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**UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
SAN JOSE DIVISION**

ALICE COTTI and VLADIMIR
SERDYUKOV,

Plaintiffs,

v.

CALIFORNIA DEPARTMENT OF
SOCIAL SERVICES DIRECTOR WILL
LIGHTBOURNE, et al.,

Defendants.

Case No. 18-cv-02980-BLF

ORDER GRANTING MOTIONS TO
DISMISS SECOND AMENDED
COMPLAINT WITH LEAVE TO AMEND

[RE: ECF 45, 48, 49, 55, 56, 59, 63]

Plaintiffs Alice Cotti and Vladimir Serdyukov assert federal and state law claims against numerous agencies and individuals that were involved in the removal of Plaintiffs’ two young children from their care based on allegations of abuse. This order addresses seven motions to dismiss the operative second amended complaint (“SAC”):

(1) a motion to dismiss or strike the SAC under Federal Rules of Civil Procedure 8, 12(b)(6), and 12(e) filed by the City of San Jose, the San Jose Police Department, and all other City entities sued in this action (ECF 45);

(2) a motion to dismiss the SAC under Rule 12(b)(6) filed by Defendants Amy Choi and Nikolas Arnold, the attorneys appointed to represent Plaintiffs in Santa Clara County dependency proceedings (ECF 48);

(3) a motion to dismiss the SAC under Rules 8 and 12(b)(6) filed by Santa Clara County (“the County”) (ECF 49), which is joined (ECF 61) by County employees sued in this action;

(4) a motion to dismiss the SAC under Rules 12(b)(1) and 12(b)(6) filed by California state agencies and employees (ECF 55);

1 (5) a motion to dismiss the SAC under Rules 12(b)(1) and 12(b)(6) filed by the
2 California Peace Officers Standards & Training Commission (“POST”) (ECF 56);

3 (6) a motion to dismiss the SAC under Rules 12(b)(1) and 12(b)(6) filed by the
4 Honorable Patrick E. Tondreau, Judge of the Superior Court, Santa Clara County (ECF 59); and

5 (7) a motion to dismiss the SAC under Rules 8 and 12(b)(6) filed by Rebekah
6 Children’s Services (ECF 63).

7 For the reasons discussed below, the motions to dismiss are GRANTED WITH LEAVE
8 TO AMEND.

9 **I. DISCUSSION**

10 Plaintiffs filed the original complaint, a first amended complaint, and the operative SAC
11 while proceeding *pro se*. In response to the SAC, seven sets of Defendants filed the motions to
12 dismiss listed above. After the motions were filed, Plaintiffs obtained counsel. *See* Notice of
13 Appearance, ECF 71. Plaintiffs’ counsel filed short oppositions acknowledging that the SAC is
14 deficient and requesting leave to amend. Counsel indicates that if granted leave to amend, she will
15 drop certain claims, simplify others, and add supporting factual allegations.

16 Under these circumstances, and in light of the liberal rules of amendment endorsed by the
17 Supreme Court and the Ninth Circuit, it appears that the most appropriate course is to grant the
18 motions to dismiss, highlight the SAC’s most glaring defects, and grant leave to amend all claims.
19 *See Foman v. Davis*, 371 U.S. 178, 182 (1962); *Eminence Capital, LLC v. Aspeon, Inc.*, 316 F.3d
20 1048, 1052 (9th Cir. 2003). The Court therefore limits its discussion to Defendants’ primary
21 arguments, which are addressed at a relatively high level as follows.

22 **A. Rule 8 – Short and Plain Statement**

23 A complaint must contain “a short and plain statement of the claim showing that the
24 pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). At 80 pages in length, with more than 300
25 paragraphs, the SAC does not satisfy this requirement. *See* SAC, ECF 34. Despite the volume of
26 allegations, the SAC does not provide a coherent account of the events giving rise to this lawsuit.
27 “Rule 8(a) is grounds for dismissal independent of Rule 12(b)(6), and dismissal on Rule 8(a)
28 grounds does not require that the complaint be wholly without merit.” *Gottschalk v. City & Cty.*

1 of *San Francisco*, 964 F. Supp. 2d 1147, 1154 (N.D. Cal. 2013).

