

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF COLORADO

Civil Action No. 14-cv-00732-BNB

SHAUN ERIC BROWN,

Plaintiff,

v.

MAYOR STEVE BACH,  
CHIEF PETER CAREY,  
SGT. MARY G. WALSH 169,  
PEACE OFFICER A. CAREY 4156,  
PEACE OFFICER S. WREN 4179, and  
UNKNOWN AGENTS, et al.,

Defendants.

---

ORDER DIRECTING PLAINTIFF TO FILE AMENDED COMPLAINT

---

Plaintiff, Shaun Eric Brown, is incarcerated at the El Paso County Criminal Justice Center in Colorado Springs, Colorado. Mr. Brown initiated this action by filing *pro se* a Prisoner Complaint (ECF No. 1) for money damages pursuant to 42 U.S.C. § 1983, as well as 28 U.S.C. § 1331 and *Bivens v. Six Unknown Named Agents of Fed. Bureau of Narcotics*, 403 U.S. 388 (1971). Mr. Brown has been granted leave to proceed pursuant to 28 U.S.C. § 1915.

Although Plaintiff identifies both § 1983 and *Bivens* as the jurisdictional bases for his claims, the Court construed the action against state officials as brought under § 1983 only. Under § 1983, a plaintiff must allege that the defendants have violated his or her rights under the Constitution and laws of the United States while they acted under color of state law. *Adickes v. S. H. Kress & Co.*, 398 U.S. 144, 150 (1970).

Mr. Brown contends Defendants Sergeant Mary C. Walsh, A. Carey, and S. Wren, the Colorado Springs police officers conducting a criminal investigation on January 10, 2013, violated his constitutional rights by falsely charging and holding him in custody for 168 days pending criminal charges allegedly filed against him by the Colorado Springs Police Department in El Paso County District Court Criminal Action No. 13CR000142. On the basis of these allegations, he asserts five claims.

As his first claim, Mr. Brown argues that Sergeant Walsh, A. Carey, and S. Wren violated his rights pursuant to *Miranda v. Arizona*, 384 U.S. 436 (1966), by their investigation of a disturbance call concerning the occupants at a Colorado Springs hotel, i.e., Plaintiff and his female friend. As his second claim, Mr. Brown contends Sergeant Walsh, A. Carey, and S. Wren violated multiple constitutional rights by conducting an improper investigation of Plaintiff's hotel room without a search warrant; filed false charges against him for unlawful distribution of a Schedule II controlled substance, a class two felony, in violation of Colo. Rev. Stat. § 18-18-405; and defamed his character. As his third claim, Mr. Brown contends that Defendants Mayor Bach and Chief Peter Carey violated multiple constitutional rights by failing to train their officers in the proper way to conduct an investigation. As his fourth claim, Mr. Brown argues that Mayor Bach and Chief Peter Carey violated multiple constitutional rights through their negligent breach of the duty of care owed to Plaintiff. As his fifth and final claim, Mr. Brown claims all Defendants violated multiple constitutional rights through their actions, i.e., Sergeant Walsh, A. Carey, and S. Wren through their conduct during the criminal investigation and Mayor Bach and Chief Peter Carey through supervisory liability. He asks this Court to set a hearing date in which his arguments may be heard.

On March 18, 2014, the Court ordered Mr. Brown to show cause within thirty days why the Prisoner Complaint should not be dismissed. In the show-cause order, the Court noted Mr. Brown appeared to be challenging his conviction and sentence in El Paso County District Court Criminal Action No. 13CR000142, and directed him to inform the Court in his response if he was challenging that conviction or a different conviction. The Court informed him that if he was challenging his conviction and sentence in No. 13CR000142, his claims for money damages were barred by the rule in *Heck v. Humphrey*, 512 U.S. 477 (1994). In *Heck*, the Supreme Court held that if a judgment for damages favorable to a prisoner in a § 1983 action necessarily would imply the invalidity of his or her criminal conviction or sentence, the § 1983 action does not arise until the conviction or sentence has been reversed on direct appeal, expunged by executive order, declared invalid by an authorized state tribunal, or called into question by the issuance of a federal habeas writ. See *Heck*, 512 U.S. at 486-87. In the Prisoner Complaint, Mr. Brown did not allege that he has invalidated his conviction or sentence pertinent to the incident at issue. The Court informed him that any claims for damages challenging the validity of his criminal conviction were barred by *Heck*.

