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8 UNITED STATES DISTRICT COURT  
9 SOUTHERN DISTRICT OF CALIFORNIA  
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11 GEORGE SWANSON,

12  
13 Petitioner,

14 v.

15 CYNTHIA TAMPKINS, Warden,

16 Respondent.

Case No.: 17cv178 JLS (RBB)

**REPORT AND  
RECOMMENDATION DENYING  
PETITION FOR WRIT OF HABEAS  
CORPUS AND ORDER DENYING  
REQUEST FOR EVIDENTIARY  
HEARING [ECF NO. 1]**

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18 Petitioner George Swanson, a state prisoner proceeding pro se, constructively filed  
19 a Petition for Writ of Habeas Corpus pursuant to 28 U.S.C. § 2254 (the “Petition”) in the  
20 Central District of California on December 12, 2016. (Pet. 1, 11-12, ECF No. 1.)<sup>1</sup> On  
21 January 30, 2017, Magistrate Judge Suzanne H. Segal signed an order transferring  
22 Swanson’s matter to the United States District Court for the Southern District of  
23 California. (Order Transferring Action 1-5, ECF No. 4.) Respondent Cynthia Tampkins  
24 filed an Answer on June 20, 2017 [ECF No. 13]. No traverse was filed. The Court has  
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28 <sup>1</sup> The Court will cite to all filings using the page numbers assigned by the electronic case filing system.

1 considered the Petition, the Answer, and the lodgments.<sup>2</sup> For the reasons explained  
2 below, the Petition [ECF No. 1] should be **DENIED**, and Petitioner’s request for an  
3 evidentiary hearing is **DENIED**.

#### 4 **I. FACTUAL BACKGROUND**

5 On June 14, 2015, Petitioner drove under the influence with three passengers in his  
6 vehicle and was involved in an automobile crash. (Lodgment No. 6, In re Swanson,  
7 D071041, order at 2 (Cal. Ct. App. Sept. 28, 2016).) Swanson subsequently pleaded no  
8 contest to one count of driving under the influence of alcohol and causing bodily injury to  
9 another person (California Vehicle Code section 23153(a)), two allegations that he  
10 proximately caused bodily injury to more than one victim while driving under the  
11 influence (California Vehicle Code section 23558), two allegations that he personally  
12 inflicted great bodily injury on a victim in the commission of the driving under the  
13 influence offense (California Penal Code section 12022.7(a)), one allegation that he was  
14 convicted of two or more specified driving offenses within ten years of the current  
15 offense (California Vehicle Code section 23566(a)), and one allegation that he drove  
16 under the influence causing bodily injury within ten years of a conviction for two or more  
17 specific driving offenses (California Vehicle Code section 23566(b)). (Id. at 1.) On  
18 September 25, 2015, the trial court sentenced Petitioner to seven years, consisting of  
19 three years for the substantive offense of driving under the influence of alcohol causing  
20 bodily injury to another person (California Vehicle Code section 23153(a)), a one-year  
21 enhancement for proximately causing bodily injury to more than one victim (California  
22 Vehicle Code section 23558), and a three-year enhancement for inflicting great bodily  
23 injury on a victim in the commission of the driving under the influence offense  
24 (California Penal Code section 12022.7(a)). (Id.; see also Lodgment No. 2, People v.

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28 <sup>2</sup> Because Lodgment Nos. 2-5, 7, and 9-10 are not consecutively paginated, the Court has paginated  
each document and will cite to such documents using the assigned page numbers.

1 Swanson, No. SCS280066 (Cal. Super. Ct. [certified Sept. 25, 2015]) (abstract of  
2 judgment).)

## 3 **II. PROCEDURAL BACKGROUND**

4 Petitioner did not appeal the trial court’s judgment.<sup>3</sup> On July 11, 2016, Swanson  
5 filed a petition for writ of habeas corpus in the San Diego County Superior Court alleging  
6 that “[t]he trial court’s imposition of consecutive sentence[s] violated [California] Penal  
7 Code section 654 and the Double Jeopardy Clause of the Fifth Amendment to the United  
8 State[s] Constitution.” (Lodgment No. 3, Swanson v. Tampkins, No. HSC 11568 (Cal.  
9 Super. Ct. filed July 11, 2016) (petition for writ of habeas corpus at 1, 3, 5-12).) The  
10 petition was denied on August 12, 2016. (Lodgment No. 4, In re Swanson, No. HSC  
11 11568, order at 2-4 (Cal. Super. Ct. Aug. 12, 2016).)

