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**UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA**

MOHAMMAD FARSHAD ABDOLLAH
NIA, individually, and on behalf of all
others similarly situated,

Plaintiff,

v.

BANK OF AMERICA, N.A., a National
Banking Association,

Defendant.

Case No. 21-cv-1799-BAS-BGS

ORDER:

- 1. DENYING MOTION FOR CLASS CERTIFICATION AND PARTIAL SUMMARY JUDGMENT (ECF No. 63);**
- 2. GRANTING IN PART AND DENYING IN PART CROSS MOTION FOR SUMMARY JUDGMENT (ECF No. 72); AND**
- 3. DENYING MOTIONS TO EXCLUDE OPINIONS (ECF Nos. 76, 79)**

This action is a credit discrimination case brought by Plaintiff Mohammad Farshad Abdollah Nia (“Nia” or “Plaintiff”) against Defendant Bank of America, N.A. (“BANA” or “Defendant”). The bulk of Nia’s claims arise from BANA’s customer residency monitoring policy and how BANA applies it to Iranian citizens like Nia. Nia first opened a credit card account with BANA when he lived in the United States as a student. To

1 retain his account, BANA periodically required Nia to submit various documents as proof
2 of his continued residency in the United States. In 2019, BANA erroneously listed a
3 document, the Form I-797C, as permanent proof of residency when it actually considered
4 the document as temporary proof of residency. Initially, Nia submitted this form and
5 BANA accepted it. Later in the year, although the document did not have an expiration
6 date on its face, BANA notified Nia that the form was about to expire and requested he
7 once again submit documentation as proof of his continued residency in the United
8 States. Nia did not comply. Ultimately, BANA froze and then permanently closed Nia’s
9 account. Nia then sued BANA under federal and state discrimination law, as well as
10 under federal law requiring notice of adverse credit actions.

11 Both Nia and BANA now move for summary judgment or partial summary
12 judgment. (ECF Nos. 63, 72.) Additionally, Nia moves for class certification. (ECF No.
13 63.) Having had the benefit of oral argument last month (ECF No. 110), the Court
14 **DENIES** Plaintiff’s motion for partial summary judgment and class certification, and
15 **GRANTS IN PART** and **DENIES IN PART** Defendant’s motion for summary
16 judgment.

17 **I. BACKGROUND**

18 **A. Factual Background**

19 Plaintiff, a citizen of Iran, currently resident in California, brought this suit alleging
20 various federal and state-law claims against BANA—principally for discrimination.
21 (ECF No. 93 at 1:9–11.) Near the end of 2015, he opened a credit account with BANA.
22 (ECF No. 63-2, Ex. 29 at 665:2.) Plaintiff continued to use this credit card account until
23 October 2019 when BANA froze and then closed the account. (ECF No. 93 at 1:19–21.)

24 Since Plaintiff is an Iranian citizen and Iran is sanctioned by the U.S. Department
25 of the Treasury’s Office of Foreign Assets Control (“OFAC”), BANA periodically
26 requested proof of Plaintiff’s residence in the United States to maintain his account.
27 (ECF No. 63-2, Ex. 24 at 621:9–15.) At BANA’s behest, Nia occasionally submitted
28 various forms of temporary proof-of-residency documentation. (*Id.*, Ex. 24 at 621:11–

1 14.) On April 10 and August 26, 2019, BANA sent Nia letters demanding renewed proof
2 of residency—each of the letters mistakenly listed the Form I-797C as a *permanent*
3 proof-of-residency document. (*Id.*, Exs. 16, 26.) In fact, BANA categorizes the Form I-
4 797C as a *temporary* proof-of-residency document. (*Id.*, Ex. 45 at 827:10–15.) Nia
5 submitted the Form I-797C to BANA twice: first in May 2019 and then again in
6 September 2019. (*Id.*, Ex. 24 at 621:13–14; *id.*, Ex. 27.) In September 2019, a BANA
7 customer-service representative reassured Nia that his account appeared to be in good
8 order. (*Id.*, Ex. 44 at 781:17–18.) However, seven days later, BANA sent Nia another
9 letter demanding further documentation (*id.*, Ex. 28), which Nia ignored, believing the
10 letter “had been sent in error” (*id.*, Ex. 46 at 858:9–859:6). Subsequently, BANA froze
11 Plaintiff’s credit account on October 1, 2019, and closed it three weeks later on October
12 21, 2019. (*Id.*, Ex. 29 at 665:2–4.)

13 As a result of the closure, Plaintiff lost reward points accrued on his credit card
14 account. (*Id.*, Ex. 32 at 696.) Plaintiff estimates that he spent close to an hour attempting
15 to remedy the issue with BANA after it closed his account. (ECF No. 72-4, Ex. 9 at
16 61:13–22.)

17 **B. Procedural Background**

18 In October 2021, BANA removed this case to federal court under federal question
19 jurisdiction. (ECF No. 1.) In February 2023, Nia requested and was granted leave to
20 amend his Complaint. (ECF Nos. 44, 46.) Subsequently, Nia filed a First Amended
21 Complaint, which remains the operative complaint in this case. (ECF No. 47.) Nia seeks
22 a determination that BANA’s Customer Residency Monitoring (“CRM”) policy is
23 discriminatory and seeks an injunction preventing BANA from continuing to apply it.
24 Under various statutes, Nia also seeks statutory damages, actual damages, punitive
25 damages, attorneys’ fees, and restitution. (*Id.* ¶¶ 41, 87, 94, 99–100, 114, 119, 133.) In
26 Claim I, Plaintiff additionally claims that BANA violated the notice provisions of a
27 statute, and as relief seeks statutory, actual, and punitive damages in addition to
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1 unenumerated forms of “equitable and declaratory relief.” (ECF No. 47 ¶¶ 88–94, 97,
2 99–100.)

3 After hearing oral argument, the Court resolves the parties’ cross-motions for
4 summary or partial summary judgment, as well as Plaintiff’s motion for class
5 certification. (ECF Nos. 63, 72.)

6 II. Statutory Overview

7 Two statutes play pivotal roles in the outcome of this case: the International
8 Emergency Economic Powers Act (“IEEPA”) and the Bank Secrecy Act (“BSA”). The
9 Court gives an overview of each in turn.

10 A. IEEPA

11 Congress created IEEPA by bifurcating an older statute, the Trading with the
12 Enemy Act (“TWEA”) of 1917. 50 U.S.C. §§ 4301 *et seq.* In 1977, concerned the
13 TWEA gave the President too much power outside of wartime, Congress split the TWEA
14 of 1917 into (1) a new version of the TWEA and (2) a new law to govern presidential
15 power in national emergencies: IEEPA. 50 U.S.C. §§ 1701 *et seq.*

16 Although IEEPA itself does not provide a section discussing its purpose, the
17 legislative history for the act is edifying. In passing IEEPA, Congress intended to grant
18 power to the Executive to “regulate international economic transactions during wars or
19 national emergencies.” S. Rep. No. 95-446, at 2 (1977). Congress meant it to
20 “establish[] policies and procedures to govern the use” of the President’s authority in
21 regulating these transactions. H. Rep. No. 95-459, at 13 (1977). IEEPA was to allow the
22 President to “regulate transactions in foreign exchange [and] banking transaction[s]
23 involving any interest of any foreign country or a national thereof.” *Id.* at 15.

24 In the statute itself, Congress delegates to the President the authority to create
25 regulations to “investigate, regulate, or prohibit . . . transfers of credit or payments . . . by,
26 through, or to any banking institution, to the extent that such transfers or payments
27 involve any interest of any foreign country or a national thereof.” 50 U.S.C.
28 § 1702(a)(1)(A).

1 IEEPA’s liability shield clause is at issue here and it reads as follows:

2 Compliance with any regulation, instruction, or direction issued
3 under this chapter shall to the extent thereof be a full
4 acquittance and discharge for all purposes of the obligation of
5 the person making the same. No person shall be held liable in
6 any court for or with respect to anything done or omitted in
7 good faith in connection with the administration of, or pursuant
8 to and in reliance on, this chapter, or any regulation, instruction,
9 or direction issued under this chapter.

8 *Id.* § 1702(a)(3). The original TWEA contained this exact liability exemption. *See id.*
9 § 4305(b)(2).

10 The Supreme Court and Second Circuit reviewed and interpreted the original
11 TWEA liability shield clause, Section 5(b)(2), and found it created a shield from liability
12 in suits brought by government and private parties alike. The Supreme Court, in dicta,
13 stated that Section 5(b)(2) of the TWEA provided “specific terms” that “protected [a
14 bank] from any liability” to customers resulting from “any infirmity” in the actions a
15 bank takes in trying to comply with directives issued under the TWEA. *Silesian Am.*
16 *Corp. v. Clark*, 332 U.S. 469, 477 (1947); *see also McGrath v. Cities Serv. Co.*, 189 F.2d
17 744, 747 (2d Cir. 1951) (stating Section 5(b)(2) is a “complete protection against suits
18 brought later in any court of the United States” by a customer).

19 Since then, the Third Circuit, also in dicta, stated that the IEEPA liability shield
20 clause grants protection from civil and criminal liability to those who act in good-faith
21 reliance on a directive issued under IEEPA. *See United States v. Amirnazmi*, 645 F.3d
22 564, 573–74 (3d Cir. 2011) (“[IEEPA] exempts those who act in ‘good faith’ reliance on
23 IEEPA, or on ‘any regulation, instruction, or direction’ issued under IEEPA, from both
24 civil and criminal liability.” (quoting 50 U.S.C. § 1702(a)(3))).

25 OFAC administers and enforces economic and trade sanctions, including those
26 issued under IEEPA. The U.S. Treasury delegated to OFAC the responsibility for
27 developing, promulgating, and administering U.S. sanctions programs. Accordingly,
28 pursuant to Executive Order 13,599, 77 Fed. Reg. 6659 (Feb. 5, 2012) (issued under

1 IEEPA), OFAC created the sanctions regime at issue here: the Iran Transactions and
2 Sanctions Restrictions (“ITSR”), 31 C.F.R. § 560 (2012). The ITSR prohibit entities
3 such as BANA from servicing, without a license, “Iranian accounts,” which are defined
4 as, among other things, accounts owned by persons who are “ordinarily resident” in Iran.
5 *Id.* §§ 560.320, 560.427(b).

6 **B. The BSA**

7 This case also concerns the BSA.¹ Since its original passage in 1970, Congress has
8 amended the BSA several times by separate acts. Critically, the Uniting and
9 Strengthening America by Providing Appropriate Tools Required to Intercept and
10 Obstruct Terrorism (“USA PATRIOT”) Act of 2001, Pub. L. No. 107-56, 115 Stat. 272,
11 created requirements under the BSA that banks create enhanced customer due diligence
12 programs as well as programs designed to verify customer identity, (ECF No. 72-4, Ex.
13 12 at 89–90). Generally, this means the BSA requires banks to identify and verify
14 accountholders. 31 U.S.C. § 5318(l). This includes having knowledge of the “name,
15 address, and other identifying information” of bank customers. *Id.* § 5318(l)(2).

16 As is the case for sanctions resulting from directives issued under IEEPA, the U.S.
17 Treasury Department issues regulations under the BSA. *See* 31 C.F.R. §§ 1010.100–
18 1010.800. These regulations are administered by the Treasury Department’s Financial
19 Crimes Enforcement Network (“FinCEN”), which is authorized to examine financial
20 institutions for compliance and take enforcement actions against them for violation of
21 those requirements. 31 U.S.C. § 5318; 31 C.F.R. § 1010.100(s).

22 Having set the scene, the Court now turns to the analysis.
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27 ¹ The BSA was formerly known as the Currency and Foreign Transactions Reporting Act, its
28 amendments, and the other related statutes. These statutes are codified at 12 U.S.C. §§ 1829b, 1951–59;
18 U.S.C. §§ 1956–57, 1960; and 31 U.S.C. §§ 5311–14, 5316–32, and notes thereto.

1 **III. SUMMARY JUDGMENT ANALYSIS**

2 **A. Legal Standard**

3 Summary judgment is proper on “each claim or defense—or the part of each claim
4 or defense” when “there is no genuine dispute as to any material fact and the movant is
5 entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(a). A fact is “material” if it
6 might affect the outcome of the suit under the governing law, and a dispute is “genuine”
7 if there is sufficient evidence for a reasonable trier of fact to decide in favor of the
8 nonmoving party. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248 (1986).

9 Summary judgment is appropriate if “particular parts of materials in the record”
10 show that “a fact cannot be.” Fed. R. Civ. P. 56(c). “[T]he district court may limit its
11 review to the documents submitted for the purposes of summary judgment and those
12 parts of the record specifically referenced therein.” *Carmen v. San Francisco Unified*
13 *Sch. Dist.*, 237 F.3d 1026, 1030 (9th Cir. 2001). The court is not obligated “to scour the
14 record in search of a genuine issue of triable fact.” *Keenan v. Allan*, 91 F.3d 1275, 1279
15 (9th Cir. 1996).

16 When resolving a motion for summary judgment, the court must view all
17 inferences drawn from the underlying facts in the light most favorable to the nonmoving
18 party. *See Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574, 587 (1986).
19 The court does not make credibility determinations or weigh conflicting evidence. *See*
20 *Anderson*, 477 U.S. at 255. The court’s role at summary judgment “is to isolate and
21 dispose of factually unsupported claims” so that they are “prevented from going to trial
22 with the attendant unwarranted consumption of public and private resources.” *Celotex*
23 *Corp. v. Catrett*, 477 U.S. 317, 323–24, 327 (1986).

