

Exhibit C

Part 1 of 2

IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF COLUMBIA

IN RE: GUANTANAMO BAY
DETAINEE LITIGATION

MS No. 08-442
Washington, DC
March 26, 2009
2:00 P.M.

TRANSCRIPT OF MOTIONS HEARING
BEFORE THE HONORABLE THOMAS F. HOGAN
UNITED STATES DISTRICT JUDGE

APPEARANCES:

For the Petitioners:

DAVID J. REMES, ESQUIRE
Appeal for Justice
1106 Noyes Drive
Silver Spring, MD 20910
(301) 588-6244
(202) 669-6508

BRIAN FOSTER, ESQUIRE
ALAN PEMBERTON, ESQUIRE
Covington & Burling
1201 Pennsylvania Avenue, NW
Washington, DC 20004

For the Government:

PAUL AHERN, ESQUIRE
TERRY HENRY, ESQUIRE
Department of Justice
20 Massachusetts Avenue, NW
Washington, DC 20530

Appearances Continued on Next Page

Appearances Continued:

For the Press Applicants: DAVID SCHULZ, ESQUIRE
Levine, Sullivan, Koch
 & Schulz, LLP
1050 Seventeenth Street, NW
Suite 800
Washington, DC 20036
(202) 508-1134

Court Reporter: Lisa M. Hand, RPR
Official Court Reporter
U.S. Courthouse, Room 6706
333 Constitution Avenue, NW
Washington, DC 20001
(202) 354-3269

Proceedings recorded by mechanical stenography; transcript
produced by computer-aided transcription

P R O C E E D I N G S

COURTROOM DEPUTY: This is In Re: The Guantanamo Bay Detainee Litigation. Miscellaneous Number 08-442. I'd ask the parties to step forward and identify themselves for the record, please.

THE COURT: All right. Let's go ahead while we're waiting for the connection to be established.

MR. AHERN: Good afternoon, Your Honor, Paul Ahern on behalf of the United States. With me at counsel table is Terry Henry.

THE COURT: Thank you.

MR. SCHULZ: Good afternoon, Your Honor. Dave Schulz, I'm here on behalf of the press applicants.

THE COURT: All right. Thank you, Mr. Schulz.

MR. REMES: Good afternoon, Your Honor. My name is David Remes, I'm here on behalf of the petitioners. With me at counsel table is Brian Foster and Alan Pemberton of Covington and Burling.

THE COURT: All right. Thank you. The Court has convened this afternoon to hear argument on the respondent's motion to confirm designation of unclassified factual returns as protected. The opposition to that and the press applicant's motion to intervene for the limited purpose of opposing this motion, and the petitioner's response to the principal motion, as well, that Mr. Remes is here to argue on

1 on behalf of petitioners.

2 As a matter of precedence, I think the press
3 application motion to intervene, which has been opposed, we
4 should address for a few minutes, and then I intend to go to
5 the merits as well. Whether the press should be permitted to
6 intervene, and if so, whether the public has a right of access
7 to these returns.

8 And the parties have addressed briefly, let us say,
9 a permissive intervention under Rule 24. And so whether or
10 not the Court should allow the press to intervene is the first
11 issue I want to talk about, as to the right of access to the
12 civil trials or civil proceedings, and what authority we have
13 on this circuit for that. And whether there's something
14 different from these habeas cases that are only found to exist
15 by the Supreme Court's decision in June of 2008 that causes
16 any concern and if national security interests are implicated
17 in allowing the press access or not, as a preliminary issue as
18 to whether or not they should be allowed to intervene.

19 The press made the motion, let me start with the
20 press on that and then we'll go to the merits in a minute.

21 MR. SCHULZ: Thank you, Judge. On the basic
22 question of whether there's a right to intervene or whether
23 intervention is the proper procedure here, I think it's quite
24 clear in the case law that intervention in an ongoing action
25 is the way that the press or any member of the public is

1 allowed to assert their rights under both the Constitution and
2 the common law to have access to court records. And that's
3 what the press is asserting here.

4 The Government objects to the intervention itself,
5 but really their arguments merge kind of to the merits of
6 the -- and with the procedure. I think as a preliminary
7 matter there is no doubt that Rule 24 is the proper procedure
8 here. We've cited several cases both within this circuit and
9 out dealing with civil cases.

