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V.
v. Civil Action No.: 10-CV-01546-REB-CBS

ROXY HUBER, in her capacity as
7 Executive Director, Colorado Department of Revenue,

Defendant.
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> IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

THE DIRECT MARKETING ASSOCIATION,
Plaintiff,

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$\qquad$

DEPOSITION OF F. CURTIS BARRY

October 19, 2010
Sandston, Virginia

HALASZ REPORTING \& VIDEO
P. O. Box 1644

Richmond, VA 23218-1644
(804) 741-5215

Reported by: Mary L. Rosser, RPR
(Exhibit No. 1 was marked for identification.)

BY MS. SCOVILLE:
Q All right. So why don't you quickly take a look at Exhibit No. 1 and just make sure this looks like a complete copy of your report, please.

A I believe it is.
Q Okay. Well, let's jump in and start on page 4, if you would. On page 4, about halfway down the page, you talk about external commercial programming rates -or from external vendors, and you give a range of $\$ 140$ to $\$ 225$ per hour. I need to understand how you arrived at these numbers.

A Okay. Well, as I said, I deal with proposals from vendors not every day, but, you know, much of the time so I'm continually looking at what vendors have -one, what they think the effort is to do something in a narrative form, and then how much per hour they feel that they will spend to do that modification. So it includes all the steps required to develop and program the modification, and they use different skill levels of people to do that. There would be a project manager that spends, say, 10 percent of their time, and then just various levels of programming skills to do the work, and

1 then people who QC the change and people that document and so forth. So there are all different skills and salaries.

Q And did you refer to any particular request for proposal when preparing this report and coming up with this range?

A No. I mean, I've got it in my head. I have a pretty good idea from one vendor to another what they charge, and this is typical.

Q Did you look at any labor market surveys?
A No.
Q What about any other sort of market survey data that would give programming rates?

A I deal with internal clients, programmers, and we talk about cost all the time so I don't -- you know, I have that in my head.

Q And how great would the variance in these rates be based on geography?

A They really don't.
Q And can you provide any sort of what I would call confidence interval for this range? You know, you see surveys that are done and they say --

A Plus or minus five percent.
Q Plus or minus five percent. All right. And how do you know that?

A Because I've been doing it for 25 years.
Q All right. Let's look at the top of page 5 where you give a range for internal IT systems' development costs of $\$ 24$ to $\$ 48$ per hour. How did you arrive at those numbers?

A Just from the work that I do with clients, I know that those are representative of people that are in companies I serve.

Q And did you look at any particular client files?

A No.
Q Again, this is something that you had --
A Yeah.
Q -- in your head based on your experience? And, actually, we just have gotten into a situation --

A Yes. We reverse, yes.
Q All right. Let's start over again.
A They're in my head, yes. It's what I deal with all the time, and I have a high confidence that they're within range.

Q And did you look at any Department of Labor studies --

A No.
Q -- or other occupational studies? Refer to any other literature in coming up with those numbers?

A No.
Q And how great is the variance in these numbers based on geography?

A I wouldn't know. I don't think that they're -I mean, I've got a difference here of 50 to 100 so, I mean, it's a pretty big variation.

Q Right, but as I understand it, the labor costs, the range would be based on experience --

A True.
Q -- is that right?
A But good IT people are in high demand. I'm sure that southern California or downtown New York are going to pay a lot more, but I can't talk to any particular geographic variation to it.

Q And would you give the same confidence interval for these numbers, plus or minus 5 percent?

A I would.
Q In the next paragraph, you talk about that a 25 percent benefit rate can bring the labor charges to $\$ 31$ to $\$ 62$ per hour. How did you come up with a 25 percent benefit rate?

A By working with -- you know, my knowledge of companies' P\&Ls and talking with management about the increase in cost of personnel and what it takes to be competitive versus, say, banks or larger companies, and

1 that's typical.
2 Q And, I'm sorry, since this is not my field and I don't talk the lingo, what is P\&L?

A Profit and loss statement, the income report.
Q Did you look at particular client files to come up with a 25 percent benefit rate?

A No.
Q Did you look at any studies or literature to determine that rate?

A No.
Q And how great is the variance in that rate based on geography?

A I think it's more -- I would say that it isn't. This is an industry that's selling nationwide, so if you want to attract good people you have to pay comparable. It's hard -- you can't take somebody from a bank and make them into a direct marketer of product generally, so they're attracting people from around the county to help them build their business.

Q So there would be little variance based on geography?

A Yeah. This is for, you know, for -- it's not the top of the line. There are companies that spend a lot more, but this is what it takes to be running a competitive business.

A Right.
Q And as I understand it, these are not pricing models that would be publicly available?

A Right, no.
Q They would be in response to requests --
A Right, yeah.
Q -- for proposals? Okay. When was the last time you personally reviewed a pricing model?

A We do a couple of them a year. We did one in the spring of this year.

Q And were there any particular pricing models that you relied on in forming your opinions in this report?

A No.
Q So you're relying more on your general experience with the pricing models?

A And on the -- there's two aspects. One is, as we have in the exhibits, the cost of merge/purge, which is certainly one of the smaller costs in this report, and often -- and then the services. In other words, where people are going to develop, you know, a reporting system for you comes back to these same kinds of costs that we talked about a couple of hours ago. So it's more that than some complex model.

Q So before we get into the specifics of the three

1 categories, I just want to generally understand what you 2 did. And it's my impression from reading your report that you didn't do particular studies to come up with a cost for each one of the three regulation areas, that you were relying on your general experience to come up with the cost; is that right?

A That's true.
Q Did you do any sort of formal studies with regard to your opinions in this report?

A Well, we did, from the mailing services point of view, talk to some companies, three or four companies about what the cost of insertion and postage and so forth would be to actually mail the notice to the customer. I just wanted to be sure of that. That, again, is a smaller cost.

And I did -- the way it worked on this report was, I put together what I thought the major costs were back in the middle of September, and that was after having read the statute and regulation, the complaint and so forth. So I said, Okay, these are the costs that I would think this would translate to a particular company, and then I did talk to some other people in the industry, and in most cases I did not mention at all anything about this suit because I didn't want to in any way, in any way bias what I was trying to learn. I was just looking to

1 crossfoot my assumptions, and that was helpful and it ended up in some cases decreasing my initial estimates.

Q Okay. But other than kind of checking your estimates against some folks in the industry, you didn't do any more formalized studies --

A No.
Q -- of the costs?
A No.
Q Did you refer to any literature or existing studies to determine the costs?

A No.
Q Now, you're aware, I believe, that the Act exempts retailers with less than $\$ 100,000$ in gross sales --

A Yes.
Q -- to Colorado residents?
A Right.
Q Did your analysis exclude that level of retailers?

A Yes.
Q And how did you take that into account? How did you exclude those folks?

A Well, I work primarily -- when I think about the size of a business, I think about the size of the 12-month buyer file; in other words, how many customers

THE WITNESS: Okay. Yeah.
MS. SCOVILLE: Well, let's take about a 10-minute break then.

THE WITNESS: Thank you.
(Break.)

BY MS. SCOVILLE:
Q Right before our break, you mentioned that you had talked to about 15 companies; is that right, to kind of check your estimates?

A Right.
Q How did you select which 15 to speak with?
A They were just -- some were software vendors of commercial systems. They were just people that I trust their judgment. You know, $I$ can give them an idea quickly, I don't have to spend a week telling them what I'm trying to do, and I can get a, Have you thought about this or maybe this is a little bit high or this is low. Just people I trust.

Q And did you also speak with actual retailers, also?

A Well, I mean, yeah, they were -- you mean big box retailers or --

Q No. I'm talking about actual multichannel retailers --

A No.
Q -- as opposed to software vendors.
A No. Most of them were multichannel retailers.
Q And of the retailers, did they cover both catalog and Internet?

A Almost every one of my clients does. There's rarely one that isn't multichannel.

Q And did you speak with a range of small to medium and large retailers?

A Mostly moderate, one large, one mega.
Q And how did you decide on the number $15 ?$
A Well, we were trying to meet a date, and that's about what $I$ had time to do.

Q And did you keep any notes of your conversations with them?

A Just one, which I've turned over to you that had -- I didn't really -- you know, I wasn't trying to do something methodically. I was just trying to check the assumptions. It's in what you got last week, I think.

MS. SCOVILLE: Okay. Let's mark this as Exhibit 2, please.
(Exhibit No. 2 was marked for identification.)

1 that's it.
Q And what were the names of the companies with whom you spoke?

THE WITNESS: Do I have to do that?
MR. SCHAEFER: Well, it's not privileged. Do 6 you want to step out and talk for one second?

25

THE WITNESS: Okay.
(Off the record.)

MR. SCHAEFER: Okay.
MS. SCOVILLE: Could you read back the last question for me?
(The question was read by the court reporter.)

