at one time without interruption, and can sit, stand, and walk for six hours
21 total in an eight-hour workday. A.R. 698. Dr. Benrazavi opined that Plaintiff can reach, handle,
22 finger, feel, and push/pull with both hands frequently. A.R. 699. Plaintiff can also operate foot
23 controls, balance, kneel, crouch, and crawl frequently, and can climb stairs, ramps, ladders or
24 scaffolds, and stoop occasionally. A.R. 699-700. According to Dr. Benrazavi, Plaintiff can
25 frequently tolerate exposure to a variety of environmental conditions. A.R. 701.

26 **4. Michael Tran, M.D.**

27 Dr. Michael Tran, Plaintiff’s treating physician, is a pain management specialist and sees
28 Plaintiff monthly. He completed a lumbar spine residual functional capacity questionnaire on

1 November 19, 2012. A.R. 723-727.

2 Dr. Tran diagnosed cervical and lumbar degenerative disc disease and cervical and lumbar
3 radiculopathy, and opined that Plaintiff's prognosis is fair. A.R. 723. He noted that Plaintiff's
4 pain levels range from five to eight on a ten-point scale, and that rest and medications alleviate her
5 pain. A.R. 723. He opined that Plaintiff's experience of pain or other symptoms would
6 "constantly" be severe enough to interfere with attention and concentration needed to perform
7 even simple tasks. A.R. 724. Dr. Tran opined that Plaintiff can sit for one hour before needing to
8 get up, and stand for thirty minutes before needing to sit down or walk around. A.R. 725. In an
9 eight-hour workday, Dr. Tran opined that Plaintiff can sit for about two hours and stand/walk for
10 less than two hours. Plaintiff would need to walk around for 10-15 minutes every hour during an
11 eight-hour workday. A.R. 725. She would also need to be able to shift positions at will from
12 sitting, standing, or walking, and would need to take unscheduled breaks of 15-20 minutes in
13 duration during an eight-hour work day. A.R. 725. He opined that Plaintiff could lift less than ten
14 pounds rarely, and occasionally stoop and climb stairs, but could never lift more than ten pounds,
15 and never twist, crouch/squat, or climb ladders. A.R. 726.

16 Dr. Tran opined that Plaintiff's impairments are likely to produce good days and bad days,
17 and that Plaintiff would likely be absent from work three or more days a month. A.R. 726.

18 **5. Kara L. Winter, Ph.D.**

19 Dr. Kara Winter performed a "psychological medical/legal evaluation" of Plaintiff on
20 August 10, 2012. A.R. 646-672.

21 Dr. Winter administered a full battery of psychological tests as authorized by the
22 Department of Workers Compensation. She also took an extensive personal history of Plaintiff,
23 including a description of her daily activities. Plaintiff reported the following to Dr. Winter:
24 Plaintiff rises between 8:00 a.m. and 10:00 a.m. She walks or plays with the neighbors' dogs with
25 the neighborhood dog walker. Afterwards, she watches television or sits by the swimming pool in
26 her condominium complex. A.R. 654. She does housework with caution to avoid further pain and
27 injury. A.R. 654. She is unable to swim because of her neck injury. A.R. 653. Plaintiff reported
28 that she socializes with residents in her condominium complex because groups of people gather

1 around the community pool and talk, and that she therefore has a “built in” social life that she
2 would otherwise not seek. A.R. 650-51. Other than the members of her family, she “keeps people
3 at arm’s length” because of her unstable mood. A.R. 653. She enjoys barbequing with her
4 neighbors once per month, cooking, and renting movies. She reads magazines, journals, and
5 searches the internet for recipes. A.R. 653, 654. She goes grocery shopping every day and
6 usually has a doctor or physical therapy appointment, and tries to get out of her home on a daily
7 basis. A.R. 654. She occasionally accompanies a friend shopping. A.R. 654. She goes to bed
8 between 10:00 p.m. and midnight or 1:00 a.m. A.R. 650, 654. Her quality of sleep varies and she
9 feels fatigued most of the time. Sometimes she is up all night because she cannot sleep. A.R. 650.

