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UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

PERLA A.,

Plaintiff,

v.

ANDREW M. SAUL, Commissioner of
Social Security Administration,

Defendant.

Case No.: 19cv1802-RBB

**ORDER DENYING PLAINTIFF'S
MOTION FOR REVERSAL AND/OR
REMAND [ECF NO. 13]**

On September 18, 2019, Plaintiff Perla A.¹ commenced this action against Defendant Andrew M. Saul, Commissioner of Social Security Administration, for judicial review under 42 U.S.C. § 405(g) of a final adverse decision for supplemental security income benefits [ECF No. 1]. On September 23, 2019, Plaintiff consented to the

¹ The Court refers to Plaintiff using only her first name and last initial pursuant to the Court's Civil Local Rules. See S.D. Cal. Civ. R. 7.1(e)(6)(b).

1 jurisdiction of Magistrate Judge Andrew G. Schopler [ECF No. 6].² Defendant filed the
2 Administrative Record on November 19, 2019 [ECF No. 8]. On March 10, 2020,
3 Plaintiff filed a motion for reversal and/or remand [ECF No. 13]. Defendant filed an
4 opposition to Plaintiff's motion on April 14, 2020 [ECF No. 14]. On June 25, 2020,
5 Judge Schopler transferred this matter to Magistrate Judge Ruben B. Brooks [ECF No.
6 15]. Plaintiff's consent to Judge Brooks's jurisdiction was filed on July 2, 2020 [ECF
7 No. 16].

8 For the following reasons, Plaintiff's motion for reversal and/or remand is
9 **DENIED.**

10 I. BACKGROUND

11 Plaintiff was born on May 24, 1996. (Admin. R. 127, ECF No. 8.)³ On January
12 25, 2016, Perla A. filed an application for supplemental security income benefits under
13 Title XVI of the Social Security Act. (Id. at 127-36.) She alleged that she had been
14 disabled since November 17, 2015, due to generalized anxiety disorder, other mental
15 impairment, neck problems, and stomach problems. (Id. at 127, 191.) Her application
16 was denied on initial review and again on reconsideration. (Id. at 74-77, 81-85.) An
17 administrative hearing was conducted on May 15, 2018, by Administrative Law Judge
18 ("ALJ") Donald P. Cole; on August 23, 2018, he determined that Plaintiff was not
19 disabled. (Id. at 15-25.) Plaintiff requested a review of the ALJ's decision; the Appeals
20 Council for the Social Security Administration denied the request for review on July 24,
21 2019. (Id. at 1-4.) Plaintiff then commenced this action pursuant to 42 U.S.C. § 405(g).

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24 ² The United States has informed the Court of its general consent to Magistrate Judge jurisdiction in
25 cases of this nature.

26 ³ The administrative record is filed on the Court's docket as multiple attachments. The Court will cite to
27 the administrative record using the page references contained on the original document rather than the
28 page numbers designated by the Court's case management/electronic case filing system ("CM/ECF").
For all other documents, the Court cites to the page numbers affixed by CM/ECF.

1 **A. Medical Evidence**

2 On July 28, 2015, Plaintiff, age nineteen, was seen at the emergency room at Sharp
3 Memorial Hospital with complaints of head pain, facial pain, and shortness of breath.
4 (Id. at 221.) Plaintiff was “quite anxious” and “somewhat difficult to get a history from.”
5 (Id.) Perla A. indicated that she had not felt well for several weeks and had significant
6 anxiety for which she saw a psychiatric provider but did not take any medications. (Id.)
7 The emergency room physician did not find evidence of any concerning pathology,
8 deduced that Plaintiff’s symptoms were anxiety-related, and advised her to follow up
9 with her psychiatric provider and primary care doctor. (Id. at 223.)

10 Plaintiff was seen by San Diego County Mental Health Services at the Union of
11 Pan Asian Communities on August 18, 2015, where she received a mental health
12 assessment from therapist Myrna Knight. (Id. at 231-48.) Perla A. reported feeling sad
13 that she was not the same person she was six months prior, when she had been attending
14 school, working, and socializing with friends and family. (Id. at 232.) She worried
15 constantly that something bad was going to happen to her and her parents, had no
16 motivation or concentration, felt panicky, and had dropped out of school. (Id.) Her
17 symptoms began after she started her first job, at which time her stress level increased
18 and her anxiety became out of control. (Id.) Plaintiff denied any suicidal ideation and
19 stated, “I love life.” (Id. at 233.) Perla A. told the therapist that she had received
20 counseling at school when she was fifteen because she had been disrespectful to her
21 teachers and had difficulty controlling her anger; Perla A. had repeated ninth grade due to
22 her behavioral issues. (Id. at 233, 234.)