24 The party seeking summary judgment bears the initial burden of establishing the
25 absence of a genuine issue of material fact. *Id.* at 323. The moving party can satisfy its
26 burden in two ways: (1) by presenting evidence that negates an essential element of the
27 nonmoving party’s case or (2) by demonstrating that the nonmoving party failed to make
28 a showing sufficient to establish an element essential to that party’s case on which that

1 party will bear the burden of proof at trial. *Id.* at 322–23. If the moving party fails to
2 discharge this initial burden, summary judgment must be denied, and the court need not
3 consider the nonmoving party’s evidence. *Adickes v. S.H. Kress & Co.*, 398 U.S. 144,
4 159–60 (1970); *Nissan Fire & Marine Ins. Co. v. Fritz Cos., Inc.*, 210 F.3d 1099, 1102
5 (9th Cir. 2000). If the moving party meets its burden, the nonmoving party must go
6 beyond the pleadings and, by its own evidence or by citing appropriate materials in the
7 record, show by sufficient evidence that there is a genuine dispute for trial. *Celotex*
8 *Corp.*, 477 U.S. at 324. The party “must do more than simply show that there is some
9 metaphysical doubt as to the material facts . . . [w]here the record as a whole could not
10 lead a rational trier of fact to find for the non-moving party, there is no ‘genuine issue for
11 trial.’” *Matsushita*, 475 U.S. at 587 (quoting *First Nat. Bank of Ariz. v. Cities Serv. Co.*,
12 391 U.S. 253, 289 (1968)).

13 **B. One-Way Intervention: Plaintiff’s Motion for Partial Summary**
14 **Judgment and Class Certification**

15 Defendant successfully argues that Plaintiff’s motion for partial summary
16 judgment prior to class certification is untimely and unfair on the grounds of the one-way
17 intervention rule. (ECF No. 72-1 at 13:25–28.)

18 The one-way intervention rule exists to “protect defendants from unfair ‘one-way
19 intervention,’ where the members of a class not yet certified can wait for the court’s
20 ruling on summary judgment and either opt in to a favorable ruling or avoid being bound
21 by an unfavorable one.” *Villa v. San Francisco Forty-Niners, Ltd.*, 104 F. Supp. 3d 1017,
22 1021 (N.D. Cal. 2015) (citing *Am. Pipe & Const. Co. v. Utah*, 414 U.S. 538, 547 (1974)).

23 The doctrine is “one-way” because, if the plaintiff loses a pre-certification
24 summary judgment motion, a member of the not-yet-certified class would not be bound
25 by that decision; but, if the plaintiff wins their summary judgment motion, the putative
26 class member could then make the decision to opt in to the winning case. *Am. Pipe*, 414
27 U.S. at 547 (explaining Federal Rule of Civil Procedure (“Rule”) 23 was amended to
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1 remedy this “recurrent source of abuse”); *see also Schwarzschild v. Tse*, 69 F.3d 293, 295
2 (9th Cir. 1995).

3 Rule 23 contains an individual notice requirement that was “intended to insure that
4 the judgment, whether favorable or not, would bind all class members who did not
5 request exclusion from the suit.” *Eisen v. Carlisle & Jacquelin*, 417 U.S. 156, 176
6 (1974). Without the one-way intervention rule, putative class members could circumvent
7 that notice requirement by employing a “wait and see” approach, observing the results of
8 the putative named plaintiff’s pre-certification summary judgment motion before
9 agreeing to be bound by it. “One plaintiff could sue and lose; another could sue and lose;
10 and another and another until one finally prevailed; then everyone else would ride on that
11 single success.” *Fireside Bank v. Superior Ct.*, 155 P.3d 268, 274 (Cal. 2007) (quotations
12 and citation omitted). The idea of the one-way intervention rule is to no longer leave
13 defendants vulnerable, as the California Supreme Court has analogized, to “being pecked
14 to death by ducks.” *Id.* (quotations and citation omitted). This doctrine continues to be
15 applied by courts in the Ninth Circuit. *See, e.g., Diva Limousine, Ltd. v. Uber Techs.,*
16 *Inc.*, 392 F. Supp. 3d 1074, 1095 (N.D. Cal. 2019); *Centeno v. Quigley*, No. C14-200
17 MJP, 2015 WL 432537, at *2–3 (W.D. Wash. Feb. 2, 2015); *Khasin v. Hershey Co.*, No.
18 5:12-CV-01862-EJD, 2014 WL 1779805, at *2–3 (N.D. Cal. May 5, 2014); *Corns v.*
19 *Laborers Int’l Union of N. Am.*, No. 09-CV-4403 YGR, 2014 WL 1319363, at *4–5
20 (N.D. Cal. Mar. 31, 2014).

21 Here, Defendant faces the exact one-sided risk that begs the one-way intervention
22 rule. The Court has not yet ruled on whether to certify Plaintiff’s proposed class under
23 Rule 23. Therefore, Plaintiff’s motion for partial summary judgment, if unsuccessful,
24 would still allow putative class members to file their own suits against BANA in hopes of
25 a more favorable ruling. If Plaintiff succeeded, putative class members could opt in to
26 the class, riding on the coattails of a winning case where they incurred none of the risk of
27 a binding judgment against them. This is the very “one-way intervention” problem
28 warned of in the cases cited above.

1 Plaintiff claims Defendant waived the one-way intervention rule by agreeing to a
2 briefing schedule allowing the class certification and summary judgment motions to be
3 briefed simultaneously. (ECF Nos. 34, 40.) This argument does not hold water. Simply
4 because motions are briefed simultaneously does not mean they must be decided
5 simultaneously, and BANA did not waive its right to have the class certified and notified
6 prior to a ruling on Plaintiff's motion for partial summary judgment.

7 A defendant waives any binding effect a judgment in its favor may have on
8 putative class members when it moves for summary judgment prior to class certification.
9 *See Smith v. Bayer Corp.*, 564 U.S. 299, 312 (2011) (stating that generally only parties to
10 an action may be bound by a ruling on the merits); *see also Muhammad v. Giant Food*
11 *Inc.*, 108 F. App'x 757, 765 n.5 (4th Cir. 2004) (noting that summary judgment against
12 the named employees' individual claims only binds those employees and "does not
13 preclude later efforts to certify a class action against [a defendant] or bar any individual
14 claims that might be asserted in such an action" (citing *Cowen v. Bank United of Texas,*
15 *FSB*, 70 F.3d 937, 941 (7th Cir. 1995))). By bringing its own summary judgment motion
16 prior to class certification, BANA has thus waived any potentially binding classwide
17 effect.

18 The court in its own discretion may rule on a dispositive motion prior to class
19 certification, which this Court shall do here. *See Saeger v. Pac. Life Ins. Co.*, 305 F.
20 App'x 492, 493 (9th Cir. 2008). In ruling on BANA's summary judgment motion, it
21 follows that any ruling against Nia shall not preclude future similar claims brought by
22 putative class members on the same or similar grounds.

23 Thus, finding the one-way intervention rule applies, Plaintiff's motion for Partial
24 Summary Judgment is hereby **DENIED** without prejudice. (ECF No. 63.)

25 **C. Reconciling the Federal Statutes**

26 Turning to Defendant's motion for summary judgment, Plaintiff raises two claims
27 asserting violations of federal statutes. Defendant raises compliance with various federal
28 laws as a shield against possible liability. Where some federal statutes counsel liability

1 and others counsel immunity, as a matter of law, courts must either find that the statutes
2 repeal each other or that they can be harmonized.

3 **1. Express or Implied Repeal**

4 Where federal statutes apparently conflict, courts may find one expressly or
5 impliedly repeals the other. Plaintiff’s federal claims fall under ECOA’s general
6 discrimination cause of action (15 U.S.C. § 1691(a) or “ECOA discrimination”) and
7 U.S.C. § 1981 (“Section 1981”). In its turn, BANA asserts IEEPA and the BSA shield it
8 from liability under Plaintiff’s claims. Here, the Court finds no indication that IEEPA,
9 the BSA, Section 1981, or ECOA discrimination expressly repeal each other because
10 none of the statutes’ plain text expressly indicates Congressional intent to repeal other
11 statutes.

12 Similarly, none of the statutes repeal the others by implication. Courts may only
13 find repeal by implication “when the earlier and later statutes are irreconcilable.” *Morton*
14 *v. Mancari*, 417 U.S. 535, 550 (1974) (citing *Georgia v. Pennsylvania R.R. Co.*, 324 U.S.
15 439, 456–57 (1945)). And, where a statute does not “even hint at a wish to displace” the
16 other, courts must read them harmoniously. *Epic Sys. Corp. v. Lewis*, 584 U.S. 497, 511
17 (2018). As discussed below, ECOA discrimination, Section 1981, the BSA, and IEEPA
18 may all be read together and are not irreconcilable. *See infra* Section III.C.2. The Court
19 further finds no indication that Congress intended for any one of the statutes to repeal the
20 other. Therefore, repeal by implication is impossible, and the Court must apply the
21 “cardinal rule . . . that repeals by implication are not favored” and find neither IEEPA, the
22 BSA, ECOA, nor Section 1981 repeals any of the others. 417 U.S. at 549–50 (citing
23 *Posadas v. Nat’l City Bank of New York*, 296 U.S. 497, 503 (1936); *see also Wood v.*
24 *United States*, 41 U.S. 342 (1842); *see also Universal Interpretive Shuttle Corp. v. Wash.*
25 *Metro. Area Transit Comm’n*, 393 U.S. 186, 193 (1968)).

26 **2. Harmonizing the Federal Statutes**

27 Finding no indication of Congressional intent to repeal, expressly or impliedly, any
28 of the federal statutes, the Court must harmonize the statutes. Where general and specific

1 statutes apparently conflict, they may be read in harmony by allowing the general statutes
2 to stand as backdrops to the more specific provisions.

3 In a case similar to the instant action, non-Native American employees of the
4 Bureau of Indian Affairs (“BIA”) challenged an employment preference in the Indian
5 Reorganization Act (“IRA”) for hiring qualified Native Americans in the BIA. *Morton v.*
6 *Mancari*, 417 U.S. 535 (1974). The plaintiffs alleged the IRA employment preference
7 was incompatible with another statute: the Equal Employment Opportunities Act of 1972
8 (“EEOA”), which made it illegal for employers to hire on the basis of race. *Id.* The
9 Court held that both statutes were valid and lawful because, whenever possible, federal
10 statutes should be read as complementing each other. The Court found that the IRA
11 hiring preference was “a specific provision applying to a very specific situation” while
12 the EEOA was a statute of general application, and “[w]here there is no clear intention
13 otherwise, a specific statute will not be controlled or nullified by a general one, regardless
14 of the priority of enactment.” *Id.* at 550–51. Applying that principle, the Supreme Court
15 held that the IRA hiring preference could coexist as a specific provision applied in a
16 specific situation within the EEOA’s “general rule prohibiting employment
17 discrimination on the basis of race,” and allowed the IRA hiring preference to stand. *Id.*
18 at 550.

19 The Seventh Circuit in *Purcell v. Bank of America* provides a helpful hypothetical
20 to illustrate the specific provision versus general rule principle laid out in *Mancari*:

21 There is no more conflict between these laws than there would
22 be between a 1970 statute setting a speed limit of 60 for all
23 roads in national parks and a 1996 statute setting a speed limit
24 of 55. It is easy to comply with both: don’t drive more than 55
25 miles per hour. Just as the later statute lowers the speed limit
26 without repealing the first (which means that, if the second
27 statute should be repealed, the speed limit would rise to 60
28 rather than vanishing), so [this later statute] reduces the scope
of state regulation without repealing any other law. This
understanding does not vitiate the final words of [the earlier

1 statute], because there are exceptions to [the later statute].
2 When it drops out, [the earlier statute] remains.

3 *Purcell v. Bank of Am.*, 659 F.3d 622, 625 (7th Cir. 2011).

4 Here, as in *Mancari*, ECOA’s discrimination clause, 15 U.S.C. § 1691(a), and
5 Section 1981 are general statutes. *See* ECOA, 15 U.S.C. § 1691(a) (prohibiting a creditor
6 from discriminating against “any applicant . . . on the basis of . . . national origin”); *see*
7 *also* 42 U.S.C. § 1981 (granting the right to “all persons” within the United States to
8 “make and enforce contracts”). These general statutes provide “a general rule prohibiting
9 . . . discrimination,” just like the EEOA in *Mancari* provided a general rule prohibiting
10 discrimination. *Mancari*, 417 U.S. at 550.

11 In contrast, IEEPA and the ITSR, as well as the BSA and its customer due
12 diligence regulations, are specific statutes “applying to []very specific situation[s].” *Id.* at
13 550–51. Using IEEPA, the President established a different financial system for citizens
14 of Iran. As in *Mancari*, here there is “no clear intention otherwise” on the part of
15 Congress that the more general statutes of ECOA discrimination and Section 1981, both
16 of which preceded IEEPA, will control or nullify the specific statute of IEEPA. *See id.* It
17 follows that, as in *Mancari*, the federal statutes at hand may be harmonized.

18 To borrow from the *Purcell* hypothetical, the national parks statute with the speed
19 limit of 55 miles per hour here is the ITSR, IEEPA’s liability clause, and the customer
20 due diligence requirements issued under the BSA. *See* 659 F.3d at 625. The IEEPA
21 liability clause sets a standard that, so long as actors are working in good faith to comply
22 with directives under IEEPA, they are shielded from liability under statutes such as
23 ECOA discrimination and Section 1981. The ITSR lay out specific regulations for
24 financial institutions regarding specific customers in specific situations. 31 C.F.R.
25 §§ 560 *et seq.* The customer due diligence regulations and guidance under the BSA lay
26 out requirements for banks to design policies that respond to the perceived risk level of
27 customers. *Id.* § 1010.620.

1 However, like the national parks speed limit of 55 miles per hour discussed by
2 *Purcell*, each of these statutes and set of regulations applies only in specific situations
3 and to specific entities. For example, the liability clause drops out when an actor
4 complies with IEEPA in bad faith *and* violates statutes like ECOA discrimination and
5 Section 1981. Or, if the Iranian sanctions regime ceases to exist, IEEPA’s liability shield
6 drops out like the national park speed limit when a driver exits the park. In those cases,
7 neither ECOA discrimination nor Section 1981 has been repealed by these more specific
8 and tailored statutes. Instead, ECOA discrimination and Section 1981, like the general 60
9 miles per hour speed limit, step in to impose liability where an exception applies or where
10 a regulation changes.

