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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

RAYMOND B. MCCOWAN,
Plaintiff,
v.
PAT HORN,
Defendant.

Case No. [23-cv-01680-JST](#)

**ORDER GRANTING LEAVE TO
PROCEED IN FORMA PAUPERIS;
DISMISSING PETITION FOR A WRIT
OF HABEAS CORPUS; DENYING
CERTIFICATE OF APPEALABILITY**

Re: ECF No. 2, 4

Petitioner, an inmate at California State Prison – Los Angeles,¹ filed this *pro se* action seeking a writ of habeas corpus pursuant to 28 U.S.C. § 2254. For the reasons set forth below, the Court GRANTS Petitioner leave to proceed *in forma pauperis*, ECF Nos. 2, 4; DISMISSES the petition for a writ of habeas corpus; and DENIES a certificate of appealability.

BACKGROUND

On May 7, 2012, Petitioner was sentenced to a term of thirteen years in state prison in San Francisco County Superior Court after a jury found him guilty of kidnapping (Cal. Penal Code § 207(a)); domestic violence (Cal. Penal Code § 273.5(a)); assault with force likely to cause great bodily injury (Cal. Penal Code § 245(a)(1)); violation of a stay-away order (Cal. Penal Code § 166(c)(1)); and resisting, obstructing or delaying a peace officer in the performance of duty (Cal. Penal Code § 148(a)(1)).

¹ In accordance with Habeas Rule 2(a) and Fed. R. Civ. P. 25(d), the Clerk of the Court is directed to substitute Warden Pat Horn as respondent because he is Petitioner’s current custodian. *See Ortiz-Sandoval v. Gomez*, 81 F.3d 891, 894 (9th Cir.), *as amended* (May 8, 1996) (rules governing relief under 28 U.S.C. § 2254 require person in custody pursuant to judgment of state court to name as respondent state officer having custody of him); *Stanley v. Cal. Sup. Ct.*, 21 F.3d 359, 360 (9th Cir. 1994) (respondent in habeas petition typically is warden of facility in which petitioner is incarcerated).

1 On May 9, 2013, Petitioner was sentenced to a total term of 36 years to life in San Mateo
2 County Superior Court after a jury found him guilty of domestic violence (Cal. Penal Code §
3 273.5(a)), and assault with a deadly weapon (Cal. Penal Code § 245(a)(1)), and found true that, in
4 committing domestic violence, Petitioner used a deadly and dangerous weapon within the meaning
5 of Cal. Penal Code § 12022(b)(1); and after the trial court found true six prior felony convictions
6 in San Francisco and San Mateo Counties from 1982 to 1989 and determined that the domestic
7 violence charge and the assault with a deadly weapon charge constituted serious felony strikes
8 within the meaning of Cal. Penal Code § 1192.7(c)(23). The sentence consisted of a three-strikes
9 term of 25-years-to-life for the domestic violence count; a second 25-years-to-life term for the
10 assault with a deadly weapon count stayed pursuant to Cal. Penal Code § 654; two five-year
11 enhancements pursuant to Cal. Penal Code § 667(a) for Petitioner’s prior serious felony
12 convictions; and an additional year for the weapon use. *See McCowan v. Madden*, C No. 16-cv-
13 02445 JST (“*McCowan I*”), ECF No. 55 at 1-2. The San Mateo County Superior Court ordered
14 that this sentence run concurrent to Petitioner’s 2012 sentence from that same court. ECF No. 1 at
15 41.

16 On March 11, 2015, the California Court of Appeal affirmed the judgment in an
17 unpublished decision. *People v. McCowan*, No. A138648, 2015 WL 1088086 (Cal. Ct. App. Mar.
18 11, 2015). On July 8, 2015, the California Supreme Court denied review. *McCowan I*, ECF No.
19 55 at 2. On March 21, 2016, Petitioner filed a petition for a writ of habeas corpus in the California
20 Supreme Court, which was denied on May 18, 2016. *McCowan I*, ECF No. 55 at 2.