10 Plaintiff reported to Dr. Winter that in approximately June 2012 she attempted to work as a
11 housekeeper, but realized “after one attempt that she was unable to perform the duties of the job,”
12 because the work “required too much physical strength and flexibility” and increased her pain.
13 A.R. 650, 653. Plaintiff reported that she would like to work and that she misses her work as a
14 CNA, and misses the camaraderie with her colleagues and patients. A.R. 650. Dr. Winter
15 concluded that Plaintiff “showed no history of symptom magnification, exaggeration or attempts
16 to over-dramatize her physical symptoms,” and that it was “safe to say that she is motivated to
17 work.” A.R. 664.

18 Plaintiff described difficulties with concentration and recalling information. A.R. 651.
19 However, Dr. Winter noted that Plaintiff was able to complete the psychological testing in a
20 timely and consistent manner. A.R. 662-63. Plaintiff also reported that her mood frequently
21 changes from depressed to angry depending on her pain and stress levels. A.R. 650. Dr. Winter
22 concluded that Plaintiff’s overall function is affected by high levels of anxiety and depression, and
23 that she may have difficulties concentrating because of “the obsessive nature of her thoughts.”
24 A.R. 660. Dr. Winter diagnosed adjustment disorder with mixed anxiety and chronic depressed
25 mood, and assessed a 63 GAF score. A.R. 661.

26 Dr. Winter opined that Plaintiff’s psychiatric symptoms cause mild impairment in her
27 activities of daily living and social functioning. Plaintiff is also mildly impaired with respect to
28 concentration, persistence, and pace because she is “distracted by pain, . . . cognitively slowed by

1 pain medications and distracted by intrusive thoughts of fear and anxiety.” A.R. 667. According
2 to Dr. Winter, Plaintiff has no impairment in her ability to understand and remember very short
3 and simple instructions. A.R. 670. She also has no impairment in her ability to interact
4 appropriately with the general public, ask simple questions or request assistance, and get along
5 with coworkers or peers without distracting them or exhibiting behavioral extremes. A.R. 671.
6 She is mildly impaired in the ability to accept instructions and respond appropriately to criticism
7 from supervisors. A.R. 671. Dr. Winter opined that Plaintiff’s psychiatric functioning has mildly
8 impaired her “adaptation,” including the ability to respond appropriately to changes in the work
9 setting. A.R. 667; 670-71.

10 **6. Jonathan Gonick-Hallows, Ph.D.**

11 The record contains a psychological consultative examination report dated November 1,
12 2012 by Dr. Jonathan Gonick-Hallows. A.R. 705-711. Dr. Gonick-Hallows performed a clinical
13 interview, mental status examination, and complete psychological examination of Plaintiff, and
14 administered several tests. A.R. 705.

15 Plaintiff’s short-term memory for numbers was mildly below average, but her long-term
16 memory appeared adequate. A.R. 706. She appeared to have very good attention but “marked
17 deficits in processing.” A.R. 707. Dr. Gonick Hallows diagnosed mixed receptive/expressive
18 language disorder and mixed learning disorder, with academic deficits secondary to auditory
19 dyslexia. A.R. 708. He noted that he has the “sense of a person who would have as much as
20 moderate to marked difficulty in terms of her ability to interact effectively with co-workers,
21 supervisors, and the general public in many work settings.” A.R. 708. Cognitively, Plaintiff
22 seemed able to understand and carry out some kinds of simple instructions, but not others. A.R.
23 708. He noted that Plaintiff struggles to understand the meaning of what is said to her; while she
24 knows the individual words in speech, she often cannot comprehend the actual message, and Dr.
25 Gonick Hallows observed that Plaintiff’s response “appears to have been to place herself in
26 settings in which there is little change or variation in her duties.” A.R. 708. He opined that
27 Plaintiff “would be expected to have marked difficulty managing stressors in novel
28 environments.” A.R. 708.

