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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

PETER ANGELO ALDEN,
Plaintiff,
v.
AECOM TECHNOLOGY
CORPORATION, et al.,
Defendants.

Case No. 18-cv-03258-SVK

**ORDER GRANTING DEFENDANT
AECOM TECHNOLOGY
CORPORATION'S MOTION FOR
SUMMARY JUDGMENT**

Re: Dkt. No. 166

Plaintiff Peter Alden claims that his former employer, Defendant AECOM Technology Corporation, retaliated against him by firing him after he “blew the whistle” to the National Aeronautics and Space Administration (NASA) regarding alleged misconduct by AECOM in connection with a NASA contract. *See* Dkt. 50 (First Amended Complaint (“FAC”)) ¶¶ 7, 13-59. Now before the Court is AECOM’s motion for summary judgment. Dkt. 166. Both parties have consented to the jurisdiction of a magistrate judge. Dkt. 20, 27. Pursuant to Civil Local Rule 7-1(b), the Court deems this matter suitable for determination without oral argument. For the reasons that follow, the Court **GRANTS** AECOM’s motion for summary judgment.

I. BACKGROUND

A. Factual Background

Between 1997 and 2012, Plaintiff Peter Alden was employed as a technical draftsman by several contractors at the NASA Ames Research Center (“NARC”) in Mountain View, California. FAC ¶ 11. On November 1, 2009, Alden “blew the whistle” on AECOM, the federal contractor that employed him at that time, by sending a complaint to Anthony Wong, who according to Alden was “the NARC Contracting Officer’s Technical Representative (COTR) [who was] the government liaison for the AECOM contract.” *Id.* ¶ 21. Alden’s complaints were concerning AECOM practices that Alden contends impaired drawing productivity. *Id.* On May 7, 2012,

1 AECOM terminated Alden’s employment. *Id.* ¶ 12. Alden filed a formal complaint with the
2 NASA Office of Inspector General (“OIG”) on May 7, 2015, complaining that AECOM had
3 defrauded the government and retaliated against him. *Id.* ¶ 54(a). The NASA OIG denied Alden’s
4 request for relief on May 31, 2016. *Id.* ¶ 55.

5 **B. Procedural History**

6 On May 31, 2018, Alden, who represents himself in this litigation, filed the original
7 Complaint in this case, which named both AECOM and NASA as Defendants. Dkt. 1. The
8 original Complaint had two causes of action: (1) retaliation in violation of the Defense Contractor
9 Whistleblower Protection Act, 10 U.S.C. § 2409 (“DCWPA”); and (2) abridgment of free speech
10 rights under the First Amendment. *Id.* AECOM filed an Answer to the original Complaint.
11 Dkt. 16. NASA moved to dismiss the Complaint. Dkt. 34. Although the Court dismissed both of
12 the claims against NASA without leave to amend, it gave Alden leave to amend the Complaint to
13 set forth any other claims he might have against NASA. Dkt. 49 at 6.

14 Alden then filed the FAC. Dkt. 50. The FAC contained four causes of action against
15 AECOM: (1) violation of the DCWPA; (2) abridgement of free speech rights under the First
16 Amendment; (3) defamation; and (4) intentional infliction of emotional harm. *Id.* The FAC
17 contained one cause of action against NASA for violation of the Administrative Procedures Act, 5
18 U.S.C. § 701 *et seq.* by breach of fiduciary duty. *Id.* Both NASA and AECOM moved to dismiss
19 the FAC. Dkt. 53, 54. The Court denied AECOM’s motion to dismiss the DCWPA claim. Dkt.
20 85 at 1-2. The Court dismissed all remaining claims against AECOM and NASA with prejudice.
21 *Id.* AECOM filed an answer to the FAC. Dkt. 86.

