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United States District Court
For the Northern District of California

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA
SAN JOSE DIVISION

James Lee Stewart, et al.

NO. C 07-04061 JW

Plaintiffs,
v.

**ORDER DENYING DEFENDANT’S
MOTION TO DISMISS**

Leland Stanford Junior University, et al.,
Defendant.

I. INTRODUCTION

James Lee Stewart (“Stewart”) and United Stanford Workers 715, Service Employees Union AFL-CIO/CLC (“Local 715”) (collectively, “Plaintiffs”) bring this action against Defendant Leland Stanford Junior University (“Stanford”) seeking declaratory relief under 28 U.S.C. § 2201. Plaintiffs allege that Defendant failed to submit to arbitration pursuant to the terms of a Collective Bargaining Agreement (“CBA”) between Defendant and Local 715, under which Plaintiff was covered as an employee of Defendant.

Presently before the Court is Defendant’s Motion to Dismiss and to Strike.¹ (hereafter, “Motion,” Docket Item No. 37.) The Court conducted a hearing on April 27, 2009. Based on the papers submitted to date and oral argument, the Court DENIES Defendants’ Motion to Dismiss and to Strike.

¹ Also before the Court is Defendant’s Motion for Sanctions on the grounds that the allegations in Plaintiffs’ Complaint are not grounded in fact nor warranted by law. (See Docket Item No. 56.) In light of this Order, the Court DENIES Defendant’s Motion as moot.

1 **II. BACKGROUND**

2 **A. Factual Allegations**

3 In a First Amended Complaint filed on October 10, 2008, Plaintiffs allege as follows:

4 Plaintiff Stewart was employed by Defendant as a painter from November 1997 until
5 he was terminated in October 2004.² Stewart’s employment was governed by a CBA
6 between Defendant and Local 715, to which Stewart was a party via membership in Local
7 715. (Id. ¶ 7.) The CBA contains a dispute resolution procedure to address grievances and
8 to facilitate arbitration. (Id. ¶ 8.)

9 Following his termination, Plaintiffs fully and timely complied with the terms of the
10 CBA to initiate a grievance against Defendant. (FAC ¶ 8.) In late 2004, Plaintiffs
11 communicated to Defendant that Stewart wished to be represented by his own independent
12 counsel during the grievance proceedings. (Id. ¶ 9.) Defendant told Plaintiffs that it would
13 not have contact with Stewart’s independent counsel until Local 715 withdrew its
14 representation of Stewart. (Id.) Defendant did not indicate that Local 715’s withdrawal
15 would have any adverse effect on Stewart’s ability to pursue his grievances, and “it was
16 understood that Local 715 and [Stewart] could later reassert its grievances . . . in the event
17 [Stewart] and his independent counsel could not reach resolution with [Defendant].” (Id.)
18 Accordingly, Local 715 withdrew its representation of Stewart. (Id.)

19 After Local 715 withdrew its representation of Stewart, Defendant refused to have
20 any contact with Stewart or his independent counsel. (FAC ¶ 10.) In June 2005, Stewart
21 brought an action against Defendant on the ground that refusing to allow him independent
22 representation was a breach of the CBA. (Id. ¶ 10.) In March 2006, the Court dismissed
23 Stewart’s law suit, stating his claims were governed by the CBA. (Id. ¶ 14.) Since the
24 March 2006 dismissal, Plaintiffs have requested that Defendant arbitrate his grievances as set
25 forth by the Agreement, and Defendant has refused their requests. (Id. ¶ 15.)

26
27 ² (First Amended Complaint ¶ 5, hereafter, “FAC,” Docket Item No. 35.)

1 On the basis of the allegations outlined above, Plaintiff seeks declaratory relief under 28
2 U.S.C. § 2201 and under the Administrative Procedure Act (“APA”), 5 U.S.C. § 702. Plaintiffs seek
3 a declaration that Local 715 be permitted to proceed against Defendant, on behalf of Stewart,
4 pursuant to the dispute resolution process outlined in the CBA.

