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 APPLE COMPUTER, INC.

8 UNITED STATES DISTRICT COURT  
 9 NORTHERN DISTRICT OF CALIFORNIA  
 10

11 **THOMAS WILLIAM SLATTERY,**  
 12 **Individually, And On Behalf Of All**  
 13 **Others Similarly Situated,**

14 **Plaintiff,**

15 v.

16 **APPLE COMPUTER, INC.,**

17 **Defendant.**

**Case No. C 05 00037 JW**

**APPENDIX**

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**FILED**

MAR - 4 2004

RICHARD W. WIEKING  
CLERK, U.S. DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

ALBERT O. STEIN, individually and  
on behalf of all others similarly situated,

No. C 00-2915 SI

Plaintiff,

**ORDER GRANTING DEFENDANTS'  
MOTION FOR SUMMARY JUDGMENT;  
DENYING PLAINTIFF'S MOTION FOR  
SUMMARY JUDGMENT; AND DENYING  
MOTIONS TO EXCLUDE EVIDENCE  
AND TO STAY**

v.

PACIFIC BELL TELEPHONE COMPANY,  
SBC COMMUNICATIONS, INC., et al.,

Defendants.

United States District Court  
For the Northern District of California

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The Court has six motions pending before it in this litigation. On February 27, 2004, the Court heard further argument from both parties regarding the impact on the litigation of the United States Supreme Court's decision in Verizon Communications Inc. v. Law Offices of Curtis V. Trinko LLP, 02-682, 124 S.Ct. 872, 540 U.S. \_\_\_\_ (2004). Having carefully considered the arguments of the parties and the papers submitted, the Court GRANTS defendants' motion for summary judgment; DENIES plaintiff's motion for summary judgment on his California Business and Professions Code § 17200 claim and DISMISSES the claim without prejudice; DENIES as moot defendants' motion to exclude the reports and testimony of plaintiff's experts, Yale M. Braunstein and Kenneth Wilson; DENIES as moot plaintiff's motion to exclude defendants' evidence of broadband share; DENIES as moot plaintiff's August 4, 2003 miscellaneous administrative request to strike defendants' evidence of a consumer survey; and DENIES as moot defendants' motion to stay. Reasons for the Court's decisions are set forth below.

**BACKGROUND**

1  
2 Plaintiff Albert O. Stein (“Stein”) brings this action on behalf of himself and others similarly  
3 situated to challenge alleged anticompetitive conduct by defendants (collectively “Pacific Bell”),  
4 relating to the offering of Digital Subscriber Line (“DSL”) service. Stein claims that this  
5 anticompetitive conduct has denied consumers a competitive choice in DSL service providers.

6 DSL is a transmission service that provides consumers with dedicated, high-speed access to the  
7 internet and other computer networks. Second Amended Complaint (“SAC”) ¶ 16. Utilizing new  
8 technology that permits simultaneous data exchange over traditional transmission lines, DSL service  
9 is provided through already existing telephone networks and facilities, thus allowing users to have  
10 concurrent access to the internet and traditional telephone service.

11 Pacific Bell is an incumbent local exchange carrier (“ILEC”), as defined by the  
12 Telecommunications Act of 1996 Act (“the 1996 Act” or “the Telco Act”). As an ILEC, Pacific Bell  
13 was required to negotiate in good-faith and to enter into interconnection agreements with competitors  
14 to make available its local telephone network. *Id.* at ¶ 18. As a result, Pacific Bell entered into several  
15 interconnection agreements with DSL competitors. Stein claims that, in violation of these  
16 interconnection agreements, Pacific Bell has “engaged in a pattern of anticompetitive conduct . . .  
17 generally designed to leverage Pacific’s monopoly power obtained through its ubiquitous local  
18 telecommunications network . . . with the intent and inevitable effect of injuring, thwarting or  
19 eliminating actual or potential [DSL service provider] competitors, to the detriment of consumers like  
20 Plaintiff and the Class.” *Id.* at ¶ 28.

21 Based on such alleged anticompetitive behavior, Stein charged Pacific Bell with violating section  
22 2 of the Sherman Act, 15 U.S.C. §§ 1 et seq.; the Cartwright Act, California Business and Professions  
23 Code §§ 16700 et seq.<sup>1</sup>; the Telecommunications Act of 1996, 47 U.S.C. §§ 151 et seq.<sup>2</sup>; and California  
24 Business and Professions Code § 17200. Defendants filed a motion to dismiss and the Court granted  
25 the motion in large part on February 3, 2001. Among the grounds for dismissal was this Court’s finding  
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27 <sup>1</sup>This Court dismissed Count VI based on the Cartwright Act.

28 <sup>2</sup>This Court dismissed Count V based on the Telco Act.