22 Accordingly, only one claim remains in the case: Alden’s DCWPA claim against
23 AECOM. Discovery has closed. *See* Dkt. 155. AECOM now moves for summary judgment on
24 the single cause of action against it, for violation of the DCWPA. Dkt. 166 (Motion), 175 (Reply).
25 Alden opposes AECOM’s motion for summary judgment. Dkt. 171, 174.¹

26 _____
27 ¹ The Court granted Alden’s motion to extend the deadline for his opposition to AECOM’s motion
28 for summary judgment until February 16, 2021. Dkt. 169. Alden filed his original opposition on
February 17, 2021. Dkt. 171. On February 28, 2021, Alden filed an “Notice of Errata” along with
a “corrected” copy of his opposition brief. Dkt. 174. The Court overrules AECOM’s objections

1 **II. LEGAL STANDARD**

2 Summary judgment is appropriate if the moving party shows that there is no genuine
3 dispute as to any material fact and the party is entitled to judgment as a matter of law. Fed. R.
4 Civ. P. 56(a). A fact is material if it may affect the outcome of the case. *Anderson v. Liberty*
5 *Lobby, Inc.*, 477 U.S. 242, 248 (1985). A genuine dispute of material fact exists if there is
6 sufficient evidence for a reasonable jury to return a verdict for the nonmoving party. *Id.*

7 The party moving for summary judgment bears the initial burden of informing the court of
8 the basis for the motion and identifying portions of the pleadings, depositions, answers to
9 interrogatories, admissions, or affidavits that demonstrate the absence of a triable issue of material
10 fact. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986).

11 Where the party moving for summary judgment has the burden of persuasion at trial, such
12 as where the moving party seeks summary judgment on its own claims or defenses, the moving
13 party must establish “beyond controversy every essential element of its [claim].” *So. Cal. Gas Co.*
14 *v. City of Santa Ana*, 336 F.3d 885, 888 (9th Cir. 2003) (citation omitted). Where the moving
15 party seeks summary judgment on a claim or defense on which the opposing party bears the
16 burden of persuasion at trial, “the moving party must either produce evidence negating an essential
17 element of the nonmoving party’s claim or defense or show that the nonmoving party does not
18 have enough evidence of an essential element to carry its ultimate burden of persuasion at trial.”
19 *Nissan Fire & Marine Ins. Co., Ltd. v. Fritz Cos., Inc.*, 210 F.3d 1099, 1102 (9th Cir. 2000). If the
20 moving party meets its initial burden, the burden shifts to the nonmoving party to produce
21 evidence supporting its claims or defenses. *Id.* at 1103. If the nonmoving party does not produce
22 evidence to show a genuine issue of material fact, the moving party is entitled to summary
23 judgment. *Celotex*, 477 U.S. at 323.

24 “The court must view the evidence in the light most favorable to the nonmovant and draw
25 all reasonable inferences in the nonmovant’s favor.” *City of Pomona v. SQM N. Am. Corp.*, 750
26 F.3d 1036, 1049 (9th Cir. 2014). However, the party opposing summary judgment must direct the

27 to Alden’s corrected opposition brief. *See* Dkt. 175 at 2-3. To the extend the corrected opposition
28 contained new arguments, AECOM had adequate time to address them in its reply, which was
filed on March 9, 2021. Dkt. 175.

1 court’s attention to “specific, triable facts.” *So. Cal. Gas*, 336 F.3d at 889. “[T]he mere existence
2 of a scintilla of evidence in support of the plaintiff’s position” is insufficient to defeat a motion for
3 summary judgment. *Anderson*, 477 U.S. at 252. “Where the record taken as a whole could not
4 lead a rational trier of fact to find for the nonmoving party, there is no genuine issue for trial.”
5 *City of Pomona*, 750 F.3d at 1049-50 (quoting *Matsushita Elec. Indus. Co., Ltd. v. Zenith Radio*
6 *Corp.*, 475 U.S. 574, 587 (1986)).

7 **III. DISCUSSION**

8 As discussed above, the only remaining case of action in this case is Alden’s claim against
9 AECOM for retaliation in violation of the DCWPA. AECOM argues that it is entitled to summary
10 judgment for four reasons: (1) Alden failed to report the alleged wrongdoing to an appropriate
11 individual under the 2008 version of the DCWPA that governs this case; (2) the 2008 version of
12 the DCWPA applies only to Department of Defense contracts, not NASA contracts such as the
13 one involved in this case; (3) Alden cannot establish the requisite temporal relationship between
14 his whistleblowing and his termination; and (4) AECOM can establish that it would have taken the
15 same disciplinary action in the absence of Alden’s alleged whistleblowing. Dkt. 166 at 12-21.

