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UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

DANIEL LUDLOW, individually and on behalf of others similarly situated; and WILLIAM LANCASTER, individually and on behalf of others similarly situated,  
Plaintiffs,  
v.  
FLOWERS FOODS, INC., a Georgia corporation; FLOWERS BAKERIES, LLC, a Georgia limited liability company; and FLOWERS FINANCE, LLC, a limited liability company,  
Defendants.

Case No.: 18-CV-1190 TWR (JLB)  
**ORDER GRANTING DEFENDANTS' MOTION FOR JUDGMENT ON THE PLEADINGS**  
(ECF No. 200)

AND ALL CONSOLIDATED CASES

Presently before the Court is the Motion for Judgment on the Pleadings filed by Defendants Flowers Foods, Inc. ("Flowers Foods"); Flowers Bakeries, LLC ("Flowers Bakeries") (together with Flowers Foods, "Flowers"); and Flowers Finance, LLC ("FloFin") ("Mot.," ECF No. 200), as well as Plaintiffs Daniel Ludlow and William Lancaster's Response in Opposition to ("Opp'n," ECF No. 207) and Defendants' Reply in Support of ("Reply," ECF No. 210) the Motion. The Court took the Motion under

1 submission on the papers without oral argument pursuant to Civil Local Rule 7.1(d)(1).  
2 Having carefully considered the Pleadings (ECF No. 56 (“FAC”), ECF No. 59 (“Ans.”)),  
3 those documents properly incorporated by reference, the Parties’ arguments, and the law,  
4 the Court **GRANTS** Defendants’ Motion and **DISMISSES WITHOUT PREJUDICE**  
5 Plaintiffs’ third cause of action and Mr. Lancaster’s eighth and ninth causes of action.

## 6 **BACKGROUND**

### 7 **I. Factual Allegations<sup>1</sup>**

#### 8 **A. The Parties**

9 Flowers Foods is a Georgia corporation with its principal place of business in  
10 Thomasville, Georgia. (*See* FAC ¶ 16.) It is a leading, national manufacturer and seller of  
11 bakery goods, (*see id.*), including well-known brand names such as “Wonder Bread,”  
12 “Nature’s Own,” and “Dave’s Killer Bread.” (*See id.* ¶ 21.) Flowers Foods does business  
13 in the County of San Diego through layers of national and regional subsidiaries, (*see id.*  
14 ¶ 16), such as Flowers Baking Co. of California and Flowers Baking Co. of Modesto.<sup>2</sup> (*See*  
15 *id.* ¶ 18.) Each local subsidiary has branch and/or sales managers to manage relationships  
16 with retail customers, carry out sales, and supervise Delivery Employees. (*See id.* ¶¶ 7,  
17 34(g).)

18 Flowers Bakeries is a Georgia Limited Liability Corporation with its principal place  
19 of business in Thomasville, Georgia. (*See id.* ¶ 17.) Flowers Bakeries is a wholly owned  
20 subsidiary of Flowers Foods that handles sales-related activities, such as negotiating with  
21 retailers on price, shelf space, and service requirements. (*See id.* ¶¶ 17–18.)

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24 <sup>1</sup> For purposes of Defendants’ Motion, the Court accepts as true Plaintiffs’ factual allegations. *See, e.g.,*  
25 *United States ex rel. Cafasso v. Gen. Dynamics C4 Sys., Inc.*, 637 F.3d 1047, 1053 (9th Cir. 2011) (“When  
26 considering a Rule 12(c) dismissal, [the court] must accept the facts as pled by the nonmovant.”) (citing  
*Jenkins v. McKeithen*, 395 U.S. 411, 421 (1969); *Fleming v. Pickard*, 581 F.3d 922, 925 (9th Cir. 2009)).

27 <sup>2</sup> Plaintiffs believe that Flowers Foods initially established a California-wide local subsidiary called  
28 “Flowers Baking Co. of California,” which split into Flowers Baking Co. of Modesto (to cover Flowers’  
Northern California operations) and Flowers Baking Co. of Henderson (to cover Flowers’ Southern  
California operations) in approximately 2014. (*See* FAC ¶ 18 n.3.)

1 FloFin is a Delaware Limited Liability Corporation with its principal place of  
2 business in Thomasville, Georgia. (*See id.* ¶ 19.) Its sole member is Flowers Foods. (*See*  
3 *id.*) FloFin finances purchases of delivery routes by Delivery Employees at an interest rate  
4 of approximately twelve per cent. (*See id.*)

5 Beginning in 2013, Plaintiffs worked as Delivery Employees for Flowers in the  
6 County of San Diego. (*See id.* ¶¶ 14–15.) Flowers classifies its Delivery Employees as  
7 independent contractors. (*See id.* ¶ 23.)

### 8 ***B. Flowers’ Fraudulent Representations***

9 Flowers is a leading manufacturer and seller of bakery goods to retailers throughout  
10 the United States, boasting gross profits of \$1.9 billion in 2017. (*See* FAC ¶¶ 2, 16.) To  
11 distribute its baked goods, Flowers has both a direct-to-store (“DSD”) delivery segment  
12 and a warehouse delivery segment. (*See id.* ¶ 21.) To power the DSD segment, Flowers  
13 Foods’ wholly owned subsidiaries enter into distributor agreements (“DAs”) with Delivery  
14 Employees, such as Plaintiffs, to deliver bakery products along particular routes from  
15 Flowers’ warehouses to retail locations. (*See id.* ¶¶ 10, 22.)

16 Flowers advertises these delivery routes to Delivery Employees as “independent  
17 business opportunities,” with the Delivery Employees purchasing products from Flowers  
18 to resell to retailers at a profit. (*See id.* ¶¶ 2, 23.) Delivery Employees may pay upwards  
19 of \$100,000 for the rights to a specific delivery route, which dictates set brands to be sold  
20 to Flowers’ retail customers in the area. (*See id.* ¶¶ 2, 5–6, 34(c).) If Flowers subsequently  
21 makes changes to a route, however, it does not revalue the route or re-evaluate the money  
22 that a Delivery Employee owes for that route, even if the value of the route is drastically  
23 reduced. (*See id.* ¶¶ 6, 34(e)–(f).)

