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**UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA**

VICTOR PARRA JR.,

Plaintiff,

vs.

R. HERNANDEZ, Warden, et al.,

Defendant.

CASE NO. 08-CV-0191 H (CAB)

**ORDER**

**(1) ADOPTING IN PART  
REPORT AND  
RECOMMENDATIONS  
[Doc. Nos. 19, 40]**

**(2) GRANTING IN PART  
DEFENDANTS' MOTIONS TO  
DISMISS  
[Doc. Nos. 12, 14, 39]**

On January 31, 2008, Plaintiff filed a complaint under the Civil Rights Act, 42 U.S.C. § 1983 alleging constitutional violations against Defendants. (Doc. No. 1.) On May 23, 2008, Defendants P. Cowan, R. Hernandez, R. Limon, and W. Liles filed a motion to dismiss the complaint. (Doc. No. 12.) Defendant CDCR filed its motion to dismiss on July 10, 2008. (Doc. No. 14.) On July 21, 2008, Plaintiff filed a response to Defendants' motion to dismiss. (Doc. No. 23.) On July 22, 2008, the Magistrate Judge issued a Report and Recommendation that Defendants' motions to dismiss be granted. (Doc. No. 19.) On August 4, 2008, Plaintiff filed a document that the Court construed as an objection to the Report and Recommendation. (Doc. No. 25.) Defendant Cota filed his motion to dismiss on October 2, 2008. (Doc. No. 39.) On November 10, 2008, the Magistrate Judge issued a Report and Recommendation that

1 Cota's motion to dismiss be granted. (Doc. No. 40.) Plaintiff filed an objection to the Report  
2 and Recommendation on December 4, 2008. (Doc. No. 41.) For the following reasons, the  
3 Court adopts in part the Report and Recommendations of the Magistrate Judge and grants in  
4 part Defendants' motions to dismiss.

5 (1) The Court dismisses Plaintiff's first cause of action for retaliation as to all Defendants  
6 and denies leave to amend.

7 (2) The Court dismisses Plaintiff's first, second, and third causes of action for Eighth  
8 Amendment violations as to Defendants Liles, Limon and Cota and grants leave to  
9 amend.

10 (3) The Court dismisses Plaintiff's fourth cause of action for unreasonable seizure as to all  
11 Defendants and denies leave to amend.

12 (4) The Court dismisses Plaintiff's fifth and seventh causes of action for due process  
13 violations as to Defendants Liles, Limon and Cota and grants leave to amend.

14 (5) The Court dismisses Plaintiff's sixth cause of action as to all Defendants and denies  
15 leave to amend.

16 (6) The Court dismisses Plaintiff's eighth cause of action regarding classification and  
17 denies leave to amend.

18 (7) The Court dismisses Plaintiff's ninth cause of action for unreasonable seizure as to all  
19 Defendants and denies leave to amend.

20 (8) The Court dismisses with prejudice all claims against the California Department of  
21 Corrections and Rehabilitation (the "CDCR").

22 (9) The Court dismisses Plaintiff's tenth cause of action and denies leave to amend.

23 (10) The Court dismisses Plaintiff's eleventh, twelfth, and thirteenth causes of action as to  
24 all Defendants and grants leave to amend as to all Defendants other than the CDCR.

25 (11) The Court dismisses Plaintiff's fourteenth cause of action as to Defendants Liles,  
26 Limon and Cota and grants leave to amend.

27 (12) Court dismisses Plaintiff's seventeenth cause of action as to all Defendants and denies  
28 leave to amend.

1 (13) The Court dismisses Plaintiff's eighteenth cause of action as to Defendants Liles,  
2 Limon and Cota and grants leave to amend.  
3 Plaintiff may submit an amended complaint remedying the highlighted deficiencies no later  
4 than **May 4, 2009**. Where the Court has denied leave to amend, Plaintiff would be required  
5 to submit along with his amended complaint a motion for reconsideration based on new facts  
6 or new law to maintain such claims.

### 7 Background

8 At all times relevant to the Complaint, Plaintiff was incarcerated at Richard J. Donovan  
9 State Correctional Facility ("Donovan"). Plaintiff alleges that he suffers from an anxiety  
10 disorder and has been assigned a "safety concerns" classification from the prison. (Compl.  
11 ¶¶ 2, 13.)