The show-cause order also pointed out that, to the extent Mr. Brown sought to challenge his criminal conviction or obtain his release from incarceration, his sole federal remedy was a writ of habeas corpus, after he has exhausted state court remedies. See *Preiser v. Rodriguez*, 411 U.S. 475, 504 (1973). The Court informed him the merits of any habeas corpus claims asserted in this civil rights action would not be considered.

On March 26, 2014, Mr. Brown filed a response (ECF No. 11) to the show-cause

order. The Court must construe Mr. Brown's filings liberally because he is not represented by an attorney. See *Haines v. Kerner*, 404 U.S. 519, 520-21 (1972); *Hall v. Bellmon*, 935 F.2d 1106, 1110 (10th Cir. 1991). However, the Court should not be an advocate for a *pro se* litigant. See *Hall*, 935 F.2d at 1110. For the reasons stated below, Mr. Brown will be ordered to file an amended Prisoner Complaint if he wishes to pursue his claims in this action.

In his response to the show-cause order, Mr. Brown argues he is not challenging his conviction and sentence in El Paso County District Court Criminal Action No. 13CR000149, which appears to be different from El Paso County District Court Criminal Action No. 13CR000142, the case he referenced in the Prisoner Complaint. See ECF No. 1 at 5. It is not clear if Mr. Brown is attempting to argue that No. 13CR000149 has been dismissed. See ECF No. 11 at 8. Nor is it clear what conviction is the basis for Mr. Brown's current incarceration. The March 26 response fails to clarify Mr. Brown's asserted claims, making instead vague, conclusory, and rambling allegations that his constitutional rights were violated by the criminal investigation that led to his conviction and subsequent imprisonment. Mr. Brown will be ordered to file an amended Prisoner Complaint.

The amended Prisoner Complaint Mr. Brown will be directed to file must comply with the pleading requirements of Rule 8 of the Federal Rules of Civil Procedure. The twin purposes of a complaint are to give the opposing parties fair notice of the basis for the claims against them so that they may respond and to allow the court to conclude that the allegations, if proven, show that the plaintiff is entitled to relief. See *Monument Builders of Greater Kansas City, Inc. v. American Cemetery Ass'n of Kansas*, 891 F.2d

1473, 1480 (10th Cir. 1989). The requirements of Fed. R. Civ. P. 8 are designed to meet these purposes. See *TV Communications Network, Inc. v. ESPN, Inc.*, 767 F. Supp. 1062, 1069 (D. Colo. 1991), *aff'd*, 964 F.2d 1022 (10th Cir. 1992). Specifically, Rule 8(a) provides that a complaint “must contain (1) a short and plain statement of the grounds for the court’s jurisdiction, . . . (2) a short and plain statement of the claim showing that the pleader is entitled to relief; and (3) a demand for the relief sought.” The philosophy of Rule 8(a) is reinforced by Rule 8(d)(1), which provides that “[e]ach allegation must be simple, concise, and direct.” Taken together, Rules 8(a) and (d)(1) underscore the emphasis placed on clarity and brevity by the federal pleading rules. Prolix, vague, or unintelligible pleadings violate Rule 8.

Mr. Brown fails to assert his claims in a manner that is clear and concise and allows the Court and each Respondent to understand and respond to each asserted claim. Generally, Mr. Brown fails to provide “a generalized statement of the facts from which the defendant may form a responsive pleading.” *New Home Appliance Ctr., Inc., v. Thompson*, 250 F.2d 881, 883 (10th Cir. 1957). For the purposes of Rule 8(a), “[i]t is sufficient, and indeed all that is permissible, if the complaint concisely states facts upon which relief can be granted upon any legally sustainable basis.” *Id.* The general rule that *pro se* pleadings must be construed liberally has limits and “the court cannot take on the responsibility of serving as the litigant’s attorney in constructing arguments and searching the record.” *Garrett v. Selby Connor Maddux & Janer*, 425 F.3d 836, 840 (10th Cir. 2005).

Mr. Brown must present his claims in a manageable and readable format that allows the Court and the defendants to know what claims are being asserted and to be

able to respond to those claims. Mr. Brown must allege, simply and concisely, his specific claims for relief, including the specific rights that allegedly have been violated and the specific acts of each defendant that allegedly violated his rights. A long, chronological recitation of facts is not required. Nor should the Court or defendants be required to sift through Mr. Brown's verbose allegations to determine the heart of each claim.

The Prisoner Complaint also is deficient because Mr. Brown fails to allege facts that demonstrate each of the named defendants personally participated in the asserted constitutional violations. In order to state a claim in federal court, Mr. Brown "must explain what each defendant did to him or her; when the defendant did it; how the defendant's action harmed him or her; and, what specific legal right the plaintiff believes the defendant violated." *Nasious v. Two Unknown B.I.C.E. Agents*, 492 F.3d 1158, 1163 (10th Cir. 2007).