A Some of these $I$ can't even tell you because $I$ didn't write the names on top of it. I was just scribbling. Like this first one, I don't remember who they are. The one that's marked ProS on the bottom of 101 is a software vendor called ProSource. I remember that. And the one that's 100 that's got these circles on it, I'm pretty sure is Wyland.

BY MS. SCOVILLE:
Q $\quad W-Y-L-A-N-D ?$
A Right.
Q And what kind of company is Wyland?

A They're a marketing service bureau company. And these others, $I$ can't tie it down to a specific company.

Q Okay. Well, why don't you give me a list of the companies with whom you spoke.

A One would be D.M.insite.
Q And what kind of company is that?
A That's a web software company, web software provider.

Q Okay.
A Let's see, I talked to CommercialWare, which is a -- it's a software company. I had a short time to be able to do this, so I'm thinking about the calls I made versus the ones I got back, and I can't specifically say which ones these represent.

Q Okay. But just generally, who else did you speak with? Who are the other 15 companies?

A Well, as I said, I made a number of calls and got a limited number of call-backs.

Q Okay. Do you remember the retailing companies with whom you spoke?

A I don't. I'm giving you the ones that I remember.

Q Do you have any other documents that would reflect who the retailers with whom you spoke were?

A No.

1 even if he didn't specifically rely on this particular 2 phone call.

MR. SCHAEFER: Let me ask you -- it's clear the witness has some sensitivity about it. The issue I have is whether or not you can -- if you establish that the information contained is relevant to the report or to the opinion, that's fine. If he didn't rely on it or he didn't consider it, it seems to me that the name is not necessary, other than in an effort to identify someone without, I think, a reason typed in the report.

MS. SCOVILLE: Okay. I think we've already done that, but let me take another shot at it.

BY MS. SCOVILLE:
Q So, Mr. Barry, I understand that you in mid-September came up with initial estimates of the costs for companies to comply with the three categories of Colorado regulations; is that right?

A Yes.
Q And then you spoke with 15, approximately, companies, and then you made revisions of those estimates; is that right?

A Well, I validated what I was thinking, not based on what they were telling me that it was going to cost them. Much of what I have in my report is what I have as experience. All I was doing was -- I didn't ask them

1 what it would take them to do it. I was validating the 2 process. That's why I don't understand. I never asked, 3 I never asked them what it was going to cost them because 4 I didn't want to get but too far into it.

5 Q And why didn't you want to get too far into 6 it?

A Well, because I talked to Brann \& Isaacson, and they told me from the very beginning to be very careful not to solicit any work on this account; in other words, you know, don't -- be very objective, which is what I do in all my work, and, you know, if you're going to talk to people, don't, you know, don't make a point of being an expert, just use it to validate your process, and that's what I've done. The cost, $I$ have no -- what it's going to cost some company to do something is my estimate. It's not what they've told me. They haven't estimated something and given it to me.

Q So as I understand it, no company gave you an estimate of what they have or have not done to comply with the regulations?

A No.
Q What did you ask the companies?
A I would say -- for example, if we talked about web, we talked, as the requirements -- or as the report says, and it's going to require a change in, say, the

1 order path, I would ask them, you know, if you had to, if 2 you had to do some major change in the order path, how 3 much -- you know, what does that entail, and they'd 4 describe it to me, and then I'd say to myself, okay, 5 that's, you know, that's a moderate change or a small

6 change. But I never gave them any kind of a written description so that I have any uniformity between descriptions. It was really more to make sure that I could say these were conservative estimates, that I wasn't giving such a high number that we'd spend a lot of time arguing whether it was 50,000 or 35,000 .

Q And it's my understanding that you revised some of your numbers after speaking with these companies; is that right?

A Right.
Q Okay. And we'll get into the specific numbers in a minute. As I understand it, you did not have a formulated list of questions when you called these 15 companies?

A No.
Q You didn't use a questionnaire?
A No, no.
Q All right. And you didn't do anything to methodically track their responses?

A No.

1 making a change to something that we think is
2 unconstitutional.

Q And as I understand it from your testimony earlier this morning, you did not tell the folks with whom you spoke --

A No.
Q -- that you were acting as an expert in this case?

A That's true.
Q We're getting into a little bit of a pattern where we're speaking over each other.

A Okay.
Q So to the extent you can, please let me try to finish my questions --

A I will.
Q -- and I'll try and let you finish your answers. It's much easier for our court reporter that way.

A Okay.
Q You have given me the names of four of the 15 companies, Wyland, D.M.insite, ProSource and CommercialWare. And as I understand it, you spoke with 15. Am I correct in stating that you don't recall the names of any of the other 11 folks with whom you spoke?

A Natural Solutions, which is a software company.

Q Natural?
A Right. Let's see, the ones -- we've got ProSource, Wyland, CommercialWare, D.M.insite, Natural Solutions. I made a bunch of calls, and I really don't remember exactly who called me back. I only had a couple of days to do it.

Q Okay. So there are approximately 10 other folks that called you back?

A Right.
Q And you don't remember any of those names?
A Not with certainty. I don't want to say something and then have it be wrong.

Q Did you discuss the names of the companies that you planned to call with the Brann Firm?

A No.
Q Did you discuss the names of the folks with whom you spoke with the Brann Firm?

A No, not until they got my notes, and they noticed there were a couple -- like the name on the top of the one page.

Q And if you would look at Exhibit No. 2, page FCB100.

A Okay.
Q I think you told me that these are the notes from speaking with Wyland, the marketing service

1 the process, am I thinking correctly, and they said that 2 was fine, just don't slow down the report.

MS. SCOVILLE: Okay. This will be Exhibit 3, please.
(Exhibit No. 3 was marked for identification.)

BY MS. SCOVILLE:
Q Do you recognize Exhibit 3 as an e-mail that you sent to Matthew Schaefer on September $16 ?$

A Yes.
Q Okay. I'd like to ask you about the point that you have numbered as "5". It says, "With a little additional time should $I$ refine cost to change the order management systems? We could probably do with two major vendors fairly quickly?" To what were you referring there?

A I mean, precisely, $I$ can't speak to it, but in the general of trying to answer your question, you know, I was interested in having the report about calculating the Colorado tax, but not saving it, in other words, from a customer -- helping a customer understand it.

Q I'm sorry, I think I was having trouble hearing your answer. Could you say that again, please?

A What I'm saying to you is, I don't know

A Well, the three requirements. And all three did not know anything about it, so now I have an indefinite conversation.

Q So when you were talking about calling vendors, you were talking about software vendors who would change retailer systems comprehensibly to deal with the three requirements?

A Yeah.
Q I see. And what you're saying is that when you contacted D.M.insite, ProSource and CommercialWare, none of them were familiar with the Colorado regulations; is that right?

A No. I thought I said, I thought I said ProSource, CommercialWare and Natural Solutions.

Q I see.
A Those are order management software companies.
Q And none of those three were familiar with the Colorado regulations?

A No.
Q What about D.M.insite, was D.M.insite familiar with the Colorado regulations?

A They were to a small degree. They hadn't really thought about it, hoping it would be overturned. They hadn't really done any detail thinking about it.

MS. SCOVILLE: Mark this as Exhibit No. 4,

A Just that they were not -- it wasn't on their radar. It wasn't disconcerting for me or worrisome for me because I had already written down what I thought, but I was concerned for them and their clients.

Q When you talked to retailers, what did you learn in terms of whether multichannel retailers were aware of the regulations?

A About the same. You know, they had -- there had been only, I think only one news story on this topic, and it was back in July. It was in Multichannel Merchant that DMA was suing the State of Colorado. They actually had some errors in it. It was literally one $81 / 2$ by 11 long that just said this is it, more later, but it did have errors.

Q But of the retailers with whom you spoke, about 50 percent were aware of the regulations as I understand it?

A Yeah, to some degree. It doesn't mean they were doing anything about it. I would say, I would say with high certainty nobody I talked to knew the details of the three requirements.

Q And Wyland, the marketing service bureau with whom you spoke, were they aware of the regulations?

A No.
Q The next sentence reads of this e-mail in

1 Exhibit 4, "So the impressions and costs were all over the place. I took your advice and cut the costs down considerably to avoid issues." What issues were you trying to avoid?

A Well, as you know, if you looked at my drafts, which I had in my -- I think it was the September 17th draft or whatever the first one to Brann \& Isaacson was, I had pushed myself to think through what I thought it was going to take typically and put a dollar on it, and those are the costs that I, as I talked to some people not about what it was going to cost them, but just the effort and the process, that I changed, and I don't, I mean, I don't remember which ones changed and which ones didn't, but the -- what Matthew had asked me to do was to just be conservative with it, don't try to do a study of a bunch of different companies. That's not what we set out to do.

Q And when this e-mail in Exhibit 4, the last sentence of that paragraph says "I took your advice", what was Mr. Schaefer's advice?

A I just said what it was. It was to be conservative.