10 THE COURT: You agree it would be a permissive
11 intervention?

12 MR. SCHULZ: I'm not sure, and actually -- some of
13 the cases we cite -- I think the EEOC case does deal with it
14 as permissive intervention. But I think it would also qualify
15 under 24(a), a theory that the right that we're asserting here
16 is so inextricably wound up with the underlying proceeding
17 that it couldn't be resolved outside of this proceeding.

18 But under either branch of Rule 24, the issue is,
19 is Rule 24 the proper procedure? I think it is. And then we
20 move on to the next question of: What's the nature of the
21 right we're asserting and do we have that right? But I think
22 we have the right to be heard and that the intervention to
23 allow us to participate in the proceedings should be granted.

24 THE COURT: Is it within my discretion, if it's
25 permissive intervention, if I decide that your participating

1 in these cases -- these very unusual cases, would delay or
2 hinder their progress to disallow the intervention but allow
3 you to proceed as amicus.

4 MR. SCHULZ: Well, I don't think that would be the
5 proper procedure. Our primary goal is to assert the rights
6 that the press has to inspect records here. We don't intend
7 to participate in any of the merits of things -- we don't --
8 if there's discovery. We're not asking to become a party here
9 to participate. But what we're asserting is that the records
10 that get filed in this proceeding, we're not just talking
11 about any records.

12 These are records where the Government is offering
13 up its reasons for holding these detainees, many of which have
14 been held for six years without charge, and they are
15 submitting them to a court. And under the rules of the United
16 States and the way things work here, the public has a right to
17 see those records unless the Government makes a showing, as
18 the reasons to withhold information, and --

19 THE COURT: Is there a D.C. Circuit case, if these
20 are civil matters, the right to come into these cases?

21 MR. SCHULZ: There's not a D.C. Circuit case
22 dealing with the civil issue. The D.C. Circuit has never said
23 that there's no right in a civil matter, contrary.

24 THE COURT: Or that there is a right?

25 MR. SCHULZ: Or that there is. But every single

1 circuit that's looked at this issue, and I'm not aware of a
2 district court decision going the other way. If you look at
3 our brief, these cases haven't even been litigated since the
4 late 80s, it's so well-settled. It was an issue when the
5 nature of the right was first being resolved by the Supreme
6 Court, but no one has even raised this in the last 20 years.

7 And there's a legion of cases all across the
8 country where the press has asserted rights to information
9 filed with public courts in civil proceedings and have been
10 allowed to assert those rights.

11 THE COURT: What cases did you have as to the
12 special class of cases, these habeas cases, as to any decision
13 of law that you have a right to intervene or that you have a
14 permissive intervention that could be --

15 MR. SCHULZ: I'm not aware that we have a civil
16 case where permissive intervention has been allowed. We cite
17 several cases in our reply memorandum on Page 3 and 4. I'm
18 sorry, I take it back. Where they have been held subject to
19 the right of access. Some of those are treated as a common
20 law right and some apply the First Amendment standard without
21 being clear about the right.

22 But we found I think in three cases in different
23 jurisdictions, one from Ohio and from New York -- two from New
24 York, one from California. And in every one of those the
25 Court found there was a right of access. There's not a single

1 case that the Government has come up with on the other side
2 saying that there's no right of access, and it wouldn't make
3 sense under either the logic and history prong or analysis
4 that the Supreme Court has said that should be applied or
5 under the reasonably related standard that the 2nd Circuit and
6 others have applied.

7 There's a right of access to the records in this
8 case, which are the fundamental evidentiary basis on which the
9 rulings of this court will be made for the public to see
10 those, again, unless the Government makes a showing. Now,
11 we're not -- as we're clear in our motion, we're not arguing
12 at this point about classified information. The Government
13 has said they're redacting this stuff. We're not here saying
14 we're insisting on saying that. But what we are saying is
15 that when the Government prepares, as it's required to do
16 under the protective order, unclassified returns, that the
17 public has a right to see those returns when they are filed
18 with the Court --

19 THE COURT: That's getting to the merits. Let me
20 go back for a minute to the intervention. If you're allow to
21 intervene in this case that I have as an overall
22 governance-type matter as opposed to individual ones. Does
23 that then open the door for you to intervene in each case for
24 each judge as you wish to see records that you think should be
25 public that have been protected under the order?

