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**UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA**

ABDULKAREEM TAHER AHMED
AL-SADEAI,

Petitioner,

v.

U.S. IMMIGRATION AND
CUSTOMS ENFORCEMENT
("ICE"); TAE D. JOHNSON, Acting
Director for ICE; U.S.
DEPARTMENT OF HOMELAND
SECURITY ("DHS"); DAVID
PETER PEKOSKE, Acting Secretary
of DHS; JOHN D.HOLLIDAY,
Counsel for DHS; U.S. CUSTOMS
AND BORDER PROTECTION
("CBP"); TROY A. MILLER, Acting
Commissioner of CBP;
EXECUTIVE OFFICE OF
IMMIGRATION REVIEW
("EOIR"); JEAN KING, Acting
Director of the EOIR; FEDERAL
BUREAU OF INVESTIGATIONS
("FBI"); CHRISTOPHER A.
WRAY, Director for the FBI;

CASE NO. 21-cv-00296-GPC-MDD

**ORDER GRANTING PETITION
FOR WRIT OF HABEAS CORPUS**

[ECF No. 1.]

1 JASON J. BEACHY, Special Agent
2 in Charge of the San Diego FBI Field
3 Office; JOHN DOE 1, FBI San
4 Diego Agent; JOHN DOE 2, FBI San
5 Diego Agent;

6 Respondents.

7 Petitioner Abdulkareem Taher Ahmed Al-Sadeai¹ (“Petitioner”), a person
8 detained at the Imperial Regional Detention Facility in the custody of the U.S.
9 Department of Homeland Security, Immigration and Customs Enforcement, filed a
10 petition for writ of habeas corpus pursuant to 28 U.S.C. §2241 (“Petition”²)
11 arguing that his continued detention and bond redetermination hearing violates his
12 rights under the Due Process Clause and Equal Protection component of the Fifth
13 Amendment. On March 19, 2021, Respondent Immigration and Customs
14 Enforcement (“ICE” or “the Government”) filed a response to the petition. On
15 May 12, 2021, Petitioner filed a reply. For the reasons that follow, the Petition is
16 **GRANTED.**

17 **I. Background**

18 **a. Factual History**

19 Petitioner is a citizen of Yemen who is currently detained at the Imperial
20 Regional Detention Facility in Calexico, California. ECF No. 1 ¶¶ 26, 52.³ In
21 2009, Petitioner began working for the Qatar Embassy in Yemen as a driver for the
22 ambassador of Qatar. *Id.* ¶ 43. In December 2012, while driving the ambassador
23 of Qatar, Petitioner accidentally hit a Houthi leader,⁴ causing the leader serious
24

25 ¹ The Government notes that Petitioner’s name is spelled “Al-Sedeai” on documents he has filed.
ECF No. 3 at 1 n.2.

26 ² Petitioner’s filing also included a civil complaint for damages and a declaratory judgment. This
27 order is not intended to resolve the issues presented in the civil complaint.

28 ³ These facts are drawn from the Petition.

⁴ Yemen is currently embroiled in a civil conflict between Houthi forces and the Republic of
Yemen Government. Approximately 80% of the population of Yemen lives in territory under

1 injury. *Id.* Petitioner later worked at the United States embassy in Yemen as a
2 security guard for a contracted security company. *Id.* ¶ 45. On approximately June
3 1, 2015 and again multiple times thereafter, Petitioner was kidnapped and attacked
4 by Houthis who had discovered he was the driver who had hit the Houthi leader
5 and had worked for the Qatar and United States embassies. *Id.* ¶¶ 46. Fearing for
6 his life, Petitioner attempted to move to southern Yemen, but discovered there was
7 no safe place for him to live because individuals from northern Yemen are
8 automatically taken to the police station and then turned over to the Houthis. *Id.* ¶
9 47. On about November 23, 2019, Petitioner left Yemen with the intent to seek
10 asylum in the United States. *Id.* ¶ 48.