11 At oral argument, Plaintiff directed the Court’s attention to an unpublished district
12 court case, *Chattopadhyay*, where the court found Section 1981 and the BSA could be
13 harmonized but not to the point where the BSA could permit “wholesale discrimination
14 against non-citizens, particularly against the resident non-citizens in the putative class.”
15 *Chattopadhyay v. BBVA Compass Bancshares, Inc.*, No. 19-cv-01541-JST, 2019 U.S.
16 Dist. LEXIS 241400, at *18–19 (N.D. Cal. Nov. 25, 2019). In *Chattopadhyay*, the bank
17 refused, wholesale, to open online bank accounts for resident non-citizens with social
18 security numbers, a restriction not required by the BSA. Thus, the adverse action faced
19 by the plaintiffs in *Chattopadhyay* far exceeds that faced by Nia here. Congruously, the
20 court in *Chattopadhyay* reached the same conclusion this Court reaches today—that the
21 BSA “regulations allow financial institutions to draw some limited distinctions in the way
22 citizens and non-citizens are treated.” *Id.* at *19. Here, BANA is drawing just such
23 permissible limited distinctions in the way citizens and non-citizens are treated.

24 Ultimately, ECOA discrimination and Section 1981 complement IEEPA and the
25 BSA by providing a backdrop rule for when IEEPA and the BSA do not apply. Where
26 IEEPA and the BSA do apply, like the IRA hiring preference in *Mancari*, they must
27 eclipse the more general statutes of 15 U.S.C. § 1691(a) and 42 U.S.C. § 1981.
28

1 **D. BANA’s Good Faith**

2 As discussed above, IEEPA contains a liability shield clause that offers immunity
3 from liability for good-faith actions undertaken in attempt to comply with directives and
4 obligations created under IEEPA. 50 U.S.C. § 1702(a)(3). Thus, the Court must
5 determine whether summary judgment is proper as to BANA’s good-faith liability
6 defense.

7 Both of the parties at oral argument agreed the IEEPA liability clause should be
8 treated as an affirmative defense. Finding no caselaw indicating such a clause should be
9 treated otherwise, the Court applies it as an affirmative defense. An affirmative defense
10 is something “the defendant must plead and prove.” *Albino v. Baca*, 747 F.3d 1162, 1166
11 (9th Cir. 2014) (quoting *Jones v. Bock*, 549 U.S. 199, 204, 216 (2007)). At the summary
12 judgment stage, this means BANA “must show . . . that no reasonable trier of fact could
13 fail to find” that BANA has proved its good-faith immunity defense under IEEPA. *Rizo*
14 *v. Yovino*, 854 F.3d 1161, 1165 (9th Cir. 2017) (quotations omitted), *on reh’g en banc*,
15 887 F.3d 453 (9th Cir. 2018), *cert. granted, judgment vacated on other grounds*, 139 S.
16 Ct. 706 (2019). When it comes to a good-faith immunity defense such as this one, the
17 defendant succeeds where the plaintiff can point to “no evidence in the record that would
18 lead a reasonable jury to conclude that [the defendant] acted in bad faith.” *Gilbert v.*
19 *Kent Cnty. Mem’l Hosp.*, 64 F.4th 44, 54 (1st Cir. 2023). In such a case, there is no
20 genuine issue of material fact as to the defendant’s good faith. *Id.*

21 Acting in good faith is defined simply as “[b]ehaving honestly and frankly, without
22 any intent to defraud or to seek an unconscionable advantage.” *Acting in good faith*,
23 Black’s Law Dictionary (11th ed. 2019). Conversely, “bad faith” is defined as
24 “[d]ishonesty of belief, purpose, or motive.” *Bad faith*, Black’s Law Dictionary (11th ed.
25 2019).

26 In *Gilbert v. Kent County Memorial Hospital*, the First Circuit held a hospital
27 board of trustees was shielded from liability under a good-faith immunity law similar to
28 IEEPA’s. 64 F.4th at 54. The law in *Gilbert* provided a liability shield for hospital

1 boards of trustees, who acted in good faith, “to suspend, deny, revoke, or curtail the staff
2 privileges of any staff member for good cause . . . for unprofessional conduct.” 23 R.I.
3 Gen. Laws § 23-17-23(a)–(b). The plaintiff in the case argued that the “Board did not act
4 with an honest intention to ascertain the facts in this matter,” but pointed to nothing in the
5 record tangibly demonstrating that lack of honest intention. 64 F.4th at 54. Thus, the
6 court found the defendant board of trustees successfully proved its good-faith immunity
7 defense. *Id.* Similarly, here, Plaintiff can point to nothing in the record that shows a lack
8 of honest intention by BANA in both creating and implementing its residency monitoring
9 policy toward Iranian citizens. *Id.* For the following reasons, the Court **GRANTS**
10 Defendant partial summary judgment as to this affirmative defense.

11 **1. IEEPA and Third-Party Actions**

12 Preliminarily, the Court addresses Plaintiff’s argument that IEEPA’s liability
13 shield clause applies only to protect defendants against government actions and not
14 actions by third parties. (ECF No. 84 at 33:24–34:12.) This argument is nonsensical and
15 unsupported by both the plain language of the statute and interpretation by the courts.

16 The plain language of the clause itself clearly does not limit the liability shield to
17 suits brought by the government (it protects against liability for “anything done or
18 omitted”). It states that “no person shall be held liable” and not “no person shall be held
19 *criminally* liable.” In another section of IEEPA, it provides a *mens rea* requirement for
20 criminal prosecutions by the government for violation of IEEPA. *See* 50 U.S.C.
21 § 1705(c). This shows Congress had in mind the distinction between civil and criminal
22 liability when writing the statute but chose to provide a blanket liability shield under
23 “good faith” in the liability shield clause. As such, the plain language of the clause itself
24 suggests that it should be read as a shield against *all* suits brought by the government and
25 third parties alike.

26 Moreover, as discussed above, the Supreme Court and Second Circuit read the
27 language as a bar from liability in suits raised by third parties and not solely the
28 government. *See supra* Section II.A. The Supreme Court in *Silesian*, when it interpreted

1 the original TWEA, read the facsimile liability shield clause as a shield from suits by
2 both bank customers and government alike. *Silesian*, 332 U.S. at 477; *see also McGrath*,
3 189 F.2d at 747.

4 Finally, Plaintiff’s argument runs counter to IEEPA’s purpose of protecting those
5 who are asked to comply with emergency orders. If companies could only be assured of
6 protection from government prosecution but not from suits by their clients, the
7 government would run into exactly the situation addressed by the Supreme Court in
8 *Silesian*, where a bank was reluctant to act in compliance with regulations issued under
9 IEEPA because it feared civil action brought by jilted customers. *Silesian*, 332 U.S. at
10 477.

11 Therefore, this Court finds the IEEPA liability shield clause provides a shield
12 against suits brought by third parties as well as suits brought by the government.

13 **2. The Regulatory Framework**

14 BANA introduces undisputed evidence of its good faith in both creating and
15 applying its policies against a backdrop of statutes and regulations that demand
16 compliance but are vague as to how banks should achieve that compliance.

17 What the ITSR require. As discussed above, the ITSR, promulgated under
18 IEEPA’s authority, prohibit entities such as BANA from servicing, without a license,
19 “Iranian accounts,” which they define as, among other things, accounts owned by persons
20 who are “ordinarily resident” in Iran. 31 C.F.R. §§ 560.320, 560.427(b). Neither party
21 offers evidence of, nor can this Court find, any guidance from OFAC or another entity
22 describing how a financial institution determines whether an individual is “ordinarily
23 resident in Iran.” However, the ITSR make critical distinctions between how financial
24 institutions are to treat U.S. persons, which include permanent resident aliens, *id.*
25 § 560.314, and persons who are “ordinarily resident” in Iran, *see, e.g., id.*
26 § 560.306(c)(2). Moreover, OFAC has made it clear that financial institutions must know
27 whether a customer is “ordinarily resident” in Iran. *See, e.g.,* OFAC Frequently Asked
28 Questions 118 (July 28, 2009), <https://ofac.treasury.gov/faqs/topic/1551> (stating an

1 account needs to be restricted where a client is ordinarily resident in Iran and present, at
2 the time of the transaction, in Iran).

3 Further, OFAC’s compliance manual directs banks to structure their policies based
4 on the banks’ own risk profiles, which are driven in part by the citizenships of their
5 customers.² (ECF No. 72-4, Ex. 5 at 28.) The compliance manual also directs banks, at
6 customer onboarding, to develop a sanctions risk rating for customers using information
7 provided during onboarding. (*Id.*) The manual also requires banks to have “internal
8 controls” to “identify” and “escalate” any “transactions and activity that may be
9 prohibited by OFAC.” (*Id.* at 30.) According to the manual, due diligence with regard to
10 customers includes diligence with respect to the customers’ “geographic locations.” (*Id.*
11 at 35.)

12 What the BSA requires. In addition to the ITSR, banks must comply with the
13 BSA. Regulations promulgated under the BSA require banks to “implement a written
14 Customer Identification Program” that “must include risk-based procedures for verifying
15 the identity of each customer to the extent reasonable and practicable. The procedures
16 must enable the bank to form a reasonable belief that it knows the true identity of each
17 customer.” 31 C.F.R. § 1020.220(a)(1)–(2). These regulations make one distinction
18 relevant to citizenship for banks to consider before opening a customer’s account:
19 citizens must present a taxpayer identification number, whereas non-citizens must present
20 “one or more of the following: A taxpayer identification number; passport number and
21 country of issuance; alien identification card number; or number and country of issuance
22 of any other government-issued document evidencing nationality or residence and
23 bearing a photograph or similar safeguard.” *Id.* § 1020.220(a)(2)(i)(A)(4)(i)–(ii). The
24 Customer Identification Program “must describe when the bank will use documents, non-
25 documentary methods, or a combination of both methods” to “verify[] the identity of the
26

27 ² To assist banks in evaluating whether OFAC would consider them “high-risk,” OFAC published a risk
28 matrix that lists a higher-risk customer as a “nonresident alien[], [or] a foreign individual.” 31 C.F.R.
Pt. 501, App. A.

1 customer . . . within a reasonable time after the account is opened.” *Id.*
2 § 1020.220(a)(2)(ii). “[N]on-documentary procedures must address situations where . . .
3 the bank is not familiar with the documents presented.” *Id.* § 1020.220(a)(2)(ii)(B)(2).

4 Further, BSA customer due diligence regulations require a financial institution like
5 BANA to “maintain a due diligence program” *Id.* § 1010.620(a). That program
6 requires BANA to “[a]scertain the identity of all nominal and beneficial owners of a
7 private banking account.” *Id.* § 1010.620(b)(1). It also requires financial institutions to
8 have procedures that dictate when the institution will suspend transaction activity or close
9 the account, among other actions, when due diligence cannot be performed. *Id.*
10 § 1010.620(d).

11 In 2016, FinCEN published final rules under the BSA to “clarify and strengthen
12 customer due diligence requirements” for banks and other financial institutions.
13 Customer Due Diligence Requirements for Financial Institutions, 81 Fed. Reg. 29398-01
14 (May 11, 2016); *see* 31 C.F.R. §§ 1010, 1020, 1023, 1024, 1026. These regulations
15 define an established customer as “[a] person with an account with the financial
16 institution” where, if a customer does not have a taxpayer identification number, then the
17 regulations presume the bank must have obtained an “alien identification number or
18 passport number and country of issuance” from that customer. 31 C.F.R. § 1010.100(p).
19 BSA/Anti-Money Laundering (“AML”) due diligence further requires banks to conduct
20 “ongoing customer due diligence,” including “ongoing monitoring to identify and report
21 suspicious transactions and, on a risk basis, to maintain and update customer
22 information.” *Id.* § 1020.210.

23 Bank oversight. The BSA requirements relate to IEEPA good-faith liability
24 because bank regulators issue compliance guidance intended to incorporate the mandates
25 of both regimes. Joining together both OFAC and FinCEN regulations, the Federal
26 Financial Institutions Examination Council (“FFIEC”) conducts bank examinations and
27 publishes the “FFIEC BSA/AML Examination Manual” (“the Examination Manual”) to
28 “provide[] guidance to examiners for carrying out BSA/AML and [OFAC]

1 examinations.” The Examination Manual 1 (2015) (V2),
2 <https://bsaaml.ffiec.gov/docs/manual>. The FFIEC creates the Examination Manual in
3 collaboration with FinCEN, OFAC, and other federal and state banking agencies. *Id.*
4 FFIEC examinations, according to the Examination Manual, include examination
5 procedures for “examining a bank’s policies, procedures, and processes for ensuring
6 compliance with OFAC sanctions,” including review of the bank’s “OFAC risk
7 assessment.” (ECF No. 72-4, Ex. 12 at 88.)

8 The Examination Manual gives guidance on how banks should perform this
9 customer due diligence and titrate the type of customer information and frequency at
10 which banks gather and update it to “the customer’s risk profile,” where banks gather
11 more information “for those customers that have a higher risk profile.” The Examination
12 Manual 1. The timing for gathering this customer information is not specific, but the
13 Examination Manual offers “[l]ength of time since customer information was gathered
14 and the customer risk profile assessed” as factors that “may be relevant in determining
15 when it is appropriate to review a customer relationship.” *Id.* Ultimately, though, the
16 FFIEC expects banks to have procedures establishing criteria for “when and by whom
17 customer relationships will be reviewed, including updating customer information and
18 reassessing the customer’s risk profile.” *Id.*

19 The BSA/AML customer due diligence Examination Manual requirements overlap
20 with those of OFAC. For example, to determine a customer’s risk profile, “[t]he factors
21 the bank should consider when assessing a customer risk profile are substantially similar
22 to the risk categories considered when determining the bank’s overall risk profile.” *Id.*
23 To determine the bank’s overall risk profile, the Examination Manual points examiners to
24 an appendix containing the same OFAC risk matrix published in the ITSR. *Compare* the
25 Examination Manual 10, App. M, *with* 31 C.F.R. Pt. 501, App. A. In another instance,
26 the Examination Manual explains that the information collected pursuant to BSA/AML
27 customer due diligence may be relevant to “determining OFAC sanctioned parties.” The
28 Examination Manual 6.

