

1 law enforcement? Do "enemy" officers or security guards qualify? What if a villain in the
2 game disguises himself as a police officer? What if the player's role in the game is that of a
3 police officer, and the player accidentally "harms" his partner? And what is a "recognizable
4 symbol" for a law enforcement officer? Would damage to a police car qualify even if no
5 officer is visible?
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10 The same sorts of interpretive problems plague the term "human form," a term ill-
11 suited to a medium that relies extensively on extra-terrestrial or make-believe life forms and
12 characters – creatures which may be depicted as having only some "human" characteristics
13 Is Superman a "human form"? Can a part-animal or part-alien creature be "human" in form?
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16 Moreover, the Act only covers "realistic or photographic-like depictions" of
17 violence – a term with no evident meaning in a medium in which all depictions are obviously
18 computer-generated and thus inherently unrealistic See AAMA, 244 F 3d at 579 (explaining
19 that because video game characters "are cartoon characters, that is, animated drawings[,]

20 [n]o one would mistake them for photographs of real people") Because the term "realistic"
21 must, in the context of the Act, mean something other than what it ordinarily means
22 (otherwise, nothing would be covered), its meaning will not easily be discerned by a store
23 owner or clerk (Halpin Decl ¶ 7) Similarly, the Act covers depictions of "physical harm," a
24 term entirely at odds with a non-physical medium in which all "action," including any
25 depiction of "harm," is entirely imaginary What would be "physical harm" in a medium that
26 relies heavily on animation and computer imagery? Would a cartoon character hitting an
27 officer with a frying pan be covered, when it is clear, moments later, that the officer has fully
28 "recovered" from the "harm" inflicted?
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44 The Act offers no clues as to how these terms are to be construed, leaving game
45 retailers and others to guess, for example, whether a game involving a temporary injury to a
46 two-legged alien disguised as a futuristic military officer is a "realistic physical harm" to a
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"human form" depicted as a "public law enforcement officer " (Halpin Decl ¶¶ 6-7)
Because the Act's definition of "violence" raises more questions than it answers, and fails to
"give the person of ordinary intelligence a reasonable opportunity to know what is
prohibited," Grayned, 408 U S at 108, the Act is unconstitutionally vague See Sheehan,
slip op at 17 (striking down "a statute that demands self-censorship" because of its vague
prohibitions and thus "impermissibly sacrifices the public interest in the free exchange of
speech and ideas")

Moreover, the legislative record, far from shedding light on how to interpret these
terms, actually indicates the hope of the Act's proponents that the Act's terms will be
confusing to the average person, will be interpreted more broadly than as provided, and will,
accordingly, chill speech See Hearing Before the House Juvenile Justice and Family Law
Committee (Jan 22, 2003) (statement of Representative Dickerson, the Act's primary
sponsor) (stating that the Act's effect will be that "retailers will have to do what they say
they're doing already and that is not allow any M-rated games to be sold to underage
children," not just those games involving violence to law enforcement officers) Thus, not
only will the Act's vague wording impermissibly cause Plaintiffs and others to "steer far wider
of the unlawful zone than if the boundaries of the forbidden areas were clearly marked,"
Grayned, 408 U S at 109 (quotation omitted), but the Act's framers actually intended this
forbidden effect

Stores and store clerks will be subject to steep liability if they wrongly guess about
what games the Act covers Game creators, distributors, and retailers will respond to the
uncertainty in the Act, and the penalties the Act imposes, by either self-censoring or
otherwise restricting access to any potentially offending video game title (Halpin Decl ¶¶ 9-
11, Fries Decl ¶¶ 8-9) Some range of games will not be made (or will be made differently)
and some games will not be stocked at all (Halpin Decl ¶¶ 10-11, Fries Decl ¶ 9) Such

1 understandable, self-protective behavior will deprive access to such expression not only to
2 children, but to adult customers as well – whose right to enjoy "violent" video games is
3 undisputed by the State. Taken together, the vague terms used in the Act itself and the Act's
4 legislative history create an unwarranted chilling effect on protected speech and render the
5 Act unconstitutionally vague.
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10 **4. The Act Is An Unconstitutional Prior Restraint.**