23 The therapist diagnosed Plaintiff as having an anxiety disorder, not otherwise
24 specified, as evidenced by “persistent worr[y], fearful, anxious, tense, trouble breathing,
25 sweating hands, phobic, panic, feeling of [losing] control, feeling detached, withdrawn,
26 lack of motivation, difficulty concentrating, lack of energy.” (Id. at 247.) Ms. Knight
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1 noted that Perla A.’s anxiety “interferes with daily performance such as school, job,
2 family interaction, and social events.” (*Id.*) The therapist also provided a secondary
3 diagnosis of psychotic disorder, not otherwise specified, due to Plaintiff’s “feelings of
4 depersonalization, paranoia, delusions, feelings of being watched and feeling like others
5 can read or control her mind.” (*Id.*) Ms. Knight recommended weekly individual therapy
6 sessions two to four times a month, family sessions once or twice per month, referral for
7 a psychiatric evaluation, and continued medication monitoring by a clinic psychiatrist.
8 (*Id.*) During a behavioral health assessment several months later on January 22, 2016,
9 Perla A. stated that she wanted to go to college, was not working, and did not plan to
10 work. (*Id.* at 270.) Therapist Vivian Chee removed the diagnosis of psychotic disorder,
11 not otherwise specified, due to Perla A. no longer exhibiting or reporting psychotic
12 symptoms. (*Id.* at 273, 276.)

13 Three days later, on January 25, 2016, Plaintiff underwent a psychiatric assessment
14 by Olga Caplin, M.D., at the North Central Mental Health Center of San Diego County
15 Mental Health Services. (*Id.* at 282-90, 299.) Dr. Caplin observed that Plaintiff was a
16 poor historian who frequently stated, “I [cannot] explain.” (*Id.* at 282.) Perla A. reported
17 daily panic attacks, shortness of breath, crying, and paranoia. (*Id.*) She stated that she
18 did not know how to be around her own family because “I changed, I do not feel myself
19 anymore.” (*Id.*) She also told the physician that she had had a lot of anger in the past but
20 denied having angry outbursts at that time. (*Id.*) Perla A. had been treated by a
21 psychiatrist about six months before and had taken medication for about three weeks but
22 had stopped due to fear of potential side effects. (*Id.*) Dr. Caplin updated Perla A.’s
23 diagnoses to “other psych disorder not due to a sub” and anxiety disorder, unspecified,
24 and prescribed Latuda, used to treat bipolar depression. (*Id.* at 289-90; see also Latuda,
25 <https://www.latuda.com/> (last visited Aug. 31, 2020).) On August 31, 2016, Dr. Caplin
26 completed a state disability insurance form in which she explained that Plaintiff was
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1 unable to work because “[d]isorganized thought process, poor focus and concentration
2 prevent the patient from completing the task [sic], high anxiety prevent [sic] the patient
3 from normal social interaction.” (Admin. R. 297-98, ECF No. 8.) The psychiatrist also
4 noted that Perla A. had had an “insufficient response to medications.” (Id. at 298.)

5 Eighteen months later, on July 24, 2017, Plaintiff was admitted to Sharp Mesa
6 Vista Hospital, a mental health facility. (Id. at 333, 334.) She was brought in by her
7 parents and had been referred by her psychiatrist due to psychotic behavior. (Id. at 334.)
8 Her family reported that she had a history of bipolar disorder, had not taken her
9 medication for the last three months, and had never been compliant with her medication.
10 (Id.) Perla A. was noted to have “very disorganized thought process, perseverating on
11 paranoid thoughts regarding not being safe and concern regarding her family that they are
12 not safe.” (Id.) Her father stated that she had made multiple statements regarding
13 suicidal thoughts in the prior couple of weeks. (Id.)

14 Through the course of her stay at the hospital, Plaintiff was noted to be psychotic,
15 delusional, disorganized, suspicious, and guarded. (Id. at 335.) She was also internally
16 preoccupied, isolative, seclusive, and withdrawn. (Id. at 336.) On August 9, 2017, Perla
17 A.’s treating physician, Dr. Syed Jafar, filed a petition for a Riese Hearing because
18 Plaintiff refused to take her prescribed medications on multiple occasions due to a very
19 poor understanding of her illness. (Id. at 335, 384, 386, 388, 488-89.)⁴ Dr. Jafar attested
20 that Perla A. had a history of schizoaffective disorder, had not been able to work or go to
21 school, and had become “totally dysfunctional.” (Id. at 488.) Plaintiff was found to not
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24 ⁴ A Riese Hearing is used to determine whether a mental health patient has the capacity to give or
25 withhold consent to the administration of antipsychotic medications. See S.D. Cal. Super. Ct. Mental
26 Health Ct. R. 8.5.1-2,
27 [http://www.sdcourt.ca.gov/pls/portal/docs/PAGE/SDCOURT/GENERALINFORMATION/LOCALRU
28 \[LESOFACOURT/ROCDIV8/ROCDIV8PORTLET/2020%20DIVISION%20VIII%2C%20CH.%205.PD
F\]\(http://www.sdcourt.ca.gov/pls/portal/docs/PAGE/SDCOURT/GENERALINFORMATION/LOCALRULESOFACOURT/ROCDIV8/ROCDIV8PORTLET/2020%20DIVISION%20VIII%2C%20CH.%205.PDF\) \(last visited Aug. 31, 2020\).](http://www.sdcourt.ca.gov/pls/portal/docs/PAGE/SDCOURT/GENERALINFORMATION/LOCALRULESOFACOURT/ROCDIV8/ROCDIV8PORTLET/2020%20DIVISION%20VIII%2C%20CH.%205.PDF)