12 On September 21, 2016, Swanson filed a petition for writ of habeas corpus  
13 with the California Court of Appeal asserting the same claim. (Lodgment No. 5,  
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16 <sup>3</sup> The Court notes that Swanson answered the question included in his federal Petition asking whether  
17 he “appeal[ed] to the California Court of Appeal from the judgment of conviction” by stating, “Yes,”  
18 listing case number “D071041,” and claiming that the appeal was denied on September 28, 2016. (Pet.  
19 2-3; ECF No. 1.) The appeal number cited by Petitioner represents the “Petition for Writ of Habeas  
20 Corpus” he filed with the California Court of Appeal on September 21, 2016, which was denied on  
21 September 28, 2016. (See Lodgment No. 5, Swanson v. Tampkins, [D071041] (Cal. Ct. App. filed  
22 Sept. 21, 2016) (petition for writ of habeas corpus at 1); Lodgment No. 6, In re Swanson, D071041,  
23 order at 1-2 (Cal. Ct. App. Sept. 28, 2016).) Petitioner further claimed in the Petition that he filed a  
24 “Petition for Review with the California Supreme Court,” case number “S237769,” which was denied on  
25 November 30, 2016. (Pet. 3; ECF No. 1.) The document, however, was Swanson’s “Petition for Writ of  
26 Habeas Corpus” filed with the Supreme Court of California on October 13, 2016, and denied on  
27 November 30, 2016. (See Lodgment No. 7, Swanson v. Tampkins, No. S237769 (Cal. filed Oct. 13,  
28 2016) (petition for writ of habeas corpus at 1, 3); Lodgment No. 8, Swanson (George) on H.C., Case No.  
S237769 (Cal. Nov. 30, 2016), California Courts, Appellate Courts Case Information,  
<http://appellatecases.courtinfo.ca.gov/> (visited Mar. 22, 2017).) Petitioner also answered whether he  
“previously filed any habeas petitions in any state court with respect to this judgment of conviction” by  
stating, “No.” (Pet. 3 (emphasis added); ECF No. 1.) Swanson’s answers suggest that he conflated his  
habeas petitions filed in state court, a direct appeal to the California Court of Appeal, and a petition for  
review to the California Supreme Court. (See id. at 2-3.) He also responded to additional questions in  
the federal Petition by stating that he did not raise the claim at issue on “direct appeal to the California  
Court of Appeal” and in a “Petition for Review to the California Supreme Court.” (Id. at 5 (emphasis  
added).)

1 Swanson v. Tampkins, D071041 (Cal. Ct. App. filed Sept. 21, 2016) (petition for writ of  
2 habeas corpus at 1, 3, 6-13).) The court of appeal denied the petition on September 28,  
3 2016. (Lodgment No. 6, In re Swanson, D071041, order at 2.) On October 13, 2016,  
4 Petitioner filed a habeas corpus petition raising the same claim in the California Supreme  
5 Court. (Lodgment No. 7, Swanson v. Tampkins, No. S237769 (Cal. filed Oct. 13,  
6 2016) (petition for writ of habeas corpus at 1, 3, 7-13).) The California Supreme Court  
7 denied the petition on November 30, 2016, without citation or comment. (Lodgment  
8 No. 8, Swanson (George) on H.C., Case No. S237769 (Cal. Nov. 30, 2016), California  
9 Courts, Appellate Courts Case Information, <http://appellatecases.courtinfo.ca.gov/>  
10 (visited Mar. 22, 2017).)

11 Petitioner's federal habeas petition was constructively filed on December 12,  
12 2016,<sup>4</sup> and docketed on January 11, 2017. (Pet. 11-12; ECF No. 1). Swanson claims that  
13 the trial court's imposition of consecutive sentences violated California Penal Code  
14 section 654 and the Double Jeopardy Clause of the Fifth Amendment to the United States  
15 Constitution. (Id. at 5.)

### 16 III. STANDARD OF REVIEW

17 The Antiterrorism and Effective Death Penalty Act ("AEDPA"), 28 U.S.C.A.  
18 § 2244 (West 2006), applies to all federal habeas petitions filed after April 24, 1996.  
19 Woodford v. Garceau, 538 U.S. 202, 204 (2003) (citing Lindh v. Murphy, 521 U.S. 320,  
20 326 (1997)). AEDPA sets forth the scope of review for federal habeas corpus claims:

21 The Supreme Court, a Justice thereof, a circuit judge, or a district  
22 court shall entertain an application for a writ of habeas corpus in behalf of a  
23 person in custody pursuant to the judgment of a State court only on the  
24 ground that he is in custody in violation of the Constitution or laws or  
25 treaties of the United States.

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26 <sup>4</sup> In Houston v. Lack, 487 U.S. 266, 276 (1988), the Supreme Court held that a notice of appeal by a pro  
27 se prisoner is deemed filed at the moment the prisoner delivers it to prison authorities for forwarding to  
28 the clerk of court because the prisoner is unable to control the time of delivery. See Campbell v. Henry,  
614 F.3d 1056, 1058-59 (9th Cir. 2010) (citations omitted) (stating that petition was constructively filed  
on the date the petition was postmarked).

1 28 U.S.C.A. § 2254(a) (West 2006); see Reed v. Farley, 512 U.S. 339, 347 (1994);  
2 Hernandez v. Ylst, 930 F.2d 714, 719 (9th Cir. 1991). Because Swanson’s Petition was  
3 filed on December 12, 2016, AEDPA applies to this case. See Woodford, 538 U.S. at  
4 204.

5 Section 2254(d) reads as follows:

6 An application for a writ of habeas corpus on behalf of a person in  
7 custody pursuant to the judgment of a State court shall not be granted with  
8 respect to any claim that was adjudicated on the merits in State court  
proceedings unless the adjudication of the claim—

9 (1) resulted in a decision that was contrary to, or involved an  
10 unreasonable application of, clearly established Federal law, as  
11 determined by the Supreme Court of the United States; or

12 (2) resulted in a decision that was based on an unreasonable  
13 determination of the facts in light of the evidence presented in the  
14 State court proceeding.

15 28 U.S.C.A. § 2254(d).