16 **A. Applicable Version of the DCWPA**

17 **1. Amendments to the DCWPA**

18 Congress has amended the DCWPA numerous times since it was first enacted, and these
19 amendments have brought about significant changes in the scope of the statute. For example, the
20 original DCWPA did not afford federal employees a private right of action. *See, e.g., Pacheco v.*
21 *Raytheon Co.*, 777 F. Supp. 1089, 1093 (D.R.I. 1991). However, the 2008 amendments expressly
22 provided for a private right of action. *See Manion v. Nitelines Kuhana JV LLC*, No. 7:12-CV-247-
23 BO, 2014 WL 1800318, at *3 (E.D.N.C. May 6, 2014). Amendments to the DCWPA also
24 changed the type of reportable conduct that falls within the statute as well as the types of
25 government contracts that are subject to the statute. For example, the 1994 version of the
26 DCWPA provided:

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(a) Prohibition of reprisals.--An employee of a contractor may not be discharged, demoted, or otherwise discriminated against as a reprisal for disclosing to a Member of Congress or authorized official of an agency of the Department of Justice information relating to a substantial violation of law related to a contract (including the competition for or negotiation of a contract).

10 U.S.C. § 2409(a) (1994 version).

The 2008 version of the statute provided:

(a) Prohibition of reprisals.--An employee of a contractor may not be discharged, demoted, or otherwise discriminated against as a reprisal for disclosing to a Member of Congress, a representative of a committee of Congress, an Inspector General, the Government Accountability Office, a Department of Defense employee responsible for contract oversight or management, or an authorized official of an agency or the Department of Justice information that the employee reasonably believes is evidence of gross mismanagement of a Department of Defense contract or grant, a gross waste of Department of Defense funds, a substantial and specific danger to public health or safety, or a violation of law related to a Department of Defense contract (including the competition for or negotiation of a contract) or grant.

10 U.S.C. § 2409 (2008 version).

The 2013 version of the statute stated:

(a) Prohibition of reprisals.

(1) An employee of a contractor, subcontractor, grantee, or subgrantee or personal services contractor may not be discharged, demoted, or otherwise discriminated against as a reprisal for disclosing to a person or body described in paragraph (2) information that the employee reasonably believes is evidence of gross mismanagement of the following:

(A) Gross mismanagement of a Department of Defense contract or grant, a gross waste of Department funds, an abuse of authority relating to a Department contract or grant, or a violation of law, rule, or regulation related to a Department of Defense contract (including the competition for or negotiation of a contract) or grant.

(B) Gross mismanagement of a National Aeronautics and Space Administration contract or grant, a gross waste of Administration funds, an abuse of authority relating to an Administration contract or grant, or a violation of law, rule, or regulation related to a Administration contract (including the competition for or negotiation of a contract) or grant.

(C) A substantial and specific danger to public health or safety.

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(2) The persons and bodies described in this paragraph are the persons and bodies as follows:

- (A) A Member of Congress or a representative of a committee of Congress.
- (B) An Inspector General.
- (C) The Government Accountability Office.
- (D) An employee of the Department of Defense or the National Aeronautics and Space Administration, as applicable, responsible for contract oversight or management.
- (E) An authorized official of the Department of Justice or other law enforcement agency.
- (F) A court or grand jury.
- (G) A management official or other employee of the contractor or subcontractor who has the responsibility to investigate, discover, or address misconduct.

10 U.S.C. § 2409(1) (2013 version).

A comparison of these versions of the statute reveals that whereas the DCWPA originally pertained to narrower misconduct (“a violation of law”) under a broader array of government contracts, the 2008 version of the statute extended to a wider array of misconduct (such as “gross mismanagement” and “waste”) but under a narrower category of contracts (for most types of complaints, “a Department of Defense contract or grant”). The 2013 amendment expressly referred to NASA contracts as well as DOD contracts and also revised the list of persons to whom misconduct can be reported. *See Katterheinrich v. Al-Razah Com. Servs.*, No. 5:17-cv-1797-LCB, 2020 WL 5847648, at *4 (N.D. Ala. Oct. 1, 2020) (stating that 2008 DCWPA “is limited in its protection, as it only protects from retaliation employees that report misconduct related to a Department of Defense contract or grant”); *Quinn v. Booz Allen Hamilton, Inc.*, No. 3:14cv111/MCR/EMT, 2015 WL 11347589, at *2 (N.D. Fla. Mar. 6, 2015) (stating that 2013 amendment “arguably broadens the DCWPA’s protections by providing that a disclosure may be made to “[an] employee of the contractor”).