11 On November 1, 2020 Petitioner attempted to enter the United States
12 without inspection near Calexico, California. *Id.* ¶ 49; ECF No. 3-1 at 2.
13 Petitioner was apprehended and placed in expedited removal proceedings. ECF
14 No. 1 ¶¶ 50, 52; ECF No. 3-1 at 4. Petitioner was subsequently detained at the
15 Imperial Regional Detention Facility. ECF No. 1 ¶ 52. During this time,
16 Petitioner received a credible fear interview⁵ and the asylum officer determined
17 that Petitioner had stated a credible fear of persecution or torture on the basis of
18 political opinion. ECF No. 1-2 at 35–40, Exh. G. Petitioner was thereafter placed
19 in removal proceedings under 8 U.S.C. § 1182. ECF No. 3-1 at 5.

20 **b. Procedural History**

21 On January 7, 2021, ICE rendered its custody determination and determined
22 Petitioner would be detained pursuant to 8 U.S.C. § 1226(a) and simultaneously
23 denied Petitioner parole. ECF No. 1-2 at 44–48, Exh. I. On January 21, 2021,
24

25 Houthi control. *See* U.S. State Dep’t, 2020 Country Reports on Human Rights Practices: Yemen
26 (2020), <https://www.state.gov/reports/2020-country-reports-on-human-rights-practices/yemen/>.

27 ⁵ Petitioner states that he was denied access to counsel during his credible fear interviews. ECF
28 No. 1 ¶¶ 53, 54. While the Government was required to permit “[a]ny person or persons with
whom [Petitioner] chooses to consult” to be present at the interview, 8 C.F.R. § 208.30(d)(4); 8
U.S.C. § 1225(b)(1)(B)(iv), this issue does not appear to give rise to any of Petitioner’s claims
because he was determined to have a credible fear.

1 Petitioner appeared for a bond redetermination hearing before an Immigration
2 Judge (“IJ”). ECF No. 1 ¶ 60. Petitioner had previous bond hearings scheduled,⁶
3 but the Government had received a continuance to conduct further investigation,
4 which included a Federal Bureau of Investigation (“FBI”) interview of Petitioner in
5 custody. *Id.* ¶¶ 56, 58. At the hearing, the Government submitted a memorandum
6 from the FBI that stated that Petitioner claims to be from Sana’a Yemen, an area of
7 Yemen that “has been known as a security concern due to multiple terrorist
8 organizations fighting for control of the capital.” ECF No. 1-4, Exh. K (“FBI
9 Memo”). The memorandum also stated that from 2017 to 2019, Petitioner lived in
10 Hadhramaut, Yemen, an “area of Yemen known as an al-Qa’ida in the Arabian
11 Peninsula stronghold, which requires a higher level of suspicion and investigation
12 of the people from the locale.” *Id.* Additionally, the memorandum noted that the
13 FBI required additional time to analyze information from Petitioner’s email and
14 cell phone and that several circumstances impacted the FBI’s “ability to conduct a
15 timely thorough assessment of [Petitioner] in the interest of national security.” *Id.*
16 The memorandum concluded by noting that the FBI supported continuing to detain
17 Petitioner while it completes the assessment. *Id.* Petitioner presented evidence in
18 support of his request for bond in the form of financial statements, documents
19 supporting his family ties, and declarations from family members, and highlighted
20 that Petitioner has no criminal history. ECF No. 1-2 at 49–92; ECF No. 1-3, Exh.
21 J.

22 The IJ denied Petitioner’s request for bond. ECF No. 1-4 at 7–9, Exh. L (“IJ
23 Ord.”). The IJ explained his reasoning in a short order, explaining that:

24 National security concerns raised by the Government and investigation is
25 ongoing. Court cites *Carlson v. Landon* 342 U.S. 524 and *Matter of Patel*,
26 15 I&M 666. Respondent has not carried his burden to show not a danger to
27 community or threat to national security.

28 ⁶ The IJ bond memorandum indicates that previous custody redetermination hearings were held
on December 9, 2020 and December 22, 2020. ECF No. 3-1 at 16.

