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**UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
SAN JOSE DIVISION**

RONALD CHINITZ,
Plaintiff,

v.

INTERO REAL ESTATE SERVICES,
Defendant.

Case No. 18-cv-05623-BLF

ORDER GRANTING IN PART AND DENYING IN PART PLAINTIFF'S MOTION FOR SUMMARY JUDGMENT; AND GRANTING IN PART AND DENYING IN PART DEFENDANT'S MOTION FOR SUMMARY JUDGMENT

[Re: ECF 157 and 159]

This is a class action brought by Plaintiff Ronald Chinitz¹ against Defendant Intero Real Estate Services for allegedly making unlawful calls to residential telephone lines in violation of the Telephone Consumer Protection Act ("TCPA"), 47 U.S.C. § 227 *et seq.*, and California's Unfair Competition Law ("UCL"), Cal. Bus. & Prof. Code § 17200, *et seq.* See Compl., ECF 1. Before the Court are two motions for summary judgment, one from Plaintiff, *see* Pl.'s Mot., ECF 157, and one from Defendant, *see* Def.'s Mot., ECF 159. For the reasons stated below, Plaintiff's motion is GRANTED IN PART and DENIED IN PART, and Defendant's motion is GRANTED IN PART and DENIED IN PART.

I. BACKGROUND

Defendant is a real state services company that facilitates the sale of real estate throughout the San Francisco Bay Area. Decl. of Sabita J. Soneji ("Soneji Decl."), Ex. A, About Intero, at 1, ECF 157-1; Decl. of John Thompson ("Thompson Decl."), ¶ 2, ECF 159-2. Under California law,

¹ Plaintiff's counsel has a pending motion to replace Mr. Chinitz as class representative. *See* Mot. to Substitute, ECF 178. This pending motion has no effect on the Court's rulings on the summary judgment motions.

1 real estate salespersons and brokers must be licensed, Cal. Bus. & Prof. Code § 10130, and
2 Defendant is “duly licensed as a real estate Broker by the State of California.” Soneji Decl., Ex. G,
3 Independent Contractor Agreement, at IN 0041 ¶ 1, ECF 157-1. California law regulates the
4 operation of real estate brokerages and their affiliated sales associates—for example, any person in
5 California wanting to “engage in the business of, act in the capacity of, advertise as, or assume to
6 act as a real estate broker or a real estate salesperson” must obtain and maintain a real estate
7 salesperson’s or broker’s license. Cal. Bus. & Prof. Code §§ 10130, 10137. California law requires
8 that sales associates’ real estate licenses be registered or affiliated with only one responsible
9 broker at a time. *See, e.g.*, Cal. Bus. & Prof. Code § 10137, Cal. Code Regs. tit. 10, § 2752(5), (6).
10 Salespersons and broker associates working on behalf of a licensed broker must enter into a
11 written employment or retention agreement, and the parties must inform the California
12 Department of Real Estate (“DRE”) within five days of entering into any such agreement. Cal.
13 Code Regs. tit. 10, §§ 2726, 2752; *see also* Cal. Bus. & Prof. Code § 10161.8. Intero works with
14 sales associates who are licensed through the DRE. Thompson Decl. ¶ 4. Intero assigns all its
15 corporate sales associates (those not working for a franchise office)² the title of “Agent” or “Sales
16 Associate” and publicly advertises them as such, including on its website. *See, e.g.*, Ex. A, About
17 Intero, at 1; *see also* Ex. B Excerpt of Agent List, ECF 157-1; Ex Q, Dep. of Thomas Tognoli
18 (“Tognoli Dep.”) 61:1-15, ECF 157-1.

19 Pursuant to their employment agreements with Defendant, all sales associates agree that
20 they will know and comply with all applicable federal, state, and local laws and regulations that
21 apply to their sales practices. Thompson Decl. ¶ 4. This includes compliance with the TCPA and
22 all requirements relating to the Federal Trade Commission (“FTC”) Do Not Call registry. *Id.*;
23 Thompson Decl., Ex. A, 2017 Intero Policy Manual, at IN 0019, ECF 159-2. California law
24 requires that brokers like Defendant exercise reasonable supervision over their “performance of
25 acts for which a real estate license is required” and holds brokers like Defendant responsible for its
26 affiliated sales associates’ real estate activities. Cal. Bus. Prof. Code § 10159.2. Additionally,

27 _____
28 ² None of the parties’ arguments for these motions extend to agents or sales associates working for franchise offices.

1 “consistent with existing statutory and common law, a responsible broker is liable for the actions
2 or negligence of a salesperson or broker associate retained by the responsible broker to perform
3 acts for which a license is required under this division.” Cal. Bus. & Prof. Code § 10010.5.