12 The Complaint alleges that, on or about September 28, 2006, Defendants Limon and  
13 Liles, enforcing "Operational Plan #85," ordered Plaintiff to sign a double cell agreement and  
14 share a cell with another inmate named Duran, who was in the general population. (Compl.  
15 ¶¶ 1-3.) Plaintiff had shared a cell with at least one general population inmate in the past.  
16 (Compl. ¶ 49.) However, Plaintiff refused to double cell with Duran, explaining that he feared  
17 Duran would assault him. (Compl. ¶ 4.) Limon and Liles warned Plaintiff that, if he did not  
18 sign the double cell agreement, he would be issued a Rule Violation Report ("RVR") placed  
19 on yard hold and moved to Unit 8, where there are no yard or library services. (Compl. ¶ 3.)  
20 Plaintiff then agreed to double cell with Duran, but would not sign the agreement form.  
21 (Compl. ¶ 6.)

22 On October 4, 2006, Plaintiff was formally issued an RVR for refusing an order to  
23 double cell. (Compl. Ex. A.) Plaintiff states that, on October 9, 2006, he was transferred to  
24 Unit 8. (Compl. Ex. B at 3.) On October 30, 2006, following a hearing conducted at Donovan,  
25 the Hearing Officer found Plaintiff not guilty of the rule violation and ordered that the RVR  
26 be removed from Plaintiff's central file. (Compl. Ex. A at 2.) The Hearing Officer noted that  
27 Plaintiff was in compliance at the time of the hearing and that a central file review should have  
28 been conducted regarding Plaintiff's claims. (Id.) The Hearing Officer concluded that no

1 further disciplinary action was necessary. (Id.)

2 While on yard hold and while housed in Unit 8, Plaintiff was not allowed any time in  
3 the exercise yard. (Compl. ¶ 8.) On January 1, 2007, Plaintiff was transferred to Unit 7.  
4 (Compl. ¶ 15.) There, from January 1, 2007 through April 2007, Plaintiff was allowed less  
5 than five hours of exercise yard time per week. (Compl. ¶¶ 8, 15.)

## 6 Discussion

7 Based on these events, Plaintiff alleges multiple causes of action under the First, Fourth,  
8 Eighth, and Fourteenth Amendments, as well as several state laws. Defendants move for the  
9 dismissal of all claims against Defendants Limon, Liles, Cota, and the CDCR, and for the  
10 dismissal of certain claims against Defendants Cowan and Hernandez.

### 11 **I. Motion to Dismiss – Legal Standard**

12 Rule 12(b)(6) of the Federal Rules of Civil Procedure provides that a complaint may  
13 be dismissed for “failure to state a claim upon which relief may be granted.” Fed. R. Civ. P.  
14 12(b)(6). A complaint may be dismissed as a matter of law if it lacks a cognizable legal theory  
15 or states insufficient facts under a cognizable legal theory. Robertson v. Dean Witter  
16 Reynolds, Inc., 749 F.2d 530, 534 (9th Cir. 1984). The Supreme Court has stated that the  
17 factual allegations of a complaint must be “enough to raise a right to relief above the  
18 speculative level.” Bell Atlantic Corp. v. Twombly, 127 S.Ct. 1955, 1965 (2007). If the  
19 complaint fails to “state a claim for relief that is plausible on its face,” it should be dismissed.  
20 Twombly, 127 S. Ct. at 1960.

21 When a civil rights plaintiff appears pro se, courts construe the pleadings liberally.  
22 Karim-Panahi v. Los Angeles Police Dept., 839 F.2d 621, 623 (9th Cir. 1988). However,  
23 courts “may not supply essential elements of the claim that were not initially pled” and are “not  
24 required to accept legal conclusions cast in the form of factual allegations if those conclusions  
25 cannot reasonably be drawn from the facts alleged.” Ivey v. Bd. of Regents of Univ. of  
26 Alaska, 673 F.2d 266, 268 (9th Cir. 1982); Clegg v. Cult Awareness Network, 18 F.3d 752,  
27 754-55 (9th Cir. 1994). In ruling on Defendants’ motions to dismiss, the Court applies this  
28 standard to each challenged cause of action.

1 In general, the scope of review on a motion to dismiss for failure to state a claim is  
2 limited to the contents of the complaint. Marder v. Lopez, 450 F.3d 445, 448 (9th Cir. 2006).  
3 However, a court may also consider “exhibits attached to the complaint and matter properly  
4 subject to judicial notice.” Swartz v. KPMG LLP, 476 F.3d 756, 763 (9th Cir. 2007).

