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11 UNITED STATES DISTRICT COURT  
 12 NORTHERN DISTRICT OF CALIFORNIA  
 13 SAN JOSE DIVISION

14 FACEBOOK, INC.

15 Plaintiff,

16 v.

17 CONNECTU LLC (now known as ConnectU,  
 18 Inc.), PACIFIC NORTHWEST SOFTWARE,  
 19 INC., WINSTON WILLIAMS, AND DOES 1-25,

20 Defendants.

CASE NO. C 07-01389 RS

**DEFENDANT CONNECTU LLC'S,  
 REPLY TO FACEBOOK, INC.'S  
 OPPOSITION TO CONNECTU'S  
 MOTION TO DISMISS PURSUANT  
 TO FED. R. CIV. P. 12(B)(6) FOR  
 FAILURE TO STATE A CLAIM**

Date: May 2, 2007  
 Time: 9:30 a.m.  
 Dept.: 4  
 Judge: Hon. Richard Seeborg

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1 **I. THE STATE COURT ORDER REGARDING CONNECTU'S DEMURRER TO THE**  
2 **ORIGINAL COMPLAINT IS IRRELEVANT**

3 Facebook suggests that this Court should ignore the Motion to Dismiss as it concerns the  
4 first two causes of action of the Amended Complaint because ConnectU demurred to similar counts  
5 in an earlier pleading filed in state court, and the demurrer was overruled. That demurrer however  
6 concerned a *different* complaint than the first amended complaint to which this Motion to Dismiss is  
7 directed. Thus, the order overruling the demurrer does not apply here. Even if the state court  
8 overruled a demurrer to similar counts to which ConnectU's current Motion to Dismiss is directed,  
9 the California Penal Code Section 502(c) count and the misappropriation count in the first amended  
10 complaint must still be dismissed. A state court order issued prior to removal remains in effect only  
11 until it is "dissolved or modified by the District Court." 28 U.S.C. § 1450. Thus the Code expressly  
12 provides the District Court with authority to ensure the law is correctly applied because a flawed  
13 state court order may be "dissolved or modified." *See e.g. Preaseau v. Prudential Ins. Co. of*  
14 *America* 591 F.2d 74, 79 (9th Cir. 1979) (holding that a party was not barred from refileing for  
15 summary judgment after removal even though the state court had already decided the same motion  
16 for summary judgment); *Myers v. Moore Engineering, Inc.*, 42 F.3d 452, 454-55 (8th Cir. 1994)  
17 (same); *Hill v. United States Fidelity & Guaranty Co.*, 428 F.2d 112, 114-15 (5th Cir. 1970) ("A  
18 final decision of a state trial court is not binding on the federal courts as a final expression of the  
19 state law."); *Nasso v. Seagal*, 263 F. Supp.2d 596, 608 (E.D.N.Y. 2003) (holding that denial of  
20 motion to dismiss by state court prior to removal did not bar defendant from rearguing motion to  
21 dismiss before federal court).

22 Further, the Motion to Dismiss as it concerns the first two counts is different than the  
23 demurrer. ConnectU raises new arguments in this Motion, including preemption, that could not have  
24 been raised in the state court because this Motion is directed to a pleading with different allegations  
25 than the one which was the subject of the demurrer. Facebook fails to cite any case supporting an  
26 argument that prevents ConnectU from asserting a different basis, justifying dismissal, than those  
27 asserted against a different pleading in a state court demurrer. This is a Motion to Dismiss for  
28 failure to state a cause of action pursuant to Federal Rule of Civil Procedure 12, which provides in

1 part “[a] defense of failure to state a claim upon which relief can be granted . . . may be made in any  
2 pleading . . . or by motion for judgment on the pleadings, or at trial on the merits.” Fed. R. Civ. P.  
3 12(h)(2). Obviously ConnectU can raise this flaw any time.

4 **II. FACEBOOK CANNOT MAINTAIN A CAUSE OF ACTION UNDER CALIFORNIA**  
5 **PENAL CODE SECTION 502**

6 **A. The Factual Allegations Supporting Facebook’s Section 502 Count are**  
7 **Inconsistent with One of the Stated Purposes of the Statute**

8 Facebook’s allegation that ConnectU took email addresses from its website jives with  
9 one of the stated purposes of Section 502. Specifically, Section 502 was enacted in part to protect  
10 the privacy interest of those who use computer systems or data. *See* Cal. Penal Code § 502(a). The  
11 “data” alleged to have been taken by ConnectU however was provided by the owners of such data  
12 with the intent that it would be widely shared with others. In fact, Facebook specifically admits in  
13 its first amended complaint that once a user enters the site, he or she gains access to profiles of other  
14 students and alumni. (*See* Am. Compl. ¶ 10.) In other words, the user gets access to everyone’s  
15 email address because these other users intended such access to be allowed.