1 MR. SCHULZ: I would assume that that wouldn't be
2 necessary. That the whole point of having this Case
3 Management Order is to set the procedures that will be
4 followed. What we're looking for, Judge, is not so much the
5 stamp of approval saying we can intervene, but we're looking
6 for a ruling from this Court that says the public has a right
7 to look at these records unless the Government makes a
8 showing, and to be heard on that. And intervention, as they
9 say, is consistently the procedure that courts have followed.

10 THE COURT: Some suggestion that these habeas
11 cases -- I thought you had made in your application -- have an
12 overlay of criminal with them.

13 MR. SCHULZ: Yes, Judge, that was to respond to a
14 point that the Government was making which it has no
15 foundation in the case law that there is no right of access
16 outside of criminal proceedings, and therefore, they say no
17 right of access in these habeas petitions.

18 We show in our papers both that that premise --
19 that there's no right of access outside of criminal laws is
20 fundamentally wrong. It has been rejected by every court that
21 has addressed it, and it's inconsistent with what the Supreme
22 Court said in the very first case, Richmond Newspaper. So
23 that premise is wrong.

24 And then we go on to say that even if it had some
25 merit, if you were going to look at this as to whether it was

1 civil or criminal, this is really more like a criminal case
2 than a civil case, so all the policy reasons would apply here
3 for allowing public access.

4 THE COURT: Well, obviously, they always have been
5 historically treated as civil regardless of some of the
6 overlays, even though many of these cases historically arose
7 from criminal prosecutions.

8 MR. SCHULZ: And that point is not critical to our
9 position.

10 THE COURT: What is the distinction, if you're
11 allowed to file an amicus brief, and I consider your arguments
12 substantively as opposed to allowing you to intervene and
13 establishing a precedent where you can potentially intervene
14 in each of these cases individually.

15 MR. SCHULZ: Judge, I can think of at list one in
16 particular, and that is the right of the press to appeal a
17 decision denying the access right. If this Court were to
18 review these records, and say, no public right. We have a
19 right to appeal that. As an amicus, it would be difficult to
20 assert that. We'd be forced to proceed by mandamus or some
21 other way.

22 But I think, again, that amicus isn't really
23 intended to be a procedure to allow people to assert their own
24 rights in a litigation. We're not here to advise the Court on
25 what we think should be done with respect to the parties'

1 rights here. We are asserting the press's rights and the
2 public right, which is independent of the rights of the
3 parties.

4 THE COURT: All right. Let me talk to the
5 government just on the intervention motion for a minute before
6 we get back on the merits.

7 MR. SCHULZ: Okay.

8 THE COURT: Thank you, sir.

9 MR. AHERN: Thank you. Good afternoon, Your Honor.
10 The Court has raised a question about the nature of these
11 proceedings, and I think there is no question these matters
12 are unprecedented. At best, the right for a detainee held in
13 military custody at a time of armed conflict to challenge his
14 detention and habeas, at best, has only been recognized since
15 2004 in Rasul.

16 And even then, the right that is at issue here --
17 the constitutional right to habeas has only been at issue
18 since last summer. The Court is properly concerned with the
19 novel nature of these cases. There is no direct analogue.
20 They are not criminal cases, they are not necessarily civil
21 cases either. They are sui generis.

22 THE COURT: But if you look upon these as sui
23 generis but having historically an overlay of -- been
24 nominated as civil cases, there are circuits, although this
25 one hasn't specifically ruled, allowing or recognizing that

1 there is a First Amendment right to review civil litigation
2 papers.

3 MR. AHERN: The precedent in this circuit, Your
4 Honor, is crystal clear, and it comes from Center for National
5 Security Studies, where the D.C. Circuit said, I quote:
6 Neither the Supreme Court nor this Court has applied the
7 Richmond Newspaper's test outside the context of criminal
8 judicial proceedings or the transcripts of such proceedings.

9 And that makes eminent sense because the courts
10 test -- the Supreme Court's test laid out in Free Press
11 Enterprises has to do with the historical nature of access to
12 criminal trials and the proceedings surrounding criminal
13 trials.

14 THE COURT: Is there any doubt that these cases
15 have become some of the most notable in recent court matters,
16 the public interest and the press interest in these cases?