1 have the capacity to refuse to consent to medication and was ordered to receive her
2 medicine by injection if she continued to refuse to take her medication. (Id. at 336; see
3 also id. at 487 (In the Matter of [Perla A.], Order Regarding Capacity to Consent to or
4 Refuse Antipsychotic Med. (Cal. Super. Ct. Aug. 10, 2017).) She reluctantly agreed to
5 take her medications, including Risperdal and Effexor, to avoid receiving injections. (Id.
6 at 336.) Perla A. continued to be delusional, disorganized, suspicious, guarded, internally
7 preoccupied, and depressed. (Id.)

8 On August 12, 2017, Dr. Venus C. Paxton, covering for Dr. Jafar, sought to extend
9 Plaintiff's fourteen-day hold because "there is no way she could take care of herself."
10 (Id. at 378; see also id. at 486 (In the Matter of [Perla A.], Cert. Review Hearing Findings
11 and Order (Cal. Super. Ct. Aug. 16, 2017).) Plaintiff's condition eventually stabilized,
12 and she was discharged to her home on August 25, 2017, with instructions to follow up
13 with her psychiatrist. (Id. at 337.) Her diagnoses upon discharge were bipolar disorder,
14 depressed; rule out schizoaffective disorder, bipolar type, depressed; rule out chronic
15 paranoid schizophrenia; and rule out major depressive disorder, chronic recurrent, severe,
16 with psychosis. (Id.) Her medications at the time of her release consisted of Vistaril,
17 Risperdal Consta (administered by injection) every two weeks, Risperdal oral, and
18 Effexor. (Id.)

19 On September 13, 2017, several weeks after discharge from the hospital, Perla A.
20 received a behavioral health assessment from mental health case management clinician
21 Vernetta Christian at the North Central Mental Health Clinic. (Id. at 308, 328.) Plaintiff
22 was noted to be a "former patient of Dr. Caplin," and she last saw the doctor at the clinic
23 on December 9, 2016 (nearly eight months prior to her hospitalization). (Id. at 308.) She
24 was stable on the medications she had been prescribed while hospitalized, including
25 hydroxyzine (Vistaril), Risperidone (Risperdal), and Venlafaxine (Effexor). (Id.)
26 Plaintiff continued to exhibit symptoms of paranoia, anxiety, distrust, panic, and
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1 anhedonia. (Id.) She did not have any immediate high-risk factors, denied any suicidal
2 ideation, and stated that she had a supportive family who continually supervised her. (Id.
3 at 315-16.) She had sleep issues prior to her hospitalization but was presently sleeping
4 well. (Id. at 317.) She was alert, oriented, coherent, cooperative, and showed appropriate
5 affect but exhibited anxious mood and fair judgment. (Id. at 321.) Ms. Christian
6 recommended that Plaintiff have ongoing outpatient psychiatric treatment with
7 medication management in order to reduce the frequency and intensity of her symptoms
8 and to prevent another episode of decompensation requiring a higher level of care. (Id. at
9 326.) Plaintiff was also encouraged to attend clinic art groups and community
10 clubhouses for socialization and support; individual supportive therapy was also
11 recommended. (Id. at 326.)

12 Plaintiff saw Dr. Caplin on April 12, 2018, for a medication follow up. (Id. at
13 330.) Perla A. reported that she had been doing better since starting an injection form of
14 Invega Sustenna, used to treat schizophrenia and schizoaffective disorder. (Id.; Invega
15 Sustenna, <https://www.invegasustenna.com/> (last visited Aug. 31, 2020).) Dr. Caplin
16 noted that Plaintiff was a better historian because of an improved thought process, and
17 Perla A. stated that she had decreased anxiety, improved mood, better sleep, decreased
18 paranoia, and no visual hallucinations, but she had had auditory hallucinations for the
19 past two days. (Admin. R. 330, ECF No. 8.) The patient’s mother said that Perla A.
20 “listens more [and is] more focused.” (Id.) Plaintiff agreed to continue taking Invega
21 Sustenna and indicated that she wanted supportive therapy but had been unable to find a
22 therapist through her insurance. (Id.) During her examination, Plaintiff was cooperative,
23 had poor to fair eye contact, a blunted affect, “better” mood, tangent but more organized
24 thought process, fair insight and judgment, grossly intact cognition, poor focus and
25 concentration, and an average fund of knowledge. (Id.) Her response to medication was
26 “fair/compliant,” and she denied any side effects. (Id. at 331.) Dr. Caplin’s plan of care
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1 consisted of follow up with a nurse in four weeks for an injection, healthy diet and
2 exercise, follow up in four weeks or as needed, and further discussion of individual
3 therapy. (Id.)

