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**UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA**

CHAD COWAN,

Plaintiff,

v.

GOVERNOR JERRY BROWN,  
JUDGE MAUREEN HALLAHAN,  
COMMISSIONER PENNIE  
MCLAUGHLIN, SDCSS LAWYER  
NATASHA ESSES, SDCSS  
LAWYER DIONNE MOCHON,  
SDCSS CASE MANAGER MIA-LEE  
CABRERA, TRAC PHAM, SAN  
DIEGO CHILD SUPPORT SERVICE,

Defendants.

CASE NO. 3:14-cv-1886-GPC-WVG

**ORDER:**

**(1) GRANTING THE DCSS  
DEFENDANTS' MOTION TO  
DISMISS;**

**[ECF No. 67]**

**(2) GRANTING GOVERNOR  
BROWN'S MOTION TO DISMISS;**

**[ECF No. 73]**

**(3) GRANTING MAUREEN  
HALLAHAN AND PENNIE  
MCLAUGHLIN'S MOTION TO  
DISMISS;**

**[ECF No. 74]**

**(4) DENYING PLAINTIFF'S  
MOTION FOR ENTRY OF  
DEFAULT;**

**[ECF No. 70]**

**(5) DENYING PLAINTIFF'S  
APPLICATION FOR AN ORDER  
SHORTENING TIME**

**[ECF No. 93]**

1 **I. INTRODUCTION**

2 Before the Court are three motions to dismiss by: (1) Judge Maureen Hallahan  
3 and Commissioner Pennie McLaughlin (collectively, the “Judicial Defendants”); (2)  
4 Mia Cabrera, Natasha Esses, Dionne Mochon, Trac Pham, and the Department of Child  
5 Support Services (the “DCSS”) (collectively, the “DCSS Defendants”); and (3)  
6 Edmund G. Brown, Jr. (“Governor Brown”). (ECF Nos. 67, 73, 74.) Plaintiff Chad  
7 Cowan (“Plaintiff”), proceeding pro se, opposes all three motions. (ECF No. 81.) Also  
8 before the Court is Plaintiff’s motion for entry of default. (ECF No. 70.)

9 The parties have fully briefed the motions. (ECF Nos. 67, 73, 74, 80, 81, 82, 83,  
10 85, 86, 87, 89.) The Court finds the motions suitable for disposition without oral  
11 argument pursuant to Civil Local Rule 7.1(d)(1). Upon review of the moving papers,  
12 admissible evidence, and applicable law, the Court GRANTS all three motions to  
13 dismiss and DENIES Plaintiff’s motion for entry of default.

14 **II. PROCEDURAL HISTORY**

15 On August 12, 2014, Plaintiff filed a complaint against the Judicial Defendants,  
16 the DCSS Defendants, and Governor Brown. (ECF No. 1.) After the first round of  
17 motions to dismiss, which Plaintiff opposed, Plaintiff’s complaint was dismissed  
18 without prejudice. (ECF No. 23.) On December 19, 2014, Plaintiff filed a first amended  
19 complaint. (ECF No. 25.) After the second round of motions to dismiss, which Plaintiff  
20 failed to oppose, Plaintiff’s first amended complaint was again dismissed without  
21 prejudice. (ECF No. 57.) On April 3, 2015, Plaintiff filed a second amended complaint.  
22 (ECF No. 65.) Defendants have now filed a third round of motions to dismiss. (ECF  
23 Nos. 67, 73, 74.) Plaintiff’s allegations remain similar to those in his original  
24 complaint, though with additional details. (*See* ECF No. 23, at 3; ECF No. 65.)

25 Plaintiff’s second amended complaint alleges three causes of action: (1) a  
26 declaratory judgment invalidating his alleged contract to pay child support due to fraud  
27 and duress, (2) violation of 42 U.S.C. §§ 1983, 1985, and (3) violation of 18 U.S.C. §§  
28 241–242. (ECF No. 65.)

#### IV. LEGAL STANDARD

1  
2 A motion to dismiss under Federal Rule of Civil Procedure 12(b)(6) tests the  
3 sufficiency of a complaint. *Navarro v. Block*, 250 F.3d 729, 732 (9th Cir. 2001).  
4 Dismissal is warranted under Rule 12(b)(6) where the complaint lacks a cognizable  
5 legal theory. *Robertson v. Dean Witter Reynolds, Inc.*, 749 F.2d 530, 534 (9th Cir.  
6 1984); see *Neitzke v. Williams*, 490 U.S. 319, 326 (1989) (“Rule 12(b)(6) authorizes a  
7 court to dismiss a claim on the basis of a dispositive issue of law.”). Alternatively, a  
8 complaint may be dismissed where it presents a cognizable legal theory yet fails to  
9 plead essential facts under that theory. *Robertson*, 749 F.2d at 534.