1 that the filed rate doctrine barred claims alleging that defendants' anti-competitive conduct resulted in  
2 payment of supracompetitive prices for Pacific Bell DSL service.<sup>3</sup> Stein then amended his complaint  
3 twice.

4 This Court granted Stein's motion for class certification on July 24, 2002. The class includes  
5 all California subscribers to defendants' DSL services between May 20, 2000 and September 30, 2001.  
6 Order granting motion at 1. Pacific Bell has acknowledged that it ceased to provide DSL service and  
7 withdrew its federal tariff in May 2000. From that point forward, SBC Advanced Solutions, Inc.  
8 ("ASI") became the SBC-affiliated provider of DSL service in California.<sup>4</sup> ASI's DSL service was not  
9 tariffed until September 10, 2001.

10 Now before the Court are defendants' motion for summary judgment, plaintiff's motion for  
11 summary judgment on his California Business and Professions Code § 17200 claim, defendants' motion  
12 to exclude the reports and testimony of plaintiff's experts, Yale M. Braunstein and Kenneth Wilson,  
13 class plaintiffs' motion to exclude defendants' motion of broadband share, plaintiff's request to strike  
14 defendants' consumer survey, and defendants' motion to stay.

15  
16 **LEGAL STANDARD**

17 Summary judgment is proper "if the pleadings, depositions, answers to interrogatories, and  
18 admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any  
19 material fact and that the moving party is entitled to a judgment as a matter of law." Fed. R. Civ. P.  
20 56(c). The moving party bears the initial burden of demonstrating the absence of a genuine issue of  
21 material fact. See Celotex Corp. v. Catrett, 477 U.S. 317, 323; 106 S.Ct. 2548 , 2553 (1986). The  
22 moving party, however, has no burden to negate or disprove matters on which the non-moving party will  
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24  
25 <sup>3</sup>Stein argued that he could avoid the filed rate doctrine by amending to plead a claim based  
26 on damages attributable to denial of access to *existing* lower filed rates.

27 <sup>4</sup>Pacific Bell is a wholly owned subsidiary of Pacific Telesis, which is a wholly owned  
28 subsidiary of SBC. SAC, ¶8. ASI was created when the Federal Communications Commission (FCC)  
required that DSL be offered through a separate affiliate where an SBC entity (Pacific Bell, in this  
case) is the ILEC.

1 have the burden of proof at trial. The moving party need only point out to the Court that there is an  
2 absence of evidence to support the non-moving party's case. See *id.* at 325.

3 The burden then shifts to the non-moving party to "designate 'specific facts showing that there  
4 is a genuine issue for trial.'" See *Celotex Corp.*, 477 U.S. at 324 (quoting Fed. R. Civ. P. 56(e)). To  
5 carry this burden, the non-moving party must "do more than simply show that there is some  
6 metaphysical doubt as to the material facts." *Matsushita Elec. Indus. Co., Ltd. v. Zenith Radio Corp.*,  
7 475 U.S. 574, 586; 106 S.Ct. 1348, 1356 (1986). "The mere existence of a scintilla of evidence . . . will  
8 be insufficient; there must be evidence on which the jury could reasonably find for the [non-moving  
9 party]." *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 252; 106 S.Ct. 2505, 2512 (1986). In a motion  
10 for summary judgment, the evidence is viewed in the light most favorable to the non-moving party, and  
11 all justifiable inferences are to be drawn in its favor. See *id.* at 255. "Credibility determinations, the  
12 weighing of the evidence, and the drawing of legitimate inferences from the facts are jury functions, not  
13 those of a judge . . . ruling on a motion for summary judgment." *Id.*

## 14 DISCUSSION

### 15 A. Defendants' motion for summary judgment

#### 16 1. The Supreme Court's *Trinko* opinion

17 The opinion of the United States Supreme Court in *Verizon Communications Inc. v. Law Offices*  
18 *of Curtis V. Trinko, LLP*, No. 02-682, 124 S.Ct. 872, 540 U.S. \_\_\_\_ (2004), governs this case. As the  
19 Supreme Court explained, "[t]he Telecommunications Act of 1996, Pub. L. 104-104, 110 Stat. 56,  
20 imposes certain duties upon incumbent local telephone companies in order to facilitate market entry by  
21 competitors, and establishes a complex regime for monitoring and enforcement." *Trinko*, 124 S.Ct. at  
22 875. In *Trinko*, the Court considered "whether a complaint alleging breach of the incumbent's duty  
23 under the 1996 Act to share its network with competitors states a claim under § 2 of the Sherman Act,  
24 26 Stat. 209." *Id.*

25 In *Trinko*, Verizon was the incumbent local exchange carrier (LEC) in the state of New York.  
26 *Trinko*, 124 S.Ct. at 875. Defendant SBC is the LEC in California. Before the 1996 Act, incumbent  
27 LECs enjoyed exclusive franchises in their local service areas. *Id.* "The 1996 Act sought to 'uproot'  
28



1 the incumbent LECs' monopoly and to introduce competition in its place." Id. (bracket and citation  
2 omitted). An "incumbent LEC's obligation under 47 U.S.C. § 251(c) to share its network with  
3 competitors" was "[c]entral" to the Act's statutory scheme. Id. at 875-76 (citation omitted).