16 To present a cognizable federal habeas corpus claim, a state prisoner must allege  
17 his conviction was obtained “in violation of the Constitution or laws or treaties of the  
18 United States.” 28 U.S.C.A. § 2254(a). A petitioner must allege the state court violated  
19 his federal constitutional rights. Hernandez, 930 F.2d at 719; Jackson v. Ylst, 921 F.2d  
20 882, 885 (9th Cir. 1990).

21 A federal district court does “not sit as a ‘super’ state supreme court” with general  
22 supervisory authority over the proper application of state law. Smith v. McCotter, 786  
23 F.2d 697, 700 (5th Cir. 1986); see also Lewis v. Jeffers, 497 U.S. 764, 780 (1990)  
24 (holding that federal habeas courts must respect a state court’s application of state law);  
25 Jackson, 921 F.2d at 885 (explaining that federal courts have no authority to review a  
26 state’s application of its law). Federal courts may grant habeas relief only to correct  
27 errors of federal constitutional magnitude. Oxborrow v. Eikenberry, 877 F.2d 1395, 1400  
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1 (9th Cir. 1989) (stating that federal habeas courts are not concerned with errors of state  
2 law “unless they rise to the level of a constitutional violation”).

3 The Supreme Court, in Lockyer v. Andrade, 538 U.S. 63 (2003), stated that  
4 “AEDPA does not require a federal habeas court to adopt any one methodology in  
5 deciding the only question that matters under § 2254(d)(1) -- whether a state court  
6 decision is contrary to, or involved an unreasonable application of, clearly established  
7 federal law.” Id. at 71. In other words, a federal court is not required to review the state  
8 court decision de novo. Id. Rather, a federal court can proceed directly to the  
9 reasonableness analysis under § 2254(d)(1). Id.

10 The “novelty in . . . § 2254(d)(1) is . . . the reference to ‘Federal law, as determined  
11 by the Supreme Court of the United States.” Lindh v. Murphy, 96 F.3d 856, 869 (7th  
12 Cir. 1996) (en banc), rev’d on other grounds, 521 U.S. 320 (1997). Section 2254(d)(1)  
13 “explicitly identifies only the Supreme Court as the font of ‘clearly established’ rules.”  
14 Id.

15 Furthermore, with respect to the factual findings of the trial court, AEDPA  
16 provides as follows:

17 In a proceeding instituted by an application for a writ of habeas corpus  
18 by a person in custody pursuant to the judgment of a State court, a  
19 determination of a factual issue made by a State court shall be presumed to  
20 be correct. The applicant shall have the burden of rebutting the presumption  
of correctness by clear and convincing evidence.

21 28 U.S.C.A. § 2254(e)(1).

## 22 IV. DISCUSSION

### 23 A. The Trial Court’s Sentencing Determination

24 In the sole claim for relief raised in his Petition, Swanson alleges that the trial  
25 court’s imposition of consecutive sentences violated California Penal Code section 654  
26 and the Double Jeopardy Clause of the Fifth Amendment to the United States  
27 Constitution. (See Pet. 5, ECF No. 1.) He argues that California Penal Code section 654  
28 and the Double Jeopardy Clause protect against multiple punishments for the same

1 offense, and that the trial court’s sentencing enhancements amounted to such multiple  
2 punishments. (See id. at 5, 7; see also Lodgment No. 7, Swanson v. Tampkins, No.  
3 S237769 (petition for writ of habeas corpus at 8.) Respondent contends that Petitioner’s  
4 claim is procedurally barred because it was not raised on direct appeal. (Answer Attach.  
5 #1 Mem. P. & A. 4-5). In the alternative, Warden Tampkins maintains that Swanson’s  
6 claim fails on the merits because the trial court’s imposition of consecutive terms for the  
7 aggregate sentence comported with state and federal law. (Id. at 6-9.)

### 8 **1. Procedural default**

9 Respondent asserts that Petitioner’s claim is procedurally defaulted because it  
10 “arose solely from the trial record,” and in California, such claims must be raised on  
11 direct appeal. (Answer Attach. #1 Mem. P. & A. 4-5, ECF No. 13 (citing In re Dixon, 41  
12 Cal. 2d 756, 759 (1953); Johnson v. Lee, 578 U.S. \_\_\_, \_\_\_, 136 S. Ct. 1802, 1804 (2016).)  
13 Tampkins contends that the state appellate court’s denial of the claim for failure to raise it  
14 on direct appeal constitutes an independent and adequate procedural ground, and that  
15 Swanson failed to establish cause and prejudice or a fundamental miscarriage of justice.  
16 (Id.) Respondent thus asserts that the claim is barred and should be dismissed with  
17 prejudice. (Id.)

18 Petitioner concedes that he neither “raise[d] the claim on direct appeal to the  
19 California Court of Appeal” nor in his “Petition for Review to the California Supreme  
20 Court.” (Pet. 5; ECF No. 1.) Swanson does not otherwise provide any arguments or facts  
21 with respect to the procedural default issue. (See id.)