## 5 **II. Plaintiff’s Eighth Amendment Claims (Counts 1-3)**

6 Plaintiff’s first, second and third counts purport to allege causes of action for violation  
7 of Plaintiff’s rights under the Eighth Amendment. Plaintiff argues that his lack of exercise  
8 yard time and library access constitute cruel and unusual punishment. Plaintiff alleges that the  
9 individual Defendants were deliberately indifferent to Plaintiff’s anxiety disorder when they  
10 subjected him to the conditions in Units 7 and 8.

11 Generally, the Eighth Amendment prohibits “excessive” punishment that involves “the  
12 unnecessary and wanton infliction of pain” or is “grossly out of proportion to the severity of  
13 the crime.” Gregg v. Georgia, 428 U.S. 153, 173 (1976). The Eighth Amendment also  
14 requires prison officials to provide “humane conditions of confinement” and ensure that  
15 inmates receive “adequate food, clothing, shelter, and medical care.” Farmer v. Brennan, 511  
16 U.S. 825, 832 (1994).

17 “[A] prison official violates the Eighth Amendment only when two requirements are  
18 met. First, the deprivation alleged must be, objectively, sufficiently serious.” Farmer, 511  
19 U.S. at 834. Here, Plaintiff alleges a deprivation of outdoor exercise. “Exercise has been  
20 determined to be one of the basic human necessities protected by the Eighth Amendment” and  
21 “the lack of outside exercise for extended periods is a sufficiently serious deprivation” to  
22 satisfy the objective test. LeMaire v. Maass, 12 F.3d 1444, 1457 (9th Cir. 1993).

23 However, the Eighth Amendment “does not outlaw cruel and unusual ‘conditions;’ it  
24 outlaws cruel and unusual ‘punishments.’” Farmer, 511 U.S. at 837. Accordingly, to establish  
25 an Eighth Amendment violation, an inmate must show that the prison official subjectively had  
26 a “sufficiently culpable state of mind” in causing the deprivation. Id. at 834. In prison  
27 conditions cases, the required state of mind is one of “deliberate indifference to inmate health  
28 or safety.” Id. (internal quotes omitted). Additionally, when a plaintiff seeks to hold an

1 individual liable for damages based on an Eighth Amendment violation, courts must engage  
2 in a causation inquiry focusing on “whether the individual defendant was in a position to take  
3 steps to avert [the harm] but failed to do so intentionally or with deliberate indifference.” Leer  
4 v. Murphy, 844 F.2d 628, 633 (9th Cir. 1988). This inquiry must account for “the duties,  
5 discretion, and means of each defendant.” Id. at 633-34.

6 In this case, the Complaint states that Defendants Limon and Liles are correctional  
7 officers, not prison administrators. According to the Complaint, Limon’s and Liles’s only  
8 actions toward Plaintiff consisted of them ordering Plaintiff to double cell under Operational  
9 Plan #85, warning him of the consequences if he refused, and issuing Plaintiff and RVR in  
10 response to his refusal. (Compl. ¶¶ 1-7, Ex. A.) Such factual allegations do not show that  
11 Limon and Liles were individually in a position to take steps to avert the harm allegedly  
12 suffered by Plaintiff but failed to do so with the required culpable state of mind. See id.  
13 Plaintiff alleges no facts showing that Limon and Liles were responsible for Operational Plan  
14 #85 or the conditions in Unit 8. Considering the duties and discretion of a correctional officer,  
15 there is an insufficient causal link between Limon’s and Liles’s actions and Plaintiff’s alleged  
16 deprivation.

17 Plaintiff’s Complaint states that Defendant Cota is the Facility Two Captain at the  
18 prison. (Compl. ¶ 11, Ex. A.) Plaintiff alleges that, in that capacity, Defendant Cota worked  
19 with the warden and assistant warden to create the conditions in Unit 8. (Compl. ¶ 11, 13.)  
20 However, Plaintiff does not explain what it means to be a Facility Captain or explain Cota’s  
21 role in creating those conditions. A plaintiff must plead more than conclusory allegations to  
22 show “plausible liability” and avoid dismissal. Bell Atlantic Corp. v. Twombly 127 S. Ct.  
23 1955, 1966 n.5 (2007).

24 Accordingly, the Court grants Defendants’ motion to dismiss Plaintiff’s Eighth  
25 Amendment claims as to Defendants Liles, Limon and Cota. Plaintiff’s Eighth Amendment  
26 claims against Defendants Liles, Limon and Cota in Counts 1 through 3 are dismissed with  
27 leave to amend.