1 *Id.* On January 28, 2021, Petitioner appealed the bond redetermination decision to
2 the Board of Immigration Appeals (“BIA”). ECF No. 3-1 at 20–23; ECF No. 4-2
3 at 7 n.9. After Petitioner appealed, the IJ more fully set forth his reasoning for the
4 denial of bond in a bond memorandum issued February 1, 2021. ECF No. 3-1 (“IJ
5 Bond Memo”) at 16–19. In the bond memorandum, the IJ reiterated that “[a]
6 respondent in a custody hearing under section 236(a) of the Immigration and
7 Nationality Act must establish to the satisfaction of the immigration judge that he
8 does not present a danger to persons or property, is not a threat to national security
9 and does not pose a risk of flight.” *Id.* at 16. The IJ applied *Matter of Guerra*, 24
10 I&N Dec. 37 (BIA 2006), and determined that Petitioner poses a national security
11 concern and alternatively is “an extreme flight risk.” *Id.* at 16–17. The IJ
12 considered the FBI memorandum as well as Petitioner’s lack of fixed address,
13 length of residence, and employment history in the United States. *Id.* at 17. The IJ
14 also noted that Petitioner’s lawful permanent resident and U.S. citizen relatives
15 would be unable to extend immigration benefits to him, that Petitioner had not
16 presented a sponsor with sufficient income or with whom he had sufficiently
17 strong ties, and that Petitioner had entered the United States illegally after making
18 intricate travel arrangements despite having a clear understanding of legal
19 immigration procedures. *Id.* at 17–18.

20 The BIA has not yet rendered a decision on Petitioner’s appeal of the IJ
21 decision and Petitioner remains detained. ECF No. 1 ¶ 62; ECF No. 4-2 at 2.

22 **II. Legal Standard**

23 Under 28 U.S.C. § 2241, federal courts have jurisdiction to hear habeas
24 corpus petitions from noncitizens claiming they are held “in violation of the
25 Constitution or laws or treaties of the United States.” 28 U.S.C. § 2241(c)(3);
26 *Zadvydas v. Davis*, 533 U.S. 678, 687 (2001) (citing 28 U.S.C. § 2241(c)(3)).
27 District courts do not have jurisdiction to review final orders of removal or
28 discretionary decisions made by the Attorney General, but do have jurisdiction to

1 decide statutory or constitutional challenges to their civil immigration detention
2 and review bond hearings for legal or constitutional error. *See id.* at 687–88; *Puri*
3 *v. Gonzales*, 464 F.3d 1038, 1041–42 (9th Cir. 2006); *Singh v. Holder*, 638 F.3d
4 1196, 1202 (9th Cir. 2011).

5 **III. Discussion**

6 **a. Administrative Exhaustion**

7 As Petitioner’s appeal of the IJ’s bond redetermination decision is pending at
8 the BIA, the Government argues that this Court should dismiss or stay Petitioner’s
9 habeas challenge on prudential grounds. ECF No. 3 at 9. Petitioner asserts that he
10 need not exhaust administrative remedies in these circumstances. ECF No. 4-2 at
11 7–8.

12 “When a petitioner does not exhaust administrative remedies, a district court
13 ordinarily should either dismiss the petition without prejudice or stay the
14 proceedings until the petitioner has exhausted remedies, unless exhaustion is
15 excused.” *Leonardo v. Crawford*, 646 F.3d 1157, 1160 (9th Cir. 2011). However,
16 administrative exhaustion by those seeking relief under § 2241 is a prudential, not
17 jurisdictional, prerequisite in the Ninth Circuit, and can thus be waived.

18 *Hernandez v. Sessions*, 872 F.3d 976, 988 (9th Cir. 2017). Futility is one of the
19 grounds for waiver. *Laing v. Ashcroft*, 370 F.3d 994, 1000 (9th Cir. 2004). An
20 action is futile if the BIA’s view is “already set” or the outcome is “very likely.”
21 *El Rescate Legal Servs., Inc. v. Exec. Office of Immigration Review*, 959 F.2d 742,
22 74748 (9th Cir. 1991) (holding petitioner need not exhaust administrative remedies
23 to challenge a translation policy which the BIA had announced and reaffirmed).