22 State courts may decline to review a claim because of a procedural default, absent  
23 a showing of “cause” and “prejudice.” Wainwright v. Sykes, 433 U.S. 72, 86-87 (1977).  
24 “Just as in those cases in which a state prisoner fails to exhaust state remedies, a habeas  
25 petitioner who has failed to meet the State’s procedural requirements for presenting his  
26 federal claims has deprived the state courts of an opportunity to address those claims in  
27 the first instance.” Coleman v. Thompson, 501 U.S. 722, 731-32 (1991). A petitioner  
28 who has defaulted federal claims by not complying with rules to raise them in state court

1 meets the technical requirements for exhaustion because there are no longer any state  
2 remedies available. Id. at 732 (citing 28 U.S.C. § 2254(b); Engle v. Issac, 456 U.S. 107,  
3 125-26 n.28 (1982)); see also Cooper v. Neven, 641 F.3d 322, 327 (9th Cir. 2011)  
4 (finding that “technically exhausted” claims are procedurally defaulted if the procedural  
5 rule that would be imposed is independent and adequate).

6 Nevertheless, “[a] federal habeas court will not review a claim rejected by a state  
7 court ‘if the decision of [the state] court rests on a state law ground that is independent of  
8 the federal question and adequate to support the judgment.’” Beard v. Kindler, 558 U.S.  
9 53, 55 (2009) (alteration in original) (quoting Coleman, 501 U.S. at 729). “In order to  
10 constitute adequate and independent grounds sufficient to support a finding of procedural  
11 default, a state rule must be clear, consistently applied, and well-established at the time of  
12 the petitioner’s purported default.” Wells v. Maass, 28 F.3d 1005, 1010 (9th Cir. 1994)  
13 (citing Ford v. Georgia, 498 U.S. 411, 424-25 (1991)).

14 Even if a basis for a state procedural bar exists, it “does not prevent a federal court  
15 from resolving a federal claim unless the state court actually relied on the state procedural  
16 bar ‘as an independent basis for its disposition of the case.’” Evans v. Chavis, 546 U.S.  
17 189, 206 (2006) (quoting Harris v. Reed, 489 U.S. 255, 261-62 (1989)). A procedural  
18 default does not preclude a court from considering a federal claim on habeas review  
19 “unless the last state court rendering a judgment in the case ‘clearly and expressly’ states  
20 that its judgment rests on a state procedural bar.” Harris, 489 U.S. at 263 (quoting  
21 Caldwell v. Mississippi, 472 U.S. 320, 327 (1985)). At the same time, “a state court  
22 need not fear reaching the merits of a federal claim in an alternative holding.” Id. at 264  
23 n.10. If the state court explicitly invokes a state procedural bar as a distinct basis for its  
24 decision, the federal habeas court is required “to honor a state holding that is a sufficient  
25 basis for the state court’s judgment, even when the state court also relies on federal law.”  
26 Id. (citing Fox Film Corp. v. Muller, 296 U.S. 207, 210 (1935)).

27 The respondent has the initial burden of pleading an adequate and independent  
28 procedural bar as an affirmative defense in a habeas case. See Insyxiengmay v. Morgan,



1 403 F.3d 657, 665-66 (9th Cir. 2005); Bennett v. Mueller, 322 F.3d 573, 585 (9th Cir.  
2 2003). In this case, Tampkins has carried that initial burden by pleading that Swanson  
3 forfeited his claim by failing to raise it on direct appeal. (Answer Attach. #1 Mem. P. &  
4 A. 5, ECF No. 13.) The burden has therefore shifted to Petitioner to challenge the  
5 adequacy and independence of the procedural bar. Bennett, 322 F.3d at 586. Swanson  
6 may meet his burden by pointing to factual allegations and case authority demonstrating  
7 inconsistent applications of the procedural rule. See id. If Petitioner makes a sufficient  
8 challenge, Respondent must carry the ultimate burden of proving the adequacy of the  
9 state bar. Id.; see also Insyxiengmay, 403 F.3d at 666.

10 The Court, however, need not determine whether Petitioner has made a showing  
11 sufficient to shift the burden back to Respondent or whether Respondent has carried the  
12 ultimate burden of establishing that the procedural bar is adequate and independent. The  
13 interests of judicial economy favor reaching the merits of Swanson’s claim regardless of  
14 the independence and adequacy of the procedural bar applied by the state court. The  
15 Ninth Circuit has indicated that “[p]rocedural bar issues are not infrequently more  
16 complex than the merits issues presented by the appeal, so it may well make sense in  
17 some instances to proceed to the merits if the result will be the same.” Franklin v.  
18 Johnson, 290 F.3d 1223, 1232 (9th Cir. 2002) (citing Lambrix v. Singletary, 520 U.S.  
19 518, 525 (1997) (“We do not mean to suggest that the procedural-bar issue must  
20 invariably be resolved first; only that it ordinarily should be.”)). “[A]ppeals courts  
21 are empowered to, and in some cases should, reach the merits of habeas petitions if they  
22 are, on their face and without regard to any facts that could be developed below, clearly  
23 not meritorious despite an asserted procedural bar.” Id.; see also Flournoy v. Small,  
24 681 F.3d 1000, 1004 n.1 (9th Cir. 2012) (“[W]e are not required to [resolve the issue of  
25 procedural bar prior to any consideration of the merits on habeas review] when a petition  
26 clearly fails on the merits.”). District courts, including this Court, have applied the same  
27 rationale to a variety of habeas claims. See Trayers v. Johnson, Civil No. 15cv0924-H  
28 (BLM), 2016 WL 4126385, at \*13 (S.D. Cal. Apr. 29, 2016) (finding that “the interests