4 Section 251(c)(3) of the 1996 Act obligated Verizon to provide "access to operations support  
5 systems (OSS), a set of systems used by incumbent LECs to provide services to customers and ensure  
6 quality." Trinko, 124 S.Ct. at 876. A rival could not fill its customers' orders without access to OSS;  
7 thus, for competition to occur, competitors absolutely needed access to OSS. Regulators received  
8 complaints that competitive LECs' orders remained unfilled, in apparent violation of Verizon's statutory  
9 obligation to provide access to OSS functions. Id. Parallel regulatory investigations ensued; the New  
10 York Public Service Commission (PSC) issued a "series of orders" causing Verizon to incur \$10 million  
11 of liability to competitive LECs. Id. at 876-77. The FCC entered a consent decree with Verizon, under  
12 which Verizon made a \$3 million "voluntary contribution" to the United States Treasury. Id. (citation  
13 omitted).

14 The day after Verizon entered the consent decree with the FCC, Trinko, a New York City law  
15 firm and local telephone customer of AT&T, filed suit on behalf of itself and similarly situated  
16 customers. Trinko, 124 S.Ct. at 877. The complaint "alleged that Verizon had filled rivals' orders on  
17 a discriminatory basis as part of an anticompetitive scheme to discourage customers from becoming or  
18 remaining customers of competitive LECs, thus impeding the competitive LECs' ability to enter and  
19 compete in the market for local telephone service." Id. The complaint included a "single example of  
20 the alleged 'failure to provide adequate access to [competitive LECs],' namely the OSS failure that  
21 resulted in the FCC consent decree and PSC orders." Id. (internal quotation marks and brackets in the  
22 original). Trinko alleged that Verizon violated § 2 of the Sherman Act.<sup>5</sup> The district court dismissed  
23 the complaint, the Court of Appeals for the Second Circuit reversed, and the Supreme Court granted  
24 certiorari to determine if the Court of Appeals erred in reversing the district court's dismissal of  
25 Trinko's antitrust claims. Id.

26 The Supreme Court began by examining whether any antitrust liability could exist in the

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28 <sup>5</sup>Trinko alleged other violations of federal statutes and state law, but the Supreme Court limited  
its grant of certiorari to the antitrust claims. Trinko, 124 S.Ct. at 877.

1 presence of the Telco Act's detailed regulatory scheme. Although Congress created the duties, the  
2 Court could not automatically conclude that the duties could be "enforced by means of an antitrust  
3 claim." Trinko, 124 S.Ct. at 878. In fact, the Court considered and rejected the possibility of antitrust  
4 immunity. The 1996 Telco Act barred a finding of statutory immunity since "[s]ection 601(b)(1) of the  
5 1996 Act is an antitrust-specific saving clause." Id. The Court explained, though, that the statutory  
6 "saving clause preserve[d] those 'claims that satisf[ied] established antitrust standards.'" Id. (brackets  
7 added, internal quotation marks in the original, citation omitted). The Act "[did] not create new claims  
8 that go beyond existing antitrust standards." Id.

9 The Court turned to an examination of the alleged anticompetitive conduct, namely the alleged  
10 "deni[al of] interconnection services to rivals in order to limit entry," Trinko, 124 S.Ct. at 878, under  
11 existing antitrust standards. If the Court were to find any antitrust liability, it explained that it would  
12 need to do so under § 2 of the Sherman Act, "which declares that a firm shall not 'monopolize' or  
13 'attempt to monopolize.'" Id., citing 15 U.S.C. §2. In order to establish this offense, a plaintiff would  
14 need to show possession of monopoly power in the relevant market and "the willful acquisition or  
15 maintenance of that power as distinguished from growth or development as a consequence of a superior  
16 product, business acumen, or historic accident." Id. at 878-79, citing United States v. Grinnell Corp.,  
17 384 U.S. 563, 570-571 (1966). In order to "safeguard the incentive to innovate," a court can find  
18 antitrust liability only if "anticompetitive *conduct*" accompanies the possession of monopoly power.  
19 Id. at 879.