1 In summary, banks must collect customer identification, which, in the case of non-
2 citizens is an “alien identification number or passport number and country of issuance.”
3 31 C.F.R. § 1010.100(p). OFAC expects banks to use this information to determine the
4 bank’s own sanctions risk rating and to “identify” and “escalate” any “transactions and
5 activity that may be prohibited by OFAC.” (ECF No. 72-4, Ex. 5 at 30.) One of the
6 things prohibited by OFAC is serving the account of an individual who is ordinarily
7 resident in Iran and, at the time of the transaction, located in Iran. 31 C.F.R. §§ 560.320,
8 560.427(b). Under the BSA, on a risk basis, banks must also maintain “ongoing
9 customer due diligence,” including the maintenance and updating of customer
10 information. *Id.* § 1020.210. Although the precise frequency and content of this
11 information update is not mandated, banks are expected to have procedures establishing
12 criteria for when and by whom customer relationships will be reviewed, including
13 updating customer information and reassessing the customer’s risk profile. The
14 Examination Manual 6. A customer’s risk profile is determined via the same risk matrix
15 OFAC uses to determine a bank’s risk profile. *Compare* the Examination Manual 10,
16 *with* 31 C.F.R. Pt. 501, App. A.

17 3. BANA’s Policies

18 Plaintiff has not introduced any evidence that contradicts BANA’s evidence that it
19 was acting in good faith in interpreting the ITSR and OFAC guidance and discipline, as
20 well as the BSA/AML law and regulations.

21 BANA maintains “refresh requirements” for all customers. These requirements
22 periodically ask the customer to confirm that the customer information the bank already
23 has is still accurate. (ECF No. 63-2, Ex. 45 at 789:4–12.) As part of the refresh
24 requirements, “[t]he bank presents the current information on file for that customer and
25 asks the customer to confirm it or change it.” (*Id.*, Ex. 45 at 789:17–21.) If a U.S. citizen
26 with an open credit or checking account does not confirm or change the information
27 shown to her, then the account “would be restricted and closed.” (*Id.*, Ex. 45 at 790:6–
28

1 12, 790:15–791:3.) The requirements are the same for foreign citizens of non-OFAC
2 sanctioned countries. (*Id.*, Ex. 45 at 791:18–792:4.)

3 On top of these refresh requirements, BANA maintains a CRM policy that requires
4 citizens of OFAC-sanctioned countries to prove they do not reside in those OFAC-
5 sanctioned countries. (ECF No. 72-4, Ex. 16 at 142:5–143:16.) At onboarding for a
6 credit or checking account, BANA determines if a customer must provide BANA with
7 proof of U.S. residency based on whether that customer is a citizen of, or gives her
8 country of residency as, a comprehensive-sanctioned country such as Iran.³ (*Id.*, Ex. 16
9 at 144:4–23; ECF No. 63-2, Ex. 45 at 798:21–799:4.) Those who are not citizens of
10 OFAC-sanctioned countries and who do not reside within an OFAC-sanctioned country,
11 whether U.S. citizens or foreign nationals, do not have to provide proof of residency to
12 open or maintain a credit or checking account with BANA. They must only comply with
13 the routine refresh requirements described above. (ECF No. 72-4, Ex. 16 at 140:2–18.)

14 To prove they do not reside in Iran, Iranian citizens must submit proof-of-
15 residency documents demonstrating U.S. residency, which BANA divides into two
16 categories: permanent or temporary. (*Id.*, Ex. 16 at 142:5–143:16.) BANA uses its own
17 judgment to decide whether a proof-of-residency document is permanent or temporary.
18 (*Id.*, Ex. 16 at 156:19–157:7.) If BANA deems the document to be “temporary,” and the
19 document does not have an expiration date on its face, BANA assigns the document an
20 internal expiration date. (*Id.*, Ex. 16 at 142:5–143:16.) BANA does not make these
21 internal expiration dates available to its customers. Prior to the document’s expiration
22 date, BANA demands the customer update the temporary document to maintain her
23 account. (*Id.*) In contrast, if BANA deems the document to be a “permanent” form of
24 residency documentation, then BANA does not require further proof of U.S. residency

25 ³ BANA considers only four countries as “comprehensive-sanctioned countries”—Cuba, Iran, North
26 Korea, and Syria—and believes it has different obligations related to these countries than for other
27 “countries that may have an executive order for sanctions.” (ECF No. 72-4, Ex. 16 at 148:17–23.)
28 BANA’s rationale for this distinction is that comprehensive-sanctioned countries are under sanction for
the entirety of their territories whereas only certain areas of countries like Ukraine and Russia are under
sanctions. (*Id.*)

1 and simply requires that customer to comply with BANA’s regular refresh requirements.
2 (*Id.*) Since August of 2016, it has “been BANA’s policy that Iranian citizens’ credit and
3 checking accounts will be restricted and closed if they do not provide required proof-of-
4 residency documentation after account opening.”⁴ (*Id.*, Ex. 16 at 149:14–19.)

5 **4. BANA’s Policies and Their Application to Nia**

6 **i. BANA’s policy**

7 Plaintiff points to no evidence indicating that BANA’s CRM policy and its
8 application to Nia were undertaken for any purpose except to act in good faith and
9 “pursuant to and in reliance on” the ITSR, which were in turn created pursuant to
10 Executive Orders issued under IEEPA’s authority. 50 U.S.C. § 1702(a)(3). Thus, as a
11 matter of law, the IEEPA liability shield clause applies here.

12 Plaintiff also argues that BANA did not create its CRM Policy as part of
13 administering laws under IEEPA and therefore the liability shield clause does not apply.
14 While Plaintiff is correct that BANA does not administer laws under IEEPA, Plaintiff’s
15 arguments are based on a misleading reading of IEEPA. The IEEPA liability shield
16 clause does not solely grant its liability shield to actions taken “in connection with the
17 administration of” directives issued under IEEPA. 50 U.S.C. § 1702(a)(3). That would
18 only be the case if the sentence ended there. But it does not. The full text goes on to read
19 “*or* pursuant to and in reliance on, this chapter, or any regulation, instruction, or direction
20 issued under this chapter.” *Id.* (emphasis added).

21 Plaintiff rightly points out that the ITSR do not, in their text, require proof of
22 residency on the basis of Iranian citizenship. (ECF No. 63-1 at 22:3–4.) However, the
23 ITSR do not define what “ordinarily resident” in Iran means and OFAC does not
24 prescribe exactly what bank sanctions compliance programs must look like. OFAC
25 requires banks to design their internal policies with the banks’ risk profiles in mind—risk
26

27
28 ⁴ “Frozen” and “closed” carry different meanings as they pertain to adverse actions taken against customer accounts, but BANA refers to both as “restricted.” (ECF No. 72-4, Ex. 16 at 162:3–164:19.)

1 profiles driven by a matrix that lists having a large number of nonresident aliens as
2 customers puts the bank into a higher risk profile. 31 C.F.R. Pt. 501, App. A.

3 BANA demonstrates that a bank operating in good faith could consider a
4 customer's citizenship as a factor in determining whether that customer is ordinarily
5 resident in Iran and could create a policy like the one BANA has. It is entirely possible,
6 even probable, that an Iranian citizen living in the United States without permission to
7 stay indefinitely, such as through a Green Card, may become ordinarily resident in Iran.
8 Even if BANA's policy is more stringent than it absolutely must be, Plaintiff does not
9 show a genuine issue of material fact that the policy was created or implemented in bad
10 faith. Nothing in the record points to BANA creating its policy with even a whiff of
11 dishonest intent. All evidence points to BANA creating its policies with the ITSR and
12 BSA in mind. For instance, BANA's own 2016 internal policy manual references the
13 ITSR. (*See, e.g.*, ECF No. 63-2, Ex. 2 at 32.)

14 Geolocation technology. Plaintiff cites nothing in the record that shows the CRM
15 policy's creation or application to Nia came from BANA's bad faith. Instead, he claims
16 that because BANA *could* have pursued geolocation technology instead of a CRM policy
17 that demonstrates bad faith. (*See, e.g.*, ECF No. 84-2, Ex. 21 at 135–137 (showing an
18 OFAC enforcement release where lack of geolocation tools was an aggravating factor
19 OFAC considered in determining a compliance enforcement penalty).) Broadly, financial
20 institutions may use geolocation technology to identify where a customer is at the time
21 the customer attempts to enter into a transaction. Without going into a detailed
22 discussion of how this technology works, Nia's argument that BANA could use only this
23 technology and thus acted in bad faith fails for two reasons.

24 First, knowing a customer is in Iran when they attempt to make a transaction does
25 not answer the critical question of the ITSR, which is whether the customer is "ordinarily
26 resident" in Iran and thus financial institutions would be prohibited from servicing that
27 account at all. 31 C.F.R. §§ 560.320, 560.427(b). Therefore, geolocation technology
28

1 without some supplemental system to determine whether a customer was “ordinarily
2 resident” in Iran would not satisfy the ITSR.

3 Second, even if the use of geolocation technology on its own would satisfy the
4 “ordinarily resident” question posed by the ITSR and enforced by OFAC, that BANA
5 could have pursued this technology rather than BANA’s CRM policy does not create a
6 genuine issue of material fact that BANA acted with an “intent to defraud or to seek an
7 unconscionable advantage.” *Bad Faith*, Black’s Law Dictionary (11th ed. 2019).

8 The Consumer Financial Protection Bureau (“CFPB”) complaints. At oral
9 argument, Nia also averred that BANA’s awareness of various CFPB complaints about
10 its CRM Policy shows bad faith because BANA “persist[s] in their policy” despite the
11 complaints. (ECF No. 111 at 26:18–20.) Nia’s operative complaint lists a series of
12 CFPB complaints alleging discrimination by BANA based on national origin. (ECF No.
13 47 ¶ 57.) None of the complaints highlighted in Nia’s FAC revealed the complainant’s
14 national origin or heritage or whether they, too, were Iranian citizens. (*See generally id.*)
15 Nia does not point to anything in the official record revealing more information about the
16 substance of these complaints. In her deposition, Cheryl Cote (“Cote”) acknowledged
17 BANA had received and read CFPB complaints about their residency policy. (ECF No.
18 84-2, Ex. 33 at 186:7–25, 192:15–193:20.) Even viewing this evidence in the light most
19 favorable to Nia, the existence of these general complaints as a matter of law does not
20 rise to the level of bad faith displaying dishonest intent toward Iranians, which requires
21 something more than nonspecific and unidentified customer complaints. Even accepting
22 that BANA was aware of these complaints, that is not enough to show BANA acted in
23 bad faith.

24 Federal directives to banks. As further evidence of BANA’s bad faith in creating
25 its policy, Plaintiff avers that “BANA’s actions violated the directives of every federal
26 regulator *not* to equate risk with foreign nationality.” (ECF No. 84 at 35:11–13
27 (quotations omitted).) However, Plaintiff’s evidence cited in support of this proposition
28 fails to make that point.

1 Plaintiff cites to the federal banking regulators’ “Joint Statement on the Risk-Based
2 Approach to Assessing Customer Relationships and Conducting Customer Due
3 Diligence,” July 6, 2022, which reminded banks of “a longstanding position that no
4 customer type presents a single level of uniform risk or a particular risk profile related to
5 money laundering, terrorist financing, or other illicit financial activity.” (ECF No. 63-2,
6 Ex. 39 at 745.) First, this statement provides compliance guidance for the BSA, not the
7 ITSR. Further, it postdates BANA’s application of its policy to Nia by nearly three years
8 and was issued after a significant change in presidential administrations. Moreover, the
9 joint letter goes on to state that “[t]he Agencies continue to encourage banks to manage
10 customer relationships and mitigate risks based on customer relationships, rather than
11 decline to provide banking services to entire categories of customers.” (*Id.* at 746.)
12 BANA’s policy complied with this directive—not de facto declining services to Iranian
13 citizens, but working to mitigate risk based on customer relationships instead.

14 Plaintiff also cites to the Examination Manual as evidence of BANA’s bad faith.
15 (ECF No. 63-2, Ex. 40.) The manual states: “Not all customers pose the same risk, and
16 not all customers of a particular type are automatically higher risk. . . . The federal
17 banking agencies and FinCEN, encourage banks to manage customer relationships and
18 mitigate risks based on those customer relationships rather than declining to provide
19 banking services to entire categories of customers.” (*Id.*, Ex. 40 at 748.) As above, this
20 guidance postdated the actions giving rise to this case and, regardless, BANA complied
21 with this directive by continuing to provide banking services to Iranian nationals rather
22 than declining to provide services to them as an “entire categor[y] of customers.” (*Id.*)

23 Plaintiff has pointed to no evidence in the record that would lead a reasonable jury
24 to conclude that BANA acted in bad faith when it created its CRM policy.⁵ *See Gilbert*,
25 64 F.4th at 54. None of the above shows a lack of honest intention by BANA in both
26

27 ⁵ Although the Court did not rely on the parties’ experts’ opinions in reaching its conclusions, it notes
28 Nia’s own expert conceded he could “definitely see in this case what Bank of America was trying to
accomplish was just to comply with the ITSR.” (ECF No. 79-3 at 55:8–11.)

1 creating and implementing its residency monitoring policy for Iranian citizens. *See id.*
2 BANA has demonstrated, as a matter of law, that IEEPA’s good-faith liability shield
3 clause applies to BANA’s creation of its CRM policy.

4 **ii. Application of BANA’s CRM Policy to Nia**

5 Next, the Court considers whether Nia has shown a genuine issue of material fact
6 that BANA, in applying its CRM policy to him, acted in bad faith. Although the letters
7 sent to Nia listed the wrong form as acceptable permanent proof of residency and
8 BANA’s customer service representatives gave Nia inaccurate information, Nia has not
9 been able to point to anything in the record demonstrating these things happened because
10 BANA carried “[d]ishonesty of belief, purpose, or motive.” *Bad Faith*, Black’s Law
11 Dictionary (11th ed. 2019).