5 **B. Procedural Background**

6 In June 2005, Plaintiff Stewart filed an action against Defendant alleging (1) wrongful
7 termination, (2) breach of contract, and (3) breach of implied contract.³ On April 5, 2006, the Court
8 dismissed Stewart’s claims on the ground that the grievance process defined in the CBA provides
9 the exclusive remedy for Stewart’s grievances and that Defendant had acted consistently with the
10 CBA and Ninth Circuit law in refusing to communicate with Stewart’s independent counsel. (RJN,
11 Ex. G at 6-7.)

12 On August 8, 2008, Stewart filed this action seeking declaratory judgment that Defendant is
13 required to participate in the CBA’s grievance process with respect to Stewart’s grievances. (See
14 Docket Item No. 1.). On September 18, 2008, the Court dismissed Plaintiff’s complaint with leave
15 to amend on the ground that Local 715 is the exclusive representative of Stewart under the CBA,
16 and that any claim to compel Defendant’s compliance with the CBA must be brought by Local 715.
17 (September 18, 2008 Order at 4, hereafter, “September 2008 Order,” Docket Item No. 34.) On
18 October 10, 2008, Stewart and Local 715 together filed a First Amended Complaint seeking a
19 declaration that Defendant must participate in the grievance procedures set forth in the CBA. (FAC
20 ¶¶ 16-20.)

21 Presently before the Court is Defendant’s Motion to Dismiss and to Strike.

22 **III. STANDARDS**

23 Pursuant to Federal Rule of Civil Procedure 12(b)(6), a complaint may be dismissed against
24 a defendant for failure to state a claim upon which relief may be granted against that defendant.

26 ³ (Defendant’s Request for Judicial Notice in Support of Motion to Dismiss First Amended
27 Complaint and Motion to Strike, Ex. A, hereafter, “RJN,” Docket Item No. 38.)

1 Dismissal may be based on either the lack of a cognizable legal theory or the absence of sufficient
2 facts alleged under a cognizable legal theory. Balistreri v. Pacifica Police Dep't, 901 F.2d 696, 699
3 (9th Cir. 1990); Robertson v. Dean Witter Reynolds, Inc., 749 F.2d 530, 533- 534 (9th Cir. 1984).
4 For purposes of evaluating a motion to dismiss, the court “must presume all factual allegations of the
5 complaint to be true and draw all reasonable inferences in favor of the nonmoving party.” Usher v.
6 City of Los Angeles, 828 F.2d 556, 561 (9th Cir. 1987). Any existing ambiguities must be resolved
7 in favor of the pleading. Walling v. Beverly Enters., 476 F.2d 393, 396 (9th Cir. 1973).

8 However, mere conclusions couched in factual allegations are not sufficient to state a cause
9 of action. Papasan v. Allain, 478 U.S. 265, 286 (1986); see also McGlinchy v. Shell Chem. Co., 845
10 F.2d 802, 810 (9th Cir. 1988). The complaint must plead “enough facts to state a claim for relief
11 that is plausible on its face.” Bell Atl. Corp. v. Twombly, 550 U.S. 544, 570 (2007). Courts may
12 dismiss a case without leave to amend if the plaintiff is unable to cure the defect by amendment.
13 Lopez v. Smith, 203 F.3d 1122, 1129 (9th Cir. 2000).

14 **IV. DISCUSSION**

15 **A. Subject Matter Jurisdiction**

16 As a threshold matter, the parties dispute the basis for subject matter jurisdiction over this
17 action. (Motion at 8-9; Opposition to Motion to Dismiss at 2, hereafter, “Opposition,” Docket Item
18 No. 65.)