16 Under these circumstances, because the users of the system had no expectation of  
17 privacy in the “data” alleged to have been taken, a complaint under Section 502 that asserts such a  
18 privacy interest in such data is flawed. Facebook’s opposition fails to address ConnectU’s point in  
19 its moving papers that no privacy interest attached to these email addresses--particularly because  
20 they were posted by users with the intent that they would be shared and made available to all who  
21 accessed the site. Instead, Facebook responds generally that the website is secure because access to  
22 it requires a password, and apparently because of the password, users have an expectation of privacy.  
23 This argument is unpersuasive. First, no such expectation has been pled. Facebook does not tell  
24 users that access to their email addresses will in any way be limited. Indeed, such a limitation would  
25 be contrary to the stated purpose of the website as a social networking site. Moreover, Facebook  
26 does not even plead that access to its site is limited--because it isn’t.

27 For there to be a “privacy” interest in data, the provider of the data must expect  
28 access to it would be limited. Moreover, reasonable steps limiting access to the data must be taken.  
Facebook does not plead such a privacy interest in the data, or that it limited access to the data in any

1 way. Section 502 was enacted to protect a privacy interest. Because there is no privacy interest in  
2 the email addresses as alleged in the first amended complaint, ConnectU cannot be charged for  
3 violating Section 502 because such prosecution would be inconsistent with the meaning and intent of  
4 the statute. *See United States v. Tucor Int'l Inc.*, 35 F. Supp. 2d 1172, 1178 (N.D. Cal. 1985).  
5 (“When interpreting a statute, this Court must look first to the plain meaning of the statute’s  
6 language.) *See also, Ossur Holdings, Inc. v. Bellacure, Inc.* No. 05-1552, 2005 WL 3434440, at \*6  
7 (W.D. Wash. Dec. 14, 2005) (denying a preliminary injunction for breach of a confidentiality  
8 agreement because the names and email addresses allegedly disclosed in breach of agreement were  
9 generally known to the public).

10 **B. Facebook’s Section 502(c) Count Fails to State a Cause of Action Because it**  
11 **Omits Factual Allegations That Access of the System or Data was “Without**  
**Permission”**

12 In its opposition, Facebook reveals its complaint relies upon three subsections of Section  
13 502, namely Section 502(c)(2), Section 502(c)(6) and Section 502(c)(7). Each of these subsections  
14 requires that the system be accessed “without permission.” There are no facts pled supporting this  
15 element. Instead, the only “facts” that Facebook cites in its opposition in response to this issue  
16 concern what ConnectU allegedly did *after* it accessed the data--i.e. ConnectU collected email  
17 addresses (Opp. at 9:2-3.) However, for a cause of action to be alleged under any of the three  
18 subdivisions relied upon by Facebook, the complaint must clearly set forth how the defendant  
19 accessed the data or the system “without permission.” This Complaint must be dismissed because  
20 no such allegations exist.

21 Facebook’s argument that ConnectU has violated Section 502(c) is based entirely  
22 upon its claim that ConnectU violated its Terms-of-Use. Facebook argues that its “Terms of Use  
23 and the Privacy Policy have, at all times since the launch of Facebook’s website, prohibited all  
24 commercial use and access to data and communications therein, except as explicitly authorized by  
25 Facebook.” (*Id.* at 4.) Facebook quotes extensively from its Terms of Use and explains that “[t]he  
26 [Amended Complaint] details the terms of use that govern each Facebook member’s use of the  
27 website and the limitations imposed thereon--i.e., it describes what behavior is permitted and what is  
28 not.” (*Id.* at 8.) Facebook argues that any conduct in violation of its Terms of Use is conduct that is



1 “without permission” as that term is used in Section 502(c). But the “without permission” language  
2 of 502(c) refers to whether the alleged violator had permission to access the data, not the manner in  
3 which the person uses the data. The statute was enacted to prevent unauthorized access. Here  
4 Facebook alleges that once ConnectU accessed Facebook’s website, its conduct thereafter was  
5 without permission because of the manner in which it used the email addresses. Facebook has not  
6 pled facts supporting its claim that ConnectU accessed a secured area of its website. Indeed  
7 Facebook has pled facts contrary to the proposition that ConnectU’s access was without permission.  
8 (*See* Amended Complaint ¶¶ 9 and 10) Facebook’s Terms of Use do not cure this defect.