11 The challenged provisions of the Act also constitute an unconstitutional prior
12 restraint. It is blackletter law that prior restraints on expression are "the most serious and the
13 least tolerable infringement on First Amendment rights," Nebraska Press Ass'n v. Stewart,
14 427 U.S. 539, 559 (1976), and thus are presumptively unconstitutional, *see, e.g.*,
15 Southeastern Promotions, Ltd. v. Conrad, 420 U.S. 546, 558-59 (1975). In determining
16 whether a regulation is a prior restraint, courts look to "substance and not to mere matters of
17 form, and in accordance with familiar principles statutes must be tested by [their]
18 operation and effect." Near v. Minnesota, 283 U.S. 697, 708 (1931). The "operation and
19 effect" of the Act render it a prior restraint on speech. The Act imposes stiff penalties for
20 those who engage in covered expression. The Act is also vague, making it likely that
21 authorities will enforce the Act on an *ad hoc* basis. In effect, computer and video game
22 retailers will be restrained from selling a great number of video games – some ultimately
23 covered by the statute, and some not – and the only way a retailer can be confident of
24 avoiding prosecution for selling or renting a game is to consult with local authorities before
25 doing so. Because a Ninth Circuit decision departs from these principles, *see Free Speech*
26 Coalition v. Reno, 198 F.3d 1083, 1096-97 (9th Cir.), *aff'd on other grounds*, 122 S. Ct
27 1389 (2002), Plaintiffs seek to preserve this claim and argument but rely primarily on the
28 constitutional deficiencies identified above.
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1 **B. PLAINTIFFS WILL SUFFER IMMEDIATE AND IRREPARABLE**
 2 **HARM, AND THE PUBLIC INTEREST WILL SUFFER, ABSENT A**
 3 **PRELIMINARY INJUNCTION AGAINST ENFORCEMENT OF THE**
 4 **ACT.**
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 7 Plaintiffs have demonstrated a very strong likelihood of success on the merits. The
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 9 Act is an unprecedented attempt at viewpoint-specific regulation of protected expression, and
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 11 courts across the country have determined that such restrictions on allegedly "violent" video
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 13 games violate the First Amendment. Because of the strength of their merits case, Plaintiffs
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 15 need only show "a possibility of irreparable harm," under the Ninth Circuit's well-settled
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 17 standards. Sammartano, 303 F.3d at 965 (quotation omitted). But Plaintiffs have shown
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 19 much more than a mere "possibility" of harm because it is established law that "[t]he loss of
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 21 First Amendment freedoms, for even minimal periods of time, unquestionably constitutes
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 23 irreparable injury." S.O.C., Inc. v. County of Clark, 152 F.3d 1136, 1148 (9th Cir. 1998)
 24
 25 (quoting Elrod v. Burns, 427 U.S. 347, 373 (1976)).
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27 Furthermore, "a party seeking preliminary injunctive relief in a First Amendment
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 29 context can establish irreparable injury sufficient to merit the grant of relief by demonstrating
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 31 the existence of a colorable First Amendment claim." Sammartano, 303 F.3d at 973
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 33 (quotation omitted). As the Ninth Circuit has explained, "when the harm claimed is a serious
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 35 infringement on core expressive freedoms, a plaintiff is entitled to an injunction even on a
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 37 lesser showing of meritoriousness." Id. at 974. Because Plaintiffs "have not only stated a
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 39 colorable First Amendment claim, but one that is likely to prevail[,] they have thus established
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 41 the potential for irreparable injury" entitling them to a preliminary injunction. Brown v.
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 43 California Dep't of Transp., 321 F.3d 1217, 1225 (9th Cir. 2003).
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45 Not only will Plaintiffs suffer immediate and irreparable harm to their First
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 47 Amendment freedoms, but the public will suffer similarly. "Courts considering requests for
 preliminary injunctions have consistently recognized the significant public interest in

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upholding First Amendment principles," Sammartano, 303 F 3d at 974, because First Amendment questions quite often have a substantial impact on non-parties to a case As in Sammartano, "[t]he ongoing enforcement of the potentially unconstitutional regulations," id at 974, will not simply affect Plaintiffs, but will affect countless video game creators, distributors, retailers, and consumers throughout Washington State, and even beyond, all of whom will suffer infringements on their First Amendment rights to produce and view the expression contained in a wide array of video games

IV. CONCLUSION

For the foregoing reasons, Plaintiffs respectfully request that this Court grant a preliminary injunction

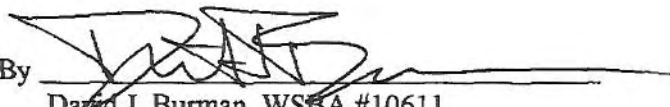
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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

VIDEO SOFTWARE DEALERS
ASSOCIATION et al.,

Plaintiffs,

v.