24 To become a Delivery Employee, a prospective distributor must sign Flowers’ DA,  
25 (*see id.* ¶ 24), which has no set end date. (*See id.* ¶ 34(k).) Flowers requires its Delivery  
26 Employees to incorporate before entering into DAs with local Flowers business entities,  
27 (*see id.* ¶ 34(a)), although each Delivery Employee must personally guarantee his or her  
28 contract. (*See id.* ¶ 34(b).) Both Flowers’ disclosure documents and the DA represent to

1 prospective Delivery Employees that: (1) Flowers will sell its bakery products to the  
2 Delivery Employee, (2) the Delivery Employee will take title to the bakery products, and  
3 (3) the Delivery Employee will resell the bakery products to retailers at a profit. (*See id.*  
4 ¶¶ 23–26; *see also id.* ¶ 2.) Under this model, Flowers would make a profit when it sells  
5 its products to the Delivery Employee, who in turn would make a profit when they sell  
6 their products to the retailers. (*See id.* ¶ 26.)

7 Delivery Employees’ reality, however, differs greatly from Flowers’  
8 representations. (*See id.* ¶¶ 28–34; *see also id.* ¶ 3.) Rather than taking title to Flowers’  
9 products and reselling them to retailers, Delivery Employees merely deliver Flowers’  
10 products for a commission based on the wholesale price for sales that Flowers itself  
11 negotiates, makes, and controls. (*See id.* ¶¶ 29–31; *see also id.* ¶ 4.) For example, Flowers  
12 negotiates contracts with large retailers, such as Wal-Mart and Costco, at the national or  
13 regional level, meaning that Delivery Employees do not have a contract with their local  
14 Wal-Mart or have any control over the price that Wal-Mart agrees to pay Flowers. (*See id.*  
15 ¶¶ 29–30; *see also id.* ¶¶ 34(d)–(e).) That title to Defendants’ products never actually  
16 passes to Delivery Employees is reflected in Flowers’ accounting documents and filings  
17 with the Securities and Exchange Commission, which reveal that Flowers recognizes  
18 revenue for the retail sales price when its products are delivered to the retailer, not for the  
19 “wholesale price” Flowers charges Delivery Employees at the time of the purported “sale”  
20 to them. (*See id.* ¶¶ 31–33.)

21 Flowers exercises control over its Delivery Employees in a variety of ways. (*See*  
22 *generally id.* ¶ 34.) For example, Flowers requires its Delivery Employees to maintain a  
23 certain physical appearance for both themselves and their vehicles, (*see id.* ¶¶ 8, 34(i)), and  
24 to abide by “Good Industry Standards,” as defined by Flowers. (*See id.* ¶¶ 9, 34(j).) Failure  
25 to abide by these standards may result in Flowers sending a “breach notice” and risk  
26 termination. (*See id.* ¶ 9.) Flowers also dictates when unsold bakery products must be  
27 reclaimed from retail locations, which Delivery Employees—despite purportedly taking  
28 title to these products—must then return to Flowers and, if above the “stales” threshold

1 established by Flowers, pay the retail price for. (*See id.* ¶¶ 5, 34(h).) Flowers sets  
2 schedules for its Delivery Employees, indicating for them what tasks must be completed  
3 on particular days. (*See id.* ¶ 34(l).)

4 Although Flowers and other companies routinely treat individuals performing the  
5 same work as Flowers’ Delivery Employees as employees, (*see id.* ¶ 34(m)), Flowers  
6 classifies its Delivery Employees as individual contractors to save money on wages and  
7 employment taxes, among other benefits. (*See id.* ¶¶ 1, 11–12, 20, 25, 27–28, 33, 34(m).)  
8 As a result of the misclassification of its employees as independent contractors, Flowers  
9 does not reimburse its Delivery Employees for ordinary business expenses, such as  
10 expenses related to the use of their personal vehicles, business licenses, insurance, or taxes.  
11 (*See id.* ¶ 35.) Rather, Flowers charges its Delivery Employees recurring and non-  
12 negotiable fees, such as warehouse, administrative, and/or technology fees. (*See id.* ¶ 36.)  
13 In short, by misrepresenting the nature of their work, Flowers denies its Delivery  
14 Employees access to critical benefits and protections to which they are entitled by law as  
15 employees. (*See id.* ¶¶ 1, 12.)

### 16 ***C. Flowers’ Usurious Loan Practices***

17 Because Delivery Employees must purchase the rights to specific routes from  
18 Flowers, they may “finance” these purchases through Flowers Foods’ wholly owned  
19 subsidiary, FloFin, pursuant to a purported promissory note. (*See* FAC ¶¶ 34(c), 39, 118.)  
20 Over 85 percent of Delivery Employees nationally and in California use FloFin to finance  
21 their route purchases, and FloFin currently has over \$200,000,000 in notes receivable as  
22 reflected in Flowers Foods’ financial statements. (*See id.* ¶ 118.)

23 FloFin, however, is merely a “shell” that has no assets or a bank account. (*See id.*  
24 ¶ 119.) It has one employee, who is responsible for maintaining a spreadsheet or digital  
25 accounting ledger. (*See id.*) Although the promissory notes indicate that FloFin will  
26 “disburse” funds to Flowers’ regional subsidiaries, no such disbursement occurs. (*See id.*  
27 ¶¶ 39–40, 120.) Rather, Flowers records the principal and interest due on the promissory  
28 notes in its accounts receivable and recognizes the payments each week as payments are

1 collected by Flowers Bakeries. (*See id.* ¶ 120.) Ultimately, it is Flowers Foods that  
2 receives these funds. (*See id.*) Consequently, Flowers Foods and Flowers Bakeries are  
3 merely “alter egos” of FloFin, which also acts as Flowers’ agent in issuing loans to Delivery  
4 Employees. (*See id.* ¶ 121.)