9 Terms of use do not create legal rights in the Terms’ author and cannot create proprietary  
10 rights beyond those authorized by the state legislature and by the courts. *Cf.* The CAN-SPAM Act,  
11 15 U.S.C. § 7704(b)(1)(B) (stating that a provision of the Act that makes illegal the transmission of  
12 unsolicited, deceptive, and misleading emails sent to email addresses that were obtained in violation  
13 of an Internet website’s policy does not “create an ownership or proprietary interest in such  
14 electronic mail addresses”). Under Facebook’s reading of Section 502(c) (a criminal statute), an  
15 individual could create terms of use whereby a violation thereof would subject the violator to  
16 criminal liability. Certainly the legislature did not intend to permit parties to use terms of use to  
17 rewrite, alter and supplement the Code. Section 502’s preamble speaks only of the concern for  
18 unauthorized access, it does not concern itself with authorized access followed by *use* that is in  
19 violation of the terms of use of any given individual. *Cf. People v. Lawton*, 48 Cal.App.4<sup>th</sup> Supp. 11,  
20 14 (1996) (holding that the *permissible* use of a computer to *access impermissible* levels of data was  
21 a violation of Section 502(c)). This makes sense because otherwise an individual could write terms  
22 of use so broad in scope that almost any use would thereby be a violation of Section 502(c). Thus,  
23 the language of the terms of use is irrelevant to the determination of whether access to computer data  
24 is “without permission.” This count must be dismissed.

### 25 **III. FACEBOOK’S COMMON LAW MISAPPROPRIATION CLAIM IS PREEMPTED**

26 Facebook fails to plead a claim for common law misappropriation because it has not alleged  
27 facts to support an “extra element” that would avoid preemption. First, Facebook’s argument that  
28 preemption does not apply because none of the data allegedly stolen is “an original work of

1 authorship fixed in a tangible medium of expression” and therefore unprotected by the Copyright  
2 Act (17 U.S.C. § 301), is wrong. Facebook is correct that data, in and of itself, is not subject to  
3 copyright protection. But it does not follow that statutes regulating uncopyrightable information are  
4 not subject to preemption. Indeed, preemption under Section 301 of the Copyright Act “bars state  
5 law misappropriation claims with respect to uncopyrightable as well as copyrightable elements.”  
6 *Natl. Basketball Ass’n v. Motorola, Inc.*, 105 F.3d 841, 849 (2d Cir. 1997) (holding that plaintiff had  
7 failed to allege an “extra element” that would save its common law misappropriation claim from  
8 preemption).

9 In analyzing Copyright preemption, courts recognize a two-part test. Preemption  
10 occurs if the rights at issue (1) fall within the subject matter of copyright set forth in Sections 102  
11 and 103; and (2) are equivalent to the exclusive rights of Section 106. *Kodadek v. MTV Networks*,  
12 152 F.3d 1209, 1212 (9th Cir. 1998) (preempting claims for unfair competition under California  
13 state law); *Lipscher v. LRP Publications, Inc.*, 266 F.3d 1305, 1311 (11th Cir. 2001) (holding that  
14 state law claim of “acquisition misconduct” based on competitor’s surreptitious use of plaintiff’s  
15 compiled data was preempted). As for the first prong, the legislative history of the Copyright Act  
16 states:

17 As long as a work fits within one of the general subject matter  
18 categories of sections 102 and 103, the bill prevents the States from  
19 protecting it even if it fails to achieve Federal statutory copyright  
[protection] because it is too minimal or lacking in originality to  
qualify, or because it has fallen into the public domain.

20 H.R. Rep. No. 94-1476, at 131 (1976), *reprinted in* 1976 U.S.C.C.A.N. 5659, 5747. As a number of  
21 circuits have recognized, one of the functions of the preemption provision of the Copyright Act is to  
22 prevent States from enacting legislation that protects information or works of authorship that  
23 Congress has determined should be in the public domain. *See Motorola*, 105 F.3d at 849-50;  
24 *Lipscher*, 266 F.3d at 1311; *ProCD, Inc. v. Zeidenberg*, 86 F.3d 1447, 1453 (7th Cir. 1996) (holding  
25 that state law breach of contract claim was not preempted by Copyright law because it contained an  
26 “extra element”). As for the second prong, the exclusive rights under section 106 include the right to  
27 reproduce the work, to prepare derivative works, and to distribute copies to the public. *See* 17  
28 U.S.C. § 106. In analyzing the second prong, courts ask whether the state-created right contains an

1 “extra element” instead of, or in addition to, the exclusive rights of reproduction, performance,  
2 distribution or display outlined in Section 106. *See Summit Mach. Tool Mfg. v. Victor CNC Systems,*  
3 *Inc.*, 7 F.3d 1434, 1441-42 (9th Cir. 1993); *Motorola*, 105 F.3d at 849-50; *Lipscher*, 266 F.3d 1311.