24 Here, Petitioner’s appeal of his denial of bond is pending before the BIA.
25 However, it is “very likely” that the BIA will affirm the IJ decision as to at least
26 some of the grounds raised in the Petition, rendering Petitioner’s administrative
27 appeal of those issues futile. Specifically, BIA precedent places the standard of
28 proof in bond proceedings on the detained noncitizen. *See Matter of Adeniji*, 22

1 I&N Dec. 1102, 1116 (BIA 1999); *Matter of Guerra*, 24 I&N Dec. at 40. The
2 agency has therefore adopted a clear position on this issue which is unlikely to
3 change upon review of Petitioner’s appeal. *See Gonzales v. Dep’t of Homeland*
4 *Sec.*, 508 F.3d 1227, 1234 (9th Cir. 2007).

5 Accordingly, because Petitioner’s appeal to the BIA is likely to be futile, the
6 Court will not dismiss or stay the Petition on the grounds of failure to exhaust
7 administrative remedies.

8 **b. Whether Placing the Burden of Proof on Petitioner Pursuant to 8**
9 **U.S.C. § 1225(b)(1)(B)(ii) Violated his Right to Due Process**

10 Section 1226(a) is silent on which party bears the burden of proof at a
11 custody redetermination hearing and the quantum of evidence necessary to
12 satisfy that burden. *See* 8 U.S.C. § 1226(a). The BIA has interpreted § 1226(a)
13 to place “[t]he burden . . . on the alien to show to the satisfaction of the [IJ] that
14 he or she merits release on bond.” *In re Guerra*, 24 I&N Dec. at 40; *accord In*
15 *re Adeniji*, 22 I&N Dec. at 1116 (holding that “respondent must demonstrate
16 that his release would not pose a danger to property or persons, and that he is
17 likely to appear for any future proceedings”).

18 In the § 1226(a) custody hearing context, however, the Ninth Circuit has
19 held that the Constitution requires placing the burden of proof on the
20 Government to show, by clear and convincing evidence, that detention is
21 justified. *Singh*, 638 F.3d at 1203. In *Singh v. Holder*, the Ninth Circuit
22 reasoned that “due process requires adequate procedural protections to ensure
23 that the government’s asserted justification for physical confinement outweighs
24 the individual’s constitutionally protected interest in avoiding physical
25 restraint.” *Id.* (quoting *Casas-Castrillon v. Dep’t of Homeland Sec.*, 535 F.3d
26 942, 950 (9th Cir. 2008)). Relying on Supreme Court jurisprudence on the
27 constitutional safeguards required in other civil detention contexts, the Ninth
28 Circuit held that due process demanded (1) the government carry the burden at §

1 1226(a) bond redetermination hearings, and (2) that it do so by clear and
2 convincing evidence. *Id.* at 1204. The Supreme Court’s subsequent statutory
3 interpretation-based decision in *Rodriguez v. Jennings* did not jeopardize the
4 holding in *Singh* that the due process clause requires the government to bear this
5 burden. *See Aleman Gonzalez v. Barr*, 955 F.3d 762, 781 (9th Cir. 2020).

6 The Government contends that *Singh* is distinguishable from the present
7 case because that case “concerned the extended detention of a lawful permanent
8 resident in petition-for-review proceedings.” ECF No. 3 at 7. The Government
9 also suggests that the cases are distinguishable because Petitioner entered without
10 inspection and with the assistance of a smuggler. *Id.* at 7–8. The Court therefore
11 must consider whether *Singh*’s due process holding is limited to those detained
12 during extended petition-for-review proceedings, or whether it is applicable to
13 individuals like Petitioner who are detained while their removal case is ongoing
14 before the IJ.

15 In *Singh*, the Ninth Circuit found that the IJ had properly allocated the
16 burden of proof to the Government, referencing its holding in *Casas-Castrillon*
17 that “the burden of establishing whether detention is justified falls on the
18 government.” *Singh*, 638 F.3d at 1203 (citing *Casas-Castrillon v. Dep’t of*
19 *Homeland Sec.*, 535 F.3d 942, 951 (9th Cir. 2008)). The court in *Casas* had
20 reasoned that “prolonged detention of an alien without an individualized
21 determination of his dangerousness or flight risk would be ‘constitutionally
22 doubtful.’” *Casas-Castrillon*, 535 F.3d at 951 (quoting *Tijani v. Willis*, 430 F.3d
23 1241, 1242 (9th Cir. 2005)).

