Aside from "grand jury transcripts and warrant materials in the midst of a preindictment investigation," a strong presumption applies in favor of public access to
judicial records. Kamakana v. City and County of Honolulu, 447 F.3d 1172, 1178

(9th Cir. 2006). This principle was adopted "because the resolution of a dispute on
the merits, whether by trial or summary judgment, is at the heart of the interest in
ensuring the public's understanding of the judicial process and of significant public
events." Id. at 1179 (internal quotation marks and citations omitted). Accordingly,
a party seeking to seal a judicial record bears the burden of overcoming the strong
presumption of public access by meeting the "compelling reasons" standard. Id. at
1178.

The courts have carved out an exception to the presumption of access to judicial records for sealed discovery documents attached to a non-dispositive motion, such that the usual presumption of the public's right of access is rebutted. Id. (internal quotation marks, citations and brackets omitted). The party seeking to seal a document attached to a non-dispositive motion must meet the lower "good cause" standard stated in Federal Rule of Civil Procedure 26(c). Foltz, 331 F.3d at 1135.

The parties request sealing of exhibits attached to the complaint rather than documents attached to a dispositive or non-dispositive motion. There is a split of authority among district courts in the Ninth Circuit whether sealing documents attached to a pleading must meet the good cause or compelling reasons standard. Cf. MMI, Inc. v. Baja, Inc., 743 F. Supp. 2d 101, 106 (D. Ariz. 2010) (good cause); NVIDIA Corp. Derivative Litig., 2008 WL 1859067 (N.D. Cal. Apr. 23, 2008). Because the Joint Motion does not meet the lower good cause standard, the Court need not address the conflict among the districts.

A pre-litigation confidentiality agreement between the parties is analogous to a stipulated protective order. That a document is designated confidential pursuant to a protective order is of little weight when it comes to sealing documents which are

filed with the Court. See San Jose Mercury News, Inc. v. U.S. Dist. Ct. (Saldivar), 187 F.3d 1096, 1103 (9th Cir. 1999); Beckman Indus. v. Int'l Ins. Co., 966 F.2d 470, 475-76 (9th Cir. 1992); Confederated Tribes of Siletz Indians of Or. v. Weyerhaeuser Co., 340 F. Supp. 2d 1118, 1121 (D. Or. 2003). By their nature, private agreements, like protective orders, do not provide advance opportunity for the Court to analyze whether any particular document should be sealed. See San Jose Mercury News, 187 F.3d at 1103; Foltz, 331 F.3d at 1133. Whether a document designated as confidential pursuant to a protective order should be sealed must therefore usually be determined de novo. See Weyerhaeuser, 340 F. Supp. 2d at 1121. Same applies to pre-litigation agreements. The parties' reliance on their confidentiality agreement is therefore insufficient to meet the good cause standard.

Moreover, "[a] party asserting good cause bears the burden, for each particular document it seeks to protect, of showing that specific prejudice or harm will result if no protective order is granted." Foltz, 331 F.3d at 1130. "[B]road allegations of harm, unsubstantiated by specific examples or articulated reasoning, do not satisfy the Rule 26(c) test." Beckman Indus. v. Int'l Ins. Co., 966 F.2d 470, 476 (9th Cir. 1992). The parties' conclusory assertions regarding the sensitive nature of the documents, unsupported by a declaration, are insufficient to meet the good cause standard of Rule 26(c), and are a fortiori insufficient to meet the higher compelling reasons requirement.

The Joint Motion is therefore denied. Denial is without prejudice to renewing the request to seal only those portions of the exhibits for which the requisite showing is made. The Court is not inclined to seal the exhibits in their entirety.

## IT IS SO ORDERED.

Dated: September 21, 2017

Hon M. James Lorenz

United States District Judge