4 If the “extra element” is not present, the state cause of action is preempted.

5 Here, Facebook’s misappropriation claim is preempted because the “data”<sup>1</sup> that it is  
6 attempting to protect, whether it consists of email addresses or other amorphous computer related  
7 information, is within the subject matter of copyright, because it is information that Congress has  
8 decided should be in the public domain. *Lipscher*, 266 F.3d at 1311. Thus, the first prong of the  
9 preemption analysis is satisfied.

10 Under the second prong, Facebook has failed to allege the “extra element” necessary to  
11 demonstrate how its claim of misappropriation protects rights other than those protected by  
12 Copyright. Facebook alleges that ConnectU has “taken such information and without authorization  
13 used, disclosed, and held out as their own Facebook’s Information.” (Am. Compl. ¶ 34.) Thus,  
14 Facebook’s allegations are that ConnectU reproduced its data, displayed its data, and distributed its  
15 data, all rights covered by Section 106 of the Copyright Act. *See* 17 U.S.C. § 106.

16 Facebook’s claim that it has alleged “deceit” as the “extra element” necessary to avoid  
17 preemption is incorrect as a matter of law. Facebook’s reliance upon *Samara Bros., Inc. v. Wal-*  
18 *Mart Stores, Inc.*, 165 F.3d 120, 131 (2d Cir. 1998), *rev’d on other grounds*, 529 U.S. 205 (2000) to  
19 support this “deceit as an extra element” argument is misplaced. *Samara Bros.* involved a line of  
20 clothing which was covered by the Copyright Act. The plaintiff there also alleged that in copying its

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21  
22 <sup>1</sup> Facebook fails to identify in its Amended Complaint what “data” it claims was  
23 misappropriated. Facebook ambiguously states that ConnectU has “taken extensive amounts of  
24 proprietary data from Facebook, including but not limited to user data such as email addresses and  
25 other protected data collected and/or created by Facebook”, (Am. Compl. ¶ 18), and that it has  
26 “expended considerable time and money developing the commercially valuable customer lists, web  
27 site components, network, and other information specified in this complaint.” (*Id.* at ¶ 33.)  
28 Facebook does not explain what it means by “customer lists, web site components” and “network.”  
Thus, the only “data” that Facebook has specifically identified are the email addresses of its users.  
Indeed, the majority of Facebook’s complaint focuses on the email addresses.

1 clothing design, defendant had violated a New York *consumer* protection statute, which prohibited  
2 deceptive acts in the conduct of business. *Id.*, citing N.Y. Gen. Bus. Law § 349. The defendant  
3 there contended that the consumer statute was preempted by the Copyright Act. However, the  
4 Second Circuit held that the extra element taking this case out of preemption had been alleged as the  
5 allegations concerned the “intentional deception of *consumers*.” *Samara* 165 F. 3d at 131 (emphasis  
6 added). So, according to the Second Circuit, a plaintiff can avoid preemption by alleging and  
7 relying upon a state consumer statute designed to protect against public deception. No such  
8 allegation exists in the first amended complaint.

9 Here, unlike in *Samara*, Facebook alleges that ConnectU had the *state of mind* to deceive by  
10 allegedly violating Facebook’s Terms of Use, but Facebook fails to allege, and cannot allege, that  
11 any of ConnectU’s conduct has been deceitful towards the public. Indeed, deceit of the public is not  
12 an element of a claim for common law misappropriation, as pled by Facebook. Thus, Facebook has  
13 failed to allege an “extra element” necessary to avoid preemption of its common law  
14 misappropriation claim.<sup>2</sup>

15 The Eleventh Circuit’s decision in *Lipscher* is analogous to the present case and provides  
16 support for the notion that Facebook’s misappropriation claim is preempted. 266 F.3d at 1311-12.  
17 In that case, the plaintiff, a publisher of summaries of jury verdicts, alleged that a competitor  
18 surreptitiously obtained subscriptions to the plaintiff’s online services for the purpose of using the  
19 information contained in the newsletters to report on jury verdicts. *Id.* at 1308-9. In relevant part,  
20 the complaint alleged that the competitor “obtained a subscription to the Verdict Reporter by false  
21 pretense, knowing that [plaintiff] was willing to provide defendant [] with a subscription only upon  
22 the safeguards described in Exhibit B.” *Id.* at 1312. “Exhibit B” was a letter from the plaintiff to the  
23 competitor informing the competitor that it was obtaining the publication for “personal information  
24

