IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

| IN RE: |) | Misc. No. 08-442 (TFH) |
|---------------------------------------|---|-----------------------------------|
| GUANTANAMO BAY DETAINEE LITIGATION |) | Civil Action No. 05-CV-2386 (RBW) |

RESPONDENTS' OPPOSITION TO PETITIONER'S MOTION TO LIFT ABEYANCE OF MOTION FOR PRELIMINARY INJUNCTION

PRELIMINARY STATEMENT

Petitioner El Falesteny's Motion to Reconsider and Modify Order Holding in Abeyance his Motion for a Preliminary Injunction (dkt. no. 538) should be denied, because the Court's decision to defer proceedings on petitioner's claims under the Third Geneva Convention was well within the bounds of the Court's discretion to manage the course of proceedings in this case. Indeed, because petitioner's Geneva Convention claims are essentially merits issues, it is prudent and appropriate for the Court to hold petitioner's Geneva Convention motion in abeyance while the Court resolves the preliminary and procedural issues and common substantive issues implicated in the many Guantanamo detainee cases currently before the Court.

BACKGROUND

On June 2, 2008, petitioner filed a motion for preliminary injunction seeking an order compelling respondents to "treat Petitioner Maher El Falesteny (ISN 519) as a Prisoner of War" during the pendency of his habeas corpus action. Mot. for Prelim. Inj. Ordering Resp'ts to Cease Violations of the Geneva Conventions and to Treat Pet'r El Falesteny as a Prisoner of War Attach. (dkt. no. 446) (proposed order). Although petitioner did not clearly identify specific acts the Court should restrain or compel, it appeared that petitioner was principally seeking relief related to two matters: the conditions of El Falesteny's confinement and the substantive law that

should be applied to the disposition of his claims. <u>See</u> Mot. for Prelim. Inj. at 6–7 (conditions of confinement); Mot. for Prelim. Inj. at 8–12 (rules of decision). At the time the petitioner filed the motion, the case was administratively closed by order of the Court pending resolution of the Court's jurisdiction to hear the case. <u>See</u> Order (Jan. 31, 2007) (dkt. no. 324) (denying all pending motions without prejudice and administratively closing the case pending resolution of jurisdictional issues by the Court of Appeals); Order (Mar. 14, 2008) (dkt. no. 415) (denying all pending motions without prejudice and noting that the case was administratively closed).

On June 5, 2008, Respondents filed an opposition to petitioner's brief. Resp'ts' Prelim. Jurisdictional Opp'n to Pet'r Maher El Falesteny's Mot. (dkt. no. 441). Respondents noted that the Court had administratively closed the case and denied all pending motions and further noted that in any event, under the law of the Circuit at the time, the Court lacked jurisdiction to decide the motion. See Resp'ts' Prelim. Jurisdictional Opp'n at 1–2. In light of the jurisdictional issues and the ongoing proceedings in the Supreme Court, respondents did not address the merits of the motion for preliminary injunction but instead reserved the right to submit a substantive opposition at a later date. See Resp'ts' Prelim. Jurisdictional Opp'n at 2–3.

After the Supreme Court's ruling in <u>Boumediene v. Bush</u>, 128 S. Ct. 2229 (2008), the Court transferred cases filed by Guantanamo detainees, including this case, to Judge Hogan for purposes of coordination and management, Order (July 1, 2008) (dkt. no. 463), and the Court issued a minute order on July 3, 2008, reopening this case. On July 29, 2008, this Court issued an order holding petitioner's Geneva Convention motion in abeyance. Order (Jul. 29, 2008) at 2–3 (dkt. no. 524).

Petitioner, saying that the July 29, 2008, order amounted to denial of the Geneva

Convention motion, now requests that the Court lift the order. Pet'r El Falesteny's Mot. to Recons. and Modify Order Holding in Abeyance Mot. for Prelim. Inj.

ARGUMENT

Petitioner's motion to lift the abeyance order should be denied. The Court's decision to hold petitioner's Geneva Convention motion in abeyance, which petitioner says amounted to denial of the motion, was well within the court's discretion to manage the course of proceedings and was consistent with the overall plan the Court has adopted for resolving the large number of Guantanamo Bay habeas corpus actions currently before the Court.

"[A] trial court has inherent power to control the sequence in which it hears matters on its calendar." <u>United States v. W. Elec. Co.</u>, 46 F.3d 1198, 1207 n.7 (D.C. Cir. 1995). That authority includes authority to shift certain portions of the proceedings to the fore while delaying or postponing other portions of the proceedings, even when delays may have some practical effect on the parties' interests. <u>Cf. Landis v. N. Am. Co.</u>, 299 U.S. 248, 254 (1936) ("[T]he power to stay proceedings is incidental to the power inherent in every court to control the disposition of the causes on its docket with economy of time and effort for itself, for counsel, and for litigants."); <u>Summers v. Dep't of Justice</u>, 925 F.2d 450, 453–54 (D.C. Cir. 1991) (declining to treat issuance of a stay as an immediately appealable order and noting that even orders that have the practical effect of denying injunctive relief are immediately appealable only if they have "grave, perhaps irreparable consequences").

The numerous Guantanamo detainee cases before the Court present an unprecedented case management challenge, and the Court has devised a plan to resolve the cases in a coordinated fashion so that the litigation can proceed as quickly and efficiently as possible

overall. Holding the petitioner's Geneva Convention motion in abeyance is consistent with that plan, because the motion relates principally to the merits of petitioner's case. Petitioner does not allege any imminent threat to his health or safety; instead, his request to compel respondents to conform the conditions of his detention to the Geneva Conventions is essentially a dispute about the substantive law governing his detention. The second matter on which petitioner is seeking relief, his request that the Court apply the Geneva Conventions as a rule of decision in resolving his claims, is even more obviously a request for a ruling on the merits of petitioner's claims. Postponing decision on these claims for the time being is appropriate in the interest of overall efficiency.

CONCLUSION

For the reasons stated above, respondents respectfully request that petitioner's motion to lift the Court's July 29, 2008, abeyance order be denied.

Dated: August 21, 2008

Respectfully submitted,

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¹28 U.S.C. § 2241(e)(2) removes this Court's jurisdiction to consider conditions-of-confinement claims by aliens detained as enemy combatants. See In re Guantanamo Bay Detainee Litig., 2008 WL 3155155 at *3 (D.D.C. 2008) (Urbina, J.) (interpreting Boumediene v. Bush, 128 S. Ct. 2229 (2008), as having invalidated § 2241(e)(1) but having left § 2241(e)(2) intact).

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