19 As noted in the Court’s September 2008 Order, Plaintiffs have improperly alleged
20 jurisdiction under the APA, which, by its terms, applies only to agencies of the United States
21 government. 5 U.S.C. § 702. As a private entity, Defendant is not subject to the terms of the APA.
22 However, all claims seeking to enforce grievance procedures under a collective bargaining
23 agreement are governed by the Labor Management Relations Act (“LMRA”), 29 U.S.C. § 185(a).
24 See Franchise Tax Board v. Construction Laborers Vacation Trust, 463 U.S. 1, 23 (1983). Thus, the
25 Court has subject matter jurisdiction over Plaintiffs’ claim for a declaratory relief under the LMRA,
26 29 U.S.C. § 185.

1 **B. Defendant’s Motion to Dismiss**

2 Defendant moves to dismiss Plaintiffs’ First Amended Complaint on the ground that Local
3 715’s claim for a declaration that Defendant must participate in arbitration pursuant to the CBA is
4 time-barred by the applicable statute of limitations.⁴ (Motion at 14.)

5 A complaint is properly dismissed under Rule 12(b)(6) where it is apparent on the face of the
6 pleading that plaintiff’s claims are barred by the statute of limitations. Jablon v. Dean Witter & Co.,
7 614 F.2d 677, 682 (9th Cir. 1980). This is true even though expiration of the limitations period is an
8 affirmative defense, because Federal Rule of Civil Procedure 9(f) “makes averments of time and
9 place material for the purposes of testing the sufficiency of a complaint.” Suckow Borax Mines
10 Consol. v. Borax Consol., 185 F.2d 196, 204 (9th Cir. 1951). When a motion to dismiss is based on
11 the running of the statute of limitations, “it can be granted only if the assertions of the complaint,
12 read with the required liberality, would not permit the plaintiff to prove that the statute was tolled.”
13 Jablon, 614 F.2d at 682. In contrast, where the statute of limitations question turns on factual issues
14 that may be disputed, the question is more appropriately addressed at a later stage of the proceeding.
15 See id.

16 Under Ninth Circuit law, the six-month limitation period pursuant to § 10(b) of the National
17 Labor Relations Act, 29 U.S.C. § 160(b), applies to actions to compel arbitration under a collective
18 bargaining agreement. Teamster Union Local 315 v. Great Western Chemical Co., 781 F.2d 764,
19 769 (9th Cir. 1986). The statute of limitations begins to run when an employer “makes it clear” that
20 it refuses to arbitrate. Local Joint Exec. Bd. of Las Vegas, Bartenders Union Local 165 v. Exber,
21 Inc., 994 F.2d 674, 675-76 (9th Cir. 1993). An employer’s refusal is “clear,” and the limitation
22 period begins to run, only when there has been “an unequivocal, express rejection of the union’s

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24 ⁴ The Court notes that Plaintiffs’ claim that Defendant should be compelled to participate in
25 the arbitration procedures of the CBA appears to belong only to Plaintiff Local 715. However,
26 Defendant does not seek to dismiss Stewart’s claim against Defendant. Instead, Defendant’s
27 contend that Plaintiff Stewart cannot bring a claim against Local 715 for a breach of its duty of fair
representation because such a claim would be barred under the statute of limitations. (Motion at 10.)
The Court declines to consider the issue of whether Plaintiff Stewart can state a claim against Local
715 as it is not an issue presently before the Court.

1 request for arbitration . . . communicated to the union. Constructive notice is not sufficient.” Id. at
2 676.

3 In this case, the CBA provides for the following grievance process:

4 Paragraph 17
5 Step One (oral discussion)

6 A grievance by a worker is started when the worker (called “grievant”) tells his/her
7 supervisor the facts of the grievance and asks for resolution within five (5) working
8 days. One representative (the steward designated by the Union for the Grievant’s unit
9 pursuant to Article I.E, a Union Officer or the worksite organizer) may be present at
10 the option of the grievant. If the grievant does not accept the resolution of his/her
11 grievance, he/she may proceed to Step Two. The grievant may at his/her option skip
12 Step One and begin the grievance at Step Two. A Union grievance shall be initiated
13 at Step Two of this procedure unless the Union grievance concerns a claim which an
14 individual worker could have raised as a grievance. If this is the case the grievance
15 must be started at Step One.