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25 <sup>2</sup> Facebook cites, in passing, to *Pollstar v. Gigmania Ltd.*, 170 F. Supp.2d 974, 979-80  
26 (E.D. Cal. 2000). *Pollstar* followed the reasoning from *Motorola*, 105 F.3d at 845, and held that  
27 misappropriation of “hot news” added the extra element necessary to avoid preemption. This case  
28 does not support Facebook. Facebook has not alleged, nor could it allege, that the data allegedly  
misappropriated from its website should be classified as “hot news” and subject to the protections  
afforded the plaintiffs in *Motorola* and *Pollstar*.

1 only, and not for the purpose of copying, reproducing, or remarking any portion of the publication.”  
2 *Id.* Based on these facts, the plaintiff alleged that the competitor’s access and use of its information  
3 was a violation of state unfair competition laws. *Id.* The Eleventh Circuit disagreed and held that  
4 the claim was preempted because the plaintiff had failed to allege an “extra element.” *Id.* Here,  
5 Facebook has alleged that ConnectU accessed its website, yet it admits that such access is not  
6 restricted and its website is accessible by all who agree to its Terms of Use. (*See* Am. Compl. ¶¶ 9  
7 &10.) Facebook alleges that ConnectU’s use of its website was in violation of its Terms of Use, but,  
8 like the plaintiff in *Lipscher*, Facebook has failed to allege facts supporting the argument that  
9 ConnectU accessed information that was not freely available to all persons viewing its website.  
10 Thus, Facebook has alleged nothing more than that ConnectU accessed its website and made use of  
11 the data freely attainable therein. Therefore, Facebook has failed to allege the “extra element”  
12 necessary to avoid preemption. *Id.*

13 Facebook’s argument that ConnectU has waived its right to argue preemption is also  
14 incorrect as a matter of law. First, it is unclear whether Facebook is arguing that ConnectU has  
15 waived its right to remove, or whether ConnectU has waived its right to argue preemption after  
16 properly removing. This Court need not consider the first argument, because it is essentially an  
17 argument for remand, and Facebook has failed to petition this Court for remand within thirty days  
18 after ConnectU’s Notice of Removal.<sup>3</sup> *See* 28 U.S.C. § 1447(c) (motion for remand on grounds

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19  
20 <sup>3</sup> Even assuming that Facebook had made a motion to remand within thirty days of  
21 removal, Facebook’s waiver argument would fail. Facebook argues that ConnectU had to remove  
22 within thirty days of filing of the *original* complaint. This would only be true if there were any  
23 grounds for removal under the original complaint. As the original complaint contained no federal  
24 cause of action, and as there was not complete diversity between the parties, ConnectU could not  
25 have removed the original complaint. As such, Facebook’s filing of its Amended Complaint was not  
26 a “new” basis for removal, but was the *only* basis for removal.  
27  
28

1 other than lack of subject matter jurisdiction must be made within 30 days of removal).<sup>4</sup> As for the  
 2 latter argument, by failing to argue preemption in its demurrer to the state court, ConnectU has not  
 3 waived its right to argue it before this Court. ConnectU’s preemption argument is made in support  
 4 of its 12(b)(6) motion for failure to state a claim. Failure to state a claim may be raised at any time  
 5 before disposition on the merits. *See Snead v. Dept. of Social Services of City of New York*, 409  
 6 F.Supp. 995, 1000 (S.D.N.Y. 1975); *Van Voorhis v. District of Columbia*, 240 F. Supp. 822, 824  
 7 (D.D.C. 1965) (“The defense of failure to state a claim upon which relief can be granted cannot be  
 8 waived and can be asserted at the trial on the merits and hence neither the defendant nor the trial  
 9 court is precluded by a prior ruling on a motion to dismiss from reconsidering the questions  
 10 previously raised.”); Fed. R. Civ. P. 12(h)(2) (“[a] defense of failure to state a claim upon which  
 11 relief can be granted . . . may be made in any pleading . . . or by motion for judgment on the  
 12 pleadings, or at trial on the merits.”). Accordingly, ConnectU has not waived its right to argue  
 13 preemption in the context of a motion to dismiss.

14 **IV. PLAINTIFF FAILS TO STATE A CAUSE OF ACTION UNDER SECTIONS 17529.4**  
 15 **OR 17538.45 OF THE CALIFORNIA BUSINESS AND PROFESSIONS CODE**

16 **A. The CAN-SPAM Act Preempts These State Code Allegations**

17 Facebook argues that Congress’ use of the word *supersedes* in Section 7701(b) of the CAN-  
 18 SPAM Act means that Congress only intended to preempt statutes that were in effect prior to the  
 19 enactment of CAN-SPAM, not statutes that were enacted contemporaneously with CAN-SPAM.