20 The Court explained that the Sherman Act generally recognizes the right of a private business  
21 to choose with whom it will deal. Trinko, 124 S.Ct. at 879, citing United States v. Colgate & Co., 250  
22 U.S. 300, 307 (1919). At the same time, the Court has recognized that "[t]he high value that [it has]  
23 placed on the right to refuse to deal with other firms does not mean that the right is unqualified." Id.,  
24 citing Aspen Skiing v. Aspen Highlands Skiing Corp., 472 U.S. 585, 601 (1985) (internal quotations  
25 and first brackets in the original). The Court continued that "[u]nder certain circumstances, a refusal  
26 to cooperate with rivals can constitute anticompetitive conduct and violate § 2." Trinko, 124 S.Ct. at  
27 879. The Court warned that it is "very cautious in recognizing such exceptions." Id. With respect to  
28 its case at hand, the Court needed to determine if the allegations of the complaint fit within the confines

1 of existing antitrust doctrine, or if the plaintiff had demonstrated grounds for establishing a new  
2 exception under traditional antitrust principles. Id.

3 The Court briefly summarized Aspen Skiing, which it characterized as the “leading case for §2  
4 liability based on refusal to cooperate with a rival” and warned again that “Aspen Skiing is at or near  
5 the outer boundary of § 2 liability.” Trinko, 124 S.Ct. at 879. In Aspen Skiing, the owners of different  
6 ski areas had cooperated to offer a multi-day, all-area lift ticket. When the owner of three of the areas  
7 ceased cooperation with the owner of the fourth, the Court upheld a jury verdict against the defendant.  
8 In Trinko, the Court explained that it had rested its finding of liability in Aspen Skiing on the  
9 “defendant’s decision to cease participation in a cooperative venture.” Trinko, 124 S.Ct. at 879-80.  
10 (citation omitted). The defendant in Aspen Skiing had “unilateral[ly] terminat[ed]’ a “voluntary (*and*  
11 *thus presumably profitable*) course of dealing,” reflecting an anticompetitive motive. Trinko, 124 S.Ct.  
12 at 880 (brackets added; emphasis in the original).

13 Turning to its case at hand, the Supreme Court in Trinko concluded that Verizon’s  
14 anticompetitive conduct in its alleged refusal to deal failed to “fit within the limited exception  
15 recognized in Aspen Skiing.” Trinko, 124 S.Ct. at 880. Verizon did not voluntarily cooperate with its  
16 rivals; instead, Verizon cooperated with its rivals because the 1996 Act required it to do so. The Court  
17 continued that Trinko differed from Aspen Skiing in a “more fundamental way.” Id. at 10. The lift  
18 tickets at issue in Aspen Skiing were available to the public at retail; in contrast, the services allegedly  
19 withheld in Trinko were “not otherwise marketed or available to the public.” Id. In fact, “[t]he  
20 unbundled elements offered pursuant to §251(c)(3) exist only deep within the bowels of Verizon; they  
21 are brought out only on compulsion of the 1996 Act and offered not to consumers but to rivals, and at  
22 considerable expense and effort.” Id. Thus “Verizon’s alleged insufficient assistance in the provision  
23 of service to rivals is not a recognized antitrust claim under this Court’s existing refusal-to-deal  
24 precedents.” Id.

25 The Court briefly discussed the “essential facilities” doctrine, explaining that it has neither  
26 accepted nor rejected “such a doctrine.” Trinko, 124 S.Ct. at 880-81. If the doctrine were accepted,  
27 access to facilities would need to be unavailable; “where access exists, the doctrine serves no purpose.”  
28 Id. at 881. Although the plaintiff in Trinko argued that the regulatory sharing duties supported its case,



1 the Court found the opposite; the Act's requirement of access made it "unnecessary to impose a judicial  
2 doctrine of forced access." Id. Thus the Court rejected the plaintiff's essential facilities argument. Id.

3 The Court also concluded that the plaintiff in Trinko had failed to justify adding its case "to the  
4 few existing exceptions from the proposition that there is no duty to aid competitors." Trinko, 124 S.Ct.  
5 at 881. The Court discussed at length the difficulties courts would face in enforcing antitrust laws in  
6 the midst of a sophisticated regulatory regime and also emphasized the costs of judicial intervention.  
7 In its case at hand, the Court recognized that the regulatory response to the "OSS failure" demonstrated  
8 that the regulatory "regime was an effective steward of the antitrust function." Trinko, 124 S.Ct. at 881-  
9 82. "[A]n incumbent LEC's failure to provide a service with sufficient alacrity might have nothing to  
10 do with exclusion," and antitrust courts necessarily find the evaluation of alleged violations of the Telco  
11 Act's sharing duties difficult. Id. at 882.

12 Finally, the Court concluded that the plaintiff had failed to state a claim under a monopoly  
13 leveraging theory. Monopoly leveraging, the Court explained, presupposes anticompetitive conduct.  
14 In its case at hand, anticompetitive conduct could exist only under a refusal to deal theory, which the  
15 Court had rejected. Thus the Court necessarily also rejected plaintiff's monopoly leveraging theory.  
16 Trinko, 124 S.Ct. at 883, n.4. In rejecting plaintiff's refusal to deal theory, its essential facilities claim,  
17 and its monopoly leveraging theory, the Supreme Court held that Trinko had failed to state a claim  
18 against Verizon under the Sherman Act. Id. at 883.