5 FloFin—and therefore Flowers—charges usurious interest rates in excess of  
6 California’s ten percent maximum. (*See id.* ¶¶ 2, 19, 34(c), 40, 122–23.) Mr. Lancaster,  
7 for example, is currently repaying a promissory note (the “Promissory Note”) with an  
8 interest rate of 12.1677 percent. (*See id.* ¶ 122.)

## 9 **II. Relevant Procedural Background**

10 Mr. Ludlow initiated this action on June 6, 2018, by filing a putative class and  
11 collective action complaint against Flowers for (1) failure to pay overtime under the Fair  
12 Labor Standards Act of 1938 (“FLSA”), 29 U.S.C. §§ 201–219; (2) injunctive relief and  
13 restitution under California’s Unfair Competition Law (“UCL”), Cal. Bus. & Prof. Code  
14 §§ 17200 *et seq.*; (3) fraud; (4) failure to pay overtime under California law; (5) unlawful  
15 deductions from wages; (6) failure to indemnify for necessary expenditures; and (7) failure  
16 to provide proper wage statements. (*See generally* ECF No. 1.)

17 On December 28, 2018, Mr. Ludlow sought to file an amended complaint adding  
18 Mr. Lancaster as a Plaintiff; FloFin as a Defendant; and causes of action related to usury.  
19 (*See generally* ECF No. 48.) The Honorable Janis L. Sammartino granted the motion on  
20 February 15, 2019, (*see generally* ECF No. 55), following which Plaintiffs filed the  
21 operative First Amended Complaint. (*See generally* ECF No. 56.) Defendants answered  
22 on March 7, 2019. (*See generally* ECF No. 59.)

23 On August 13, 2019, Defendants moved to stay this action pending the California  
24 Supreme Court’s decision in *Vazquez v. Jan-Pro Franchising International, Inc.*, No.  
25 S258191 (Cal. filed Nov. 20, 2019) (“*Vazquez*”). (*See generally* ECF No. 116; *see also*  
26 ECF Nos. 121, 122, 126, 128, 131, 138, 144, 151, 166–168, 172.) While that motion was  
27 pending, Defendants moved for judgment on the pleadings. (*See generally* ECF No. 123.)  
28 On February 18, 2020, Judge Sammartino granted Defendants’ request for a stay and

1 deferred ruling on Defendants’ motion for judgment on the pleadings. (*See generally* ECF  
2 No. 174.)

3 This action was transferred to the undersigned on September 25, 2020, (*see generally*  
4 ECF No. 193), following which the Court denied without prejudice Defendants’ motion  
5 for judgment on the pleadings. (*See generally* ECF No. 194.) After Plaintiffs informed  
6 the Court that the California Supreme Court had issued a decision in *Vazquez*, (*see*  
7 *generally* ECF No. 196), the Court lifted the stay and set a hearing and briefing schedule  
8 on Defendants’ Motion. (*See generally* ECF No. 197.) Defendants filed the instant Motion  
9 on February 24, 2021. (*See generally* ECF No. 200.)

### 10 LEGAL STANDARD

11 A party may file a motion for judgment on the pleadings after that party files an  
12 answer. Fed. R. Civ. P. 12(c). A motion for judgment on the pleadings pursuant to Rule  
13 12(c) is functionally identical to a Rule 12(b)(6) motion and “the same standard of review  
14 applies to motions brought under either rule.” *Gregg v. Haw. Dep’t of Pub. Safety*, 870  
15 F.3d 883, 887 (9th Cir. 2017) (quotation omitted). The Court must accept all factual  
16 allegations as true, draw reasonable inferences in favor of the non-moving party, and decide  
17 whether the allegations “plausibly suggest an entitlement to relief.” *Id.* (quoting *Ashcroft*  
18 *v. Iqbal*, 556 U.S. 662, 681 (2009)). The Court may disregard, however, all factually  
19 unsupported claims framed as legal conclusions and recitations of the legal elements of a  
20 claim. *See Iqbal*, 556 U.S. at 681.

21 “Rule 9(b) requires that, when fraud is alleged, ‘a party must state with particularity  
22 the circumstances constituting fraud.’” *Kearns v. Ford Motor Co.*, 567 F.3d 1120, 1124  
23 (9th Cir. 2009) (quoting Fed. R. Civ. P. 9(b)). “Rule 9(b) demands that the circumstances  
24 constituting the alleged fraud be specific enough to give defendants notice of the particular  
25 misconduct . . . so that they can defend against the charge and not just deny that they have  
26 done anything wrong.” *Id.* (alteration in original) (internal quotation mark omitted)  
27 (quoting *Bly-Magee v. California*, 236 F.3d 1014, 1019 (9th Cir. 2001)). “Averments of  
28 fraud must be accompanied by the who, what, when, where, and how of the misconduct

1 charged.” *Id.* (internal quotation marks omitted) (quoting *Vess v. Ciba-Geigy Corp. USA*,  
2 317 F.3d 1097, 1106 (9th Cir. 2003)).

3 “If a complaint is dismissed for failure to state a claim, leave to amend should be  
4 granted ‘unless the court determines that the allegation of other facts consistent with the  
5 challenged pleading could not possibly cure the deficiency.’” *DeSoto v. Yellow Freight*  
6 *Sys., Inc.*, 957 F.2d 655, 658 (9th Cir. 1992) (quoting *Schreiber Distrib. Co. v. Serv-Well*  
7 *Furniture Co.*, 806 F.2d 1393, 1401 (9th Cir. 1986)); *see also Cafasso*, 637 F.3d at 1058  
8 (“Normally, when a viable case may be pled [under Rule 12(c)], a district court should  
9 freely grant leave to amend.” (citing *Lipton v. Pathogenesis Corp.*, 284 F.3d 1027, 1039  
10 (9th Cir. 2002))). “A district court does not err in denying leave to amend where the  
11 amendment would be futile.” *Id.* (citing *Reddy v. Litton Indus.*, 912 F.2d 291, 296 (9th Cir.  
12 1990), *cert. denied*, 502 U.S. 921 (1991)).