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1 **III. Plaintiff’s First Amendment Retaliation Claim (Count 1)**

2 In a single paragraph, the Complaint alleges that Defendants’ actions constituted  
3 retaliation for the exercise of a protected right in violation of Plaintiff’s First Amendment  
4 rights. (Compl. ¶ 9.) For an inmate to make out a viable cause of action for First Amendment  
5 retaliation, his claim must contain “five basic elements: (1) An assertion that a state actor took  
6 some adverse action against an inmate (2) because of (3) that prisoner's protected conduct, and  
7 that such action (4) chilled the inmate's exercise of his First Amendment rights, and (5) the  
8 action did not reasonably advance a legitimate correctional goal.” Rhodes v. Robinson, 408  
9 F.3d 559, 567-68 (9th Cir. 2005). With respect to the fourth element, “harm that is more than  
10 minimal will almost always have a chilling effect.” Id. at 567 n.11.

11 However, a Plaintiff “must allege both that the type of activity he engaged in was  
12 protected under the first amendment and that the state impermissibly infringed on his right to  
13 engage in the protected activity.” Rizzo v. Dawson, 778 F.2d 527, 531 (9th Cir. 1985). Here,  
14 instead of relying on rights afforded by the First Amendment, Plaintiff asserts rights under  
15 California Civil Code § 43, which states only that “every person has . . . the right of protection  
16 from bodily restraint or harm.” (Compl. ¶ 9.); Cal. Civ. Code § 43. The First Amendment  
17 provides “freedoms of speech, press, religion, assembly, association, and petition for redress  
18 of grievances.” Malloy v. Hogan, 378 U.S. 1, 5 (1964). Plaintiff’s refusal to share a cell does  
19 not constitute protected speech or conduct under the First Amendment.

20 Accordingly, the Court grants Defendants’ motions to dismiss as to Plaintiff’s  
21 retaliation claim in Count 1 and dismisses that claim as to all Defendants without leave to  
22 amend because further amendment would be futile. See Lopez v. Smith, 203 F.3d 1122, 1127  
23 (9th Cir. 2000).

24 **IV. Plaintiff’s Fourth Amendment Search & Seizure Claim (Count 4)**

25 The Complaint alleges that Defendants “violated Plaintiff’s Fourth Amendment right  
26 to be free from unreasonable seizures” when they removed him from Unit 6 and placed him  
27 in Unit 8. (Compl. ¶ 24-28.) In objecting to the Magistrate Judge’s Report and  
28 Recommendation, Plaintiff cites authority that is ultimately unavailing. Two of Plaintiff’s

1 cited cases do not involve incarcerated individuals. Brower v. County of Inyo, 489 U.S. 593  
2 (1989); Ganwich v. Knapp, 319 F.3d 1115 (9th Cir. 2003). These cases are minimally  
3 instructive here, as the Supreme Court has held that the Fourth Amendment does not provide  
4 full protection to prisoners. See Hudson v. Palmer, 468 U.S. 517, 528 n.8 (1984) (stating that  
5 the Fourth Amendment does not proscribe unreasonable searches or seizures of property in  
6 prison). Plaintiff's third case states that, notwithstanding Hudson, the Fourth Amendment right  
7 to be free from unreasonable searches and seizures "extends to incarcerated prisoners," but  
8 goes on to say that reasonableness must be "determined by reference to the prison context."  
9 Thompson v. Souza, 111 F.3d 694, 699 (9th Cir. 1997). In the prison context, the Ninth  
10 Circuit has held that a Fourth Amendment claim based on a prisoner transfer "has no basis in  
11 law," even when "the degree of confinement may be different and prison life may be more  
12 disagreeable in one institution than in another." Rizzo v. Dawson, 778 F.2d 527, 530 (9th Cir.  
13 1985).

14 In light of Rizzo, Plaintiff may not assert a Fourth Amendment violation based merely  
15 on his transfer from one unit to another. That Unit 8 prisoners experience a greater degree of  
16 confinement does not change the analysis. Accordingly, the Court dismisses Plaintiff's fourth  
17 cause of action as to all Defendants and denies leave to amend because further amendment  
18 would be futile. See Lopez, 203 F.3d at 1127.

19 **V. Plaintiff's Due Process Claims for Deprivation of Access (Counts 5 & 7)**

20 In Counts 5 and 7, Plaintiff alleges that Defendants Limon, Liles and Cota violated his  
21 Fourteenth Amendment due process rights when he was transferred to Unit 8 and lost access  
22 to outdoor exercise and the library. (Compl. ¶¶ 29-35, 43-46.) Plaintiff contends that  
23 Defendants should have conducted a review of his situation and formally adjudicated his guilt  
24 before effecting the transfer. (Compl. ¶¶ 30, 43.)

