

\*\*E-Filed 7/8/2010\*\*

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7 **IN THE UNITED STATES DISTRICT COURT**  
8 **FOR THE NORTHERN DISTRICT OF CALIFORNIA**  
9 **SAN JOSE DIVISION**

11 KAREN L. JONES-BOYLE, individually and on  
12 behalf of all others similarly situated,

13 Plaintiff,

14 v.

15 WASHINGTON MUTUAL BANK, FA, and  
16 JPMORGAN CHASE BANK, NA

17 Defendants.

Case Number CV 08-02142 JF (PVT)

**ORDER<sup>1</sup> GRANTING MOTIONS  
TO DISMISS WITH LEAVE TO  
AMEND IN PART<sup>2</sup>**

[re doc. no. 76, 77, 78, & 95]

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19 Defendants Federal Deposit Insurance Corporation (“FDIC”), as receiver for Washington  
20 Mutual Bank, FA (“WaMu”) and JPMorgan Chase Bank, NA (“JPMorgan”) move separately to  
21 dismiss the second amended complaint (“SAC”) of Plaintiff Karen Jones-Boyle (“Jones-Boyle”)   
22 pursuant to Fed. R. Civ. P. 12(b)(6). JPMorgan also moves to dismiss pursuant to Fed. R. Civ P.  
23 9(b) for failure to plead fraud or misrepresentation with the requisite particularity. The FDIC  
24 moves to strike Plaintiff’s class allegations pursuant to Fed. R. Civ. P.12(f) and 23(d). The Court  
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26 <sup>1</sup> This disposition is not designated for publication in the official reports.

27 <sup>2</sup> Because all claims against the FDIC are dismissed by this order, the FDIC’s motion to  
28 strike is terminated as moot.

1 has considered the moving and responding papers and the oral arguments of counsel presented at  
2 the hearing on June 25, 2010. For the reasons discussed below, the motions will be granted.  
3 Leave to amend will be granted only as to Jones-Boyle’s first, third, and fourth claims against  
4 JPMorgan.

## 6 I. BACKGROUND

### 7 A. Factual Allegations

8 On June 6, 2007, Jones-Boyle entered into an Option Adjustable Rate Mortgage loan  
9 (“Option ARM”) with WaMu in the amount of \$1,000,000, which was secured by her primary  
10 residence in Baldwin, Maryland (the “Property”). (SAC ¶ 5.) The loan gave the borrower four  
11 monthly payment options: (1) minimum payment, (2) an interest-only payment, (3) payment on a  
12 30-year amortization, and (4) payment on a 15-year amortization. (SAC ¶ 16.) Jones-Boyle chose  
13 the minimum payment option.

14 Jones-Boyle alleges that she and a putative class of Option ARM loan borrowers chose  
15 the minimum payment option each month because they were not properly informed about the  
16 terms of the loan. Jones-Boyle claims that the minimum payment schedule provided to her by  
17 WaMu was not based on the interest rate disclosed in the loan or the Truth in Lending Disclosure  
18 Statement (“TILDS”). (SAC ¶ 25.) According to Jones-Boyle, the payment schedule failed to  
19 “clearly, conspicuously, and accurate[ly] disclose a payment amount that corresponds to the  
20 actual interest rate being charged on the loan sufficient to pay both principal and interest.” (Pl.’s  
21 Opp’n 2:22-24, Mar. 19, 2010.) Jones-Boyle also alleges that the TILDS contained language that  
22 led her to believe that the payment option listed was the only option available at consummation  
23 of the loan (SAC ¶ 31), and it did not disclose that the minimum monthly payments would be  
24 insufficient to pay both interest and the principal balance, resulting in a loss of equity known as  
25 “negative amortization.” Finally, Jones-Boyle alleges that WaMu’s application of her minimum  
26 monthly payment to interest only breached WaMu’s contractual obligation to apply the payment  
27 to both principal and interest every month. (SAC ¶ 95.)

1 Jones-Boyle asserts that during the loan application process, WaMu told her that the  
2 Option ARM terms would allow her to lower her mortgage payments and save money, (SAC ¶  
3 30), even though WaMu knew and had designed its Option ARM loans to result in and cause  
4 negative amortization. (SAC ¶ 26.) She also claims that the loan terms made it difficult for her to  
5 tender or refinance the loan balance back to WaMu. (SAC ¶ 20.)

6 On September 25, 2008, the Office of Thrift Supervision (“OTS”) closed WaMu and  
7 appointed the FDIC as receiver. (SAC ¶ 41.) That same day, JPMorgan and FDIC entered into a  
8 Purchase & Assumption Agreement. The Purchase & Assumption Agreement allowed JPMorgan  
9 to purchase WaMu’s assets, mortgage servicing rights, and obligations, including WaMu’s  
10 portfolio of Option ARM loans.

11 Jones-Boyle asserts that JPMorgan entered into the Purchase & Assumption Agreement  
12 knowing the defects, fraudulent omissions, and misleading nature of WaMu’s Option ARM  
13 loans, as well as WaMu’s deceptive conduct in marketing and selling these loans. (SAC ¶ 38.)  
14 After it acquired ownership and servicing rights of her loan, JPMorgan did not apply Jones-  
15 Boyle’s monthly payments to interest and principal, nor did JPMorgan cure or remedy the alleged  
16 omissions and defects in the loan. (SAC ¶ 44.)

17 Jones-Boyle and the putative class claim that WaMu and JPMorgan, through their alleged  
18 actions, obtained additional payments, fees, and increased equity positions in property secured by  
19 the Option ARM loans. (SAC ¶ 49.)

## 20 **B. Procedural History**

21 The instant action initially was filed by Veronica Jordan, a citizen of California, naming  
22 WaMu as the sole defendant. (Compl., Apr. 24, 2008.) On June 6, 2008, the complaint was  
23 amended to add Jones-Boyle, a citizen of Maryland, as a named plaintiff. (First Am. Compl.,  
24 June 6, 2008.) WaMu subsequently went into receivership. At the request of the FDIC in its  
25 capacity as receiver, the Court stayed the action until October 9, 2009 so that the FDIC’s  
26 mandatory administrative claims process could be exhausted. (Order Granting Stay Mot., Jan. 15,  
27 2009.) The FDIC disallowed Jones-Boyle’s claim on July 20, 2009.