NORM MALENG et al.,

Defendants.

NO. C03-1245L

PLAINTIFFS' MOTION FOR SUMMARY
JUDGMENT

Note for Hearing: Friday, October 10, 2003
Time of Hearing: 9:00 a.m.

Oral Argument Requested

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Kevin Durkin & Kate Aisbett, Computer Games and Australians Today (Office of Film and Literature Classification 1999) 11

1 Plaintiffs hereby move for summary judgment pursuant to Fed. R. Civ. P. 56(a),
2
3 based on all of the evidentiary materials placed before the Court in support of Plaintiffs'
4
5 prior motion for a preliminary injunction. As we show, there is no need for a trial for the
6
7 Court to hold that H.B. 1009, 58th Leg., Reg. Sess. (Wash. 2003) (hereinafter, "H.B. 1009"
8
9 or "the Act") is facially unconstitutional.

10 I. INTRODUCTION

11 The Court is familiar with Plaintiffs' challenge to H.B. 1009, and has already
12
13 determined, in its July 10, 2003 Order Granting Plaintiffs' Motion for a Preliminary
14
15 Injunction ("Injunction Order"), that H.B. 1009 raises serious constitutional questions. The
16
17 Act forbids the sale or rental to persons under age 17 of computer and video games
18
19 (hereinafter called "video games") containing depictions of scenes where the player's
20
21 character may inflict harm on "public law enforcement officers." It thus constitutes a
22
23 "presumptively invalid" content-based regulation, R.A.V. v. City of St. Paul, 505 U.S. 377,
24
25 382 (1992), and indeed was enacted for the express purpose of preventing disfavored
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27 messages from reaching young people. Such a law violates the "bedrock principle
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29 underlying the First Amendment . . . that the government may not prohibit the expression of
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31 an idea simply because society finds the idea itself offensive or disagreeable." Texas v.
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33 Johnson, 491 U.S. 397, 414 (1989).

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35 The Act fails strict scrutiny: The justifications offered by the State are insufficient
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37 both on their face and because of a lack of evidence that the Act actually serves those
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39 purposes in a narrowly tailored way. Moreover, the Act's vagueness—which the State has
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41 all but conceded—provides an independent basis for the Court to rule in Plaintiffs' favor.
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43 The current record establishes these constitutional infirmities, and no evidence the State can
44
45 offer will suggest that a trial might lead to another outcome. This conclusion is consistent
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1 with that of all federal courts addressing similar attempts at regulating "violent" video
2 games. See Interactive Digital Software Ass'n v. St. Louis County, 329 F.3d 954, 956-58
3 (8th Cir. 2003) ("IDSA") (M. Arnold, J.); American Amusement Mach. Ass'n v. Kendrick,
4 244 F.3d 572, 577-78 (7th Cir.), cert. denied, 534 U.S. 994 (2001). Because no evidence
5 supports the Act's "seemingly arbitrary" prohibition, Injunction Order at 7, there is no
6 genuine issue of material fact for trial, and Plaintiffs are entitled to summary judgment.
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12 II. STATEMENT OF FACTS

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14 Plaintiffs are companies or associations of companies that create, distribute, sell,
15 and/or rent video games. Compl. ¶¶ 12-20.¹ They bring this action to assert their own First
16 Amendment rights as well as those of their willing listeners. Id. ¶ 20. Because "plaintiffs
17 have identified various injuries that they . . . will suffer as soon as the Act becomes
18 effective," the Court has already held in its Injunction Order that Plaintiffs have standing to
19 bring this facial challenge, Injunction Order at 2, and that they also "have standing to assert
20 the First Amendment rights of their consumers, the minors who are deprived of access under
21 the Act," id.
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31 Because video games contain "story lines, detailed artwork, original scores, and a
32 complex narrative which evolves," the Court has further held that they are "expressive and
33 qualify as speech for purposes of the First Amendment." Id. at 4. We therefore will not
34 recite here the extensive record evidence establishing that video games should receive the
35 same level of First Amendment protection as books, movies and other expressive media.
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¹ The name of one of the plaintiffs—the Interactive Digital Software Association, an association of
developers and publishers of video games—has been changed to the Entertainment Software Association.