1 Dr. Gonick-Hallows opined that Plaintiff is mildly impaired with respect to understanding
2 and remembering simple instructions and carrying out simple instructions. She is moderately
3 impaired in her ability to make judgments on simple work-related decisions. A.R. 709. He opined
4 that she is moderately to markedly impaired with respect to her ability to interact appropriately
5 with supervisors and coworkers and her ability to respond appropriately to usual work situations
6 and to changes in a routine work setting. A.R. 710. She is also moderately impaired in her ability
7 to interact appropriately with the public. A.R. 710.

8 **IV. STANDARD OF REVIEW**

9 Pursuant to 42 U.S.C. § 405(g), this court has the authority to review a decision by the
10 Commissioner denying a claimant disability benefits. “This court may set aside the
11 Commissioner’s denial of disability insurance benefits when the ALJ’s findings are based on legal
12 error or are not supported by substantial evidence in the record as a whole.” *Tackett v. Apfel*, 180
13 F.3d 1094, 1097 (9th Cir. 1999) (citations omitted). Substantial evidence is evidence within the
14 record that could lead a reasonable mind to accept a conclusion regarding disability status. See
15 *Richardson v. Perales*, 402 U.S. 389, 401 (1971). It is more than a mere scintilla, but less than a
16 preponderance. See *Saelee v. Chater*, 94 F.3d 520, 522 (9th Cir.1996) (internal citation omitted).
17 When performing this analysis, the court must “consider the entire record as a whole and may not
18 affirm simply by isolating a specific quantum of supporting evidence.” *Robbins v. Soc. Sec.*
19 *Admin.*, 466 F.3d 880, 882 (9th Cir. 2006) (citation and quotation marks omitted).

20 If the evidence reasonably could support two conclusions, the court “may not substitute its
21 judgment for that of the Commissioner” and must affirm the decision. *Jamerson v. Chater*, 112
22 F.3d 1064, 1066 (9th Cir. 1997) (citation omitted). “Finally, the court will not reverse an ALJ’s
23 decision for harmless error, which exists when it is clear from the record that the ALJ’s error was
24 inconsequential to the ultimate nondisability determination.” *Tommasetti v. Astrue*, 533 F.3d
25 1035, 1038 (9th Cir. 2008) (citations and internal quotation marks omitted).

26 **V. ISSUES PRESENTED**

- 27 1. Whether the ALJ erred in weighing the medical opinions; and
28 2. Whether the ALJ erred in rejecting Plaintiff’s testimony.

1 **VI. DISCUSSION**

2 **A. The ALJ’s Evaluation of the Medical Opinions**

3 Plaintiff argues that the ALJ erred in weighing the medical opinions. She argues that the
4 ALJ erred in ignoring a portion of Dr. Gonick-Hallows’s opinion in formulating the mental
5 functioning portion of Plaintiff’s RFC. She also argues that the ALJ erred in affording only partial
6 weight to the opinion of treating physician Dr. Tran with respect to Plaintiff’s exertional
7 limitations.

8 **1. Legal Standard**

9 Courts employ a hierarchy of deference to medical opinions based on the relation of the
10 doctor to the patient. Namely, courts distinguish between three types of physicians: those who
11 treat the claimant (“treating physicians”) and two categories of “nontreating physicians,” those
12 who examine but do not treat the claimant (“examining physicians”) and those who neither
13 examine nor treat the claimant (“non-examining physicians”). See *Lester v. Chater*, 81 F.3d 821,
14 830 (9th Cir. 1996). A treating physician’s opinion is entitled to more weight than an examining
15 physician’s opinion, and an examining physician’s opinion is entitled to more weight than a non-
16 examining physician’s opinion. *Id.*

