

United States District Court  
For the Northern District of California

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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA  
SAN JOSE DIVISION

TERRY APPLING, ) Case No.: 10-CV-01900-LHK  
 )  
 ) Plaintiff, )  
 ) v. ) ORDER GRANTING IN PART AND  
 ) ) DENYING IN PART DEFENDANTS'  
 ) ) MOTION TO DISMISS  
 )  
 ) WACHOVIA MORTGAGE, FSB, a Federal )  
 ) Savings Bank; WORLD SAVING BANK, FA, a )  
 ) Federal Savings Bank; WELLS FARGO BANK, )  
 ) NA, a National Banking Association member; IQ )  
 ) HOME LOANS AND REALTY )  
 ) CORPORATION, a California Corporation; ALI )  
 ) MIRZAEI and WILLIAM CHEN, )  
 ) )  
 ) Defendants. )

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Defendants Wachovia Mortgage (formerly known as World Savings Bank, FSB, and Wachovia Mortgage, FSB, now a division of Wells Fargo Bank, NA) and Wells Fargo Bank, NA, move to dismiss Plaintiff's complaint. Having considered the pleadings and certain declarations and exhibits appropriately considered on a motion to dismiss, as well as the arguments of counsel, the Court grants Defendants' motion in part and denies it in part.

1                   **I. BACKGROUND**

2                           **A. Procedural History**

3                   On May 3, 2010, Plaintiff filed the instant action against Wachovia Mortgage, FSB  
4 (“Wachovia”), World Savings Bank, FA (“World Savings”), Wells Fargo Bank, NA (“Wells  
5 Fargo”), IQ Home Loans and Realty Corporation (“IQ”), Ali Mirzaei, and William Chen.<sup>1</sup> The  
6 dispute arises out of a mortgage transaction in connection with which Defendants allegedly are  
7 liable for (1) violations of the Truth in Lending Act (“TILA”), 15 U.S.C. § 1601, et seq.; (2)  
8 negligent misrepresentation; (3) violations of the Fair Credit Reporting Act (“FCRA”), 15 U.S.C. §  
9 1681, et seq.; (4) breach of fiduciary duty; (5) violations of California’s Unfair Competition Law  
10 (“UCL”), Cal. Bus. & Profs. Code § 17200, et seq.; (6) conversion; (7) breach of contract; and (8)  
11 wrongful foreclosure.

12                   Also on May 3, 2010, Plaintiff filed an application for a temporary restraining order and a  
13 motion for a preliminary injunction to enjoin the sale of his home pending the resolution of this  
14 case. Pl.’s Appl. for TRO and Mot. for Prelim. Inj. (TRO Appl.) 1, ECF No. 3. The Court granted  
15 the TRO, Order Granting Appl. for TRO and Setting Hearing on Preliminary Injunction, ECF No.  
16 9, but subsequently denied Plaintiff’s motion for a preliminary injunction. *Applying v. Wachovia*  
17 *Mortgage, FSB*, No. C 10-01900, 2010 WL 2354138 (N.D.Cal. June 9, 2010). Defendants  
18 Wachovia and Wells Fargo now move to dismiss the entire action pursuant to Federal Rule of Civil  
19 Procedure 12(b)(6) for failure to state a claim.

20                           **B. Factual History**

21                   At the time Plaintiff initiated this action, he owned real property located at 175 N.  
22 Sunnyvale Avenue, Sunnyvale, CA 94086 (the “Property”). Compl. ¶ 7. On or about November 5,  
23 2007, Plaintiff entered into a fixed rate “pick-a-payment” loan originated by World Savings and  
24 secured by the Property. Compl. ¶¶ 36-37. The terms of the Loan are described in detail in the

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26 <sup>1</sup> World Savings, the originator of Plaintiff’s loan, was renamed Wachovia Mortgage, and  
27 Wachovia Mortgage is now a division of Wells Fargo. Defs.’ Notice of Mot. and Mot. to Dismiss  
28 Compl. (Defs.’ Mot.) 3. Only the moving Defendants Wachovia and Wells Fargo (“the Bank  
Defendants”) have appeared in this action. There is no indication that IQ, Ali Mirzaei, and  
William Chen (collectively, “the IQ Defendants”) have been served. Thus, all references in this  
Order to “Defendants” refer only to Wachovia and Wells Fargo, unless otherwise specified.