1 of judicial economy support[ed] addressing the merits of [petitioner’s claim] without  
2 determining whether it [was] procedurally defaulted[,]” where the claim failed on the  
3 merits); Loza v. Sherman, Civil No. 14cv01969 JAH (RBB), No. 10, slip op. at 23-30  
4 (S.D. Cal. Sept. 17, 2015) (deciding the merits of the Eighth Amendment violation claim  
5 rather than resolving the issue of procedural bar); Royle v. Long, Civil No. 12cv659 LAB  
6 (RBB), 2013 WL 4679958, at \*15-19 (S.D. Cal. June 30, 2013) (addressing the merits of  
7 a prosecutorial misconduct claim rather than the procedural bar); Broadnax v. Beard,  
8 Civil No. 12cv0560–GPC(RBB), 2013 WL 1942196, at \*20-27 (S.D. Cal. May 8, 2013)  
9 (considering the petitioner’s instructional error claim in the interest of judicial economy  
10 rather than resolving the procedural bar issue); Lima v. Cate, No. 06–CV–02388–AJB  
11 (BGS), 2012 WL 4109680, at \*7 (S.D. Cal. Sept. 14, 2012) (citation omitted) (finding  
12 that “judicial economy counsel[ed] reaching the merits of [p]etitioner’s claims without a  
13 determination of whether the state procedural bar applied in [the] case was clearly  
14 established and had been consistently applied by the California courts[.]”); Levi v.  
15 Almager, No. CV 08–4261–PSG (CW), 2011 WL 2672351, at \*3-6 (C.D. Cal.  
16 May 6, 2011) (deciding the delayed access to law library claim rather than resolving the  
17 procedural bar question first).

18 As set forth below, the California Court of Appeal, in addition to holding that  
19 Petitioner forfeited his claim, concluded that the claim failed on its merits. (Lodgment  
20 No. 6, In re Swanson, D071041, order at 2.) Judicial economy counsels reaching the  
21 substance of Swanson’s claim without a determination of whether the state procedural bar  
22 applies in this case. This approach is consistently applied by federal courts.  
23 Accordingly, the Court will consider the claim on the merits.

## 24 2. Merits

25 Petitioner alleges that the trial court’s imposition of consecutive sentences violated  
26 California Penal Code section 654 and the Double Jeopardy Clause of the Fifth  
27 Amendment to the United States Constitution. (Pet. 5, ECF No. 1.) Swanson appears to  
28 argue that his crime involved only a single criminal objective (driving under the influence

1 of alcohol) and arose out of the same transaction, thereby precluding multiple  
2 punishments. (See id. at 6-7; see also Lodgment No. 7, Swanson v. Tampkins, No.  
3 S237769 (petition for writ of habeas corpus at 7, 9-13) (containing Petitioner’s argument  
4 that “[t]he Double Jeopardy Clause and [California Penal] Code Section 654 preclude  
5 imposition of sentence[s] on both counts where the causing bodily injury or personally  
6 inflicting great bodily injury had the sole objective of driving under the influence causing  
7 bodily injury[.]”).)

8 Respondent asserts that California courts reasonably denied Petitioner’s claim  
9 “because imposition of consecutive terms for the aggregate sentence comported with both  
10 state and federal law.” (Answer Attach. #1 Mem. P. & A. 6, ECF No. 13.) Tampkins  
11 contends that Swanson’s claim alleging violations of state law is not cognizable on  
12 federal habeas review. (Id. at 7.) She further maintains that Petitioner’s constitutional  
13 claim fails because sentence enhancements increase a sentence “because of the manner in  
14 which the crime was committed” and do not amount to “punishment” within the meaning  
15 of the Double Jeopardy Clause. (Id. at 8 (citations omitted).) Respondent also claims  
16 that double jeopardy violations do not occur when the state’s legislature has authorized a  
17 sentence, and that California courts have determined that “the state [l]egislature  
18 authorized the cumulative punishment to which Petitioner is subject . . . .” (Id.; see also  
19 id. at 2.)

20 When there is no reasoned decision from the state’s highest court, the Court “looks  
21 through” to the underlying appellate court decision. Ylst v. Nunnmeaker, 501 U.S. 797,  
22 801-06 (1991). Because the California Supreme Court denied Swanson’s petition for  
23 review without comment, (see Lodgment No. 8, Swanson (George) on H.C., Case No.  
24 S237769, California Appellate Courts, Case Information,  
25 <http://appellatecases.courtinfo.ca.gov/> (visited Mar. 22, 2017)), the Court looks to the  
26 California Court of Appeal’s decision. Ylst, 501 U.S. at 801-06. The state appellate  
27 court rejected Petitioner’s claim reasoning as follows:

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1 Even if this court considers the merits of Swanson’s argument, he is  
2 not entitled to relief. As he admits in his writ petition, the charges stem from  
3 an automobile crash in which Swanson was driving under the influence with  
4 three passengers. Penal Code section 654, and the constitutional prohibition  
5 against double jeopardy, protects a defendant from multiple punishments for  
6 the same offense. (See, e.g., People v. Anderson (2009) 47 Cal.4th 92, 103-  
7 104, 117.) However, in cases involving a charge of driving under the  
8 influence with injury to multiple victims, enhancements pursuant to Penal  
9 Code section 12022.7 or Vehicle Code section 23558 may be added for  
10 each additional victim. (See People v. Arndt (1999) 76 Cal.App.4th 387,  
396-398.) Here, Swanson received sentence enhancements, one pursuant to  
Penal Code section 12022.7 and another pursuant to Vehicle Code section  
23558, for each of his additional victims. The trial court correctly imposed  
the sentence and Swanson is not entitled to relief.