2 The Court expects that the amended pleading drafted by Plaintiffs’ counsel will be
3 substantially pared down and easier to understand than the SAC.

4 **B. Rule 12(b)(6) – Insufficient Allegations**

5 A complaint “must contain sufficient factual matter, accepted as true, to ‘state a claim to
6 relief that is plausible on its face.’” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atl.*
7 *Corp. v. Twombly*, 550 U.S. 544, 570 (2007)). A claim is facially plausible when it “allows the
8 court to draw the reasonable inference that the defendant is liable for the misconduct alleged.” *Id.*
9 Plaintiffs’ well-pled factual allegations are accepted as true for purposes of a motion to dismiss
10 under Rule 12(b)(6). *See Reese v. BP Exploration (Alaska) Inc.*, 643 F.3d 681, 690 (9th Cir.
11 2011).

12 Plaintiffs allege the following facts: police officers arrested Plaintiffs at their home on
13 May 23, 2017. SAC ¶ 45. County social workers then arrived at the home and removed
14 Plaintiffs’ two young children, R.S. (aged 3 years) and T.S. (aged 10 months). SAC ¶¶ 50-52. On
15 May 24, 2017, a dependency investigator informed Plaintiffs that T.S. was found to have suffered
16 a non-accidental fracture to her leg. SAC ¶ 71. On May 25, 2017, Plaintiffs were served with a
17 petition initiated by the Department of Family and Child Services (“DFCS”) and a notice of
18 detention hearing. SAC ¶ 55. Those documents stated that Plaintiffs had been arrested for severe
19 domestic violence; had a history of substance abuse which put the children at risk of harm; and
20 had a history of physical abuse which put the children at risk of harm. SAC ¶ 74. The documents
21 also stated that one of Plaintiffs’ children was suffering from a non-accidental fracture to her leg
22 and that each parent gave a different explanation of how the fracture occurred. *Id.* Plaintiffs were
23 separated from their children for eleven months. SAC ¶ 94. Dependency proceedings were
24 terminated by the Juvenile Court on May 23, 2018, and full legal and physical custody of the
25 children was restored to Plaintiffs. SAC ¶ 95.

26 Based on this course of events, Plaintiffs assert eleven claims against numerous agencies
27 and individuals that were involved in Plaintiffs’ arrest, the removal of their children, and the
28 dependency proceedings. Those claims are: (1) a claim under 42 U.S.C. § 1983 for violations of

1 Plaintiffs’ First, Fourth, Eighth, Ninth, Thirteenth, and Fourteenth Amendment rights; (2) a claim
2 under California’s Bane Act, Cal. Civ. Code § 52.1, for violation of Plaintiffs’ state civil rights;
3 (3) intentional infliction of emotional distress; (4) negligence; (5) failure to intervene; (6) denial of
4 Due Process under the Fourteenth Amendment; (7) abuse of process; (8) malicious prosecution;
5 (9) legal and medical malpractice; (10) fraud; and (11) false imprisonment. Plaintiffs seek, among
6 other things, expungement of records relating to proceedings initiated by the DFCS in the Santa
7 Clara County Juvenile Dependency Court; an order voiding the DFCS petition; a declaration that
8 “Local legislations are unconstitutional” and that Plaintiffs’ federal civil rights were violated;
9 damages; declaratory and injunctive relief; “[a] reform of the entire system to restore its
10 functionality”; and an apology from Defendants. SAC Prayer.