12 Instead, BANA has indisputably demonstrated that its actions were consistent with
13 its policy. It did not count the Form I-797C as a document of permanent residency, even
14 if it (negligently) communicated to Nia that it did. (ECF No. 63-2, Ex. 45 at 827:7–15.)
15 Form I-797C is issued as acknowledgment of receipt of a Green Card application. That
16 the Form I-797C was acknowledgment of receipt, and not the granting of, a Green Card
17 does not suggest BANA should have treated the document as permanent proof of
18 residency. Desire to remain in the country indefinitely is not equivalent to certainty that
19 it will come to pass. Even if the Form I-797C was improperly listed as a permanent form
20 of proof of residency, BANA sent a letter to Nia to inform him that it was insufficient
21 (*id.*, Ex. 28)—a letter Nia ignored (*id.*, Ex. 46 at 858:16–859:10). Following its own
22 policy, BANA then closed Plaintiff’s account after he failed to renew his proof of
23 residency. (*Id.*, Ex. 29 at 665:2–4.)

24 Mistakenly listing a document as adequate and then informing a customer it was
25 inadequate does not amount to bad faith as a matter of law. (*See, e.g.*, ECF No. 63-2, Ex.
26 45 at 827.1:21–23 (Where Cote states she was only aware of the errors on the letter
27 “[since] the litigation case was presented.”).) Plaintiff has not pointed to anything in the
28 record showing that listing Form I-797C as permanent proof of residency was anything

1 but a mistake, nor has he pointed to anything showing BANA acted with dishonest intent
2 when it restricted and closed his account. Thus, BANA has demonstrated that it applied
3 its CRM policy in good faith to Nia and as such is shielded from liability under IEEPA.

4 **E. The Federal Claims**

5 **1. 42 U.S.C. § 1981 Claim**

6 Defendant moves for summary judgment on Plaintiff’s racial discrimination claim
7 under 42 U.S.C. § 1981. As discussed above, IEEPA provides a good-faith liability
8 shield to any potential liability related to BANA’s CRM policy. Even if it did not,
9 BANA successfully makes a case for summary judgment against Nia as it relates to
10 Section 1981 discrimination. BANA alleges Plaintiff has failed to make a prima facie
11 case of discrimination and has failed to produce any evidence of discriminatory intent.

12 Section 1981 provides:

13 All persons within the jurisdiction of the United States shall
14 have the same right in every State and Territory to make and
15 enforce contracts, to sue, be parties, give evidence, and to the
16 full and equal benefit of all laws and proceedings for the
17 security of persons and property as is enjoyed by white citizens,
and shall be subject to like punishments, pains, penalties, taxes,
licenses, and exactions of every kind, and to no other.

18 42 U.S.C. § 1981(a). The phrase “make and enforce contracts” means “the making,
19 performance, modification, and termination of contracts, and the enjoyment of all
20 benefits, privileges, terms, and conditions of the contractual relationship.” *Id.* § 1981(b).
21 The rights protected by Section 1981 are protected from impairment by both
22 “nongovernmental discrimination and impairment under color of State law.” *Id.*
23 § 1981(c).

24 To establish a prima facie case of discrimination under Section 1981, the plaintiff
25 must establish that he (1) “is a member of a protected class,” (2) who “attempted to
26 contract for certain services,” and (3) “was denied the right to contract for those services”
27 because of his race or national origin. *Lindsey v. SLT Los Angeles, LLC*, 447 F.3d 1138,
28 1144 (9th Cir. 2006) (citing *Christian v. Wal-Mart Stores, Inc.*, 252 F.3d 862, 872 (6th

1 Cir.), *opinion supplemented on denial of reh'g*, 266 F.3d 407 (6th Cir. 2001)); *Bratton v.*
2 *Roadway Package Sys., Inc.*, 77 F.3d 168, 176 (7th Cir. 1996).

3 Plaintiff argues that the Court should find BANA's CRM policy is facially
4 discriminatory and that it should therefore be treated as "dispositive evidence" of
5 BANA's intentional discrimination, but that rule applies only to Section 1981 claims in
6 the employment context. (ECF No. 84 at 11:4–7.) For Section 1981 claims outside of
7 the employment context, the Ninth Circuit has laid out that courts must apply *McDonnell*
8 *Douglas* burden-shifting when evaluating a claim of intentional discrimination. 447 F.3d
9 at 1144–45. Additionally, a plaintiff must prove his membership in a protected class was
10 the but-for cause of the alleged discriminatory treatment. *See Bostock v. Clayton Cnty.,*
11 *Ga.*, 590 U.S. 644, 682–83 (2020).

12 Under *McDonnell Douglas*, a plaintiff must satisfy an initial burden of establishing
13 a prima facie case for discrimination before the burden shifts to the defendant to prove it
14 had a "legitimate non-discriminatory reason for the adverse action." *Lindsey*, 447 at
15 1144. If the defendant succeeds, the burden then shifts back to the plaintiff to establish
16 that the defendant's non-discriminatory reason is mere pretext for intentional
17 discrimination. *Id.*

18 In addition to the three typical elements of a prima facie case, the Ninth Circuit
19 applies a fourth element but has not yet adopted a definitive construction of it. In
20 *Lindsey*, the Ninth Circuit considered two options and, deciding the plaintiff's case
21 succeeded under either construction, declined to choose one. 447 F.3d at 1145. The first
22 construction, used by the Seventh Circuit in *Bratton*, requires that the services remain
23 available to similarly situated individuals who were not members of the plaintiff's
24 protected class. 77 F.3d at 176. The second construction, used by the Sixth Circuit in
25 *Christian*, requires that "(a) plaintiff was deprived of services while similarly situated
26 persons outside the protected class were not and/or (b) plaintiff received services in a
27 markedly hostile manner and in a manner which a reasonable person would find
28 objectively discriminatory." 252 F.3d at 872. Overall, "[t]he proof required to establish

1 a prima facie case is minimal and does not even need to rise to the level of a
2 preponderance of the evidence.” *Lindsey*, 447 F.3d at 1144 (quotations, citations, and
3 emphasis omitted).

4 As discussed in this Court’s order on the motion to dismiss, this Court applies the
5 *Bratton* construction of the fourth element of a Section 1981 prima facie case. (ECF No.
6 20 at 11:15–14:4.) Plaintiff successfully demonstrates here that he meets the first three
7 elements of a prima facie case: (1) he is an Iranian citizen and thus a member of a
8 protected class under Section 1981, (2) he attempted to continue his contract for BANA’s
9 credit services by attempting to submit documentation to show proof of residency, and
10 (3) he was denied the right to contract for those services when BANA restricted and
11 closed his account.

12 The Court next examines whether BANA’s services remain available to similarly
13 situated individuals who are not members of Nia’s protected class. BANA argues it has
14 the same or a similar policy for citizens of other OFAC-sanctioned countries such as
15 North Korea, Cuba, and Syria, and thus the same services do not remain available to
16 similarly situated individuals who are not members of Nia’s protected class of Iranian
17 citizens. (ECF No. 72-1 at 17:9–19.) Rightly, Plaintiff points out that a policy that
18 discriminates against only some subclasses within the overall class of aliens does not
19 mean the policy is non-discriminatory.⁶ *See Nyquist v. Mauclet*, 432 U.S. 1, 8 (1977);
20 (ECF No. 63-1 at 19:6–12).

21
22 ⁶ Defendant argues Plaintiff impermissibly raises the claim that the CRM policy is discriminatory for the
23 first time in his summary judgment motion. (ECF No. 72-1 at 28:14–29:17.) This is not the case. *See*
24 *Desertrain v. City of Los Angeles*, 754 F.3d 1147, 1154 (9th Cir. 2014). Although Plaintiff should have
25 amended his Complaint upon learning of the CRM policy and believing it to be facially discriminatory,
26 BANA should have already been on notice that Plaintiff was attacking its CRM policy based on
27 Plaintiff’s many allusions to a discriminatory policy in his FAC and his Response in Opposition to the
28 Motion to Dismiss. *Cf. Coleman v. Quaker Oats Co.*, 232 F.3d 1271, 1292–93 (9th Cir. 2000). While
Plaintiff earlier conceded it was reasonable for him to have to provide proof of residency, he did not
concede that BANA’s policy for implementing that requirement was non-discriminatory. (ECF No. 15
at 24:17–19.) Indeed, it appears BANA was on notice—BANA put forth an expert to defend its CRM
policy. (ECF No. 63-2, Ex. 20.) Therefore, Plaintiff here raising that the CRM policy is facially
discriminatory is permissible.

1 Taking the facts in the light most favorable to Nia, the non-moving party, he has
2 provided sufficient evidence to make a prima facie showing that BANA allows its
3 services to remain available to similarly situated individuals who are non-citizens. Even
4 though citizens of other OFAC-sanctioned countries must also submit proof of residency
5 in the United States if they are also temporarily in the United States, it still satisfies the
6 fourth element of the prima facie case because the similarly situated group is U.S.
7 citizens, whom Nia shows receive different treatment. (ECF No. 72-4, Ex. 16 at 147:7–
8 148:7.) Thus, Plaintiff has sufficiently demonstrated a prima facie case for
9 discrimination under Section 1981.

10 Plaintiff also meets the causation requirement here. 590 U.S. 644. In *Bostock* the
11 Supreme Court ruled that Title VII includes sexual orientation and gender identity
12 discrimination as necessary offshoots of the statute’s explicit protections against sex
13 discrimination. *Id.* at 683. The Court reasoned that, but for the plaintiffs’ sex, their
14 sexual preferences and gender identity would not have incurred their employers’ adverse
15 actions. *Id.* at 659–60. “[B]ecause it is impossible to discriminate against a person for
16 being homosexual or transgender without discriminating against that individual based on
17 sex,” therefore, Title VII also protected against discrimination on the basis of sexual
18 orientation and gender identity. *Id.* at 660. Here, but for Nia’s Iranian citizenship,
19 BANA would not have then examined whether his residency in the United States was
20 temporary or permanent, and, upon discovering it was temporary, applied its CRM policy
21 to him, leading to the eventual restriction and closure of his account. Thus, Plaintiff has
22 successfully shown his protected class as a non-citizen was the but-for cause of BANA’s
23 actions.

24 Having met the requirements of causation and demonstrated a prima facie case, the
25 burden now shifts to BANA to provide a legitimate, non-discriminatory reason for its
26 adverse actions against Nia. Here, BANA offers that it created its policy in response to
27 the BSA and the ITSR, and it followed that policy when it performed the adverse actions
28 of restricting and closing Nia’s account. (ECF No. 72-1 at 6:8–11.) These are legitimate,

1 non-discriminatory reasons for BANA’s actions. Nia, in turn, has failed to show any
2 evidence that the policy was pretext for BANA restricting and closing his account, or that
3 compliance with the BSA and ITSR were pretext for BANA creating the policy.
4 Although BANA admits to mistakenly listing the Form I-797C on its list of permanent
5 residency documents in several communications to Nia, which were form letters, Nia
6 points to no evidence that questions BANA’s credibility as to the assertion this was a
7 mistake.

8 Further, the circumstantial evidence Nia points to in an effort to question BANA’s
9 credibility is insufficient. When using circumstantial evidence to demonstrate pretext,
10 that evidence must be “specific and substantial.” *Villiarimo v. Aloha Island Air, Inc.*, 281
11 F.3d 1054, 1062 (9th Cir. 2002). Here, the circumstantial evidence does not suffice to
12 survive summary judgment. BANA (1) informed Nia the document was about to expire,
13 (2) informed him that the document he submitted was unsatisfactory, (3) warned him that
14 if he did not resolve the document issues his account would be restricted, and then
15 (4) restricted that account. Nia points to nothing beyond BANA’s mistakes in its form
16 letters showing BANA’s actions were mere pretext for its actions.

17 Thus, even if the IEEPA liability shield clause did not apply to protect BANA from
18 liability under this claim, Nia has not successfully shown enough to survive summary
19 judgment. BANA’s motion for summary judgment is **GRANTED** as to Nia’s 42 U.S.C.
20 § 1981 claim.

21 2. ECOA Discrimination Claim

22 BANA seeks summary judgment on Plaintiff’s claim that BANA violated ECOA’s
23 anti-discrimination provisions because it closed Nia’s account due to his race, religion,
24 and/or national origin. (ECF No. 47 ¶ 87.) As discussed above, IEEPA’s liability shield
25 clause applies here and shields BANA from liability under this claim. Even without the
26 liability shield clause, though, BANA prevails on summary judgment as to this claim.
27 BANA argues that Nia has failed to show a genuine issue of material fact that BANA
28 discriminated against Nia on any of these grounds. (ECF No. 72-1 at 17:5–8.) At oral

1 argument, Plaintiff focused on a theory of discrimination based on national origin. (ECF
2 No. 111 at 27:3–7.) As such, the Court evaluates Nia’s claim under this theory.

3 Under ECOA, “[i]t shall be unlawful for any creditor to discriminate against any
4 applicant, with respect to any aspect of a credit transaction” according to “race, color,
5 religion, national origin, sex or marital status, or age” 15 U.S.C. § 1691(a). ECOA
6 does not recognize citizenship as a protected class. *See id.* In fact, its implementing
7 regulations specifically allow creditors to take immigration status into account in
8 evaluating credit applications. 12 C.F.R. §§ 202.6(b)(7), 1002.6(b)(7).

9 To win a claim under ECOA, a plaintiff must prove: (1) he or she was an
10 “applicant”; (2) the defendant was a “creditor”; and (3) the defendant discriminated
11 against the plaintiff with respect to any credit transaction on the basis of plaintiff’s
12 membership in a protected class. *See Harrison v. Wells Fargo Bank, N.A.*, No. C 18-
13 07824 WHA, 2019 WL 2515582, at *3 (N.D. Cal. June 18, 2019). A plaintiff must also
14 prove his membership in a protected class was the but-for cause of the discriminatory
15 treatment. *Bostock*, 590 U.S. at 682–83. ECOA does not recognize citizenship as a
16 protected class. *See* 15 U.S.C. § 1691(a). In fact, its implementing regulations
17 specifically allow creditors to take immigration status into account in evaluating credit
18 applications. 12 C.F.R. §§ 202.6(b)(7), 1002.6(b)(7).