25 However, the "requirements of procedural due process apply only to the deprivation of  
26 interests encompassed by the Fourteenth Amendment's protection of liberty and property."  
27 Burnsworth v. Gunderson, 179 F.3d 771, 774 (9th Cir. 1999). A prisoner possesses a liberty  
28 interest "when a change occurs in confinement that imposes an 'atypical and significant



1 hardship . . . in relation to the ordinary incidents of prison life.” Resnick v. Hayes, 213 F.3d  
2 443, 448 (9th Cir. 2000) (quoting Sandin v. Conner, 515 U.S. 472, 484 (1995)). The Ninth  
3 Circuit has held that a prisoner does not suffer a due process violation when he is placed in a  
4 disciplinary segregation unit pending a disciplinary hearing, even when this move deprives the  
5 prisoner of outdoor exercise and access to the prison library. May v. Baldwin, 109 F.3d 557,  
6 565 (9th Cir. 1997). Prisoners have “no liberty interest in freedom from state action taken  
7 within the sentence imposed” and “administrative segregation falls within the terms of  
8 confinement ordinarily contemplated by a sentence.” Id. (quoting Sandin, 515 U.S. at 480).

9 Here, as in May, Plaintiff alleges that the actions of Limon, Liles and Cota led to his  
10 being deprived of outdoor exercise beginning September 25 or 28, 2006. (Compl. ¶¶ 7, 8; Ex.  
11 A.) Plaintiff was transferred to Unit 8 on October 9, 2006. (Compl. Ex. B at 3.) On October  
12 30, 2006, following a hearing conducted at Donovan, the Hearing Officer found Plaintiff not  
13 guilty of the rule violation, ordered that the RVR be removed from Plaintiff’s central file, and  
14 concluded that no further discipline was necessary. (Compl. Ex. A at 2.) Plaintiff’s lack of  
15 outdoor exercise following that hearing cannot be traced to any alleged action on the part of  
16 Limon, Liles or Cota. Even assuming the correctional officers were responsible for Plaintiff’s  
17 yard hold and placement in Unit 8 pending the hearing, their actions resulted in only 32 days  
18 without yard privileges and 21 days in Unit 8. This short term deprivation cannot form the  
19 basis of a due process claim against these Defendants. See May, 109 F.3d at 565 (rejecting a  
20 plaintiff’s due process and Eighth Amendment claims stemming from 21 days in disciplinary  
21 segregation without outdoor exercise pending a disciplinary hearing).

22 Accordingly, the Court dismisses Plaintiff’s fifth and seventh causes of action against  
23 Defendants Liles, Limon and Cota and grants leave to amend.

24 **VI. Plaintiff’s Due Process Claim for Insufficient Notice (Count 6)**

25 Due process “requires fair notice of what conduct is prohibited before a sanction can  
26 be imposed.” Newell v. Sauser, 79 F.3d 115, 117 (9th Cir. 1996). Plaintiff’s sixth cause of  
27 action alleges that Defendants violated Plaintiff’s due process rights by providing insufficient  
28 notice that he was expected to comply with Operational Plan #85. (Compl. ¶¶ 36-42.)

1 However, the Complaint and attached exhibits clearly indicate that Defendants Liles and  
2 Limon provided Plaintiff with actual verbal notice of the relevant requirements of Operational  
3 Plan #85 and the consequences for refusing to comply. (Compl. ¶¶ 3, 5; Ex. A.) “When  
4 allegations of the complaint are refuted by an attached document, the Court need not accept  
5 the allegations as being true.” Roth v. Garcia Marquez, 942 F.2d 617, 625 n.1 (9th Cir. 1991).  
6 Here, the allegations of Plaintiff’s sixth cause of action are refuted by the attached RVR as  
7 well as the Complaint itself.

8 Plaintiff’s objection to the Magistrate Judge’s Report and Recommendation cites a  
9 Seventh Circuit case, Forbes v. Trigg, stating that due process “requires that inmates receive  
10 fair notice of a rule before they can be sanctioned for its violation.” 976 F.2d 308, 314 (7th  
11 Cir. 1992). However, that court went on to conclude that the plaintiff in that case had received  
12 adequate notice because a correctional officer had informed the inmate that he was subject to  
13 the relevant rule, explained the consequences for refusing to obey, and gave the inmate a  
14 chance to submit before reporting him. Id. Similarly, in this case, Plaintiff received sufficient  
15 notice of the rule and penalties and was given a chance to comply before the RVR was issued.