21 On May 5, 2016, Petitioner filed *McCowan I* in this court. *McCowan I* challenged his
22 2013 San Mateo County conviction on the following grounds: (1) that he received ineffective
23 assistance by trial counsel Hayden and by trial counsel DeMeester; (2) that he received ineffective
24 assistance by appellate counsel; (3) that the trial court erred when, on October 15, 2012, it failed to
25 conduct a “proper” *Marsden* inquiry; (4) that the trial court erred when it denied Petitioner’s
26 October 15, 2012 motion to continue the trial; (5) that the prosecutor’s reference to Petitioner’s
27 use of his left hand constituted prosecutorial misconduct; (6) that the trial court erred in failing to
28 rule on Petitioner’s motion for a new trial based on counsel’s failure to consult an injury expert;

1 (7) that there was insufficient evidence of the prior convictions; and (8) that Petitioner’s sentence
2 violated the Eighth Amendment’s prohibition on cruel and unusual punishment. *McCowan I*, ECF
3 No. 1. On August 20, 2018, the Court denied *McCowan I* on the merits, denied a certificate of
4 appealability, and entered judgment in favor of respondent. Petitioner appealed, and on August
5 22, 2019, the Ninth Circuit Court of Appeals denied Petitioner’s request for a certificate of
6 appealability, finding that Petitioner had not made a substantial showing of the denial of a
7 constitutional right. *McCowan I*, ECF No. 65.

8 Petitioner sought resentencing or modification of his sentence from the San Mateo County
9 Superior Court pursuant to Proposition 57. On June 26, 2019, the San Mateo County Superior
10 Court denied Petitioner’s motion for resentencing. ECF No. 1 at 57.

11 On or about January 3, 2022, Petitioner filed a state habeas petition with the San Mateo
12 County Superior Court, arguing that the trial court erred in sentencing him to 36 years to life
13 because the sentence is grossly disproportionate to his crime, a nonserious felony within the
14 meaning of Cal. Penal Code § 273.5(a); and that the trial court erred in denying his resentencing
15 request because resentencing is mandated by The Three Strikes Reform Act of November 2012
16 and by Proposition 57, in that both these statutes exclude the imposition of an enhancement,
17 consecutive sentence, or alternative sentence. On March 15, 2022, the state superior court
18 summarily denied the petition. ECF No. 1 at 60-61, 66.

19 On or about March 25, 2022, Petitioner filed a habeas petition with the California Court of
20 Appeals, raising the same arguments as raised in the habeas petition in the San Mateo County
21 Superior Court. ECF No. 1 at 59-64. On April 12, 2022, the state appellate court summarily
22 denied the petition. ECF No. 1 at 70-73. Petitioner then filed a habeas petition in the California
23 Supreme Court, which was summarily denied on August 10, 2022. ECF No. 1 at 75.

24 Petitioner filed the instant habeas petition in this action on or about April 7, 2023. *See*
25 *generally* ECF No. 1.

26 **DISCUSSION**

27 **A. Standard of Review**

28 This court may entertain a petition for writ of habeas corpus “in behalf of a person in

1 custody pursuant to the judgment of a state court only on the ground that he is in custody in
2 violation of the Constitution or laws or treaties of the United States.” 28 U.S.C. § 2254(a); *Rose v.*
3 *Hodges*, 423 U.S. 19, 21 (1975). A district court shall “award the writ or issue an order directing
4 the respondent to show cause why the writ should not be granted, unless it appears from the
5 application that the applicant or person detained is not entitled thereto.” 28 U.S.C. § 2243.

6 **B. Petitioner’s Claims**

7 Petitioner alleges that his sentence of 36-years-to-life and the denial of his Proposition 57
8 resentencing petition violated the Eighth Amendment’s prohibition on cruel and unusual
9 punishment because his sentence is disproportionate to his crime. Petitioner alleges that his
10 disproportionate sentence violates the Fourteenth Amendment’s Due Process Clause and Equal
11 Protection Clause; and that the summary denial of his habeas petition by the state courts violated
12 Cal. R. Ct. 4.551(f) and Supreme Court precedents under 28 U.S.C. §2254(d)(1), (2). Petitioner
13 cites to the following cases in support of his petition: *Williams v. Taylor*, 529 U.S. 362 (2000);
14 *Coleman v. Thompson*, 501 U.S. 772, 752 (1991); *Ylst v. Nunnemaker*, 501 U.S. 797, 804 (1991);
15 *Willson v. Seller*, 138 S. Ct. 1188 (2018); and *Shoop v. Cunningham*, 143 S. Ct. 37 (2022). ECF
16 No. 1 at 3, 5-7.

17 **C. Dismissal**

18 The petition is dismissed with prejudice because the claims raised are either second or
19 successive or fail to state a claim for federal habeas relief.

20 **1. Eight Amendment Claim**

21 Petitioner alleges that his sentence violates the Eighth Amendment’s cruel and unusual
22 punishment in two ways. First, he argues that his sentence of 36 years to life is disproportionate to
23 his crime, a nonserious felony. Second, he argues that the state courts failed to correct this error
24 when they denied his Proposition 57 resentencing petition.