### 13 ANALYSIS

14 Defendants seek judgment on the pleadings in their favor on Plaintiffs’ third cause  
15 of action for fraud and Mr. Lancaster’s eighth and ninth causes of action related to usury.  
16 (*See generally* Mot.; ECF No. 200-1 (“Mem.”).)

#### 17 **I. Third Cause of Action: Fraud**

18 In their third cause of action for fraud, Plaintiffs allege that Flowers induced  
19 Delivery Employees to sign DAs by intentionally failing to disclose that its actual business  
20 model differed from that represented to obtain the DAs. (*See* FAC ¶¶ 83–92.) Defendants  
21 argue that dismissal is required because Plaintiffs impermissibly rely on misrepresentations  
22 appearing in the DA, (*see* Mem. at 6), and because the three-year statute of limitations has  
23 run. (*See id.* at 6–7 Cal. Civ. Proc. Code § 338(d).) Because the Court concludes that  
24 Plaintiffs’ fraud claim is time-barred, the Court declines to reach Defendants’ argument  
25 concerning the economic loss doctrine.

26 Plaintiffs respond to Defendants’ statute of limitations argument by invoking the  
27 continuous accrual theory. (*See* Opp’n at 6–7.) Under California’s theory of continuous  
28 accrual, “separate, recurring invasions of the same right can each trigger their own statute



1 of limitations.” *Aryeh v. Canon Bus. Sols., Inc.*, 55 Cal. 4th 1185, 1198 (2013). “Generally  
2 speaking, continuous accrual applies whenever there is a continuing or recurring  
3 obligation.” *Id.* at 1199 (citing *Hogar Dulce Hogar v. Cmty. Dev. Comm’n*, 110 Cal. App.  
4 4th 1288, 1296 (2003)). “Because each new breach of such an obligation provides all the  
5 elements of a claim—wrongdoing, harm, and causation . . . —each may be treated as an  
6 independently actionable wrong with its own time limit for recovery.” *Id.* (citing *Pooshs*  
7 *v. Philip Morris USA, Inc.*, 51 Cal. 4th 788, 797 (2011)). But “[i]t is not enough that the  
8 plaintiff merely suffers ongoing *injury*.” *Rattagan v. Uber Techs., Inc.*, No. 19-CV-01988-  
9 EMC, 2020 WL 4818612, at \*6 (N.D. Cal. Aug. 19, 2020) (emphasis in original). “As  
10 California courts have explained, ‘if continuing injury from a completed act generally  
11 extended the limitations periods, those periods would lack meaning. Parties could file suit  
12 at any time, as long as their injuries persisted. This is not the law.’” *Id.* (quoting *Vaca v.*  
13 *Wachovia Mortg. Corp.*, 198 Cal. App. 4th 737, 745 (2011)).

14         The Court concludes that Plaintiffs fail to allege that the continuous accrual doctrine  
15 applies here. Ultimately, Plaintiffs’ fraud claim is premised on “Flowers[’] omi[ssion] and  
16 intentional[] fail[ure] to disclose the true nature of its operation to Delivery Employees  
17 when entering into the DA contract.” (See FAC ¶ 87.) According to Plaintiffs, “[i]f  
18 Flowers had disclosed the true nature of the relationship between the parties[,] . . . Plaintiffs  
19 and the California Class would not have executed the DA presented by Flowers or would  
20 have insisted on materially different terms.” (See *id.* ¶ 91.) While Plaintiffs may suffer  
21 recurring injury as a result of signing DAs based on Flowers’ omissions, (*cf.* Opp’n at 7),  
22 that does not suffice to state a claim absent the recurrence of the other elements of  
23 Plaintiffs’ claim, including wrongdoing. See *Aryeh*, 55 Cal. 4th at 1198; *Rattagan*, 2020  
24 WL 4818612, at \*6. Unlike in *Aryeh*, in which each of the alleged unfair and excessive  
25 monthly charges billed to the plaintiff constituted a new unfair act, Plaintiffs here “allege[]  
26 a single fraud committed at contract formation,” see 55 Cal. 4th at 1201, i.e., Flowers’  
27 omission of material facts inducing Plaintiffs to enter into DAs. (See FAC ¶ 87; see also  
28 *generally id.* ¶¶ 83–92.)

1 Because both Mr. Ludlow and Mr. Lancaster signed their DAs in reliance on  
2 Flowers’ material omissions in 2013, (*see id.* ¶¶ 14–15), the three-year statute of limitations  
3 ran in 2016. *See* Cal. Civ. Proc. Code § 338(d). Consequently, the Court **GRANTS**  
4 Defendants’ Motion and **DISMISSES** Plaintiffs’ second cause of action for fraud. *See*,  
5 *e.g.*, *Asare-Antwi v. Wells Fargo Bank, N.A.*, No. 19-56383, 2021 WL 1944382, at \*1 (9th  
6 Cir. May 14, 2021) (concluding that the district court did not err in dismissing claims based  
7 on fraudulent inducement on statute of limitations grounds because the plaintiff’s injury  
8 was not continuing (citing *Aryeh*, 55 Cal. 4th at 1201)); *Sherwin-Williams Co. v. JB*  
9 *Collision Servs., Inc.*, No. 13-CV-1946-LAB-WVG, 2014 WL 5112057, at \*5 (S.D. Cal.  
10 Oct. 10, 2014) (dismissing fraud counterclaims on statute of limitations grounds because  
11 the continuing violations doctrine did not apply where “all of the elements of a fraud claim  
12 occurred . . . with [the plaintiff’s salesperson]’s false assurances . . . to induce Defendants  
13 into signing and not terminating the original contract”). Because Plaintiffs request leave  
14 to amend to plead facts alleging delayed discovery under the discovery rule, (*see* Opp’n at  
15 7 n.4), the Court **GRANTS** Plaintiffs leave to amend.