Q And that's the whole of his advice to you?
A Yeah. I mean, he's a lawyer, he doesn't know anything about systems, and he trusted my judgment for
an e-mail, a time sheet that you prepared for Brann \& Isaacson detailing your time and what you did?

A Yes.
Q I'd like you to look at the second page of this exhibit under Thursday, September 23rd, and that entry says, "Contacted/interviewed 15 companies to validate cost of changing", right?

A Yes.
Q And then on September 28, the following Tuesday, you have two additional interviews; is that right?

A Yes, I do.
Q Okay. So there were 17 interviews in all, as I understand it?

A I believe you're right.
Q Okay. Do you remember the names of the two additional interviews on 9/28? I know that you've identified one as Natural Solutions.

A I don't recall.
Q If we could go back to Exhibit No. 4, please. And I see you tucking the exhibits into your folder. We just need to be very careful that all the original exhibits that have the sticker on them stay with the court reporter today.

A Oh, okay.
Q So we just need to make sure that at the end of

1 the day we keep this on our radar screen so you don't 2 walk off with them.

A Okay.
MR. SCHAEFER: You can make a pile in front of the laptop there. That's fine.

THE WITNESS: Okay. BY MS. SCOVILLE:

Q Okay. So I would like you to go back to Exhibit No. 4 for just a moment, and this is the e-mail where you discussed -- oh, and I have the wrong one. I apologize. It's not Exhibit 4. It's Exhibit No. 3. Pardon me.

I want to make sure that $I$ asked you the question that $I$ had in mind earlier, which is, I understand that you did not ask outside vendors to give you actual estimates for changing order management systems; is that right?

A That's true.
Q Okay. And you did not feel that that would be helpful?

A I did not have the time to do that and make the date and, secondly, without a lot of discussion and probably giving them something in writing, I wouldn't have uniformity.

Q All right. If vendors could provide you with some sort of more uniform estimate of costs to change

1 order management systems, is that something that would be helpful for your analysis?

A That wasn't the objective.
Q All right. That's not my question. My question is whether or not it would be helpful for your analysis.

A I wouldn't know until $I$ saw what they gave me.
Q And is it something that could be relevant to your analysis?

A It's possible, but $I$ don't know.
Q And I just want to make sure that $I$ understand your answers to the same questions as to retailers, that you did not ask any retailers to provide you costs of what they're doing or what they anticipate doing to comply with the regulations?

A No.
Q And is that something that would be relevant to your analysis?

A I would have to see what they provide for it to be relevant.

Q Okay. So it's possible that those numbers would be relevant?

A Yeah, but it wasn't the objective of this opinion.

Q All right. Let's go back to page 2 of your report, which is Exhibit No. 1, if you would, please. In
do exist, but you didn't rely on them to form this opinion?

A It's something I understand, I believe is fact.
Q The last paragraph under 1(a) estimates that the cost to modify the order path is conservatively estimated at \$5,000; for older technologies and companies using outside vendors, the estimated cost is up to $\$ 10,000$. On what data did you base this cost estimate?

A Thinking through what I felt needed to be done and using the numbers that we talked about this morning that were back in the section about the data I've considered. Want me to cite a paragraph?

Q No, that's all right. I think I understand you're referring to the estimated in-house --

A Right.
Q -- programming costs versus outside programming costs?

A Right.
Q Did you do any particular math to come up with the 5 - to $\$ 10,000$ number in terms of --

A Just roughly that outside -- sorry to interrupt you.

Q No, go ahead.
A Just in a general rule of thumb that outside companies, their costs are at least double. And, also,

1 this 5- and 10,000 also involves the discovery and 2 evaluation process. mentally.

MR. SCHAEFER: Stephanie --
MS. SCOVILLE: Yes.
MR. SCHAEFER: -- can we take a break just long enough for me to check out?

MS. SCOVILLE: Oh, of course, of course. I'm sorry, we are getting close. Let's go ahead and take a
(Break.)

BY MS. SCOVILLE:
Q Okay. Right before our break we were talking about your estimates for changing the web order path as 5- to $\$ 10,000$. Did you attempt to break that 5 - to $\$ 10,000$ into the components of designing the program changes, developing, programming and testing?

A Not in writing, I don't have them in writing, but I did sit down and kind of go through that

Q Okay. And how would you divide up this particular estimate of 5 - to $\$ 10,000$ in terms of those categories?

A Well, I think that at least half of the -anywhere from half to 75 percent of the costs are in the

A I did with the ones that had a reasonable idea, you know, an awareness. In other words, with half the companies, if they weren't aware, then I wouldn't have spent all my time trying to get them to know what to do.

Q And what was the feedback you got from actual companies about the cost to change the web order path?

A Well, I didn't ask anybody for a specific cost. What I asked them was, am I thinking about the process that you might have to go through, and then I put the cost on it.

Q And have you had any similar experiences with the clients of your firm in terms of assisting them with changing web order paths to comply with a similar regulation?

A With changing a web order path, yes, but not with a similar regulation.
(Exhibit No. 10 was
marked for identification.)

BY MS. SCOVILLE:
Q Okay. Let's, if you would, take a look at Exhibit No. 10. Do you recognize this as your draft report dated September 15th?

A Yes.

Q If you would, take a look at page 4, please, under C, Estimated Costs, 1, Order management, enterprise and e-commerce systems.

A Let's see --
Q At the top of the page.
A Yes.
Q And in the underlined text, you have, "FCBCO has not estimated the dollars but it could be a $\$ 50,000$ one time cost. How the software vendor might charge for that is obviously unknown as it would be a shared expense."

And then in the next paragraph, you say, "Company website developers would have an equally difficult time in making this change. This could be another $\$ 30,000$ to $\$ 50,000$ charge to inform the customer."

First of all, I want to confirm that this part of your draft report is referring to the transactional notice.

A Let me take a look at that.
Q Sure.
A I believe it does. I'm not sure there isn't some overlap between one and two now, but --

Q Okay. How did you arrive initially at the $\$ 50,000$ for external costs and 30 - to $50-$ for internal?

A Just, as I said before, thinking through what I

1 thought the issues would be, trying to put what $I$ would consider to be a cost on there that $I$ could then validate, and that looking at -- you know, thinking about other projects we've done that are similar in the same parts of the system, like the order processing part or the web path part, trying to be realistic because, as we said hours ago, IT people don't estimate accurately, and I didn't want to come in too low initially. So it was kind of like this is a strawman figure, and then tried to -- and then validate it and think further about it.

Q Okay. And you obviously changed your estimates --

A True.
Q -- downward. And why did you change the estimates downward?

A One, I wanted to make sure that I didn't -since $I$ don't have the details written down, that $I$ could talk through them and, you know, discuss them. With a larger number like that, $I$ think that's harder to do. I think there are very real costs to this statute, and what didn't change is most of the things I identified -- most of the areas that $I$ identified in the initial report are in the final.

Q But just the dollar value changed?
A Yeah. And what I didn't want -- nobody likes --

1 I've never worked with anybody, whatever the issue is
2 that we're working on, if I come in and say, Well, I
3 think it's 5,000 and it ends up being 50-, nobody likes
4 that. But if I say it's some other number and I'm
5 bringing it down, that has always -- whether it's an
6 estimate of my time or software. So it's more of a personal style kind of thing. I don't want to go back with some huge increase.

Q Well, what is the most accurate number in your professional opinion --

A In the report.
Q -- as to the actual costs?
A In the report.
Q The 5- to \$10,000?
A Yes.
Q Okay. And so I guess I'm still trying to understand why you revised it downwards, other than just not wanting to aim too high.

A Well, I think, I think they're realistic, and I also think that if the statute stands, I think that those are very conservative estimates, that those are small numbers as estimates go for IT changes. They may look big to a novice, but they're not a -- they represent true costs, actual costs, and I believe that these will end up being conservative.

MS. SCOVILLE: Let's take a look at Exhibit 11, please.
(Exhibit No. 11 was marked for identification.)

BY MS. SCOVILLE:
Q Do you recognize Exhibit 11 as another draft of your report?

A Yes.
Q Okay. If you would take a look at page 4, please, the top of page 4, and this is part of Exhibit A, the transactional notice. And the first full paragraph on page 4 says, "Estimated cost to modify order the order path for the message is estimated from $\$ 15,000$ to \$25,000." And is that another iteration of your estimate of changing the web order path?

A Yes.
Q And that came after --
A As best I recall, yeah.
Q Okay. And that appears to have come after our initial estimate of 50 - or 30 - to 50-?

A Right.
Q I guess I'm still trying to understand what you did or what changed in your analysis to take it from 50or 30 - to 50 - to 15 - to 25 - down to 5 - to $10-$. What

1 changed along the way?