1 On December 9, 2009, Jones-Boyle filed the operative SAC, removing Jordan as a named  
2 plaintiff and adding JPMorgan as a defendant as the “owner, assignees, and servicer of the  
3 Option ARM loans....” (Pl.’s Opp’n 1:4-5.) Jones-Boyle alleges claims on behalf of herself and  
4 others similarly situated for: (1) violation of the Truth in Lending Act (“TILA”), 15 U.S.C. §  
5 1601, *et seq.*; (2) fraudulent omissions; (3) violation of California Business and Professions code  
6 §§ 17200, 17500, *et seq.* (“UCL”) by unfair and fraudulent business acts or practices; and (4)  
7 breach of contract and the implied covenant of good faith and fair dealing.

## 8 II. MOTIONS TO DISMISS

9 As explained below, the Court concludes that all of Jones-Boyle’s claims against the  
10 FDIC are barred or preempted by statute and cannot be saved by amendment. The Court also  
11 concludes that JPMorgan’s motion is well taken, but that leave to amend is appropriate as to  
12 Jones-Boyle’s first, third, and fourth claims.

### 13 A. Legal Standards

#### 14 1. Rule 12(b)(6)

15 “Dismissal under Rule 12(b)(6) is appropriate only where the complaint lacks a  
16 cognizable legal theory or sufficient facts to support a cognizable legal theory.” *Mendiondo v.*  
17 *Centinela Hosp. Med. Ctr.*, 521 F.3d 1097, 1104 (9th Cir. 2008). For purposes of a motion to  
18 dismiss, “all allegations of material fact are taken as true and construed in the light most  
19 favorable to the nonmoving party.” *Cahill v. Liberty Mut. Ins. Co.*, 80 F.3d 336, 337-38 (9th Cir.  
20 1996). However, “the tenet that a court must accept as true all of the allegations contained in a  
21 complaint is inapplicable to legal conclusions.” *Ashcroft v. Iqbal*, 129 S. Ct. 1937, 1949 (2009).  
22 Thus, “[w]hile a complaint attacked by a Rule 12(b)(6) motion to dismiss does not need detailed  
23 factual allegations, a plaintiff’s obligation to provide the ‘grounds’ of his ‘entitle[ment] to relief’  
24 requires more than labels and conclusions, and a formulaic recitation of the elements of a cause  
25 of action will not do.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555 (2007). Only a complaint  
26 that states “a plausible claim for relief survives a motion to dismiss.” *Iqbal*, 129 S. Ct. at 1950.

27 The plausibility analysis is “context-specific” and is guided by the Court’s “judicial  
28

1 experience and common sense,” *id.*, and is limited to the face of the complaint and matters  
2 judicially noticeable, *MGIC Indem. Corp. v. Weisman*, 803 F.2d 500, 504 (9th Cir. 1986); *N.*  
3 *Star Int’l v. Ariz. Corp. Comm’n*, 720 F.2d 578, 581 (9th Cir. 1983). Leave to amend must be  
4 granted unless it is clear that the complaint's deficiencies cannot be cured by amendment. *Lucas*  
5 *v. Dep’t. of Corrs.*, 66 F.3d 245, 248 (9th Cir.1995).

6 In assessing whether to grant leave to amend, the Court also considers “the presence or  
7 absence of undue delay, bad faith, dilatory motive, repeated failure to cure deficiencies by  
8 previous amendments, undue prejudice to the opposing party[,] and futility of the proposed  
9 amendment.” *Lee v. SmithKline Beecham, Inc.*, 245 F.3d 1048, 1052 (9th Cir. 2001) (quoting  
10 *Moore v. Kayport Package Exp., Inc.*, 885 F.2d 531, 538 (9th Cir. 1989)). When amendment  
11 would be futile, dismissal may be ordered with prejudice. *Dumas v. Kipp*, 90 F.3d 386, 393 (9th  
12 Cir. 1996).

13 When an allegation of fraud or mistake is made, Fed. R. Civ. P. 9(b) requires the pleader  
14 “state with particularity the circumstance constituting fraud or mistake. Malice, intent,  
15 knowledge, and other conditions of a person’s mind may be alleged generally.” Additionally,  
16 “Rule 9(b) does not allow a complaint to merely lump multiple defendants together but requires  
17 plaintiffs to differentiate their allegation when suing more than one defendant...and inform each  
18 defendant separately of the allegations surrounding his alleged participation in the fraud.”  
19 *Schwartz v. KPMG*, 476 F.3d 756, 764-65 (9th Cir. 2006). This heightened pleading standard of  
20 Rule 9(b) serves three purposes:

21  
22 (1) to provide defendants with adequate notice to allow them to  
23 defend the charge and deter plaintiffs from the filing of complaints as  
24 a pretext for the discovery of unknown wrongs; (2) to protect those  
25 whose reputation would be harmed as a result of being subject to  
fraud charges; and (3) to prohibit...plaintiff[s] from unilaterally  
imposing upon the court, the parties and society enormous social and  
economic cost absent some factual basis.

26 *Kearns v. Ford Motor Co.*, 567 F.3d 1120, 1125 (9th Cir. 2009).