1 Order Denying Motion for Preliminary Injunction issued by Judge Fogel on June 9, 2010. *Appling*  
2 *v. Wachovia Mortgage, FSB*, No. C 10-01900, 2010 WL 2354138 (N.D.Cal. June 9, 2010).  
3 Essentially, during the duration of the loan, Plaintiff could choose among four payment options  
4 each month, including: 1) a payment covering enough interest and principal to pay off the loan  
5 within its scheduled 30-year term; 2) a payment covering interest only; 3) a minimum payment  
6 representing the smallest payment permitted, which may not be sufficient to cover the interest due  
7 on the loan; and 4) a payment covering enough interest and principal to pay off the loan within 15  
8 years. Decl. of Terry Appling in Supp. of Appl. for TRO and Mot. for Prelim. Inj. (TRO Decl.) Ex.  
9 3, ECF No. 4.<sup>2</sup> The minimum payment amount is subject to change every twelve months on the  
10 “payment change date.” TRO Decl. Ex. 4. If the borrower makes minimum payments less than the  
11 interest owing on the loan, any unpaid interest is deferred and added to the principal. TRO Decl.  
12 Ex. 3. If this happens, then on the payment change date, the minimum payment is increased to the  
13 amount necessary to pay the principal and interest by the maturity date of the loan (subject to a  
14 payment cap that limits the amount by which the monthly payments can be increased, but which is  
15 overridden if the principal balance exceeds 125 percent of the original loan amount). TRO Decl.  
16 Ex. 4. Plaintiff alleges that the loan documents describing these terms were misleading and did not  
17 clearly and conspicuously disclose the certainty that negative amortization would occur if Plaintiff  
18 followed the payment schedule set forth in the TILA Disclosure Statement accompanying the loan  
19 documents. Compl. ¶¶ 24-25, 27, 28, 38.

20 Additionally, as a condition of the Loan, Plaintiff entered into a Holdback Agreement with  
21 World Savings. Compl. ¶ 77. Pursuant to the Holdback Agreement, World Savings retained over  
22 \$9,000 from the loan funds in a non-interest-bearing escrow account, to be disbursed to pay for  
23 work completed on the Property. Compl. ¶ 77. No work was ever performed on the property, and  
24 the holdback funds were never distributed to Plaintiff. Compl. ¶ 78-79. At some point, Plaintiff  
25 apparently defaulted on the Loan, and Defendants served a notice of default and a notice of  
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27 <sup>2</sup> As discussed later in this Order, the Court has determined that it may consider the exhibits  
28 Plaintiff submitted in support of his TRO application in ruling on the motion to dismiss. *See infra*  
pp. 4-6.

1 trustee's sale. Compl. ¶ 81. The notice of default included an alleged amount owed by Plaintiff to  
2 Defendants, but Wachovia allegedly did not credit the holdback funds against this amount. *Id.*  
3 Plaintiff's Property has since been sold. Pl.'s Opp'n to Defs.' Mot. to Dismiss Compl. (Pl.'s  
4 Opp'n) 15.

## 5 **II. LEGAL STANDARD**

6 Dismissal under Federal Rule of Civil Procedure 12(b)(6) for failure to state a claim is  
7 "proper only where there is no cognizable legal theory or an absence of sufficient facts alleged to  
8 support a cognizable legal theory." *Shroyer v. New Cingular Wireless Services, Inc.*, 606 F.3d 658,  
9 664 (9th Cir. 2010) (quoting *Navarro v. Block*, 250 F.3d 729, 732 (9th Cir. 2001)). In considering  
10 whether the complaint is sufficient to state a claim, the court must accept as true all of the factual  
11 allegations contained in the complaint. *Ashcroft v. Iqbal*, 129 S.Ct. 1937, 1949 (2009). However,  
12 the court need not accept as true "allegations that contradict matters properly subject to judicial  
13 notice or by exhibit" or "allegations that are merely conclusory, unwarranted deductions of fact, or  
14 unreasonable inferences." *St. Clare v. Gilead Scis., Inc. (In re Gilead Scis. Sec. Litig.)*, 536 F.3d  
15 1049, 1055 (9th Cir. 2008). While a complaint need not allege detailed factual allegations, it "must  
16 contain sufficient factual matter, accepted as true, to "state a claim to relief that is plausible on its  
17 face." *Iqbal*, 129 S.Ct. at 1949 (quoting *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 570  
18 (2007)). A claim is facially plausible when it "allows the court to draw the reasonable inference  
19 that the defendant is liable for the misconduct alleged." *Iqbal*, 129 S.Ct. at 1949.

20 If the Court concludes that the Complaint should be dismissed, it must then decide whether  
21 to grant leave to amend. "[A] district court should grant leave to amend even if no request to  
22 amend the pleading was made, unless it determines that the pleading could not possibly be cured  
23 by the allegation of other facts." *Lopez v. Smith*, 203 F.3d 1122, 1130 (9th Cir. 2000) (quoting *Doe*  
24 *v. United States*, 58 F.3d 494, 497 (9th Cir. 1995)).

## 25 **III. CONSIDERATION OF MATERIALS BEYOND THE PLEADINGS**

26 Before proceeding to the merits of Defendants' motion, the Court must first determine what  
27 materials outside the pleadings it may consider in ruling on the motion. Defendants have requested  
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1 judicial notice of several documents relating to the corporate status and regulation of the banks  
2 involved in this action. Additionally, Plaintiff and Defendants previously submitted declarations  
3 and other materials beyond the pleadings in connection with the motions for a temporary  
4 restraining order and preliminary injunction that Plaintiff brought earlier in this case.