4 The following month, on May 7, 2018, Dr. Caplin completed a mental residual
5 functional capacity assessment form on Perla A.'s behalf. (Id. at 497-500.) The doctor
6 found that Plaintiff had marked limitations in the following abilities: to understand and
7 remember locations and work-like procedures; to understand, remember, and carry out
8 detailed instructions; to maintain attention and concentration for extended periods; to
9 sustain an ordinary routine without special supervision; to make simple work-related
10 decisions; to complete a normal workday and workweek without interruptions from
11 psychologically-based symptoms and to perform at a consistent pace without an
12 unreasonable number of rest periods; to accept instructions and respond appropriately to
13 criticism from supervisors; and to travel in unfamiliar places or use public transportation.
14 (Id. at 497-98.) Dr. Caplin further opined that Perla A. had moderate limitations with the
15 following capacities: to understand, remember, and carry out very short and simple
16 instructions; to perform activities within a schedule, maintain regular attendance, and be
17 punctual; to work in coordination with or proximity to others without being distracted by
18 them; to interact appropriately with the general public; to get along with coworkers or
19 peers without distracting them or exhibiting behavioral extremes; to respond
20 appropriately to changes in the work setting; and to set realistic goals or make plans
21 independently of others. (Id.) Dr. Caplin explained:

22 [Perla A.] attends her appointments and takes medications as prescribed.
23 However[,] she continues to experience severe symptoms and significant
24 limitations in her daily living activities. Due to poor focus and concentration
25 [Perla A.] is not able to finish simple tasks. She has tangential thought
26 process and has [difficulty conveying] simple information. [Perla A.] has
27 poor insight and frequently minimizes symptoms. She experiences auditory
28 and visual hallucination[s,] paranoia, unstable mood, she has frequent anger
outbursts which complicates her relationship with a family, makes it very

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2 challenging to deal with basic social interactions as well as many basic
3 chores.

4 (Id. at 499.)

5 **B. Hearing Testimony**

6 **1. Plaintiff's testimony**

7 On May 15, 2018, Perla A. appeared with her attorney at a hearing before ALJ
8 Cole. (Id. at 30.) She testified that she lived with her parents and brother. (Id. at 35.)
9 She was able to drive but did not have her driver's license, so her father drove her
10 around. (Id.) Plaintiff stated that she did not normally take the bus, but she could. (Id.)
11 She started twelfth grade but did not graduate from high school. (Id. at 35-36.) Plaintiff
12 did not have a job. (Id. at 36.) She testified that she had had "really bad experiences" in
13 workplaces and at school and felt "really traumatized with everything that I've gone
14 through." (Id.) She had worked full-time as a cashier at T.J. Maxx for three months in
15 2015 but quit because frustrated customers made her anxious. (Id. at 36-37.) She had not
16 looked for any other jobs since then. (Id. at 37.) When asked if she was currently in
17 treatment, Perla A., referring to Dr. Caplin, responded, "I think I'm seeing a
18 psychologist." (Id. at 37-38.) During an average day, she stayed home with her mother,
19 tried to relax as much as she could, and performed chores including washing dishes,
20 sweeping, cleaning her room, and occasionally cooking. (Id. at 38.) Plaintiff testified
21 that she spent time with her family but did not have any friends because past friends had
22 mistreated her. (Id. at 39-40.) She stated that she occasionally had trouble concentrating
23 and found it difficult to read books or articles. (Id. at 40.) She did not have any problems
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1 with drugs or alcohol. (Id. at 40-41.) Plaintiff testified that she received an injection
2 each month for “mental illness that I have.” (Id. at 41.)⁵

3 **2. Vocational expert’s testimony**

4 Vocational expert (“VE”) Lawrence Haney also testified at the hearing. (Id. at 30.)
5 Judge Cole asked the VE to assume a hypothetical individual of Plaintiff’s age,
6 education, and work experience with the following work limitations:

7 [N]o exertional limitations but is limited to understanding, remembering,
8 [and] carrying out simple, routine, repetitive tasks with a need for standard
9 industry breaks every two hours. No interaction with the public and no more
10 than occasional work-related, non-personal, non-social interaction with
11 coworkers and supervisors, involving no more than a brief exchange of
12 information or handoff of product.

13 (Id. at 46.) The VE responded that the hypothetical individual could perform work
14 at the sedentary level as an election clerk, document preparer, and addresser, and at
15 the light level as a housekeeping cleaner and routing clerk. (Id. at 46-47.) Mr.
16 Haney testified that the hypothetical person would be unemployable if she could
17 not work for an hour during the workday in addition to her regularly scheduled
18 breaks. (Id. at 47.) He added that missing two days of work a month would make
19 the hypothetical individual unemployable. (Id. at 47-48.)

20 **C. ALJ's Decision**

21 On August 23, 2018, the ALJ issued a decision finding that Perla A. was not
22 disabled. (Id. at 15-25.) Judge Cole determined that Plaintiff had not engaged in

23 ⁵ Plaintiff’s counsel stated that Plaintiff was receiving Risperidone injections pursuant to a court order
24 issued on August 10, 2017. (Admin. R. 41-42, ECF No. 8.) Based on the Court’s review of the record,
25 this appears to be incorrect. Although, as discussed above, the Superior Court of California, County of
26 San Diego, issued an order on August 10, 2017, that Plaintiff could be required to accept antipsychotic
27 medication, there is no indication that the order remained in effect after Perla A.’s hospital stay. (Id. at
28 487.) Moreover, the record reflects that Plaintiff was receiving injections of Invega Sustenna, not
Risperidone, at the time of the administrative hearing. (Id. at 330.)