11 These claims are not supported by factual allegations showing that Defendants violated
12 Plaintiffs’ rights. For example, Plaintiffs allege that “Defendants Police, DFCS and the Court
13 violated Plaintiffs’ federal constitutional rights by . . . Summarily seizing the children from their
14 home, parents, and family care without a warrant, just or probable cause, and absent exigent
15 circumstances.” SAC ¶ 99. However, as set forth above, it appears on the face of the SAC that
16 Plaintiffs were arrested, and the children seized, because of a domestic violence situation which
17 involved the fracture of the 10-month-old child’s leg. SAC ¶¶ 55-74. Plaintiffs therefore have
18 failed to allege plausibly that the seizure of the children violated Plaintiffs’ rights. All claims of
19 the SAC suffer from a similar lack of factual support for purely conclusory allegations of
20 wrongdoing.

21 Any amended pleading must set forth Plaintiffs’ claims in a straightforward manner, and
22 assertions of wrongdoing by each Defendant must be supported by factual allegations sufficient to
23 give rise to a plausible inference of wrongdoing on the part of that Defendant.

24 **C. Monell Liability**

25 With respect to claims against the City of San Jose and the County of Santa Clara for
26 violations of Plaintiffs’ federal constitutional rights, Plaintiffs have not alleged facts showing that
27 any such violations were pursuant to a municipal policy or custom. *See Monell v. Dep’t of Soc.*
28 *Servs. of the City of New York*, 436 U.S. 658, 691 (1978). Any amended *Monell* claims against the

1 City or the County shall identify the relevant policy or custom with particularity.

2 **D. Rooker-Feldman Doctrine**

3 The *Rooker-Feldman* doctrine bars a federal district court from reviewing the final
4 determinations of a state court. *See Dist. of Columbia Court of Appeals v. Feldman*, 460 U.S. 462,
5 476 (1983); *Rooker v. Fidelity Trust Co.*, 263 U.S. 413, 415-16 (1923). “*Rooker-Feldman* may
6 also apply where the parties do not directly contest the merits of a state court decision, as the
7 doctrine prohibits a federal district court from exercising subject matter jurisdiction over a suit that
8 is a *de facto* appeal from a state court judgment.” *Reusser v. Wachovia Bank, N.A.*, 525 F.3d 855,
9 859 (9th Cir. 2008) (internal quotation marks and citation omitted). “A federal action constitutes
10 such a *de facto* appeal where claims raised in the federal court action are inextricably intertwined
11 with the state court’s decision such that the adjudication of the federal claims would undercut the
12 state ruling or require the district court to interpret the application of state laws or procedural
13 rules.” *Id.* (internal quotation marks and citation omitted).

14 It appears that some of Plaintiffs’ claims are inextricably intertwined with the state court’s
15 orders. Plaintiffs expressly request that this Court expunge state court records relating to the
16 dependency proceedings and void the original DFCS petition. *See* SAC Prayer. Such relief is
17 barred by the *Rooker-Feldman* doctrine. When amending the complaint, Plaintiffs’ counsel shall
18 omit any claims seeking to expunge, void, or otherwise undercut the state courts’ rulings.

19 **E. Eleventh Amendment**

20 “The Eleventh Amendment bars suits against the State or its agencies for all types of relief,
21 absent unequivocal consent by the state.” *Krainski v. Nevada ex rel. Bd. of Regents of Nevada*
22 *Sys. of Higher Educ.*, 616 F.3d 963, 967 (9th Cir. 2010) (internal quotation marks and citation
23 omitted). “The Eleventh Amendment jurisdictional bar applies regardless of the nature of relief
24 sought and extends to state instrumentalities and agencies.” *Id.* An Eleventh Amendment defense
25 “is quasi-judicial in nature and may be raised in either a Rule 12(b)(1) or 12(b)(6) motion.”
26 *Sato v. Orange Cty. Dep’t of Educ.*, 861 F.3d 923, 927 n.2 (9th Cir. 2017).