20 Notably, Facebook cites no authority for the proposition that “supersedes” is meant to have only a  
 21 \_\_\_\_\_

22 <sup>4</sup> To the extent Facebook is arguing that ConnectU had to remove within thirty days of  
 23 filing of the original complaint based on a theory of “complete preemption” this argument is wrong.  
 24 *See Metropolitan Life Ins. Co. v. Taylor*, 481 U.S. 58, 63-64 (1987) (complete preemption is where  
 25 the federal law is so powerful that it displaces any state law cause of action and leaves room only for  
 26 a federal claim). ConnectU asserts for defensive preemption, not complete preemption, and a state  
 law action cannot be removed on the ground that federal law preempts the claim even in the case  
 where federal preemption is the only real issue. *See Gully v. First Nat’l Bank in Meridian*, 299 U.S.  
 109, 116 (1936) (“By unimpeachable authority, a suit brought upon a state statute does not arise  
 under an Act of Congress or the Constitution of the United States because prohibited thereby.”).

1 retroactive effect and no prospective effect. To the contrary, courts have frequently used the term  
 2 supersede and preempt interchangeably and have not held that “supersede” has a non-prospective  
 3 effect. *See, e.g., Pacific Gas and Elec. Co. v. State Energy Res. Conservation & Dev. Comm’n*, 461  
 4 U.S. 190, 203-4 (1983); *In re Baker & Drake, Inc.* 35 F.3d 1348, 1352-53 (9th Cir. 1994);  
 5 *Chamberlan v. Ford Motor Co.*, 314 F. Supp.2d 953, 957 (N.D. Cal. 2001) (citing *Pacific Gas*, 461  
 6 U.S. at 203-4).

7  
 8 In fact, the case cited by Facebook in support of its argument for limiting the scope of  
 9 CAN-SPAM preemption addressed a state statute that had been enacted more than two years *after*  
 10 the CAN-SPAM Act. That court made no mention of the non-prospective applicability of the  
 11 preemption language in determining whether the state law was preempted. *Free Speech Coalition,*  
 12 *Inc. v. Shurtleff*, No. 05-949, 2007 WL 922247, at \*1 (D. Utah. Mar. 23, 2007) (the allegedly  
 13 preempted state statute went into effect on May 1, 2006).<sup>5</sup> Thus, Facebook’s argument that the  
 14 Sections 17529.4 and 17538.45 are not preempted because they were enacted contemporaneously  
 15 with the CAN-SPAM Act is without merit.

16 **B. Section 17529.4 Does Not Fall Within the Savings Clause of the CAN-SPAM Act**

17 Facebook’s argument that Section 17529.4 is not preempted because it does not  
 18 regulate the *use* of electronic mail is without merit. As Facebook recognizes, the preemption clause  
 19 of the CAN-SPAM Act preempts any state statute that “expressly regulates the use of electronic mail  
 20 to send commercial messages.” 15 U.S.C. § 7707(b)(1). Section 17529.4, on its face, regulates the  
 21 use of electronic mail. Section 17529.4 reads, in relevant part:

22 (a) It is unlawful for any person or entity to collect electronic mail  
 23 addresses posted on the Internet if the purpose of the collection is for  
 24 the electronic mail addresses to be used to do either of the following:

25 <sup>5</sup> Facebook cites *Shurtleff* in support of its claim that the preemption clause of the  
 26 CAN-SPAM Act should be read narrowly. However, this case is inapposite because the court in  
 27 *Shurtleff* held that a state statute addressing computer crime was not preempted because of the Act’s  
 28 express exception for State laws relating to computer crime. 2007 WL 922247, at \*10; 15 U.S.C.  
 § 7707(b)(2) (“This chapter shall not be construed to preempt the applicability of . . . (B) other State  
 laws to the extent that those laws relate to . . . computer crime.”). Here, California Business and  
 Professions Code Sections 17529.4 and 17538.45 are not criminal statutes.

1 (1) Initiate or advertise in an unsolicited commercial e-mail  
2 advertisement from California, or advertise in an unsolicited  
commercial e-mail advertisement sent from California.

3 (2) Initiate or advertise in an unsolicited commercial e-mail  
4 advertisement to a California electronic mail address or advertise in an  
unsolicited commercial e-mail advertisement sent to California  
5 electronic mail address.