2. Which version applies to Alden’s claims

Because relevant provisions of the DCWPA have changed over time as discussed above,

1 the first question the Court must decide is which version of the DCWPA governs in this case.
2 AECOM argues that the version of the DCWPA that was in effect from January 28, 2008 until
3 2013 (the “2008 DCWPA”) governs this case because “the reprisal at issue in Plaintiff’s FAC (i.e.,
4 his employment termination) occurred in May 2012, and the contract under which AECOM was
5 operating at the time Plaintiff allegedly blew the whistle was ‘awarded’ well before the 2013
6 statute’s effective date of July 2 , 2013 (i.e., the NASA contract for the period 2007 to 2012).”
7 Dkt. 166 at 11. Alden agrees that the 2008 DCWPA governs. Dkt. 174 at 20 (“The Plaintiff
8 agrees with the Defense that when his employment was terminated in May 2012 the 2008 version
9 of the DCWPA was in effect ... Therefore, the Court should find that the 2008 version of the
10 DCWPA applies to this case, rather than retroactively applying the current version of the statute”).

11 The Court agrees with the parties that the 2008 DCWPA, rather than the 2013 version of
12 the statute, governs this dispute. The 2013 amendments to § 2409 apply only to contracts awarded
13 180 days after enactment of the revised language or to prior contracts that were modified to apply
14 the new provisions. *See Javery v. Bolden*, 697 Fed. Appx. 810, 813-14 (5th Cir. 2017) (per
15 curiam). Here, the AECOM-NASA contract at issue predated the 2013 DCWPA amendments,
16 and the parties have not presented any evidence that the contract was modified to incorporate
17 those amendments. *See* Ex. 1 to Dkt. 166-3 (AECOM-NASA contract dated Aug. 30, 2007); *see*
18 *also* Ex. 1 to Dkt. 166-2 at 115:1-6 (Alden reference in deposition to 2007-2012 contract).
19 Accordingly, the 2008 DCWPA governs this action. *See Quinn*, 2015 WL 11347589, at *2
20 (holding that 2008 DCWPA, rather than 2013 version, governed case in which most of the events
21 in question occurred in 2012 and the contract in place at the time of the whistleblower’s disclosure
22 was awarded well before the 2013 statute’s effective date of July 2, 2013).²

23 The conclusion that the 2008 DCWPA applies is consistent with the “timeless and
24 universal” principle that “the legal effect of conduct should ordinarily be assessed under the law
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27 ² In reviewing Alden’s claim, the NASA OIG considered whether the 1994 version of the
28 DCWPA applied, rather than the 2008 version. *See* Dkt. 172-2 at 27-30. However, the OIG
concluded that even if the 1994 DCWPA applied, it did not protect Alden’s disclosures because
they did not relate to a “substantial violation of law,” as required under that version of the statute.
Id.

1 that existed when the conduct took place” unless Congress has clearly manifested a contrary intent
2 *Hughes Aircraft Co. v. United States*, 117 S. Ct. 1871, 1876 (1997) (citation omitted).

3 **B. Authorized Recipients of Protected Disclosures under 2008 DCWPA**

4 AECOM argues that Alden’s DCWPA claim fails because he did not report the alleged
5 wrongdoing to a person or entity authorized under the 2008 DCWPA to receive such complaints.
6 Dkt. 166 at 12-14. The 2008 DCWPA extends protection only to complaints made to “a Member
7 of Congress, a representative of a committee of Congress, an Inspector General, the Government
8 Accountability Office, a Department of Defense employee responsible for contract oversight or
9 management, or an authorized official of an agency or the Department of Justice.” 10 U.S.C.
10 § 2409(a) (2008 version).