## 19 20 **2. Stein's antitrust claims, then and now**

21 Plaintiff Stein's antitrust claims have narrowed considerably since he filed this lawsuit. At this  
22 litigation's outset, plaintiff broadly claimed that defendants' failures timely to comply with the  
23 provisions of the Telco Act constituted antitrust violations. In his Second Amended Complaint, Stein  
24 alleged that Pacific Bell enjoyed a market share in excess of 85% of the DSL market and controlled the  
25 existing local telephone network and the supporting physical facilities through which DSL service must  
26 be installed. SAC ¶ 17. Competitors wishing to enter the market for DSL service depend on Pacific  
27 Bell's telephone lines and physical facilities. Id. at ¶ 22. Pacific Bell is an incumbent local exchange  
28 carrier ("ILEC"), as defined by the Telco Act. As an ILEC, Pacific Bell was required to negotiate in

1 good-faith and to enter into interconnection agreements with competitors to make available its local  
2 telephone network. Id. at ¶ 18. As a result, Pacific Bell entered into several interconnection agreements  
3 with DSL competitors. Stein claimed that, in violation of these interconnection agreements, Pacific Bell  
4 “engaged in a pattern of anticompetitive conduct . . . generally designed to leverage Pacific’s monopoly  
5 power obtained through its ubiquitous local telecommunications network . . . . with the intent and  
6 inevitable effect of injuring, thwarting or eliminating actual or potential [DSL service provider]  
7 competitors, to the detriment of consumers like Plaintiff and the Class.” Id. at ¶ 28.

8 According to the Second Amended Complaint, Pacific Bell has “routinely and arbitrarily” denied  
9 physical collocation with its equipment and misrepresented the availability of space for collocation. Id.  
10 at ¶¶ 28-33. Pacific Bell has allegedly also stifled competition by requiring and charging unreasonable  
11 prices for collocation cages. Id. at ¶¶ 34-37. Furthermore, Pacific Bell allegedly has discriminated  
12 against and imposed “hindrances and delays” on competitors trying to enter the DSL market by refusing  
13 timely to deliver collocation cages, dedicated unbundled transport lines, and installed unbundled loops.  
14 Id. at ¶¶ 38-42. Based on such alleged anticompetitive behavior, Stein charged Pacific Bell with  
15 violating section 2 of the Sherman Act, 15 U.S.C. §§ 1 et seq.

16 When defendants moved for summary judgment, the Supreme Court had not decided Trinko.  
17 As a result, the motion was broad and addressed plaintiff’s theories of antitrust liability allegedly  
18 resulting from defendants’ regulatory violations with regard to both collocation and the provision of  
19 loop qualification information. Before Trinko, plaintiff sought to show defendants’ monopoly or  
20 attempted monopoly and proffered three theories of antitrust liability, namely refusal to deal, denial of  
21 essential facilities, and monopoly leveraging.<sup>6</sup> The Supreme Court has now made it absolutely clear that  
22 all these theories of liability fail.

23 After Trinko, plaintiff understandably seeks to narrow his antitrust claim considerably. The  
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25 <sup>6</sup>In their original motion for summary judgment, defendants argued that they lacked market  
26 power in the relevant market; that no actionable conduct had occurred, even under plaintiff’s pre-  
27 Trinko theories of liability; and that plaintiff had failed to show any antitrust injury or damage to  
28 consumers. Because the Supreme Court’s opinion in Trinko made the landscape so clear, this Court  
need not reach all these issues to find that plaintiff fails to survive defendants’ motion for summary  
judgment with respect to plaintiff’s antitrust claims. Thus the definition of the relevant market is not  
to be decided.

1 arguments concerning spectral requirements and collocation practices have disappeared. Oppo.  
2 Regarding Trinko, at 9 (Oppo.). Now, in an effort to survive Trinko, plaintiff simply argues, at great  
3 length, that defendants voluntarily agreed to provide loop qualification information to competitors as  
4 part of an effort to earn regulatory approval of SBC's merger with Ameritech. When defendants  
5 "renege" on their commitment to provide the loop qualification information, according to Stein, they  
6 violated § 2 of the Sherman Act.