4 Plaintiff has presented evidence that his landline telephone number (831-420-1899)
5 received six calls from or on behalf of Intero within a 12-month period. Verkhovskaya Rep. ¶¶ 79,
6 110, ECF No. 72. Plaintiff has presented evidence that the calls were from a sales associate
7 associated with Defendant asking if he was interested in relisting his house for sale. Soneji Decl.,
8 Ex. Z, Decl. of Ronald Chinitz (“Chinitz Decl.”) ¶ 7, ECF 157-1; Soneji Decl., Ex. X, Dep. of
9 Ronald Chinitz (“Pl.’s Chinitz Dep.”) 169:5–171:1, ECF 157-1. The parties dispute whether
10 Plaintiff’s telephone numbers, including his landline are “personal, non-business residential
11 numbers.” Ex. X, Pl.’s Chinitz Dep. 120:2–11; Decl. of Tomio Narita (“Narita Decl.”), Ex. C,
12 Dep. of Ronald Chinitz (“Def.’s Chinitz Dep.”) 30:13-31:13, 31:24-32:13, 35:22-36:6, 36:17-
13 37:25, ECF 159-4. Plaintiff has testified that he found the calls from Intero’s sales agents
14 “intrusive, obnoxious, harassing and unwanted and to invade my privacy,” and he testified that he
15 repeatedly asked the callers not to call him back, but they kept calling. Ex. Z, Chinitz Decl. ¶¶ 11–
16 12.

17 Plaintiff filed this complaint on September 13, 2018. *See* Compl. Defendant filed its
18 answer on November 7, 2018. *See* Answer, ECF 9. On July 22, 2020, this Court granted Plaintiff’s
19 motion for class certification, certifying two classes: A National Do Not Call (“DNC”) Class for
20 injunctive relief under Rule 23(b)(2) and for damages under Rule 23(b)(3), and an Internal DNC
21 Class under Rule 23(b)(2) for injunctive relief. *See* Class Cert. Order, ECF 126. On September 23,
22 2020, the Court denied Defendant’s motion for reconsideration. *See* Order Den. Recons., ECF
23 138. Defendant’s Rule 23(f) petition to the Ninth Circuit for review of this Court’s class
24 certification order was denied on October 19, 2020. *See* Order of USCA, ECF 143.

25 **II. LEGAL STANDARD**

26 “A party is entitled to summary judgment if the ‘movant shows that there is no genuine
27 dispute as to any material fact and the movant is entitled to judgment as a matter of law.’” *City of*
28 *Pomona v. SQM N. Am. Corp.*, 750 F.3d 1036, 1049 (9th Cir. 2014) (quoting Fed. R. Civ. P.

1 56(a)). A fact is “material” if it “might affect the outcome of the suit under the governing law,”
2 and a dispute as to a material fact is “genuine” if there is sufficient evidence for a reasonable trier
3 of fact to decide in favor of the nonmoving party. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242,
4 248 (1986).

5 The party moving for summary judgment bears the initial burden of informing the Court of
6 the basis for the motion and identifying portions of the pleadings, depositions, answers to
7 interrogatories, admissions, or affidavits that demonstrate the absence of a triable issue of material
8 fact. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986). To meet its burden, “the moving party
9 must either produce evidence negating an essential element of the nonmoving party’s claim or
10 defense or show that the nonmoving party does not have enough evidence of an essential element
11 to carry its ultimate burden of persuasion at trial.” *Nissan Fire & Marine Ins. Co. v. Fritz Cos.,*
12 *Inc.*, 210 F.3d 1099, 1102 (9th Cir. 2000). In judging evidence at the summary judgment stage, the
13 Court “does not assess credibility or weigh the evidence, but simply determines whether there is a
14 genuine factual issue for trial.” *House v. Bell*, 547 U.S. 518, 559-60 (2006). Where the moving
15 party will have the burden of proof on an issue at trial, it must affirmatively demonstrate that no
16 reasonable trier of fact could find other than for the moving party. *Celotex*, 477 U.S. at 325;
17 *Soremekun v. Thrifty Payless, Inc.*, 509 F.3d 978, 984 (9th Cir. 2007).

18 If the moving party meets its initial burden, the burden shifts to the nonmoving party to
19 produce evidence supporting its claims or defenses. *Nissan Fire*, 210 F.3d at 1103. If the
20 nonmoving party does not produce evidence to show a genuine issue of material fact, the moving
21 party is entitled to summary judgment. *Celotex*, 477 U.S. at 323. “The court must view the
22 evidence in the light most favorable to the nonmovant and draw all reasonable inferences in the
23 nonmovant’s favor.” *City of Pomona*, 750 F.3d at 1049. “[T]he ‘mere existence of a scintilla of
24 evidence in support of the [nonmovant’s] position’” is insufficient to defeat a motion for summary
25 judgment. *First Pac. Networks, Inc. v. Atl. Mut. Ins. Co.*, 891 F. Supp. 510, 513–14 (N.D. Cal.
26 1995) (quoting *Liberty Lobby*, 477 U.S. at 252). “‘Where the record taken as a whole could not
27 lead a rational trier of fact to find for the nonmoving party, there is no genuine issue for trial.’”
28 *First Pac. Networks*, 891 F. Supp. at 514 (quoting *Matsushita Elec. Indus. Co. v. Zenith Radio*

1 *Corp.*, 475 U.S. 574, 587 (1986)).