11 (Lodgment No. 6, In re Swanson, D071041, order at 2.)

12 The Court initially notes that to the extent Petitioner alleges that the state trial  
13 court’s imposition of consecutive sentences violated California Penal Code section 654<sup>5</sup>  
14 [Pet. 5, ECF No. 1], “only noncompliance with federal law . . . renders a State’s criminal  
15 judgment susceptible to collateral attack in the federal courts.” Wilson v. Corcoran, 562  
16 U.S. 1, 5 (2010); see also Swarthout v. Cooke, 562 U.S. 216, 219 (2011) (citation  
17 omitted) (internal quotation marks omitted) (“[F]ederal habeas corpus relief does not lie  
18 for errors of state law.”); Waddington v. Sarausad, 555 U.S. 179, 192 n.5 (2009) (quoting  
19 Estelle v. McGuire, 502 U.S. 62, 67-68 (1991)) (“[I]t is not the province of a federal  
20 habeas court to reexamine state-court determinations on state-law questions.”). “The  
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23 <sup>5</sup> The relevant part of California Penal Code section 654(a) provides:

24 An act or omission that is punishable in different ways by different provisions of  
25 law shall be punished under the provision that provides for the longest potential term of  
26 imprisonment, but in no case shall the act or omission be punished under more than one  
27 provision. An acquittal or conviction and sentence under any one bars a prosecution for  
28 the same act or omission under any other.

Cal. Penal Code §654(a) (West 2010).

1 decision whether to impose sentences concurrently or consecutively is a matter of state  
2 criminal procedure and is not within the purview of federal habeas corpus.” Cacoperdo  
3 v. Demosthenes, 37 F.3d 504, 507 (1994) (citing Ramirez v. Arizona, 437 F.2d 119, 120  
4 (9th Cir. 1971)); see also Watts v. Bonneville, 879 F.2d 685, 687-88 (9th Cir. 1989)  
5 (holding that an alleged improper application of California Penal Code section 654 did  
6 not state a cognizable federal habeas claim); Caines v. Gastelo, NO. EDCV 14-2407 PA  
7 (KS), 2016 WL 7404783, at \*28 (C.D. Cal. Nov. 2, 2016) (citation omitted) (“[A] claim  
8 that the state court violated its own sentencing law, as set forth in [California Penal Code  
9 section] 654, is not cognizable on federal habeas review.”); Hooks v. Busby, No. 1:12–  
10 cv–00963 MJS (HC), 2014 WL 2890396, at \*9 (E.D. Cal. June 25, 2014) (“Petitioner’s  
11 allegation that the imposition of consecutive sentencing violated California Penal Code  
12 [section] 654 is not cognizable in a federal habeas proceeding.”). Accordingly,  
13 Swanson’s claim that the state trial court failed to properly apply state sentencing law is  
14 not cognizable on habeas review. See id.

15 Turning to Petitioner’s claim that the trial court’s imposition of consecutive  
16 sentences for injury enhancements violated the Double Jeopardy Clause of the United  
17 States Constitution [Pet. 5, ECF No. 1], the Fifth Amendment’s Double Jeopardy Clause  
18 provides that “[n]o person shall . . . be subject for the same offence to be twice put in  
19 jeopardy of life or limb[.]” U.S. Const. amend. V; see also Monge v. California, 524 U.S.  
20 721, 727-28 (1998) (citation omitted) (stating that the Double Jeopardy Clause “protects  
21 against successive prosecutions for the same offense after acquittal or conviction and  
22 against multiple criminal punishments for the same offense[.]”). “A state may punish  
23 separate offenses arising out of the same transaction without violating the double  
24 jeopardy clause.” Walker v. Endell, 850 F.2d 470, 476 (9th Cir. 1987) (citing Albernaz  
25 v. United States, 450 U.S. 333 (1981)). The test that determines whether convictions  
26 violate double jeopardy is “whether there are two offenses or only one,” which is  
27 established by evaluating “whether each provision requires proof of a fact which the  
28 other does not.” Blockburger v. United States, 284 U.S. 299, 304 (1932) (citation

1 omitted); see also Dowling v. United States, 493 U.S. 342, 355 (1990) (citing  
2 Blockburger, 284 U.S. at 304) (“Two offenses are considered the ‘same offense’ for  
3 double jeopardy purposes unless each offense requires proof of a fact that the other does  
4 not.”). “[The] analysis focuses on the statutory elements of the offenses . . . .” United  
5 States v. Overton, 573 F.3d 679, 691 (9th Cir. 2009) (citation omitted); see also Rhoden  
6 v. Rowland, 10 F.3d 1457, 1461-62 (9th Cir. 1993) (holding that there was no violation  
7 of the Double Jeopardy Clause where sentences were imposed for distinct crimes).