10 While a plaintiff need not give “detailed factual allegations,” a plaintiff must  
11 plead sufficient facts that, if true, “raise a right to relief above the speculative level.”  
12 *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 545 (2007). “To survive a motion to dismiss,  
13 a complaint must contain sufficient factual matter, accepted as true, to ‘state a claim to  
14 relief that is plausible on its face.’” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009)  
15 (quoting *Twombly*, 550 U.S. at 547). A claim is facially plausible when the factual  
16 allegations permit “the court to draw the reasonable inference that the defendant is  
17 liable for the misconduct alleged.” *Id.* In other words, “the non-conclusory ‘factual  
18 content,’ and reasonable inferences from that content, must be plausibly suggestive of  
19 a claim entitling the plaintiff to relief.” *Moss v. U.S. Secret Service*, 572 F.3d 962, 969  
20 (9th Cir. 2009). “Determining whether a complaint states a plausible claim for relief  
21 will . . . be a context-specific task that requires the reviewing court to draw on its  
22 judicial experience and common sense.” *Iqbal*, 556 U.S. at 679.

23 In reviewing a motion to dismiss under Rule 12(b)(6), the court must assume the  
24 truth of all factual allegations and must construe all inferences from them in the light  
25 most favorable to the nonmoving party. *Thompson v. Davis*, 295 F.3d 890, 895 (9th  
26 Cir. 2002); *Cahill v. Liberty Mut. Ins. Co.*, 80 F.3d 336, 337–38 (9th Cir. 1996). Legal  
27 conclusions, however, need not be taken as true merely because they are cast in the  
28 form of factual allegations. *Ileto v. Glock, Inc.*, 349 F.3d 1191, 1200 (9th Cir. 2003);

1 *W. Mining Council v. Watt*, 643 F.2d 618, 624 (9th Cir. 1981).

2 **V. DISCUSSION**

3 As an initial matter, the Court is mindful that pro se pleadings are to be liberally  
4 construed. *Estelle v. Gamble*, 429 U.S. 97, 106 (1976). Plaintiff’s filings in this case  
5 reflect that Plaintiff believes that, even though he was born and lives in the United  
6 States, he is not a citizen of the United States. (*See, e.g.*, ECF No. 65, at 12–15 (“There  
7 are two classes of citizens, citizens of the UNITED STEATES [sic] and a citizen of the  
8 state.”).) “This belief is the hallmark of the sovereign citizen movement.” *Gravatt v.*  
9 *United States*, 100 Fed. Cl. 279, 282 (Ct. Fed. Cl. 2011).

10 **A. Motion for Entry of Default**

11 Default is appropriate against a party who “has failed to plead or otherwise  
12 defend.” Fed. R. Civ. P. 55(a). Plaintiff argues that Defendants have failed to respond  
13 within the requisite time period and thus default is appropriate. (ECF No. 70.)  
14 However, Defendants have appeared in this lawsuit and taken actions to defend  
15 themselves such as by filing motions to dismiss. (*See* ECF Nos. 67, 73, 74.) Thus  
16 default is inappropriate. *See Direct Mail Specs. v. Eclat Computerized Tech.*, 840 F.2d  
17 685, 689 (9th Cir. 1988). Accordingly, Plaintiff’s motion for entry of default, (ECF No.  
18 70), is **DENIED**. Additionally, Plaintiff’s motion for an application for order  
19 shortening time to enter judgment, (ECF No. 93), is **DENIED** as moot.

20 **B. Motions to Dismiss**

21 Plaintiff’s primary contention appears to be that the legal methods by which the  
22 State of California enforces child support obligations do not apply to him and thus their  
23 use against him constituted duress. (ECF No. 81, at 3.) Plaintiff further appears to  
24 believe that the answer that he signed in his child support proceedings is a “contract.”  
25 (*Id.*) Plaintiff is wrong on both counts. And despite his protestations to the contrary,  
26 the laws of the United States and the State of California apply to him.

27 First, the alleged “contract,” form FL-610, is not a contract at all, but a form  
28 answer to a complaint seeking to establish parental obligations, including the payment

1 of child support, that Plaintiff signed. (*See* ECF No. 65, Ex. 2.) Plaintiff was not  
2 agreeing to contract with the DCSS or any other party, but rather he was agreeing to  
3 pay a judgment. (*Id.*) Second, as Plaintiff admits that the child support enforcement  
4 laws are valid, (ECF No. 81, at 3 (“These tactics approved by federal law . . . .”)), and  
5 has not made any credible argument as to why they do not apply to him, he has failed  
6 to adequately allege duress. Under California law, duress requires that there be a  
7 “wrongful act.” *Sheehan v. Atlanta Int’l Ins. Co.*, 812 F.2d 465, 469 (9th Cir. 1987).  
8 But because the laws of the United States and the State of California apply to Plaintiff,  
9 the child support enforcement methods were not wrongful acts, but in fact legally  
10 authorized ones. As Plaintiff has failed to allege both a contract and fraud or duress,  
11 Plaintiff’s first cause of action for a declaratory judgment is **DISMISSED** with  
12 prejudice.

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