2 **III. DISCUSSION**

3 The Court first addresses the parties' evidentiary objections and requests for judicial notice
4 before considering Plaintiff's motion, followed by the one filed by Defendant.

5 **A. Evidentiary Objections**

6 Both parties have objected to the opposing side's inclusion of new evidence with the reply
7 brief. *See* Pl.'s Obj, ECF 170; Def.'s Obj., ECF 169. "New evidence submitted as part of a reply is
8 improper." *Morris v. Guetta*, No. LA CV12-00684 JAK, 2013 WL 440127, at *8 (C.D. Cal. Feb.
9 4, 2013). Accordingly, both parties' objections are SUSTAINED, and the Court will not consider
10 the declarations and exhibits attached to either reply brief.

11 Defendant further objects to the following evidence offered by Plaintiff in support of his
12 motion for summary judgment: paragraphs 9-24 of the Soneji Declaration, on the basis that the
13 testimony is hearsay, lacks foundation, and lacks personal knowledge; Exhibits A, B, C, D, F, H,
14 and L to the Soneji Declaration, on the basis that they are not properly authenticated; and Video
15 Exhibits 1 through 14, on the basis that they are not properly authenticated and lack foundation.
16 *See* Def's Opp'n 22-25, ECF 161.

17 Defendant additionally objects to the following evidence offered by Plaintiff in his
18 opposition to Defendant's motion for summary judgment: paragraphs 8-13 and 21 of the
19 Declaration of Sabita J. Soneji in support of Plaintiff's opposition, on the basis that they are
20 hearsay; Exhibits A, B, C, D, G, H, I, K, and W to the declaration, on the basis that they are not
21 properly authenticated; and Exhibits E and M, on the basis that they are hearsay. Def's Reply 14-
22 15, ECF 165.

23 "To survive summary judgment, a party does not necessarily have to produce evidence in a
24 form that would be admissible at trial, as long as the party satisfies the requirements of Federal
25 Rules of Civil Procedure 56." *Fraser v. Goodale*, 342 F.3d 1032, 1036-37 (9th Cir. 2003)
26 (quoting *Block v. City of Los Angeles*, 253 F.3d 410, 418-19 (9th Cir. 2001)). At this stage, the
27 focus is on the admissibility of the contents of the evidence, not its form. *Fraser*, 342 F.3d at
28 1036; *see also JL Beverage Co., LLC v. Jim Beam Brands Co.*, 828 F.3d 1098, 1110 (9th Cir.

1 2016) (“[A]t summary judgment a district court may consider hearsay evidence submitted in an
2 inadmissible form, so long as the underlying evidence could be provided in an admissible form at
3 trial, such as by live testimony.”) “Accordingly, district courts in this circuit have routinely
4 overruled authentication and hearsay challenges at the summary stage where the evidence could be
5 presented in an admissible form at trial, following *Fraser*.” *Hodges v. Hertz Corp.*, 351 F. Supp.
6 3d 1227, 1232 (N.D. Cal. 2018) (citations omitted). Accordingly, the Court **OVERRULES**
7 Defendant’s evidentiary objections on the basis that the evidence could be presented in an
8 admissible form at trial.

9 **B. Request for Judicial Notice**

10 Plaintiff requests the Court take judicial notice of several documents. *See* Req. for Judicial
11 Notice, ECF 158. First, Plaintiff requests judicial notice of several documents attached to the
12 Soneji Declaration from the California DRE: Exhibit H, Defendant’s corporate license, list of
13 trade names and branches, and a list of Defendant’s broker-associates as of October 28, 2019;
14 Exhibit L, a list of sales associates affiliated with Defendant as of January 24, 2020; and Exhibit
15 N, real estate license of Dominic Elmo Nicoli. *See* Req. for Judicial Notice. Plaintiff also asks the
16 Court to judicially notice Exhibit D, content from the DRE website. *See id.* Finally, Plaintiff asks
17 the Court to take judicial notice of documents from Defendant’s publicly available website:
18 Exhibit A, About Intero; Exhibit B, Excerpt of Agent List; and Exhibit C; Website Guide. *See id.*
19 Defendant objects to these requests on the basis that it violates this Court’s Standing Order, as this
20 request contains additional arguments that exceeds the Court’s 25-page limit for a summary
21 judgment motion. Def.’s Opp’n 25. The Court does not consider Plaintiff’s arguments offered in
22 this request for judicial notice but does note that Plaintiff properly incorporated his arguments into
23 his reply brief, which complies with the Court’s Standing Order and page limits. *See* Pl.’s Reply
24 14-15, ECF 164.