17 The Social Security Act tasks the ALJ with determining credibility of medical testimony
18 and resolving conflicting evidence and ambiguities. *Reddick*, 157 F.3d at 722. A treating
19 physician’s opinion, while entitled to more weight, is not necessarily conclusive. *Magallanes v.*
20 *Bowen*, 881 F.2d 747, 751 (9th Cir. 1989) (citation omitted). To reject the opinion of an
21 uncontradicted treating physician, an ALJ must provide “clear and convincing reasons.” *Lester*,
22 81 F.3d at 830; see, e.g., *Roberts v. Shalala*, 66 F.3d 179, 184 (9th Cir. 1995) (affirming rejection
23 of examining psychologist’s functional assessment which conflicted with his own written report
24 and test results); see also 20 C.F.R. § 416.927(d)(2); SSR 96-2p, 1996 WL 374188. If another
25 doctor contradicts a treating physician, the ALJ must provide “specific and legitimate reasons”
26 supported by substantial evidence to discount the treating physician’s opinion. *Lester*, 81 F.3d at
27 830. The ALJ meets this burden “by setting out a detailed and thorough summary of the facts and
28 conflicting clinical evidence, stating his interpretation thereof, and making findings.” *Reddick*,

1 157 F.3d at 725 (citation omitted). “[B]road and vague” reasons do not suffice. *McAllister v.*
2 *Sullivan*, 888 F.2d 599, 602 (9th Cir. 1989). This same standard applies to the rejection of an
3 examining physician’s opinion as well. *Lester*, 81 F.3d at 830-31. A non-examining physician’s
4 opinion alone cannot constitute substantial evidence to reject the opinion of an examining or
5 treating physician, *Pitzer v. Sullivan*, 908 F.2d 502, 506 n.4 (9th Cir. 1990); *Gallant v. Heckler*,
6 753 F.2d 1450, 1456 (9th Cir. 1984), though a non-examining physician’s opinion may be
7 persuasive when supported by other factors. See *Tonapetyan v. Halter*, 242 F.3d 1144, 1149 (9th
8 Cir. 2001) (noting that opinion by “non-examining medical expert . . . may constitute substantial
9 evidence when it is consistent with other independent evidence in the record”); *Magallanes*, 881
10 F.2d at 751-55 (upholding rejection of treating physician’s opinion given contradictory laboratory
11 test results, reports from examining physicians, and testimony from claimant). An opinion that is
12 more consistent with the record as a whole generally carries more persuasiveness. See 20 C.F.R. §
13 416.927(c)(4).

14 2. Analysis

15 a. Dr. Gonick-Hallows’s Opinion

16 In November 2012, Dr. Gonick-Hallows performed a psychological examination of
17 Plaintiff. He opined that Plaintiff was only mildly impaired with respect to understanding and
18 remembering simple instructions, but was markedly impaired in her ability to understand,
19 remember, and carry out complex instructions. A.R. 709. He also opined that Plaintiff has
20 moderate to marked impairments in her ability to interact appropriately with supervisors and
21 coworkers and to respond appropriately to usual work situations and changes in a routine work
22 setting, and has moderate impairments in her ability to interact appropriately with the public. A.R.
23 710.

24 In formulating the mental portion of Plaintiff’s RFC, the ALJ limited Plaintiff to “simple,
25 routine, repetitive tasks,” consistent with Dr. Gonick-Hallow’s opinion about Plaintiff’s ability to
26 perform only work involving simple instructions. A.R. 20. The ALJ noted that her determination
27 of Plaintiff’s RFC was supported by the assessments of, inter alia, Dr. Gonick-Hallows and Dr.
28 Winter. A.R. 24. However, while specifically acknowledging the portion of Dr. Gonick-Hallow’s

1 opinion about Plaintiff's limitations in interacting with supervisors and coworkers and responding
2 appropriately to work situations and changes in a work setting, the ALJ did not explain her reasons
3 for excluding or ignoring this portion of his opinion. A.R. 23.