MR. SCHAEFER: Object to the form.
A Well, again, as I said, I originally put a high number, a strawman on that, realizing $I$ was going to have a week to two weeks to develop it, develop it further and to think about it, and, you know, this is all this is. This is not meant to be any more than that, that these are working notes, working drafts, I guess is a better way to say it. BY MS. SCOVILLE:

Q And what changed -- or why did you revise your estimate downward from 15- to 25 - in Exhibit 11 to 5 - to 10- in your final report?

A To be very conservative with the costs. As I said in the early part of this document, what flexibility people have with systems, whether they use outside companies to program them or they can maintain themselves, whether their technologies are flexible, all these things make some costs easier than others for people to accommodate. Older technologies and outside developers make it more expensive.

Q Sure. And your 5- to 10- estimate takes outside developers and older technologies --

A Right.
Q -- into account?

A True.
Q Did you do any studies or any tests as you revised the numbers downwards?

A No.
Q So you had initial estimates which were based on your own experience of 50- or 30 - to 50-?

A Right.
Q And then you had estimates of 15 - to 25 - based on your experience?

A Based on thinking about it more.
Q And then you had your final estimate of 5- to 10- also based on your experience?

A Yes, and a limited outside validation.
Q Did anything that the 17 companies you
interviewed say to you factor into your decision to revise these numbers downwards?

A I would say no. It was, again, a validation of process, you know, what they think this means they'd have to do. Obviously, I'm leading them through; you know, you have to change the order path if that isn't true then, you know.

Q And looking at Exhibit No. 11, can you tell whether or not this draft was done before or after you talked to the 17 companies?

A I have no idea.

1 printed; is that right, and that's what the 5- to 10- estimate represents?

A All the invoices would look alike, but we'd have sufficient size on the front of the invoice to accommodate whatever it is the companies feel comfortable with saying. Some might be one line long, and some might have a friendly paragraph.

Q And how common is it right now, this Colorado regulation aside, for retailers to have forms that are specially generated for different states' requirements?

A Rare.
Q Okay. What are some of the other instances where a separate form for a particular state would be triggered?

A There may be in horticulture provisions that say something about seeds, quarantined products. It's very rare.

Q You include that the cost estimate for modifying the invoice or packing slip would be 5- to $\$ 10,000$. On what data did you base that conclusion?

A My experience in going through what $I$ think would have to be considered and the time to develop an estimate, along with the time to develop a design and the programming and testing.

Q And did you break this 5- to $\$ 10,000$ into

1 different categories and give hourly estimates for each 2 step in the process?

3 A Not as notes.
$4 \quad$ Q But it sounds like you did that in your head; is 5 that right?

6 A Yes. Right.
7 Q And can you recreate for me how you got to the 8 5-to 10-?

A Well, as I said this morning, I believe it would cost a couple thousand dollars to evaluate the change. In the case of something this complex, it could easily cost $\$ 5,000$ if people aren't aware of it. I said before that the program -- the system design and the program design, not the programming, is more than half the cost of every change.

Q Programming is more than half in this instance?

A No. The design of what $I$ have to do --
Q I see.
A -- as a programmer. We call that program design. In other words, I'm going to take the statement, the computerized statement, and I'm going to do this. Well, I have to write all that down, I have to get everybody to agree to it. That's more than half the cost. So that's how I came up with it.

Q And did you estimate the number of hours and then multiply it by hourly rates?

A Right.
Q Okay. And what hourly rates did you use?
A I used a blended rate between the \$32-- let's look at the page. If we look on page 4 of the final report, we have $\$ 24$ and $\$ 48$ without benefits. If we put benefits into it, we have $\$ 31$ and $\$ 62$. So I took a blended average of those two.

Q And did you just do a straight average --
A Yes.
Q -- 31 plus 62, divided by half?
A Yes. Like 47 or something. So, again, trying to be conservative, not trying to push it towards the high side or the low side.

Q So if you take $\$ 5,000$-- and I just did the math right here -- divided by the blended rate, which is actually 46.5, you get 107 hours of time to modify the invoice. That would be the low end, right?

A Yes.
Q And then you could do the same math to determine how many hours it would be to modify to get to the upper range of \$10,000?

A Right.
Q And is that how you did the math --

A Yes.
Q -- to get to these numbers?
A Yes.
Q And did you come up with the amount of hours first or did you come up with the numbers, the totals first?

A I came up with the hours, you know, just how many -- when you look at all the pieces to this and just envisioning what most companies would have to do as they figure out what they're going to do to meet this, if they have to, and then $I$ used the dollar averages.

Q Now, none of the figures in your final report or your draft reports are expressed in terms of number of hours. They're expressed in final costs.

A Right.
Q Do you have any notes or other documents that would reflect your thinking in terms of hours?

A No, I don't.
Q Okay. And I'll tell you -- I did the math sitting here -- that it would take 215 hours at the blended rate to get to $\$ 10,000$.

A Okay.
Q How did you arrive at 215 hours?
A With some technology, I'm going -- you know, with like mainframe technology or some of the older

1 technology, it takes two or three times longer to do the same thing that it does on the technology of the last couple of years, as much -- you know, there's more documentation that's automated by the system. You know, the systems are more flexible in terms of, you know, being able to figure out where you have to change a program.

Q And did you also do the 10,000 estimate in terms of outside vendor costs, as opposed to using a blended rate for internal costs?

A Let's take a look here. If we look at Exhibit 1A, my assumption, you know, based on -- my assumption is, based on the numbers I have here on page 4, that for an outsider to do the work, while they'll have more skilled people, they'll charge more because of the profit and so forth.

Q And did you use a blended rate of the external programmers?

A I believe that the blended rate would be somewhere like 150, 160, somewhere in there.

Q Okay. And how did you come up with that as the blended rate?

A Just from experience and knowing what, you know, people typically end up having to pay.

Q Okay. So what people would pay for external

1 programming is closest to 150 to 160 average?

A Yeah, somewhere in that. I mean, I don't remember how it calculates out right now. I will say that, and you can see this in my drafts, that I use the computer a lot to capture thoughts, and then I refine them. You can see things that I throw out or I typically put them at the end of the document, and so I don't, I don't write as many manual notes as I might have 15 years ago. I kind of think with the computer and kind of capture things that way and then write over them or discard them.

Q So you don't have any documents that would reflect how you did the math in terms of what blended rate you used times how many hours to get to these figures?

A No. I'm telling you how $I$ remember doing it.
Q Okay. Did you do any tests or studies to come up with the 5- to $\$ 10,000$ estimate for modifying the invoice or packing slip?

A I didn't, but as I said before, I considered those and I think my peers would consider those to be conservative numbers, and that there will be costs the companies will bear that are that or hirer, depending on the technology and the skill levels and so forth.

Q Did you refer to any literature or published

1 studies in coming up with the 5 - to 10,000 estimate?

6 "that" is?
A No.

Q And is that something you discussed with the 17 companies with whom you spoke?

A What is the "that"? Would you reword what the

Q Sure. Did you discuss your estimate of 5- to $\$ 10,000$ to modify the packing and order slip with the 17 companies with whom you spoke?

A No. I was talking to them more about process, what would you have to do if you had to do it.

Q If you could go back to Exhibit 5, which is one of your earlier draft reports, on page 7. This is the paragraph we discussed earlier that you said related to catalog sales and, as I understand it, would apply more to modifying the packing slip.

A What paragraph is it that you're looking at?
Q The first full paragraph.
A Right.
Q "Retailers we have talked to are looking at a variety of solutions and workarounds including having the sales person or Call Center rep input a short phrase message that will print on the customer order and refer the customer to the website for more details." Is that something that companies are actually doing right now?

1 question, which is, would it be more or less expensive 2 than what you've estimated in your report?

MR. SCHAEFER: Same objection.
A I don't know. I don't know that it would be acceptable.

BY MS. SCOVILLE:
Q All right. Going back to Exhibit 11, which is also an earlier draft of your report, on page 4, you initially estimated that to modify the invoice and packing slip would cost $15-$ to $\$ 20,000 . ~ I ' d ~ l i k e ~ t o ~$ know, I guess, what changed between your initial estimate and your final estimate of 5- to 10-.

A Well, first off, $I$ don't know the date of this document and where $I$ was in that thinking process. And as I said, I started out with high numbers and brought them to something that $I$ felt was conservative as I worked through it.

Q And as I understand it, you did not do any studies or tests or any other specific --

A No.
Q -- analysis in changing those numbers?
A No.
Q Going back to your full and final report -THE WITNESS: Can I ask you a question? MS. SCOVILLE: Sure. And I don't know if I'll

1 be able to answer it, but go ahead.

THE WITNESS: I think you will. Are we going to eat lunch today or are we working through lunch?

MS. SCOVILLE: I am going to need to eat lunch at some point. Do you need to take a break now? It's about 11:40.

THE WITNESS: Well, I'm just asking. I can sit here all day, all night. I have brought an energy bar. If you don't want to take a break, I may have a bite and pass it to my new friend. What would you prefer to do?

MS. SCOVILLE: I would prefer to take a short lunch. What about you, Matt, is that all right?

