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IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

EXHIBIT

THE DIRECT MARKETING ASSOCIATION,

Plaintiff,

v. Civil Action No.: 10-CV-01546-REB-CBS

ROXY HUBER, in her capacity as Executive Director, Colorado Department of Revenue,

Defendant.

DEPOSITION OF F. CURTIS BARRY

October 19, 2010

Sandston, Virginia

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Reported by: Mary L. Rosser, RPR

- 1 total.
- 2 Q Right. All of these numbers are total one-year
- 3 buyers?
- 4 A Right.
- 5 Q So they could have millions of companies; the
- 6 larger companies may have as many as millions of one-year
- 7 buyers?
- 8 A Yes.
- 9 Q We talked about this this morning a good deal,
- 10 but just to reset the stage, as a result of your work as
- 11 a professional consultant to direct marketers, are you
- 12 familiar with the business operations and systems of
- 13 direct marketers?
- 14 A Yes, I am.
- 15 Q And are you familiar with the costs associated
- 16 with developing and modifying such systems?
- 17 A Yes, I am.
- 18 Q I think this morning, in response to questions
- 19 by Ms. Scoville, you indicated that you do about 30
- 20 projects a year?
- 21 A Yes, I do.
- 22 Q And about 40 percent of those are in the area of
- 23 systems development and modification?
- 24 A Yes, I do.
- 25 Q That's about 12 projects a year?

- 1 A Yes.
- 2 Q Has that been fairly consistent over the last
- 3 decade or so?
- 4 A It has.
- 5 Q And so if you take a 10-year history, you've
- 6 done perhaps 120 projects in the last decade involving
- 7 direct marketers' systems?
- 8 A That would be a minimum.
- 9 Q And in that work, have you had occasion to
- 10 consider the impact on systems and operations of
- 11 different requirements or objectives that direct
- 12 marketers are trying to satisfy?
- 13 A We spend a lot of time coming up with user
- 14 requirements that interpret why the system should be
- 15 changed, either submitted by the department user or the
- 16 management or, in this case, an outside entity. We
- 17 interpret that, we help companies decide how they're
- 18 going to answer that, help them look at how they design
- 19 it. Sometimes we're involved with the testing of it and
- 20 the implementation of it. And it depends on how much
- 21 help the client company wants, but it's very detailed
- 22 oriented, and we have been involved with that kind of
- 23 activity for 40 years in different companies.
- 24 Q There's been a number of references to a process
- 25 called a request for proposal or RFP. Can you explain

- 1 what an RFP process involves?
- 2 A It involves coming up with the user
- 3 requirements, putting those in a document that can be
- 4 generally put out as a bid process with multiple vendors,
- 5 so we have commonality of what we're telling the user --
- 6 excuse me, the vendors. We answer their concerns about
- 7 what it is that it's going to take to meet the
- 8 requirements. We tease out from that what the
- 9 modifications are, what the costs of implementing it are
- 10 in terms of professional services and setting up the
- 11 system in terms of the configuration, the training, and
- 12 then on the inside of the company, the user procedures,
- 13 how are they going to train the users. Most of these
- 14 systems require a total change-out of the old system, so
- 15 there's a lot of concern about making that culture change
- 16 and that systems change smoothly. And then sometimes we
- do an operational audit 30 or 60 days afterward to see if
- 18 there are additional people that need training, did the
- 19 vendor deliver what he said he was going to, are they
- 20 still outstanding, changes that are required. So we're
- 21 involved all along the process of researching, selecting,
- 22 programming, implementing systems, but it's dependent on
- 23 what the client wants us to do. We don't necessarily do
- 24 everything for everybody.
- 25 Q So you take a set of requirements and you ask