## 16 **II. Eighth Cause of Action: Usury**

17 Plaintiffs’ eighth cause of action, which is asserted only by Mr. Lancaster and the  
18 putative class, generally alleges that FloFin charges interest rates that are usurious under  
19 California law. (*See generally* FAC ¶¶ 115–25.) Defendants advocate for dismissal of  
20 Mr. Lancaster’s usury claim on the grounds that the rates are not usurious under Georgia  
21 law, which they contend applies because of the promissory notes’ choice-of-law provision.  
22 (*See* Mem. at 7–10.) Alternatively, Defendants argue that dismissal is warranted under  
23 California law because Mr. Lancaster (1) does not have standing, and (2) pleads a credit  
24 sale rather than a loan. (*See id.* at 11–14.)

### 25 **A. Choice of Law**

26 Before addressing Defendants’ arguments on the merits, the Court first must  
27 determine whether Georgia or California law applies. It is undisputed that the Promissory  
28 Note contains the following choice-of-law provision: “THIS NOTE SHALL BE

1 GOVERNED BY AND CONSTRUED IN ACCORDANCE WITH THE LAWS OF THE  
2 STATE OF GEORGIA.” (ECF No. 200-4 (“Promissory Note”) at 5.<sup>3</sup>) Defendants ask the  
3 Court to honor this choice-of-law provision, (*see* Mem. at 7–10; Reply at 3–7), while  
4 Mr. Lancaster urges that it is unenforceable. (*See* Opp’n at 7–15.)

5 The Parties agree that California’s choice-of-law rules apply. (*See* Mem. at 8; Opp’n  
6 at 8.) Under those rules, “[w]hen an agreement contains a choice of law provision,  
7 California courts apply the parties’ choice of law unless the analytical approach articulated  
8 in § 187(2) of the Restatement (Second) of Conflict of Laws . . . dictates a different result.”  
9 *Bridge Fund Cap. Corp. v. Fastbucks Franchise Corp.*, 622 F.3d 996, 1002 (9th Cir. 2010)  
10 (quoting *Hoffman v. Citibank (S.D.), N.A.*, 546 F.3d 1078, 1082 (9th Cir. 2008) (per  
11 curiam)). “Under the Restatement approach, the court must first determine ‘whether the  
12 chosen state has a substantial relationship to the parties or their transaction, . . . or whether  
13 there is any other reasonable basis for the parties’ choice of law.’” *Id.* (quoting *Nedlloyd*  
14 *Lines B.V. v. Super. Ct.*, 3 Cal. 4th 459, 466 (1992) (in bank)). “If . . . either test is met,  
15 the court must next determine whether the chosen state’s law is contrary to  
16 a *fundamental* policy of California.” *Id.* (emphasis in original) (quoting *Nedlloyd*, 3 Cal.  
17 4th at 466). “If the court finds such a conflict, it must then determine whether California  
18 has a materially greater interest than the chosen state in the determination of the particular  
19 issue.” *Id.* at 1002–03 (quoting *Nedlloyd*, 3 Cal. 4th at 466 (quoting Restatement (Second)  
20 of Conflict of Laws § 187(2))). “If California possesses the materially greater interest, the  
21 court applies California law despite the choice of law clause.” *Id.* at 1003.

22 Consequently, if Defendants can demonstrate that Georgia has a substantial  
23 relationship to Defendants or the Promissory Note, Georgia law will apply unless  
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25 <sup>3</sup> Although not attached to Plaintiffs’ First Amended Complaint, the Court may incorporate the Promissory  
26 Note by reference because it forms the basis of Mr. Lancaster’s eighth cause of action for usury and  
27 Mr. Lancaster does not contest its authenticity. *See Koja v. Orexigen Therapeutics, Inc.*, 899 F.3d 988,  
28 1002 (9th Cir. 2018); *see also, e.g., Pajarillo v. Bank of Am.*, No. 10CV937 DMS JMA, 2010 WL  
4392551, at \*1 n.1 (S.D. Cal. Oct. 28, 2010) (incorporating by reference promissory note in case  
concerning foreclosure on a mortgage).

1 Mr. Lancaster can demonstrate that Georgia law conflicts with a fundamental California  
2 policy and that California possesses a materially greater interest in applying its usury laws.  
3 *See, e.g., Wash. Mut. Bank, FA v. Super. Ct.*, 24 Cal. 4th 906, 917 (2001) (citing *Nedlloyd*,  
4 3 Cal. 4th at 468, 471).

5 *1. Defendants' Burden: Prong One*

6 Defendants bear the burden of demonstrating either that a substantial relationship  
7 exists between Georgia and Defendants and/or the Promissory Note or that any other  
8 reasonable basis exists to apply Georgia law. *See Wash. Mut.*, 24 Cal. 4th at 917; *see also*  
9 *1-800-Got Junk? LLC v. Super. Ct.*, 189 Cal. App. 4th 500, 514 (2010), *as*  
10 *modified* (Nov. 19, 2010) (“[E]ven if the chosen state has no substantial relationship to the  
11 parties or the transaction, the choice of law provision is enforceable if a reasonable basis  
12 exists for the parties' choice.”). Here, the Parties focus solely on whether FloFin has a  
13 substantial relationship to Georgia. (*See Mem.* at 9; *Opp'n* at 9–12; *Reply* at 3–4.) “A  
14 substantial relationship exists in a state where a party is domiciled, resides, or is  
15 incorporated.” *Simulados Software, Ltd. v. Photon Infotech Priv., Ltd.*, 40 F. Supp. 3d  
16 1191, 1197 (N.D. Cal. 2014) (citing *Nedlloyd*, 3 Cal. 4th at 467; *Cardonet, Inc. v. IBM*  
17 *Corp.*, No. 06-cv-6637-RMW, 2007 WL 518909 (N.D. Cal. Feb 14, 2007); *Hatfield v.*  
18 *Halifax PLC*, 564 F.3d 1177 (9th Cir. 2009); *Trust One v. Invest Am.*, 134 Cal. App. 4th  
19 1302 (2005)). “In situations where a company is incorporated and headquartered in two  
20 different states, either incorporation or principal place of business in a particular state has  
21 been deemed a substantial relationship.” *Id.* at 1197–98 (citing *Hambrecht & Quist*  
22 *Venture Partners v. Am. Med. Int'l, Inc.*, 38 Cal. App. 4th 1532, 1546 (1995); *ABF Capital*  
23 *Corp. v. Grove Props. Co.*, 126 Cal. App. 4th 204, 217 (2005)).

