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**UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA**

SABRINA LAGUNA, an individual;  
CARLOS ACEVEDO, an individual;  
TERESA SALAS, an individual; and  
ROES 3-50 on behalf of themselves and in  
a representative capacity for all others  
similarly situated,

Plaintiffs,

v.

COVERALL NORTH AMERICA, INC.,  
a Delaware corporation; ALLIED  
CAPITAL CORPORATION, a Maryland  
corporation; ARES CAPITAL  
CORPORATION, a Maryland corporation;  
CNA HOLDING CORPORATION, a  
Delaware Corporation; TED ELLIOTT, an  
individual; DOES 5-50 inclusive,

Defendants.

CASE NO. 3:09-CV-02131-JM (BGS)

**CLASS ACTION**

**ORDER GRANTING FINAL APPROVAL  
OF CLASS ACTION SETTLEMENT AND  
GRANTING MOTION FOR ATTORNEY’S  
FEES AND CLASS REPRESENTATIVE  
ENHANCEMENTS**

Docket Nos. 254, 255

In the fall of 2009, Plaintiffs filed a class action complaint in California state court against Defendants based on purported violations of various state laws relating to class members’ Janitorial Franchise Agreements (“JFAs”) with Defendant Coverall North America, Inc. (“Coverall”). The parties now move for final approval of a settlement reached in the summer of

1 2011 and for approval of Plaintiffs' request for attorney's fees and class representative  
2 enhancements. For the reasons stated below, the court GRANTS both motions.

### 3 **I. BACKGROUND**

4 The facts alleged in Plaintiffs' complaint have been discussed at length in the court's  
5 prior orders and need not be repeated here.

6 On September 12, 2011, the parties moved for preliminary approval of the Class Action  
7 Settlement Agreement and Release ("Settlement" or "Agreement"). After a hearing, the court  
8 granted preliminary approval. On November 14, 2011, class member Amrit Singh ("Singh" or  
9 "Objector") filed an objection to the proposed settlement. Though the objection was filed  
10 beyond the date required by the court's preliminary approval order, the court accepted the filing  
11 in the interest of determining the issues on the merits. On November 21, the court held a  
12 hearing regarding final approval that was attended by all parties and Singh. Subsequent to the  
13 hearing, the court sent a letter to the parties and to Singh requesting clarification on two issues.  
14 The letter instigated a flurry of responses from the parties and from Singh. After reviewing all of  
15 the submissions,<sup>1</sup> the court has determined that final approval is appropriate.

### 16 **II. LEGAL STANDARD AND DISCUSSION**

17 The federal rules require a district court's approval in order for any "claims, issues, or  
18 defenses of a certified class" to be "settled, voluntarily dismissed, or compromised." Fed. R. Civ.  
19 P. 23(e). "The initial decision to approve or reject a settlement proposal is committed to the  
20 sound discretion of the trial judge." Officers for Justice v. Civil Serv. Comm'n, 688 F.2d 615,  
21 625 (9th Cir. 1982). However, in making its decision, the court must look at "whether the  
22 settlement is fundamentally fair, adequate and reasonable." Id. This includes an examination and  
23 balancing of multiple factors, including but not limited to:

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24  
25 <sup>1</sup> Several of the documents filed were duplicative and several were not filed in compliance with local rules  
or the court's instructions. For that reason, the court rejected several documents. The failures to comply  
notwithstanding, the court has considered all substantive arguments put forth by the parties.

1 the strength of the plaintiffs’ case; the risk, expense, complexity, and likely  
2 duration of further litigation; the risk of maintaining class action status throughout  
3 the trial; the amount offered in settlement; the extent of discovery completed, and  
4 the stage of the proceedings; the experience and views of counsel; the presence of  
a governmental participant; and the reaction of the class members to the proposed  
settlement.

5 Id. Rule 23(e)(1) requires the court to take certain steps to ensure proper administration of the  
6 settlement, including “direct[ing] notice in a reasonable manner to all class members who would  
7 be bound by the proposal.”

### 8 **A. Terms of the Settlement Agreement**

9 The Agreement provides separate benefits for current and former franchisees.

10 Principally, Coverall pledges to assign customer accounts to current franchisees. Settlement ¶  
11 7.1. Certain accounts are excepted, and assignments are conditional until franchisees have paid  
12 their franchise fees in full. Coverall represents that the gross billing of all customer accounts in  
13 California was \$ 20 million in 2010.

14 Former franchise owners will receive \$ 475 each and will receive a \$ 750 purchase credit  
15 toward a new Coverall franchise. ¶¶ 7.2-7.3.