24 It is true that both *Singh* and *Casas* had filed petitions for review; *Singh* had
25 been detained for nearly four years, and *Casas* for nearly seven. *Singh*, 639 F.3d at
26 1201, 1203; *Casas-Castrillon*, 535 F.3d at 945, 950. Petitioner, in contrast, is still
27 in removal proceedings and has been detained for approximately five months.
28 ECF No. 4-2 at 3. But as the Ninth Circuit has recognized, that, with respect to the

1 stage of proceedings, this is “a distinction without difference” when it comes to the
2 due process implications of immigration detention.⁷ *Rodriguez v. Robbins*, 715
3 F.3d 1127, 1139 (9th Cir. 2013). In that case, which considered whether bond
4 hearings after six months in custody were required for noncitizens subject to
5 mandatory detention, the court determined that “the government does not present a
6 persuasive reason why the same protections recognized in *Casas* should not apply
7 to pre-removal order detainees.” *Id*; *cf. Diouf v. Napolitano*, 634 F.3d 1081, 1087
8 (9th Cir. 2011) (*Diouf II*).

9 The Court is accordingly not convinced that *Singh* is inapplicable to initial
10 custody redetermination hearings for individuals detained pursuant to Section
11 1226(a). Immigration detention is inconsistent with due process unless “a
12 special justification . . . outweighs the ‘individual’s constitutionally protected
13 interest in avoiding physical restraint.’” *Zadvydas*, 533 U.S. at 690 (quoting
14 *Kansas v. Hendricks*, 521 U.S. 346, 356 (1997)). The greater the potential
15 deprivation of liberty, the greater level of procedural protections required. *Cf.*
16 *Singh*, 638 F.3d at 1203–04 (quoting *Addington v. Texas*, 441 U.S. 418, 427
17 (1979)) (“[I]t is improper to ask the individual to ‘share equally with society the
18 risk of error when the possible injury to the individual’—deprivation of
19 liberty—is so significant.”). The Ninth Circuit noted in *Singh* that “the primary
20 function of a standard of proof is to properly ‘allocate the risk of an erroneous
21 decision among litigants based upon the competing rights and interests
22 involved.’” *Id.* at 1204 (quoting *Tijani*, 430 F.3d at 1244 (Tashima, J.,
23 concurring)).

24 The Government has not demonstrated that the rights and interests
25 involved here merit a different allocation of the risk than in *Singh*. First, the
26 Court notes that the Government appears to have made the opposite argument in

27 ⁷ While the statutory interpretation elements of this decision have been undermined by *Rodriguez*
28 *v. Jennings*, see *Aleman Gonzalez*, 955 F.3d at 775, the Court finds that its discussion of detained
individuals’ liberty interests remains useful in considering individuals’ due process rights.

1 *Singh* and *Diouf II*, contending that individuals detained after their removal
2 hearings had a lesser liberty interest than those who were at an earlier stage of
3 their removal proceedings. *Id.*; *Diouf II*, 634 F.3d at 1087. In any event, while
4 individuals who file petitions for review are likely to have been detained for
5 longer than those who are still in removal proceedings before the IJ, those in
6 removal proceedings still face the prospect of months-long detention, a severe
7 deprivation of liberty that is countenanced in only limited circumstances outside
8 of the criminal context. *See Zadvydas*, 533 U.S. at 690. As exemplified by
9 Petitioner’s case, removal proceedings can stretch on for months.⁸ The
10 Government’s interest in detention at the time of initial bond hearings is also
11 comparable, if not weaker, than at *Casas* hearings, which take place after the
12 noncitizen has already been ordered removed. *See Casas-Castrillon*, 535 F.3d at
13 951. Accepting the Government’s proposed distinction would lead to the odd, and
14 constitutionally unjustified, result in which the burden of proof would shift upon
15 the filing of a petition for review, despite there being no reason to conclude that the
16 Government’s interest in detention decreases or the risk of an incorrect detention
17 decision regarding the same individual changes at all. *See Ixchop Perez v.*
18 *McAleenan*, 435 F. Supp. 3d 1055, 1061 (N.D. Cal. 2020), *appeal dismissed sub*
19 *nom. Perez v. McAleenan*, No. 20-15511, 2020 WL 8970669 (9th Cir. Dec. 4,
20 2020) (noting that “[s]uch a system would be illogical”).