6 Cal. Bus. & Prof. Code § 17529.4(a).

7 The Code does not merely regulate the collection of electronic mail addresses, as  
8 Facebook contends. If that were the case, the collection of electronic mail addresses, in and of itself,  
9 would be a violation of the Code. It is not. Instead, the Code regulates the collection of electronic  
10 mail addresses when the purpose of the collection is to *send* unsolicited commercial emails. *Id.* It is  
11 of no importance that the Code contemplates regulating the incomplete act of *intending* to send  
12 email address. The Code still “expressly regulates the use of electronic mail to send commercial  
13 messages.” 15 U.S.C. § 7707(b)(1). Indeed, subsection (b) of Section 17529.4 does not contain the  
14 “intent” language that Facebook references. Cal. Bus. & Prof. Code § 17529.4(b) (“It is unlawful  
15 for any person . . . to use an electronic mail address obtained by using automated means . . . to do  
16 either of the following: (1) initiate . . . an unsolicited commercial e-mail advertisement . . .”). The  
17 effect of this regulation is to make illegal collection of email addresses for the purpose of sending  
18 unsolicited emails, even when the unsolicited emails contain no false or misleading information.  
19 This is contrary to Congress’ intent in enacting the CAN-SPAM Act. *See Omega World Travel, Inc.*  
20 *v. Mummagraphics, Inc.*, 469 F.3d 348, 354-355 (4th Cir. 2006) (“The Act’s enacted findings make  
21 clear that Congress saw commercial e-mail messages as presenting both benefits and burdens.”); 18  
22 U.S.C. s. 7701(a)(2) (Electronic mail’s “low cost and global reach make it extremely convenient and  
23 efficient, and offer unique opportunities for the development and growth of frictionless  
24 commerce.”); 18 U.S.C. s 7701(a)(2) (“The convenience and efficiency of electronic mail are  
25 threatened by the extremely rapid growth in the volume of unsolicited commercial electronic mail.”)

26 Section 17529.4 expressly regulates the use of email to send unsolicited commercial  
27 emails. Therefore, it is preempted by the CAN-SPAM Act.

28



1           **C.     The Limited Exceptions to the Preemption Clause Do Not Save Section 17529.4**  
2           **or 17538.45 of the California Business and Professions Code**

3           In relevant part, Section 17538.45 makes illegal any conduct that is in violation of an  
4 electronic mail service provider’s policy prohibiting or restricting the use of its equipment for the  
5 initiation of unsolicited email advertisements. Cal. Bus. and Prof. Code § 17538.45(b) & (c). The  
6 savings clause of the CAN-SPAM Act removes from preemption any state law that “prohibits falsity  
7 or deception in any portion of a commercial electronic mail message or information attached  
8 thereto.” 15 U.S.C. § 7707(b)(1). Without citing any support, or any explanation for its contention,  
9 Facebook argues that the savings clause “necessarily includes the origin of the message.” (Opp. at  
10 15.) Essentially Facebook argues that because Section 17538.45 prohibits the attainment of email  
11 addresses in violation of a service provider’s policy, it thereby “prohibits falsity or deception” and is  
12 therefore protected from preemption by the savings clause. 15 U.S.C. § 7701(b)(1). But this reading  
13 completely ignores the language that follows the words “falsity or deception” in the savings clause.  
14 *Id.* (preempting any State law that expressly regulates commercial email “except to the extent any  
15 such statute . . . prohibits falsity or deception *in any portion of a commercial electronic mail*  
16 *message or information attached thereto.*”) (emphasis added). The savings clause only removes  
17 from preemption laws that prohibit falsity or deception contained within the email itself or in any  
18 attachments thereto. It does not save state laws that regulate falsity or deception in the *attainment of*  
19 email addresses. Indeed, the savings clause only protects state laws that further the overall purpose  
20 of the CAN-SPAM Act, which was to regulate deceptive content in unsolicited commercial emails.  
21 *See* 15 U.S.C. § 7701(b)(2) (“senders of commercial electronic mail should not mislead recipients as  
22 to the source or content of such mail.”)

23           Facebook’s contention that because violations of Sections 17529.4 and 17538.45 are  
24 based in contract, trespass or fraud that the Sections therefore are not preempted, is also without  
25 merit. The CAN-SPAM Act’s exception to preemption for state laws that are based in tort, contract  
26 or trespass reads: “This chapter shall not be construed to preempt the applicability of--(A) State laws  
27 that are not specific to electronic mail, including State trespass, contract or tort law; or (B) other  
28 State laws to the extent that those laws relate to acts of fraud or computer crime.” 15 U.S.C.