5 As a general rule, a district court may not consider any material beyond the pleadings in  
6 ruling on a 12(b)(6) motion to dismiss for failure to state a claim. *Lee v. City of Los Angeles*, 250  
7 F.3d 668, 688 (9th Cir. 2001). Rule 12(d) provides that when “matters outside the pleadings are  
8 presented to and not excluded by the court, the motion must be treated as one for summary  
9 judgment under Rule 56.” Fed. R. Civ. Pro. 12(d). If a motion to dismiss is converted to summary  
10 judgment in this way, “[a]ll parties must be given a reasonable opportunity to present all the  
11 material that is pertinent to the motion.” *Id.*

12 There are, however, two exceptions to the general rule forbidding consideration of extrinsic  
13 evidence on a 12(b)(6) motion. *Lee*, 250 F.3d at 688. First, a court may take judicial notice of  
14 matters of public record outside the pleadings. *Id.* at 689. Second, a court may consider “material  
15 which is properly submitted as part of the complaint. *Id.* at 688 (internal quotation marks omitted).  
16 Such consideration may extend to documents “whose contents are alleged in a complaint and  
17 whose authenticity no party questions, but which are not physically attached to the [plaintiff’s]  
18 pleading.” *Parrino v. FHP, Inc.*, 146 F.3d 699, 706 (9th Cir.1998) (internal quotation marks  
19 omitted), *superseded by statute on other grounds as recognized in Abrego Abrego v. Dow Chem.*  
20 *Co.*, 443 F.3d 676, 681 (9th Cir. 2006).

21 **A. Request for Judicial Notice**

22 Defendant Banks request judicial notice of records of the Office of Thrift Supervision,  
23 including copies of 1) the certificate of corporate existence of World Savings Bank, FSB; 2) a letter  
24 from OTS reflecting the name change from World Savings Bank, FSB, to Wachovia Mortgage,  
25 FSB; and 3) Wachovia Mortgage’s charter. Req. for Judicial Notice in Supp. of Defs.’ Mot. to  
26 Dismiss Compl. (RJN) 2, Ex. 1-3. A district court may take notice of facts not subject to  
27 reasonable dispute that are “capable of accurate and ready determination by resort to sources whose  
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1 accuracy cannot reasonably be questioned.” Fed. R. Evid. 201(b); *United States v. Bernal-Obeso*,  
2 989 F.2d 331, 333 (9th Cir.1993). The Court concludes that these government records and public  
3 documents are not subject to reasonable dispute and therefore grants Defendants’ request for  
4 judicial notice. *See Lopez v. Wachovia Mortg.*, No. C 10-01645, 2010 WL 2836823, at \*2  
5 (N.D.Cal. 2010) (taking judicial notice of nearly identical documents).

6 **B. Holdback Agreement, TILA Disclosure Statement, and Loan Agreement**

7 In support of his application for a TRO, Plaintiff filed a declaration with attached exhibits  
8 containing copies of the holdback agreement, TILA disclosure statement, and loan agreement that  
9 are at issue in this action. TRO Decl. Here, Plaintiff’s complaint explicitly refers to the holdback  
10 agreement, Compl. ¶ 77, the TILA disclosure statement, Compl. ¶¶ 25, 30, and the loan agreement,  
11 Compl. ¶¶ 25, 30, 37, 58, and his claims are “predicated upon” these documents. *Parrino*, 146 F.3d  
12 at 706. Plaintiff offered the documents himself, and Defendants have not disputed their  
13 authenticity. Therefore, although the documents were not technically part of Plaintiff’s complaint,  
14 the Court finds that they are documents “whose contents are alleged in a complaint and whose  
15 authenticity no party questions.” *Id.* Thus, the Court will consider them in ruling on the motion to  
16 dismiss.

17 **C. Records Submitted by Wells Fargo**

18 Finally, in support of their opposition to Plaintiff’s motion for preliminary injunction,  
19 Defendants submitted a declaration and exhibits documenting the payment history on Plaintiff’s  
20 loan and activity related to the Holdback Agreement. Decl. of Bonnie Kathleen Ransom in Supp.  
21 of Defs.’ Opp’n to Pl.’s Mot. for Preliminary Injunction, ECF No. 12. Although this information  
22 appears relevant to the lawsuit, Plaintiff’s claims are not predicated on the documents offered by  
23 Defendants and he makes no reference to them in his Complaint. Moreover, Plaintiff has disputed  
24 the foundation and reliability of these records. Order Denying Mot. for Prelim. Inj. 7, ECF No. 19.  
25 Therefore, the Court excludes these materials from consideration in ruling on the motion to  
26 dismiss.

1                   **IV. DISCUSSION**

2                   **A. TILA Violations**

3                   In his first cause of action, Plaintiff alleges that Defendant Banks violated the disclosure  
4 requirements of TILA, 15 U.S.C. § 1638, by 1) failing to clearly and conspicuously disclose a  
5 single annual percentage rate (“APR”) applicable to his loan and payment schedule, and 2) failing  
6 to disclose the certainty of negative amortization. Defendant argues that these claims are barred by  
7 the one-year statute of limitations applicable to claims for damages under TILA. 15 U.S.C.  
8 § 1640(e). Plaintiff contends that equitable tolling applied to suspend the statute of limitations and  
9 that granting Defendants’ motion to dismiss on statute of limitation grounds is therefore  
10 inappropriate.

