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UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

LEONARD SALDANA,

Petitioner,

v.

NEIL MCDOWELL, Warden,

Respondent.

Case No.: 16-cv-0161-JLS (BLM)

**ORDER (1) OVERRULING
PETITIONER’S OBJECTIONS TO
REPORT AND
RECOMMENDATION; (2)
ADOPTING REPORT AND
RECOMMENDATION IN ITS
ENTIRETY; AND (3) DISMISSING
PETITIONER’S PETITION DUE TO
UNTIMELINESS**

(ECF Nos. 13, 20)

Presently before the Court is Petitioner Leonard Saldana’s Objection to Report and Recommendation (“Pet’r’s Objs.”). (ECF No. 29.) Petitioner’s Objection responds to a thorough Report and Recommendation (“R&R”), (ECF No. 20), prepared by Magistrate Judge Barbara Lynn Major, in which Judge Major recommends this Court dismiss Petitioner’s Petition for a Writ of Habeas Corpus (“Pet.”), (ECF No. 1). Having considered the arguments and the law, the Court **OVERRULES** Petitioner’s objections to Judge Major’s Report and Recommendation, **ADOPTS** the Report and Recommendation in its entirety, and **DISMISSES** the Petition due to untimeliness.

1 **BACKGROUND**

2 The R&R adequately details the factual and procedural background in this case. (*See*
3 R&R 2–3.) The Court incorporates the R&R’s background discussion by reference, and
4 notes relevant facts where necessary in assessing Plaintiff’s objections.

5 **LEGAL STANDARD**

6 **I. Objections to a Report and Recommendation**

7 A district judge “may accept, reject, or modify the recommended disposition” of a
8 magistrate judge on a dispositive matter. Fed. R. Civ. P. 72(b)(3); *see also* 28 U.S.C.
9 § 636(b)(1). “[T]he district judge must determine de novo any part of the [report and
10 recommendation] that has been properly objected to.” Fed. R. Civ. P. 72(b)(3). However,
11 “[t]he statute makes it clear that the district judge must review the magistrate judge’s
12 findings and recommendations de novo if objection is made, but not otherwise.” *United*
13 *States v. Reyna-Tapia*, 328 F.3d 1114, 1121 (9th Cir. 2003) (en banc) (emphasis in
14 original); *see also Wang v. Masaitis*, 416 F.3d 992, 1000 n.13 (9th Cir. 2005). “Neither the
15 Constitution nor the statute requires a district judge to review, de novo, findings and
16 recommendations that the parties themselves accept as correct.” *Reyna-Tapia*, 328 F.3d at
17 1121. In the absence of a timely objection, however, “the Court need only satisfy itself that
18 there is no clear error on the face of the record in order to accept the recommendation.”
19 Fed. R. Civ. P. 72 advisory committee’s note (citing *Campbell v. U.S. Dist. Court*, 510
20 F.2d 196, 206 (9th Cir. 1974)).

21 **II. AEDPA Statute of Limitations**

22 The Anti-terrorism and Effective Death Penalty Act (“AEDPA”) establishes a one-
23 year statute of limitations during which a state prisoner may file a federal application for a
24 writ of habeas corpus. 28 U.S.C. §2244(d)(1). Although the statute begins to run once a
25 prisoner’s conviction becomes final, the one-year period does not encompass the time
26 during which an application for state collateral review is “pending” in the state courts.
27 § 2224(d)(2). Additionally, a petitioner may be entitled to equitable tolling, but “only if he
28 shows ‘(1) that he has been pursuing his rights diligently, and (2) that some extraordinary

1 circumstance stood in his way’ and prevented timely filing.” *Holland v. Florida*, 560 U.S.
2 631, 649 (2010) (quoting *Pace v. DiGuglielmo*, 544 U.S. 408, 418 (2005)). Finally, timely
3 or not, a petitioner may assert a claim of “actual innocence” and prevail if he both reveals
4 new evidence and establishes “that it is more likely than not that no reasonable juror would
5 have convicted him in the light of the new evidence.” *McQuiggin v. Perkins*, 133 S. Ct.
6 1924, 1935 (2013) (quoting *Schlup v. Delo*, 513 U.S. 298, 327).