17 MR. AHERN: Noteworthiness, Your Honor, is not the
18 test. And to import noteworthiness into some kind of
19 historical practice I think misapprehends what the Supreme
20 Court's test is, and it misapprehends the limited right to
21 intervene or the limited attachment of the First Amendment
22 right to proceedings like this.

23 Even if you look at the Press Enterprises test, the
24 two-part test, whether the place and the process have
25 historically been open to press and public, I think clearly --

1 habeas cases in a time of armed conflict, there is no
2 historical precedent for that, and clearly that prong is not
3 met.

4 But the second prong is whether the public access
5 plays a significant positive role in the functioning of the
6 particular process. That interest is marginal in this case.
7 Given that most of the proceedings involved here, as the Court
8 is aware, are necessarily closed, they involve classified
9 information. There's no reason why the check of public access
10 to these particular documents at this time would positively
11 affect the functioning of the judicial process.

12 And, indeed, I don't want to get too far into the
13 merits, but the Government is not -- we are not asking to
14 permanently keep from the public record the information that
15 is publicly releasable from these returns or from any other
16 pleading that is filed in these cases. We're simply asking
17 the Court to take account of the unique practical and
18 procedural problems in these cases and to delay the time for
19 filing those on the public record.

20 THE COURT: Yeah, that gets a little bit more to
21 the merits. Let me ask you this. Hasn't our circuit
22 interpreted Rule 24(b) to permit third parties to seek
23 information sealed by a protective order, challenge that
24 protective order in civil cases?

25 MR. AHERN: Your Honor, again, I come back to the

1 unprecedented nature of these cases. The civil rules, I would
2 argue, do not apply to these cases, except by analogy. The
3 analogy to allow a party affected by the protective order I
4 suppose would be a valid analogy, but I don't think you can
5 draw a straight -- you can import straight the Rules of Civil
6 Procedure into these proceedings.

7 And for all of these reasons that we've been
8 discussing, there just simply is no right to intervene in
9 these cases. And I would also note that even under the
10 Supreme Court's precedent, the right to intervene or the First
11 Amendment right that attaches to proceedings, it is a
12 qualified right, necessarily so. It's trumped by other
13 interests.

14 For example, the right of a criminal defendant to
15 avoid unnecessary publicity or prejudicial publicity.
16 Certainly concerns of national security and other interests
17 which we have laid out in our papers are valid concerns in
18 this case. And we are proposing to the Court a narrow
19 tailoring to address any prejudice that the press applicants
20 think that they might encounter. Because, again, we're not
21 asking to permanently seal these records, we're simply asking
22 for a delay in releasing publicly fileable information to the
23 public.

24 THE COURT: Again, I think I'll get to that as we
25 go into the merits argument in a few minutes with the

1 petitioners and the press, as I may allow them to argue. The
2 cases that the defendants -- I'm sorry, that the potential
3 interveners have cited, one is the Pyramid company out of the
4 Second Circuit, specifically recognizing a right to civil
5 proceedings, it's a 2006 case.

6 Why wouldn't I think if our circuit was presented
7 with similar factors they would come to that conclusion. The
8 Third Circuit has an earlier case, 1984. The Sixth Circuit,
9 one in 1983. Why wouldn't three circuits be convincing?

10 MR. AHERN: Your Honor, the Center for National
11 Security Studies is only since 2003, it's not a case of
12 vintage, it's recent, it's precedent in this circuit. And
13 most of the cases that the petitioners cite, indeed these do
14 have a criminal overlay to them. Whether another circuit has
15 recognized a First Amendment right attaching to habeas
16 proceedings, let's say, that come out of an underlying
17 criminal proceeding, that would still be consistent with what
18 the D.C. Circuit has said, and it would not be consistent with
19 allowing intervention in these cases, which do not have a
20 criminal overlay.

21 THE COURT: Well, you're saying these cases, the
22 detainee cases do not have a criminal overlay?

23 MR. AHERN: I'm saying they are not criminal
24 proceedings, Your Honor. There's no historical basis for
25 seeing them as criminal proceedings. These are individuals

1 who are detained by the military during a time of armed
2 conflict. The question before the Court is not -- or before
3 the jury, I guess in the criminal context, is not whether
4 beyond a reasonable doubt they have committed a criminal
5 offense. It is, as the Court is aware, a much different
6 standard, and these proceedings, therefore, are much different
7 than habeas proceedings that review the procedural or the
8 constitutional efficacy of a criminal trial.