1 substantial gainful activity since November 17, 2015, her alleged onset date. (Id. at 17.)
 2 He found that Perla A. had severe impairments: anxiety disorder, bipolar disorder, and
 3 schizoaffective disorder. (Id.) He also found that, singly or in combination, Plaintiff did
 4 not have impairments that met or medically equaled a listed impairment. (Id. at 17-19.)
 5 ALJ Cole further determined that Perla A. had the residual functional capacity (“RFC”)⁶
 6 to perform the full range of work at all exertional levels but with the following
 7 nonexertional limitations: limited to understanding, remembering, and carrying out
 8 simple, routine, repetitive tasks, with standard industry work breaks every two hours; no
 9 interaction with the general public; and no more than occasional work-related, non-
 10 personal, non-social interaction with coworkers and supervisors involving no more than a
 11 brief exchange of information or handoff of product. (Id. at 19-23.) The ALJ concluded
 12 that Plaintiff could perform the requirements of representative occupations such as
 13 election clerk, document preparer, addresser, housekeeping cleaner, and routing clerk.
 14 (Id. at 23-24.)

15 II. LEGAL STANDARDS

16 Sections 405(g) and 421(d) of the Social Security Act allow unsuccessful
 17 applicants to seek judicial review of a final agency decision of the Commissioner. 42
 18 U.S.C.A. §§ 405(g), 421(d) (West 2011). The scope of judicial review is limited,
 19 however, and the denial of benefits “will be disturbed only if it is not supported by
 20 substantial evidence or is based on legal error.” Brawner v. Sec’y of Health & Human
 21 Servs., 839 F.2d 432, 433 (9th Cir. 1988) (quoting Green v. Heckler, 803 F.2d 528, 529
 22 (9th Cir. 1986)); see also Garrison v. Colvin, 759 F.3d 995, 1009 (9th Cir. 2014).
 23 Substantial evidence means “more than a mere scintilla but less than a preponderance; it
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 26 ⁶ Residual functional capacity is “the most you can still do despite your limitations.” See 20 C.F.R. §
 27 416.945(a)(1) (2019).

1 is such relevant evidence as a reasonable mind might accept as adequate to support a
2 conclusion.'" Sandgathe v. Chater, 108 F.3d 978, 980 (9th Cir. 1997) (quoting Andrews
3 v. Shalala, 53 F.3d 1035, 1039 (9th Cir. 1995)). The court must consider the entire
4 record, including the evidence that supports and detracts from the Commissioner's
5 conclusions. Desrosiers v. Sec'y of Health & Human Servs., 846 F.2d 573, 576 (9th Cir.
6 1988). If the evidence supports more than one rational interpretation, the court must
7 uphold the ALJ's decision. Allen v. Heckler, 749 F.2d 577, 579 (9th Cir. 1984). The
8 district court may affirm, modify, or reverse the Commissioner's decision. 42 U.S.C.A. §
9 405(g). The matter may also be remanded to the Social Security Administration for
10 further proceedings. Id.

11 To qualify for disability benefits under the Social Security Act, a claimant must
12 show two things: (1) The applicant suffers from a medically determinable impairment
13 that can be expected to result in death or that has lasted or can be expected to last for a
14 continuous period of twelve months or more; and (2) the impairment renders the
15 applicant incapable of performing the work that he or she previously performed or any
16 other substantially gainful employment that exists in the national economy. See 42
17 U.S.C.A. §§ 423(d)(1)(A), (2)(A) (West 2011). An applicant must meet both
18 requirements to be classified as "disabled." Id. The applicant bears the burden of
19 proving he or she was either permanently disabled or subject to a condition which
20 became so severe as to disable the applicant prior to the date upon which his or her
21 disability insured status expired. Johnson v. Shalala, 60 F.3d 1428, 1432 (9th Cir. 1995).

22 The Commissioner makes this assessment by employing a five-step analysis
23 outlined in 20 C.F.R. § 416.920. See also Tackett v. Apfel, 180 F.3d 1094, 1098-99 (9th
24 Cir. 1999) (describing five steps). First, the Commissioner determines whether a
25 claimant is engaged in "substantial gainful activity." If so, the claimant is not disabled.
26 20 C.F.R. § 416.920(b) (2019). Second, the Commissioner determines whether the
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1 claimant has a "severe impairment or combination of impairments" that significantly
2 limits the claimant's physical or mental ability to do basic work activities. If not, the
3 claimant is not disabled. Id. § 416.920(c). Third, the medical evidence of the claimant's
4 impairment is compared to a list of impairments that are presumed severe enough to
5 preclude work; if the claimant's impairment meets or equals one of the listed
6 impairments, benefits are awarded. Id. § 416.920(d). If not, the claimant's residual
7 functional capacity is assessed and the evaluation proceeds to step four. Id.
8 § 416.920(e). Fourth, the Commissioner determines whether the claimant can do his or
9 her past relevant work. If the claimant can do their past work, benefits are denied. Id.
10 § 416.920(f). If the claimant cannot perform his or her past relevant work, the burden
11 shifts to the Commissioner. In step five, the Commissioner must establish that the
12 claimant can perform other work. Id. § 416.920(g). If the Commissioner meets this
13 burden and proves that the claimant is able to perform other work that exists in the
14 national economy, benefits are denied. Id.