11                   As a general rule, the one-year limitations period in Section 1640(e) runs from the date of  
12 the consummation of the credit transaction at issue. *King v. California*, 784 F.2d 910, 915 (9th Cir.  
13 1986). In this case, consummation occurred on November 5, 2007, when Plaintiff entered into the  
14 loan agreement, Compl. ¶ 37, and the statute of limitations expired on November 5, 2008,  
15 approximately one-and-a-half years before Plaintiff filed the instant action. However, “the doctrine  
16 of equitable tolling may, in the appropriate circumstances, suspend the limitations period until the  
17 borrower discovers or had reasonable opportunity to discover the fraud or nondisclosures that form  
18 the basis of the TILA action.” *King*, 784 F.2d at 915. The Ninth Circuit has stated that because a  
19 determination on equitable tolling often depends on matters outside the pleadings, “it is not  
20 generally amenable to resolution on a Rule 12(b)(6) motion.” *Supermail Cargo, Inc. v. United*  
21 *States*, 68 F.3d 1204, 1206 (9th Cir. 1995) (internal quotations and citation omitted). A claim may  
22 be dismissed on the ground that it is barred by the statute of limitations only when “the running of  
23 the statute is apparent on the face of the complaint” – that is, when “the face of the complaint  
24 establishe[s] facts that foreclose[] any showing of reasonable diligence.” *Von Saher v. Norton*  
25 *Simon Museum of Art at Pasadena*, 592 F.3d 954, 969 (9th Cir. 2010) (internal quotation marks  
26 and citations omitted). As long as the complaint, liberally construed, “adequately alleges facts  
27 showing the potential applicability of the equitable tolling doctrine,” a motion to dismiss should  
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1 not be granted. *Cervantes v. City of San Diego*, 5 F.3d 1273, 1277 (9th Cir. 1993). However, if a  
2 plaintiff “fails to allege facts demonstrating that he could not have discovered the alleged violations  
3 by exercising reasonable diligence,” dismissal is appropriate. *Rosenfeld v. JPMorgan Chase Bank,*  
4 *N.A.*, No. C 09-6070, 2010 WL 3155808 (N.D.Cal. 2010) (citing *Meyer v. Ameriquest Mortgage*  
5 *Co.*, 342 F.3d 899, 902-03 (9th Cir. 2003)).

6 **1. Failure to disclose annual percentage rate**

7 Plaintiff first alleges that Defendant Banks violated TILA by disclosing an interest rate in  
8 the TILA disclosure statement that differed from the interest rate disclosed in the Note and by  
9 failing to clearly and conspicuously disclose which annual interest rate the payment schedule in the  
10 TILA disclosure statement was based upon. Compl. ¶¶ 24-27. Plaintiff argues that equitable  
11 tolling is potentially applicable to this claim because the contradictory interest rates fraudulently  
12 concealed the violations and prevented timely discovery of the cause of action. However, it is the  
13 contradictory interest rates themselves that form the basis of the TILA action, and these were  
14 clearly evident from the face of the loan agreement and TILA disclosure statement, Compl. ¶ 25,  
15 documents Plaintiff received at the time he entered into the loan. Although Plaintiff claims that he  
16 was prevented from reviewing the loan documents before he signed them at closing, Compl. ¶40,  
17 he does not allege that Defendants prevented him from reviewing the loan documents after closing  
18 or that he was otherwise prevented from discovering the facially contradictory interest rate  
19 disclosures within the one-year statute of limitations period. Rather, Plaintiff was “in full  
20 possession of all information relevant to the discovery of a TiLA violation and a § 1640(a)  
21 damages claim on the day the loan papers were signed.” *Meyer v. Ameriquest Mortg. Co.*, 342  
22 F.3d 899, 902 (9th Cir. 2003). Because Plaintiff has failed to allege facts demonstrating that he  
23 could not have discovered the contradictory interest rates with reasonable diligence, the Court finds  
24 that the one-year statute of limitations bars this claim as set forth in the Complaint. The claim  
25 alleging TILA violations based on the disclosure of contradictory interest rates is therefore  
26 dismissed, and Plaintiff is granted leave to amend to allege facts demonstrating grounds for  
27 equitable tolling.



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**2. Failure to disclose the certainty of negative amortization**