8 Petitioner’s contention that his crime involved only a single criminal objective,  
9 thereby precluding multiple punishment, is misplaced. (See Pet. 6-7, ECF No. 1;  
10 Lodgment No. 7, Swanson v. Tampkins, No. S237769 (petition for writ of habeas corpus  
11 at 7, 9-13).) The felony complaint alleged that “on June 14, 2015, the defendant,  
12 GEORGE BEECHER SWANSON, while driving a motor vehicle in the commission of  
13 the above offense, proximately caused bodily injury or death to more than one victim, . . .  
14 Gerardo Figueroa, within the meaning of VEHICLE CODE SECTION 23558.”  
15 (Lodgment No. 10, People v. Swanson, CT No. SC280066 (Cal. Super. Ct. [certified  
16 Sept. 25, 2015]) (complaint-felony at 2).) The complaint contained an identical  
17 allegation with respect to another victim, Caesar Jimenez. (Id.) It also alleged that “in  
18 the commission and attempted commission of the above offense the defendant, GEORGE  
19 BEECHER SWANSON, personally inflicted great bodily injury upon Gerardo Figueroa,  
20 not an accomplice in the above offense, within the meaning of PENAL CODE SECTION  
21 12022.7(a).” (Id. at 3.) The complaint contained an identical allegation with respect to  
22 the second victim, Caesar Jimenez. (Id.) As noted above, Petitioner pleaded no contest  
23 to, among other things, driving under the influence of alcohol causing bodily injury to  
24 another person (California Vehicle Code section 23153(a)), two allegations that he  
25 proximately caused bodily injury to more than one victim in one instance of driving  
26 under the influence (California Vehicle Code section 23558), and two allegations that he  
27 personally inflicted great bodily injury on a victim (California Penal Code  
28 section 12022.7(a)). (Lodgment No. 6, In re Swanson, No. D071041, order at 1.)

1 Swanson was sentenced for the substantive offense (California Vehicle Code  
2 section 23153(a)) and received two enhancements: one for proximately causing bodily  
3 injury to more than one victim (California Vehicle Code section 23558) and another for  
4 inflicting great bodily injury in the commission of the driving under the influence offense  
5 (California Penal Code section 12022.7(a)). (Id.)

6 Sentence enhancements do not “punish” a defendant within the meaning of double  
7 jeopardy. See United States v. Watts, 519 U.S. 148, 154 (1997) (“[S]entencing  
8 enhancements do not punish a defendant for crimes of which he was not convicted, but  
9 rather increase his sentence because of the manner in which he committed the crime of  
10 conviction.”) (citing Witte v. United States, 515 U.S. 389, 402-03 (1995)). Even where  
11 the offense is the same, the guarantee against double jeopardy does not preclude  
12 cumulative punishments in a single prosecution. See Missouri v. Hunter, 459 U.S. 359,  
13 366-67 (1983); United States v. Kuchinski, 469 F.3d 853, 859 (9th Cir. 2006). So long as  
14 the state legislature intended to impose multiple punishments, double jeopardy principles  
15 do not apply. Hunter, 459 U.S. at 368-69 (holding that sentence enhancements that  
16 increase the penalty for a crime based on the offender’s conduct do not violate double  
17 jeopardy principles where cumulative punishment has been authorized under two statutes,  
18 “regardless of whether those two statutes proscribe the ‘same’ conduct under  
19 Blockburger”); Plascencia v. Alameida, 467 F.3d 1190, 1204 (9th Cir. 2006) (citing  
20 Hunter, 459 U.S. at 368-69) (“When the legislature intends to impose multiple  
21 punishments, double jeopardy is not invoked.”).

22 California Vehicle Code section 23558 provides for a one-year enhancement for  
23 “[a] person who proximately causes bodily injury or death to more than one victim in any  
24 one instance of driving in violation of Section 23153” for “each additional injured  
25 victim,” up to a total of three enhancements. Cal. Veh. Code § 23558 (West 2014). A  
26 plain reading of the section indicates that the California Legislature intended to impose  
27 longer prison sentences for defendants who injured more than one victim while driving  
28 under the influence. See Friend v. Beard, No. SA CV 13–840(CJC)(MRW), 2014 WL

1 897331, at \*12 (C.D. Cal. Mar. 4, 2014) (“On its face, [California Vehicle Code section  
2 23558] allows a trial court to enhance the single felony conviction upon proof that there  
3 were additional victims. That circumstance obviously raises no double jeopardy  
4 concerns.”) Further, in denying Petitioner’s claim, the state appellate court stated that “in  
5 cases involving a charge of driving under the influence with injury to multiple victims,  
6 enhancements pursuant to . . . Vehicle Code section 23558 may be added for  
7 each additional victim[,]” and that Swanson properly received a sentence enhancement  
8 “pursuant to Vehicle Code section 23558, for each of his additional victims.” (Lodgment  
9 No. 6, In re Swanson, D071041, order at 2.) The interpretation of the legislative intent  
10 and the application of the statute by the state court are binding on this Court, and  
11 precludes a finding of a double jeopardy violation. See Hunter, 459 U.S. at 368-69;  
12 Plascencia, 467 F.3d at 1204.