19 Here, the parties do not dispute Nia was an applicant and BANA was a creditor.
20 The fly in the ointment here lies in causation—that, but for Nia’s Iranian nationality,
21 BANA would not have applied its CRM policy to him. Plaintiff argues that if the Court
22 applies the but-for causation analysis of *Bostock* then Plaintiff has created a genuine issue
23 of material fact as to national origin discrimination under ECOA. (ECF No. 111 at
24 28:16–29:13.) The analysis in *Bostock* does not help Plaintiff here. Under BANA’s
25 CRM policy, someone born in Iran who then moves to the United States and becomes a
26 U.S. citizen would not be subject to BANA’s CRM policy, which is based on citizenship
27 and residency. (ECF No. 72-1 at 16:26–27.) In contrast, someone could be born in
28 France, become an Iranian citizen, move to the United States, open a credit account with

1 BANA, and then be subject to BANA's CRM Policy. That person's *nationality* would be
2 French, but it would be their Iranian *citizenship* that determined whether the CRM Policy
3 applied to them. Here BANA's CRM policy applies based on citizenship without
4 considering, much less discriminating based on, nationality. There is no but-for
5 causation because nationality is not a cause. BANA does not, for instance, even ask
6 about customers' country of birth.

7 Accordingly, Plaintiff fails to establish but-for causation showing that but for his
8 nationality, BANA would not have applied its CRM policy to Nia. The Court therefore
9 **GRANTS** Defendant summary judgment as to Plaintiff's claim under ECOA's general
10 discrimination provision.

11 **3. ECOA Notice claim**

12 Plaintiff's ECOA notice claim survives because, unlike Plaintiff's other federal
13 claims, the IEEPA liability shield clause does not apply to this claim because BANA did
14 not act under IEEPA when it either did or did not send Plaintiff a letter after closing his
15 account. Thus, the IEEPA liability shield clause does not apply.

16 To obtain a verdict under ECOA for improper notice, a plaintiff must show (1) an
17 adverse action was taken against him or her and (2) proper notice was not given. *See*
18 *Schlegel v. Wells Fargo Bank, NA*, 720 F.3d 1204, 1210 (9th Cir. 2013). ECOA defines
19 an adverse action as, in relevant part, "a denial or revocation of credit." 15 U.S.C.
20 § 1691(d)(6). A creditor can meet its notice requirement by either: (1) "providing
21 statements of reasons in writing as a matter of course" or (2) "giving written notification
22 . . . which discloses (i) the applicant's right to a statement of reasons within thirty days
23 after receipt by the creditor of a request made within sixty days after such notification,
24 and (ii) the identity of the person or office from which such statement may be obtained."
25 *Id.* § 1691(d)(2). A statement of reasons must contain the specific reasons for the adverse
26 action taken to meet this notice requirement. *Id.* § 1691(d)(3).

27 BANA has failed to show a reasonable jury could only find in BANA's favor as to
28 Plaintiff's ECOA notice claim. The first element of Plaintiff's ECOA notice claim is met

1 because BANA's October 21, 2019 closure of Nia's account constitutes an adverse action
2 under 15 U.S.C. § 1691(d)(6). BANA revoked credit when it closed his account.
3 Further, Plaintiff establishes a genuine issue of material fact as to the second element
4 concerning whether BANA sent Plaintiff proper notice of his account closure.

5 Whether BANA gave Nia notice. BANA claims it mailed Plaintiff a letter
6 containing a statement of reasons for the account closure on October 22, 2019. (ECF No.
7 72-1 at 10:12–15.) When a party mails something, the law applies a presumption of
8 receipt. This presumption derives from the longstanding common-law “mailbox rule.”
9 Under the mailbox rule, if a letter “properly directed is proved to have been either put
10 into the post-office or delivered to the postman, it is presumed . . . that it reached its
11 destination at the regular time and was received by the person to whom it was addressed.”
12 *Rosenthal v. Walker*, 111 U.S. 185, 193 (1884); *Philadelphia Marine Trade Ass'n-Int'l*
13 *Longshoremen's Ass'n Pension Fund v. Comm'r*, 523 F.3d 140, 147 (3d Cir. 2008).

14 However, this “is not a conclusive presumption of law.” *Rosenthal*, 111 U.S. at
15 193–94 (citations omitted). Rather, it is a rebuttable “inference of fact, founded on the
16 probability that the officers of the government will do their duty and the usual course of
17 business.” *Id.* (noting that when the presumption of mailing is “opposed by evidence that
18 the letters never were received,” it must be weighed “by the jury in determining the
19 question whether the letters were actually received or not”).

20 In the absence of actual proof of delivery, as is the case here, receipt can be proven
21 circumstantially by introducing evidence of business practices or office customs
22 pertaining to mail. *United States v. Hannigan*, 27 F.3d 890, 893 (3d Cir. 1994). This
23 evidence may be in the form of a sworn statement. *Id.* at 895; *Custer v. Murphy Oil USA,*
24 *Inc.*, 503 F.3d 415, 420 (5th Cir. 2007) (“[A] sworn statement is credible evidence of
25 mailing for the purposes of the mailbox rule.”).

26 Here, the Court is presented with conflicting evidence as to whether Nia received
27 an October 22, 2019 letter from BANA informing him that his account had been
28 “restricted” after BANA permanently closed his account. (*Compare* ECF No. 72-1 at

1 10:12–15 (alleging, “BANA mailed its October 22, 2019, letter explaining the closure to
2 Plaintiff’s last reported address”), and ECF No. 63-2, Ex. 22 (containing a copy of the
3 letter), with ECF No. 72-4, Ex. 17 at 185:19–22 (Nia stating, under oath, that he did not
4 recall receiving the October 22, 2019 letter).) Even where testimony is self-serving,
5 courts “routinely and properly deny summary judgment” on its basis. *Price v. Time, Inc.*,
6 416 F.3d 1327, 1345 (11th Cir.) (“To hold that testimony under oath by an interested
7 party cannot be substantial evidence of a fact in that party’s favor would undermine much
8 of the law on summary judgment.”), as modified on denial of reh’g, 425 F.3d 1292 (11th
9 Cir. 2005). Thus, whether the letter was sent and received represents a genuine issue of
10 material fact.

11 BANA has failed to show it indisputably sent the October 22nd letter submitted in
12 discovery. It points to no affidavits regarding its mailing procedures, nor to any
13 testimony by someone with personal knowledge as to the sending of the letter. Plaintiff,
14 meanwhile, swears he did not receive the letter. It is not the duty of the Court to weigh
15 evidence or determine credibility at the summary judgment stage. Therefore, the Court
16 will make no such determination.

17 Plaintiff’s standing. BANA argues Plaintiff cannot have standing regarding a letter
18 he claims to have never received. (ECF No. 72-1 at 23:3–4.) In support, BANA cites
19 *Tourgeman*, a district court case affirmed by the Ninth Circuit in an unpublished opinion,
20 which held a plaintiff had no standing for a letter not received because it did not
21 demonstrate a concrete harm. See *Tourgeman v. Collins Fin. Servs., Inc.*, 197 F. Supp.
22 3d 1205, 1209 (S.D. Cal. 2016), *aff’d sub nom. Tourgeman v. Nelson & Kennard*, 735 F.
23 App’x 340 (9th Cir. 2018). Lack of a concrete harm is an attack on the first prong of the
24 “irreducible constitutional minimum” of Article III standing laid out in *Spokeo*, which is
25 that a plaintiff must have “suffered an injury in fact.” *Spokeo, Inc. v. Robins*, 578 U.S.
26 330 (2016), as revised (May 24, 2016) (quoting *Lujan v. Defs. of Wildlife*, 504 U.S. 555,
27 560 (1992)).

28

1 Plaintiff bears the burden of demonstrating standing because he is the one invoking
2 federal jurisdiction. *TransUnion LLC v. Ramirez*, 594 U.S. 413, 430–31 (2021). Plaintiff
3 argues the injury in fact is that the October 22nd letter was never sent or received, or, in
4 the alternative, that the letter’s contents were inadequate under ECOA regardless.
5 Plaintiff was allegedly further injured by spending two weeks after BANA closed the
6 account “trying to satisfy BANA’s demands by sending BANA his Green Card and
7 calling BANA, only to learn for the first time on November 4[, 2019] that the account
8 could not be reopened.” (ECF No. 84 at 28:9–18.)

9 Since *Tourgeman*, the Ninth Circuit has held that a sufficiently concrete injury to
10 confer standing exists where a statute protects a plaintiff’s “concrete interest in receiving
11 accurate information” and the defendant fails to provide that information. *Magadia v.*
12 *Wal-Mart Assocs., Inc.*, 999 F.3d 668, 679 (9th Cir. 2021). Where a plaintiff suffers a
13 bare violation of an informational entitlement, it is generally insufficient to demonstrate a
14 concrete injury. *TransUnion*, 594 U.S. at 440. However, if that information has at least
15 “some relevance” to the plaintiff, then the plaintiff has suffered a concrete injury
16 sufficient to obtain standing. *Magadia*, 999 F.3d at 679 (citing *Brintley v. Aeroquip*
17 *Credit Union*, 936 F.3d 489, 493 (6th Cir. 2019)). For instance, in *Magadia*, the court
18 found the defendant employer harmed the plaintiff employee by withholding information
19 as to how the defendant calculated the plaintiff’s pay. Even where the defendant had not
20 underpaid the plaintiff, the court found the plaintiff had standing because the plaintiff
21 “lack[ed] the required information” to determine if he was being properly paid. *Id.* at
22 679–80; *see also Torres v. Mercer Canyons Inc.*, 835 F.3d 1125, 1135 (9th Cir. 2016)
23 (“[I]nformational injury need not result in direct pecuniary loss.”).

24 Here, as in *Magadia*, Nia does not need to have suffered an actual pecuniary loss to
25 have standing. Instead, he needs only to show that he was denied information to which
26 he was entitled, and which had some relevance to him. 999 F.3d at 679. In the context of
27 this case, Plaintiff is harmed if he can show BANA did not send him the letter it claims
28 to have sent on October 22, 2019. If BANA did not send it, BANA deprived Plaintiff of

1 the right and ability to bring an ECOA notice claim because he cannot bring a claim
2 about the contents of a letter without receiving the letter, as later discussed. *See infra*.
3 Further, Plaintiff can show harm through the two weeks he spent after the account closure
4 working to comply with BANA's requirements so his account would be reopened,
5 unaware that his efforts were futile. (ECF No. 84 at 28:9–18.) Because BANA cannot
6 definitively show that it sent the October 22nd letter, Nia has standing.

7 Plaintiff does not have standing, however, as to the contents of a letter he neither
8 received nor read. Logically, Plaintiff cannot be injured by the contents of a letter of
9 which he was unaware. This commonsense understanding is supported by the Supreme
10 Court's reasoning in *Transunion* where the Court found that plaintiffs could not be
11 harmed by the contents of a letter they did not open. *See* 594 U.S. at 440. Likewise,
12 here, Plaintiff cannot be harmed by the contents of a letter he claims he did not receive
13 and therefore lacks standing to claim the contents of the October 22nd letter were
14 inadequate under ECOA.

15 Relief sought. ECOA states that those who do not comply with “any requirement”
16 of the statute are “liable to the aggrieved applicant for any actual damages sustained by
17 such applicant acting either in an individual capacity or as a member of a class.” 15
18 U.S.C. § 1691e(a). The statute also allows plaintiffs to pursue punitive damages in
19 addition to actual damages. *Id.* § 1691e(b). ECOA also provides for “such equitable and
20 declaratory relief as is necessary to enforce the requirements imposed under [ECOA].”
21 15 U.S.C. § 1691e(c).

22 Plaintiff conceded at oral argument that he does not seek punitive damages for his
23 notice claim under ECOA, only under his discrimination claim. (ECF No. 111 at 31:2–
24 8.) As for equitable and declaratory relief for the ECOA notice violation—Plaintiff has
25 not proposed what that relief might be to remedy the ECOA notice violation specifically.
26 (*See* ECF No. 63-1 at 28:13–15 (requesting injunctive relief to “enjoin[] the use of
27 Iranian citizenship to determine whether BANA customers will be subjected to its CRM
28 Policy,” which would not address an ECOA notice violation).) As such, Plaintiff has

1 failed to make a showing sufficient to establish an element essential to his case for
2 equitable or declaratory relief under ECOA’s notice provision and therefore summary
3 judgment must be granted against him.

4 Because the Court finds Plaintiff has met his burden to establish Article III
5 standing and has created a genuine issue of material fact as to whether BANA sent the
6 October 22nd letter, the Court **DENIES IN PART** Defendant’s motion for summary
7 judgment on Plaintiff’s ECOA notice claim as to whether it sent the notice, but
8 **GRANTS IN PART** summary judgment for BANA as to the contents of the letter.
9 Further, the Court **GRANTS IN PART** BANA’s summary judgment motion regarding
10 punitive damages and any equitable or declaratory relief sought under the ECOA notice
11 violation.

12 **F. The State-Law Claims**

13 Plaintiff raises three state-law claims under the Unruh Civil Rights Act and the
14 California Unfair Competition Law (“UCL”) in his present action and BANA moves for
15 summary judgment as to each of them. Unruh Civil Rights Act, Cal. Civ. Code §§ 51(b),
16 51.5, 52(a); California UCL, Cal. Bus. & Prof. Code §§ 17200–17210.

17 **1. Preemption of State Claims**

18 Because these state-law claims confront the conflicting federal laws of IEEPA and
19 the BSA, the Court first analyzes whether these state-law claims are preempted. BANA
20 avers that “express, field, and conflict preemption” all bar Plaintiff’s state-law claims.
21 (ECF No. 72-1 at 34:21–22.)

22 The concept of federal preemption of state laws is grounded in the Supremacy
23 Clause of the Constitution, which structures the judicial system. Article VI of the
24 Constitution provides that the laws of the United States “shall be the supreme Law of the
25 Land; . . . any Thing in the Constitution or Laws of any State to the Contrary
26 notwithstanding.” U.S. Const. art. VI, cl. 2. Thus, since *M’Culloch v. Maryland*, 17 U.S.
27 316, 427 (1819), the federal judicial system has held “that state law that conflicts with
28

1 federal law is ‘without effect,’” *Cipollone v. Liggett Grp., Inc.*, 505 U.S. 504, 516 (1992)
2 (citing *Maryland v. Louisiana*, 451 U.S. 725 (1981)).