11 In support of his DCWPA claim, Alden relies on reports he made to AECOM management
12 and to Anthony Wong of NASA. *See, e.g.*, FAC ¶¶ 16, 21. However, Alden’s reports to AECOM
13 management cannot support his DCWPA claim. First, the government contractor is not among the
14 authorized recipients of disclosures listed in the 2008 DCWPA. 10 U.S.C. § 2409(a) (2008
15 version). Second, Alden’s complaints were in large part about the conduct of AECOM. *See* FAC
16 ¶¶ 17-20. It is well-settled as a general principle that “[c]riticism directed to the wrongdoers
17 themselves is not normally viewable as whistleblowing.” *Willis v. Dept. of Agriculture*, 141 F.3d
18 1139, 1143 (Fed. Cir. 1998) (citation omitted) (discussing Whistleblower Protection Act, 5 U.S.C.
19 § 2302). The conclusion that Alden’s reports to AECOM management were not encompassed in
20 the 2008 DCWPA is reinforced by a comparison of that version of the statute to the 2013 version,
21 which was amended to expressly include complaints to “[a] management official or other
22 employee of the contractor or subcontractor who has the responsibility to investigate, discover, or
23 address misconduct.” 10 U.S.C. § 2709(a)(2)(G) (2013 version).

24 The Court must therefore determine whether Alden’s reports to NASA employee Anthony
25 Wong satisfy the requirement for protection from reprisal under the 2008 DCWPA. The only
26 category in which Wong might fall is as “an authorized official of an agency.” *See* 10 U.S.C.
27 § 2409(a). This term is not defined in the statute. *See McNeil v. State Employment Sec. Dept.*,
28 113 Wash. App. 1002, 2002 WL 1831977, at *4 (Wash. Ct. App. 2002). Nor does the context of

1 the statute as a whole provide guidance because “the DCWPA is a stand-alone statute not situated
2 within a larger statutory scheme.” *Manion v. Spectrum Healthcare Resources*, 966 F. Supp. 2d
3 561, 564 (E.D.N.C. 2013).

4 AECOM acknowledges in its motion for summary judgment that Wong is “a NASA
5 employee” but asserts that Mr. Wong is not “a person or entity covered by the statute to whom a
6 report must be made under the 2008 DCWPA.” Dkt. 166 at 12-13. Alden describes Wong as “the
7 NARC [NASA Ames Research Center] Contracting Officer’s Technical Representative (COTR)”
8 who was “the government liaison from the AECOM contract.” FAC ¶ 21. Plaintiff argues that
9 Wong was “the number two person on the AECOM Ames contract” who had “signature
10 authority.” Dkt. 174 at 21. Alden submits evidence of Wong’s COTR title and an instance in
11 which Wong had signature authority. *See e.g.*, Dkt. 172-11 at PDF pp. 3, 5-7.³

12 Although Alden’s characterizations of Wong’s responsibilities may be correct, Alden
13 ignores that his whistleblower complaints were not only made *to* Wong, but also *about* Wong. For
14 example, Alden alleges that “government officials, to all appearances, [were] in collusion with his
15 employer in order partly to protect themselves,” quoting Wong as referring to Tom Horan, the Site
16 Director, as “my buddy, my friend.” FAC ¶ 38. Alden complains that Wong, as the NASA
17 COTR, “is not supposed to [be] the buddy or the friend of a Federal contractor’s office manager”
18 but instead “[h]is job is to watch them.” *Id.* ¶ 40. Alden states that although “Wong was the
19 NASA COTR the Plaintiff had previously blown the whistle to” he went “out of his way to kiss up
20 to the very person you have been complaining about ... just to spite the Plaintiff.” *Id.* Alden
21 further references a “closed door meeting” between Wong and the AECOM Site Director on June
22 1, 2010, asserting that “[c]learly meeting alone behind closed door with a federal contractor you
23 are supposed to be overseeing is inappropriate for any reason let alone one that had been accused
24 of defrauding the government.” *Id.* ¶ 43. In fact, Plaintiff complains that Wong and another
25 NASA employee “remain at large” even though they “authorized the expenditures for the apparent
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27 ³ The Court also notes that the NASA OIG concluded in reviewing Alden’s claim that Wong was
28 appropriate report recipient but did not explain the basis for this conclusion. *See* Dkt. 172-2 at
PDF p. 32.