Plaintiff also alleges that Defendants violated TILA by failing to disclose that negative amortization was certain to occur under the payment schedule set forth in the TILA Disclosure Statement. Compl. ¶¶ 28-30. According to Plaintiff, the Note and accompanying disclosures stated only that negative amortization was a possibility and failed to disclose that the payment schedule, if followed, actually guaranteed negative amortization. Plaintiff cites numerous cases that consider precisely these circumstances and conclude that the pleadings do not foreclose the possibility that equitable tolling may apply to such claims. *See, e.g., Plascencia v. Lending 1st Mortg.*, 583 F.Supp.2d 1090, 1097 (N.D.Cal. 2008) (finding that equitable tolling may apply to claim that TILA disclosures, though factually accurate, were insufficient to inform plaintiffs that negative amortization was certain to occur); *Amparan v. Plaza Home Mortg., Inc.*, 678 F.Supp.2d 961, 968-69 (N.D.Cal. 2008) (finding that equitable tolling may apply to claim that loan documents failed to clearly disclose the certainty of negative amortization if plaintiff followed the payment schedule set forth in the TILA Disclosure Statement). This Court agrees with these decisions. Taking Plaintiff's allegations as true, "[i]t is possible that a reasonable person in Plaintiff's position would not have detected the negative amortization allegedly built into the loan within the one-year limitations period." *Id.* at 969. Because equitable tolling remains a possibility, dismissal on statute of limitations grounds is not appropriate. Defendants do not challenge the merits of this claim in their motion. Therefore, the motion to dismiss the claim for TILA violations based on failure to disclose the certainty of negative amortization is denied.

**B. Violation of Fair Credit Reporting Act**

In his third cause of action, Plaintiff claims that Defendants violated the Fair Credit Reporting Act, 15 U.S.C. § 1681, et seq., by failing to provide Plaintiff with documents and information regarding his credit score. Compl. ¶¶ 44-46. Defendants argue that this claim is time-barred and facially deficient. Defs.' Mot. 8. At the hearing, Plaintiff conceded an inability to state a claim under the FCRA and indicated his intent to withdraw this claim. Accordingly, Plaintiff's third cause of action for violations of the FCRA is dismissed with prejudice.

1                                   **C. Preemption of State Law Claims in Plaintiff’s Second, Fourth, and Fifth**  
2                                   **Causes of Action**

3                                   In addition to the federal claims asserted under TILA and FCRA, Plaintiff alleges three  
4 state law claims that Defendants argue are preempted by the Home Owners’ Loan Act (“HOLA”),  
5 12 U.S.C. § 1461, et seq., and, to a lesser extent, by TILA.<sup>3</sup>

6                                   Before addressing Defendants’ preemption arguments, the Court must determine whether  
7 HOLA applies to this action. Federal savings associations, including federal savings banks, are  
8 subject to HOLA and regulated by the Office of Thrift Supervision (OTS). 12 U.S.C. § 1464;  
9 *Silvas v. E\*Trade Mortg. Corp.*, 514 F.3d 1001, 1005 (9th Cir. 2008). In contrast, federally  
10 chartered banks are subject to regulation by the Office of the Comptroller of the Currency under  
11 the National Banking Act. *See Bank of America v. City and County of San Francisco*, 309 F.3d  
12 551, 561-62 (9th Cir. 2002). Plaintiff argues that HOLA does not apply to this case because the  
13 only surviving Bank Defendant is Wells Fargo, a federally chartered bank not subject HOLA.<sup>4</sup>  
14 However, Plaintiff’s loan originated with World Savings Bank, which was a federal savings bank  
15 subject to HOLA and OTS regulations. RJN Ex. 1. World Savings Bank later changed its name to  
16 Wachovia Mortgage, FSB, remaining under the regulatory authority of OTS and subject to HOLA.  
17 RJN Ex. 2. Wachovia Mortgage is now a division of Wells Fargo. Thus, although Wells Fargo  
18 itself is not subject to HOLA and OTS regulations, this action is nonetheless governed by HOLA  
19 because Plaintiff’s loan originated with a federal savings bank and was therefore subject to the  
20 requirements set forth in HOLA and OTS regulations. *Lopez v. Wachovia Mortg.*, 2010 WL

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22 <sup>3</sup> Because the Court finds that HOLA preemption bars Plaintiff’s claims, the Court does not address  
the issue of TILA preemption.

23 <sup>4</sup> Plaintiff also claims that Wells Fargo is collaterally estopped from arguing that HOLA applies to  
24 preempt state claims asserted against it because Wells Fargo unsuccessfully litigated this claim in  
two prior cases. Pl.’s Opp’n 5. However, the issue considered in the cases Plaintiff cites is not  
25 identical to the issue presented here. In those cases, the court found that HOLA preemption did not  
apply because Wells Fargo did not allege or argue any facts establishing that it fell within OTS  
26 jurisdiction. *Juarez v. Wells Fargo Bank, N.A.*, 2009 No. CV 09-3104, U.S. Dist. LEXIS 110892,  
at \*5 (C.D.Cal. Nov. 11, 2009); *Tsien v. Wells Fargo Home Mortg.*, No. C 09-04790, 2010 U.S.  
27 Dist. LEXIS 52804, at \*12 (N.D.Cal. May 28, 2010). Here, Wells Fargo does not argue that it is  
subject to HOLA or OTS jurisdiction; rather, it argues that HOLA governs because the loan  
28 originator was subject to HOLA, and the Court has taken judicial notice of documents establishing  
HOLA’s applicability.

1 2836823, at \*2 (N.D. Cal. 2010) (finding that although Wells Fargo is a federally chartered  
2 national bank, the action is governed by HOLA because the loan originated with World Savings  
3 Bank, which was regulated by OTS and subject to HOLA).