3 There are two principal kinds of preemption: express and implied. Implied
4 preemption further breaks down into two subcategories: field and obstacle—or,
5 conflict—preemption. Finding no express preemption provision in either the BSA or
6 IEEPA, the Court examines only implied preemption.

7 **i. Field Preemption and the Foreign Affairs Doctrine**

8 Plaintiff’s state-law claims are not preempted through field preemption because,
9 even though California’s Unruh Civil Rights Act and its UCL may incidentally intrude
10 upon the field of foreign affairs in this instance, the laws themselves do not aim at the
11 field and thus are not vulnerable to field preemption.

12 Courts find field preemption “if federal law so thoroughly occupies a legislative
13 field ‘as to make reasonable the inference that Congress left no room for the States to
14 supplement it.’” *Cipollone*, 505 U.S. at 516 (quoting *Fid. Fed. Sav. & Loan Ass’n v. de*
15 *la Cuesta*, 458 U.S. 141, 153 (1982)).

16 The judiciary has a long history of protecting maximum national power over state
17 power when it comes to the international arena, citing concerns “for uniformity in this
18 country’s dealings with foreign nations.” *Am. Ins. Ass’n v. Garamendi*, 539 U.S. 396,
19 413 (2003) (citing *Banco Nacional de Cuba v. Sabbatino*, 376 U.S. 398, 427, n.25
20 (1964)); *see also Crosby v. Nat’l Foreign Trade Council*, 530 U.S. 363, 381–82, n.16
21 (2000); *see also Hines v. Davidowitz*, 312 U.S. 52, 63 (1941). However, Plaintiff rightly
22 raises that “[c]ivil rights and unfair business practices are traditionally not preempted by
23 federal law.” (ECF No. 84 at 36:7–8.) This is because “[i]n order for field preemption to
24 apply [a state law must] have more than some incidental or indirect effect in foreign
25 countries.” *Movsesian v. Victoria Versicherung AG*, 670 F.3d 1067, 1072 (9th Cir. 2012)
26 (citations and quotations omitted). Where a state statute “is silent on matters of foreign
27 affairs, it does not convey a distinct juristic personality from that of the United States
28 when it comes to matters of foreign affairs” and therefore is not generally field preempted

1 by federal law. *Cassirer v. Thyssen-Bornemisza Collection Found.*, 737 F.3d 613, 619
2 (9th Cir. 2013) (citations and quotations omitted).

3 Here, the state laws at issue, the California Unruh Civil Rights Act and the UCL,
4 aim at areas different from foreign affairs. The California Supreme Court has stated that
5 the purpose of Unruh “is to create and preserve a nondiscriminatory environment in
6 California business establishments by banishing or eradicating arbitrary, invidious
7 discrimination by such establishments.” *White v. Square, Inc.*, 7 Cal. 5th 1019, 1025, 446
8 P.3d 276 (2019) (quotations omitted). Meanwhile, the UCL exists to “discourage
9 business practices that confer unfair advantages in the marketplace to the detriment of
10 both consumers and law-abiding competitors.” *Rose v. Bank of Am., N.A.*, 57 Cal. 4th
11 390, 397, 304 P.3d 181, 185 (2013). Thus, neither of these California laws aims at the
12 foreign arena and their effects are no more than incidental or indirect on foreign
13 countries. Therefore, they are not field preempted by the ITSR or the BSA.

14 **ii. Obstacle/Conflict Preemption**

15 However, to the extent BANA cannot comply with the BSA or the ITSR
16 simultaneously with these California state laws, the state laws are necessarily preempted
17 through conflict or obstacle preemption.

18 Conflict preemption exists where “compliance with both federal and state
19 regulations is a physical impossibility.” *Pac. Gas & Elec. Co. v. State Energy Res.*
20 *Conservation & Dev. Comm’n*, 461 U.S. 190, 204 (1983) (quotations and citations
21 omitted). A sufficient obstacle or conflict “is a matter of judgment” served by
22 “examining the federal statute as a whole and identifying its purpose and intended
23 effects.” *Crosby*, 530 U.S. at 373.

24 The Supreme Court’s ruling in *Crosby* illuminates this analysis well. *See Crosby*
25 *v. Nat’l Foreign Trade Council*, 530 U.S. 363 (2000). A private entity sued two
26 Massachusetts officials, challenging the constitutionality of a Massachusetts law
27 restricting the ability of Massachusetts and its agencies to purchase goods or services
28 from companies doing business with Myanmar. The Court held the Massachusetts law

1 was conflict preempted by a dueling federal statute imposing “mandatory and conditional
2 sanctions on [Myanmar].” *Id.* at 368, 386. Despite Congress’s “express” command in
3 the federal statute, the Court declined to analyze the conflicting laws under express
4 preemption and instead applied conflict preemption. The Court reasoned that the state
5 law was conflict-preempted because the federal statute contained “Congress’s express
6 command to the President to take the initiative for the United States among the
7 international community invested him with the maximum authority of the National
8 Government.” *Id.* at 375. The case for conflict preemption was especially strong where,
9 as here, the President’s inherent authority to act in the international sphere was paired
10 with “an express or implied authorization of Congress”—placing Presidential power “at
11 its maximum.” *Id.* The combination precluded “any suggestion that Congress intended
12 the President’s effective voice to be obscured by state or local action.” *Id.* at 380–81.
13 Because the state laws at issue “compromise[d] the very capacity of the President to
14 speak for the Nation with one voice in dealing with other governments,” they were
15 necessarily preempted by the conflicting federal law. *Id.* at 381.

16 As discussed above, both the BSA and ITSR require banks to collect customer
17 identification on a risk basis that explicitly categorizes non-U.S. citizens as higher-risk
18 customers. *Supra* Section III.D.2. Banks are directed to maintain ongoing customer due
19 diligence whose rigor is determined by that risk basis. *Id.* When acting in the foreign
20 affairs arena, the federal government’s power is at its zenith. The Supreme Court has
21 held that “the regulation of aliens is so intimately blended and intertwined with
22 responsibilities of the national government that where it acts, and the state also acts on
23 the same subject, ‘the act of congress, or the treaty, is supreme; and the law of the state,
24 though enacted in the exercise of powers not controverted, must yield to it.’” *Hines v.*
25 *Davidowitz*, 312 U.S. 52, 66 (1941) (citation omitted). Accordingly, BANA
26 demonstrates that it cannot comply with both these federal directives and the directives
27 under Unruh and the UCL forbidding discrimination based on citizenship when that is
28 exactly what the BSA and ITSR require. Thus, to the extent Plaintiff bases his state

1 claims on a theory that BANA’s CRM policy as created or applied is discriminatory, the
2 Court **GRANTS** summary judgment in favor of BANA.

3 **2. Plaintiff’s Unruh Claims: Unruh Civil Rights Act, Cal. Civ. Code**
4 **§§ 51(b), 51.5, 52(a)**

5 Even assuming neither IEEPA’s liability shield clause nor federal preemption
6 applied, Plaintiff’s state law claims cannot survive BANA’s motion for summary
7 judgment. In his third and fourth causes of action, Plaintiff alleges that BANA violated
8 California’s Unruh Civil Rights Act (the “Unruh Act”). Cal. Civ. Code §§ 51, 51.5,
9 52(a). The Unruh Act prohibits certain forms of discrimination against individuals by
10 businesses. *Id.* § 51(b) (“All persons within the jurisdiction of [California] are free and
11 equal, and no matter what their . . . ancestry, national origin, . . . citizenship, . . . or
12 immigration status are entitled to the full and equal accommodations, advantages,
13 facilities, privileges, or services in all business establishments”); *id.* § 51.5 (“No
14 business establishment . . . shall discriminate against, boycott or blacklist, or refuse to . . .
15 contract with, sell to, or trade with any person in [California] on account of [that person’s
16 ancestry, national origin, citizenship, or immigration status]”). Any person
17 aggrieved may bring a suit for damages and injunctive relief against the violator. *Id.*
18 § 52.

19 The Act was “intended as an active measure that would create and preserve a
20 nondiscriminatory environment in California business establishments by banishing or
21 eradicating arbitrary, invidious discrimination by such establishments.” *Angelucci v.*
22 *Century Supper Club*, 41 Cal. 4th 160, 167 (Cal. 2007) (quotations and citations
23 omitted). For example, the Unruh Act prohibits discriminatory acts that “emphasize[]
24 irrelevant differences” or “perpetuate . . . stereotypes.” *Koire v. Metro Car Wash*, 40 Cal.
25 3d 24, 35–36 (1985).

26 The requirements for plaintiffs to successfully bring a claim under California Civil
27 Code § 51(b) are substantially the same as those required by § 51.5. *Strother v. S. Cal.*
28 *Permanente Med. Grp.*, 79 F.3d 859, 875 (9th Cir. 1996), *as amended on denial of reh’g*

1 (Apr. 22, 1996), *as amended on denial of reh'g* (June 3, 1996) (interpreting Section 51.5
2 as an extension of Section 51 with the same showings and requirements).

3 First, a plaintiff must prove he or she is a member of a protected class under the
4 Unruh Act. *See Doe v. State Farm Gen. Ins. Co.*, No. 3:23-CV-04734-JSC, 2023 WL
5 7440203, at *7 (N.D. Cal. Nov. 8, 2023). Second, a plaintiff must then prove intentional
6 acts of discrimination. Proving disparate impact under a facially neutral policy is
7 insufficient. *Koebke v. Bernardo Heights Country Club*, 115 P.3d 1212, 1228–29 (Cal.
8 2005). Third, any alleged discrimination must result from a plaintiff's relationship with
9 the defendant in a typical customer-proprietor relationship. *Thurston v. Omni Hotels*
10 *Mgmt. Corp.*, 69 Cal. App. 5th 299, 307–08 (Cal. Ct. App. 2021) (quoting *White*, 7 Cal.
11 5th at 1032).

12 Plaintiff easily demonstrates he meets the first and third elements of a claim under
13 the Unruh Act and Defendant does not contest it. As such, the Court will focus on the
14 second element: intentional discrimination.

15 Plaintiff argues that he only needs to prove causation to show intentional
16 discrimination to satisfy the Unruh Act, but even the caselaw Plaintiff cites does not
17 support this proposition. *See, e.g., Maystrenko v. Wells Fargo, N.A.*, No. 21-CV-00133-
18 JD, 2021 WL 5232221, at *3–4 (N.D. Cal. Nov. 10, 2021) (analyzing, at the motion to
19 dismiss stage, an Unruh Act claim the same as a Section 1981 claim, which requires a
20 *McDonnell Douglas* analysis). But-for causation is just one element and Plaintiff
21 successfully proves it. If he were another citizen with only temporary documentation of
22 presence in the United States, BANA would not have applied the CRM policy to him that
23 led BANA to restrict and close his accounts. *See supra* Section III.E.1. Having already
24 analyzed a citizenship-based discrimination claim under Section 1981 above, the Court
25 will not repeat itself here. *Id.* As addressed above and on the evidence before the Court,
26 Plaintiff does not succeed in demonstrating that BANA's legitimate, non-discriminatory
27 reasons for its CRM policy and its application to Nia were pretextual under *McDonnell*
28 *Douglas*. Therefore, even if the IEEPA liability shield clause did not apply to protect

1 BANA from liability under this claim, Nia has not successfully shown enough to survive
2 summary judgment. BANA’s motion for summary judgment is **GRANTED** as to Nia’s
3 Unruh Act claims.

4 **3. UCL Claim: Cal. Bus. & Prof. Code §§ 17200–17210**

5 BANA argues, “Plaintiff cannot establish that BANA’s policies or practices are
6 discriminatory. His UCL claim under all three prongs—to the extent premised on
7 discrimination—fails for those same reasons.” (ECF No. 72-1 at 24:18–20.) Therefore,
8 the Court considers if BANA has presented sufficient evidence to negate an essential
9 element of Nia’s case under the UCL or demonstrated that Nia failed to make a showing
10 sufficient to establish an element essential to his UCL claim. *Celotex Corp.*, 477 U.S. at
11 322–23.

12 The UCL prohibits “any unlawful, unfair or fraudulent business act or practice.”
13 Cal. Bus. & Prof. Code § 17200. The statute is “violated where a defendant’s act or
14 practice violates any of the foregoing prongs.” *Davis v. HSBC Bank Nevada, N.A.*, 691
15 F.3d 1152, 1168 (9th Cir. 2012).

16 A plaintiff may pursue a claim under California’s UCL via any or all of three
17 prongs: the “unlawful” prong, which bars practices that are forbidden by any other law;
18 the “unfair” prong, which bars conduct that significantly threatens or harms competition;
19 and the “fraudulent” prong, which bars practices that are likely to deceive the public. *In*
20 *re Toyota RAV4 Hybrid Fuel Tank Litig.*, 534 F. Supp. 3d 1067 (N.D. Cal. 2021).

21 Preliminarily, the Court notes that Plaintiff failed to show a genuine issue of
22 material fact that BANA created and applied its CRM policy in good faith. *Supra*
23 Section III.D.4. Therefore, the IEEPA liability shield clause applies to all claims based
24 on BANA’s CRM policy. Furthermore, to the extent the statutes directly conflict, the
25 UCL is preempted by the requirements of the ITSR and BSA. *Supra* Section III.F.1.
26 This means that each of Nia’s UCL claims based on the theory that BANA’s CRM policy
27 is intentionally discriminatory fails because of the IEEPA good-faith liability shield
28 clause and federal preemption. *Supra* Sections III.D.4., III.F.1. However, Nia’s ECOA

1 notice claim exists outside of IEEPA’s good-faith liability penumbra and is itself a
2 federal law; it thus survives summary judgment. *Supra* Section III.E.3.

3 **i. Unlawful**

4 The unlawful prong of the UCL “borrows violations of other laws and treats them
5 as unlawful practices.” *Martinez v. Welk Grp., Inc.*, 907 F. Supp. 2d 1123, 1139 (S.D.
6 Cal. 2012) (quotations and citations omitted). If a plaintiff cannot prove a violation of
7 the underlying offense, the plaintiff’s UCL claim for unlawful practices also fails. *See*
8 *Walker v. Countrywide Home Loans, Inc.*, 98 Cal. App. 4th 1158, 1175 (Cal. Ct. App.
9 2002).