25 The first claim is barred as second or successive. A federal habeas petition is “second or
26 successive” within the meaning of § 2244 “if the facts underlying the claim occurred by the time
27 of the initial petition, [] and if the petition challenges the same state court judgment as the initial
28 petition.” *Brown v. Muniz*, 889 F.3d 661, 667 (9th Cir. 2018) (citing *Panetti v. Quarterman*, 551

1 U.S. 930, 945 (2007), and *Magwood v. Patterson*, 561 U.S. 320, 333 (2010)); *see also Woods v.*
2 *Carey*, 525 F.3d 886, 888 (9th Cir. 2008) (habeas petition second or successive if raises claims
3 that were or could have been adjudicated on merits in prior petition). “A claim presented in a
4 second or successive habeas corpus application under section 2254 that was not presented in a
5 prior application shall be dismissed” unless,

6 (A) the applicant shows that the claim relies on a new rule of
7 constitutional law, made retroactive to cases on collateral review by
8 the Supreme Court, that was previously unavailable; or

8 (B) (i) the factual predicate for the claim could not have been
9 discovered previously through the exercise of due diligence;
10 and

10 (ii) the facts underlying the claim, if proven and viewed in
11 light of the evidence as a whole, would be sufficient to
12 establish by clear and convincing evidence that, but for
13 constitutional error, no reasonable factfinder would have
14 found the applicant guilty of the underlying offense.

13 28 U.S.C. § 2244(b)(2). Even if a petitioner can demonstrate that he qualifies for one of these
14 exceptions, he must seek authorization from the court of appeals before filing his new petition
15 with the district court. 28 U.S.C. § 2244(b)(3) (“Before a second or successive application
16 permitted by this section is filed in the district court, the applicant shall move in the appropriate
17 court of appeals for an order authorizing the district court to consider the application.”). The
18 district court is “without power” to entertain a second or successive petition unless the petitioner
19 first receives authorization from the court of appeals. *Chades v. Hill*, 976 F.3d 1055, 1056-57 (9th
20 Cir. 2020).

21 Petitioner has previously filed a federal habeas petition, *McCowan I*, challenging his 2012
22 conviction and related 2013 sentence of 36 years to life from San Mateo County Superior Court.
23 In *McCowan I*, Petitioner did not raise an Eighth Amendment challenge to his sentence as
24 disproportionate to his crime in *McCowan I*, even though the factual predicate of this claim – that
25 his sentence was disproportionate to his crime – was known to him at the time he filed
26 *McCowan I* and the claim does not rely on a new rule of law.² In addition, Petitioner has not

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28 ² Petitioner’s Eighth Amendment claim also fails on the merits. The Supreme Court has held that
California’s Three Strikes Law, which imposes a sentence of 25 years to life for persons with a

1 obtained authorization from the Ninth Circuit Court of Appeals before filing a second petition. 28
2 U.S.C. § 2244(b)(3). The claim that Petitioner’s sentence of 36 years to life is disproportionate to
3 his conviction offense is DISMISSED as second or successive without prejudice to re-filing if
4 Petitioner obtains authorization from the Ninth Circuit Court of Appeals to bring this claim.

5 The second claim regarding the denial of the Proposition 57 petition is DENIED for lack of
6 federal habeas jurisdiction. As an initial matter, Petitioner misunderstands Proposition 57.
7 Proposition 57 makes parole more available for certain felons convicted of nonviolent crimes by
8 giving prisoners convicted of nonviolent felony offenses a state law right to be “eligible for parole
9 consideration after completing the full term for his or her primary offense.” Cal. Const. art. I, §
10 32(a)(1).³ Proposition 57 does not provide for existing prisoners to be resentenced. *See Travers v.*
11 *Calif.*, No. 17-CV-06126-SI, 2018 WL 707546 at *2–*3 (N.D. Cal. Feb. 5, 2018) (listing
12 unpublished state court cases holding that Proposition 57 creates mechanism for parole
13 consideration, not for resentencing). Regardless, Proposition 57 claims are not cognizable on
14 federal habeas review because denial of Proposition 57 relief only states a claim of state law error,

15 _____
16 felony conviction who also have two prior serious or violent felony convictions, does not violate
17 the Eighth Amendment’s proportionality principle. *See Ewing v. Calif.*, 538 U.S. 11, 25-31 (2003)
18 (holding that sentence of 25 years to life in prison under the three strikes law, imposed for felony
19 grand theft – theft of three golf clubs, “wobbler” offense under California law – not grossly
20 disproportionate and thus did not violate Eighth Amendment prohibition on cruel and unusual
21 punishment).