16 The Settlement provides new franchisees with a 30-day right to rescind their JFAs. If a  
17 franchisee rescinds within that period, he or she will be refunded all of the money paid under the  
18 JFA except for the \$ 75 background investigation. ¶ 7.4. Coverall also has agreed to guarantee  
19 repurchase of accounts from franchisees according to a specified price formula set forth in the  
20 Agreement. ¶ 7.5.

21 The Agreement also provides franchisees with the right to stop servicing an account for  
22 nonpayment and reduces the current noncompetition period from eighteen months to twelve  
23 months. ¶¶ 7.6-7.7. Further, Coverall has promised to replace accounts that are lost as long as  
24 the loss of the account is not the fault of the franchisee and the account is lost within the JFA’s  
25

1 guarantee period. Coverall must replace the account within a reasonable amount of time, not to  
2 exceed 120 days. ¶ 7.8.

3 The Agreement also states that Coverall “shall offer Franchise Owners accounts that are  
4 located within a reasonable proximity of each other” subject to availability.<sup>2</sup> ¶ 7.9. Coverall has  
5 also promised to provide training for all new franchisees with training materials in both English  
6 and Spanish. This training will inform franchisees of their ability to incorporate and form  
7 partnerships. ¶ 7.10.

8 Defendants have also agreed to pay the named Plaintiffs a total amount of \$ 15,000.  
9 Class counsel has sought, and Defendants have agreed to pay, \$ 994,800 in attorney’s fees. ¶¶  
10 10-11.

11 As a part of the Settlement, the class will release its claims against Defendants arising out  
12 of or related to claims asserted in this case, but will not release claims relating to Coverall’s  
13 obligations under JFAs with franchisees or the obligations under the Agreement.

14 The court preliminarily approved the Settlement on September 19, 2011. Shortly  
15 thereafter, the claims administrator sent notice to all class members in English and Spanish.  
16 Former class members were given until October 24, 2011 to opt out or object, and until  
17 November 8, 2011 to submit a claim form. As of the final approval hearing on November 21,  
18 2011, two class members had opted out and one had objected. Of the former franchisees, 119  
19 had submitted claim forms.<sup>3</sup>

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22 <sup>2</sup> This provision was modified slightly by the parties in response to the court’s letter requesting  
23 clarification. Thus, this order adopts the modified language as paragraph 7.9 of the Settlement  
24 Agreement.

25 <sup>3</sup> There is some conflicting information about the number of former franchisees. The parties represented  
to the court that 119 out of 750 former franchisees submitted claim forms, for a response rate of 16%.  
This would make the overall recovery rate about 58% since all current franchisees will benefit (Plaintiffs’  
counsel calculated this at 66%, but that appears to be a mathematical error). However, the Dournaee  
Declaration stated that the claim form was mailed to 1494 “Former Franchise Owners.” This was likely a  
typographical error. In any case, the total recovery rate is somewhere between 50% and 60%.

1 **B. Fairness of the Settlement Terms**

2 Singh strongly objects to the fairness of the Settlement and raised numerous issues at the  
3 hearing and in his papers. These concerns are discussed below. However, after considering the  
4 Objector’s concerns, the court has concluded that, considering the factors listed in Officers for  
5 Justice, 688 F.2d 615, the Settlement should be approved. Plaintiffs’ case was not weak, but  
6 faced several substantial hurdles both to finding liability and obtaining judgment against  
7 Defendants. The litigation, while over two years old, was likely to continue for some time given  
8 recent Supreme Court decisions on arbitration and class action status. And while the amount  
9 offered in settlement may represent less than could have been obtained in some individual cases,  
10 assignment of customer accounts and pledges for programmatic changes are significant victories.  
11 No governmental entity has weighed in on the matter.<sup>4</sup> Further, Plaintiffs’ attorneys have  
12 significant experience in this area<sup>5</sup> and have demonstrated skill and diligence throughout the  
13 litigation; their representations as to the fairness of the Agreement are not to be taken lightly.  
14 Finally, as of the final approval hearing, only two class members had opted out and only one has  
15 objected.

16 Overall, these factors weigh in favor of approval. Plaintiffs’ counsel faced significant  
17 risks and made a reasonable compromise in order to secure a significant recovery for the entire  
18 class.

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<sup>4</sup> Under 28 U.S.C. § 1715(d), final approval may not be granted until 90 days after federal and state  
23 officials are notified. The 90-day window expired in late December. The Objector has repeatedly stated  
24 that a Deputy Attorney General of California “is considering taking action in this matter in support of the  
25 objection.” However, no government entity has made any filing in the case or contacted the court.

