

United States District Court

**Northern District of California** 

the Preferential Rehire/Recall Program Manager; and (4) liability by UC Berkeley for breach of constitutional rights and damage to reputation caused by UC employees.

Defendant The Regents of the University of California ("defendant" or "The Regents"), appearing on behalf of the erroneously named UC Berkeley/UC Regents, filed an answer to the complaint on December 9, 2015. The court held the initial case management conference on March 3, 2016, and set dispositive motion deadlines.

Plaintiff filed the instant motion for leave to amend the complaint on March 31, 2016. Defendant filed an opposition, and plaintiff timely filed a reply. The matter is submitted on the papers.

#### DISCUSSION

#### A. Legal Standard

Federal Rule of Civil Procedure 15 requires that a plaintiff obtain consent of the defendant or leave of court to amend the complaint once the defendant has answered, but "leave shall be freely given when justice so requires." Fed. R. Civ. P. 15(a); *see also, e.g., Chodos v. West Pub. Co.,* 292 F.3d 992, 1003 (9th Cir. 2002) (leave to amend granted with "extreme liberality"). Leave to amend is thus ordinarily granted unless the amendment is futile, would cause undue prejudice to the defendants, or is being sought by plaintiffs in bad faith or with a dilatory motive. *Foman v. Davis*, 371 U.S. 178, 182 (1962); *Eminence Capital LLC v. Aspeon, Inc.,* 316 F.3d 1048, 1051 (9th Cir. 2003).

#### B. Analysis

The proposed amended complaint ("PAC") asserts the following claims for relief,
styled as "Count One" through "Count Six:"

Employment discrimination based on race, age and/or national
 origin, in violation of Title VII, 42 U.S.C. § 1981a, 42 U.S.C. § 1983, and the
 Civil Rights Act of 1991, alleging disparate treatment "for a similar position"
 and "hostile working environment." PAC ¶¶ 46, 47.

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 2. Employment retaliation in violation of Title VII, by terminating plaintiff
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 for questioning and objecting to the misconduct and discriminatory

employment practices of the management of the IEOR, PAC  $\P$  55; and blocking her reemployment, PAC  $\P$  59.

3. Defamation based on statements about plaintiff by Diane Onley and Charro Albarran to a third party. PAC ¶¶ 62-64.

4. Procedural due process violation, alleging that plaintiff was denied a hearing on her whistleblower claim by the UC Whistleblower Program and that she denied notice of a hearing in Alameda Superior Court, where she was represented by counsel, on her petition for writ of mandate seeking review of the decision by Director [of Office of Labor Commission] Christine Baker on her retaliation claim. PAC ¶¶ 67-69.

5. Statutory retaliation claim for violation of Cal. Labor Code § 1102.5, and violation of UC Whistleblower Protection Policy, Section III.D, and UC PPSM Policy, based on continued retaliatory actions by UC Berkeley after the Labor Commissioner/Department of Industrial Relations failed to make an unbiased investigation and decision on her whistleblower retaliation complaint, by collaborating with plaintiff's former attorney Walston and the Superior Court to block plaintiff's access to the court in seeking judicial review of the Labor Commissioner's decision. PAC ¶¶ 71-72.

Liability of UC Berkeley/UC Regents for breach of constitutional rights and damage to plaintiff's reputation by UC employees. PAC ¶¶ 74-77.

Defendant contends that plaintiff seeks to amend her complaint to add two new claims:
(i) procedural due process in Count Four, and (ii) a statutory retaliation claim for violation
of California Labor Code § 1102.5 (whistleblower statute) in Count Five. These claims
were not alleged in the original complaint. The court further notes that Count One
alleging a disparate treatment claim for employment discrimination adds an allegation of
"[s]etting up a hostile working environment in violation of [] Title VII," which was not
alleged in the original complaint. PAC ¶ 47.

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Plaintiff initially stated that she does not seek leave to add new causes of action but only to better present her existing causes of action. Doc. no. 30 (Notice of Mot. Amend). However, plaintiff concedes in her reply that she wants to add allegations about a "series of actions" related to her October 2010 complaint to the California Labor Commissioner, suggesting that the Regents intentionally tried to delay or ruin the investigation and decision on her retaliation complaint. Doc. no. 32. As defendant has not, at this juncture, challenged the legal sufficiency of the claims raised in the original complaint (and has, indeed, answered that complaint), the court proceeds to determine whether to grant leave to add the newly raised claims pursuant to Rule 15.