16 Accordingly, the Court dismisses Plaintiff’s sixth cause of action and denies leave to  
17 amend because further amendment would be futile. See Lopez, 203 F.3d at 1127.

## 18 **VII. Plaintiff’s Due Process Claim Regarding Classification (Count 8)**

19 Plaintiff’s eighth cause of action alleges that Defendants deprived him of a state created  
20 liberty interest afforded by California Code of Regulations Title 15, § 3341.5 and his  
21 classification as a prisoner with “safety concerns.” (Compl. ¶ 47.) Section 3341.5 provides  
22 that a prisoner with safety concerns “may be placed in the [protective housing unit]” providing  
23 certain criteria are met. (Cal. Code. Regs. tit. 15, § 3341.5(a). However, these sources do not  
24 provide Plaintiff with a protectable liberty interest.

25 “Liberty interests protected by the Fourteenth Amendment may arise from two sources  
26 – the Due Process Clause itself and the laws of the States.” Hewett v. Helms, 459 U.S. 460,  
27 466 (1983). A state regulatory measure creates such an interest only when it imposes  
28 “substantive limitations” that “eliminate all discretion.” Hernandez v. Johnston, 833 F.2d

1 1316, 1318 (9th Cir. 1987) (quoting Baumann v. Arizona Dept. of Corrections, 754 F.2d 841,  
2 844 (9th Cir. 1985)). Section 3341.5 does not meet this standard. Instead of using mandatory  
3 language eliminating discretion, the regulation is explicitly permissive.

4 With regard to Plaintiff's "safety concerns" classification, the Court notes that "a  
5 prisoner has no constitutional right to a particular classification status." Hernandez, 833 F.2d  
6 at 1318 (citing Moody v. Daggett, 429 U.S. 78, 97 (1976)). The Hernandez court went on to  
7 explain that "[a] different question might be presented if a prisoner's classification adversely  
8 affected his eligibility for parole or good time credits." Id. Here, there are no allegations or  
9 evidence that Defendants' actions had any effect on Plaintiff's parole eligibility or time credits.

10 Accordingly, the Court dismisses Plaintiff's eighth cause of action and denies leave to  
11 amend because further amendment would be futile. See Lopez, 203 F.3d at 1127.

#### 12 **VIII. Plaintiff's State Law Claim for Unreasonable Seizure (Count 9)**

13 Alleging the same facts as Count 4, Plaintiff asserts a claim under the California  
14 Constitution for unreasonable seizure. (Compl. ¶¶ 53-58.) The California Constitution uses  
15 language identical to the Federal Constitution to prohibit unreasonable seizures and searches.  
16 Cal. Const. art. I, § 13; U.S. Const. amend. IV. It is well settled in California law that "cogent  
17 reasons must exist before a state court in construing a provision of the state Constitution will  
18 depart from the construction placed by the Supreme Court of the United States on a similar  
19 provision in the federal Constitution." Raven v. Deukmejian, 52 Cal. 3d 336, 353 (Cal. 1990).  
20 The Supreme Court has stated that the Fourth Amendment does not proscribe unreasonable  
21 searches or seizures of property in prison. Hudson v. Palmer, 468 U.S. 517, 528 n.8 (1984).  
22 Consistent with this general principle that an incarcerated inmate does not receive full  
23 protection under the Fourth Amendment, the Court concludes that Plaintiff's claim for  
24 unreasonable seizure under the California Constitution lacks a cognizable legal theory.

25 Accordingly, the Court dismisses Plaintiff's ninth cause of action as to all Defendants  
26 and denies leave to amend because further amendment would be futile. See Lopez, 203 F.3d  
27 at 1127.

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1 **IX. Plaintiff’s State Law Claims for Interference With Exercise of Civil Rights**  
2 **(Counts 10-13, 18)**

3 As an initial matter, the Court notes that Plaintiff asserts counts ten through eighteen  
4 against Defendants including the California Department of Corrections and Rehabilitation.  
5 However, in the absence of “a waiver by the state or a valid congressional override, under the  
6 eleventh amendment, agencies of the state are immune from private damage actions or suits  
7 for injunctive relief brought in federal court.” Dittman v. California, 191 F.3d 1020, 1025 (9th  
8 Cir. 1999) (internal quotes omitted). “The State of California has not waived its Eleventh  
9 Amendment immunity with respect to claims brought under § 1983 in federal court.” Id. at  
10 1025-26. Accordingly, the Court dismisses with prejudice all claims against the California  
11 Department of Corrections and Rehabilitation (the “CDCR”).