1 Video game storylines often include law enforcement officers of various kinds. Such
2 personnel range from uniformed police officers (such as Chief Wiggum in The Simpsons'
3 Roadrage and the futuristic officers in Minority Report: Everybody Runs), to intelligence
4 officers (such as security operatives in Tom Clancy's Splinter Cell), to ancient guards (such
5 as the Romans in Age of Empires), to military "police" (such as the Gestapo occupying
6 France in Medal of Honor: Frontline), to zombies in police officer garb (as in Resident
7 Evil II). Declaration of Ed Fries in Support of Plaintiffs' Motion for a Preliminary
8 Injunction ("Fries Decl.") ¶¶ 26, 69. Whether such officers are "good" or "bad" is not
9 always obvious and may change as the plot and characters in a game develop. For example,
10 in Minority Report: Everybody Runs (based on the movie Minority Report), the player
11 assumes the role of the head of a futuristic police squad in Washington, D.C., who is framed
12 and thus must battle members of his own police force—who are mistakenly pursuing him—
13 to clear his name and save the world from nefarious forces. Id. ¶¶ 26, 29-34. Some video
14 games allow the player's character to "injure" or "kill" police officers; in other games,
15 players can "injure" or "kill" characters who are not police officers, but who may or may not
16 be considered "law enforcement officers"; and in other games, the player can take actions
17 that may or may not be viewed as inflicting "injury" on an identifiable law enforcement
18 officer—such as running a police car off the road. Id. ¶¶ 26-28.

19 House Bill No. 1009 restricts the distribution to minors of video games if their
20 content includes "realistic or photographic-like depictions of aggressive conflict in which
21 the player kills, injures, or otherwise causes physical harm to a human form in the game who
22 is depicted, by dress or other recognizable symbols, as a public law enforcement officer."

23 Act § 2. The Act does not define several of its key terms, including "public law
24 enforcement officer," "human form," "realistic or photographic-like . . . depiction," or

1 "physical harm." Id. A violation of the Act's prohibition, which the Act places within
 2 Washington's criminal code, see Ch. 9.91 RCW (Misc. Crimes), constitutes a "civil
 3 infraction." Act § 2. A violation of the Act "shall" be punished by a "maximum penalty and
 4 default amount" of \$500. Act § 3.
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 8 The Act recites two purposes the Legislature thought it was serving: "foster[ing]
 9 respect for public law enforcement officers," and "curb[ing] hostile and antisocial behavior
 10 in Washington's youth." Act § 1. The Legislature also stated, without further elaboration,
 11 that "there has been an increase in studies showing a correlation between exposure to violent
 12 video and computer games and various forms of hostile and antisocial behavior." Act § 3.
 13 But nothing in the legislative record or the record of this case indicates that the Legislature
 14 actually reviewed any studies. Nor do any studies exist that could establish the kind of
 15 compelling justification required to uphold the constitutionality of the Act.
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25 III. ARGUMENT