21 The Government’s other suggested means of distinguishing *Singh*, that
22 Petitioner entered without inspection and with the help of a smuggler, has little
23 bearing on the constitutionally required placement of the burden of proof. These
24 facts may well be relevant to whether the Government can meet its burden of

25 ⁸ The Supreme Court estimated in *Demore v. Kim* that detention during removal proceedings
26 “lasts roughly a month and a half in the vast majority of cases in which it is invoked, and about
27 five months in the minority of cases in which the alien chooses to appeal.” *Demore v. Kim*, 538
28 U.S. 510, 530 (2003). The Government has since admitted that the statistics it provided in
Demore, upon which this estimate was based, were inaccurate. *Jennings v. Rodriguez*, 138 S. Ct.
830, 869 (2018) (Breyer, J., dissenting).

1 showing that Petitioner is a flight risk or danger to national security with clear and
2 convincing evidence, but it does not affect the due process protections to which
3 Petitioner is entitled.

4 The Government’s reliance on *Demore* is also inapposite. In finding
5 mandatory detention during removal proceedings permissible for certain “criminal
6 aliens,” the Supreme Court extensively cited statistics regarding such noncitizens’
7 failure to appear at removal hearings and considered these statistics in concluding
8 that the Due Process Clause did not require individualized bond determinations for
9 persons detained under 8 U.S.C. § 1226(c). *Demore v. Kim*, 538 U.S. 510, 518–20,
10 528 (2003). The Government has provided no support for its assertion that
11 creating a presumption of detention for a class of noncitizens not subject to
12 mandatory detention sufficiently balances the noncitizens’ strong liberty interest
13 with the government’s interest in detention. Adequate procedural protections,
14 including an appropriate allocation of the burden of proof, is therefore required to
15 ensure the Government’s justifications for detention outweigh Petitioner’s interest
16 in freedom from confinement. *See Casas-Castrillon*, 535 F.3d at 950.

17 Accordingly, the Court finds that noncitizens still face such a significant
18 possible deprivation of liberty at the time of their initial bond hearing under
19 Section 1226(a) that the Due Process Clause requires the burden of proof to justify
20 detention be placed on the Government, following *Singh*. Other district courts
21 have come to the same conclusion. *See Ixchop Perez*, 435 F. Supp. 3d at 1061
22 (applying *Singh* burden of proof allocation to Section 1226(a) initial bond hearing);
23 *Cruz-Zavala v. Barr*, 445 F. Supp. 3d 571, 576 (N.D. Cal. 2020), *appeal dismissed*,
24 No. 20-16195, 2020 WL 5558491 (9th Cir. Sept. 10, 2020) (same).

25 The Court therefore finds that the IJ’s placement of the burden of proof on
26 Petitioner violated the Fifth Amendment Due Process Clause.

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1 **c. Whether Petitioner was Prejudiced**

2 Having identified constitutional error, the Court next examines whether the
3 error was prejudicial. *See Singh*, 638 F.3d at 1205 (analyzing whether IJ’s
4 application of an erroneous standard of proof at bond hearing under Section
5 1226(a) prejudiced petitioner).⁹

6 The BIA directs IJs to consider the following factors in determining whether
7 an immigrant is a flight risk or poses a danger to the community: (1) whether the
8 immigrant has a fixed address in the United States; (2) the immigrant’s length of
9 residence in the United States; (3) the immigrant’s family ties in the United States,
10 (4) the immigrant’s employment history, (5) the immigrant’s record of appearance
11 in court, (6) the immigrant’s criminal record, including the extensiveness of
12 criminal activity, the recency of such activity, and the seriousness of the offenses,
13 (7) the immigrant’s history of immigration violations; (8) any attempts by the
14 immigrant to flee prosecution or otherwise escape from authorities; and (9) the
15 immigrant’s manner of entry to the United States. *In re Guerra*, 20 I&N Dec. at
16 40. The Government contends that Petitioner was not prejudiced because
17 considered the appropriate factors. ECF No. 3 at 9. Petitioner contends that he
18 demonstrated strong family ties in the United States and that the mere fact that he
19 is from Yemen was not sufficient to demonstrate that he is a national security
20 concern or a flight risk. ECF No. 4-2 at 8–11.