4 Since this action is governed by HOLA, the court next must consider the scope of HOLA  
5 preemption. The Ninth Circuit has described HOLA and OTS regulations as a “radical and  
6 comprehensive response to the inadequacies of the existing state system.” *Silvas*, 514 F.3d at 1004  
7 (quoting *Conference of Fed. Sav. & Loan Ass'ns v. Stein*, 604 F.2d 1256, 1257, 1260 (9th Cir.  
8 1979), *aff'd*, 445 U.S. 921 (1980)). In its role as principal regulator of federal savings associations,  
9 OTS promulgated an express field preemption regulation codified at 12 C.F.R. § 560.2. The  
10 regulation states that “OTS hereby occupies the entire field of lending regulation for federal  
11 savings associations.” 12 C.F.R. § 560.2(a). The effect of this regulation is to leave virtually “no  
12 room for state regulatory control.” *Silvas*, 514 F.3d at 1004 (quoting *Conference of Fed. Sav.*, 604  
13 F.2d at 1257, 1260).

14 OTS regulations provide guidance on determining whether a state law is preempted.  
15 Section 560.2(b) provides a nonexclusive list of the types of state laws preempted by the  
16 regulation. This list includes “state laws purporting to impose requirements regarding . . . (9)  
17 Disclosure and advertising, including laws requiring specific statements, information, or other  
18 content to be included in credit application forms, credit solicitations, billing statements, credit  
19 contracts, or other credit-related documents and laws requiring creditors to supply copies of credit  
20 reports to borrowers or applicants.” 12 C.F.R. § 560.2(b)(9). OTS further instructs that the first  
21 step in a preemption analysis is to determine whether the state law at issue is of a type listed in  
22 paragraph (b). *Silvas*, 514 F.3d at 1005. In doing so, the court does “not look merely to the  
23 abstract nature of the cause of action allegedly preempted but rather to the functional effect upon  
24 lending operations of maintaining the cause of action.” *Naulty v. GreenPoint Mortg. Funding, Inc.*,  
25 Nos. C 09-1542, C 09-1545, 2009 WL 2870620, at \*4 (N.D. Cal. 2009). If an application of the  
26 state law to the activities of the federal savings bank would “impose requirements” regarding the  
27 lending activities listed in paragraph (b), then the analysis ends there; the law is preempted. *Silvas*,  
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1 514 F.3d at 1005. Paragraph (c), which lists certain state laws that are not necessarily preempted,  
2 comes into play only if the state law is not covered by paragraph (b). *Id.*

3 **1. Negligent Misrepresentation**

4 Plaintiff's second cause of action, as stated in the Complaint, is a state law claim for  
5 negligent misrepresentation. Defendant asserts several defenses against this claim, including  
6 preemption by HOLA. There is some confusion over what, exactly, Plaintiff intends to allege in  
7 this claim. Though styled as a claim for "negligent misrepresentation" in the Complaint, Compl. 6,  
8 Plaintiff acknowledges that the title of this claim may have been a misnomer and attempts to  
9 reframe the claim as one for intentional deceit or fraudulent misrepresentation. Pl.'s Opp'n 8-9.  
10 What matters for purposes of Defendant's preemption defense, however, is not the label Plaintiff  
11 affixed to his claim, but whether Plaintiff's allegations, however styled, fall within the scope of the  
12 OTS preemption regulations.

13 In his misrepresentation claim, Plaintiff alleges that Defendants "concealed the nature and  
14 extent of negative amortization" and "failed to disclose and by omission failed to inform Plaintiff"  
15 that he would be unable to refinance his home due to the certain negative amortization built into his  
16 payment schedule. Compl. ¶¶ 38-39. Plaintiff also alleges that Defendants' representative at the  
17 closing did not provide Plaintiff the loan documentation in advance or give him an opportunity to  
18 review the documents before closing. Compl. ¶ 40. Because this claim is entirely based on  
19 Defendants' disclosures and the provision of credit-related documents, it falls within the specific  
20 type of preempted state laws listed in § 560.2(b)(9). *Silvas*, 514 F.3d at 1006. *See also, e.g.,*  
21 *Newsom v. Countrywide Home Loans, Inc.*, --- F. Supp. 2d ----, 2010 WL 2034769, at \*10 (N.D.  
22 Cal. 2010) (finding that HOLA preempted fraud claim alleging that defendant failed to provide  
23 disclosures and misrepresented interest rates and fees); *Amaral v. Wachovia Mortg. Corp.*, 692 F.  
24 Supp. 2d 1226, 1237-38 (E.D. Cal. 2010) (finding that HOLA preempted fraud claim alleging that  
25 defendant made material false representations regarding plaintiffs' loan); *Reyes v. Premier Home*  
26 *Funding, Inc.*, 640 F. Supp. 2d 1147, 1156 (N.D. Cal. 2009) (finding that HOLA preempted  
27 negligence claim alleging that Defendants failed to explain material terms of a loan agreement).  
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1 Therefore, under the approach put forth by OTS and adopted by the Ninth Circuit, the preemption  
2 analysis ends, and Plaintiff's misrepresentation claim is preempted. Because the preemption of  
3 Plaintiff's claim cannot be cured by amendment, Plaintiff's second cause of action is dismissed  
4 with prejudice as to the Bank Defendants.