26 A. SUMMARY JUDGMENT STANDARD

27 The State has the burden of proof at trial to establish that H.B. 1009 passes First
 28 Amendment scrutiny. See, e.g., United States v. Playboy Entm't Group, 529 U.S. 803, 816-
 29 17 (2000). Thus, to survive Plaintiffs' summary judgment motion, the State must come
 30 forward with sufficient evidence to create a genuine issue of material fact on each and every
 31 "element essential to [its] case." Brother Records, Inc. v. Jardine, 318 F.3d 900, 909 (9th
 32 Cir. 2003) (quoting Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986)); Underwager v.
 33 Channel 9 Australia, 69 F.3d 361, 365 (9th Cir. 1995). Such evidence would have to include
 34 "specific facts showing that there is genuine issue for trial." Celotex Corp., 477 U.S. at 324
 35 (internal quotation marks omitted). The State "must demonstrate with evidence that is
 36 'significantly probative' or more than 'merely colorable' that a genuine issue of material fact
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1 exists for trial." FTC v. Cyberspace.com, LLC, No. C00-1806L, 2002 WL 32060289, at *1
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3 (W.D. Wash. July 10, 2002) (Lasnik, J.) (quoting FTC v. Gill, 265 F.3d 944, 954 (9th Cir.
4 2001)). Bare allegations, speculation, or conclusions, or even a "scintilla" of evidence, are
5 insufficient to meet this burden. See Nelson v. Pima Community College, 83 F.3d 1075,
6 1081 (9th Cir. 1996); Columbia Pictures Indus., Inc. v. Professional Real Estate Investors,
7 Inc., 944 F.2d 1525, 1529 (9th Cir. 1991), affd, 508 U.S. 49 (1993); Forsberg v. Pacific
8 Northwest Bell Tel. Co., 840 F.2d 1409, 1419 (9th Cir. 1988). The State cannot meet its
9 burden here, as there are no genuine issues of material fact on any of the elements of its
10 case, much less all of the elements.
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19 **B. H.B. 1009 IS AN UNPRECEDENTED CONTENT- AND VIEWPOINT-**
20 **BASED RESTRICTION OF EXPRESSION THAT VIOLATES THE**
21 **FIRST AMENDMENT.**
22

23 As already noted, this Court has held that video games merit full First Amendment
24 protection, agreeing with all other federal courts to have reached the question in comparable
25 cases. See, e.g., IDSA, 329 F.3d at 956-58 ("the pictures, graphic design, concept art,
26 sounds, music, stories, and narrative present in video games" entitle such games to First
27 Amendment protection); James v. Meow Media, Inc., 300 F.3d 683, 695-96 (6th Cir. 2002)
28 (finding "little difficulty in holding that the First Amendment protects video games" where
29 the games are targeted based on their "communicative aspect"), cert. denied, 123 S. Ct. 967
30 (2003); AAMA, 244 F.3d at 577-78. The Court has also recognized, and the State has
31 conceded, that H.B. 1009 regulates speech based on content, because the law restricts only
32 "violent" video games, defined by the Act as games containing depictions of violence
33 toward "public law enforcement officers." See Defendants' Response in Opposition to
34 Motion for Preliminary Injunction ("State PI Opp.") at 11 n.8.; Injunction Order at 4.
35 Indeed, the Act regulates not just based on content, but also, more perniciously, on
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1 viewpoint. As the Act expressly states, it was designed as a means of "foster[ing] respect
2
3 for law enforcement officers," Act § 1, by censoring only those games with depictions in
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5 which the player's character may act violently toward such governmental officials.

6 Because H.B. 1009 is a content-based restriction of speech, it is "presumptively
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8 invalid," Injunction Order at 4 (citing R.A.V., 505 U.S. at 382), and must satisfy strict
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10 scrutiny, see Playboy, 529 U.S. at 811-12. As the Court has explained, see Injunction Order
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12 at 4, the State must (1) articulate a legitimate and compelling state interest; (2) prove that
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14 H.B. 1009 actually serves that interest and is "necessary" to do so (i.e., prove that the
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16 asserted harms are real and would be materially alleviated by the Act); and (3) show that
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18 H.B. 1009 is narrowly tailored to achieve that interest. See, e.g., R.A.V., 505 U.S. at 395-96;
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20 Turner Broad. Sys., Inc. v. FCC, 512 U.S. 622, 664-65 (1994) (state interest must actually
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22 be served by challenged statute); Simon & Schuster, Inc. v. Members of the N.Y. State
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24 Crime Victims Bd., 502 U.S. 105, 118 (1991). In addition, as the Court has made clear,
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26 "[w]here the challenged legislation restricts or limits freedom of speech, . . . courts must
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28 ensure that the legislature's judgments are based on reasonable inferences drawn from
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30 substantial evidence." Injunction Order at 6 (citing, inter alia, Turner, 512 U.S. at 666).²
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41 ² Indeed, in the present strict scrutiny case, Turner's demand that there be an evidentiary basis for
42 government regulation of speech applies with even more force. Conversely, Turner's statement that "courts
43 must 'accord substantial deference to the predictive judgments' of the legislature," Injunction Order at 6
44 (quoting Turner, 512 U.S. at 666), must be viewed within Turner's more relaxed context of intermediate
45 scrutiny and should not be applied in the context of strict scrutiny. This is particularly true here, where the
46 Legislature enacting H.B. 1009 came nowhere close to "amass[ing] and evaluat[ing] . . . vast amounts of data
47 bearing upon" a "complex and dynamic" issue—the context for deference envisioned by the Supreme Court in
Turner. 512 U.S. at 665-66 (internal quotation marks and citation omitted).