7 The Telco Act required defendants to provide the loop qualification information at issue; most  
8 important, even if defendants had voluntarily agreed to provide the loop qualification information, the  
9 regulatory breaches that occurred simply do not afford the basis for antitrust liability. As the Supreme  
10 Court made abundantly clear, the refusal to deal set forth in Aspen Skiing is extremely narrow. In this  
11 case, as in Trinko, the regulatory "regime was an effective steward of the antitrust function." Trinko,  
12 124 S.Ct. at 882.<sup>7</sup>

13 An entity hoping to provide DSL service needs access to loop qualification information. George  
14 Guerra, Pacific's Area Manager for Regulatory Affairs, testified, "you need [a] loop to be of the  
15 appropriate parameters, so as to be able to support the DSL service that you're seeking to obtain and  
16 provide." Ex. 8 to Kolbe Decl. at 91:25-92:3. He continued to explain that "if any one of those  
17 components are absent, you will not be able to provide DSL service." Id. at 92:10-12. The OSS access  
18 obligations that Verizon failed to fulfill in Trinko were mandated by §§ 251 and 271 of the Telco Act.  
19 Oppo. at 7, citing Trinko, 124 S.Ct. at 876. According to plaintiff, in contrast, defendants in the instant  
20 case voluntarily agreed to provide competitors with loop qualification information. Oppo. at 9.  
21 Plaintiffs argue that when defendants voluntarily agreed to provide competitors loop qualification  
22 information and "unilaterally renege on that undertaking" by "filter[ing]" the information, they  
23 "deceptively misled competitors into believing that loops serving California premises could not support  
24 DSL," thereby allegedly violating the antitrust laws. Oppo. at 9. Plaintiff argues that this unilateral  
25 breach of a voluntary commitment allows him to survive summary judgment, even after Trinko. This  
26

27 <sup>7</sup>Plaintiff argues that Trinko failed to address whether a monopolist's bad faith breach of a  
28 statutorily mandated duty can constitute a refusal to deal. Oppo. at 8, n.1. Defendants correctly point  
out that the Trinko plaintiff made exactly such an allegation of bad faith by alleging that the  
defendants engaged in an "anticompetitive scheme." Trinko, 124 S.Ct. at 877.

1 Court disagrees, but also finds that defendants were statutorily obligated to provide the loop  
2 qualification information under § 251(c)(3) of the Telecommunications Act. Plaintiff cannot distinguish  
3 his case from Trinko.

4 In an effort to demonstrate that defendants voluntarily agreed to provide competitors access to  
5 loop qualification information, plaintiff introduces Appendix C to the FCC Merger Order concerning  
6 SBC's merger with Ameritech. Kolbe Decl., Ex. 6. Plaintiff argues that SBC voluntarily agreed, after  
7 extensive negotiations, to provide its competitors with loop qualification information in an effort to earn  
8 regulatory approval of its proposed merger with Ameritech. The Court does not find that any conditions  
9 entered into by defendants in order to earn regulatory approval of the merger were voluntary in any real  
10 sense of the word; instead, defendants made some concessions as part of the price they had to pay to  
11 earn regulatory approval of the merger. More important, defendants introduced evidence showing that  
12 the Telco Act has always required defendants to provide loop qualification information, thus placing  
13 the instant case squarely within Trinko's confines.

14 Telco Act § 251(c)(3) requires incumbents, such as defendants, to provide "access to network  
15 elements on an unbundled basis." 47 U.S.C. § 251(c)(3). The FCC ruled in 1996 that "operations  
16 support systems and the information they contain fall squarely within the definition of 'network  
17 element' and must be unbundled upon request under section 251(c)(3)." In the Matter of  
18 Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, CC  
19 Docket No. 96-98, First Report and Order, 11 FCC Rcd 15499, ¶¶ 516, 523 (1996) (First Report and  
20 Order). For this conclusion, the FCC relied on the statutory definition of "network element" as  
21 including "databases" and "information sufficient for billing and collection or used in the transmission,  
22 routing, or other provision of telecommunications service." First Report and Order, ¶ 516.

23 In 1998, the FCC repeated this statutory requirement and explicitly ruled that it includes  
24 information about loop qualification information for the provision of DSL:

25 Under our existing rules, incumbent LECs are also required to provide competing carriers with  
26 nondiscriminatory access to the operations support systems (OSS) functions for pre-ordering,  
27 ordering, and *provisioning loops*. If new entrants are to have a meaningful opportunity to  
28 compete, they must be able to determine during the pre-ordering process as quickly and  
efficiently as can the incumbent, *whether or not a loop is capable of supporting xDSL-based  
services*. In the Matters of Deployment of Wireline Services Offering Advanced  
Telecommunications Capability, CC Docket No. 98-147, Memorandum Opinion and Order, and



1 Notice of Proposed Rulemaking, 13 FCC Rcd 24011, ¶ 56 (1998) (emphasis added).

2 In 1999, the FCC issued its UNE Remand Order and confirmed the requirement to provide loop  
3 qualification information:

4 [P]ursuant to our existing rules, an incumbent LEC must provide the requesting carrier with  
5 nondiscriminatory access to the same detailed information about the loop that is available to the  
6 incumbent, so that the requesting carrier can make an independent judgment about whether the  
7 loop is capable of supporting the advanced services equipment the requesting carrier intends to  
8 install. In the Matter of Implementation of the Local Competition Provisions of the  
9 Telecommunications Act of 1996, CC Docket No. 96-98, Third Report and Order and Fourth  
10 Further Notice of Proposed Rulemaking, 15 FCC Rcd 3696, ¶ 427 (1999).