4 Ignoring portions of a physician's opinion is considered an implicit rejection of those
5 opinions and failure to offer reasons for so doing is legal error. *Smolen v. Chater*, 80 F.3d 1273,
6 1286. (9th Cir. 1996). While an ALJ is not required to adopt all of an examining physician's
7 assessment, *Magallanes*, 881 F.2d at 753, an ALJ is required to explain the reasons for rejecting
8 those portions of an examining physician's assessment that the ALJ chooses not to adopt.
9 *Lingenfelter v. Astrue*, 504 F.3d 1028, 1038 n.10 (9th Cir. 2007). When an examining physician's
10 assessment is uncontradicted, the ALJ should provide "clear and convincing" reasons for rejecting
11 that opinion. See *Lester*, 81 F.3d at 830; see also 20 C.F.R. § 416.927(d)(2). Here, the ALJ's
12 decision did not address whether Dr. Gonick-Hallows's assessment of Plaintiff's ability to interact
13 with supervisors and coworkers and to respond appropriately to work situations and changes in a
14 work setting was uncontradicted or not. However, this court will treat Dr. Gonick-Hallow's
15 opinion as contradicted by Dr. Winter, who opined in August 2012 that Plaintiff was only mildly
16 impaired with respect to the ability to respond appropriately to changes in the work setting, and
17 had no limitations in her ability to interact with coworkers. Accordingly, the ALJ was required to
18 provide "specific and legitimate reasons that are supported by substantial evidence in the record"
19 to reject Dr. Gonick-Hallows's assessment. See *Lester*, 81 F.3d at 830-31 (citation omitted). The
20 ALJ failed to do so. Instead, after summarizing Dr. Gonick-Hallows's opinion, the ALJ made the
21 odd statement that she afforded only "partial weight" to his opinion even though she assessed the
22 opinion "as generally consistent with the medical record as a whole." A.R. 23. It is not clear why
23 the ALJ concluded that Dr. Gonick-Hallows's opinion was generally consistent with the medical
24 record but nonetheless rejected part of his opinion,³ because consistency with the record is a
25 reason to adopt an opinion, not to reject it. Therefore, the ALJ failed to provide a "specific and
26

27 ³ It is, of course, possible that this was a typographical error, and that the ALJ intended to state
28 that Dr. Gonick-Hallow's opinion was inconsistent with the medical record. However, this is
simply speculation since the ALJ provided no detail to support the statement.

1 legitimate” reason that is supported by substantial evidence for rejecting part of Dr. Gonick-
2 Hallows’s opinion.

3 The Commissioner argues that even if the ALJ erred in not including a limitation in social
4 functioning, any such error was harmless. An ALJ’s error is harmless when it is “irrelevant to the
5 ALJ’s ultimate disability conclusion.” *Stout v. Comm’r of Soc. Sec. Admin.*, 454 F.3d 1050, 1055
6 (9th Cir. 2006). The ALJ relied on the VE’s testimony to determine that Plaintiff could make a
7 successful adjustment to work that exists in significant numbers in the national economy, but in
8 questioning the VE, the ALJ did not include Dr. Gonick-Hallow’s opinion about limitations in
9 Plaintiff’s ability to interact with supervisors and coworkers and to respond appropriately to work
10 situations and changes in a work setting. “The hypothetical an ALJ poses to a vocational expert,
11 which derives from the RFC, must set out all the limitations and restrictions of a particular
12 claimant.” *Valentine v. Comm’r of Soc. Sec. Admin.*, 574 F.3d 685, 690 (9th Cir. 2009) (citation
13 omitted). “If a vocational expert’s hypothetical does not reflect all of the claimant’s limitations,
14 then the expert’s testimony has no evidentiary value to support a finding that the claimant can
15 perform jobs in the national economy.” *Matthews v. Shalala*, 10 F.3d 678, 681 (9th Cir. 1993)
16 (citation omitted). The VE’s testimony could have changed with the inclusion of Dr. Gonick-
17 Hallows’s opinion about limits on Plaintiff’s ability to interact with supervisors and coworkers and
18 to respond appropriately to work situations and changes in a work setting.