³ Proposition 57 added Article I, section 32 to the California Constitution. That section provides:
§ 32. Public Safety and Rehabilitation Act of 2016

(a) The following provisions are hereby enacted to enhance public safety, improve
rehabilitation, and avoid the release of prisoners by federal court order, notwithstanding
anything in this article or any other provision of law:

(1) Parole Consideration: Any person convicted of a nonviolent felony offense and
sentenced to state prison shall be eligible for parole consideration after completing
the full term for his or her primary offense.

(A) For purposes of this section only, the full term for the primary offense
means the longest term of imprisonment imposed by the court for any
offense, excluding the imposition of an enhancement, consecutive sentence,
or alternative sentence.

(2) Credit Earning: The Department of Corrections and Rehabilitation shall have
authority to award credits earned for good behavior and approved rehabilitative or
educational achievements.

(b) The Department of Corrections and Rehabilitation shall adopt regulations in
furtherance of these provisions, and the Secretary of the Department of Corrections and
Rehabilitation shall certify that these regulations protect and enhance public safety.

Calif. Const., Art. I § 32.

1 and there is no federal habeas jurisdiction for state law errors. *See, e.g., Reed v. Koenig*, No. 21-
2 01740 EJD (PR), 2021 WL 3209900, at *2 (N.D. Cal. July 29, 2021) (Proposition 57 claim relief
3 fails to state claim for federal habeas relief because federal habeas writ unavailable for violations
4 of state law, or for alleged error in interpretation or application of state law, or for alleged error in
5 state post-conviction review process); *Shakur v. Samuel*, C No. CV 20-8673-MWF (JPR), 2021
6 WL 3728880, at *2 (C.D. Cal. May 28, 2021) (eligibility for Proposition 57 relief is state law
7 issue which is not cognizable on federal habeas); *Davis v. Neuschmid*, No. 2:18-CV-2682 AC,
8 2021 WL 1931504, at *1 (E.D. Cal. Apr. 7, 2021) (same). Federal habeas jurisdiction is also
9 lacking because the grant of Proposition 57 relief will not necessarily result in Petitioner’s earlier
10 release from prison. Habeas is the “exclusive remedy” for the prisoner who seeks ““immediate or
11 speedier release”” from confinement. *Skinner v. Switzer*, 562 U.S. 521, 533-34 (2011) (quoting
12 *Wilkinson v. Dotson*, 544 U.S. 74, 82 (2005)). Where the prisoner’s claim would not necessarily
13 spell speedier release, suit may be brought under § 1983. *Skinner*, 561 U.S. at 533-34.
14 Proposition 57 only hastens an inmate’s eligibility for parole consideration. Eligibility for a parole
15 hearing pursuant to Proposition 57 would ensure Petitioner a parole hearing but would not require
16 Petitioner’s immediate release from prison. Petitioner must still be found suitable for parole
17 before he may be released from prison. Petitioner’s claim therefore falls outside the core of
18 habeas corpus. If Petitioner believes that he has been impermissibly denied early parole
19 consideration pursuant to Proposition 57, his only potential recourse in federal court is to file a
20 complaint pursuant to 42 U.S.C. § 1983. *See, e.g., Skinner*, 561 U.S. at 533-34.

21 **2. Fourteenth Amendment Claim**

22 Petitioner also alleges that his rights under the Fourteenth Amendment’s Due Process
23 Clause and Equal Protection Clause have been violated because his detention is illegal. He argues
24 that his detention is illegal because his sentence violates the Eighth Amendment, and because the
25 state courts failed to address his habeas claims on the merits as required by Cal. R. Ct. 4.551(f).

26 These claims fail on the merits. Petitioner’s allegations do not state cognizable due
27 process claims. A petitioner may not “transform a state-law issue into a federal one merely by
28 asserting a violation of due process.” *Langford v. Day*, 110 F.3d 1380, 1389 (9th Cir. 1996).

1 Petitioner’s claim that his sentence is disproportionate to his crime states an Eighth Amendment
2 claim, not a due process or equal protection claim. Petitioner’s claims that the state courts erred in
3 refusing to resentence him pursuant to Proposition 57 and that the state courts failed to address his
4 habeas claims on the merits as required by Cal. R. Ct. 4.551(f) allege state law error, not federal
5 law claims. Nor do Petitioner’s claims state an equal protection claim. The Equal Protection
6 Clause does not assure uniformity of judicial decisions or immunity from judicial error; otherwise,
7 every alleged misapplication of state law would constitute a federal constitutional question. *See*
8 *Alford v. Rolfs*, 867 F.2d 1216, 1219 (9th Cir. 1989); *see, e.g., Little v. Crawford*, 449 F.3d 1075,
9 1083 (9th Cir. 2006) (petitioner cannot establish equal protection warranting habeas relief simply
10 because, of if, Nevada Supreme Court misapplied Nevada law or departed from its past
11 precedents).