25 Courts may take judicial notice of matters either that are “generally known within the trial
26 court’s territorial jurisdiction” or that “can be accurately and readily determined from sources
27 whose accuracy cannot reasonably be questioned.” Fed. R. Evid. 201(b). “Specifically, a court
28 may take judicial notice: (1) of matters of public record, (2) that the market was aware of

1 information contained in news articles, and (3) publicly accessible websites whose accuracy and
2 authenticity is not subject to dispute.” *In re Facebook, Inc. Sec. Litig.*, 405 F. Supp. 3d 809, 827
3 (N.D. Cal. 2019) (internal citations and quotation marks omitted). Accordingly, the Court takes
4 judicial notice of Exhibit H, L, and N since DRE materials are matters of public record. The Court
5 takes judicial notice of Exhibit D since the DRE website is publicly accessible, and its accuracy is
6 not in dispute. The Court takes judicial notice of Exhibits A, B, and C from Defendant’s website
7 for the same reason.

8 **C. Plaintiff’s Motion**

9 Plaintiff seeks summary judgment on two discrete issues. First, Plaintiff seeks summary
10 judgment on the issue of whether Defendant is vicariously liable for any calls deemed to be in
11 violation of the TCPA that were made by or on behalf of sales associates and agents affiliated with
12 its corporate-owned real estate offices. Pl.’s Mot. 10-17. The issue of liability—whether the sales
13 associates were affiliated with Defendant at the time the calls were made and whether the calls in
14 question actually violated the TCPA—is reserved for the jury. *Id.* 1. Second, Plaintiff seeks
15 summary judgment in favor of the Internal DNC Class and a finding that Defendant violated 47
16 U.S.C. § 227(c)(2) and 47 C.F.R. § 64.1200(d), which prohibit entities from engaging in
17 telemarketing unless they adopt a do not call policy that meets every enumerated minimum standard
18 set forth in the statute. Pl.’s Mot. 18-24. The issue of the scope of the injunctive relief would be
19 reserved for trial. *Id.* 1. Defendant opposes summary judgment on both discrete issues. *See* Def.’s
20 Opp’n. The Court considers each issue in turn.

21 **i. Vicarious Liability**

22 Plaintiff argues that Defendant is vicariously liable for calls made by its corporate sales
23 associates and agents. Mot. 10-17. Plaintiff has two different theories for finding vicarious
24 liability: one based on apparent authority and another based on California laws that Plaintiff
25 argues are incorporated into federal common law by the Restatement. *Id.* At the March 25, 2021
26 hearing for these motions, Plaintiff’s counsel admitted there was no case law to support this latter
27 theory.

28 Defendant argues that Plaintiff cannot proceed under a vicarious liability theory because it

1 was not plead in the complaint, Def.’s Opp’n 4-5, but the Court disagrees. The complaint pleads a
2 TCPA violation on the basis of calls “made by or on behalf of Defendant,” Compl. ¶ 76, which is
3 sufficient to give Defendant notice of the theory. And Defendant demonstrated at the beginning of
4 the case that it understood Plaintiff was asserting a vicarious liability theory: in the parties’ Rule
5 26(f) case management statement, filed on February 14, 2019, Defendant wrote, “The principal
6 legal issue in this case is whether Intero can be held vicariously liable for phone calls allegedly
7 made by salespersons (independent contractors) that allegedly violated the TCPA.” Joint Case
8 Mgmt. Statement 5, ECF 21. Defendant’s argument now that this is a new theory is disingenuous
9 at best.

10 Defendant further argues that Plaintiff lacks evidence demonstrating Defendant’s liability
11 for these alleged calls, Def.’s Opp’n 5-12, but this mischaracterizes Plaintiff’s motion. Plaintiff is
12 only seeking summary judgment on the narrow issue of whether Defendant “is vicariously liable
13 for any calls deemed to be in violation of the TCPA that were made by or on behalf of agents
14 affiliated with its corporate-owned real estate offices.” Mot. 1. The issues of whether the agents
15 who placed the calls were agents of Defendant at the times the calls were made and whether the
16 calls in question violated the TCPA—the issues Defendant argues in its opposition brief—are not
17 subject to this motion and are explicitly reserved for trial by Plaintiff. Mot. 1, Pl.’s Reply 3-4 n.3.