19 Social Security Ruling (SSR) 85-15, 1985 WL 56857 (S.S.A. 1985), further demonstrates
20 why the ALJ’s failure to address all parts of Dr. Gonick-Hallows’s opinion was not harmless error.
21 SSR 85-15 discusses the evaluation of mental impairments in the sequential evaluation process
22 where the impairment(s) do not meet or equal a Listing. 1985 WL 56857, at *4. It provides that

23 [t]he basic mental demands of competitive, remunerative, unskilled
24 work include the abilities (on a sustained basis) to understand, carry
25 out, and remember simple instructions; to respond appropriately to
26 supervision, coworkers, and usual work situations; and to deal with
27 changes in a routine work setting. A substantial loss of ability to
28 meet any of these basic work-related activities would severely limit
the potential occupational base. This, in turn, would justify a
finding of disability because even favorable age, education, or work
experience will not offset such a severely limited occupational base.

Id. SSR 85-15 illustrates this with the following example:

1 note Plaintiff's full strength in the bilateral lower extremities and that Plaintiff was in no acute
2 distress. A.R. 256, 632-33, 634-35, 636-37, 638-39. Further, Dr. Tran's treatment records and
3 progress notes indicate that Plaintiff's pain decreased over time after her May 2011 surgery, and
4 Dr. Tran consistently observed that pain medications were "beneficial" and "tend to help her
5 ameliorate the pain." See, e.g., 624, 626. For example, in progress notes dated June 2011, August
6 2011, September 2011, October 2011, and November 2011, Dr. Tran noted that Plaintiff reported
7 her pain as eight to nine on a ten point scale. A.R. 256, 632-639. Starting in February 2012, Dr.
8 Tran noted that Plaintiff's pain had "improve[d]," with Plaintiff describing her pain as five to six
9 out of ten in February 2012, five out of ten in March 2012, and three to six out of ten in April
10 2012. A.R. 624-29. In March 2012, Plaintiff informed Dr. Tran that her pain interfered "some"
11 with her mood, and "some" to "a lot" with her overall functioning. A.R. 626. The next month,
12 April 2012, she reported that her pain interfered only "some" with her "work/concentration,"
13 mood, sleep patterns, and overall functioning. A.R. 628. In April 2012, Dr. Tran recommended
14 that Plaintiff continue conservative treatment, including exercising, stretching, and applying ice
15 and heat, with no changes in her medications. A.R. 625. There are no other treatment records by
16 Dr. Tran between April 2012 and his November 19, 2012 assessment.⁴ As to the ALJ's statement
17 about side effects of medications, Dr. Tran opined that Vicodin could cause drowsiness "that may
18 have implications for working." A.R. 724. Yet Plaintiff testified that she has no side effects from
19 her medications. A.R. 43.

20 Additionally, the ALJ's decision was supported by the opinions of reviewing physician Dr.
21 Pong, who opined that Plaintiff could perform sedentary work with some modifications, and
22 examining physician Dr. Benrazavi, who concluded that Plaintiff was capable of light work with
23 some postural limitations. This court concludes that the record contains substantial evidence that

24 _____
25 ⁴ There are two additional treatment records by Dr. Tran which post-date the November 19, 2012
26 assessment. On November 21, 2012, Dr. Tran wrote that Plaintiff's "low back pain and left leg
27 pain with numbness and dysesthesia is stable," but that Plaintiff recently "had exacerbation of her
28 neck pain," which "continues to be severely affecting her function, quality of life and activities of
daily living." A.R. 733. He also noted that Plaintiff "seems to need more pain medication at this
time because her pain is exacerbated." A.R. 733. On December 19, 2012, Plaintiff reported that
her pain had worsened with "cold weather," but that Vicodin decreases the pain and intensity.
A.R. 731.

1 could lead a reasonable mind to agree with the ALJ’s conclusion that Dr. Tran’s opinion about
2 Plaintiff’s sitting and standing/walking limitations was not supported by the record evidence,
3 including Dr. Tran’s own examination findings.