1 § 7707(b)(2). Subsection (A) of this section does not save Sections 17529.4 and 17538.45 because  
2 that subsection only exempts “laws that are not specific to electronic mail.” *Id.* Both sections of the  
3 California Business and Professions Code pled by Facebook are specific to electronic mail. Indeed,  
4 Article 1.8, the Article of the Code in which the Sections are codified, is entitled “Restrictions on  
5 Unsolicited Commercial E-Mail Advertisers.” Subsection (B) does not save these Sections from  
6 preemption because it only saves those laws related to fraud or computer crime. *Id.* Neither Section  
7 17529.4 or Section 17538.45 is a criminal statute, and neither Section addresses fraud. Accordingly,  
8 none of the exceptions to preemption enumerated by the CAN-SPAM Act save Sections 17529.4 and  
9 17538.45 from preemption.

10 **D. Facebook Lacks Standing to Assert Sections 17529.4 and 17538.45 Because it is**  
11 **not an Electronic Service Provider**

12 Facebook’s conclusory argument that it has standing because it is an “intermediary”  
13 as that term is used in Sections 17529.4 and 17538.45 is without merit. For the first time, in its  
14 Opposition to ConnectU’s Motion to Dismiss, Facebook alleges that it “enables its[sic] the  
15 transmission of electronic messages between members”, (Opp. at 17), and that this therefore  
16 classifies it as an “intermediary in sending or receiving electronic mail.” Cal. Bus. and Prof. Code  
17 §§ 17529.1(h) & 17538.45(a)(3). Nowhere in Facebook’s Amended Complaint does it allege facts  
18 to support a claim that it enables the transmission of “electronic messages between members.”  
19 Moreover, even if this enablement contention were in the complaint, it is not clear that enabling the  
20 transmission of “electronic messages between members” would classify Facebook as an  
21 intermediary. Notably, Facebook does not allege that it enables the transmission of *electronic mail*,  
22 even though the definition of “Electronic Service Provider” in the definition sections of both  
23 Sections 17529.4 and 17538.45 is limited to intermediaries “in sending or receiving *electronic mail*  
24 or that provide[] to end users of the *electronic mail* the ability to send or receive *electronic mail*.”  
25 Cal. Prof. & Bus. Code § 17529.1(h) (emphasis added). Facebook does not allege that it provides  
26 users with the “ability to send or receive electronic mail” because the email addresses used by  
27 Facebook users must be from a University or college, and therefore it is the servers of the  
28 Universities or colleges that provide the users with the ability to send or receive electronic mail and

1 that act as an intermediary in sending or receiving electronic mail. Facebook has failed to plead, nor  
2 could it plead, that it has standing as an Electronic mail service provider under Sections 17529.4 and  
3 17538.45.

4 **V. FACEBOOK FAILS TO PLEAD A CAUSE OF ACTION UNDER CAN-SPAM**

5 **A. Attainment of Recipients' Email Addresses by False or Fraudulent Means does**  
6 **not Make All Header Information Materially Misleading**

7 Facebook correctly states that in order to state a claim under the CAN-SPAM Act it  
8 must allege that any email sent by ConnectU contained "materially false or materially misleading"  
9 header information. Yet Facebook has failed to allege this, and its argument that ConnectU's  
10 improper access to email addresses makes all header information contained on emails sent to those  
11 addresses misleading, is without merit. Facebook's amended complaint fails to even refer to  
12 "header" content in any email address which is the subject of this count. For this reason alone, this  
13 count must be dismissed. Facebook has alleged that ConnectU obtained email addresses through  
14 "unauthorized access" to Facebook's website, and then sent emails to the email addresses obtained  
15 therein. (Opp. at 18) Facebook claims that this behavior is in violation of Section 7704(a)(1)(A) of  
16 the CAN-SPAM Act. (*Id.* at 17). But this subsection makes header information misleading only if  
17 the "*originating* electronic mail address . . . was obtained by means of false or fraudulent pretenses  
18 or representations." 15 U.S.C. § 7704(a)(1)(A) (emphasis added). The subsection does not make  
19 header information misleading if the *recipients'* electronic mail addresses were obtained by false or  
20 fraudulent means. Facebook has not alleged, nor could it allege that the originating email addresses  
21 that ConnectU allegedly used to send emails to other Facebook members were obtained through  
22 unauthorized access or false or fraudulent means. Instead, Facebook alleges that the recipients'  
23 email addresses were obtained by false or fraudulent means. Such conduct does not make header  
24 information materially misleading under the CAN-SPAM Act. *See* 15 U.S.C. § 7704(a)(1)(A).  
25 Accordingly, Facebook has failed to state a claim under the CAN-SPAM Act.