1 tens of millions of dollars of no bid contracts to AECOM.” *Id.* ¶ 51.

2 Because of Alden’s complaints about Wong, this case resembles *Quinn*, in which the
3 employee of a defense contractor (Quinn) disclosed to the contractor alleged gross
4 mismanagement or other prohibited conduct in connection with a DOD contract. Quinn also
5 complained to a Navy employee (Stewart), who was supporting the project, that Stewart should
6 not have disclosed certain information to Quinn. The court first held that Quinn’s disclosure to his
7 employer, the government contractor, did not give rise to a DCWPA cause of action because the
8 2008 DCWPA does not include a contractor among the list of entities to which a protected
9 disclosure may be made. *Quinn*, 2015 WL 11347589, at *4. The Court also held that even if the
10 Navy employee, Stewart, “somehow falls within one of the DCWPA’s categories” of persons to
11 whom reports must be made, Quinn’s DCWPA claim failed because “nothing in the statute
12 protects ‘disclosures’ made directly to the alleged wrongdoer.” *Id.* Similarly, in *Katterheinrich*, a
13 district court held that the disclosure by a contractor’s employee to a NASA contracting officer of
14 alleged improprieties in a bid for a NASA contract presumably would constitute protected conduct
15 under the 2016 version of section 2409 but did not amount to protected conduct under the 2008
16 DCWPA. 2020 WL 5847648, at *4.

17 Alden has not demonstrated that his complaints to Wong give rise to protection under the
18 2008 DCWPA. Accordingly, AECOM is entitled to summary judgment on the DCWPA claim.

19 **C. Applicability of 2008 DCWPA to NASA Contracts**

20 AECOM is entitled to summary judgment for the additional reason that the reprisal
21 prohibition in the 2008 DCWPA does not apply to whistleblower complaints about gross
22 mismanagement of NASA contracts, such as Alden’s complaints about the AECOM-NASA
23 contract in this case. The 2008 DCWPA protects against reprisal for disclosing to an authorized
24 person “information that the employee reasonably believes is evidence of gross mismanagement of
25 a Department of Defense [(DOD)] contract or grant, a gross waste of [DOD] funds, a substantial
26 and specific danger to public health or safety, or a violation of law related to a [DOD] contract
27 (including the competition for or negotiation of a contract) or grant.” 10 U.S.C. § 2409(a) (2008
28 version). By its terms, this statute “extends protection for disclosures to NASA only if such

1 disclosures relate to public safety.” *Javery*, 697 Fed. Appx. at 815. Disclosures relating to
 2 mismanagement, waste, or violation of law are covered only if they relate to DOD contracts. *See*
 3 *id.*; *see also Katterheinrich*, 2020 WL 5847648, at *4 (holding that 2016 version of DCWPA
 4 “protects a wider assortment of activities related to NASA contracts” whereas “[t]he 2008 version
 5 is limited in its protection, as it only protects from retaliation employees that report misconduct
 6 related to a Department of Defense contract or grant”). Alden’s complaints were about
 7 mismanagement and waste, not safety. *See, e.g.*, FAC ¶ 17 (stating that drawing standards, about
 8 which Alden complained, “relate[] to productivity” as opposed to building codes, which “relate[]
 9 to safety”); *id.* at ¶ 48 (accusing AECOM and NASA of “*Gross Mismanagement and Abuse of*
 10 *Authority*” (emphasis in original)); Ex. 9 to Dkt. 166-2 (November 1, 2009 email from Alden to
 11 Wong contending that “AECOM management at Ames has knowingly and at times aggressively
 12 sought to suppress drawing productivity in an effort to maximize profits as well as bonus to its’
 13 (sic) corporate officers”).

