Macias v. Commissioner of Social Security

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Act ("EAJA"), 28 U.S.C. § 2412(d). *Id*. For the reasons set forth below, the Court **GRANTS** the parties' joint motion.

I. BACKGROUND

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The underlying action involves Plaintiff's challenge to the denial of his application for social security supplemental security income benefits. On June 3, 2020, Plaintiff filed a complaint against the acting Commissioner of Social Security. ECF No. 1. Defendant filed the administrative record in lieu of an answer. ECF No. 19. The Court set a scheduling order, requiring formal settlement discussions, a Joint Status Report be filed by May 28, 2021, and a Joint Motion for Judicial Review of Final Decision of the Commissioner of Social Security ("Joint Motion for Judicial Review") be filed by August 27, 2021. ECF No. 20. On May 25, 2021, instead of filing the Joint Status Report or Joint Motion for Judicial Review, the parties filed a joint motion for voluntary remand pursuant to sentence four of 42 U.S.C. § 405(g), which sought a remand and entry of judgment. ECF No. 21. On May 26, 2021, the Court granted the joint motion, remanded the case to the Commissioner of Social Security for further administration action, and entered a final judgment reversing the final decision of the Commissioner. ECF No. 22. A Clerk's Judgment was entered on May 26, 2021. ECF No. 23. The instant motion follows. ECF No. 24. The Court required the parties to submit supplemental briefing (ECF No. 25), which the parties timely filed. ECF No. 26. The parties have jointly requested that Plaintiff's counsel receive compensation for 22.10 hours of work, at \$207.78 per hour for work performed in 2020 and \$213.74 per hour for work completed in 2021, with the total request discounted² to \$4,400.00. ECF Nos. 24, 26, 26-1, 26-3.

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² In the parties' itemization of fees, the total fee was calculated to be \$4,689.68. ECF No. 26-3 at 2. However, in the parties' joint motion, the total fee requested was \$4,634.11. ECF No. 26 at 1–2; ECF No. 26-1 at 3. Nonetheless, "the parties mutually agreed to settle for \$4,400." ECF No. 26 at 2; *see* ECF No. 24 at 1.

II. THRESHOLD ISSUE OF TIMELINESS

According to the EAJA, an application for fees must be filed "within thirty days of final judgment." 28 U.S.C. § 2412(d)(1)(B). A final judgment is "a judgment that is final and not appealable" 28 U.S.C. § 2412(d)(2)(G). The Ninth Circuit has held that the EAJA's 30-day filing period does not begin to run until after the 60-day appeal period in Federal Rule of Appellate Procedure 4(a). 3 Hoa Hong Van v. Barnhart, 483 F.3d 600, 612 (9th Cir. 2007).

Here, the parties filed an attorney fees motion on August 18, 2021, 84 days after final judgment was filed on May 26, 2021. The motion was filed 24 days after the 60-day period expired and falls within the 30-day filing period. Accordingly, the motion for attorney fees is timely.

III. DISCUSSION

Under the EAJA, a litigant is entitled to attorney fees and costs if: "(1) he is the prevailing party; (2) the government fails to show that its position was substantially justified or that special circumstances make an award unjust; and (3) the requested fees and costs are reasonable." *Carbonell v. I.N.S.*, 429 F.3d 894, 898 (9th Cir. 2005). The Court will address these in turn.

A. Prevailing party

A plaintiff is a prevailing party if he "has 'succeeded on any significant issue in litigation which achieve[d] some of the benefit . . . sought in bringing suit." *Ulugalu v. Berryhill*, No. 17cv1087-GPC-JLB, 2018 WL 2012330, at *2 (S.D. Cal. Apr. 30, 2018) (quoting *Shalala v. Schaefer*, 509 U.S. 292, 302 (1993)). Here, Plaintiff is the prevailing party because this case was remanded pursuant to sentence four of 42 U.S.C. § 405(g).

³ Federal Rule of Appellate Procedure 4(a) provides that a "notice of appeal may be filed by any party within 60 days after entry of the judgment or order appealed from" if one of the parties is the United States or a United States officer sued in an official capacity. FED. R. APP. P. 4(a)(1)(B).

Akopyan v. Barnhart, 296 F.3d 852, 854 (9th Cir. 2002) ("A plaintiff who obtains a sentence four remand is considered a prevailing party for purposes of attorneys' fees."); Ulugalu, 2018 WL 2012330, at *2 (in a case where the parties jointly stipulated to remand, "because the Court granted the Commissioner's proposed order for remand and entered judgment in favor of Plaintiff pursuant to sentence-four, Plaintiff is a prevailing party"); see ECF No. 22 (remanding the case pursuant to sentence four of 42 U.S.C. § 405(g)).