7 ANALYSIS

8 In the present case, Judge Major determined that Petitioner’s filing was time-barred
9 by AEDPA’s statute of limitations, and that Petitioner was not entitled to statutory or
10 equitable tolling, nor did he state a valid claim for actual innocence. (*See generally* R&R.)
11 Petitioner filed a forty-page Objection document, arguing that “the honorable magistrate
12 has erred on the subject of ‘legal theories[,]’ ” (Pet’r’s Objs. 1), and discussing AEDPA’s
13 actual-innocence exception, (*id.* at 1–10, 31–33), Petitioner’s claims of attorney
14 abandonment, (*id.* at 10–21), equitable tolling, (*id.* at 21–31), and statutory tolling, (*id.* at
15 31–37). The Court construes these various discussions as objections to Judge Major’s legal
16 conclusions, and addresses each below in the order of (1) statutory tolling, (2) equitable
17 tolling and petitioner’s claims of attorney abandonment as a basis for such tolling, and (3)
18 actual innocence.

19 I. Statutory Tolling

20 As previously noted, AEDPA provides that its statute of limitations is tolled while
21 an application for collateral review of a petitioner’s conviction is “pending” in state court.
22 § 2224(d)(2). This is easily calculated in most states, because habeas review there follows
23 the progression of most civil suits—a petitioner brings suit in a lower court within a
24 mandated period of time, after which there is a determination by that lower court that is
25 then reviewed by a higher court or courts. *See Carey v. Saffold*, 536 U.S. 214, 221 (2002).
26 However, in California review of a lower-court determination is not technically required,
27 and instead a prisoner may file a new “original” habeas petition in a higher Court, with the
28 timeliness of any such filing to be determined by a “reasonableness” standard. *Id.*

1 California’s reasonableness standard merely requires that petitioners file known claims “as
2 promptly as the circumstances allow.” *Walker v. Martin*, 562 U.S. 307, 310 (2011) (citing
3 *In re Clark*, 855 P.2d 729, 738, n.5 (Cal. 1993)).

4 In the present case, Petitioner does not dispute that he did not file the instant action
5 until “more than two years after the statute of limitations ran.” (R&R 4.) More specifically,
6 Petitioner did not file his first state-court petition until almost two years after his conviction
7 became final. (*See id.* at 2–3.) However, Petitioner in his objections asserts various reasons
8 for the delay, including

9 the attorney’s abandonment, . . . the delusion of the unfiled habeas petition,
10 and the wrongly advised and wrongly filed habeas petition, up to the parade
11 of assistants and next friends in barring the habeas petition from going out on
12 time

13 (Pet’r’s Objs. 37.) But these reasons are more appropriately examined under Petitioner’s
14 equitable tolling argument, otherwise the California “reasonableness” standard would
15 result in a complete end-run around AEDPA’s statutory constraints. This has been
16 recognized both by the Supreme Court, *Evans v. Chavis*, 546 U.S. 189, 201 (2006)
17 (instructing that—in the absence of any clear directive from California courts—a six month
18 delay in filing does not “fall within the scope of the federal statutory word ‘pending’ ”),
19 and the Ninth Circuit, *Gaston v. Palmer*, 447 F.3d 1165, 1166 (9th Cir. 2006) (“The
20 Supreme Court in *Chavis* held that, absent a clear indication to the contrary by the
21 California legislature or a California court, an unexplained and unjustified gap between
22 filings of six months was ‘unreasonable’ . . .”).

23 Accordingly, Petitioner is not entitled to the statutory tolling for the over-one-year
24 period he seeks. The Court therefore **OVERRULES** Petitioner’s objection regarding
25 statutory tolling.