1 The State does not come close to satisfying this exacting test. Nor is it conceivable
2 that it could do so at trial. Accordingly, a grant of summary judgment for Plaintiffs is
3 warranted.
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7 **1. The State Does Not Have a Compelling Interest in Restricting**
8 **Access to the Targeted Games.**
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10 Probably because it only served to highlight the unconstitutionality of the Act, the
11 State has already abandoned reliance on one of the justifications stated in the Act—
12 "foster[ing] respect for law enforcement officers." See Injunction Order at 5 & n.3. Instead,
13 the State now alleges compelling interests in "discouraging criminal violent behavior" and
14 promoting "the well-being of its youth." Id. at 5. This new approach is constitutionally
15 invalid as well.
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22 **(a) "Discouraging Criminal Violent Behavior" as a**
23 **Justification**
24

25 With respect to its rationale of "discouraging criminal violent behavior," the State
26 must meet the extremely stringent compelling interest standard set forth in Brandenburg v.
27 Ohio, 395 U.S. 444 (1969). See, e.g., James, 300 F.3d at 699 ("Federal courts, however,
28 have generally demanded that all expression, advocacy or not, meet the Brandenburg test
29 before its regulation for its tendency to incite violence is permitted."). Brandenburg holds
30 that the government has a compelling interest in regulating expression, based on a concern
31 that it will cause listeners to engage in unlawful or violent behavior, only if the government
32 can prove that such expression is "directed to inciting or producing imminent lawless action
33 and is likely to incite or produce such action." Ashcroft v. Free Speech Coalition, 122 S. Ct.
34 1389, 1403 (2002) (quoting Brandenburg, 395 U.S. at 447) (emphasis added). This exacting
35 standard reflects the core principle that "[t]he mere tendency of speech to encourage
36 unlawful acts is not a sufficient reason for banning it." Id.
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1 The relevant finding by the Legislature in the Act simply ignores these constitutional
2 principles. The Legislature found only an increase in the number of studies showing a
3 "correlation between exposure to violent video and computer games and various forms of
4 "hostile and antisocial behavior." Act § 1 (emphasis added). The Legislature thus did not
5 comment on any linkage to actual violence or make any causal claim at all. But even if it
6 had done so, the finding would have been insufficient because the Legislature did not, and
7 obviously could not, find that video games—works designed for entertainment played safely
8 every day by millions—are directed at inciting violence and likely to do so. Brandenburg in
9 this context absolutely precludes reliance on something short of that—i.e., a determination
10 that a given category of video games may motivate some small number of players to engage
11 in an increased amount of "copycat" violent behavior. That is no more permissible than it
12 would be to ban books advocating revolution, or pamphlets expressing hate toward
13 particular racial or ethnic groups, both of which may increase the chance that someone,
14 somewhere will engage in violence.

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29 Courts confronting comparable efforts to regulate or penalize video games based on
30 their "violent" content have agreed that Brandenburg's requirements cannot be met by
31 alleging a correlation between game play and real life violence. For example, Judge Posner
32 explained that, absent concrete proof by the government that particular video games have a
33 literal effect of "incit[ing] youthful players to breaches of the peace," Supreme Court
34 precedent dictates that such games may not be prohibited based on the mere assertion that
35 violence may occur. AAMA, 244 F.3d at 575. Similarly, the Sixth Circuit has concluded
36 that "violent" video games "fall[] well short" of the Brandenburg threshold, because the
37 "glacial process of personality development" allegedly affected by "violent" video games "is
38 far from the temporal imminence that we have required to satisfy the Brandenburg test."
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1 James, 300 F.3d at 698; see Wilson v. Midway Games, Inc., 198 F. Supp. 2d 167, 182 (D.
 2 Conn. 2002) (at worst, video games "amount[] to nothing more than advocacy of illegal
 3 action at some indefinite future time," and thus do not satisfy Brandenburg (quoting Hess v.
 4 Indiana, 414 U.S. 105 (1973))); Sanders v. Acclaim Entm't, Inc., 188 F. Supp. 2d 1264,
 5 1279 (D. Colo. 2002) (refusing to "dilute the Brandenburg test" in the context of "violent"
 6 video games).³