15 III. DISCUSSION

16 Plaintiff's sole argument is that the ALJ improperly evaluated the opinion of her
17 treating psychiatrist, Dr. Caplin. (Pl.'s Mem Supp. Mot. Reversal 14-18, ECF No. 13.)
18 She contends that the ALJ erroneously substituted his opinion of her mental impairment
19 for Dr. Caplin's "uncontroverted opinion." (Id. at 14.) The Commissioner refutes that
20 Dr. Caplin's opinion was uncontroverted and contends that it was contradicted by the
21 opinion of state agency doctor Ida Hilliard, M.D., as well as the evidence of record.
22 (Def.'s Opp'n 9-10, ECF No. 14.) The Commissioner argues that the ALJ properly
23 accorded Dr. Caplin's opinion little weight and reasonably found that Perla A.'s
24 condition was stable when she was compliant with her medication. (Id. at 10-14.)
25 Defendant also contends that ALJ Cole resolved conflicts in the evidence and properly
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1 determined that Plaintiff's residual functional capacity "lay somewhere in between the
2 opinions of Drs. Caplin and Hilliard." (Id. at 14-15.)

3 In determining whether a claimant is disabled, the ALJ must evaluate all medical
4 opinions he receives. 20 C.F.R. § 416.927(c) (2019).⁷ Medical opinions are "statements
5 from acceptable medical sources that reflect judgments about the nature and severity of
6 [the claimant's] impairment(s), including [the claimant's] symptoms, diagnosis and
7 prognosis, what [the claimant] can still do despite impairment(s), and [the claimant's]
8 physical or mental restrictions." Id. § 416.927(a)(1). Generally, more weight is given to
9 the opinions of treating sources than of nontreating sources. Id. § 416.927(c)(2); see also
10 Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1995). If a treating source's opinion is "well-
11 supported by medically acceptable clinical and laboratory diagnostic techniques and is
12 not inconsistent with" other evidence in the record, the ALJ will give it controlling
13 weight. 20 C.F.R. § 416.927(c)(2). If the ALJ does not afford controlling weight to a
14 treating physician's opinion, the ALJ will consider the following factors when deciding
15 the weight to give to any medical opinion: (1) examining relationship; (2) treatment
16 relationship; (3) supportability; (4) consistency with the record as a whole;
17 (5) specialization; and (6) any other relevant factors. Id. § 416.927(c)(1)-(6).

18 The ALJ is not required to accept the opinion of a treating physician. Ford v. Saul,
19 950 F.3d 1141, 1154 (9th Cir. 2020). If the treating doctor's opinion is not contradicted
20 by another physician's opinion, the ALJ may reject it by articulating "clear and
21 convincing" reasons supported by substantial evidence in the record. Id.; see also
22 Thomas v. Barnhart, 278 F.3d 947, 957 (9th Cir. 2002). On the other hand, if the treating
23 physician's opinion is contradicted, the ALJ must give "specific and legitimate reasons"
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27 ⁷ The standard for evaluating opinion evidence in supplemental security income claims is set forth in 20
28 C.F.R. § 416.927 for claims, such as Plaintiff's, filed before March 27, 2017.

1 to disregard the opinion of the treating physician. Ford, 950 F.3d at 1154; Batson v.
2 Comm'r of Soc. Sec. Admin., 359 F.3d 1190, 1195 (9th Cir. 2004). An ALJ need not
3 accept the opinions of any physician, including a treating physician, that are
4 "unsupported by the record as a whole . . . or by objective medical findings." Batson, 359
5 F.3d at 1195 (citing Tonapetyan v. Halter, 242 F.3d 1144, 1149 (9th Cir. 2001)); see also
6 Ford, 950 F.3d at 1154; Morgan v. Comm'r of Soc. Sec. Admin., 169 F.3d 595, 600 (9th
7 Cir. 1999) (holding that "the opinion of the treating physician is not necessarily
8 conclusive as to either the physical condition or the ultimate issue of disability[.]").