11 Paragraph 18
12 Step Two—Filing of a Formal Grievance

13 The grievance shall be submitted in writing to the Manager of Labor Relations within
14 the time frames for timely filing of grievances The University will submit to the
15 Union a numbered copy of the grievance within two (2) working days from receipt of
16 such grievance.

15 Paragraph 21
16 Step Two—Response or Referral for Review

17 . . . The Manager of Labor Relations or his/her designee shall provide a written
18 response to the grievant with a copy to the Union within ten (10) working days of
19 receipt of the written grievance or the step 2 meeting, whichever comes later.

18 Paragraph 26
19 Arbitration

20 If the Union does not accept the University’s response to the grievance at step 2, then
21 within twenty (20) working days after receipt fo the step 2 decision, the Union may
22 refer the grievance to arbitration by written notice to the Manager of Labor Relations.

22 Plaintiffs allege that they timely complied with all of the requirements for initiating a grievance
23 procedure under the CBA. (FAC ¶ 8.) Plaintiffs also allege that, following the Court’s April 2006
24 ruling, Plaintiffs immediately requested that Defendant arbitrate Stewart’s grievances according to
25 the arbitration process of the CBA. (Id. ¶ 15.) The Complaint does not allege that Defendant ever
26 provided an unequivocal refusal to participate in arbitration under the CBA. Thus, it is not apparent
27

1 from the face of the First Amended Complaint that Local 715's request for declaratory relief is
2 barred by the statute of limitations.⁵ Even if the statute of limitations began to run prior to Stewart's
3 June 2005 law suit, Plaintiffs allege that Defendant "did not indicate that Local 715's withdrawal
4 would have any adverse effect on [Stewart's] ability to pursue his grievances, and it was understood
5 that [Plaintiffs] could later reassert its grievances on behalf of [Stewart]." (*Id.* ¶ 9.) Although
6 Defendant disputes this allegation, such a factual dispute must be resolved at a later stage in this
7 litigation.

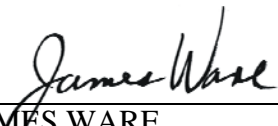
8 Accordingly, the Court DENIES Defendant's Motion to Dismiss.

9 **V. CONCLUSION**

10 The Court DENIES Defendant's Motion to Dismiss and to Strike.

11 The parties shall appear for a Case Management Conference on **September 28, 2009 at 10**
12 **a.m.** On or before **September 18, 2009**, the parties shall meet and confer and file a Joint Case
13 Management Statement. The Statement shall include, among other things, a good faith discovery
14 plan with a proposed date for the close of all discovery.

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16 Dated: July 9, 2009



JAMES WARE
United States District Judge

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26 ⁵ Defendant contends in its reply that the Union's claim should not relate back to the original
27 filing date of this claim under Fed. R. Civ. P. 15(c). (Reply to Late-Served Opposition to Motion to
28 Dismiss at 5-6, Docket Item No. 67.) However, since the Court does not presently have sufficient
information to determine when the limitation period should begin to run, the Court declines to
examine whether Local 715's claim should relate back to the date this action was first filed.

1 **THIS IS TO CERTIFY THAT COPIES OF THIS ORDER HAVE BEEN DELIVERED TO:**

2 Carol Capri Copsey ccopsey@gordonrees.com
3 Michael Terence Lucey mlucey@gordonrees.com
4 Steven Daniel Zavodnick szavodnick@verizon.net

5 **Dated: July 9, 2009**

Richard W. Wieking, Clerk

6
7 **By: /s/ JW Chambers**
8 **Elizabeth Garcia**
9 **Courtroom Deputy**

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