<sup>5</sup> Plaintiffs’ attorney Raul Cadena has practiced employment and labor law in San Diego since 1996, and  
founded his own firm to represent employees eight years ago. Cadena Decl. at 5. Attorney L. Tracee  
Lorens’ law firm, Lorens & Associates, APLC, handles 80% employment class action cases, and Ms.  
Lorens has acted as lead counsel in numerous class actions over the past ten years. Lorens Decl. at 1.

1 1.Risk of Proceeding with Litigation

2 a. Concepcion and Other Coverall Litigation

3 Plaintiffs expressed concern that after the Supreme Court’s decision in AT&T Mobility v.  
4 Concepcion, 131 S.Ct. 1740 (2011), the class could have been forced into arbitration. At the  
5 very least, the existence of the case would likely cause some delay in the adjudication of this  
6 case. Singh uses a footnote to argue that Plaintiffs’ concern is misplaced, and that “a number of  
7 courts in California have continued to find class action waivers unenforceable even after  
8 Concepcion.” Obj. at 7, n. 7. While this is true, Singh leaves out the fact that several courts  
9 have also come to the opposite conclusion. E.g., Valle v. Lowe’s HIW, Inc., 2011 U.S. Dist.  
10 LEXIS 93639 at \*16 (N.D. Cal. 2011) (holding that Gentry v. Superior Court, 42 Cal. 4th 443  
11 (2007), is no longer good law and citing to two other California district court cases reaching the  
12 same conclusion).

13 This conflicting case law demonstrates Plaintiffs’ point: there was no way to be sure  
14 whether the class claims would have been forced into individual arbitration. Thus, as with other  
15 issues discussed in this order, Plaintiffs were entitled to make some sacrifices due to this  
16 uncertainty and the prospect of further delays and expenses.

17 The same reasoning applies to Singh’s argument concerning litigation against Coverall in  
18 Massachusetts. Singh explains that the Massachusetts Supreme Judicial Court has ruled that a  
19 Coverall franchisee meets the definition of an employee under Massachusetts law. While  
20 “Objector’s counsel recognize that the law regarding the plaintiffs’ misclassification may not be  
21 as clear as it is in Massachusetts . . . and the test is more burdensome for plaintiffs [in  
22 California],” Singh seems to argue that any apprehension on the part of Plaintiffs is unjustified.  
23 However, Singh has provided little support for this contention, instead repeatedly relying on  
24 Coverall employees’ success or anticipated success in Massachusetts. It is undeniable that by  
25 continuing to litigate, Plaintiffs would run some risk based on both California employment law

1 and other factors described throughout this order. While Plaintiffs and the Objector may  
2 disagree about the likelihood of eventual success and recovery, the court finds that Plaintiffs'  
3 assessment of the risk was reasonable under the circumstances and the compromises made are  
4 acceptable.

5 b. Financial Health of Defendants

6 Plaintiffs' concern over Coverall's ability to pay seems to have played a large role in  
7 driving the settlement. Singh alleges that while Coverall may not be doing well, Ares Capital  
8 (which recently acquired Allied Capital that invested in Coverall) and CNA Holding Corporation  
9 (Coverall's parent), both "appear to be in robust financial health." Singh points out that CNA  
10 reported almost \$ 164 million in revenues in 2010, but fails to also note that the company saw a  
11 net loss of \$ 1.8 million in 2010, after income of under \$ 100,000 in the previous two years. Obj.  
12 Ex. 4. Further, Plaintiffs note that Ares reported a loss of \$ 7.6 million in its investment in  
13 Coverall and now no longer owns Coverall. Singh has not provided evidence sufficient to  
14 establish Plaintiffs' concerns about the ability to recover are fabricated.

15 2. Potential of Individual Recovery

16 The Objector also constantly raises the point that, given Plaintiffs' concerns with the  
17 continuing viability of the class litigation, franchisees could pursue individual claims in court.  
18 While individual recovery may have been possible, Singh fails to seriously consider the  
19 likelihood of Coverall franchisees hiring attorneys and pursuing these claims on an individual  
20 basis.<sup>6</sup> Given Singh's characterization of Coverall franchisees as typically transient individuals  
21 incapable of fully understanding the implications of the Settlement, his reliance on the possibility  
22 that a significant number of franchisees would instigate individual litigation is unfounded.  
23 Further, Singh's argument could only succeed if the opt out provision of the Agreement were  
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25 <sup>6</sup> Plaintiffs note that only three other cases have been filed against Coverall in California, and none of  
them involved misclassification claims.