9 THE COURT: All right. Thank you, Mr. Ahern. Let
10 me ask the press just a couple more questions on this and then
11 we're going to move along.

12 MR. SCHULZ: Yes. And, actually, if I could reply
13 to just a couple of points?

14 THE COURT: All right.

15 MR. SCHULZ: Me first?

16 THE COURT: Go ahead.

17 MR. SCHULZ: There were just two that I wanted to
18 underscore because -- we just heard from the Government,
19 again, citing this National -- Center for National Security
20 Studies case, that case absolutely, 100 percent, does not hold
21 that the right does not exist in civil proceedings. They're
22 citing to dicta -- that was a case, it was a FOIA case, where
23 the applicants were essentially arguing that executive branch
24 documents held by the Justice Department could arguably be
25 within the First Amendment right. And this Court quite fairly

1 said, you know, no one has ever extended it that far and we're
2 not going to.

3 The other case they cite, another case, was arguing
4 that there was a First Amendment right of access to soldiers
5 on the battlefield. Again, the Court said, you know, that's
6 not what this right is about, this Supreme Court hasn't
7 applied it in those. It did not address the question of
8 whether it would apply in a civil context, it certainly didn't
9 hold that, and every circuit -- we cite the Seventh Circuit,
10 the Fourth Circuit, the Third Circuit, the Second Circuit --

11 THE COURT: Slow down.

12 MR. SCHULZ: I'm sorry. Everyone has said that it
13 applies. The second point, and it's related because it goes
14 to this civil/criminal distinction and why it doesn't really
15 make sense. We just heard the Government say that the nature
16 of these proceedings are kind of unique. Well, it's true that
17 the subject matter is unique, it's not true that the nature of
18 this proceeding is unique.

19 This is an Article III court holding evidentiary
20 hearings in habeas petitions which have existed as long as the
21 republic has existed. The Government continuously confuses
22 the question of whether the right can be overcome because of
23 unique circumstances, national security needs, over whether
24 the right exists. And under the logic and policy analysis,
25 the history and policy analysis that the Supreme Court said

1 applies, it quite clearly does.

2 The right applies any time in an evidentiary
3 hearing. The power of the United States is being adjudicated
4 to an individual in a proceeding before a neutral arbitrator
5 where you're following the rules of evidence. The question
6 the Supreme Court said is: Does the right of public access
7 further those proceedings? And clearly it does, for all the
8 reasons that cite in criminal cases it applies here.

9 THE COURT: Let me follow up with that last thought
10 of yours. Obviously, the Guantanamo habeas proceedings are
11 sui generis, they were first -- or found exist in 2008 by the
12 Supreme Court.

13 MR. SCHULZ: Sure. The subject matter is --

14 THE COURT: We're talking less than a year that
15 this right to exist, there's no tradition of public access
16 historically to this particular type of proceeding that didn't
17 exist before. We never before had enemy combatants, except
18 the Government's terminology at war with the United States
19 have been found to have constitutional rights of habeas
20 corpus. It's the first time this has happened.

21 MR. SCHULZ: Here is where I think we would see it
22 a little different, Judge. If Congress today, which is
23 dealing with this financial meltdown, passes a law, and says,
24 we're going to create some new financial crimes that never
25 existed before. It's going to be a crime the take a bonus

1 from federal tax money or something -- I'm sorry.

2 No one would say in a criminal prosecution under
3 this new law because this was never a liability before, this
4 is a new theory, it's a new law, we have to start all over and
5 decide whether the right of access applies. The issue is,
6 what is the type of proceeding that is going on here?

7 This is a habeas proceeding just like other habeas
8 proceedings, granted it deals with different subject matter,
9 potentially different levels of liability, but the nature of
10 the proceeding is fundamentally the same. And because of
11 that, for all the reasons that the constitution requires
12 criminal proceedings to be open, it requires this type of
13 proceeding to be open, subject to the Court's ability to close
14 it where necessary.