11 Finally, the FCC confirmed that the obligation extended to all information possessed by the ILEC,  
12 regardless whether the ILEC provided the information to its own retail provider:

13 [U]nder our existing rules, the relevant inquiry is not whether the retail arm of the incumbent  
14 has access to the underlying loop qualification information, but rather whether such information  
15 exists anywhere within the incumbent's back office and can be accessed by any of the incumbent  
16 LEC's personnel. Denying competitors access to such information, where the incumbent (or an  
17 affiliate, if one exists) is able to obtain the relevant information for itself, will impede the  
18 efficient deployment of advanced services. Id. at ¶ 430.

19 Thus the Telco Act of 1996, in addition to the FCC Rules implementing it, required defendants to  
20 provide loop qualification information to competitors and Trinko governs the case at hand.<sup>8</sup>

21 Plaintiff introduces evidence attempting to show breaches of defendants' duties to provide loop  
22 qualification information. For example, plaintiff relies on the testimony of John Mileham and Carol  
23 Chapman, in addition to a Notice of Apparent Liability issued by the FCC. The Notice of Liability,  
24 however, primarily concerned defendants' submission of inaccurate affidavits and, in any event,  
25 concluded that the loop qualification errors were not "competitively significant under the  
26 circumstances." Kolbe Decl. Ex. 14 at ¶ 90.

27 <sup>8</sup>Plaintiff filed a surreply, to which defendants filed a response. In the surreply, plaintiff argued  
28 that the "pre-existing UNE Remand Order did not compel defendants to provide real-time electronic  
access to defendants' online loop qualification database. Instead, SBC was permitted to provide such  
information in manual form – a difference that, as shown below, is competitively significant." Surreply  
at 1. Plaintiff's case does not fall within the confines of Aspen Skiing and reducing his case to this  
possible tiny failure to satisfy a regulatory obligation simply demonstrates the chimerical quality of  
plaintiff's antitrust claims. In his surreply, plaintiff concludes that "[t]o prevail on summary judgment,  
defendants must show that, *inter alia*, there is no factual dispute that defendants' duty to provide  
competitors with real-time computerized access to defendants' loop qualification information in  
electronic form about all loops serving a particular address was a statutorily compelled duty under the  
FCC's UNE Remand Order." Surreply at 2. In Trinko, the Supreme Court clearly held that such  
regulatory minutiae are not the concern of antitrust law.



1 More important, the evidence of regulatory action is exactly the type of evidence that the  
2 Supreme Court in Trinko found persuasive when it found that regulatory enforcement, as opposed to  
3 judicial enforcement, more effectively supports antitrust goals. Trinko, 124 S.Ct. at 882. Plaintiff  
4 incorrectly argues that a material question of fact exists as to whether the FCC could compel defendants  
5 to provide loop qualification information. The Telco Act mandates that the FCC can impose a forfeiture  
6 penalty for violation of “any of the provisions of this chapter or of any rule, regulation, or order issued  
7 by the Commission under this chapter.” 47 U.S.C. § 503(b)(1)(B). In fact, plaintiff submitted evidence  
8 of this very type of enforcement with regard to defendants’ provision of loop qualification information  
9 when it presented the FCC’s Notice of Apparent Liability for the Court’s consideration. Kolbe Decl.  
10 Ex. 14 at ¶ 5 (“The *UNE Remand Order* required, among other things, that an incumbent local  
11 exchange carrier such as SBC make loop qualification information available to competitors as part of  
12 the pre-ordering functionality of its OSS.”). The FCC merger order did not impose any additional loop  
13 qualification obligations on defendants.

14 Even assuming *arguendo* that defendants voluntarily obligated themselves to provide  
15 competitors with loop qualification information, this case does not fit within the very narrow confines  
16 of the refusal to deal doctrine, most recently articulated by the Supreme Court in Trinko. In Aspen  
17 Skiing, two competitors voluntarily cooperated to offer an attractive product to the public at retail.  
18 When the dominant partner ceased cooperation despite the weaker partner’s increasingly desperate  
19 efforts to have the venture continue, the Court allowed an inference of the stronger partner’s  
20 anticompetitive purpose, namely that it “was not motivated by efficiency concerns and that it was  
21 willing to sacrifice short-run benefits and consumer goodwill in exchange for a perceived long-run  
22 impact on its smaller rival.” Aspen Skiing v. Aspen Skiing Highlands Corporation, 472 U.S. 585, 610-  
23 611 (1985); see also Trinko, 124 S.Ct. at 879-80.