4 Plaintiff argues that the ALJ erred in assessing Dr. Tran’s opinion, pointing out that despite
5 Dr. Tran’s observations about Plaintiff’s full strength, improvement with pain medications, and
6 lack of acute distress, Plaintiff still necessitated back surgery to address her condition. However,
7 Plaintiff’s argument is solely focused on Dr. Tran’s pre-surgery observations; she does not address
8 any of Dr. Tran’s post-surgery progress notes and treatment records, which indicate some
9 improvement in Plaintiff’s symptoms, as discussed above. The court concludes that the ALJ
10 offered specific, legitimate reasons for discounting Dr. Tran’s opinion. Since the evidence
11 reasonably could support the ALJ’s conclusions, this court may not substitute its judgment for that
12 of the Commissioner, and must affirm this finding.

13 **B. The ALJ’s Credibility Determination**

14 Finally, Plaintiff challenges the ALJ’s determination that she was not fully credible.

15 **1. Legal Standard**

16 In general, credibility determinations are the province of the ALJ. “It is the ALJ’s role to
17 resolve evidentiary conflicts. If there is more than one rational interpretation of the evidence, the
18 ALJ’s conclusion must be upheld.” *Allen v. Sec’y of Health & Human Servs.*, 726 F.2d 1470,
19 1473 (9th Cir. 1984) (citations omitted). An ALJ is not “required to believe every allegation of
20 disabling pain” or other nonexertional impairment. *Fair v. Bowen*, 885 F.2d 597, 603 (9th
21 Cir.1989) (citing 42 U.S.C. § 423(d)(5)(A)). Nevertheless, the ALJ’s credibility determinations
22 “must be supported by specific, cogent reasons.” *Reddick*, 157 F.3d at 722 (citation omitted). If
23 an ALJ discredits a claimant’s subjective symptom testimony, the ALJ must articulate specific
24 reasons for doing so. *Greger v. Barnhart*, 464 F.3d 968, 972 (9th Cir. 2006). In evaluating a
25 claimant’s credibility, the ALJ cannot rely on general findings, but “must specifically identify
26 what testimony is credible and what evidence undermines the claimant’s complaints.” *Id.* at 972
27 (quotations omitted); see also *Thomas v. Barnhart*, 278 F.3d 947, 958 (9th Cir. 2002) (ALJ must
28 articulate reasons that are “sufficiently specific to permit the court to conclude that the ALJ did not

1 arbitrarily discredit claimant’s testimony.”). The ALJ may consider “ordinary techniques of
2 credibility evaluation,” including the claimant’s reputation for truthfulness and inconsistencies in
3 testimony, and may also consider a claimant’s daily activities, and “unexplained or inadequately
4 explained failure to seek treatment or to follow a prescribed course of treatment.” *Smolen v.*
5 *Chater*, 80 F.3d 1273, 1284 (9th Cir. 1996).

6 The determination of whether or not to accept a claimant’s testimony regarding subjective
7 symptoms requires a two-step analysis. 20 C.F.R. §§ 404.1529, 416.929; *Smolen*, 80 F.3d at 1281
8 (citations omitted). First, the ALJ must determine whether or not there is a medically
9 determinable impairment that reasonably could be expected to cause the claimant’s symptoms. 20
10 C.F.R. §§ 404.1529(b), 416.929(b); *Smolen*, 80 F.3d at 1281-82. Once a claimant produces
11 medical evidence of an underlying impairment, the ALJ may not discredit the claimant’s
12 testimony as to the severity of symptoms “based solely on a lack of objective medical evidence to
13 fully corroborate the alleged severity of” the symptoms. *Bunnell v. Sullivan*, 947 F.2d 341, 345
14 (9th Cir. 1991) (en banc) (citation omitted). Absent affirmative evidence that the claimant is
15 malingering,⁵ the ALJ must provide “specific, clear and convincing” reasons for rejecting the
16 claimant’s testimony. *Burrell v. Colvin*, 775 F.3d 1133, 1136 (9th Cir. 2014).