26 **II. Equitable Tolling**

27 As previously noted, to receive equitable tolling, “[t]he petitioner must establish two
28 elements: (1) that he has been pursuing his rights diligently, and (2) that some extraordinary

1 circumstances stood in his way.” *Ramirez v. Yates*, 571 F.3d 993, 997 (9th Cir. 2009)
2 (*Bryant v. Ariz. Attorney Gen.*, 499 F.3d 1056, 1061 (9th Cir. 2007)). The petitioner must
3 also show that “the extraordinary circumstances were the cause of his untimeliness,” and
4 that the “extraordinary circumstances ma[de] it impossible to file a petition on time”
5 *Id.* (alteration original) (quoting *Spitsyn v. Moore*, 345 F.3d 796, 799 (9th Cir. 2003), and
6 *Roy v. Lampert*, 465 F.3d 964, 969 (9th Cir. 2006)). However, “equitable tolling is
7 ‘unavailable in most cases[.]’ ” and a petitioner therefore bears a heavy burden to prove
8 entitlement to it “lest the exceptions swallow the rule.” *Bills v. Clark*, 628 F.3d 1092, 1097
9 (9th Cir. 2010) (quoting *Miranda v. Castro*, 292 F.3d 1063, 1066 (9th Cir. 2002)).

10 Petitioner seems to primarily contest Judge Major’s determination that Petitioner did
11 not adequately demonstrate attorney abandonment sufficient to warrant equitable tolling.
12 (*See* Pet’r’s Objs. 14–21, 30–31.)¹ Petitioner catalogs particular actions by his two
13 attorneys, (*id.* at 14–16), and argues that because of those actions he “has been prejudiced
14 by both trial counsel and court . . . and [therefore] has shown cause in the attorneys’
15 ineffectiveness and complete abandonment[.]” (*id.* at 30). Specifically, Petitioner argues
16 that (1) his first attorney explicitly told Petitioner to ask himself “should we go to trial,”
17 mentioned “an appeal is an entirely different arrangement” for billing purposes, and “lost,
18 misplaced, destroyed, or simply ignored” important witness information collected by
19 Petitioner’s wife, (*id.* at 14–15); (2) his second attorney advised him that “[e]ven if we
20 can’t pull back the plea, there are still more options that we have[.]” (*id.*); and (3) Petitioner
21 had an open-ended contract with each attorney to “pay for services . . . ‘as were needed,’ ”
22 (*id.*).

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26 ¹ Petitioner’s “Equitable Tolling” Section to his objections primarily details AEDPA’s actual innocence
27 exception, why the trial Judge did not have standing to accept the plea, and strands of both Supreme Court
28 and Ninth Circuit jurisprudence discussing the “adequate and independent state grounds” exception which
may at times bar federal review. (Pet’r’s Objs. 21–29). Only the last several paragraphs of the “Equitable
Tolling” Section discuss equitable tolling, (*id.* at 30–31), and are thus what the Court here considers in
concert with the relevant portion of Petitioner’s “Attorney Abandonment” section, (*id.* at 14–21).

1 However, Petitioner’s argument concerning his first attorney’s alleged lackluster
2 performance and “intentions to minimize his workmanship because his goal was a plea
3 deal[,]” (*id.* at 14), do not speak to the reason Petitioner failed to timely file his post-plea
4 habeas petition. And that Petitioner’s second attorney specifically said Petitioner would
5 have “more options” does not establish the extraordinary circumstance of attorney
6 abandonment; there is no indication that Petitioner asked his second attorney to file a
7 habeas petition on his behalf, nor any indication that Petitioner’s second attorney failed to
8 notify him of the status of his request to change his plea. *See, e.g., Holland v. Florida*, 560
9 U.S. at 652 (finding attorney abandonment where, among other things, petitioner’s attorney
10 failed to timely file a petition for habeas corpus despite petitioner’s repeated requests,
11 which requests included identifying “the applicable legal rules[,]” and where attorney
12 failed to notify petitioner that state supreme court had decided his case). Furthermore,
13 Petitioner’s objections nowhere refute Judge Major’s apt points that Petitioner “admits he
14 was unable to pay counsel for any work after sentencing” and that “[e]ven if Petitioner
15 could establish that the attorney improperly abandoned him, Petitioner would only be
16 entitled to equitable tolling for the time before he discovered the abandonment[,]” and
17 therefore would still run afoul of AEDPA’s statute of limitations. (R&R 8.)²