5 **2. Breach of Fiduciary Duty**

6 Plaintiff's fourth cause of action alleges that Defendant Banks aided and abetted the IQ  
7 Defendants' breach of fiduciary duty. Compl. ¶¶ 61-62. Plaintiff's claim of breach of fiduciary  
8 duty is grounded in allegations that the IQ Defendants failed to make disclosures about the loan  
9 required by state and federal law, misrepresented the terms of the loan and the viability of  
10 refinancing, and serviced the loan out of compliance with TILA. Compl. ¶ 50-51, 59-62. The first  
11 step of the preemption analysis asks whether the cause of action for breach of fiduciary duty, as  
12 applied, is a type of state law contemplated in paragraph (b) of 12 C.F.R. § 560.2. *Silvas*, 514 F.3d  
13 at 1006. Here, the claim is entirely based on lending activities listed in paragraph (b), including  
14 terms of credit, § 560.2(b)(4), loan-related fees, § 560.2(b)(5), disclosures and advertising,  
15 § 560.2(b)(9), and processing, origination, and servicing of mortgages, § 560.2(b)(10). Thus,  
16 Plaintiff's breach of fiduciary duty claim is preempted by federal law. *See, e.g., Naulty v.*  
17 *GreenPoint Mortg. Funding, Inc.*, Nos. C 09-1542, C 09-1545, 2009 WL 2870620, at \*4 (N.D. Cal.  
18 2009) (finding that OTS regulations preempted breach of fiduciary duty claim based on terms of  
19 credit provided by Wachovia, lack of disclosures, underwriting standards, and marketing and  
20 servicing of loans); *Bassett v. Ruggles*, No. CV-F-09-528, 2009 WL 2982895, at \*16,22 (E.D. Cal.  
21 2009) (finding that HOLA preempted claim of conspiracy to breach fiduciary duty alleging that  
22 bank paid broker an undisclosed yield spread premium in exchange for inducing borrower to agree  
23 to a higher interest rate than he could afford). Plaintiff's fourth cause of action is therefore  
24 dismissed with prejudice as to the Bank Defendants.

25 **3. Violation of Business and Professional Code**

26 Plaintiff's fifth cause of action, for unlawful business acts or practices in violation of  
27 California's Unfair Competition Law (UCL), Cal. Bus. and Prof'l Code § 17200, et seq., is also  
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1 preempted. Plaintiff predicates his UCL claim on violations of “the aforementioned laws and/or  
2 regulations,” Compl. ¶ 70, that is, the violations of TILA and FCRA and the state common law  
3 claims of misrepresentation and aiding and abetting breach of fiduciary duty alleged in the  
4 complaint. As discussed above, the state law claims bear directly on lending activities listed in 12  
5 C.F.R. § 560.2(b) and are preempted by OTS regulation; a UCL claim predicated on these  
6 preempted state laws is therefore also preempted. To the extent that the UCL claim is predicated  
7 on violations of TILA and FCRA, it is based on allegations that Defendants failed to disclose  
8 credit-related information and therefore falls into the category of preempted state laws listed in  
9 § 560.2(b)(9). Plaintiff’s UCL claim is thus preempted by federal law and dismissed with  
10 prejudice.

11 **D. Remaining State Law Claims**

12 **1. Conversion**

13 Plaintiff’s sixth cause of action alleges that Defendant committed conversion by wrongfully  
14 retaining the \$9,915 held in escrow pursuant to the Holdback Agreement entered into by Plaintiff  
15 and Defendant World Savings Bank. Compl. ¶¶ 77-82. The Holdback Agreement authorized  
16 World Savings to retain \$9,915 from the loan amount in a non-interest bearing escrow account, to  
17 be distributed upon completion of certain work on Plaintiff’s property to Plaintiff or to persons  
18 who performed the work. Comp. ¶ 77; TRO Decl. Ex. 1. According to Plaintiff, since no work  
19 was ever performed on the property, the funds held in the escrow account should have been  
20 returned to Plaintiff. Compl. ¶ 79. Plaintiff alleges, however, that none of the money in the escrow  
21 account was distributed to Plaintiff or applied to the loan amount Defendants claimed Plaintiff  
22 owed in the Notice of Default and Notice of Trustee’s Sale. Compl. ¶¶ 80-81.

23 To state a claim for conversion, a plaintiff must allege: (1) ownership or right to possess the  
24 subject property; (2) the defendant's conversion by a wrongful act or disposition of the property;  
25 and (3) damages. *Spates v. Dameron Hospital Ass'n*, 114 Cal.App.4th 208, 221, 7 Cal.Rptr.3d 597  
26 (2003). Defendants argue that Plaintiff has failed to state a claim for conversion because the  
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1 allegations in the complaint do not establish that Plaintiff had a right to ownership or possession of  
2 the funds held in escrow at the time of the alleged conversion. Defs.’ Mot 10. This Court agrees.