1           **2.       Preemption under the Home Owners' Loan Act**

2           “[T]he laws of the United States . . . shall be the supreme law of the land; . . . any Thing  
3 in the Constitution or laws of any state to the contrary notwithstanding.” U.S. Const., art. VI, cl.  
4 2. The Constitution through the Supremacy Clause allows for federal law and regulations to  
5 preempt state laws, however, “[i]t will not be presumed that a federal statute was intended to  
6 supersede the exercise of the power of the state unless there is a clear manifestation of intention  
7 to do so.” *Schwartz v. Texas*, 344 U.S. 199, 202-03 (1952). For such a manifestation, courts look  
8 to the congressional intent to preempt, which may either be “explicitly stated in the statute’s  
9 language or implicitly contained in its structure and purpose.” *Fid. Federal Sav. & Loan Assn. v.*  
10 *De La Cuesta*, 458 U.S. 141, 152-53 (1982). A federal agency regulation also may result in  
11 preemption. *Gibson v. World Sav. & Loan Assn.*, 128 Cal. Rptr. 2d 19, 23 (Cal Ct. App. 2002).  
12 However, instead of looking to congressional authorization to preempt, courts consider whether  
13 (1) the agency intended its regulation to have a preemptive effect, and (2) the agency acted within  
14 the scope of its congressionally delegated authority by issuing the preemptive regulation. *De La*  
15 *Cuesta*, 458 U.S. at 154. If these conditions are met, “[f]ederal regulations have no less pre-  
16 emptive effect than federal statutes.” *Id.* at 153. The construction of statutes, legislative intent,  
17 interpretation of administrative regulations are all questions of law. *See Bravo Vending v. City*  
18 *of Rancho Mirage*, 16 Cal. Rptr. 2d 164, 166-67 (Cal. Ct. App. 1993).

19           While preemption analysis begins with the presumption that Congress did not intend to  
20 supplant state law, this presumption is “not triggered when the State regulates in an area where  
21 there has been a history of significant federal presence.” *United States v. Locke*, 529 U.S. 89, 108  
22 (2000). *See Bank of Am. v. City & County of San Francisco*, 209 F.3d 551, 558 (9th Cir. 2002).  
23 “Congress has legislated in the field of banking from the days of *McCulloch v. Maryland*, 17 U.S.  
24 316, 325-26 (1819), creating an extensive federal statutory and regulatory scheme.” *Bank of Am.*,  
25 209 F.3d at 558. Congress enacted the Home Owners’ Loan Act of 1933 (“HOLA”), 12 U.S.C. §  
26 1461 (2006), *et seq.*, to charter savings associations during a time of economic uncertainty for  
27 state-chartered savings associations. *See Silvas v. E\*Trade Mortg. Corp.*, 514 F.3d 1001, 1005-06  
28

1 (9th Cir. 2008). HOLA was crafted in part to restore public confidence in a network of centrally  
2 regulated federal savings and loan associations. *Id.* Through HOLA and its implementing  
3 regulation, 12 C.F.R § 560, Congress authorized and delegated power and authority to OTS to  
4 regulate and govern “every federal savings and loan association from its cradle to its corporate  
5 grave.” *De La Cuesta*, 548 U.S. at 145. *See* 12 C.F.R. §§ 500.1(a) (the OTS “is responsible for the  
6 administration and enforcement of the [HOLA]”), 500.10 (the functions of the OTS are to  
7 “charter, supervise, regulate and examine Federal savings associations.”).<sup>3</sup>

8 As relevant here, HOLA sets forth “without limitation” examples of the types of state  
9 laws that are expressly preempted. § 560.2(b):

10 The terms of credit, including amortization of loans and the deferral  
11 and capitalization of interest and adjustments to the interest rate,  
12 balance, payments due, or term to maturity of the loan, including the  
13 circumstances under which a loan may be called due and payable  
upon the passage of time or a specified event external to the loan;

14 ...

15 Disclosure and advertising, including laws requiring specific  
16 statements, information, or other content to be included in credit  
application forms, credit solicitations, billing statements, credit  
contracts, or other credit-related documents and laws requiring  
creditors to supply copies of credit reports to borrowers or applicants;

17 ...

18 Processing, origination, servicing, sale or purchase of, or investment  
or participation in, mortgages;

19 Section 560.2(b)(4), (b)(9)-(10).

20 However, HOLA preemption of state laws affecting federal savings associations is not  
21 absolute. Section 560.2(c) carves out state laws that “only *incidentally* affect the lending

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22 <sup>3</sup> Recognizing a clear intent for regulatory preemption under § 560.2(a):

23 OTS is authorized to promulgate regulations that preempt state laws  
24 affecting the operations of federal savings associations when deemed  
25 appropriate to facilitate the safe and sound operation of federal  
26 savings associations, to enable federal savings associations to conduct  
27 their operations in accordance with the best practices of thrift  
institutions in the United States, or to further other purposes of the  
HOLA.

1 operations of Federal savings associations or are otherwise consistent with the purposes of  
2 paragraph (a) of this section.” (Emphasis added). The Ninth Circuit has given further guidance  
3 with respect to whether a state law is preempted by HOLA:

4 [T]he first step will be to determine whether the type of law in  
5 question is listed in paragraph (b) [of 12 C.F.R. § 560.2]. If so, the  
6 analysis will end there; the law is preempted. If the law is not covered  
7 by paragraph (b), the next question is whether the law affects lending.  
8 If it does, then, in accordance with paragraph (a), the presumption  
9 arises that the law is preempted. This presumption can be reversed  
only if the law can clearly be shown to fit within the confines of  
paragraph (c). For these purposes, paragraph (c) is intended to be  
interpreted narrowly. Any doubt should be resolved in favor of  
preemption.

10 *Silvas*, 514 F.3d at 1005 (quoting OTS, *Final Rule*, 61 Fed. Reg. 50951, 50966-67 (Sept. 30, 1996)).

11  
12 **B. FDIC’s Motion to Dismiss**

13 **1. TILA violation (Claim 1)**

14 Jones-Boyle asserts a TILA claim against WaMu and JPMorgan, seeking rescission,  
15 injunctive relief, and damages. (SAC ¶ 84.) However, when WaMu was shut down by OTS and  
16 placed in receivership, it became subject to the Financial Institutions Reform Recovery and  
17 Enforcement Act of 1989, Pub. L. No. 101-73, 103 Stat. 183 (1989) (“FIRREA”). Under  
18 FIRREA, the FDIC’s role was to wind up WaMu’s business affairs. As part of that process, the  
19 FDIC entered into a Purchase & Assumption Agreement with JPMorgan. Under that agreement,  
20 JPMorgan assumed no liabilities arising from WaMu’s Option ARM program, and the FDIC  
21 assumed sole responsibility for claims arising from WaMu’s activities prior to September 25,  
22 2009.