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### 1. Procedural Due Process Claim

11 Defendant opposes granting leave to amend the complaint to add "Count Four" for "procedural due process." Defendant argues that this claim relates only to the failure 12 13 of plaintiff's former attorney in securing a hearing on her petition to the Alameda County 14 Superior Court for judicial review of an agency decision on her retaliation complaint, and 15 the procedural violations by the California Department of Industrial Relations, neither of 16 whom is a defendant in this action. Doc. no. 31 ("Opp.") at 4. The newly raised claim 17 alleges misconduct by plaintiff's former attorney and the California Department of 18 Industrial Relations, without any factual allegations to support plaintiff's conclusory 19 statements that "all these were from UC Berkeley's consents," and that "defendant 20 attorney Smith collaborated" with plaintiff's former attorney Walston to block her access 21 to the court and her complaint. PAC ¶ 69. See also PAC ¶ 72. Although these particular 22 allegations of misconduct by plaintiff's former attorney and the California Department of 23 Industrial Relations do not state a cognizable claim against The Regents, the court will 24 allow plaintiff to further amend her complaint to include factual allegations to support her 25 assertion that UC Berkeley consented to, or collaborated in, denying plaintiff a court 26 hearing on review of the agency decision on her retaliation complaint. Therefore, the 27 court DENIES plaintiff's request for leave to amend the complaint to add ¶ 69 as currently 28 alleged in the Proposed Amended Complaint, and GRANTS LEAVE TO FURTHER

AMEND with respect to the procedural due process claim raised in PAC ¶ 69 based on the denial of a hearing on her petition before the Alameda County Superior Court.

The procedural due process claim styled as "Count Four" also alleges that "UC Whistleblower Program's failure to grant her such a hearing violated Plaintiff's right to procedural due process protected by Fourteenth Amendment to the Constitution of United States of America." PAC ¶ 68. This allegation sufficiently alleges a colorable claim for denial of procedural due process rights. *See Raditch v. United States*, 929 F.2d 478, 480 (9th Cir. 1991) ("When a government-created property interest is at stake, due process principles require at least notice and an opportunity to respond in some manner, whether in writing or at an oral hearing, before termination of that interest.") (citing *Cleveland Bd. of Educ. v. Loudermill*, 470 U.S. 532, 546 (1985)). As defendant has not shown under *Foman* that amendment to add this claim is futile, would cause undue prejudice to the defendant, or is being sought by plaintiff in bad faith or with a dilatory motive, leave to amend to add the new procedural due process claim asserted in PAC ¶ 68 is GRANTED.

### 2. Statutory Retaliation Claim

Defendant objects to proposed "Count Five" alleging retaliation in violation of Labor Code § 1102.5, on the ground that it is time-barred. Defendant argues that a 3-year statute of limitations under CCP § 338(a) applies to "liability created by statute" and only a 1-year statute of limitations under § 340(a) to seek "penalty or forfeiture. Opp. at 4. Defendant contends that even under the more generous 3-year limitations period, the last date to file plaintiff's statutory retaliation claim, based on a layoff date of August 31, 2009, would have been August 31, 2012. However, plaintiff has alleged a pattern of continuing conduct, including interference with her reemployment, interference with the retaliation complaint before the Division of Labor Standards Enforcement, and defamation, so that the limitations period would not necessarily be triggered by her termination date. This case is still in a relatively early stage of litigation, and defendant has alleged in its affirmative defenses to the original complaint that plaintiff's claims are

1 time-barred. As defendant will have the opportunity to challenge the timeliness of the 2 newly asserted statutory retaliation claim in a motion to dismiss or dispositive motion. 3 amendment to add this claim would not cause undue prejudice to defendant. Therefore, 4 leave to amend to add the statutory retaliation claim asserted in "Count Five" is GRANTED. See Eminence Capital, 316 F.3d at 1052 ("Absent prejudice, or a strong 5 6 showing of any of the remaining *Foman* factors, there exists a presumption under Rule 7 15(a) in favor of granting leave to amend.").

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## **Hostile Work Environment**

The court notes that the PAC raises a new allegation of hostile work environment that was not alleged as a claim in the original complaint:

> Setting up a hostile working environment . . . caused intentionally disparate treatment in IEOR department under the COE [College of Engineering] and well-supported and omitted by UC Berkeley/UC Regents; making various illegal conducts and using UC and our tax payer's money as their ATM machine that harms both the public and their own employees as well as being against UC and California state OSHA (Office of Safety and Health Administration) policies.