24 Defendants introduce the Promissory Note to establish FloFin's substantial  
25 relationship to Georgia. (*See Mem.* at 9.) Specifically, Defendants contend, the  
26 Promissory Note indicates that Thomasville, Georgia, is both the location of FloFin's office  
27 and the presumptive place of repayment. (*See id.*; *see also Promissory Note* at 2.) Despite  
28 acknowledging that FloFin's principal place of business is Thomasville, Georgia, (*see FAC*

1 ¶ 19), Mr. Lancaster responds that FloFin “is a mere shell or sham and, therefore, so is the  
2 purported Georgia connection.” (Opp’n at 10 (citing FAC ¶ 119).) But Mr. Lancaster  
3 asserts his eighth cause of action against all Defendants, (*see* FAC ¶¶ 115–25), and the  
4 Flowers entities are also formed under and have principal places of business in Georgia.  
5 (*See id.* ¶¶ 16–17.) These facts—which are alleged in Plaintiffs’ First Amended  
6 Complaint—are uncontested. The additional evidence Mr. Lancaster identifies  
7 concerning, for example, where the Promissory Note was negotiated and/or signed, where  
8 payments on the Promissory Note were made, and who receives the loan payments, (*see*  
9 Opp’n at 9–11), is immaterial because the fact that FloFin’s (and Flowers’) principal place  
10 of business is in Georgia suffices to establish the requisite substantial relationship. *See,*  
11 *e.g., Simulados*, 40 F. Supp. 3d at 1197 (concluding on motion to dismiss that a company’s  
12 principal place of business in North America in the chosen state “establishe[d] a sufficient  
13 relationship with the state to uphold the choice-of-law provision in the contract”); *Gamer*  
14 *v. duPont Glore Forgan, Inc.*, 65 Cal. App. 3d 280, 288–89 (1976) (concluding that the  
15 plaintiff’s evidence that “the ‘customer agreement was signed in California[;] all plaintiff’s  
16 payments were to California offices[;] and all plaintiff’s orders, requests for loans of money  
17 or extensions of credit were made through California offices . . . d[id] not create an issue  
18 of fact as to the substantial relationship between the contract and the State of New York”  
19 given that the defendant’s principal place of business was in New York).

20 To the extent Mr. Lancaster contends that Defendants are using FloFin merely as an  
21 “artifice” merely to avoid the application of California law, (*see, e.g.,* Opp’n at 10 (citing  
22 *Commonwealth Mortg. Assurance Co. v. Superior Court*, 211 Cal. App. 3d 508, 515  
23 (1989)), the First Amended Complaint does not support this conclusion. While it may  
24 prove true that FloFin is a “sham” and plays a prominent role in Flowers’ alleged  
25 wrongdoing, Plaintiffs do not allege that the Flowers entities are not genuine (if purportedly  
26 corrupt), Georgian business entities. (*See, e.g.,* FAC ¶¶ 16–17.) Plaintiffs also allege that  
27 both Flowers, (*see, e.g., id.* ¶¶ 2, 16, 44), and FloFin, (*see, e.g., id.* ¶¶ 118–20), operate  
28 nationally. The choice of Georgia law in the Promissory Note is natural and reasonable

1 given Plaintiffs’ allegations that the Flowers enterprise operates from Georgia with  
2 Delivery Employees across the county. On the other hand, the inference that FloFin chose  
3 Georgia law specifically to avoid application of California law, particularly given the  
4 existence of more favorable usury laws in other states, (*see* Mem. at 9 (citing *Palm Ridge,*  
5 *LLC v. Ahlers*, No. 08-cv-00652-SGL (OPx), 2008 WL 11339594, at \*3 (C.D. Cal. June 23,  
6 2008) (addressing the absence of usury laws in Nevada))), is implausible. The Court  
7 therefore concludes that Defendants have met their burden of establishing that a substantial  
8 relationship exists between Defendants and the Promissory Note and the State of Georgia.

9           2.     *Plaintiffs’ Burden: Prongs Two and Three*

10           The burden now shifts to Mr. Lancaster to “establish both that the chosen law is  
11 contrary to a fundamental policy of California and that California has a materially greater  
12 interest in the determination of the particular issue.” *Wash. Mut.*, 24 Cal. 4th at 917.