18 The Court finds that Defendant is vicariously liable for calls made by its corporate sales
19 associates and agents based on apparent authority. The Ninth Circuit has adopted the Federal
20 Communications Commission (FCC) construction of the TCPA that holds “[c]alls placed by an
21 agent of the telemarketer are treated as if the telemarketer itself placed the call,” and actions under
22 the TCPA “incorporate federal common law agency principles of vicarious liability.” *Kristensen v.*
23 *Credit Payment Servs. Inc.*, 879 F.3d 1010, 1014 (9th Cir. 2018) (alteration in original) (internal
24 quotations and citations omitted). The Ninth Circuit “relies on the Restatement (Third) of Agency
25 as the federal common law of agency” for these actions. *Id.*

26 “Apparent authority holds a principal accountable for the results of third-party beliefs
27 about an actor’s authority to act as an agent when the belief is reasonable and is traceable to a
28 manifestation of the principal.” Restatement (Third) Of Agency § 2.03 cmt. c (Am. L. Inst. 2006);

1 “The definition thus applies to actors who appear to be agents but are not, as well as to agents who
2 act beyond the scope of their actual authority.” *Id.* § 2.03 cmt. a. Apparent authority ensures, “[a]
3 principal may not choose to act through agents whom it has clothed with the trappings of authority
4 and then determine at a later time whether the consequences of their acts offer an advantage.” *Id.* §
5 2.03 cmt. c.

6 Plaintiff presents several pieces of evidence to prove a manifestation on Defendant’s part
7 that would lead a reasonable person to believe the sales associates were acting under its authority.
8 For example, Defendant listed the names of its agents on its website. Ex. B, Excerpt of Agent List;
9 Soneji Decl., Ex. C, Website Guide, ECF 157-1. Defendant also submitted the names of its
10 associates to the California DRE. Soneji Decl., Ex. H, DRE list of associates, ECF 157-1. As a
11 matter of law, these manifestations, which are traceable to Defendant, the principal, are sufficient
12 to create apparent authority. *See* Restatement § 2.03 cmt. c.

13 Additionally, the principal’s manifestations that give rise to apparent authority may consist
14 of “directions to the agent to tell something to the third person, or the granting of permission to the
15 agent to perform acts ... under circumstances which create in him a reputation of authority. ...”
16 *Mavrix Photographs, LLC v. Livejournal, Inc.*, 873 F.3d 1045, 1055 (9th Cir. 2017) (alteration in
17 original) (quoting *Hawaiian Paradise Park Corp. v. Friendly Broad. Co.*, 414 F.2d 750, 756 (9th
18 Cir. 1969)). Here, Plaintiff has presented evidence that Defendant gave its sales associates
19 permission to solicit real estate clients on Defendant’s behalf and using its name. Soneji Decl., Ex.
20 G, Independent Contractor Agreement, at IN 0042 ¶ 4; Ex. J, 2018 Intero Policy Manual, at IN
21 0120, 0127, ECF 157-1. Defendant’s training materials instructed its associates to identify
22 themselves as being associated with Defendant when making sales calls. Ex. 10, Passion Punch
23 Training Clips 2:11-14, ECF 179-10 (“But when I call, I’m delivering a lot of energy and
24 enthusiasm on the phone. Hey, it’s Albert Garibaldi, Intero Real Estate, how are you?”); see also
25 Soneji Decl., Ex. Q, Tognoli Dep. 154:3-155:7 (encouraging sales associates and brokers to
26 promote their association with Defendant). Accordingly, the Court finds that these manifestations
27 made by Defendant established that its sales associates had apparent authority to act on its behalf.

28 Defendant argues that Plaintiff has not offered any evidence that a “reasonable person

1 would believe that any of the sales associates who allegedly made the calls had authority to do so
2 on behalf of Intero. Def.’s Opp’n 7-8. The Court disagrees. The Court also disagrees with
3 Defendant that this is a subjective standard, *see* Def.’s Opp’n 7-8, as apparent authority uses an
4 objective, “reasonable person” standard. *United States v. Chavez*, 673 F. App’x 754, 756 (9th Cir.
5 2016); *see also Edwards v. Ford Motor Co.*, 603 F. App’x 538, 541 (finding “reasonable person”
6 standard is an objective one), *Kristensen v. Credit Payment Servs.*, 12 F. Supp. 3d 1292, 1306 (D.
7 Nev. 2014) (Because the inquiry is limited to how a reasonable person would perceive the text
8 message at issue, there is no need to determine how individual class members perceived the text
9 message or the successive web pages they may have visited. Agency can be resolved on a class-
10 wide basis.”).