9 As the Commissioner observes, Dr. Caplin's opinion was contradicted by another
10 medical opinion in the record, that of Dr. Hilliard, the state agency mental consultant,
11 who determined that Plaintiff had a medically determinable impairment of an anxiety-
12 related disorder but did not have severe psychiatric impairments. (See Admin. R. 57-58,
13 ECF No. 8; 20 C.F.R. § 416.913a(b)(1) (2019) (providing that federal and state agency
14 medical or psychological consultants "are highly qualified and experts in Social Security
15 disability evaluation").) Dr. Hilliard found that Perla A. had no restrictions on activities
16 of daily living; no difficulties in maintaining social functioning; and mild difficulties in
17 maintaining concentration, persistence, or pace. (Id. at 58.) Because Dr. Caplin's
18 opinion was contradicted, the ALJ was required to articulate specific and legitimate
19 reasons to reject the opinion based on substantial evidence in the record. Ford, 950 F.3d
20 at 1154; Batson, 359 F.3d at 1195. In providing specific and legitimate reasons to reject
21 a treating physician's opinion, an ALJ should set out "a detailed and thorough summary
22 of the facts and conflicting clinical evidence, stating his interpretation thereof, and
23 making findings." Garrison, 759 F.3d at 1012 (quotations and citation omitted).

24 The ALJ did so here. ALJ Cole assigned "little weight" to Dr. Caplin's opinions
25 regarding Perla A.'s functional limitations because he found them "inconsistent with the
26 medical record as a whole, including objective signs and findings such as mental status
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1 exam findings[.]” (Admin. R. 22, ECF No. 8.) The ALJ could properly discredit Dr.
2 Caplin’s opinion on this basis. See Batson, 359 F.3d at 1195. In his discussion of the
3 medical record, Judge Cole noted that at her April 12, 2018 mental status examination,
4 Plaintiff’s cognition was grossly intact and she was cooperative, had normal speech, had
5 less paranoia, had improved and more organized thought process, had better listening,
6 and was more focused. (Admin. R. 18, ECF No. 8.) This is supported by the medical
7 record. (See id. at 330.) The ALJ also observed that although Perla A. showed “lethargic
8 consciousness and depressed and anxious mood” during a mental status examination on
9 August 18, 2015, her exam was otherwise normal. (Id. at 20 (citing id. at 241-42,
10 reflecting normal orientation, cooperative behavior, appropriate judgment, normal
11 insight, and no hallucinations or delusions).) Similarly, on September 13, 2017, although
12 Plaintiff exhibited some symptoms of paranoia, anxiousness, mistrustfulness, panic, and
13 anhedonia, Judge Cole noted that her mental status examination was normal. (Id. at 20
14 (citing id. at 321, showing alert consciousness, normal orientation, normal speech,
15 coherent thought process, appropriate affect, and no hallucinations or delusions).) The
16 ALJ could reasonably conclude that these records conflicted with and undermined Dr.
17 Caplin’s opinions.

18 The treating psychiatrist’s restrictive assessment of her patient’s functional abilities
19 was also inconsistent with Perla A.’s hearing testimony. Plaintiff’s statements that she
20 was able to drive, wash dishes, sweep, clean her room, and cook simple meals, (see id. at
21 35, 38-39), did not comport with Dr. Caplin’s assessment that Plaintiff was unable to
22 maintain focus and concentration, finish simple tasks, and perform basic chores. (See id.
23 at 21.) The ALJ found that this testimony conflicted with Plaintiff’s alleged loss of
24 functioning, and he noted that driving “involves some level of concentration and skill
25 retention.” (Id.) ALJ Cole’s determination, following his detailed and thorough
26 summary of the facts and conflicting clinical evidence, that Dr. Caplin’s opinion was
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1 inconsistent with other medical evidence in the record constitutes a specific and
2 legitimate reason to discount her opinion. See Batson, 359 F.3d at 1195.

3 But the ALJ could properly assign limited weight to Dr. Caplin’s opinions under
4 the factors set forth in 20 C.F.R. § 416.927. As noted by the Commissioner, based on the
5 lack of treatment notes in the record, it appears that Perla A. saw Dr. Caplin four times
6 over the course of two and one-half years. (See Def.’s Opp’n 11, ECF No. 14.) Plaintiff
7 first saw Dr. Caplin on January 25, 2016, two months after her alleged onset date of
8 November 17, 2015, and then twice more in 2016. (See Admin. R. 282-90, 297-98
9 (disability form dated August 31, 2016, indicating that Plaintiff had been seen that day),
10 308 (reference to Plaintiff last being seen by Dr. Caplin on December 9, 2016), ECF No.
11 8.) Indeed, Plaintiff was referred to as a “former patient of Dr. Caplin” when she was
12 seen on September 13, 2017. (Id. at 308.) According to the record, Perla A. was seen
13 again by Dr. Caplin on April 12, 2018. (Id. at 330-31.) Opinions from treating sources
14 are generally given more weight because these doctors are able to “provide a detailed,
15 longitudinal picture” of the claimant’s medical impairments. 20 C.F.R. §
16 416.927(c)(2)(i). It was not unreasonable for the ALJ to ascribe Dr. Caplin’s opinions
17 reduced weight given the evidence in the record, which showed only a few visits with Dr.
18 Caplin. See 20 C.F.R. § 416.927(c)(2)(ii) (“Generally, the longer a treating source has
19 treated [the claimant] and the more times [the claimant has] been seen by a treating
20 source, the more weight we will give to the source’s medical opinion.”).⁸

21 The ALJ could also properly question the supportability and consistency of Dr.
22 Caplin’s opinions. Under the regulations, a medical opinion that is “consistent . . . with
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25 ⁸ Plaintiff failed to appear for consultative examinations on May 17, 2016, and October 6, 2016.
26 (Admin. R. 296, 300, ECF No. 8.) Although the ALJ did not use this as a basis to find Perla A. not
27 disabled, he noted that “failure to appear at a consultative examination without good cause is potentially
28 grounds to find the claimant not disabled[.]” (Id. at 23 (citing 20 C.F.R. § 416.918).)