13           As for the first part of the test, Mr. Lancaster contends that “the application of  
14 Georgia law would violate California’s fundamental public policy . . . against usury,” (*see*  
15 *Opp’n* at 12 (citing Cal. Civ. Code § 3294(a); *Stock v. Meek*, 35 Cal. 2d 809, 816 (1950);  
16 *Mencor Enters. v. Hets Equities Corp.*, 190 Cal. App. 3d 432, 440 (1987))), which is  
17 “written into its Constitution,” (*see id.* (citing Cal. Const. art. XV, § 1)), “[b]ecause Georgia  
18 has much higher usury limits, or in some instances, no limits at all.” (*See id.* at 13 (citing  
19 Ga. Code Ann. §§ 7-4-2, 7-4-18 (West)).) According to Mr. Lancaster, “[c]ourts routinely  
20 acknowledge California has a strong public policy against usurious loan practices,” (*see id.*  
21 at 12 (citing *Captain Bounce, Inc. v. Bus. Fin. Servs., Inc.*, No. 11-CV-858 JLS WMC,  
22 2012 WL 928412, at \*5 (S.D. Cal. Mar. 19, 2012))), while Defendants argue that  
23 “California state courts have uniformly enforced contracts allowing interest rates above the  
24 limit under California law where there is shown a substantial relationship between the  
25 contract and the state which is referenced in the choice-of-law provision.” (*See* Mot. at 9  
26 (quoting *Palm Ridge*, 2008 WL 11339594, at \*2); Reply at 5 (quoting *Palm Ridge*, 2008  
27 WL 11339594, at \*2); *see also* Mot. at 10 (quoting *Petters Co. v. BLS Sales Inc.*, No. 04-  
28 cv-02160-CRB, 2005 WL 2072109, at \*5 (N.D. Cal. Aug. 26, 2005)).) Defendants’ cited

1 cases, *Palm Ridge* and *Petters*, survey several California state court cases that honored  
2 choice-of-law provisions even though the interest rates in the underlying contracts would  
3 have been usurious under California law.<sup>4</sup> *See Palm Ridge*, 2008 WL 11339594, at \*2  
4 (citing *Sarlot-Kantarjian v. First Penn. Mortg. Tr.*, 599 F.2d 915 (9th Cir. 1979); *Mencor*,  
5 190 Cal. App. 3d 432; *Gamer*, 65 Cal. App. 3d 280; *Ury v. Jewelers Acceptance Corp.*,  
6 227 Cal. App. 2d 11 (1964)); *Petters*, 2005 WL 2072109, at \*5 (same). These cases all  
7 addressed the Restatement (Second) of Conflict of Laws § 203 (“Section 203”), *see*  
8 *Mencor*, 190 Cal. App. 3d at 436; *Gamer*, 65 Cal. App. 3d at 288; *Ury*, 227 Cal. App. 2d  
9 at 20), which provides that “[t]he validity of a contract will be sustained against the charge  
10 of usury if it provides for a rate of interest that is permissible in a state to which the contract  
11 has a substantial relationship and is not greatly in excess of the rate permitted by the general  
12 usury law of the state of the otherwise applicable law.”

13 Applying Section 203, the Court determines that Georgia law does not conflict with  
14 a fundamental California policy. Regarding the first requirement, the Court already has  
15 concluded that Defendants have demonstrated a substantial relationship between  
16 Defendants, the Promissory Note, and the State of Georgia. *See supra* Section II.A.1. The  
17 Court next evaluates whether the Promissory Note’s interest rate is permissible under  
18 Georgia law. *See* Restatement (Second) of Conflict of Laws § 203 (1971). The Parties  
19 agree that, under Georgia law, contracting parties may agree to an interest rate up to five  
20 percent per month (or sixty percent per year) so long as the interest rate is “expressed in  
21 simple interest terms.” (*See* Mem. at 10; Opp’n at 13; *see also* Ga. Code Ann. §§ 7-4-  
22 2(a)(1)(A), 7-4-18(a); *In re Hughes*, 230 B.R. 213, 227 (Bankr. M.D. Ga. 1998) (“[T]he  
23 parties can agree to an interest rate as long as it does not exceed 5 percent per month and  
24 is expressed in simple interest terms.”). Here, the Promissory Note signed by  
25 Mr. Lancaster provides that “[i]nterest shall accrue on the outstanding principal balance at  
26 \_\_\_\_\_

27 <sup>4</sup> Mr. Lancaster’s case, *Captain Bounce*, is inapplicable because the defendants in that case “did not object  
28 to the application of California law and . . . cited to California law themselves” despite the contract  
containing a North Carolina choice-of-law clause. *See* 2012 WL 928412, at \*5.

1 a fixed rate per annum equal to 12.1677% per annum (computed for the actual number of  
2 days elapsed over a 365-day year).” (Promissory Note at 2; *see also* FAC ¶¶ 19, 122.)  
3 Mr. Lancaster appears to concede that this interest rate would be permissible under Georgia  
4 law, (*see* Opp’n at 13), and the Court agrees. Finally, the Court must decide whether the  
5 interest rate in the Promissory Note is “greatly in excess of the rate permitted by the general  
6 usury law of” California. *See* Restatement (Second) of Conflict of Laws § 203 (1971).  
7 The Court concludes that an interest rate of 12.1677 percent per year is not “greatly in  
8 excess” of ten percent, (*compare* Promissory Note at 2; *and* FAC ¶ 122, *with* Cal. Const.  
9 art. XV, § 1(2)), particularly given rates approved by California state courts and federal  
10 courts applying California choice-of-law rules. *See, e.g., Sarlot-Kantarjian*, 599 F.2d at  
11 918 (13.47% to 18%); *Palm Ridge*, 2008 WL 11339594, at \*1 (12% or 21%); *Petters*, 2005  
12 WL 2072109, at \*5 (36%); *Mencor*, 190 Cal. App. 3d 432 (44%); *Gamer*, 65 Cal. App. 3d  
13 at 290 (12.25%); *Ury*, 227 Cal. App. 2d at 21 (20.3%).

14 The Court therefore concludes that Mr. Lancaster has failed to demonstrate that  
15 Georgia’s usury law is contrary to a fundamental California policy. Accordingly, the Court  
16 need not address the third prong of the choice-of-law analysis, *see, e.g., Nedlloyd*, 3 Cal.  
17 4th at 468 (“Because [the plaintiff] has identified no fundamental policy of our state at  
18 issue . . . , the second exception to the rule of section 187 of the Restatement does not  
19 apply.”), and concludes that Georgia law applies to Mr. Lancaster’s usury cause of action.