Section 1983 "provides a federal cause of action against any person who, acting under color of state law, deprives another of his federal rights." *Conn v. Gabbert*, 526 U.S. 286, 290 (1999); *see also Wyatt v. Cole*, 504 U.S. 158, 161 (1992) ("[T]he purpose of § 1983 is to deter state actors from using the badge of their authority to deprive individuals of their federally guaranteed rights and to provide relief to victims if such deterrence fails."). Therefore, Mr. Brown should name as defendants in his amended Prisoner Complaint only those persons that he contends actually violated his federal constitutional rights.

Personal participation is an essential allegation in a civil rights action. *See Bennett v. Passic*, 545 F.2d 1260, 1262-63 (10th Cir. 1976). To establish personal

participation, Mr. Brown must show that each defendant caused the deprivation of a federal right. See *Kentucky v. Graham*, 473 U.S. 159, 166 (1985). There must be an affirmative link between the alleged constitutional violation and each defendant's participation, control or direction, or failure to supervise. See *Butler v. City of Norman*, 992 F.2d 1053, 1055 (10th Cir. 1993). With respect to supervisory officials, a defendant may not be held liable for the unconstitutional conduct of his or her subordinates on a theory of respondeat superior. See *Ashcroft v. Iqbal*, 556 U.S. 662, 676 (2009).

Furthermore,

when a plaintiff sues an official under *Bivens* or § 1983 for conduct "arising from his or her superintendent responsibilities," the plaintiff must plausibly plead and eventually prove not only that the official's subordinates violated the Constitution, but that the official by virtue of his own conduct and state of mind did so as well.

See *Dodds v. Richardson*, 614 F.3d 1185, 1198 (10th Cir. 2010) (quoting *Iqbal*, 556 U.S. at 677). Therefore, in order to succeed in a § 1983 suit against a government official for conduct that arises out of his or her supervisory responsibilities, a plaintiff must allege and demonstrate that: "(1) the defendant promulgated, created, implemented or possessed responsibility for the continued operation of a policy that (2) caused the complained of constitutional harm, and (3) acted with the state of mind required to establish the alleged constitutional deprivation." *Id.* at 1199.

Mr. Brown may use fictitious names, such as "John or Jane Doe," if he does not know the real names of the individuals who allegedly violated his rights. However, if Mr. Brown uses fictitious names he must provide sufficient information about each defendant so that he or she can be identified for purposes of service.

A decision to dismiss a complaint pursuant to Rule 8 is within the trial court's sound discretion. See *Atkins v. Northwest Airlines, Inc.*, 967 F.2d 1197, 1203 (8th Cir. 1992); *Gillibeau v. City of Richmond*, 417 F.2d 426, 431 (9th Cir. 1969). The Court finds that the Prisoner Complaint does not meet the requirements of Fed. R. Civ. P. 8. Mr. Brown will be given an opportunity to cure the deficiencies by submitting an amended Prisoner Complaint that states claims clearly and concisely in compliance with Fed. R. Civ. P. 8, and alleges specific facts that demonstrate how each named defendant personally participated in the asserted constitutional violations. The Court will not consider any claims raised in separate attachments, amendments, supplements, motions, or other documents not included in the amended Prisoner Complaint. Mr. Brown is warned that, even if the Court dismisses the instant action without prejudice for failure to comply with this order, the dismissal may bar recovery if Mr. Brown seeks to refile in this Court because the two-year statute of limitations may have run on his § 1983 claims.

Accordingly, it is

ORDERED that Plaintiff, Shaun Eric Brown, file **within thirty (30) days from the date of this order** an amended Prisoner Complaint that complies with the pleading requirements of Rule 8 of the Federal Rules of Civil Procedure. It is

FURTHER ORDERED that Plaintiff shall obtain (with the assistance of his case manager or the facility's legal assistant) the Court-approved form for filing a Prisoner Complaint, along with the applicable instructions, at [www.cod.uscourts.gov](http://www.cod.uscourts.gov), and shall use the form in filing an amended Prisoner Complaint. It is



FURTHER ORDERED that, if Plaintiff fails to file an amended Prisoner Complaint as directed **within thirty days from the date of this order**, the Prisoner Complaint and action may be dismissed without further notice.

DATED April 15, 2014, at Denver, Colorado.

BY THE COURT:

s/ Boyd N. Boland  
United States Magistrate Judge