1 found to be lacking. While some former franchisees may not receive notice or fully understand  
2 their rights to opt out, the opt out provision is clear and the parties have engaged in a significant  
3 effort to reach class members. Thus, Singh’s arguments that rely on the potential recovery of an  
4 individual plaintiff taking his claims to trial must be rejected.

### 5 3. Fairness of the Opt Out Provision

6 Singh also attacks the fairness of the opt out provision in the Settlement, arguing that “it  
7 is unrealistic to assume that many Coverall cleaning workers truly understood the significance of  
8 the forms that were sent to them and the potential value of the claims they have against  
9 Coverall.” Obj. at 8. Further, he questions the 30-day opt out period.

10 While Singh raises valid questions about the opt out process, the court finds it to be fair  
11 overall. The notice clearly explained the case and the Settlement obtained by class counsel in  
12 both English and Spanish. While the 30-day window is fairly short, Singh fails to provide case  
13 law to support his argument. While Ninth Circuit courts have sometimes rejected a 30-day opt  
14 out window, some have accepted similar time frames as well. The final determination depends  
15 on the specific circumstances of the case. Compare Thieriot v. Celtic Ins. Co., 2011 WL 109636  
16 at \*5 (N.D. Cal. 2011) (rejecting 30-day opt out period) with Murillo v. Pacific Gas & Elec. Co.,  
17 2010 WL 2889728 at \*5 (E.D. Cal. 2010) (approving 33-day window). Here, Plaintiffs’  
18 concerns over Defendants’ financial health justified the 30-day window.<sup>7</sup>

19 Finally, Singh’s objections about the class’ level of understanding do not make the notice  
20 unfair. Any class action settlement will contain a total recovery that is lower than the highest  
21 potential amount a class member could win through litigation, and Singh has pointed to no  
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23 <sup>7</sup> Final approval did not come as quickly as Plaintiffs hoped, principally because of Singh’s objections.  
24 However, this does not negate the original purpose of the short opt out window. Further, Defendants  
25 assured the court that they continued to accept claim forms several weeks after the claims period closed.  
While the short window may have still prevented some class members from opting out, the longer period  
of claim acceptance alleviates some of the concern that those who considered opting out were not  
precluded from recovering under the Settlement.



1 authority mandating that class notice should speculate as to such potential damages in explaining  
2 the opt out provision.

#### 3 4. Claim Window

4 Singh also maintains that the 45-day claim window for former franchisees is too short.  
5 As stated above, the parties assured the court that claims were accepted for at least several weeks  
6 beyond the 45-day period. While Singh is likely correct that a significant percentage of the class  
7 is comprised of a transient population, he has not suggested how extending the timeframe would  
8 solve the problem of locating missing class members. District courts in the Ninth Circuit have  
9 often upheld 45-day claim windows. E.g., Moshogiannis v. Security Consultants Group, Inc.,  
10 2012 WL 423860 at \*6 (N.D. Cal. 2012) (preliminarily approving settlement providing 45 days  
11 to submit claim forms); Morales v. Stevco, Inc., 2011 WL 5511767 at \*14 (E.D. Cal. 2011)  
12 (same). Again, given the circumstances and Defendants' flexibility, the court approves of the  
13 claim window.

#### 14 5. Reversionary Payment and Coupon Settlement

15 Singh also cites several cases and treatises to criticize the fact that unclaimed funds will  
16 revert to Defendants. While this is not a preferable result, Singh gives little weight to the fact  
17 that the cash portion of the settlement represents only a portion of the recovery. Defendants'  
18 principal concessions are comprised of assigning accounts to current franchisees and pledging to  
19 the court that it will curtail its allegedly illegal practices.

20 Along with the \$ 475 to former class members, each class member has the option of  
21 redeeming a \$ 750 coupon to purchase a new franchise. Singh correctly explains that coupon  
22 settlements are viewed with heightened scrutiny because they require class members to continue  
23 to do business with the entity that has allegedly previously violated their rights. While it is true  
24 that the purported value of the settlement to former class members should be discounted due to  
25 the fact that \$ 750 of the recovery is in the form of a coupon, Singh essentially ignores the fact

1 that former class members will recover cash as well. Given the risk of continuing the litigation  
2 and Plaintiffs' concern over Coverall's financial health, the court finds that the \$ 475 is an  
3 acceptable recovery amount for former franchisees. The coupon serves as an additional award  
4 for those former franchisees who may have had a successful relationship with Coverall or may  
5 believe that the programmatic changes and pledge to assign accounts will make a future business  
6 relationship viable. The coupon's existence on top of the cash recovery should not prevent the  
7 Settlement's approval.