1 the record as a whole” and supported by “relevant evidence” such as “medical signs and
2 laboratory findings” is entitled to more weight than an opinion that is not supported or
3 consistent. See 20 C.F.R. § 416.927(c)(3)-(4). As discussed above, Dr. Caplin’s
4 opinions regarding Plaintiff’s functional abilities were not wholly supported by Perla A.’s
5 mental status examinations or her own testimony. Additionally, Dr. Caplin’s May 7,
6 2018 functional assessment was not entirely consistent with her treatment notes from the
7 month before. Although Dr. Caplin wrote in her assessment that Plaintiff had poor
8 insight, auditory and visual hallucinations, and unstable mood, (see Admin. R. 499, ECF
9 No. 8), her examination notes reflected that Perla A. had fair insight and judgment, no
10 visual hallucinations, and improved mood with Invega, (see id. at 330). The treating
11 psychiatrist’s statement that Plaintiff had frequent anger outbursts, (see id. at 499), was
12 also not consistent with the record because treatment notes indicated that Perla A. had
13 previously experienced issues with anger but there was no indication this was a
14 continuing problem. (See id. at 233 (Plaintiff’s report that she had difficulty controlling
15 her anger when she was fifteen years old), 282 (“Reports a lot of anger in the past[.]”))
16 The medical evidence in the record does not reflect ongoing problems with angry
17 outbursts after Plaintiff’s alleged onset date and thus does not support Dr. Caplin’s
18 opinion.

19 Under 20 C.F.R. § 416.927, the ALJ could also consider any factors tending to
20 support or contradict a treating physician’s medical opinion. See 20 C.F.R. §
21 416.927(c)(6). In his decision, the ALJ remarked that Plaintiff “has shown stability with
22 medication” and “[c]onversely, when not medication compliant, [her] impairments show
23 regression.” (Admin. R. 20-21, ECF No. 8.) This finding is supported by the record.
24 Plaintiff’s hospitalization in July 2017 appears to have been precipitated by Perla A. not
25 taking her medications for the prior three months. (Id. at 334.) She was released from
26 the hospital once her condition had stabilized with medication. (Id. at 337.) On May 7,
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1 2018, Dr. Caplin offered a very restrictive assessment of Plaintiff’s functional abilities
2 when she had noted only the month before that her patient’s condition had improved
3 since taking injectable Invega Sustenna. (Id. at 330-31.) Judge Cole could properly
4 consider that Plaintiff’s condition improved with medication and give less weight to Dr.
5 Caplin’s functional assessment. See, e.g., Warre v. Comm’r of Soc. Sec. Admin., 439
6 F.3d 1001, 1006 (9th Cir. 2006) (“Impairments that can be controlled effectively with
7 medication are not disabling”); Odle v. Heckler, 707 F.2d 439, 440 (9th Cir. 1983)
8 (providing that medical evidence establishing a “fair response” to treatment can be
9 considered when evaluating disability).

10 Plaintiff contends that the ALJ effectively rejected every medical opinion in the
11 record “despite the weight he said he gave them.” (Pl.’s Mem Supp. Mot. Reversal 17,
12 ECF No. 13.) But as the Commissioner maintains, ALJ Cole “resolved the conflicts in
13 the evidence and reasonably found that the [residual functional capacity] lay somewhere
14 in between the opinions of Drs. Caplin and Hilliard.” (Def.’s Opp’n 15, ECF No. 14.) It
15 was within the ALJ’s purview to make this finding. See Thomas, 278 F.3d at 956-57
16 (“When there is conflicting evidence, the [Commissioner] must determine credibility and
17 resolve the conflict.”); Vertigan v. Halter, 260 F.3d 1044, 1049 (9th Cir. 2001) (“It is
18 clear that it is the responsibility of the ALJ, not the claimant’s physician, to determine
19 residual functional capacity.”).

20 In sum, the ALJ properly reviewed the medical evidence and had sufficiently
21 specific and legitimate reasons supported by substantial evidence in the record to
22 discount Dr. Caplin’s opinions.

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1 **IV. CONCLUSION**

2 For the reasons stated above, Plaintiff's motion for reversal and/or remand is
3 **DENIED.**

4 This Order concludes the litigation in this matter. The Clerk shall close the file.

5 **IT IS SO ORDERED.**

6 Dated: August 31, 2020

7 A handwritten signature in black ink, appearing to read "Andrew Brooke", is written over a grey rectangular background.