21 Here, Petitioner had both positive and negative equities relevant to the *In re*
22 *Guerra* framework. Petitioner submitted evidence of his ties to family in the
23 United States and declarations from relatives supporting his character. ECF No.
24 ECF No. 1-2 at 49–92; ECF No. 1-3, Exh. J. Although the IJ relied heavily on his
25 conclusion that Petitioner did not identify sufficient sponsors and the fact that
26 Petitioner had planned in advance to enter the country without inspection, it is not

27 ⁹ Not all courts, however, have required a showing of prejudice. *See Darko v. Sessions*, 342 F.
28 Supp. 3d 429, 436 (S.D.N.Y. 2018) (granting habeas relief upon identifying error in allocation of
burden of proof without considering prejudice to petitioner).

1 clear from the IJ’s memorandum that the evidence would be sufficient to satisfy
2 the Government’s burden of demonstrating flight risk with clear and convincing
3 evidence under *Singh*. IJ Bond Memo at 17–18. Likewise, the IJ’s brief
4 recounting of the national security grounds for denying bond does not indicate
5 whether the FBI memorandum referencing Petitioner’s places of birth and previous
6 residence, without additional information, constituted “clear and convincing
7 evidence” that Petitioner poses a risk to national security. *Id.* at 17; *cf. Aparicio-*
8 *Villatoro v. Barr*, No. 6:19-CV-06294-MAT, 2019 WL 3859013, at *7 (W.D.N.Y.
9 Aug. 16, 2019) (finding noncitizen prejudiced by IJ’s application of incorrect
10 evidentiary burden under § 1226(a) where the alien had a mixed bag of favorable
11 and unfavorable equities); *Pensamiento v. McDonald*, 315 F. Supp. 3d 684, 693
12 (D. Mass. 2018) (“If the government had borne the burden of proof, the IJ could
13 well have found that [petitioner] was not dangerous based on a single misdemeanor
14 conviction.”). While it is not at all obvious that the IJ would come to a different
15 conclusion if the burden of proof were shifted, the evidence presented does not
16 foreclose the possibility that the Government failed to meet its burden.

17 Because “the standard of proof could well have affected the outcome of the
18 bond hearing,” *Singh*, 638 F.3d at 1205, the Court finds that Petitioner suffered
19 prejudice. The Court determines that the appropriate remedy in this case will be to
20 order that the agency either (1) hold a further custody redetermination hearing
21 consistent with this order within 45 days, or (2) release Petitioner from custody.¹⁰

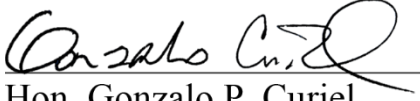
22
23 ¹⁰ Because the Court determines that Petitioner is entitled to a new bond hearing based on the
24 IJ’s improper allocation of the burden of proof, the Court need not reach Plaintiff’s arguments
25 related to equal protection or the Government’s parole authority. Likewise, because Petitioner’s
26 argument that he is subject to prolonged detention would entitle him to, at most, another bond
27 hearing and not immediate release, the Court declines to address this argument as well. *See*
28 *Casas-Castrillon*, 535 F.3d at 949; *Prieto-Romero v. Clark*, 534 F.3d 1053, 1063 (9th Cir. 2008)
 (“[I]t is true that [petitioner’s] detention lacks a certain end date, but this uncertainty alone does
 not render his detention indefinite in the sense the Supreme Court found constitutionally
 problematic in *Zadvydas*.”).

1 **IV. Conclusion**

2 For the reasons set forth above, the Petition for Writ of Habeas Corpus is
3 **GRANTED.** Petitioner shall be released from custody unless within 45 days the
4 agency provides Petitioner a new custody redetermination hearing applying the
5 standard set forth in this order.

6 **IT IS SO ORDERED.**

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8 Dated: May 18, 2021


Hon. Gonzalo P. Curiel
United States District Judge

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