B. Substantial justification

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The government bears the burden of proving that its position, both in the underlying administrative proceedings and in the subsequent litigation, was substantially justified. *Meier v. Colvin*, 727 F.3d 867, 870 (9th Cir. 2013). Here, "Defendant has stipulated to the attorney[] fees and does not argue that the prevailing party's position was substantially unjustified." Krebs v. Berryhill, 16cv3096-JLS-BGS, 2018 WL 3064346, at *2 (S.D. Cal. June 21, 2018); see also Black v. Berryhill, No. 18cv1673-JM-LL, 2019 WL 2436393, at *1 (S.D. Cal. June 11, 2019) (finding the second element met because, "in light of the joint nature of the parties' request and the court's prior order remanding this action, the government has not shown that its position was substantially justified."); ECF No. 26-1 at 2 (here, "Defendant's attorney contacted Plaintiff's attorney and suggested that that the parties enter into a joint stipulation for remand of Plaintiff's Social Security disability claim for a new administrative hearing"). Furthermore, "[b]ecause the Commissioner filed a voluntary stipulation for remand and the matter was referred to an Administrative Law Judge to make a new determination as to Plaintiff's disability, the Court is persuaded the Commissioner did not have substantial justification for denying Plaintiff disability rights." Ulugalu, 2018 WL 2012330, at *3.

C. Reasonableness of Hours

The parties seek a fee award for 22.10 hours billed by Plaintiff's counsel. ECF No. 26-2 at 2. The Court finds the number of hours billed by Plaintiff's counsel reasonable. *See* 28 U.S.C. § 2412(d); *Nadarajah v. Holder*, 569 F.3d 906, 918 (9th Cir. 2009); *see also Costa v. Comm'r of SSA*, 690 F.3d 1132, 1136 (9th Cir. 2012) (reiterating the Ninth

Circuit's previous position that "lawyers are not likely to spend unnecessary time on contingency fee cases in the hope of inflating their fees' because 'the payoff is too uncertain.' [] As a result, courts should generally defer to the 'winning lawyer's professional judgment as to how much time he was required to spend on the case."") (quoting *Moreno v. City of Sacramento*, 534 F.3d 1106, 1112–13 (9th Cir. 2008)); *see*, *e.g.*, *Costa*, 690 F.3d at 1136 (noting "[m]any district courts have noted that twenty to forty hours is the range most often requested and granted in social security cases"); *Krebs*, 2018 WL 3064346, at *2 (finding that 21.7 hours billed by plaintiff's counsel and 3.5 hours billed by a paralegal a reasonable number of hours).

D. Reasonableness of Hourly Rate

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The EAJA provides that the Court may award reasonable attorney fees "based upon prevailing market rates for the kind and quality of the services furnished," but "attorney fees shall not be awarded in excess of \$125 per hour unless the court determines that an increase in the cost of living or a special factor, such as the limited availability of qualified attorneys for the proceedings involved, justifies a higher fee." 28 U.S.C. § 2412(d)(2)(A). The Ninth Circuit's hourly EAJA rates for work performed in 2020 and 2021, factoring in increases in the cost of living, were \$207.78 and \$213.74, respectively. See United States Courts for the Ninth Circuit, Statutory Maximum Rates Under the Equal Access to Justice Act, https://www.ca9.uscourts.gov/attorneys/statutory-maximum-rates/ (last visited Aug. 27, 2021); see also Thangaraja v. Gonzales, 428 F.3d 870, 876 (9th Cir. 2005) ("EAJA provides for an upward adjustment of the \$125 rate contained in the statute, based on costof-living increases") (citing 28 U.S.C. § 2412(d)(2)(A)); see, e.g., Black, 2019 WL 2436393, at *1 (considering the Ninth Circuit's hourly EAJA rate a reasonable rate). Plaintiff's counsel bills at an hourly rate of \$400. ECF No. 26 at 1. Here, Plaintiff's counsel seeks discounted compensation of \$207.78 per hour for work performed in 2020 and \$213.74 per hour for work performed in 2021. ECF No. 26-1 at 1. As such, the Court finds that the hourly rates billed by counsel are reasonable.