23  
24 It has been observed that “the world changes when a bank goes into receivership,” *FDIC*  
25 *v. Shain, Schaffer & Rafanello*, 944 F.2d 129, 134 (3d Cir. 1991). 12 U.S.C. § 1821(j) provides  
26 in part: “[e]xcept as provided in this section, no court may take any action, except at the request  
27 of the Board of Directors by regulation or order, to restrain or affect the exercise of powers or



1 functions of the Corporation [FDIC] as a conservator or receiver.” In *Sahni v. American*  
2 *Diversified Partners*, 83 F.3d 1054, 1058-59 (9th Cir. 1996), the Ninth Circuit recognized that:

3 Congress has granted the FDIC as receiver excess statutory authority  
4 to dispose of receivership assets, thereby reducing the losses borne by  
5 federal taxpayers when federally insured financial  
6 institutions...fail....It is well-established that § 1821(j) bars restraint  
7 by the courts on the statutory powers of the FDIC when it acts as  
8 receiver....12 U.S.C. § 1821(j) bars the remedy of rescission....

9 It is apparent that any equitable remedy against the FDIC arising from Jones-Boyle’s TILA claim  
10 would restrain the FDIC’s statutory powers. *See, e.g., Hansen v. FDIC*, 113 F.3d 866, 871-72  
11 (8th Cir. 1997); *Freeman v. FDIC*, 56 F.3d 1394, 1399 (D.C. Cir. 1995) (“Not only does [§  
12 1821(j)] bar injunctive relief, but in the circumstances of the present case where appellants seek a  
13 declaratory judgment that would effectively ‘restrain the FDIC from foreclosing on their  
14 property, § 1821(j) deprives the court of power to grant that remedy as well.”); *Lloyd v. FDIC*, 22  
15 F.3d 335, 336 (1st Cir. 1994) (holding that § 1821(j) bars suit for injunctive relief); *Russell v.*  
16 *Indymac Bank, FSB*, No. 09-03134, 2010 U.S. Dist. LEXIS 38759, at \* 3 (N.D. Cal. Apr. 20,  
2010).

17 Jones-Boyle’s claim for damages against the FDIC is barred by 15 U.S.C. §§ 1641(a) and  
18 (e), pursuant to which involuntary assignees are not subject to TILA damages. Under § 1641(a),  
19 “[A]ny civil action for a violation of [TILA] which may be brought against a creditor may be  
20 maintained against any assignee of such creditor only if the violation for which such action or  
21 proceedings is brought is apparent on the face of the disclosure statement, except where the  
22 assignment was *involuntary*.” (Emphasis added).

23 *Sharpe v. FDIC*, 126 F.3d 1147 (9th Cir. 1997), upon which Jones-Boyle relies, is  
24 factually distinguishable. The plaintiffs in *Sharpe* were borrowers who had entered into a  
25 settlement agreement with their lender. 126 F.3d at 1150. Pursuant to the settlement agreement,  
26 the plaintiffs executed a note, deed of trust and reconveyance documents. In exchange, the lender  
27 delivered two bank cashier’s checks for \$510,000. *Id.* at 1151. Shortly thereafter, the bank failed,  
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1 and the FDIC was appointed as receiver. *Id.* The FDIC notified plaintiffs that their checks would  
2 not be honored and recorded title on the plaintiffs' property. *Id.* The plaintiffs sued the FDIC for  
3 breach of contract and rescission. The court held that plaintiffs' claim for *breach of contract* "is  
4 not affected by the jurisdictional bar imposed by § 1821(j), but the claims for rescission and  
5 declaratory relief must fall under an exception to § 1821(j) in order to survive. The bar imposed  
6 by § 1821(j) does not extend to situations in which the FDIC as receiver asserts authority beyond  
7 that granted it as receiver....Although the statute clearly contemplates the FDIC can escape the  
8 obligations of contracts, it may do so only through the prescribed mechanism." *Id.* at 1155.  
9 Jones-Boyle does not contend, nor does it reasonably appear that she could, that FDIC breached  
10 any agreement between herself and WaMu, nor does she claim that the FDIC has acted outside  
11 the scope of its delegated authority.

12           **2.       Fraudulent omissions, violation of California Business and Professions Code,**  
13           **and breach of contract (Claims 2, 3 and 4)**

14           Jones-Boyle also asserts state-law claims for fraudulent omissions (claim 2), violation of  
15 the UCL (claim 3), and breach of contract and the implied covenant of good faith and fair dealing  
16 (claim 4). Specifically, Jones-Boyle alleges that WaMu created, designed, and marketed Option  
17 ARM loans for the purpose of causing negative amortization despite its promises of "low, fixed  
18 payment, with only a small annual increase...for a period of 3 to 5 years; and that the payment  
19 amount would be based on the listed interest rate." (SAC ¶ 143.) The FDIC contends that  
20 because WaMu was a federally-chartered savings association regulated by the OTS, Jones-  
21 Boyle's state-law claims are preempted by HOLA. The Court agrees.

22           Although Jones-Boyle invokes broad state laws of general applicability, the Ninth Circuit  
23 recognized in *Silvas* that HOLA preemption still may apply. 514 F.3d at 1005. *Accord Casey v.*  
24 *FDIC*, 583 F.3d 586, 593-94 (8th Cir. 2009); *State Farm Bank, FSB v. District of Columbia*, 640  
25 F. Supp. 2d 17, 23 (D.D.C. 2009). Jones-Boyle relies upon this Court's decision in *Mandrigues*  
26 *v. World Savings, Inc.*, No. 07-4497, 2008 U.S. Dist. LEXIS 31810 (N.D. Cal. Apr. 9, 2008)  
27 which concluded on the facts alleged at the pleading stage that the plaintiff's state-law claims for  
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1 breach of contract, fraudulent concealment, and violations of the UCL were not necessarily  
2 preempted by HOLA. While the plaintiff in *Mandrigues* also complained of a bank’s lending  
3 practices and promises of applying payments to interest and principal, the Court noted that  
4 “Plaintiffs allege claims based upon the ‘generally applicable duty to refrain from unfair and  
5 deceptive business practices.’” 2008 U.S. Dist. LEXIS 31810, at \*8. Because the UCL claim was  
6 not clearly preempted, the breach of contract claim also survived, as the allegations of breach  
7 also could be read as involving non-lending activities. *Id.* at \*8-9. In contrast, Jones-Boyle’s  
8 state-law claims against WaMu are based upon solely its lending activities and representation in  
9 loan documents.