#### 8 6. Lack of Specificity

9 Generally, Singh takes issue with the lack of specificity in the Settlement and argues that  
10 "there really will be no change in the relationship between Coverall and its franchisees in  
11 California going forward." Indeed, it is unclear whether the assignment of all accounts to  
12 franchisees will reach the \$ 18-20 million Plaintiffs claim, especially because assignments are  
13 only conditional until franchises are paid for in full. However, Singh gives almost no weight to  
14 the fact that once franchises are assigned, franchisees will own a valuable business they can  
15 choose to sell or continue to operate. Perhaps more importantly, Singh does not recognize that  
16 this court retains jurisdiction to enforce the letter and spirit of this Agreement in order to ensure  
17 Coverall abides by its obligations. It is true Coverall's original JFAs already guaranteed some  
18 protections franchisees purportedly did not receive. That fact notwithstanding, in the future  
19 Coverall will face a much stronger threat of swift rebuke should it renege on any of its  
20 obligations.

#### 21 7. Attorney's Fees and Enhancement Payment

22 Plaintiffs' counsel has requested attorney's fees of \$ 994,800. The Objector asserts that  
23 this amount is too much, basing his argument on his own valuation of the Settlement and a  
24 comparison of the estimated lodestar amount his attorney may seek in similar litigation against  
25 Coverall in Massachusetts.

1 In California, attorney’s fees in this situation are usually calculated using a lodestar  
2 analysis. However, sometimes “a lodestar calculation may be enhanced on the basis of a  
3 percentage-of-the-benefit analysis.” Thayer v. Wells Fargo Bank, N.A., 92 Cal. App. 4th 819,  
4 833 (2001). Plaintiffs’ calculation of the lodestar amount here comes to almost \$ 3 million—this  
5 amount is the result of over 4,500 hours billed by six Plaintiffs’ attorneys, a paralegal, and a law  
6 clerk. Singh essentially calls this a false representation of the hours and/or rates devoted to this  
7 litigation by Plaintiffs’ counsel. However, this case has been contentiously litigated for over two  
8 years, as this court has observed. Given the length of the litigation and the number of disputes  
9 that have been heard in front of this court, there is no reason to believe Plaintiffs’ counsel have  
10 fabricated the number of hours they have devoted to this litigation.

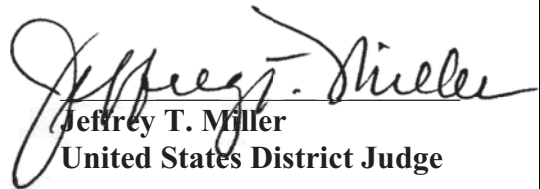
11 Plaintiffs do not seek to enhance attorney’s fees based on the percentage-of-the-benefit  
12 analysis, but do state that their requested fees make up less than five percent of the class’  
13 recovery. Obviously the value of the total recovery is disputed. However, even if the cash  
14 settlement, the assignment of accounts, and the pledged programmatic changes in the Settlement  
15 were worth only about \$ 4 million, the requested fee award would fit with normal bounds of  
16 class action recovery. See, e.g., Lealao v. Beneficial California, Inc., 82 Cal. App. 4th 19, 36  
17 (2000). Because Singh has made no convincing argument that the fees are inappropriate, the  
18 court approves of the \$ 994,800 fee award.

19 Finally, the court approves Plaintiffs’ requested enhancement award of \$ 10,000 to  
20 Sabrina Laguna and \$ 2,500 each to Carlos Acevedo and Teresa Salas. Ms. Laguna was deposed  
21 three times and played a comparatively large role in the case, and the total class representative  
22 enhancement reflects an appropriate portion of the entire Settlement. Further, \$ 10,000 is not  
23 excessive given the total value of the Agreement. See, e.g. In re Mego Financial Corp. Securities  
24 Litigation, 213 F.3d 454 (9th Cir. 2000) (approving of \$ 5,000 incentive award to two class  
25 representatives out of total \$ 1.725 million settlement).

1 **III. CONCLUSION**

2 While it is possible that litigation may have produced better results for Plaintiffs, the  
3 court finds that Settlement is a fair and adequate compromise and will provide class members  
4 with a significant recovery. Contrary to the arguments of the Objector, without Plaintiffs’  
5 efforts, most class members would have received no compensation. Thus, Plaintiffs’ motions for  
6 final approval of the settlement and for approval of attorney’s fees and class representative  
7 enhancements are GRANTED. The court retains continuing jurisdiction over the Settlement and  
8 any issues that may arise concerning its implementation, enforcement, construction, or  
9 interpretation.

10 Dated: February 23, 2012

11   
12 Jeffrey T. Miller  
13 United States District Judge