11 The Court also disagrees with Defendant’s argument that Plaintiff has no evidence of any
12 manifestation by Defendant that would lead any class member to reasonably believe that these
13 sales associates had the authority to make these calls on behalf of Defendant. *See* Def.’s Opp’n 9-
14 12. As stated above, the Court finds Plaintiff has offered several pieces of evidence that would
15 lead a reasonable person to believe the sales associate had apparent authority. *See, e.g.*, Ex. 10,
16 Passion Punch Training Clips 2:12-13 (“Hey, it’s Albert Garibaldi, Intero Real Estate, how are
17 you?”). The amount of evidence presented by Plaintiff distinguishes this case from *McDermet v.*
18 *DirectTV, LLC*, cited by Defendants. No. CV 19-11322-FDS, 2021 WL 217336, at *10 (D. Mass.
19 Jan. 21, 2021). That court found that “[t]he fact that the authorized retailers could use defendants’
20 trademarks is not sufficient to establish apparent authority,” *id.*, but Plaintiff here has presented
21 evidence that goes beyond just using Defendant’s name. *See, e.g.*, Ex. B, Excerpt of Agent List;
22 Ex. C, Website Guide; Ex. G, Independent Contractor Agreement.

23 Defendant’s arguments in opposition to Plaintiff’s apparent authority theory are all based
24 on an alleged lack of evidence, arguments the Court has found contrary to the record before it.
25 Defendant does not present any evidence of its own to show a genuine issue of material fact.
26 Therefore, the Court GRANTS summary judgment for Plaintiff and finds that, as a matter of law,
27 Defendant is vicariously liable under apparent authority for calls made by its corporate agents and
28 sales associates. The issues of whether particular agents and sales associates were agents of

1 Defendant at the time the calls were made and whether the calls violated the TCPA will be
2 decided at trial.

3 **ii. Defendant’s Do Not Call Policy**

4 Plaintiff also seeks summary judgment on the issue of whether Defendant is liable for
5 violations of the TCPA’s requirements that it maintain an internal do-not call-list that meets every
6 enumerated minimum standard set forth in 47 U.S.C. § 227(c)(5) and 47 C.F.R. § 64.1200(d). Pl.’s
7 Mot. 18-24.

8 “The TCPA affords a private right of action to any ‘person who has received more than
9 one telephone call within any 12-month period by or on behalf of the same entity in violation of’
10 relevant regulations.” *Izor v. Abacus Data Sys., Inc.*, No. 19-CV-01057-HSG, 2019 WL 3555110,
11 at *1 (N.D. Cal. Aug. 5, 2019) (citing 47 U.S.C. § 227(c)(5)). One such regulation is 47 C.F.R. §
12 64.1200(d), which states, “No person or entity shall initiate any call for telemarketing purposes to
13 a residential telephone subscriber unless such person or entity has instituted procedures for
14 maintaining a list of persons who request not to receive telemarketing calls made by or on behalf
15 of that person or entity.” 47 C.F.R. § 64.1200(d). The regulation then enumerates six minimum
16 standards that the instituted procedures must meet. *Id.* They include maintaining a written policy
17 for maintaining a do-not-call list, *id.* § 64.1200(d)(1), and training of personnel engaged in
18 telemarketing: “Personnel engaged in any aspect of telemarketing must be informed and trained in
19 the existence and use of the do-not-call list.” *Id.* § 64.1200(d)(2).

20 “[I]mplementation of adequate procedures is an affirmative defense.” *Izor*, 2019 WL
21 3555110, at *2 (citing 47 U.S.C. § 227(c)(5) (“It shall be an affirmative defense in any action
22 brought under this paragraph that the defendant has established and implemented, with due care,
23 reasonable practices and procedures to effectively prevent telephone solicitations in violation of
24 the regulations prescribed under this subsection.”)).

25 Plaintiff argues there is no evidence that Defendant had a written policy for maintaining a
26 do-not-call list—a separate requirement from maintaining the list itself—as required by 47 C.F.R.
27 § 64.1200(d)(1). Pl.’s Mot. 20-22. Plaintiff also argues that the evidence shows that Defendant did
28 not train its telemarketers as required by 47 C.F.R. § 64.1200(d)(2). Pl.’s Mot. 22-23; Soneji

1 Decl., Ex. O, Interrogatories Response at 3, ECF 157-1 (“Defendant states that to the best of its
2 knowledge, its legal department has not conducted any branch training sessions relating to the “Do
3 Not Call” list, as referenced on page IN 0019 of the Broker/Agency Policy Manual”); Soneji
4 Decl., Ex. P, Dep. of John Thompson 133:21-134:4, ECF 157-1 (stating no training was held
5 outside of the legal department, either).