10 Jones-Boyle also argues that the framework articulated by the Seventh Circuit *In re*  
11 *Ocwen Loan Servicing LLC Mortgage Servicing Litigation*, 491 F.3d 638 (7th Cir. 2007) should  
12 be applied to the preemption analysis here. However, this Court is not at liberty to disregard the  
13 approach adopted by the Ninth Circuit in *Silvas*. Examining Jones-Boyle’s fraudulent omissions  
14 claim in light of *Silvas*, it is apparent that the claim is preempted by §§560.2(b)(4) and  
15 560.2(b)(9). Jones-Boyle alleges non-disclosure of negative amortization in the loan documents,  
16 non-disclosure of different monthly payment options and their respective effect over the life of  
17 the loan, misleading statements in the loan documents as to how monthly payments would be  
18 applied, and misleading representations as to the interest rate in credit documents. Applying state  
19 law to these claims clearly would impose requirements on a federal savings association and affect  
20 its “terms of credit, including amortization of loans and the deferral and capitalization of interest  
21 and adjustments to the interest rate, balance...or term to maturity of the loan[,]” §560.2(b)(4), as  
22 well as its “[d]isclosure[s] and advertising...included in...credit contracts, or other credit-related  
23 documents[,]” § 560.2(b)(9). *See Conder v. Home Sav. of Am.*, 680 F. Supp. 2d 1168, 1175 (C.D.  
24 Cal. 2009) (“Plaintiff’s fraudulent omissions claim is based on his allegations that [Defendant]  
25 failed to disclose that the 1.25% interest rate would only apply for one month and the scheduled  
26 monthly payments would be insufficient to pay both principal and interest.”)

27 Jones-Boyle’s claim that WaMu violated the UCL in its marketing of Option ARM loans  
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1 also is preempted by HOLA. Requiring WaMu to comply with state laws with respect to the  
2 means by which it advertises, discloses, processes, and extends terms of credit conflicts directly  
3 with federal law. A number of other district courts within the Ninth Circuit have concluded that  
4 UCL claims with similar allegations are preempted. *See Newbeck v. Wash. Mut. Bank*, No. 09-  
5 1599, 2010 U.S. Dist. LEXIS 3830, at \*14 (N.D. Cal. Jan. 19, 2010); *Hava v. U.S. Bancorp.*, No.  
6 09-3855, 2009 U.S. Dist. LEXIS 119857, at \*24-25 (N.D. Cal. Dec. 22, 2009); *Carnero v.*  
7 *Weaver*, No. 09-1995, 2009 U.S. Dist. LEXIS 117957, at \*7-9 (N.D. Cal. Dec. 18, 2009); *Buick*  
8 *v. World Sav. Bank*, 637 F. Supp. 2d 765, 774 (E.D. Cal. 2008) (holding UCL claim based on  
9 savings association’s advertising practices were preempted by HOLA).

10 Jones-Boyle’s remaining state-law claim against WaMu alleges breach of contract and the  
11 implied covenant of good faith and fair dealing. This claim is based entirely on the Note and the  
12 TILDS. (SAC ¶ 172-74.) Jones-Boyle alleges that the interest rate in these documents did not  
13 apply to the payment schedule and that “WaMu...knew that the payment schedule was not based  
14 on the interest rate listed” but on a lower rate “which caused the loan contract to be uncertain and  
15 ambiguous as to the amount borrowers would have to pay each month in order to avoid negative  
16 amortization.” (SAC ¶ 167.) Jones-Boyle also claims that “[WaMu] expressly and/or through its  
17 conduct and actions agreed that Plaintiff’s monthly payment obligations would be sufficient to  
18 pay both the principal and interest owed on the loan.” (SAC ¶ 171.) These allegations are  
19 premised on WaMu’s conduct “processing, originat[ing], and servicing...mortgages” and its  
20 disclosures in credit-related documents. *See* § 560.2(b)(9)-(10). Accordingly, the contract-based  
21 claims also are preempted.

22 **B. JPMorgan’s Motion To Dismiss**

23 **1. TILA violation (Claim 1)**

24 Jones-Boyle asserts that the Purchase & Assumption Agreement between the FDIC and  
25 JPMorgan does not bar her claims because “[p]arties cannot contract away obligations imposed  
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27  
28

1 by federal law.”<sup>4</sup> (Pl.’s Opp’n 8:3.) Article 2.5 of the Agreement states:

2  
3 [A]ny liability associated with borrower claims for payment of or  
4 liability to any borrower, whether or not such liability is reduced to  
5 judgment, liquidated or unliquidated...legal or equitable...related in  
6 any way to any loan or commitment to lend made by the Failed Bank  
7 [WaMu] prior to failure, or to any loan made by a third party in  
8 connection with a loan which is or was held by the Failed Bank, or  
9 otherwise arising in connection with the Failed Bank’s lending or  
10 loan purchase activities are specifically not assumed by the Assuming  
11 Bank [JPMorgan].

12 (JPMorgan Mot. Dismiss 5:1-7, Feb. 1, 2010.)

13 It is clear from the terms of the Agreement that JPMorgan did not assume any of the  
14 liabilities arising from TILA claims brought by WaMu’s borrowers. *See* 12 U.S.C. §§  
15 1821(d)(A)-(B), (G) (The FDIC as Receiver succeeds to “all rights, titles, powers and privileges  
16 of” the failed bank, and has power to transfer assets and liabilities through assumption  
17 agreements.); *West Park Assocs. v. Butterfield Sav. & Loan Ass’n*, 60 F.3d 1452, 1459 (9th Cir.  
18 1995); *Hilton v. Wash. Mut. Bank*, No. C 09-1191 SI, 2009 WL 3485953, at \*2 (N.D. Cal. Oct.  
19 28, 2009). In *West Park*, the Ninth Circuit upheld an assumption agreement similar to the one at  
20 issue here in which the FDIC as receiver for a failed bank transferred all liabilities except for any  
21 claims by the failed bank’s shareholders. *Id.* at 1458. In rejecting the shareholders’ claims against  
22 the assuming bank, the Ninth Circuit held that a finding in favor of the shareholders would  
23 undermine the statutory power of the FDIC. *Id.* at 1459. Pursuant to this authority, the Court  
24 concludes that the Agreement between FDIC and JPMorgan is valid and enforceable.