17 2. Analysis

18 Plaintiff testified that after an hour of sitting, she starts experiencing pain, pins and
19 needles, and numbness, and develops headaches and eyestrain. She has to reposition herself after
20 sitting for no longer than an hour and a half. She can stand for half an hour. She is able to relieve
21 her pain with medication and lying down, and she testified that she needs a job where she can “sit
22 for a little while, stand . . . [and] lie down.” A.R. 42.

23 The ALJ found that Plaintiff’s medically determinable impairments could reasonably be
24 expected to cause the alleged symptoms, but that Plaintiff’s statements about the intensity,
25 persistence, and limiting effects of these symptoms were not entirely credible. A.R. 21. Since
26 there was no evidence that Plaintiff was malingering, the ALJ was required to provide specific
27

28 ⁵ The ALJ did not conclude that Plaintiff is a malingerer.

1 “clear and convincing” reasons for rejecting her testimony. Smolen, 80 F.3d at 1283-84. The sole
2 reason the ALJ gave for finding Plaintiff “partially credible” is that although Plaintiff reported that
3 she had not worked since August 2010, the record contains evidence that Plaintiff “briefly
4 attempted to return to work as a housekeeper.” A.R. 21; see A.R. 650, 653.

5 The court finds that this reason does not constitute a “clear and convincing” reason
6 sufficient to reject Plaintiff’s testimony. The only evidence of Plaintiff’s “attempt[] to return to
7 work as a housekeeper” is in Dr. Winter’s report. In August 2012, Dr. Winter wrote the
8 following:

9 [Plaintiff] attempted to work as a housekeeper one or two months
10 ago; however the job was too strenuous and increased her pain. She
11 decided, after one assignment, that she was unable to fulfill the job
12 requirements such as lifting, bending, crouching, and squatting.
13 [Plaintiff] realized returning to similar work is impossible at this
14 time.

15 A.R. 653; see also A.R. 650 (Plaintiff “realized after one attempt that she was unable to perform
16 the duties of the job.”). There are no other details about the “assignment,” such as what tasks it
17 entailed or its duration, but it is reasonable to conclude that it was fairly brief, and Plaintiff’s
18 earnings record does not reflect any income received from employment in 2012. A.R. 169. While
19 Plaintiff’s failed attempt to work as a housekeeper is somewhat inconsistent with Plaintiff’s
20 testimony that she had not worked since August 2010, the inconsistency is minimal. More
21 importantly, the ALJ did not explain how the inconsistency rendered her only partially credible
22 with respect to her testimony about her pain symptoms and capacity to work. Notably, Dr. Winter
23 noted that Plaintiff “showed no history of symptom magnification, exaggeration or attempts to
24 over-dramatize her physical symptoms,” A.R. 664, and Occupational Therapist Kowalski found no
25 indication of pain migration or magnification. A.R. 685. The court concludes that the ALJ failed
26 to provide a clear and convincing reason to find Plaintiff only partially credible as to the severity
27 of her impairments.

28 **C. Remand for Further Development of the Record**

A court may remand a disability case for further proceedings “if enhancement of the record
would be useful.” It may only remand for benefits, on the other hand, “where the record has been
fully developed and further administrative proceedings would serve no useful purpose.” Benecke

1 v. Barnhart, 379 F.3d 587, 593 (9th Cir. 2004). The court concludes that further development of
2 the record would be useful with respect to Dr. Gonick-Hallows’s opinion about Plaintiff’s ability
3 to interact with supervisors and coworkers and to respond appropriately to work situations and
4 changes in a work setting. Accordingly, remand is appropriate.

5 **VII. CONCLUSION**

6 For the foregoing reasons, the court grants in part and denies in part Plaintiff’s motion for
7 summary judgment, grants in part and denies in part Defendant’s motion for summary judgment,
8 and remands this matter for further proceedings consistent with this opinion.

9
10 **IT IS SO ORDERED.**

11 Dated: February 29, 2016