6 Defendant argues that these calls were not made for telemarketing purposes and that
7 Plaintiff has presented no evidence that these calls were made to residential telephone subscribers,
8 which are both required to trigger a violation of 47 C.F.R. § 64.1200(d). Def.’s Opp’n 18-20. The
9 regulation defines telemarketing as the “initiation of a telephone call or message for the purpose of
10 encouraging the purchase or rental of, or investment in, property, goods, or services, which is
11 transmitted to any person.” 47 C.F.R. § 64.1200(f)(13). The Ninth Circuit has approached
12 deciding what constitutes telemarketing “with a measure of common sense.” *Chesbro v. Best Buy*
13 *Stores, L.P.*, 705 F.3d 913, 918 (9th Cir. 2012). Plaintiff cites an FCC decision clarifying the
14 TCPA rules and regulations that states, “a telephone solicitation would include calls by real estate
15 agents to property owners for the purpose of offering their services to the owner, whether the
16 property listing has lapsed or not.” Rules and Regulations Implementing the Telephone Consumer
17 Protection Act of 1991, 70 Fed. Reg. 19330-01, 19331 (April 13, 2005). Plaintiff also has
18 presented evidence from Defendant’s training videos demonstrate these calls were telemarketing
19 calls. *See, e.g.*, Ex. 2, Jason Traina Training Clips 2:6-3:7, ECF 179; Ex. 13, Dominic Nicoli
20 Phone Prospecting Training 3 Clips 2:15-3:4, ECF 179. Defendant argues that under *Chesbro*, a
21 court cannot decide as a matter of law that a call is a telemarketing call without any evidence as to
22 what was said on the call. Def.’s Opp’n 19 (citing *Chesbro*, 705 F.3d at 916 (analyzing undisputed
23 script)).

24 As to the issue of whether these calls were received by residential telephone subscribers,
25 Defendant cites Plaintiff’s deposition as evidence that his number is not a residential number
26 covered by the TCPA since he is a landlord and uses both of his phone numbers to run his
27 business. Def.’s Chinitz Dep. 19:17-20:20, 30:13-31:13, 31:24-32:13, 35:22-36:6, 36:17-37:25.
28 Plaintiff argues that his line is residential, even if it is possibly used to communicate with the

1 renters of the single rental property he maintains on his residential lot. Pl.’s Reply 10-11; Ex. X,
2 Pl.’s Chinitz Dep. 35:2-24.

3 The Court finds disputed issues of fact prevent it from ruling Defendant is liable for
4 violations of the TCPA’s requirements that it maintain an internal do-not call-list under 47 U.S.C.
5 § 227(c)(5) and 47 C.F.R. § 64.1200(d) because of the threshold issues of whether telemarketing
6 calls were made to residential telephone subscribers to trigger liability under this statute and
7 regulation. Accordingly, summary judgment is DENIED.

8 **iii. Conclusion**

9 The Court GRANTS summary judgment for Plaintiff and finds that Defendant is
10 vicariously liable under apparent authority for calls made by its corporate agents and sales
11 associates. The Court DENIES summary judgment on the issue of whether Defendant is liable for
12 violations of the TCPA’s requirements that it maintain a proper internal do-not call-list under 47
13 U.S.C. § 227(c)(5) and 47 C.F.R. § 64.1200(d).

14 **D. Defendant’s Motion**

15 Defendant filed its own summary judgment motion, *see* Def.’s Mot. The Court DENIES
16 the motion as to the claims brought under the TCPA and GRANTS the motion as to Plaintiff’s
17 claim under California’s Unfair Competition Law, Cal. Bus. & Prof. Code § 17200, *et seq.*

18 **i. TCPA Claims**

19 Defendant’s arguments regarding Plaintiff’s claims under the TCPA overlap substantially
20 with the issues the Court already addressed when evaluating Plaintiff’s motion. Defendant argues
21 that it is not liable for the calls at issue in this case, Def.’s Mot. 8-16, an argument which the Court
22 has already decided in finding that Defendant is vicariously liable for the calls made by its
23 corporate agents and sales associates. The Court finds that Plaintiff has presented evidence that the
24 calls at issue in this case were initiated by Defendant’s sales associates, which is sufficient to
25 defeat summary judgment. Decl. of Sabita J. Soneji (“Soneji Opp’n Decl.”) ¶¶ 8-14, 21.

26 Next, Defendant argues that there is no evidence that the calls at issue were telephone
27 solicitations or that they were made for telemarketing purposes. Def.’s Mot. 12-13. As the Court
28 identified above, Plaintiff has presented evidence that the calls were solicitations made for

1 telemarketing purposes. Ex. 2, Jason Traina Training Clips 2:6-3:7; Ex. 13, Dominic Nicoli Phone
2 Prospecting Training 3 Clips 2:15-3:4; Ex. Z, Dep. of Chinitz in Opp'n 169:5-171:1, ECF 160-1.