MR. SCHAEFER: Yeah. I think a short lunch makes sense, try to keep it on the short side. I don't know what our options are.

THE WITNESS: Go up to the Wawa.
MS. SCOVILLE: Okay. Well, let's push forward a little bit before lunch, if you don't mind.

THE WITNESS: All right.
BY MS. SCOVILLE:
Q Let's go to your final report, the next section of Exhibit A. I think it's at the bottom of your stack there.

A Okay. So we're done with this. What page?
Q All right. Let's go to the next page, which

A Well, then it would take probably a week or so, in a week's time.

Q And how did you come up with the $\$ 40$ to $\$ 60$ an hour?

A I thought it was, from my experience, a good average when you consider expensive management that's way beyond that, where they would be more in the couple hundred dollars an hour. A call center director might be in the -- they pay them anywhere from 75 - to $\$ 100,000$ a year so figure that rate. We talked about IT. So I think it represents a conservative number.

Q And did you refer to any literature or published studies in coming up with 2 - to 3,000 ?

A No.
Q And you didn't yourself do any studies or tests?

A I thought through all the things that needed to be done. I think that's doing my homework.

Q Okay. But other than thinking through the steps, you didn't do any sort of more formalized tests?

A No.
Q Did you discuss the call center costs with any of the 17 companies --

A No.
Q -- with whom you spoke?

1

A No.
Q So, again, the call center costs are based on your experience, and these are your estimates based on your experience?

A Yes.
Q Let's skip down to the second section, which is B, Customer service call center costs to answer inquiries and complaints. You estimate that an inquiry about the Colorado regulation would result in a three to four minute call. What is the three to four minute estimate based on? What data did you consider?

A I've worked with a couple hundred call centers, and I know that an average call for a customer service issue is often in that range, and I think that this will create a tremendous number, and I think I said in here 50 percent of the customers will call the call center and I think it will be a major source of complaints.

Q Okay. Before we get to the 50 percent, just sticking with the three to four minutes per call, are there any published studies or literature that would refer to the average call being three to four minutes?

A I'm sure there are, but it's just -- I'm working with call centers all the time so I have a pretty good idea of these numbers because we use -- you know, we benchmark all the time and we know what people pay and,

1 you know, we have a pretty good idea that that's an 2 average for that length of time.

Q You also give the opinion that a fully loaded cost per call is typically between $\$ 1.50$ and $\$ 2.00$ an hour, and you define "fully loaded" as being wages, management, benefits, space, telecom, et cetera. So that would include overhead, right?

A Within the call center, not within general management.

Q Sure.
A And it wasn't per hour. It's per call.
Q Oh, I'm sorry, per call. Okay. But your per call cost includes overhead, right?

A Only the management of the call center. It doesn't include the CFO, the general manager, the president, the owner, IT, accounting, any of those people, fulfillment. It just deals with managing the call center.

Q And did you refer to any particular studies or data or literature in determining that the fully loaded cost per call is typically $\$ 1.50$ to $\$ 2.00$ ?

A I used my own experience and recall of many customer studies -- many client studies that I've done of call centers.

Q But you didn't refer back to the client studies

1 that you've done or at least any particular ones in creating this opinion, right?

A No, just that I know that it's an accurate conservative number.

Q Okay. Let's go to the September 15th draft, which is Exhibit No. 10, and if you could take a look at page 6. In the middle of the page, there's an open bullet point, and in the paragraph below that it says, "Fully loaded cost per call is between $\$ 3.50$ and $\$ 4.00$. Fully loaded includes direct hourly wages, management, employee benefits, space, telecom, etc. These are industry benchmarks." How did you arrive at the $\$ 3.50$ to $\$ 4.00$ estimate?

A That has an error in it.
Q Okay. What is the error?
A That's a conservative estimate of a phone order, and the phone order in many companies includes the cost of credit authorization. So when I was kind of working through this, I realized that I had put the wrong number in.

Q Okay. So just so I understand it, the $\$ 1.50$ to $\$ 2.00$ that's in your final report is simply for a customer service call center cost, whereas the $\$ 3.50$ to $\$ 4.00$ would include credit card authorization and the order processing portion of a call?

1 A Not the order processing. The $\$ 1.50$ to $\$ 2.00$ is
2 the management and the labor for the rep and the space
3 cost and the telecom. Okay? The $\$ 3.50$ to $\$ 4.00$, what it
4 includes additionally is the cost of the credit
5 authorization step, where there's no credit authorization
6 step in just answering a call. So there was a mistake on 7 my part.

Q Okay. Back to your final report, you estimate that 50 percent of the customers will have questions about the use tax as a result of the transactional notice. How did you come up with 50 percent?

A I believe that, as I said before, this will create a lot of uncertainty in the minds of Colorado customers that have shopped with out-of-state retailers. That will generate a phone call, and we'll be explaining what it is that they should know; if they live in Colorado, this is what they're going to have to do. And I've got experience with issues that are not similar in terms of legislation, but, for example, when we make changes and we don't fully think them through and customers have their first reactions or, for example, if they're on backorder and they're on backorder more than, say, a couple of days, we get a tremendous number of inquiries when we create a problem for the customer. This will create a problem.

Q What would an average percent of calls be if an item is backordered?

A Probably 30 or 40 percent.
Q Okay. Can you think of other examples that would generate a high number of calls?

A You know, periodically, there are billing issues. For example, you read in a paper where, let's say, a big bank processor has doubled billed credit card customers. Well, that generates a tremendous -- you know, everybody, whether they have it wrong in their bill or whether they think they do because they're a cardholder, it generates a call. There are certain segments of the direct marketing public that are older customers, not myself but older customers, they will call because they think big brother is watching them; what am I buying, how do I pay this. There's probably -- well, first off, baby boomers are the largest segment of the population, and there are catalogs, especially in women's merchandise, that are fairly large where the average customer is 60 or older, and they get something that isn't worded well, isn't clear what they have to do, they're going to call. That's the easy thing to do. They're not going to call you. They're going to call us.

Q So what data did you use to reach your estimate

1 of 50 percent?

A Best judgment.
Q And did you do any tests or studies?
A No.
Q And did you refer to any published literature?
A No.
Q We do have some e-mail correspondence. I think it has already been marked Exhibit No. 3. This is your e-mail with Matt Schaefer on September 16. Point No. 6 says, "To figure number of call center calls, etc. How about if we figure 50 percent?" What was the Brann Law Firm's response to your inquiry on that point?

A I don't remember. I would say that it sounded reasonable, but I don't specifically remember.

Q Back to your final report, the next item in your transactional notice calculation is professional assistance, and you estimate that companies will need 3to $\$ 5,000$ worth of professional assistance to do the transactional notice. How did you come up with the 3- to \$5,000 number?

A Just from working through it, best judgment, experience.

Q What accounting assistance would be needed to comply with the transactional notice?

A Well, some people use their outside accountants

1 the questions. It wouldn't be in one sitting, but it 2 would be going back and looking at how they interpreted 3 what you told them and how they're going to proceed and 4 it's, I think, a conservative estimate.

Q Did you do any tests or studies yourself to determine the 3- to 5,000 amount?

A Just that I know -- no.
Q And did you refer to any literature or published studies?

A No.
Q And did you discuss this with any of the 17 companies with whom you spoke?

A No.
Q Okay. Going back to Exhibit 10, which is your September 15th draft. On page 4, you initially put the consulting and legal expertise costs at 5- to $\$ 7,000$.

A Okay. Where is -- right here.
Q It is right above No. 3.
A Okay.
Q Consulting and Legal Expertise for Compliance Costs - $\$ 5,000$ to $\$ 7,000$. How did you come up with the 5 - to \$7,000 estimate?

A Again, this was my original draft. Like some of these others, they were strawman numbers. I revised them down. I may have asked Matt what he thought as an

1 adviser, but, you know, they were a little too high.

Q And did Mr. Schaefer indicate he thought the 5- to 7 - was too high?

A I don't remember specifically. I'm just saying I think I remember that, but I'm sure if he did you'll show me an e-mail.

Q Well, $I$ don't have an e-mail.
A I don't either.
Q So that's why I'm wondering what your discussions with him were.

A Well, what $I$ do remember is when we helped two clients work on shipping and handling, I remember what that number was, and it was in that upper range and he felt -- what $I$ remember is, $I$ think that he felt that might be too high.

Q If you could look at Exhibit A. 1.
A In this --
Q In your final report. Pardon me.
A The final report.
Q Exhibit No. 1.
A Okay.
Q I just want to make sure $I$ understand. You've got Basic statutory/regulatory requirements and Necessary but not discretionary, and you've got the Totals for low end first your compliance costs (sums of above), \$10,000.

1 basic data, so it varies. You know, how accurate it is, 2 it's accurate, but if you can't recombine it with something, then what value -- you're not sometimes sure what value it has.