15 But at a fundamental level, the right of access
16 exists and it should be recognized, and then we should be
17 arguing about the scope of it. Because the third point, I
18 want to make quickly, is we just heard the Government again
19 quote about that there's no --

20 THE COURT: Slow down.

21 MR. SCHULZ: -- no public purpose served by letting
22 the press and the public come in to hear classified
23 information. That's not what we're talking about, they keep
24 changing the issue. The issue is, the public has a right to
25 know what's going on in these proceedings to the extent that

1 it can possibly be made known where national security requires
2 some closure, the Court has full power to do that. But the
3 Government has an obligation to make a showing, which they're
4 not making here. I don't want to get into the merits, but
5 this is the third time in three years they've been before a
6 court essentially saying, let us decide what will become
7 public and when it will become public.

8 THE COURT: Again, getting to the merits. The
9 benefit of public access is what you're arguing that they
10 should have the light of day shed upon them, et cetera. Is
11 that minimized by the Government saying that they will have
12 access to declassified returns eventually when they're filed?

13 MR. SCHULZ: It's minimized but --

14 THE COURT: Intervention is not necessary.

15 MR. SCHULZ: It's minimized, but I think, Judge,
16 under the proper analysis the question -- it says the
17 Government made a showing to justify withholding this
18 information now, and even if they have, and we would dispute
19 that they have, is it -- they say narrowly tailored because
20 some day we'll get to it. That is absolutely not sufficient.
21 There should be some time limits imposed.

22 When the Court of Appeals had Parhat and they were
23 making these same arguments about, we don't have to designate
24 this stuff, they said get it done in 30 days. When this Court
25 entered it's protective order -- I mean it's Case Management

1 Order, it said that unclassified returns should be filed in 14
2 days. We've been here for three months litigating this motion
3 and they still haven't made one available to the public. So,
4 it is absolutely not narrowly tailored and not sufficient for
5 the Government to say some day we'll give this out.

6 THE COURT: Do I look upon the issue as to whether
7 or not you should be allowed to intervene as to potential harm
8 to national security, or do I only look upon that if I let you
9 intervene and argue about the merits?

10 MR. SCHULZ: Again, I think that confuses the
11 merits with the intervention right. I think we have a right
12 to intervene. If the Government wants to make the case that
13 national security justifies the breadth of closure that they
14 want to assert here, we can argue about that. But that's not
15 a reason to keep it out. I think that's a fundamental -- and
16 I just would comment on this. They cite to the Third Circuit
17 case.

18 The Third Circuit and the Sixth Circuit reach
19 different conclusions about the right of access in two cases
20 raising the same issue, which was a different issues, just to
21 underscore, than here. The issue in those cases was whether
22 the right of access extends to an executive branch proceeding,
23 a deportation hearing conducted by the Department of Justice,
24 not an Article III case. They reached opposite conclusions.

25 But even if you read the Third Circuit opinion by

1 Chief Judge Becker, I think there is a confusion there that
2 the Court would understand. He purports to say at the
3 beginning of his opinion that the issue before the Court is
4 whether the right of access exists in these deportation
5 hearings, then mistakenly brings in this notion of, well,
6 these all deal with potential terrorists, and therefore, we
7 have special concerns.

8 But then his holding is, the right of access
9 doesn't exist where you have these special proceedings
10 involving terrorists. So, he doesn't even really match up
11 where he said he was starting. He seems to really be saying
12 that the right -- that applying the standard that would apply,
13 assuming the right exists, the Government has met its burden
14 here. So, I think there's just a confusion there.

15 The other thing to underscore about both of those
16 cases is that both the Third Circuit and the Sixth Circuit,
17 while they reached different decisions on the merits in an
18 Article II proceeding, they both held that the press -- the
19 press in those cases had a right to intervene and had a right
20 to be heard. So, on the intervention question, neither of
21 those is consistent with what the Government is arguing here.

22 THE COURT: All right. Thank you. The Court's
23 going to do as follows as to this press applicant's motion to
24 intervene for the limited purpose of opposing the Government's
25 motion to confirm designation of unclassified factual returns

1 as protected. It will issue a brief oral opinion at this time
2 so we can proceed with this litigation, accepting the press at
3 their word that it's for the limited purpose of opposing the
4 Government's motion.

5 They acknowledged, however, that they wish to be
6 able to be in a position to appeal as a party of interest.
7 But that it would not mean that they would be, by this ruling,
8 if I grant their request, as a permissive intervener
9 intervening in every case -- individual case, or be allowed to
10 intervene automatically in every case.