12 **3. Additional Arguments**

13 Petitioner argues that the state courts’ denial of relief violates 28 U.S.C. §2254(d)(1) and
14 cites certain federal cases in support of this argument. 28 U.S.C. § 2254(d) provides that a petition
15 for a writ of habeas corpus on behalf of a person in custody pursuant to the judgment of a State
16 court shall not be granted with respect to any claim that was adjudicated on the merits in State
17 court proceedings unless the adjudication of the claim (1) resulted in a decision that was contrary
18 to, or involved an unreasonable application of, clearly established Federal law, as determined by
19 the Supreme Court of the United States; or (2) resulted in a decision that was based on an
20 unreasonable determination of the facts in light of the evidence presented in the State court
21 proceeding. However, the Court can only review federal habeas petitions challenging state court
22 judgments if there is federal habeas jurisdiction, i.e., the petition alleges that the petitioner is in
23 custody in violation of the Constitution or laws or treaties of the United States, 28 U.S.C. §
24 2254(a); and if the petition or claims are neither second nor successive within the meaning of 28
25 U.S.C. § 2244(b). As discussed *supra*, this petition is both second or successive, and lacks federal
26 habeas jurisdiction. The cases cited by Petitioner – *Williams v. Taylor*, 529 U.S. 362 (2000);
27 *Coleman v. Thompson*, 501 U.S. 772, 752 (1991); *Ylst v. Nunnemaker*, 501 U.S. 797, 804 (1991);
28 *Willson v. Seller*, 138 S. Ct. 1188 (2018); and *Shoop v. Cunningham*, 143 S. Ct. 37 (2022) – do not

1 hold otherwise. In addition, Section 2254(d) does not require state courts to address Petitioner’s
2 claims on the merits. *See, e.g., Harrington v. Richter*, 562 U.S. 86, 98 (2011) (when federal claim
3 has been presented to state court and state court summarily denied relief, may be presumed that
4 state court adjudicated claim on merits in absence of any indication or state-law procedural
5 principles to contrary) (one-sentence order denying habeas petition analyzed under § 2254(d)).

6 **CERTIFICATE OF APPEALABILITY**

7 The federal rules governing habeas cases brought by state prisoners require a district court
8 that issues an order denying a habeas petition to either grant or deny therein a certificate of
9 appealability. *See* Rules Governing § 2254 Case, Rule 11(a).

10 A judge shall grant a certificate of appealability “only if the applicant has made a
11 substantial showing of the denial of a constitutional right,” 28 U.S.C. § 2253(c)(2), and the
12 certificate must indicate which issues satisfy this standard. *Id.* § 2253(c)(3). “Where a district
13 court has rejected the constitutional claims on the merits, the showing required to satisfy § 2253(c)
14 is straightforward: [t]he petitioner must demonstrate that reasonable jurists would find the district
15 court’s assessment of the constitutional claims debatable or wrong.” *Slack v. McDaniel*, 529 U.S.
16 473, 484 (2000).

17 Here, Petitioner has not made such a showing, and, accordingly, a certificate of
18 appealability will be denied.

19 **CONCLUSION**

20 For the foregoing reasons, the Court orders as follows.

- 21 1. The Clerk of the Court is directed to substitute Warden Pat Horn as respondent
22 because he is Petitioner’s current custodian.
- 23 2. The Court GRANTS Petitioner leave to proceed *in forma pauperis*. ECF Nos. 2, 4.
- 24 3. The Court DISMISSES the petition for a writ of habeas corpus for lack of federal
25 habeas jurisdiction and as second or successive. The dismissal is without prejudice to Petitioner
26 filing a new civil rights action asserting his challenge to the denial of a parole hearing pursuant to
27 Proposition 57, if he believes that such denial violates either the United States Constitution or
28 federal law.

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4. The Court DENIES a certificate of appealability.

5. The Clerk shall enter judgment in favor of Respondent and against Petitioner; and
close the case.

This order terminates ECF Nos. 2, 4.

IT IS SO ORDERED.

Dated: August 1, 2023



JON S. TIGAR
United States District Judge