18 Accordingly, Petitioner does not adequately demonstrate attorney abandonment
19 such that the AEDPA statute of limitations should be equitably tolled. And even if
20 Petitioner did establish sufficient abandonment, the statute would only be tolled until late
21 2012, (*see* Pet’r’s Opp’n to Resp’t’s Mot. to Dismiss 4 (unable to communicate with
22 attorney through June of 2012); *id.* at 13 (accepted assistance from inmate in filing petition
23 starting December 20, 2012)), thus making Petitioner’s first, June 1, 2014 habeas filing

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27 ² Additionally, although Petitioner did not directly object to Judge Major’s conclusion that Petitioner “is
28 not entitled to equitable tolling on account of his *pro se* status, lack of legal knowledge, or reliance on
prison inmate helpers[,]” (R&R 12), the Court notes that Judge Major’s conclusion was correct and
thoroughly supported by the record and controlling law.

1 untimely regardless. Given the foregoing, the Court **OVERRULES** Petitioner’s Objection
2 regarding attorney abandonment and equitable tolling.

3 **III. Actual Innocence**

4 As previously noted, a Petitioner who validly claims actual innocence via new
5 evidence may bypass AEDPA’s statute of limitations entirely. However, “tenable actual-
6 innocence gateway pleas are rare: ‘[A] petitioner does not meet the threshold requirement
7 unless he persuades the district court that, in light of the new evidence, no juror, acting
8 reasonably, would have voted to find him guilty beyond a reasonable doubt.’ ” *McQuiggin*,
9 133 S. Ct. at 1928 (quoting *Schlup*, 513 U.S. at 329).

10 In the present case, Petitioner claims that he satisfies the actual-innocence exception,
11 (Pet’r’s Objs. 1–10, 31–33), and objects to Judge Major’s determination that “Petitioner
12 has not presented new reliable evidence in support of a claim of actual innocence”
13 sufficient to “have his untimely petition heard on the merits[,]” (R&R 13). Specifically,
14 Petitioner objects generally to the plea-bargaining system and its effect on our justice
15 system, (Pet’r’s Objs. 1–8), argues that he is actually innocent, (*id.* at 31–33), and that in
16 his underlying case “the Prosecution’s evidence [was] only speculative[,]” (*id.* at 32).

17 However, Petitioner nowhere identifies any new evidence indicating that he is, in
18 fact, innocent. Instead, Petitioner’s main contention seems to be that his claim of
19 “innocence from [the date of] his initial arrest and incarceration . . . should be liberally
20 construed as fact.” (Pet’r’s Opp’n to Resp’t’s Mot. to Dismiss 2; *see* Pet’r’s Objs. 31 (“The
21 declaration of innocence in the instant case is not just an allegation[;] it is a declared fact
22 that must not be brushed aside . . .”).) However, a Petitioner’s belief is insufficient alone
23 to prove actual innocence; instead, objective evidence that was previously not presented is
24 required.³

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27 ³ And Petitioner in the instant case tacitly recognizes this by noting that “Petitioner’s case very much
28 parallels *McQuiggin*” and detailing the fact that the petitioner in *McQuiggin* “rel[ie]d on three affidavits,
. . . each pointing to [another person] as the murderer.” (Pet’r’s Objs. 31.)