12 Plaintiff’s tenth cause of action is based partly on California Civil Code § 43, which  
13 provides that “every person has, subject to the qualifications and restrictions provided by law,  
14 the right of protection from bodily restraint or harm, from personal insult, from defamation,  
15 and from injury to his personal relations.” Cal. Civ. Code § 43. Plaintiff alleges that his  
16 refusal to share a cell with an inmate he feared was an exercise of that right. This argument  
17 has no legal basis. Plaintiff cites no authority for the proposition that this statute gives  
18 prisoners the right to refuse housing arrangements based on subjective apprehension of  
19 conflict. The Court dismisses Plaintiff’s tenth cause of action and denies leave to amend  
20 because further amendment would be futile. See Lopez, 203 F.3d at 1127.

21 Plaintiff’s eleventh, twelfth, and thirteenth causes of action involve the conditions in  
22 Unit 8 that led to Plaintiff’s lack of access to outdoor exercise, reading material, and the law  
23 library. (Compl. ¶¶ 66-80.) However, Plaintiff alleges no facts showing how Limon, Liles and  
24 Cota were responsible for Operational Plan # 85 or the conditions in Unit 8. As mere  
25 correctional officers, they would not be responsible for such administrative decisions.

26 Additionally, Plaintiff’s eleventh through thirteenth causes of action are explicitly based  
27 on California Civil Code § 52, which creates a cause of action for members of a protected class  
28 subject to discrimination. Cal. Civ. § 52(a). Plaintiff has alleged no facts showing that he was

1 the subject of discrimination because of his membership in a protected class. For these  
2 reasons, the Court dismisses Plaintiff's eleventh, twelfth, and thirteenth causes of action as to  
3 all Defendants and grants leave to amend as to all Defendants other than the CDCR.

4 Plaintiff's eighteenth cause of action alleges that Defendants interfered with Plaintiff's  
5 rights when they threatened Plaintiff with the deprivation of outdoor exercise and access to the  
6 law library. (Compl. ¶¶ 110-114.) Plaintiff asserts a right to sue under California Civil Code  
7 § 52.1(b), which provides that a person whose exercise of federal or state constitutional or  
8 statutory rights has been interfered with may sue for damages and injunctive relief. Cal. Civ.  
9 Code § 52.1(b). However, as discussed, Plaintiff's Complaint fails to show that Defendants  
10 Liles, Limon and Cota are responsible for the alleged violations of Plaintiff's rights, as they  
11 were not responsible for Operational Plan #85 or the conditions in Unit 8. Accordingly, the  
12 Court dismisses Plaintiff's eighteenth cause of action as to Defendants Liles, Limon and Cota  
13 and grants leave to amend.

14 **X. Plaintiff's Claim for Violation of Mandatory Duties (Count 14)**

15 Plaintiff's fourteenth cause of action alleges that Defendants infringed upon his rights  
16 by subjecting him to the conditions of Unit 8, in violation of California Civil Code § 1708,  
17 which states only that every person is bound to abstain from infringing upon another's rights.  
18 However, as discussed, Plaintiff has not alleged sufficient facts showing that Defendants Liles,  
19 Limon and Cota were responsible for those conditions or any other violation of Plaintiff's  
20 rights. Accordingly, the Court dismisses Plaintiff's fourteenth cause of action as to Defendants  
21 Liles, Limon and Cota and grants leave to amend.

22 **XI. Plaintiff's Claims for Negligence (Counts 15 & 16)**

23 The Complaint alleges that Defendants Limon, Liles and Cota were negligent in  
24 ordering Plaintiff to double cell without conducting a compatibility review as required by  
25 prison policy. (Compl. ¶¶ 87-90.) The elements of a negligence cause of action are: (1) a legal  
26 duty to use due care, (2) a breach of that duty, (3) the breach was the proximate cause of the  
27 resulting injury, and (4) actual loss or damage resulting from the breach. Brown v. Ransweiler,  
28 89 Cal. Rptr. 3d 801, 817 (Cal. Ct. App. 2009). However, Plaintiff has alleged no facts

1 showing that, had Defendants performed the compatibility review, Plaintiff would not have  
2 been subjected to the conditions in Unit 8. Count 15 is therefore deficient as to the third and  
3 fourth elements of negligence under Brown. 89 Cal. Rptr. 3d at 817. The Court dismisses  
4 Plaintiff's fifteenth cause of action and grants leave to amend.