- 1 someone to make a proposal for how to, in effect, achieve
- 2 those desired objectives?
- 3 A Yes.
- 4 Q For an individual project when you put out a
- 5 request for proposal, do you send it to only one vendor
- 6 or one company?
- 7 A Rarely, rarely ever.
- 8 Q How many, typically, are asked to provide a
- 9 response to a request for proposal?
- 10 A For a big system, three or four.
- 11 Q So with regard to the 120 projects over the last
- 12 decade or so, those would have had perhaps three or four
- 13 vendor responses to a request for proposal for any
- 14 individual project?
- 15 A For that kind of a project, yes.
- 16 Q So you've probably reviewed, in your estimate,
- 17 how many requests for proposal in the last 10 years, in
- 18 regard to modifying direct marketer systems or developing
- 19 such systems?
- 20 A Well, probably half of those 120, if that's an
- 21 accurate number. We use a number in the 25-year period
- 22 that we've been involved with 300 or 400 systems projects
- 23 of varying scales. So, you know, maybe half of those
- 24 we're looking at either an RFP somebody else has sent
- 25 out, looking at the results, trying to help them make the

- 1 right decision.
- 2 O So would it be fair to say hundreds of RFPs
- 3 you've reviewed in the last --
- 4 A Of various different kinds. Some are marketing,
- 5 you know, some are order management, some are web.
- 6 Q Okay. To prepare this report, you didn't
- 7 consult any one of those specific RFP responses?
- 8 A No.
- 9 Q So you've acquired experience over the years
- 10 from having worked in this field with company systems,
- 11 both in terms of putting out bids for RFP and also
- 12 working on them internally?
- 13 A Yes.
- 14 Q You relied on that experience?
- 15 A Solely on -- pretty much on that experience.
- 16 Q Were you attempting to determine the costs of
- 17 compliance with Colorado House Bill 10-1193 and the
- 18 regulations for any particular company?
- 19 A No.
- 20 Q What was your objective?
- 21 A It was to determine what would be all the
- 22 changes in a general, big-picture way that the companies
- 23 will be required to answer, and then to come up with what
- 24 a reasonable estimate was, in terms of being
- 25 conservative, what those added costs are going to be.

- 1 Q Okay. There will be a range of companies
- 2 affected of different sizes?
- 3 A Yes.
- 4 Q And as a consequence, there will be a range of
- 5 different costs depending upon the particular
- 6 companies?
- 7 A Yes, there will.
- 8 Q Was it your effort to identify a range of costs
- 9 in that regard?
- 10 A In most cases, I have -- you have to deal with a
- 11 range of costs. I wasn't trying to come up with a
- 12 specific individual company picture, and I didn't have
- 13 the specifics of, you know, average order, repeat buyers
- 14 and so forth, so we had to deal with general
- 15 principles.
- 16 Q Were you asked to provide your opinion with
- 17 regard to the cost of compliance for companies affected
- 18 by the law?
- 19 A Yes, I was.
- 20 Q And are your opinions set forth in the expert
- 21 report of F. Curtis Barry that's marked as Exhibit 1?
- 22 A They are.
- 23 Q And are they contained in the statement of
- opinions that appears on pages 1 through 3?
- 25 A They are.

- 1 Q Do you have an opinion as to whether companies
- 2 that are required to comply with the new Colorado
- 3 statute, House Bill 101193, and the regulations that were
- 4 adopted pursuant to that law, will incur costs to satisfy
- 5 those requirements?
- 6 A I think they will have to incur significant
- 7 costs, which I have generally summarized on page 2, and
- 8 in each of the Exhibits A, B, C, and I have generalized
- 9 potential expenses in Exhibit D.
- 10 Q So you've evaluated the cost of compliance, as
- 11 you indicate, in regard to each of the broad requirements
- 12 of the new law?
- 13 A Yes.
- 14 Q And I think Ms. Scoville asked you questions
- 15 about the transactional notice requirement, the annual
- 16 purchase summary and the annual report to the
- 17 Department?
- 18 A And I have broken the report down in that way.
- 19 Q Now, with regard to the transactional notice
- 20 requirement, Ms. Scoville asked you a number of questions
- 21 about that, and turn to Exhibit A.1 of your report that's
- 22 marked as Exhibit 1. The first item with a cost figure
- 23 attached to it at the top of the page indicates Modify
- 24 the e-commerce order path, and you made a range of costs
- associated with modifying the e-commerce order path?