# PAC ¶ 47.

17 Defendant does not object to this newly raised hostile work environment allegation 18 in PAC ¶ 47, which also restates the disparate treatment allegations raised in the original 19 complaint. The original complaint generally alleged that defendant "established a hostile 20 working environment," but did not assert a harassment or hostile work environment claim 21 independent of the disparate treatment and retaliation claims. Compl. ¶ 2. The new 22 hostile work environment allegation does not factually distinguish the disparate treatment 23 theory of discrimination based on race, age and/or national origin from the conclusory statement that defendant created a "hostile working environment." PAC ¶ 47. 24

25 To state a hostile work environment claim, a plaintiff must allege that "(1) he was 26 subjected to verbal or physical conduct because of his race, (2) the conduct was 27 unwelcome, and (3) the conduct was sufficiently severe or pervasive to alter the 28 conditions of his employment and create an abusive work environment." Johnson v.

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**Northern District of California** United States District Court

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Riverside Healthcare System, LP, 534 F.3d 1116, 1122 (9th Cir. 2008) (quoting Manatt v. Bank of Am., 339 F.3d 792, 798 (9th Cir. 2003)) (internal marks omitted).

The court notes that neither the original complaint nor the Proposed Amended Complaint contains factual allegations to allege discriminatory conduct that was so "severe or pervasive" that it altered the conditions of employment and created an abusive work environment. Rather, the reference to a hostile work environment reiterates the allegations that managers "misused power and university money for their own personal benefits and life styles; refused to provide good services to UC own clients, faculty members, staffs and students, etc." PAC ¶ 4. Thus, the allegation of a hostile work environment, as currently stated in PAC ¶ 47, fails to allege the elements of a hostile work environment claim, as set forth above. Liberally construing the allegations, however, the court does not find the hostile work environment claim to be frivolous or made in bad faith. Because of the presumption in favor of granting leave to amend, and in the absence of a showing by defendant that amendment of the complaint to include a hostile work environment claim would be futile, unduly prejudicial, or in bad faith, the court GRANTS LEAVE TO FURTHER AMEND THE COMPLAINT with respect to PAC ¶ 47, to add factual allegations to establish the elements of a hostile work environment claim, if plaintiff can substantiate such a claim.

### CONCLUSION

For the reasons set forth above, the court ORDERS as follows:

21 1. Plaintiff's motion for leave to amend the complaint is DENIED IN PART with 22 respect to PAC ¶ 69, which alleges misconduct by plaintiff's former attorney and the 23 California Department of Industrial Relations in support of a new procedural due process 24 claim against defendant. However, plaintiff is GRANTED LEAVE TO FURTHER AMEND PAC ¶ 69 to allege facts to support her assertion that UC Berkeley consented to, or 25 26 collaborated in, denying plaintiff a court hearing on review of her retaliation complaint in 27 violation of her right to procedural due process.

United States District Court Vorthern District of California 2. Plaintiff is GRANTED LEAVE TO FURTHER AMEND PAC  $\P$  47 to allege facts to support the elements of a hostile work environment claim, if substantiated.

3. Except for the limited rulings granting leave to further amend  $\P$  47 and  $\P$  69 of the Proposed Amended Complaint, plaintiff's motion for leave to amend is GRANTED IN REMAINING PART, including the new claims asserted in  $\P$  68 of "Count Four" for denial of procedural due process with respect to the UC Whistleblower Program's failure to grant a hearing, and in  $\P\P$  71-72 of "Count Five" for retaliation in violation of Labor Code § 1102.5.

To be clear, plaintiff may further amend the PAC as to ¶ 47 and ¶ 69 by adding facts as required above. Her proposed amendments to ¶¶ 68, 71-72 are adequate and shall remain as stated. No additional claims, parties, or facts may be included in the further amendments permitted by this order.

Accordingly, plaintiff may further amend the complaint, in compliance with the rulings set forth in this order, and file the amended complaint as the "Second Amended Complaint," by **May 19, 2016**.

Defendant shall have 21 days after the filing of the Second Amended Complaint to file an answer or otherwise respond.

# IT IS SO ORDERED.

Dated: April 28, 2016

PHYLLIS J. HAMILTON United States District Judge