25 Article 2.5 of the Agreement bars claims against JPMorgan for the conduct, actions,  
26 omissions of WaMu *before* September 25, 2008. However, actions by JPMorgan *after* assuming  
27 Jones-Boyle’s loan are not be barred. Jones-Boyle contends that JPMorgan violated TILA after  
28 September 25, 2008 by continuing to service her loan in the same manner as WaMu without

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<sup>4</sup> JPMorgan argues that the Purchase & Assumption Agreement also protects it against  
conflictive obligations imposed by state law.

1 correcting WaMu's omissions and misleading statements. JPMorgan asserts several defenses  
2 against these claims.

3 First, JPMorgan argues that Jones-Boyle's TILA damages are time-barred. *See* 15 U.S.C.  
4 § 1640(e). Jones-Boyle consummated her loan with WaMu on June 6, 2007 and first asserted a  
5 TILA damages claim in her first amended complaint on June 6, 2008. *See King v. State of Cal.*,  
6 784 F.2d 910, 915 (9th Cir. 1986) ("hold[ing] that limitations period in Section 1640(e) runs  
7 from the date of consummation of the transaction but that the doctrine of equitable tolling may,  
8 in the appropriate circumstances, suspend the limitations period until the borrower discovers or  
9 had reasonable opportunity to discover the fraud or nondisclosures that form the basis of the  
10 TILA action."). JPMorgan was not added as a defendant until the filing of the SAC on  
11 December 29, 2009. Jones-Boyle's claims against JPMorgan do not relate back to her claim  
12 against WaMu, nor would it be appropriate to apply the doctrine of equitable tolling. JPMorgan  
13 began servicing Jones-Boyle's loan approximately three months after Jones-Boyle commenced  
14 the instant action, and she obviously believed that her loan violated TILA when she did so.

15 Jones-Boyle also seeks rescission of her loan under TILA. Such claims are subject to a  
16 three-year limitations period, *see* 15 U.S.C. § 1635(f), and plaintiffs seeking rescission must  
17 plead that they are able to return the principal of the mortgage loan (minus the appropriate  
18 interest and fees), *see* 15 U.S.C. § 1635(b). Jones-Boyle's rescission claim against JPMorgan is  
19 based on her allegation that JPMorgan owns and continues to service a loan that violates TILA.  
20 JPMorgan contends that the equitable remedy of rescission is barred by the terms of the  
21 Purchase & Assumption Agreement.

22 However, "equity looks through forms to substance." *Texas v. Hardenburg*, 77 U.S. 88,  
23 89 (1869). The FDIC no longer owns Jones-Boyle's loan, and JPMorgan is claiming protection  
24 under the Purchase & Assumption Agreement. Accepting JPMorgan's argument would leave  
25 Jones-Boyle with no remedy at all, even if she could show that JPMorgan is committing  
26 ongoing TILA violations. *See Allen v. United Fin. Mortgage Corp.*, No. 09-2507, 2010 WL  
27 1135787, at \*7 (N.D. Cal. March 22, 2010) (dismissing damage claim against defendant JP  
28

1 Morgan Chase Bank but not rescission claim under TILA). 12 U.S.C. § 1821(j) bars the remedy  
2 of rescission judicially imposed on the FDIC, but as the FDIC makes clear “FDIC no longer  
3 holds Plaintiff’s loan...” (FDIC Mot. Dismiss 5:21-22, Feb. 1, 2010.) The Court finds *Allen*  
4 instructive and persuasive. *See also Ambassador Hotel Co. v. Wei-Chuan Inv.*, 189 F.3d 1017,  
5 1031. (9th Cir. 1999) (“Under true rescission, the plaintiff returns to the defendant the subject  
6 of the transaction, plus any other benefit received under the contract, and the defendant returns  
7 to the plaintiff the consideration furnished, plus interest.”).

8 A borrower must allege an ability to return the principal of the loan in order for a court  
9 to consider rescission under TILA. 15 U.S.C. § 1635(b). *See Yamamoto v. Bank of N.Y.*, 328  
10 F.3d 1167, 1171-72 (9th Cir. 2003). In addition, 15 U.S.C. § 1635(f) permits rescission only  
11 when the lender fails to make “material disclosures.” Although the SAC is defective in both  
12 respects, Jones-Boyle may be able to amend her pleading to cure the defects.

## 13 **2. Fraudulent omissions (Claim 2)**

14 Under California law, the elements of a common-law claim for fraudulent omission are  
15 as follows: (1) the defendant concealed or suppressed a material fact; (2) the defendant was  
16 under a duty to disclose the fact to the plaintiff; (3) the defendant intentionally concealed or  
17 suppressed the fact with intent to defraud the plaintiff; (4) the plaintiff was unaware of the fact  
18 and would have acted differently, if he had known of the concealed or suppressed fact; and (5)  
19 as a result of the concealment or suppression the plaintiff sustained damage. *See Terra Ins. Co.*  
20 *v. New York Life Inv. Mgmt. LLC*, No. 09-1609, 2010 WL 1910057, at \* 6 (N.D. Cal. May 11,  
21 2010); *Hovsepien v. Apple, Inc.*, No. 08-5788, 2009 WL 5069144, at \*5 (N.D. Cal. Dec. 17,  
22 2009); *Hahn v. Mirda*, 54 Cal. Rptr. 3d 527, 532, (Cal App. Ct. 2007).

23  
24 Jones-Boyle claims that “Defendants had a duty to disclose to Plaintiff, and at all times  
25 relevant, failed to disclose and/or concealed material facts by making partial misrepresentations  
26 of some material facts when Defendants had exclusive knowledge of material facts....” (SAC ¶  
27 129; Pl.’s Opp’n 24:18-24). However, her allegations lack particularity with respect to any of  
28 the elements of a fraudulent omission claim. Jones-Boyle also conflates the actions of WaMu

1 and JPMorgan by alleging that “Defendants purposefully and intentionally devised this Option  
2 ARM loan scheme to defraud and/or mislead consumers...” (SAC ¶ 133.) Although, she alleges  
3 exclusively that WaMu sold and marketed her loan (SAC ¶ 32), there are no factual allegations  
4 with respect to JPMorgan’s purported fraudulent intent.