### 20 ***B. Analysis Under Georgia Law***

21 Defendants argue that Mr. Lancaster’s usury claim must be dismissed because the  
22 Promissory Note’s interest rate is not usurious under Georgia law. (*See* Mem. at 7, 10.)  
23 Mr. Lancaster does not address this argument, arguing instead only that California law  
24 applies. (*See* Opp’n at 7–15.) The Court may infer from Mr. Lancaster’s silence that he  
25 concedes that the interest rate to which he agreed in the Promissory Note is not usurious  
26 under Georgia law. *See, e.g., Moore v. Apple, Inc.*, 73 F. Supp. 3d 1191, 1205 (N.D. Cal.  
27 2014). In any event, the Court already has determined on the merits that the Promissory  
28 Note’s annual interest rate of 12.1667 percent is permissible under Georgia law, which



1 authorizes rates of up to sixty percent so long as the interest rate is “expressed in simple  
2 interest terms.” *See supra* pages 15–16; *see also* Ga. Code Ann. §§ 7-4-2(a)(1)(A), 7-4-  
3 18(a); *see also In re Hughes*, 230 B.R. at 227.

4 The Court therefore **GRANTS** Defendants’ Motion and **DISMISSES**  
5 Mr. Lancaster’s eighth cause of action for usury. Although Defendants ask the Court to  
6 dismiss Mr. Lancaster’s usury claim with prejudice, (*see* Mem. at 7), Mr. Lancaster argues  
7 that additional facts have been discovered since the filing of the First Amended Complaint  
8 that may be “helpful” to the choice-of-law analysis on amendment. (*See* Opp’n at 10 n.6.)  
9 Because the Court cannot conclude that “the allegation of other facts consistent with the  
10 challenged pleading could not possibly cure the deficiency,” *DeSoto*, 957 F.2d at 658  
11 (quoting *Schreiber*, 806 F.2d at 1401), the Court **DISMISSES WITHOUT PREJUDICE**  
12 Mr. Lancaster’s usury claim.

### 13 **III. Ninth Cause of Action: Violation of UCL**

14 Finally, Mr. Lancaster asserts a ninth cause of action for violation of California’s  
15 UCL, contending that the interest rates charged in Defendants’ Promissory Notes are  
16 unlawful under California’s usury laws, (*see* FAC ¶ 129); unfair for violating California’s  
17 policy of capping applicable interest rates at ten percent, (*see id.* ¶ 130); and fraudulent  
18 because “Flowers simply establishes for itself a right to deferred payment for the territory  
19 while charging exorbitant interest under the guise of a ‘disbursed loan.’” (*See id.* ¶ 131.)  
20 Defendants argue that this claim must be dismissed with prejudice because Georgia law  
21 applies and Mr. Lancaster cannot state a claim under the Georgia Fair Business Practices  
22 Act (“GFBPA”), Ga. Code §§ 10-1-390 *et seq.* (*See* Mem. at 14–16.)

23 Because Mr. Lancaster concedes that his UCL claim is derivative of his usury claim,  
24 (*see* Opp’n at 20), Georgia law applies for the same reasons the Court has already  
25 addressed. *See supra* Section II.A.2. Accordingly, “the Court [need] not address the purely  
26 hypothetical question of whether plaintiffs have alleged sufficient facts to meet the  
27 pleading standard for the UCL.” *See Medimatch, Inc. v. Lucent Techs. Inc.*, 120 F. Supp.  
28 2d 842, 862 (N.D. Cal. 2000). Defendants also ask the Court to dismiss Mr. Lancaster’s

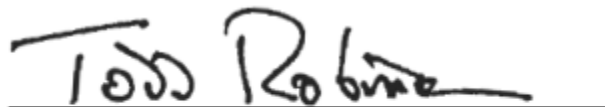
1 ninth cause of action with prejudice on the grounds that he cannot state a claim under the  
2 GFBPA. (*See Mem. at 16.*) Although Mr. Lancaster had the opportunity to address this  
3 issue in his Opposition, the Court concludes that it is premature to determine the merits of  
4 any hypothetical claim Mr. Lancaster could assert upon amendment under the GFBPA.  
5 Further, the Court has granted Mr. Lancaster leave to amend his usury claim to plead  
6 additional facts demonstrating that Defendants and/or the Promissory Note lack a  
7 substantial connection to the State of Georgia. *See supra* page 17. The Court therefore  
8 **GRANTS** Defendants' Motion and **DISMISSES WITHOUT PREJUDICE**  
9 Mr. Lancaster's ninth cause of action for violation of California's UCL.

### 10 **CONCLUSION**

11 In light of the foregoing, the Court **GRANTS** Defendants' Motion for Judgment on  
12 the Pleadings and **DISMISSES WITHOUT PREJUDICE** Plaintiffs' third cause of action  
13 for fraud and Mr. Lancaster's eighth cause of action for usury and ninth cause of action for  
14 violation of California's UCL.<sup>5</sup> Plaintiffs **MAY FILE** an amended complaint curing the  
15 deficiencies identified in this Order within fourteen (14) days of its electronic docketing.  
16 *Should Plaintiffs elect not to file an amended complaint by the ordered deadline, this case*  
17 *shall proceed as to Plaintiffs' surviving causes of action.*

18 **IT IS SO ORDERED.**

19  
20 Dated: September 29, 2021



21  
22 Honorable Todd W. Robinson  
23 United States District Court  
24  
25  
26

27 <sup>5</sup> As indicated previously, *see supra* note 3, the Court **GRANTS** Defendant's request to incorporate by  
28 reference Mr. Lancaster's Promissory Note. Because they were not necessary to the Court's analysis, the  
Court **DENIES WITHOUT PREJUDICE** Plaintiffs' Request for Judicial Notice (ECF No. 207-6) and  
Defendants' request to incorporate by reference Mr. Lancaster's DA (ECF No. 200-2).