11 The parties hadn't expressly discussed at length in
12 their pleadings, Rule 24(b)(1), but it gives the Court the
13 authority under the rule to permit anyone to intervene who has
14 a claim or a defense that shares the main action or question
15 of common -- common question of law or fact, but that has been
16 interpreted to permit third parties to seek information for
17 use besides litigation in our circuit.

18 The circuit has specifically said that people can
19 intervene for the purpose of seeking access to materials that
20 have been shielded from public view by seal or by a protective
21 order. And one of the cases: In Re: Vitamins Antitrust
22 Litigation by District of Columbia -- it's a District Court
23 case by Hogan, J. The test, really looking for permissive
24 intervention, is the grounds that they have to intervene the
25 subject matter jurisdiction as timely, and that they have a

1 common cause of the main action, in essence, a very
2 flexible -- according to the circuit. And have recognized a
3 right for third parties, that I said, to intervene, to obtain
4 information that is sealed or contained in a protective order.

5 Really, the press is asking the Court not to extend
6 authority to the Government to seal these records further. In
7 other words, questioning the protective order, which I think
8 is a requirement that the circuit has set forth, and that has
9 been recognized, as I said, in other cases to challenge a
10 protective order by third parties is appropriate.

11 It seems that timeliness is not an issue as one of
12 the other factors because this has not yet been decided.
13 There's still ongoing matters. We're still in a discovery
14 phase, in essence, in many of these Guantanamo cases.
15 Certainly, a qualifying common question in that -- the issues
16 regarding the protective order and what can be sealed or not.

17 So, the Court's going to rule, just as a
18 preliminary matter on the issue of permissive intervention,
19 it's going to grant the press's application for a limited
20 purpose as indicated to oppose the Government's motion to
21 confirm designation of unclassified fact returns as protected
22 so that they may be heard as to this overall issue.

23 It does not recognize the press's authority to
24 intervene in any particular case. And it's within this
25 Court's discretion to grant such an intervention, so I'll

1 allow the press to become involved as to that extent. I think
2 there's a minimum prejudice to the Government in the
3 continuation of these cases. It really affects not any
4 substantive hearings that are ongoing, but really acts as to
5 these unclassified returns, and would not, I hope, open the
6 door to delay by subsidiary litigation with each judge that
7 has these individual cases.

8 So, in granting that motion then we'll go to the
9 merits of the Government's motion to confirm designation of
10 unclassified factual returns as protected. In other words, as
11 a class, until such time as they are declassified, as I
12 understand the Government's position, to allow
13 declassification review, and then make the factual returns
14 public, but not until then because of national security
15 concerns contained in the unclassified versions.

16 And for clarity sake, as I understand -- the
17 Government can correct me -- unclassified factual returns done
18 at the request of the Court in its order -- Case Management
19 Order, does not mean the factual returns are declassified.
20 Unclassified is a term of art meaning that they have been
21 redacted to some extent, but made available to the counsel for
22 the petitioners under the restriction of the protective order
23 to be used in the prosecution of their habeas cases, as may be
24 appropriate, again, under the terms of the protective order,
25 which such individuals are cleared to receive them, et cetera.

1 That does not mean they are declassified for public
2 consumption, there's a distinction that people sometimes miss.
3 Declassification means they have to go through all the
4 relevant agencies line by line and be declassified in part and
5 then other parts may not be. And once they are declassified,
6 presumably, and the Government has to answer this for the
7 Court eventually, that they will not be protected and remain
8 under seal.

9 So, with that background, let me hear from the
10 Government as to their motion to designate every unclassified
11 return as protected because they may inadvertently disclose
12 classified information, some returns, or as a group may cause
13 national security injury because of the reviews that can be
14 made by others who would understand what these unclassified
15 returns reveal of the Government's investigation of these
16 matters.

17 MR. AHERN: Thank you, Your Honor. As we stated
18 before, the Government recognizes that it has an obligation to
19 release the publicly releasable information in the returns,
20 information in other pleadings, indeed, information in the
21 Court's orders that are classified at some point on the public
22 docket to the extent that it can be publicly releasable.

23 The question before this Court is simply how to
24 prioritize competing rights and interests in light of limited
25 professional resources in the national security agencies,

1 given the magnitude and the complexity of the task and still
2 give full effect to the Supreme Court's mandates in Boumediene
3 and Hamdi.