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Moreover, even if Brandenburg were not the applicable test, the State has failed to offer any evidence that game play causes any violence at all. See Playboy, 529 U.S. at 822 ("The question is whether an actual problem has been proved in this case.").⁴ The State has cited a handful of academic articles, which are then summarized and characterized in testimony before the United States Congress, see State PI Opp. Exhs. A-E, but none of these materials proves a link between video games and violence—as Courts of Appeals considering the very research cited by the State have recognized. See, e.g., IDSA, 329 F.3d at 958-59 (considering testimony of Anderson and concluding that his studies' claims of increased aggression do not support proscribing speech); AAMA, 244 F.3d at 578-79 (considering current studies, including some relied upon by the State here, and describing the city's "claim of harm to its citizens from these games" as "implausible, at best wildly

³ In an analogous context—the attempted regulation of non-obscene pornography based on, among other things, allegations that such materials may lead to the infliction of violence on women—the Ninth Circuit has similarly concluded that such regulation falls short of what Brandenburg requires, and thus fails First Amendment scrutiny. See Dworkin v. Hustler Magazine Inc., 867 F.2d 1188, 1199-1200 & n.8 (9th Cir. 1989) (noting the "equivocal evidence" of any "causal relationship between pornographic materials and violent actions").

⁴ The anecdotal, baseless hearsay of interested parties who believe that violent games have caused certain acts of violence, relied upon by the State, see, e.g., State PI Opp. at 12 n.9; id. at Exh. H, cannot be the basis for censoring speech. Playboy, 529 U.S. at 822 ("[T]he government must present more than anecdote and supposition.").

1 speculative"); *id.* (existing studies "do not find that video games have ever caused anyone to
2 commit a violent act"). Rather, as the Court recognized, these studies, taken in their most
3 favorable light, at most show that depictions of violence in all sorts of media may "have an
4 immediate and measurable effect on the *level of aggression* experienced by viewers and may
5 have an enhanced effect on youngsters." Injunction Order at 7 (emphasis added).⁵ But a
6 form of entertainment can hardly be banned, even for minors, because it stimulates people to
7 feel aggressive. *See, e.g., IDSA*, 329 F.3d at 958; *AAMA*, 244 F.3d at 577.

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15 In fact, many of the studies—those that study correlations between game play and
16 other behaviors over time—do not claim causation at all, much less causation to real-life
17 violence. For example, the Anderson & Dill paper, State PI Opp. Exh. D, reports
18 correlations between game play and personality features and academic achievement. The
19 authors explicitly caution that "causal" conclusions about such studies are "risky at best."
20 *Id.* at 782. Similarly, the Buchanan study cited by the State, State PI Opp. Exh. E, focuses
21 on "relational aggression"—in contrast to physical violence—and notes its own
22 "limitations," including that the "findings reported here are correlational and do not merit
23 casual [sic] assessment," *id.* at 9.

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33 By contrast, the evidence supplied by the Plaintiffs includes a careful and thorough
34 review of the existing literature concluding that "media violence does not cause aggression,
35 or if it does the effects are so weak that they cannot be detected and must therefore be
36 vanishingly small." Jonathan L. Freedman, *Media Violence and Its Effect on Aggression:
37 Assessing the Scientific Evidence*, x-xi, 200-01 (2002); *see* Plaintiffs' Reply to State
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⁵ Although using the term "youngsters" to describe the studies' findings, the Court also recognized that one of the main studies relied upon by the State concerning the alleged effect of "violent" video games concerned college students, not "youngsters." Injunction Order at 7.