13         Petitioner’s second enhancement totaling three years was pursuant to California  
14 Penal Code section 12022.7(a), which mandates that “[a]ny person who personally  
15 inflicts great bodily injury on any person other than an accomplice in the commission of a  
16 felony or attempted felony shall be punished by an additional and consecutive term of  
17 imprisonment in the state prison for three years.” Cal. Penal Code §12022.7(a) (West  
18 2012). Section 12022.7(g) further provides that the section is not applicable “to murder  
19 or manslaughter or a violation of Section 451 or 452,” and that subdivision (a) does not  
20 apply if “infliction of great bodily injury is an element of the offense.” Cal. Penal Code  
21 §12022.7(g). Petitioner pleaded nolo contendere to driving under the influence of alcohol  
22 causing bodily injury to another person (California Vehicle Code section 23153(a)),  
23 which is not an enumerated offense under California Penal Code section 12022.7(g).  
24 Furthermore, the infliction of great bodily injury is not an element of that offense. See  
25 Cal. Veh. Code § 23153(a) (“It is unlawful for a person, while under the influence of any  
26 alcoholic beverage, to drive a vehicle and concurrently do any act forbidden by law, or  
27 neglect any duty imposed by law in driving the vehicle, which act or neglect proximately  
28 causes bodily injury to any person other than the driver.”); Thompson v. Fox, Case No.



1 14–CV–05178–LHK, 2015 WL 4593713, at \*6 (N.D. Cal. Jul. 29, 2015) (citations  
2 omitted) (“[T]he offense of driving under the influence of alcohol and causing personal  
3 injury does not include ‘great bodily injury’ as an element such that imposition of a  
4 sentencing enhancement pursuant to [California Vehicle Code section] 12022.7 would be  
5 improper.”) Therefore, the language of California Vehicle Code section 12022.7  
6 indicates that the state legislature intended that an enhanced sentence could be imposed  
7 under those circumstances.

8 The San Diego Superior Court addressed Swanson’s claims and reasoned, in  
9 pertinent part, as follows:

10 Proximately causing injury to more than one victim is not an element  
11 of the offense and neither is personally inflicting great bodily injury on  
12 someone other than the accomplice. Therefore, application of the  
13 enhancements to petitioner’s conviction offense did not offend [California]  
14 Penal Code [section] 654.

14 Additionally, section 23558 does not preclude application of  
15 [California] Penal Code [section] 12022.7(a) as an enhancement when  
16 [California Vehicle Code] section 23558 is also imposed. Petitioner was  
17 properly sentenced.

18 Lodgment No. 4, In re Swanson, No. HSC 11568, order at 3.

19 The California Court of Appeal noted that “in cases involving a charge of driving  
20 under the influence with injury to multiple victims, enhancements pursuant to Penal Code  
21 section 12022.7 . . . may be added for each additional victim,” and that the trial court  
22 properly imposed a sentence enhancement pursuant to the section in Petitioner’s case.  
23 (Lodgment No. 6, In re Swanson, D071041, order at 2.)

24 This Court is required to defer to the state courts’ interpretation and application of  
25 state law with respect to the propriety of Petitioner’s sentence under California law. See  
26 Hunter, 459 U.S. at 368-69; Plascencia, 467 F.3d at 1204. Because the state legislature  
27 has authorized an enhanced sentence imposed on Petitioner, there is no violation of the  
28 Double Jeopardy Clause. See id.; see also Dut Hing Chiu v. Kirkland, No. CIV S–06–

1 962 MCE CHS P, 2009 WL 981703, at \*10 (E.D. Cal. Apr. 13, 2009) (rejecting  
2 petitioner’s claim that his sentence enhancements violated the Double Jeopardy Clause).

3 For all the reasons stated above, Swanson’s claim fails. Accordingly, the California  
4 Court of Appeal’s decision was neither contrary to, nor an unreasonable application of,  
5 clearly established Supreme Court law. See 28 U.S.C.A. 2254(d)(1). As a result, Petitioner  
6 is not entitled to federal habeas relief on the claim alleging violations of the Double  
7 Jeopardy Clause, and the claim should be **DENIED**.

8 **B. Request for Evidentiary Hearing**

9 In the Petition, Swanson also requests an evidentiary hearing. (Pet. 7-8, ECF  
10 No. 1.) He has not, however, presented any facts that would warrant an evidentiary  
11 hearing. See Insyxiengmay, 403 F.3d at 670 (stating that the petitioner must demonstrate  
12 he failed to develop the factual basis of his claims in state court and that his request  
13 comes within one of two exceptions in § 2254(e)(2)(A) and (B)). If the factual basis for  
14 the claim was developed in state court, the federal court considers whether an evidentiary  
15 hearing is appropriate or required under Townsend v. Sain, 372 U.S. 293 (1963). See  
16 Baja v. Ducharme, 187 F.3d 1075, 1078 (9th Cir. 1999) (citation omitted). Swanson has  
17 not carried his burden, and his request for an evidentiary hearing is therefore **DENIED**.

18 **V. CONCLUSION**

19 For the reasons set forth above, the Petition for Writ of Habeas Corpus [ECF  
20 No. 1] should be **DENIED**. Petitioner’s request for an evidentiary hearing is **DENIED**.  
21 This Report and Recommendation will be submitted to the United States District Court  
22 Judge assigned to this case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Any  
23 party may file written objections with the Court and serve a copy on all parties on or  
24 before **December 22, 2017**. The document should be captioned “Objections to Report  
25 and Recommendation.” Any reply to the objections shall be served and filed on or before  
26 **January 15, 2018**.

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1           The parties are advised that failure to file objections within the specified time may  
2 waive the right to appeal the district court's order. Martinez v. Ylst, 951 F.2d 1153, 1157  
3 (9th Cir. 1991).

4           IT IS SO ORDERED.

5  
6 Dated: November 16, 2017



Hon. Ruben B. Brooks  
United States Magistrate Judge

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9 cc: Judge Sammartino  
10 All Parties of Record

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