3 Defendant argues another point covered in Plaintiff's motion when it claims there is no
4 evidence that any calls were placed to residential telephone subscribers or received by residential
5 telephone subscribers who registered their numbers with the National Do-Not-Call Registry
6 ("NDNCR"). Def's Mot. 17-21. As mentioned above, the Court finds a disputed issue of fact as to
7 whether Plaintiff's number a residential telephone line under the TCPA. Plaintiff also presents
8 deposition testimony from one of Defendant's sales associates that establishes that he calls people
9 who are selling their home on their own, without a realtor. Soneji Opp'n Decl., Ex. Q, Dep. of
10 Dominic Nicoli 94:3-22, 98:17-101:3, ECF 160-1. The Court repeats the common-sense
11 assumption that residential real estate is sold by individuals, not businesses. Additionally,
12 Plaintiff's expert report, which the Court accepted as evidence over the objections of Defendant at
13 both class certification, Class Cert. Order 10-12, and the reconsideration of that decision, Order
14 Den. Recons. 2-5, creates a triable issue of fact as to whether the calls were made to residential
15 lines on the NDNCR. *See* Verkhovskaya Rep. Defendant's arguments about the report go to the
16 weight of the evidence, not its admissibility, and Defendant is welcome to attack the report at trial.

17 Defendant argues it is entitled to summary judgment on the injunctive relief claims of both
18 classes. Def.'s Mot. 22-24. Defendant argues that the complaint does not "pray for injunctive relief
19 on behalf of either class," a contention that is inaccurate. *See* Compl. ¶¶ 80, 91. Defendant argues
20 there is no evidence that any person on its internal do-not-call list using a non-business line
21 received more than one call from Defendant in a 12-month period. Def.'s Mot. 22-24. However,
22 Plaintiff has identified evidence showing that he was on Defendant's do-not-call list but continued
23 to receive calls in a 12-month period. Ex. Z, Dep. of Chinitz in Opp'n 168:7-171:13; Decl. of
24 Heather Wang, Ex. 1, Interdo Not Call List, ECF 159-1. Additionally, as the Court previously
25 established, arguments about the minimum standards required for an internal do-not-call list under
26 47 C.F.R. 64.1200 go to an affirmative defense for which Defendant bears the burden of proof.
27 For this reason, Defendant's arguments that Plaintiff has not presented evidence about
28 Defendant's internal do-not-call list are unavailing. *See* Def.'s Mot. 23-24. Accordingly,

1 Defendant’s motion seeking summary judgment on Plaintiff’s TCPA claims is DENIED.

2 **ii. UCL Claim**

3 Finally, Defendant argues that summary judgment is warranted on Plaintiff’s UCL claim
4 because Plaintiff and the classes lack standing to bring this claim. Def.’s Mot. 24-25. Plaintiff does
5 not respond to this argument.

6 Whether a UCL claim is actionable turns first on a plaintiff’s standing to bring it. *Huynh v.*
7 *Quora, Inc.*, No. 5:18-CV-07597-BLF, 2020 WL 7495097, at *17 (N.D. Cal. Dec. 21, 2020)
8 (citing *In re Anthem, Inc. Data Breach Litig.*, 162 F. Supp. 3d 953, 985 (2016)). To establish
9 standing for a UCL claim, a plaintiff must demonstrate that the alleged unfair competition caused
10 him or her to personally lose money or property, i.e., suffer economic injury-in-fact. *In re Yahoo!*
11 *Inc. Customer Data Sec. Litig.*, 313 F. Supp. 3d 1113 (N.D. Cal. 2018); Cal. Bus. & Prof. Code §
12 17204; *Kwikset Corp. v. Super. Ct.*, 51 Cal. 4th 310, 322-27 (2011). Economic injury-in-fact can
13 occur where a defendant’s wrongful conduct requires the plaintiff to “enter into a transaction,
14 costing money or property, that would otherwise have been unnecessary.” *Kwikset*, 51 Cal. 4th at
15 323. Defendant argues that there is no evidence that Plaintiff lost money or property. Def’s Mot.
16 24. Plaintiff does not respond to this argument or present any evidence demonstrating an economic
17 injury-in-fact. For this reason, summary judgment is GRANTED for Defendant on Plaintiff’s UCL
18 claim.

19

20 **IV. ORDER**

21 For the foregoing reasons, IT IS HEREBY ORDERED that:

- 22 1. Summary Judgment is GRANTED for Plaintiff on the first issue that Defendant is
23 vicariously liable for calls made by its corporate agents and sales associates, with the
24 issue of whether these calls violated the TCPA to be determined at trial;
- 25 2. Summary Judgment is DENIED on Plaintiff’s second issue whether Defendant is liable
26 for violations of the TCPA’s requirements that it maintain an internal do-not call-list
27 that meets every enumerated minimum standard set forth in the under 47 U.S.C. §
28 227(c)(5) and 47 C.F.R. § 64.1200(d);

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3. Summary Judgment is DENIED for Defendant on Plaintiff's TCPA claims; and
4. Summary Judgment is GRANTED for Defendant on Plaintiff's UCL claim.

Dated: April 12, 2021



BETH LABSON FREEMAN
United States District Judge