Q In your experience, do retailers keep this data for more than a year?

A I think most do.
Q Okay. What would be the outer limit in your experience as to how long a retailer would keep the data?

A I don't know if $I$ could answer that. I mean, I just -- you know, maybe a couple of years. As your promotional schedule changes, then the history, it changes. So, you know, unless you really plot every promotion -- and companies have hundreds of promotions. So you see the ups and downs. Big deal. What do you do with it?

Q All right. So going back to your report, just a couple more questions on the transactional notice. Still on Exhibit $A$, page 2, at the bottom of page 2 , onto page 3, you talk about on-going compliance costs, and you estimate on-going compliance annual costs of $\$ 1,500$ to \$2,000. What data did you use to reach the conclusion of $\$ 1,500$ to $\$ 2,000 ?$

A Just because this is a sensitive customer

1 service area and it is potential state regulation, that 2 companies would use a day of professional time a year to 3 make sure they were doing what the law is currently 4 because things change. If you were to get this through, 5 you may find certain parts of it are not to your suit 6 so --
$7 \quad$ Q And so the $\$ 1,500$ to $\$ 2,000$ is based on 8 approximately one day per year?

9 A Right.

10

A To review what the company is doing and to compare it to what the current regulation is.

Q And did you do any tests or studies in reaching that opinion?

A No.
Q Refer to any literature or published studies?
A No.
Q Discuss this with any of the 17 companies with whom you spoke?

A No.
Q Okay. So this is, again, based on your experience?

A Yes.
Q Okay. Underneath that, you've got -- and this

1 is back on the transactional notice -- Costs that are 2 discretionary but good business practice. Modify the 3 order processing system to calculate the sales tax 4 amount. Now, this is something that the regulations do 5 not require, right?

A That's true.
Q And is it your understanding that the regulations are actually targeted at Colorado's use

A I'm not a lawyer so $I$ don't - I mean, $I$ don't know.

Q So you did not estimate what it would cost for companies to comply with --

A No.
Q -- to estimate the use tax?
A No.
Q So you estimated what it would cost companies to give customers an estimate of their sales tax?

A Yes.
Q All right. And is your estimate based on a retailer providing an estimate of sales tax for every sale or only if a customer inquires?

A I assumed for every sale.
Q And why did you make that assumption, as opposed to providing it if a customer made an inquiry?

Q And what data did you consider in concluding that this is going to be in the 5 - to $\$ 10,000$ range to provide those estimates?

A Well, I think there are other things that come into it. You know, there may be some systems resources that you need. For example, you may not be -- we are definitely not charging Colorado sales tax so maybe you have to go to a service, Vertex or Taxware, some service and buy that. You know, maybe you have to learn more about Colorado's approach to taxation, whether it's on categories or not, as some states are. So I think that while this is good practice, I think there are some potential issues that you kind of have to play through if you're the retailer to think those things out.

Q Would a software provider like Vertex or Taxware already provide the categories of goods that would be subject to taxation?

A Yes.
Q So if a company went with an external vendor, that's not something they would have to do themselves?

A Right.
Q Of the 5 - to $\$ 10,000$ cost estimate you made in this category, what percentage of that would be attributable to some sort of external software, like Vertex or Taxware?

A I don't, I don't have an estimate there. One of the concerns $I$ have about calculating sales tax is that I don't have anyplace to put it in the system so if I wanted to refer back to it. See what I'm saying? If it's a state $I$ have nexus in and I'm calculating it, when I tell the customer the merchandise is this, the services is this, the shipping and handling is this, and the sales tax is this, I'm saving all those pieces and I'm saving the sales tax in a field. In this case, I'm not collecting it and so I don't have anyplace to put it. So I'm envisioning we're going to have to create a place to store that so that, you know, I know what I've told the customer from a customer service point of view because the next person that touches the customer when they call back, we want to know what they told them. So part of it is that. Part of it would be if we need an outside sales tax module or service.

Q Okay. Did you do any tests or studies in coming up with your 5- to $\$ 10,000$ range on this cost?

A No.
Q Did you refer to any published literature?
A No.
Q Did you discuss it with any of the 17 companies with whom you spoke?

A No.

A No.
Q Okay. Did you attempt to get quotes from Vertex or Taxware as to what they charge for their software?

A No.
Q And why not?
A I felt I wanted to create a placeholder here for, as I said this morning, a number that this represented, and I think this has a fair number of unknowns in it. I mean, companies that aren't Vertex -or users, and there's a lot of people that aren't, now we've got to buy a license. It's far more than $\$ 5,000$ or $\$ 10,000$. So it varies by company.

Q What would it cost to buy a license for Vertex or Taxware?

A Depends on the size of the company. You know, it could be 30 - or 40,000 .

Q And would 30 - or 40,000 be for a large company or a small company?

A I say a moderate sized.
Q And for a company who didn't already use Vertex or Taxware or a similar product, as I understand it, their cost for modification would be much greater than the 5- to 10,000 that you've estimated; is that right?

A I would expect so.
Q Let's take a look at Exhibit 11, if you would.

1 This is one of the earlier drafts of your report, and if 2 you would take a look at page 5. At the very bottom of this page, you estimate the cost for providing sales tax information to be $\$ 20,000$ to $\$ 25,000$. Do you see that?

A Yes.
Q How did you come up with the 20 - to 25,000 number?

A Again, as $I$ said this morning, $I$ don't know when this report was generated. My approach has been to put that number in -- put a number in early that it represented, whether you call it a strawman or a placeholder or something, and then try to improve it.

Q And what did you do between your initial estimate and your final estimate to improve the number and arrive at 5- to $10,000 ?$

A Well, what $I$ chose -- originally, I was thinking about including Vertex, and then $I$ get into, well, is it a small company, a big company, a moderate-sized company, so $I$ just chose to sidestep that issue and represent it as a true cost, a smaller level. I'm not trying to build a picture by size of company what the costs are going to be, but I think they would vary depending on the conditions.

Q For a company that already has Vertex or Taxware or a similar product, what would you estimate that their

1 cost would be to provide the sales tax information to a 2 customer?

A I would say there's still the discovery process. I would guess -- not guess, but I would think there would still be 3 - or $\$ 4,000$ of costs.

Q And what do you base the 3 - to $\$ 4,000$ on?
A A couple days work.
Q And what would need to be done in those several days?

A Well, I think the fact that there's a lot of interpretation here. I think you have to go through that discovery process. Just because somebody offers a computation and they say they can do it in 20 minutes -I'm skeptical of a lot of things vendors say, so I would want to go through that whole process and see what do I have to do, what do they have to do, and what part of this does it answer and so forth.

Q And so we've got 3- to $\$ 4,000$ for a company who already has the software to modify it.

A If the vendor's software can do it.
Q Right.
A Yeah.
Q And then we have $30-$ to $\$ 40,000$ if someone has to go out and license the software for the first time.

A Right. Yes.

Q So I'm wondering how you took those two numbers to get to 5- to 10- in the middle.

A Because I thought it was on the low end of the range, and I think it's reasonable.

Q Okay. Let's go to Exhibit B, which is the annual purchase summary.

A In the final?
Q Yes, please, in Exhibit 1. Under Subparagraph 1, the last full paragraph, it talks about there are two potential sources for the detail order information, the operational order processing system and the direct marketing system. Can you explain to me the difference between the two systems?

A Are we right here?
Q Yeah, exactly.
A Well, we talked this morning -- I think it was this morning -- that, you know, the system, the part of the system that we use for the call center to take the order, service the customer, that's what we call the operational part of it. The direct marketing is the marketing part of it, in other words, if they were using the same data, but formatted and analyzed differently for, say, the RFM. So it's the marketing versus the operations.

Q And do most retailers have both, the operational

Q All right. On page 3 of Exhibit $B$, we have Costs of Initial Systems Modifications, and you have Company internal development costs $\$ 8,000$ to $\$ 10,000$, representing 175 to 225 hours. Does that represent both computer programming and management time?

A No, just programming.
Q Just programming alone --
A Right.
Q -- would be the --
A Management time I think we included later.
Q Okay. So just the mechanics of writing the software code to separate out the Colorado purchasers in your opinion would take 175 to 225 hours?

A Right.
Q And on what data did you base that particular conclusion?

A Well, I drew out all the steps, thought about what it would typically take to do those. As I said before, I think that more than 50 percent of it is design, so I thought that was a reasonable estimate based on working with vendors for 40 years.

Q And did you do any specific tests or studies to come up with that estimate?

A No.
Q Refer to any literature or published studies?

A No.
Q Discuss that with the 17 companies with whom you spoke?

A No.
Q Have you had similar experience with clients who have attempted to create a similar report?

A All the time -- not a similar report, but create a new type of reporting system operating off these same files.

Q And is the 175 to 225 hours consistent with what you've seen for other clients?

A Yes.
Q When you've had other clients who have attempted to create a new reporting system from existing data, what kinds of reports are they trying to create?