14 Alden concedes that the 2008 DCWPA contains a “limitation to the Department of
 15 Defense.” Dkt. 174 at 21. He nevertheless argues that the 2008 statute should apply to NASA
 16 contracts. *Id.* Alden argues that the 2008 amendment is “poorly written” and asks whether, “as
 17 such, should its weight not fall upon the 2013 amendment in-lieu-of it?” *Id.* at 20. Specifically,
 18 Plaintiff argues that “[b]ased upon the IG’s analysis of the legislative intent of the 2008
 19 amendment the intention of the legislators appears to be more in line with the 2013 amendment
 20 than anything else.” *Id.* This appears to be a reference to a discussion in a memorandum entitled
 21 “Peter Alden Whistleblower Complaint Analysis” prepared by the NASA Office of Inspector
 22 General on May 31, 2016. *See* Dkt. 172-2. In the memorandum, the NASA OIG stated “[t]here
 23 is a genuine question about which version of § 2409 applies to Alden’s situation, and it hinges
 24 upon when the 2008 amendments became effective.” *Id.* at PDF p. 28. The OIG stated that
 25 “[u]nfortunately, the 2008 amendments, through what we believe to have been a simple drafting
 26 error, were written such that they only apply to Department of Defense contracts.” *Id.* at PDF p.
 27 29.

28 In *Javery*, which was a review by the Fifth Circuit of the NASA Administrator’s

1 determination of a complaint of retribution filed by former employees of a NASA contractor and
2 subcontractor, the court rejected arguments similar to the ones made by Alden and the OIG in this
3 case. The NASA Administrator whose decision was under review in *Javery* had acknowledged
4 “the possibility that excluding NASA from the conditions explicitly limited to DOD was a
5 technical mistake by Congress, particularly because § 2409(b) contemplates that complaints may
6 be submitted to either the DOD or the NASA Inspector General.” 697 Fed. Appx. at 814 (internal
7 quotation marks omitted). However, the Fifth Circuit decided that the Administrator’s “reasoning
8 is sound” in concluding that the inclusion of the NASA Inspector General in section 2409(b) was
9 not “inherently inconsistent” or “superfluous” even though NASA contracts were excluded from
10 three of the four conditions listed in section 2409(a) because one of the contemplated conditions—
11 disclosures relating the health and public safety—encompassed disclosure to NASA. *Id.* at 814-
12 815. The court also endorsed the NASA Administrator’s rejection of the conclusion in the OIG
13 report in that case that the exclusion of NASA from three of the listed conditions was a “drafting
14 error” by Congress. *Id.* at 814. The Administrator had noted that “NASA cannot amend the
15 legislation Congress actually passed because it believes Congress made a mistake.” *Id.*

16 The Court finds the reasoning of *Javery* persuasive. The 2008 DCWPA is unambiguous in
17 limiting its protections to whistleblower complaints concerning mismanagement and waste (as
18 opposed to complaints about health and public safety) only if they involve DOD contracts.
19 Despite Plaintiff’s urging, it plainly is not the role of this Court to “amend the legislation” to
20 address what, in Plaintiff’s view, is a mistake. Accordingly, because Alden’s complaints
21 concerned alleged mismanagement and waste in connection with a NASA contract, they are not
22 actionable under the 2008 DCWPA.

23 **D. Other Arguments**

24 Because the Court grants summary judgment in AECOM’s favor on the sole cause of
25 action in this case on the foregoing grounds, the Court does not reach AECOM’s other arguments,
26 namely: (1) AECOM’s argument that Alden cannot establish the requisite temporal relationship
27 between his whistleblowing and his termination; and (2) AECOM’s argument that it can establish
28 that it would have taken the same disciplinary action in the absence of Alden’s alleged

1 whistleblowing. Dkt. 166 at 12-21.

2 **E. Evidentiary Objections**

3 Other than the specific evidence cited above, the Court’s conclusion that the 2008
4 DCWPA does not apply to the whistleblower complaints or the NASA-AECOM contract at issue
5 does not require review of the parties’ factual evidence. Accordingly, the Court does not reach the
6 parties’ evidentiary objections to that other evidence. *See* Dkt. 175 at 2-7 (AECOM’s evidentiary
7 objections to materials in Alden’s opposition papers), 176 (Alden objection to AECOM’s reply),
8 177 (AECOM objection to Dkt. 176).

9 **IV. CONCLUSION**

10 For the reasons discussed above, AECOM’s motion for summary judgment (Dkt. 166) is
11 **GRANTED.**

12 **SO ORDERED.**

13 Dated: April 14, 2021

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17 SUSAN VAN KEULEN
18 United States Magistrate Judge

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