5 Plaintiff's sixteenth cause of action alleges that Defendants were negligent when they  
6 enforced Operational Plan #85 without giving proper notice to Plaintiff of its requirements and  
7 the consequences for disobeying. However, the Complaint and attached exhibits clearly  
8 indicate that Defendants Liles and Limon provided Plaintiff with actual verbal notice of the  
9 relevant requirements of Operational Plan #85 and the consequences for refusing to comply.  
10 (Compl. ¶¶ 3, 5; Ex. A.) Accordingly, the Court dismisses Plaintiff's sixteenth cause of action  
11 as to all Defendants and denies leave to amend because further amendment would be futile.  
12 See Lopez, 203 F.3d at 1127.

13 **XII. Plaintiff's Claim for Violation of California Government Code § 11340.5**  
14 **(Count 17)**

15 Plaintiff's seventeenth cause of action alleges that Defendants violated California  
16 Government Code § 11340.5 when they enforced Operational Plan #85 without adopting it as  
17 a regulation and filing it with the Secretary of State. Section 11340.5 requires agencies to  
18 engage in a series of steps before it issues or enforces any guidelines or other rules which are  
19 regulations under Section 11342.600. Cal. Gov. Code § 11340.5(a). Section 11340.5  
20 explicitly places requirements on state agencies, which are immune from suit in federal court  
21 under the Eleventh Amendment. Dittman v. California, 191 F.3d 1020, 1025 (9th Cir. 1999).  
22 The statute creates no cause of action against individuals.

23 Accordingly, the Court dismisses Plaintiff's seventeenth cause of action as to all  
24 Defendants and denies leave to amend because further amendment would be futile. See Lopez,  
25 203 F.3d at 1127.

26 **Conclusion**

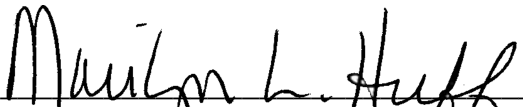
27 Accordingly, the Court adopts in part the Report and Recommendations of the  
28 Magistrate Judge and grants in part Defendants' motions to dismiss.

- 1 (1) The Court dismisses Plaintiff's first cause of action for retaliation as to all Defendants  
2 and denies leave to amend.
- 3 (2) The Court dismisses Plaintiff's first, second, and third causes of action for Eighth  
4 Amendment violations as to Defendants Liles, Limon and Cota and grants leave to  
5 amend.
- 6 (3) The Court dismisses Plaintiff's fourth cause of action for unreasonable seizure as to all  
7 Defendants and denies leave to amend.
- 8 (4) The Court dismisses Plaintiff's fifth and seventh causes of action for due process  
9 violations as to Defendants Liles, Limon and Cota and grants leave to amend.
- 10 (5) The Court dismisses Plaintiff's sixth cause of action as to all Defendants and denies  
11 leave to amend.
- 12 (6) The Court dismisses Plaintiff's eighth cause of action regarding classification and  
13 denies leave to amend.
- 14 (7) The Court dismisses Plaintiff's ninth cause of action for unreasonable seizure as to all  
15 Defendants and denies leave to amend.
- 16 (8) The Court dismisses with prejudice all claims against the California Department of  
17 Corrections and Rehabilitation (the "CDCR").
- 18 (9) The Court dismisses Plaintiff's tenth cause of action and denies leave to amend.
- 19 (10) The Court dismisses Plaintiff's eleventh, twelfth, and thirteenth causes of action as to  
20 all Defendants and grants leave to amend as to all Defendants other than the CDCR.
- 21 (11) The Court dismisses Plaintiff's fourteenth cause of action as to Defendants Liles,  
22 Limon and Cota and grants leave to amend.
- 23 (12) Court dismisses Plaintiff's seventeenth cause of action as to all Defendants and denies  
24 leave to amend.
- 25 (13) The Court dismisses Plaintiff's eighteenth cause of action as to Defendants Liles,  
26 Limon and Cota and grants leave to amend.
- 27 ///
- 28 ///

1 Plaintiff may submit an amended complaint remedying the highlighted deficiencies no later  
2 than **May 4, 2009**. Where the Court has denied leave to amend, Plaintiff would be required  
3 to submit along with his amended complaint a motion for reconsideration based on new facts  
4 or new law to maintain such claims.

5 IT IS SO ORDERED.

6 DATED: March 24, 2009

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9 MARILYN L. HUFF, District Judge  
10 UNITED STATES DISTRICT COURT  
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