A It can be merchandising reports, you know, take this same data and tell management, you know, what's being bought and try to combine it with other internal data. You know, we have reporting systems for finance that aren't in necessarily the financial part of the system. They want to sample this data for other purposes. So anytime you get into reporting a system like this, you have to, again, you know, define what the objectives are and do the design work and get the sign-off, and you may or may not do that, may or may not

1 proceed. Then you've got to program it and test it and 2 so forth.

Q Now, you also estimate if a company were to do this by using an external marketing or software vendor it would be $\$ 15,000$ to $\$ 20,000$, representing 100 to 135 hours. And your estimate there, does that mirror what you did for the internal development costs?

A It would be as similar as you can make it.
Q Okay. So it only includes the programming time?

A No. It would be including their design time.
Q Okay. Design and programming and testing?
A Yeah. Right.
Q And, again, this number was based on your experience?

A Right.
Q Did not perform any tests or studies?
A No.
Q Didn't refer to any literature or published studies?

A No.
Q Didn't discuss it with the 17 clients?
A No.
Q And have you had clients who have used external vendors to create reports that would be similar to the

1 report required by the Colorado regulations?

A Yes, not necessarily financial, but, again, various forms of marketing, merchandising reports.

Q And did you refer to any particular client files in creating either the internal or the external estimates?

A No. It comes from experience.
Q Would it be any different if the external vendor already had the data? So if the external vendor already had all of the data that they needed to crunch it in the right way as to create this report, would the cost be any different?

A I'm assuming that they'll have most of the data because it's marketing data that we're sending monthly or quarterly, so it's really the design of the reporting system and the controls and so forth.

Q All right. So the external programming costs of 15- to 20- estimate that the -- sorry. Let me start over.

Your external programming estimate of 15- to \$20,000 assumes that the external marketing or software vendor already has the data; is that right?

A Or most of the data, yes.
Q Okay. And the costs of these internal systems modifications are not costs that have to be repeated

1 annually, right; these are one-time costs?

A That's true.
Q Okay. And we're back on Exhibit 1, Exhibit B to your report, and under "C", you've got, Annual Costs to Produce the Annual Purchase Summary Mailing, and you've got several bullets here that factor into the annual mailing cost. The first is, "Average order in dollars many businesses have less than $\$ 100$ average order."

A The first one I have is, Size of the 12-month buyer --

Q Sorry. It's the second bullet. How do you know that the average order is less than $\$ 100$ ?

A Just from experience, I know that many businesses, more than a half are below $\$ 100$ per order.

Q Okay. And are there published studies that --
A I'm sure there are.
Q -- publish that data?
A Sorry.
Q But you didn't refer to any particular studies in forming this opinion?

A No.
Q The next bullet states that, "The number of times a customer purchases annually is often less than 2 times on average." How do you know that that is true?

A By looking at my clients' data and understanding repeat buying patterns.

Q And did you look at any particular clients' data?

A No.
Q This is based on your broader experience?
A Yes.
Q And is there published literature that would reflect the average number of customer purchases?

A I don't know. I assume there might be, but I don't know.

Q And you didn't refer to that?
A No.
Q Is it the same for both catalog and Internet retailers in terms of the average number of purchases?

A No.
Q What is the difference?
A Again, this is a generalization, but Internet shoppers are often less apt to repeat purchase. They're very opportunistic on price and so they may be more often one-time buyers than catalog.

Q And in terms of the average dollar order, does that vary between catalog and Internet retailers?

A Yes, it does.
Q What is the difference?

A It's all over the place. Many times it's less, Internet is less than catalog. Sometimes it's higher. Q Okay. And so then you used $\$ 100$ average orders, somewhere that falls in the middle?

A No. A $\$ 100$ average order is a pretty healthy order for any Internet or catalog.

Q Okay. And going back to the number of times a customer purchases annually, why did you use an estimate which, as I understand it, is more reflective of catalog retailers than Internet retailers for your opinion?

A Well, because if Internet were less than two, then I'm still conservative with what I'm telling you.

Q Okay. The final bullet point here says, "Most businesses experience that $50 \%$ of all first time buyers are opportunistic and never buy again." Is that true of both catalog and Internet retailers?

A Yes.
Q How did you arrive at the 50 percent number?
A It's a number that I've learned for 15 or more years looking at customers' marketing files and results.

Q And is that something that would be reflected in the published literature in your field?

A Possibly.
Q But you didn't rely on any published

A No.
Q -- for that number?
A No.
Q You conclude that 20 percent of Colorado purchasers will buy $\$ 500$ or more per year from a particular retailer. How do you know that?

MR. SCHAEFER: Objection. That's not what it says. It says less than 20 percent. BY MS. SCOVILLE:

Q Okay. Let me start over. You conclude that less than 20 percent of Colorado purchasers will buy $\$ 500$ or more a year from a particular retailer. How do you know that?

A Just taking the $\$ 100$ average order as being a higher than average order in direct businesses and the fact that they're going to buy two times or less on the average, they won't reach the $\$ 500$. I know looking at customers' results over the year, if you have somebody that buys \$500, you've got a really premium buyer.

Q And did you do any particular studies to determine that 20 percent is the right percentage?

MR. SCHAEFER: Same objection, but go ahead.
A Less than 20 percent. I think that's a very conservative number. I think it could easily be 10 to 15

1 because it will be a premium buyer.
2 BY MS. SCOVILLE:

Q So it could be as low as 10 percent of customers?

A Yes.
Q Okay. Did you do any studies yourself to determine what percentage of folks would buy $\$ 500$ or more?

A No. I just, as I said, know that from working with clients' results and experience.

Q And did you refer to any published literature?
A No.
Q Did you discuss that with the 17 companies with whom you spoke?

A No.
Q Is published literature available in your field that would talk about the percentage of buyers who spend more than a certain amount?

A There are just general surveys, which are hard to apply because they often take in small start-up catalogs and very large catalogs and they average things together and they end up not sure how to apply the data. So could be, but --

Q And did you try and estimate different percentages based on small start-up catalogs versus

1 larger, established retailers?
A No, because the average price point -- the average selling price point of the products determine average order. In other words, if you have -- if you look at a business that has, say, a $\$ 100$ average order, 6 you generally see -- and they're not doing a lot of price 7 promotions, you generally see that they have 1.2, 1.3 8 items on an order. Okay. So as price goes down, the 9 number -- as retail price goes down, the number of items

Q And so what you did was to create an average, then, based on all types of merchandise and all kinds of retailers, right?

A Yes, something I felt was conservative.
Q And is there any difference between catalog and Internet retailers in terms of the percentage of people who will spend a certain amount?

A I don't think there will be. I think the Internet, depending on the average order, average order value and the number of times that people buy, repeat buy, that my opinion would be that they will end up under

A Well, because when it's -- it's not a metrix that a lot of companies focus on. We're going to go back to what we said this morning. People buy software, they buy hardware. They may lease that or they may purchase that, and that has a -- when you're using it for some number of years, it has a cost per hour. And then you have a people cost, the operational cost, which we haven't delineated. You know, we may be paying somebody $\$ 25,000$ a year to run a computer system. So there's some cost per hour for the hardware, software and people, and it's going to vary by company again.

Q Okay. You go on to estimate that a marketing services bureau would charge a minimum setup charge and a cost of $\$ 2.00$ per 1,000 names processed. And I just want to see if the $\$ 200$ to $\$ 300$ is included when you reach a . 002 per piece cost or if those are two separate charges.

A It's going to vary by the marketing service bureau. I feel most of the time they're going to be separate.

Q Okay. So it's 2- to \$300, plus --
A Right.
Q -- . 002 per piece cost?
A Right.
Q Did you talk to any marketing service bureaus about what they actually charge for this kind of service

1 when you prepared this report?
A Those kinds of numbers are in quotes that we get like we talked this morning. You know, it's in some ways very commoditized. It's the number of records you're passing, things like that.

Q So these would be very standardized --
A Right. Pretty much so.
Q -- and not very subjective charges?
A They are pretty low at . 002, right?
Q Right. Plus the 2- to \$300, right?
A Right.
Q Your next bullet point talks about mailing service costs, and you have a minimum set-up cost of $\$ 100$ to $\$ 200$ bundled into the per piece cost and a variable cost for 500 to 1,000 customers mailed, and then based on your experience you expect that cost to be $\$ 1.25$ to $\$ 1.50$ per piece. And you mentioned earlier today that you had an assistant who had contacted some printing companies?

A Uh-huh.
MS. SCOVILLE: So let's mark these as exhibits.
This will be 12, and this will be 13.
(Exhibit Nos. 12 and 13 were marked for identification.)

1 BY MS. SCOVILLE: \$958.93? right?

Q Actually, let's take these in reverse order, if you don't mind, and start with Exhibit No. 13, which are some handwritten notes. And it looks like these were notes that were made by your assistant, right?