E. Assignment of Rights to Counsel

The parties jointly request that "[f]ees shall be made payable to Plaintiff, but if the Department of the Treasury determines that Plaintiff does not owe a federal debt, then the government shall cause the payment of fees, expenses and costs to be made directly to Plaintiff's attorney, Lisa Mouradian, pursuant to the assignment executed by Plaintiff." ECF No. 24 at 2; *see* ECF No. 26-4 (agreement signed by Plaintiff stating that "I assign any right or interest I may have in the award of an EAJA fee and understand that the EAJA award shall be paid to my attorney").⁴

The Supreme Court has held that "a § 2412(d) fees award is payable to the litigant and is therefore subject to a Government offset to satisfy a pre-existing debt that the litigant owes the United States." *Astrue v. Ratliff*, 560 U.S. 586, 588–89 (2010). In *Ratliff*, plaintiff's counsel was successful in plaintiff's Social Security benefits suit and the court granted the unopposed motion for fees under the EAJA. *Id.* However, before paying the fee award, the government discovered that plaintiff owed the United States a debt that predated the award, and accordingly, the government sought an offset of that owed amount. *Id.* Plaintiff's counsel intervened and argued that the fee award belonged to plaintiff's counsel, and thus was not subject to offset for the litigant's federal debts. *Id.* The Supreme Court disagreed, finding that "Congress knows how to make fee awards payable directly to attorneys where it desires to do so," and because the fee was payable to a "prevailing party," Congress intended the fee to go to the litigant, and not the attorney. *Id.* at 595–97.

Nonetheless, "district courts have recognized that *Ratliff* does not prevent payment of a fee award directly to the attorney where there has been a valid assignment and the

⁴ The Fee Agreement and Assignment of EAJA Fees, attached to the parties' supplemental briefing, refers to Plaintiff's counsel as "Don Jorgensen, or his designee[.]" ECF No. 26-4. The Court notes that, although Ms. Mouradian signed the agreement (*see id.*), and although Ms. Mouradian's law firm of record is listed on the docket as Jorgensen Law, neither the joint motion nor the supplemental briefing explicitly refers to her as the designee.

plaintiff does not owe a debt to the government." Ulugalu, 2018 WL 2012330, at *4-*5 (reviewing Plaintiff's assignment agreement and ordering that the EAJA fees be paid to plaintiff's counsel, subject to any administrative offset due to outstanding federal debt); Bell v. Berryhill, No. 16cv809-MMC, 2018 WL 452110, at *5 (N.D. Cal. Jan. 17, 2018) (same); Blackwell v. Astrue, No. CIV-08-1454-EFB, 2011 WL 1077765, at *4-*5 (E.D. Cal. Mar. 21, 2011) (same); Castaneda v. Astrue, No. EDCV-09-1850-OP, 2010 U.S. Dist. LEXIS 72887, at *6–*8 (C.D. Cal. Jul. 20, 2010) (same); see also Calderon v. Astrue, No. 08cv1015-GSA, 2010 WL 4295583, at *8 (E.D. Cal. Oct. 21, 2010) ("Plaintiff, as the prevailing litigant, would normally be awarded the fees described above, subject to any offset for applicable government debts. Defendant, however, seems to be content to permit payment to Plaintiff's counsel if Plaintiff does not have any qualifying government debt. . . . This Court finds the government's position to be reasonable and will therefore permit payment to Plaintiff's counsel provided Plaintiff has no government debt that requires offset"); cf. Hernandez v. Berryhill, No. 15cv1322-DB, 2017 WL 2930802, at *3 (E.D. Cal. July 10, 2017) (declining to order that the EAJA fees be paid to plaintiff's counsel, subject to any administrative offset due to outstanding federal debt, because the parties failed to produce evidence of an assignment agreement).

Here, Plaintiff assigned his right to EAJA fees to his attorney. ECF No. 26-4. Accordingly, should Plaintiff not have a debt that is subject to offset, the award of fees may be paid directly to counsel.

IV. CONCLUSION

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As set forth above, it is hereby ordered that:

- 1. The parties' Joint Motion for the Award and Payment of Attorney Fees and Expenses (ECF Nos. 24, 26) is **GRANTED**;
- 2. Plaintiff is awarded attorney fees under the EAJA in the amount of \$4,400.00 *See* ECF No. 24 at 1; ECF No. 26 at 2; and
- 3. Pursuant to *Astrue v. Ratliff*, 560 U.S. 586, 588–89 (2010), any payment shall be made payable to Plaintiff and delivered to Plaintiff's counsel, unless Plaintiff does not

owe a federal debt. If the United States Department of the Treasury determines that Plaintiff does not owe a federal debt, the government shall accept Plaintiff's assignment of EAJA fees and pay fees directly to Plaintiff's counsel. See ECF No. 24 at 2; see, e.g., Mendoza v. Saul, No. 18cv925-SKO, 2020 WL 406773, at *5 (E.D. Cal. Jan 24, 2020). IT IS SO ORDERED. Dated: September 2, 2021 United States Magistrate Judge