27 Plaintiffs assert claims against several state agencies, including the California Department
28 of Social Services, California Department of Justice, Bureau of Children’s Justice, California

1 Department of Health Care Services, First Five California, and POST. All of these claims appear
2 to be barred by the Eleventh Amendment. Plaintiffs dispute the applicability of the Eleventh
3 Amendment bar only with respect to POST. Presumably, the amended pleading will omit the
4 claims against the other state agencies. With respect to POST, Plaintiffs suggest that Eleventh
5 Amendment immunity “may not exist,” but they do not cite any authority or evidence that would
6 support that conclusion. Pls.’ Opp. at 3, ECF 79. POST “operates under the direct administration
7 and authority of the Attorney General and the California Department of Justice.” *Boston v.*
8 *Harris*, No. 11-CV-01872-PSG, 2012 WL 1029395, at *2 (N.D. Cal. Mar. 26, 2012). If Plaintiffs
9 elect to re-plead their claims against POST, they shall allege facts demonstrating that POST is not
10 an agency of the state for Eleventh Amendment purposes.

11 “Eleventh Amendment immunity also shields state officials from official capacity suits.”
12 *Krainski*, 616 F.3d at 967-68. There is “a narrow exception to Eleventh Amendment immunity for
13 certain suits seeking declaratory and injunctive relief against unconstitutional actions taken by
14 state officers in their official capacities.” *Rounds v. Oregon State Bd. of Higher Educ.*, 166 F.3d
15 1032, 1036 (9th Cir. 1999) (citing *Ex Parte Young*, 209 U.S. 123 (1908)). “[T]he state officer
16 sued must have some connection with the enforcement of the allegedly unconstitutional act,” and
17 “[t]his connection must be fairly direct; a generalized duty to enforce state law or general
18 supervisory power over the persons responsible for enforcing the challenged provision will not
19 subject an official to suit.” *Los Angeles Cty. Bar Ass’n v. Eu*, 979 F.2d 697, 704 (9th Cir. 1992)
20 (internal quotation marks, citation, and alteration omitted).

21 Plaintiffs appears to assert an official capacity claim against Will Lightbourne, Director of
22 the California Department of Social Service. It is unclear from Plaintiffs’ allegations whether
23 Defendant Lightbourne has a sufficient connection to any allegedly unconstitutional acts to fall
24 within the narrow exception discussed above. If Plaintiffs re-plead their official capacity claims
25 against Lightbourne, they shall allege facts showing the “fairly direct” connection necessary to
26 avoid the Eleventh Amendment bar.

27 **F. Judicial Immunity**

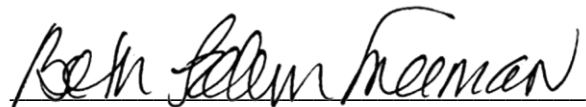
28 While it is not clear from the SAC what role Defendant Tondreau had in the events giving

1 rise to this suit, it appears that he was the judge who presided over the dependency proceedings
2 regarding Plaintiffs' children. See SAC ¶ 38. "A judge enjoys total immunity from suit for her
3 actions except in two instances: when the judge's actions are nonjudicial actions, i.e., actions not
4 taken in the judge's judicial capacity, or when the judge's actions, though judicial in nature, are
5 taken in the complete absence of all jurisdiction." *Wright-Bolton v. Andress-Tobiasson*, 696 F.
6 App'x 258, 259 (9th Cir. 2017) (internal quotation marks, citations, and alterations omitted).
7 Based on the allegations of the SAC, it appears almost certain that Judge Tondreau is immune
8 from suit in this case. However, because the bases for Plaintiffs' claims against Judge Tondreau
9 are unclear, and Plaintiffs theoretically could amend to allege that their claims are based on
10 nonjudicial actions or actions outside of Judge Tondreau's judicial capacity, the Court will grant
11 Plaintiffs one opportunity to amend now that they have the benefit of their counsel's expertise.

12 **II. ORDER**

- 13 (1) The motions to dismiss are GRANTED WITH LEAVE TO AMEND;
14 (2) Any amended pleading shall be filed on or before January 11, 2019; and
15 (3) Leave to amend is limited to the claims addressed in this order. Plaintiffs may not
16 add new claims or parties without obtaining prior express leave of the Court.

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18 Dated: December 19, 2018

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20 BETH LABSON FREEMAN
21 United States District Judge
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