A Yes.
Q And as I read the notes relating to the Printersmark quote, that this is a price per 500 pieces,

A Yes.
Q And he quotes, basically, a total of \$400; \$45 for the envelopes, $\$ 105$ for the fliers, $\$ 90$ for the addressing, $\$ 25$ for the match mail, and postage of .27 times the 500, right?

A Yes.
Q And Printing For Less, their quote came in at

A Yes.
Q And Exhibit 12 appears to be some e-mail correspondence from your office manager, and Printing For Less, on the last page of that exhibit, has their quote,

A Yes.
Q And what they have done is, if I am reading this correctly, the $\$ 958.93$ quote would cover 750 pieces; is

1 them with what sounds to you like the same job, it's 2 often higher. So that's been my experience.

Q And is there any variation in your experience in terms of the mailing service cost based on geography across the country?

A There very well could be, but this is such a small cost compared to this total thing. I think it's reasonable. Plus, this Printing For Less is a Montana company so it's an Internet based printing company so --

Q And what about -- and, I'm sorry, Printing For Less is Montana?

A That's my understanding.
Q Okay. And what about the Printersmark, where are they from; do you know?

A They're here in Richmond, as far as I know. Yeah, it's a local number.

Q So you ultimately conclude that the average cost for the annual statement to customers will be $\$ 2$ to $\$ 3$ per customer --

A Yes.
Q -- is that right? Okay. And that includes the minimums and the set-ups?

A Yes.
Q And on what data did you base that number, other than the mailing piece?

A Well, one of the big pieces that we don't have in here is what the production run cost is going to be, and another factor is that we know from doing industrial engineering studies for a long time that to generate a piece of paper that people have to do something with, that it can be typically in a range of $\$ 2$ to $\$ 5$. So we thought that was reasonable because you can't -- without knowing the specific individual companies and what percentage -- what these four bullets on the prior page are going to yield in terms of the number of customers, the best that I think anybody can do is to say it's in this range and we think that's conservative.

Q Okay. You said based on your experience in industrial engineering, the range would be $\$ 2$ to $\$ 5$. What kinds of situations included the cost of \$2 to \$5 per customer?

A Well, it's how people use a document that a computer has produced, you know, how many people touch a document. You know, it often has to do with the number of touches. Every time you touch a document you add costs to it.

Q And is that something that is published in literature in your field?

A I'm sure it is. I don't -- you know, I can't tell you what's there.

Q But you didn't rely on any of that literature in --

A No. It's just experience.
Q And did you discuss the $\$ 2$ to $\$ 3$ per customer estimate with any of the 17 companies with whom you spoke?

A No.
Q Let's go back to your September 16th draft. I have to grab the right exhibit number here. It's Exhibit No. 9, and if you could look, please, at page 8. And I'm sorry, $I$ just told you the wrong page number. I'm sorry, it's page 6. Exhibit 9, page 6.

Under Breakdown of Annual Costs, which is underlined near the top of the page, you have, "Our estimate is that on the average it will cost $\$ 4$ to $\$ 5$ per customer disclosure with all costs." Was \$4 to \$5 your initial estimate of the per customer cost for the annual notice?

A That's my strawman, placeholder. That's what I thought it would come out.

Q Okay. And then you moved down from there?
A After I got some quotes.
Q So your estimate changed based on the quotes from the mailing houses?

A Primarily.

A It says, "The relevant systems development costs for these steps were also included in Exhibit B." So the costs are included for developing.

Q Okay. But not in the costs that you've estimated for the customer information report?

A No, no.
Q The next paragraph talks about the specifications that the Department of Revenue is going to publish for transmitting the customer information report, and you estimate that complying with the Department specifications will add $\$ 1,000$ to $\$ 3,000$ to the costs. How did you arrive at those numbers?

A Well, first off, if the Department of Revenue specifies something that retailers don't use generally as software, $I$ felt that we should recognize some kind of a placeholder. They would say we'd have to, you know, purchase a piece of software to do that or a program -you know, maybe change a series of programs that we have, but certainly we've got to respond to it electronically.

Q So those costs could be less, depending on the software specifications that the Department of Revenue releases?

A Yes.
Q Would that portion of the costs ever be zero?

A Potentially.
Q And in coming up with the 1,000 to 3,000 number, did you refer to any literature or published studies?

A No.
Q Discuss that with any of the 17 companies with whom you spoke?

A No. I used my own judgment.
Q The next paragraph indicates that, "Customer information and purchase information is protected by privacy statutes and the data is typically encrypted when sent between locations. This is not specified in the Colorado regulations and could increase costs." And I was a little bit confused about that. What would increase the costs?

A Encryption.
Q So the retailer company encrypting the data?
A Right.
Q And do the retailers already encrypt any of their data?

A There are a variety of different methods of encryption. We're dealing with something we don't know from the Department of Revenue and, you know, we don't know how to react to that until we see it.

Q Is it possible that depending on what the Department ultimately specifies that that cost could turn

1 out to be zero?

A It's a possibility.
Q The second to the last paragraph on this page says, "Companies will spend hundreds of hours of general management, marketing, call center, IT and accounting time interpreting and implementing this regulation in their company business environment and systems." And you go on to estimate that it will take between 150 and 200 hours or between \$7,500 and \$10,000, separate and apart from additional systems costs. How did you come up with the 150 to 200 hours?

A Well, as we talked about this morning, the types of people, meaning call center, marketing, fulfillment, the general management of IT, that will have to make up a committee that will determine what their company's interpretation of the regulation is, how they're going to need it, and how they are -- you know, what they're determination is for what they need to do in terms of changing what they do. I think that's a conservative estimate for the number of people and the salaries that we see people paying.

Q And so what was the hourly rate that you used here for those types of management jobs?

A Well, I don't exactly remember. We could divide it out and see, but I think you'll find it's in the

1 ballpark.

Q Well, if we divide $\$ 7,500$-- hang on, I can't use my phone, this calculator apparently. All right. If we divide $\$ 7,500$ by 150 , you have $\$ 50$ an hour.

A And that's in line with what I said with the call center training procedures. So that's pretty low when you put general management into it and so forth, so if you take the $\$ 10,000$.

Q And in determining the hourly rate, again, you did that based on your own experience; you didn't refer to any published studies?

A No.
Q And in determining the 150 to 200 hours, again, you relied on your general experience and didn't refer to published studies?

A Did not.
Q Or do any studies of your own?
A Did not.
Q Did you talk to any of the 17 companies with whom you spoke about this?

A No.
Q Did you attempt to break down, in terms of the 150 to 200 hours, how much of that would be management versus marketing versus call center versus IT?

A No, I didn't.

1 comply with the regulations; is that right?

A Yes.
Q All right. Let's go to Exhibit D. Your second bullet point on Exhibit $D$ talks about the high cost of losing customers and losing sales, and you include, "We anticipate that this statute's requirement will cause a major percentage of the customers to abandon the shopping cart or stop and call the Call Center." I think you've already given the estimate that more than -- or at least 50 percent of customers will call the call center.

A Yes.
Q Have you made an estimate of how many customers will abandon the shopping cart?

A No.
Q What would a major percentage of customers abandoning the shopping cart be?

A I would say somewhere between 25 and 50 percent.

Q And on what data do you base your conclusion that 25 to 50 percent of customers will abandon the shopping cart?

A That a high percentage of the Internet transactions are abandoned because of price or ease of use -- lack of ease of use of the site, and this is a very negative thing. You're telling the customer that

1 after the fact you're going to pay more for that product, and there's no -- you know, it's not going to build sales. It has to lose sales.

Q And are there published studies in your field that talk about the percentage of Internet transactions that are abandoned because of price or ease of use?

A Yes.
Q And did you refer to any of those?
A No. I just read them all the time and take those into account.

Q And so the 25 to 50 percent is based on your general experience then?

A Yes.
Q Did you discuss that with any of the 17
companies with whom you spoke?
A No.
Q And you haven't done any studies yourself?
A No.
Q You conclude that the regulations will cause retailers to lose customers and sales, right?

A Yes.
Q Do you have any way to quantify how much retailers will lose?

A I can't mathematically do it, but I think about how competitive today's retail environment is and if

1 somebody is going to pay -- if a customer is going to pay
2 more from my -- as an out-of-state retailer than somebody 3 in state or someone else, then the person with the same 4 product, but a different price, the lower price often 5 gets the sale.

MS. SCOVILLE: Could you read back my initial question? I'm sorry, I've already lost it.
(The question was read by the court reporter.)

BY MS. SCOVILLE:
Q So I understand that, you know, this is based on the competitive environment, but do you have any way to quantify?

A No.
Q And you haven't done any studies yourself in that area?

A No.
Q Have you discussed it with any actual retailers?

A No.
Q In your experience working with clients in your company, are there clients you've had who have implemented governmental regulations that have caused them to lose sales?

A Not that I can think, no.