10 IEEPA does not wholly shield BANA from Plaintiff’s claims under the UCL.
11 BANA’s actions outside of its compliance with IEEPA directives fall outside the embrace
12 of the good-faith liability shield clause. Thus, Plaintiff may state a claim under the UCL
13 for violations outside of BANA’s compliance with the ITSR, *e.g.*, the ECOA notice
14 statute. *Cf. Zhang v. Superior Ct.*, 304 P.3d 163, 166 (Cal. 2013) (“We have made it
15 clear that while a plaintiff may not use the UCL to ‘plead around’ an absolute bar to
16 relief, the [statute] does not immunize [defendants] from UCL liability for conduct that
17 violates other laws in addition to the [statute].” (citation omitted)).

18 As discussed above, even discounting the IEEPA liability shield clause and federal
19 preemption, Nia did not create a genuine issue of material fact that BANA’s CRM policy
20 or its application to Nia violated Section 1981, ECOA discrimination, or the Unruh Act.
21 Therefore, Plaintiff may raise only his ECOA notice claim under the unlawfulness prong
22 of the UCL. Accordingly, Defendant’s motion for summary judgment as to Plaintiff’s
23 claims raised under the UCL unlawfulness prong based on violations of Section 1981,
24 ECOA discrimination, and Unruh is hereby **GRANTED IN PART**; as to Plaintiff’s
25 claim raised under the UCL unlawfulness prong based on violations of ECOA’s notice
26 provision, BANA’s motion for summary judgment is **DENIED IN PART**.

1 **ii. Unfair**

2 The question of whether a business practice is “unfair” under the UCL is a
3 question of law and may be resolved on motion for summary judgment.
4 *Fam. Home & Fin. Ctr., Inc. v. Fed. Home Loan Mortg. Corp.*, 461 F. Supp. 2d 1188 (C.
5 D. Cal. 2006), *aff’d*, 525 F.3d 822 (9th Cir. 2008). Under the UCL’s unfairness prong,
6 courts consider either: (1) whether the challenged conduct is tethered to any underlying
7 constitutional, statutory or regulatory provision; (2) whether the practice is immoral,
8 unethical, oppressive, unscrupulous or substantially injurious to consumers; or
9 (3) whether the practice’s impact on the victim outweighs the reasons, justifications and
10 motives of the alleged wrongdoer. *Doe v. CVS Pharmacy, Inc.*, 982 F.3d 1204, 1205 (9th
11 Cir. 2020).

12 Although the [UCL’s] scope is sweeping, it is not unlimited.
13 Courts may not simply impose their own notions of the day as
14 to what is fair or unfair. Specific legislation may limit the
15 judiciary’s power to declare conduct unfair. If the Legislature
16 has permitted certain conduct or considered a situation and
17 concluded no action should lie, courts may not override that
18 determination. When specific legislation provides a “safe
19 harbor,” plaintiffs may not use the general [UCL] to assault that
20 harbor.

21 *Cel-Tech Commc’ns, Inc. v. Los Angeles Cellular Tel. Co.*, 973 P.2d 527, 541 (1999).

22 Plaintiff claims that “BANA’s conduct was ‘unfair,’ because its Policy is facially
23 discriminatory, which ‘is dispositive evidence of intentional discrimination.’” (ECF No.
24 84 at 24:5–7 (citing *Rodriguez v. Procter & Gamble Co.*, 465 F. Supp. 3d 1301, 1321
25 (S.D. Fla. 2020)).) Plaintiff also claims that BANA violated the UCL “by
26 misrepresenting its CRM requirements.” (ECF No. 84 at 25:4.) BANA misstating that it
27 accepted the Form I-797C Notice of Action as a document providing permanent proof of
28 residency was both unfair and fraudulent, according to Nia. (*Id.* at 25:10–26:9.)

 BANA’s policy is not unfair as described by the UCL. As discussed above, that a
policy is facially discriminatory is only dispositive evidence of intentional discrimination
in the Title VII employment context. *Supra* Section III.E.1. Plaintiff has failed to

1 demonstrate that BANA’s policy or its application to Nia was intentionally
2 discriminatory. Similarly, Plaintiff has failed to demonstrate that the CRM policy, born
3 out of the ITSR and the BSA, is “oppressive or unscrupulous.” *CVS Pharmacy*, 982 F.3d
4 at 1205. As discussed above, Nia points to no facts indicating BANA’s mistakes in the
5 form letters were anything more than mistakes—mistakes that do not rise to the level of
6 “oppressive” or “unscrupulous.” *See supra* Section III.D.4.ii. Finally, that Nia spent
7 some hours and lost reward points due to the CRM policy and its application to him does
8 not outweigh BANA’s reasons and justifications for instituting and maintaining its CRM
9 policy—to comply with the ITSR and BSA and avoid enforcement actions related to
10 those statutes. Therefore, BANA’s CRM policy and its application do not violate the
11 UCL unfairness prong and the Court **GRANTS** BANA summary judgment as to Nia’s
12 UCL claims originating from BANA’s CRM policy.

13 **iii. Fraudulent**

14 Distinct from common-law fraud, violation of California’s UCL fraudulent prong
15 requires only a showing that members of the public are likely to be deceived and that the
16 plaintiff suffered economic injury as a result of the deception. *Beaver v. Tarsadia Hotels*,
17 29 F. Supp. 3d 1294 (S.D. Cal. 2014), *aff’d*, 816 F.3d 1170 (9th Cir. 2016); *Zhang v.*
18 *Superior Ct.*, 304 P.3d 163, 168 (Cal. 2013).

19 Plaintiff claims that BANA’s conduct is fraudulent under the UCL because
20 “[m]embers of the public are likely to be deceived’ that they will not be discriminated
21 against based on their Iranian nationality.” (ECF No. 84 at 24:15–17 (citation omitted).)
22 Plaintiff’s argument is overstated. As discussed above, BANA places customers in its
23 CRM program based on their citizenship and their residency status, not “solely [their]
24 Iranian nationality.” *Compare supra* Section III.D.4.i., *with* (ECF No. 84 at 24:19).
25 Therefore, customers would not be deceived if they believed they would not be
26 intentionally discriminated against. BANA’s motion for summary judgment regarding
27 Nia’s claim under the UCL fraudulent prong is **GRANTED**.

1 **iv. BANA’s Defenses**

2 Plaintiff’s standing. To establish standing under California’s UCL, plaintiffs must
3 (1) establish a loss or deprivation of money or property sufficient to qualify as injury in
4 fact, and (2) show that economic injury was the result of the unfair business practice that
5 is “the gravamen of the claim.” *Van Patten v. Vertical Fitness Grp., LLC*, 847 F.3d 1037,
6 1048 (9th Cir. 2017) (quotations and citation omitted).

7 BANA alleges that because Nia claims he did not receive and thus did not rely on
8 the Oct. 22nd letter, it is “fatal to his UCL claim.” (ECF No. 72-1 at 26:27–28.)
9 However, as discussed above, Nia demonstrates a genuine issue of material fact as to
10 whether BANA sent the October 22nd letter, and he shows that after the account closed,
11 he spent some time attempting to re-open the account. Having established that lack of
12 notice caused him to lose valuable time, Nia has sufficiently alleged standing under the
13 UCL.

14 Claims related to the commencement of the contract are time-barred and extra-
15 territorial. BANA also alleges Plaintiff cannot raise UCL claims that BANA deceived
16 him at account opening because the complaint is time-barred. (ECF No. 91 at 5:27.)
17 BANA further alleges that because Nia lived in Colorado at the time he opened his
18 account with BANA, Nia cannot raise a UCL claim regarding account opening because
19 the UCL does not apply extraterritorially. (*Id.* at 5:24–26.) Having already found other
20 grounds on which BANA prevails at summary judgment, and because Nia’s ECOA
21 notice claims do not arise from the commencement of Nia’s banking with BANA, the
22 Court will not address these arguments.

23 **v. Relief under the UCL**

24 BANA also moves for summary judgment as to Plaintiff’s request for injunctive
25 relief under the UCL. (ECF No. 84 at 38:3–6.) “The [UCL] affords two types of relief—
26 namely, restitution and injunctive relief. Of the two, injunctive relief is the primary form
27 of relief. Relief does not, however, include damages, whether they be consequential or
28 punitive.” *Long Beach Mem’l Med. Ctr. v. Kaiser Found. Health Plan, Inc.*, 286 Cal.

1 Rptr. 3d 419, 433 (Cal. Ct. App. 2021), *as modified* (Nov. 24, 2021); Cal. Bus. & Prof.
2 Code § 17203.

3 Injunctive relief. To obtain injunctive relief, the UCL requires “a threat that the
4 wrongful conduct will continue.” *Colgan v. Leatherman Tool Grp., Inc.*, 38 Cal. Rptr. 3d
5 36, 64 (Cal. Ct. App. 2006), *as modified on denial of reh’g* (Jan. 31, 2006).

6 At oral argument, Plaintiff clarified that he is requesting injunctive relief under the
7 unfair and unlawful prongs of the UCL. (ECF No. 111 at 31:10–19.) The injunctive
8 relief he seeks would be modeled after the settlement agreement in *Chattopadhyay v.*
9 *BBVA*. (*Id.* at 31:20–32:2.) He requested an injunction “along the lines of . . . ‘Bank of
10 America shall be and is permanently restrained and enjoined from engaging in the
11 challenged practice alleged in Plaintiff’s First Amended Complaint, defined as having a
12 stated policy of requiring all Iranian citizens to be subject to the bank’s Consumer
13 Residency Monitoring Policy.’” (*Id.* at 32:13–21.)

14 Plaintiff’s request for an injunction does not correspond to any surviving claim in
15 the instant action. Even if it did, the requested relief enters an arena of economic policy
16 upon which courts should not intrude. *Lazzareschi Inv. Co. v. San Francisco Fed. Sav. &*
17 *Loan Assn.*, 99 Cal. Rptr. 417, 422–23 (Cal. Ct. App. 1971). It follows that the Court
18 **GRANTS** Defendant’s motion for summary judgment as to Plaintiff’s request for
19 injunctive relief under the unlawful and unfair prongs of the UCL.

20 Restitution. As for restitution, the UCL permits courts to “make such orders or
21 judgments . . . as may be necessary to restore to any person in interest any money or
22 property, real or personal, which may have been acquired by means of such unfair
23 competition.” Cal. Bus. & Prof. Code § 17203. However, courts do not grant restitution
24 as a form of relief under the UCL when it would be “entirely duplicative” of relief
25 already won under other statutes. *Long Beach Mem’l Med. Ctr.*, 286 Cal. Rptr. 3d at 433.

26 Plaintiff’s remaining claim alleges BANA violated ECOA’s notice requirement.
27 ECOA itself provides for actual damages sustained by a plaintiff and therefore any actual
28 damages ordered under the UCL would be duplicative. 15 U.S.C. § 1691e(a). These

1 damages would cover Plaintiff's claim for the time he spent attempting to re-open his
2 account after October 21, 2019. (ECF No. 72-4, Ex. 9 at 61:13–21.) It is unclear,
3 however, if this would cover the value of Plaintiff's lost credit card rewards points or if
4 those could only be recovered under a theory of restitution. Neither party addresses this
5 issue in its briefing and as such the Court reserves judgment. Therefore, BANA's motion
6 for summary judgment regarding Plaintiff's request for equitable relief, such as
7 restitution, under the UCL is **DENIED**.

8 **IV. CLASS CERTIFICATION**

9 Given the sweeping nature of the preceding analysis and rulings, the Court will
10 deny, without prejudice, Plaintiff's motion for class certification to allow Plaintiff the
11 opportunity to revise class definitions and its motion for class certification based on his
12 surviving claims. The Court notes BANA's objection to personal jurisdiction by non-
13 California class members under *Bristol-Myers Squibb*. (ECF No. 71 at 5:11–13.)
14 However, *Bristol-Myers* concerns mass tort actions and not nationwide class actions and
15 thus the Court does not extend it to the case at hand. *Bristol-Myers Squibb Co. v.*
16 *Superior Ct. of Cal., San Francisco Cnty.*, 582 U.S. 255, 278 n.4 (2017). Nevertheless,
17 Plaintiff's motion for class certification is **DENIED** without prejudice until Plaintiff has
18 had the opportunity to consider whether to pursue this case further as a class action and
19 revise the class definition. (ECF No. 63.)

20 **V. CONCLUSION**

21 Based on the foregoing, the Court **DENIES** Plaintiff's motions for partial
22 summary judgment and class certification without prejudice. (ECF No. 63.)


23 The Court **GRANTS IN PART** Defendant's motion for summary judgment as to
24 Plaintiff's claims under ECOA's discrimination cause of action, under Section 1981,
25 under the Unruh Act, and under several prongs of the UCL. (ECF No. 72.) The Court
26 **DENIES IN PART**, without prejudice, Defendant's motion for summary judgment as it
27 relates to Plaintiff's claim under ECOA's notice provision and all related claims under
28 the UCL. (*Id.*)

1 Further, because the Court grants summary judgment in favor of BANA as to all
2 claims related to BANA's CRM policy, each party's Motion to Exclude the other's expert
3 witness is **DENIED** as moot. (ECF Nos. 76, 79.) The Court relied on neither expert's
4 opinions in reaching its conclusions and each expert's testimony was confined to the
5 legitimacy of BANA's practices and policies to comply with the economic and trade
6 sanctions regulatory regime. As such, they are irrelevant to the remaining claims in the
7 action and moot.

8 The Court **ORDERS** parties to contact the Magistrate Judge's chambers within
9 fourteen days of today's date to coordinate future scheduling and any potential for
10 settlement. The Court further **ORDERS** Plaintiff to, within 30 days of this order, either
11 renew his motion for class certification or give notice that he does not wish to pursue this
12 case further as a class action.

13 **IT IS SO ORDERED.**

14
15 **DATED: March 26, 2024**


Hon. Cynthia Bashant
United States District Judge