5 While such defects might in some circumstances be curable by amendment, the Purchase  
6 & Assumption Agreement expressly prevents Jones-Boyle from asserting claims against  
7 JPMorgan for the conduct of WaMu. Thus, any fraudulent omission made by JPMorgan must  
8 involve the servicing of Jones-Boyle’s loan. The first complaint in which Jones-Boyle is named  
9 as a plaintiff was filed on June 6, 2008, three months before JPMorgan assumed the loan. Under  
10 these circumstances, Jones-Boyle cannot allege reliance on the alleged fraudulent omission by  
11 JPMorgan.

### 12 3. UCL (Claim 3)

13 The UCL prohibits any “unlawful, unfair or fraudulent business practices.” *Cel-Tech*  
14 *Commc’ns, Inc. v Los Angeles Cellular Tel. Co.*, 5973 P.2d 527, 539 (Cal. 1999). Because the  
15 statute is written in the disjunctive, it applies separately to business practices that are (1)  
16 unlawful, (2) unfair, or (3) fraudulent. *See Pastoria v. Nationwide Ins.*, 6 Cal. Rptr. 3d, 148,  
17 152 (2003). Jones-Boyle alleges that JPMorgan’s conduct violated all three prongs. However,  
18 JPMorgan points out that because (1) Jones-Boyle is a resident of Maryland; (2) the subject loan  
19 was entered into in Maryland; (3) the loan secures property in Maryland (SAC ¶ 5), and (4)  
20 JPMorgan is not a citizen of California, Jones-Boyle lacks standing to assert UCL claims. The  
21 Court agrees.

22 While the Court accepts as true Jones-Boyle’s assertion that JPMorgan has significant  
23 business contacts in California, “[t]he existence of personal jurisdiction over a defendant does  
24 not alone permit application of the forum law to the claims of nonresident plaintiffs.” *Tidenburg*  
25 *v. Bidz, Inc.*, No. 08-5553, 2009 WL 605249, at \*4 (C.D. Cal. Mar. 4, 2009) (dismissing Texas  
26 plaintiff’s UCL claim where plaintiff did not allege she was injured by defendant’s conduct in  
27 California). As the California Court of Appeal observed in *Northwest Mortgage, Inc. v.*  
28



1 *Superior Court*, 85 Cal. Rptr. 2d 18, 22-23 (Cal. App. Ct. 1999), the UCL was neither designed  
2 nor intended to regulate claims of nonresidents arising from conduct occurring entirely outside  
3 of California. *See also Tidenburg*, 2009 WL 605249, at \*4. Jones-Boyle relies upon *Diamond*  
4 *Multimedia Systems Inc. v. Superior Court*, 968 P.2d 539 (Cal. 1999), but a careful reading of  
5 that case makes clear that JPMorgan’s business contacts in California do not automatically give  
6 Jones-Boyle standing to assert a UCL claim. “The linchpin of *Diamond’s* analysis is that state  
7 remedies may be invoked by out-of-state parties when they are harmed by wrongful conduct  
8 *occurring in California.*” *Nw. Mortgage, Inc.*, 85 Cal. Rptr.2d at 224 (emphasis added); *see also*  
9 *Standfacts Credit Servs., Inc. v. Experian Info. Solutions, Inc.*, 405 F. Supp. 2d 1141, 1148  
10 (C.D. Cal. 2005), *aff’d* 294 Fed. Appx. 217 (9th Cir. 2008); *Speyer v. Avis Rent a Car Sys., Inc.*,  
11 415 F. Supp. 2d 1090, 1098-99 (S.D. Cal. 2005).

12 Here, Jones-Boyle has failed to identify any activity of JPMorgan in California that has  
13 caused her injury. Instead, Jones-Boyle asserts that if her proposed plaintiff class is considered,  
14 JPMorgan’s conduct likely would affect California class members. (Pl.’s Opp’n 28:3-5.) This  
15 may be true, but it is immaterial to the question of whether *Jones-Boyle* has standing. Jones-  
16 Boyle alleges that because WaMu is headquartered in Chatsworth, California<sup>5</sup> and the Option  
17 ARM loans at issue originally were held by WaMu, JPMorgan is subject to UCL claims under  
18 the Purchase & Assumption Agreement. However, as explained previously, the Agreement bars  
19 all claims against JPMorgan arising prior to September 25, 2008. The SAC contains no  
20 allegations against JPMorgan concerning conduct after that date that would give rise to a UCL  
21 claim.

22 Jones-Boyle asks that she be permitted to amend her UCL claim to allege additional  
23 information recently made known to her. (Pl.’s Opp’n 29:27-30:2.) This request is reasonable  
24 and will be granted.

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27 <sup>5</sup> JPMorgan contends that in fact WaMu is incorporated in Nevada and headquartered in  
28 Washington. (JPMorgan Mot. Dismiss 11:n.5.)

1           **4. Breach of Contract and the Implied Covenant of Good Faith and Fair**  
2           **Dealing (Claim 4)**

3           Jones-Boyle alleges that, “as the servicer and owner of the Option ARM loans, Chase  
4 [JPMorgan] is obligated to properly apply Plaintiff and Class Members’ payments” (SAC ¶  
5 170), and that JPMorgan breached its contract and the implied covenant of good faith and fair  
6 dealing under California law. However, there is confusion in the moving and responding papers  
7 as to whether California or Maryland law applies to the claim, and the parties have briefed the  
8 applicable law of both states.