3 In considering whether the complaint is sufficient to state a claim, the court must accept as  
4 true all of the factual allegations contained in the complaint. *Ashcroft v. Iqbal*, 129 S.Ct. 1937,  
5 1949 (2009). However, the court need not accept as true “allegations that contradict matters  
6 properly subject to judicial notice or by exhibit.” *St. Clare v. Gilead Scis., Inc. (In re Gilead Scis.*  
7 *Sec. Litig.)*, 536 F.3d 1049, 1055 (9th Cir. 2008). In this case, the allegations in the Complaint are  
8 contradicted by the terms of the Holdback Agreement submitted by Plaintiff in support of his TRO  
9 application. The Holdback Agreement provides for disbursement of the holdback funds only upon  
10 satisfactory completion of the work on Plaintiff’s property. TRO Decl. Ex. 1. The Holdback  
11 Agreement explicitly states that if Plaintiff fails to fulfill any terms or conditions of the Agreement,  
12 the Lender may apply any remaining holdback funds to the balance of principal and interest due on  
13 Plaintiff’s loan. *Id.* The Agreement also provides that “[i]f any amount remains in the Restricted  
14 Escrow Account after payment has been made for work done or materials supplied, Lender will  
15 apply such amount to the loan.” *Id.* Nothing in the Agreement provides for disbursement of funds to  
16 Plaintiff except to pay for work performed on Plaintiff’s property. Rather, the Agreement quite  
17 clearly provides that any funds not disbursed in payment for such work shall be applied to the  
18 principal and interest due on Plaintiff’s loan. Since no work was ever performed, Plaintiff never  
19 acquired any right to ownership or possession of the holdover funds. Defendant is therefore correct  
20 that Plaintiff has failed to plead his ownership or right to possess the funds and, accordingly, has  
21 failed to state a claim for conversion. Moreover, Plaintiff’s counsel conceded at the motion  
22 hearing that Plaintiff cannot allege any facts to cure this deficiency. Accordingly, Plaintiff’s sixth  
23 cause of action is dismissed with prejudice.

24 **2. Breach of Contract**

25 Plaintiff’s seventh cause of action alleges breach of contract. As Defendants note,  
26 Plaintiff’s statement of this claim is quite cursory. However, liberally construed alongside  
27 Plaintiff’s claim for conversion, the claim appears to allege that Defendants breached the Holdback  
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1 Agreement by failing to apply the funds held in the escrow account to the amount due on Plaintiff's  
2 loan. To state a claim for breach of contract under California law, Plaintiff must plead facts  
3 establishing the following elements: "(1) existence of the contract; (2) plaintiff's performance or  
4 excuse for nonperformance; (3) defendant's breach; and (4) damages to plaintiff as a result of the  
5 breach." *CDF Firefighters v. Maldonado*, 158 Cal.App.4th 1226, 1239, 70 Cal.Rptr.3d 667 (2008).  
6 Defendants argue that Plaintiff's claim fails because Plaintiff has not alleged that he performed his  
7 obligations under the contract or was excused from performing. Defs.' Mot. 11. Plaintiff responds  
8 that Plaintiff in fact had no obligations under the contract. Pl.'s Opp'n. 14 n.4. However, the  
9 Holdback Agreement clearly imposes an obligation on Plaintiff to complete work on the Property.  
10 TRO Decl. Ex. 1 ("Lender has made the loan to Borrower on condition that Borrower complete  
11 certain work on the Property . . ."). Plaintiff concedes that "[n]o work was in fact performed on  
12 the property," Compl. ¶ 78, and does not allege any facts that would excuse his nonperformance.  
13 Additionally, Plaintiff conceded at the motion hearing that he cannot in fact allege any such facts.  
14 Accordingly, Plaintiff fails to state a claim for breach of contract, and the seventh cause of action is  
15 dismissed with prejudice.

### 16 3. Wrongful Foreclosure

17 Plaintiff's eighth and final cause of action alleges wrongful foreclosure. In his opposition,  
18 Plaintiff concedes that this claim is now moot. Accordingly, the eighth cause of action is dismissed  
19 with prejudice.

### 20 V. CONCLUSION

21 For the foregoing reasons, Defendant's motion to dismiss is granted in part and denied in  
22 part. The motion is denied as to Plaintiff's claim in his first cause of action that Defendant violated  
23 TILA by failing to disclose the certainty of negative amortization. The remainder of Plaintiff's  
24 first cause of action is dismissed with leave to amend. Plaintiff's second, fourth, and fifth causes of  
25 action for negligent misrepresentation, aiding and abetting breach of fiduciary duty, and violations  
26 of the UCL are dismissed with prejudice as to the Bank Defendants only, on preemption grounds.  
27 Plaintiff's third, sixth, seventh, and eighth causes of action for violations of the FCRA, conversion,  
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breach of contract, and wrongful foreclosure are dismissed with prejudice. Any amended pleading shall be filed within 30 days of the date of this Order.

**IT IS SO ORDERED.**

Dated: September 17, 2010



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LUCY H. KOH  
United States District Judge