4 This Court has already mentioned the unprecedented
5 nature of these proceedings, the novelty of them. Indeed, the
6 Court and the Government right now are in the process of
7 trying to organize and litigate almost 200 cases proceeding
8 simultaneously on the basis of information that is, in large
9 part, classified, and was produced for a purpose entirely
10 separate from the judicial function and the litigation that
11 we're engaged in now.

12 We laid out in the pleadings some of our concerns
13 with the precipitous release of these unclassified returns to
14 the public or broader dissemination than allowed under the
15 protective order, and I will talk about that in a second. But
16 before I do that, I think it's helpful to the Court to
17 understand what the national security agencies are doing right
18 now, what they're involved in.

19 As the Court noted a few minutes ago, across most
20 of the merits judges in this court, about 150 cases in active
21 litigation simultaneously, all of them are proceeding through
22 discovery right now. We're litigating motions to compel based
23 on various interpretations of this Court's CMO, Section I.E.1.
24 We're also litigating separately a number -- scores of
25 requests for good cause discovery under I.E.2. The merits

1 judges have begun ruling on those discovery motions. We have
2 orders requiring us to produce discovery.

3 When a court in these scores of cases orders us to
4 produce some discovery, the national security agencies then
5 are engaged in a process of searching for the information. As
6 the Court is well-aware, it goes through a clearance process
7 that is burdensome that must consider national security
8 implications, the format that the information may be released
9 in, what information is not responsive and needs to be taken
10 out, and how the information can then be presented in a form
11 as required.

12 Thousands of documents right now have either been
13 produced in discovery or are in the process of being produced.
14 In addition to that, separately, the Government recognized,
15 and certainly the petitioners I think will confirm this, that
16 the unclassified returns for reasons that the Court pointed
17 out are not particularly helpful in an individual case. They
18 are heavily redacted. And as a result we all recognized that
19 there needed to be some kind of a product to give to the
20 petitioner in these cases the most information that he could
21 possibly have in order to challenge his detention.

22 So, as a result, we have been engaged in an effort
23 of declassifying information in the factual returns based
24 on -- it varies among the different merits judges, but
25 generally based on priority requests from counsel, which are

1 then prioritized based on their visits to Guantanamo to see
2 their client or the impending nature of a merits proceeding.
3 The information that is requested to be declassified -- it is
4 then processed in this very burdensome line by line review,
5 the multiagency process, specifically, for the detainee's eyes
6 only. So that the distribution is limited, the dissemination
7 is limited.

8 And in that manner those documents constitute the
9 absolute most information that could be released to the
10 detainee you allow him to challenge his detention. In that
11 process we also have thousands of documents that have either
12 already been processed or are in the clearance process right
13 now. So, the magnitude of that task is enormous.

14 Beyond that, we recognize that there is a need and
15 we have received requests from counsel to produce declassified
16 versions of these documents so that they can share more
17 information with witnesses and experts. And the national
18 security calculus involved in declassifying the document for
19 that purpose because it is being disseminated to a broader
20 audience is different, so the versions that are produced are
21 different. But all of this is with the goal of presenting the
22 detainees with the most information that they can have in
23 order to challenge their detention.

24 In addition, we are separately, apart from this,
25 also prioritizing requests to declassify documents that are

1 not in the return. These are documents that are produced as
2 part of the discovery and they may have been produced as
3 exculpatory under the CMO, that's a separate process. And,
4 again, you add all this up and we're talking about thousands
5 of documents in the process.

6 Also, we're processing new factual returns, as the
7 Court is aware, we still have some returns to do. We're
8 creating unclassified returns for those newly filed factual
9 returns that will be filed. And, also, we are now processing
10 requests from the individual merits judges to declassify other
11 pleadings that are filed in a secret format, and to declassify
12 some of the orders that are issued in these cases that are in
13 the secret format.

14 And the bottom line is, all of this, the thousands
15 of documents, the searches that are going on right now
16 simultaneously across all of the 150 cases that are in
17 litigation, the responsibility for doing that by and large
18 generally in the agencies, it all falls on the same shoulders.
19 It is the same professionals, the same individuals who cannot
20 be created overnight, who are classification authority
21 specialists who deal with this who are responsible for all of
22 these things in the habeas proceedings as well as processing
23 similar requests that come up, for example, in CIPA
24 litigation, regular criminal cases. So, on top of their
25 normal plate they have this incredibly burdensome task.