24 The ski area in Aspen Skiing sold its lift tickets to the public at retail for profit. In contrast,  
25 defendants in this case did not offer loop qualification information directly to the public. Instead, like  
26 the OSS access at issue in Trinko, the loop provision information at issue in this case “exist[s] only deep  
27 within the bowels of” defendants, Trinko, 124 S.Ct. at 880, and is not directly available to the public,  
28 much less directly available to the public at a profit under a voluntarily cooperative venture between

1 competitors. In Aspen Skiing, the formerly dominant partner terminated the joint venture, whereas in  
2 the case at hand, defendants simply failed to comply exactly with the requirements of a regulatory  
3 scheme.

4 Thus, under Trinko, this Court GRANTS defendants' motion for summary judgment on  
5 plaintiff's antitrust claims. As a matter of law, plaintiff's case does not fit within the narrow confines  
6 of the refusal to deal doctrine articulated by the Supreme Court in Trinko. The Court also finds, as a  
7 matter of law and based on Trinko, that defendants have prevailed on their motion for summary  
8 judgment with respect to plaintiff's monopoly leveraging and essential facilities antitrust claims.

9  
10 **B. Plaintiff's motion for summary judgment**

11 Plaintiff has moved for summary judgment on his supplemental state law claim under California  
12 Business and Professions Code § 17200. Now that the Court has granted defendants' motion for  
13 summary judgment, the landscape has changed because the antitrust claims which originally conferred  
14 jurisdiction on this Court have disappeared. 28 U.S.C. § 1367(c) lists situations in which a federal court  
15 may decline to exercise supplemental jurisdiction. Such a situation arises when "the district court has  
16 dismissed all claims over which it has original jurisdiction." This Court finds that it may, and should,  
17 decline to exercise its discretionary jurisdiction over plaintiff's state law claim, since the Court has  
18 dismissed all the claims over which it had original jurisdiction and because the case raises complex  
19 issues of state law. The Court DENIES plaintiff's motion for summary judgment and DISMISSES  
20 plaintiff's § 17200 claim without prejudice.

21  
22 **C. Plaintiff's motion to exclude evidence of broadband share**

23 Plaintiff has moved to strike defendants' evidence regarding defendants' share of the broadband  
24 market. Given the Court's ruling on the underlying antitrust claims in light of Trinko, the admissibility  
25 of the evidence has become moot and, on that ground, the motion is DENIED.  
26

27  
28 ///

1 **D. Defendants' motion to exclude testimony and reports of Braunstein and Wilson**

2 Defendants have moved to exclude the testimony and reports of plaintiff's experts, Yale M.  
3 Braunstein and Kenneth Wilson. Given the Court's ruling on the antitrust claims, the admissibility of  
4 this evidence has become moot and, on that ground, the motion is DENIED.  
5

6 **CONCLUSION**  
7

8 For the foregoing reasons, the Court GRANTS defendants' motion for summary judgment;  
9 DENIES plaintiffs' motion for summary judgment and DISMISSES class plaintiff's California Business  
10 and Professions Code § 17200 claim without prejudice; DENIES defendants' motion to exclude the  
11 reports and testimony of Braunstein and Wilson; and DENIES plaintiff's motion to exclude defendants'  
12 evidence of broadband share. [Docket ## 238, 260, 261, 264 and 265] The Court also DENIES as moot  
13 plaintiffs' administrative request to strike defendants' evidence of consumer survey [docket # 274] and  
14 defendants' motion to stay. [Docket ## 274, 303 and 317]  
15

16 **IT IS SO ORDERED.**  
17

18 Dated: March 4, 2004  
19



20 **SUSAN ILLSTON**  
21 United States District Judge  
22  
23  
24  
25  
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27  
28

UNITED STATES DISTRICT COURT  
FOR THE  
NORTHERN DISTRICT OF CALIFORNIA

ALBERT O. STEIN,  
Plaintiff,

Case Number: CV00-02915 SI

**CERTIFICATE OF SERVICE**

v.

PACIFIC BELL,  
Defendant.

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I, the undersigned, hereby certify that I am an employee in the Office of the Clerk, U.S. District Court, Northern District of California.

That on March 4, 2004, I SERVED a true and correct copy(ies) of the attached, by placing said copy(ies) in a postage paid envelope addressed to the person(s) hereinafter listed, by depositing said envelope in the U.S. Mail, or by placing said copy(ies) into an inter-office delivery receptacle located in the Clerk's office.

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Dated: March 4, 2004

Richard W. Wieking, Clerk  
By: Tracy Sutton, Deputy Clerk

A handwritten signature in black ink, appearing to read "Tracy Sutton". The signature is written in a cursive style with a large initial "T" and "S".