9           When exercising supplemental jurisdiction over state claims, “the federal court applies  
10 the choice-of-law rules of the forum state....” *Paracor Fin., Inc. v. Gen. Elec. Capital Corp.*, 96  
11 F.3d 1151, 1164 (9th Cir. 1996). Under California Civil Code § 1646, “A contract is to be  
12 interpreted to the law and usage of the place where it is to be performed; or if it does not  
13 indicate a place of performance, according to the law and usage of the place where it is made.”  
14 Jones-Boyle entered into the subject loan with WaMu in Maryland, and the loan secured  
15 property located in Maryland. Jones-Boyle was required to remit monthly payments to a post  
16 office box in Arizona. Nothing in these facts supports a choice of California law. Accordingly,  
17 absent a choice-of-law clause in the loan documents, Maryland law governs.

18           “Maryland adheres to the principle of the objective interpretation of contracts. The court  
19 will ‘give effect to the clear terms of the contract regardless of what the parties to the contract  
20 may have believed those terms to mean.’” *Clancy v. King*, 954 A.2d 1092, 1101 (Md. 2008)  
21 (Citation omitted). Under Maryland law, the meaning of a contract is focused on the “four  
22 corners of the agreement.” *Id.* “Effect must be given to each clause so that a court will not find  
23 an interpretation which casts out or disregards a meaningful part of the language of the writing  
24 unless no other course can be sensibly and reasonably followed.” *Id.* Jones-Boyle’s breach of  
25 contract claim against JPMorgan alleges that JPMorgan failed to apply Jones-Boyle’s monthly  
26 payments to both her principal and interest. Jones-Boyle also alleges a breach of contract  
27 because the scheduled payment provided in the loan documents was not based on the disclosed  
28

1 interest rate. Jones-Boyle fails to state a claim on either ground.

2 District courts confronted with identical claims and similar loans have concluded that a  
3 careful reading of the loan documents taken as a whole undermines any breach of contract  
4 claim, even though the loan documents “may have been less than clear and conspicuous as  
5 required by TILA....” *Amparan v. Plaza Home Mortgage, Inc.*, 678 F. Supp. 2d 961, (N.D. Cal  
6 2008); *see also Plasencia v. Lending 1st Mortgage*, 583 F. Supp. 2d 1090, 1101 (N.D. Cal.  
7 2008) (“Plaintiffs may be able to show that, considered as a whole, the disclosures provide  
8 confusing and seemingly contradictory information concerning the terms of the loan, the  
9 disclosures nonetheless accurately describe the relationship between the minimum monthly  
10 payment and the accrued interest.”); *Quezada v. Loan Ctr. of Cal., Inc.*, No. 08-177, 2008  
11 U.S. Dist. LEXIS 96479, at \*18-19 (E.D. Cal. Nov. 26, 2008). The Court reaches the same  
12 conclusion here.

13 Like the note at issue in *Amparan*, Jones-Boyle’s Note contains an explicit admonition  
14 that “THIS NOTE CONTAINS PROVISIONS FOR CHANGES IN MY INTEREST RATE  
15 AND MY MONTHLY PAYMENT. MY MONTHLY PAYMENT INCREASES WILL HAVE  
16 LIMITS WHICH COULD RESULT IN THE PRINCIPAL AMOUNT I MUST REPAY BEING  
17 LARGER THAN THE AMOUNT I ORIGINALLY BORROWED, BUT NOT MORE THAN  
18 115% OF THE ORIGINAL AMOUNT (OR \$1,150,000).” The Note also provides, “[M]y  
19 monthly payment could be less or greater than the amount of the interest portion of the monthly  
20 payment that would be sufficient to repay the unpaid Principal I owe at the monthly payment  
21 date in full on the maturity date in substantially equal payments.” (First Am. Compl. Ex. 2,  
22 5:¶4(G).) To the extent that Jones-Boyle’s breach of contract claim is based on the imposition of  
23 a different interest rate, it is further weakened by the TILDS, which states: “VARIABLE RATE;  
24 YOUR LOAN CONTAINS A VARIABLE-RATE FEATURE....”(First Am. Compl. Ex. 2, 2.)  
25

26 Jones-Boyle also claims that her own promise to “pay principal and interest by making a  
27 payment every month[,]” (First Amended Compl. Ex. 2 5:¶3(A)), indicates an obligation on the  
28 part of the lender to apply payment to both interest and principal. However, the same paragraph

1 provides that, “Each monthly payment will be applied to interest before Principal.” An objective  
2 construction of the Note as a whole does not preclude JPMorgan from applying Jones-Boyle’s  
3 monthly payments to interest only, nor does it bar scheduled payments reflecting an interest rate  
4 different from that stated in the Note and TILDS.

5 Jones-Boyle also alleges a breach of the covenant of good faith and fair dealing implied  
6 in every contract under California law. *See Schwarzkopf v. Int’l Bus. Machs., Inc.*, No. 08-2715,  
7 2101 U.S. Dist. LEXIS 46813, at \*32 (N.D. Cal. May 12, 2010). However, “Maryland does not  
8 recognize a separate cause of action for breach of the implied covenant of good faith and fair  
9 dealing; the allegation making up such a claim should be pursued under a plaintiff’s breach of  
10 contract claim.” *Magnetti v. Univ. of Md.*, 909 A.2d 1101, 1105 n.3 (Md. Ct. Spec. App. 2006);  
11 *See Swedish Civ. Aviation Admin. v. Project Mgmt. Enters.*, 190 F. Supp. 2d 785, 793-94 (D.  
12 Md. 2002) (“Maryland recognizes that every contract imposes a duty of good faith and fair  
13 dealing in its performance. However, Maryland courts have not explicitly recognized a separate  
14 cause of action for breach of this duty.”).

15 Jones-Boyle seeks leave to amend to add a California plaintiff or to allege claims under  
16 Maryland state law. While the Court has grave doubts as to whether Jones-Boyle’s contract-  
17 based claims can be amended successfully, leave to amend will be granted.

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1 **IV. ORDER**

2 Good cause therefor appearing:

3 (1) The FDIC's motion to dismiss is GRANTED, without leave to amend.

4 (2) JPMorgan's motion to dismiss is GRANTED, with leave to amend in part.

5 (3) The FDIC's motion to strike is TERMINATED as moot.

6  
7 Any amended pleading shall be filed and served within twenty (20) days of the  
8 date this order is filed.

9 **IT IS SO ORDERED.**

10  
11 DATED: 7/7/2010

12   
13 JEREMY FOGEL  
14 United States District Judge