## IN THE UNITED STATES DISTRICT COURT

#### FOR THE DISTRICT OF HAWAII

PATRICK SHIN,	)	CRIM. NO. 04-00150 SOM
	)	CIV. NO. 15-00377 SOM-RLP
Petitioner,	)	
	)	
VS.	)	
	)	ORDER REGARDING DISCOVERY
UNITED STATES OF AMERICA,	)	APPEALS
	)	
Respondent.	)	
	)	
	)	
	)	
	)	

#### ORDER REGARDING DISCOVERY APPEALS

#### I. INTRODUCTION.

Defendant Patrick Shin pled guilty with a plea agreement to having made a false statement to the Government in violation of 18 U.S.C. § 1001. He was sentenced in 2006 to three years of probation and a fine. He has already completed his term of probation and paid the applicable fine. Shin now challenges his conviction, over nine years after it was imposed, through the common law writs of coram nobis and audita querela.

In his Verified Petition for Writ of Error Coram Nobis, or Alternatively, for Writ of Audita Querela, Shin argues that recently discovered exculpatory evidence should have been disclosed by the Government to Shin before he entered his guilty plea. Specifically, Shin contends that the Government wrongfully withheld evidence that Wesley Choy, a Department of the Navy engineer involved in the contracting process, could not have

testified as to an essential element of the false statement charge. Shin says that his conviction should therefore be vacated.

Before the court are appeals from discovery orders by the Magistrate Judge. Shin had contacted the Government about deposing Choy, as well as another Navy employee involved in the contracting process, Annette Ching. When the Government declined to permit the depositions, Shin moved for a court order permitting them. The Magistrate Judge issued a minute order granting Shin's request to depose Choy, but denying him leave to depose Ching.

The Government appealed the Magistrate Judge's ruling as to Choy. Shin asked the Magistrate Judge to reconsider the denial of the request to depose Ching. The Magistrate Judge denied reconsideration, and Shin filed his own appeal as to Ching's deposition.

For the reasons discussed below, this court affirms the Magistrate Judge's denial of leave to take Ching's deposition, but reverses the grant of leave to take Choy's deposition.

### II. BACKGROUND.

At all times material to the conviction, Shin was authorized to act as an agent on behalf of JHL Construction,

Inc., a general contracting company owned by Shin's nephew, James

Lee. See ECF No. 1, PageID # 8.1

In 2003, JHL was awarded a job order contract ("JOC") by the Navy. JOCs are based on pre-priced construction tasks. The prices typically come from a unit price book. See id. The Navy's unit price books list average costs that might be higher or lower than the actual costs in a particular local economy.

See id., PageID # 10. Using the unit prices relied on by a customer such as the Navy, a contractor proposes an appropriate coefficient to apply to the unit prices in order to cover overhead and profit, thereby arriving at the contract cost. See id., PageID #s 10-11.

JHL anticipated that the unit prices would exceed JHL's actual costs. See id., PageID #s 12-13. Because JHL would make a profit without adding any coefficient, JHL proposed a 0% coefficient and was awarded a zero coefficient contract. See id., PageID #s 8-13.

Once awarded to a contractor, a JOC allows an agency to approach and negotiate with the contractor directly, as construction needs come up. See id. In August 2003, the Navy asked JHL to provide a proposal under the JOC for the overhaul of Pump # 2, Drydock # 4, at Pearl Harbor Naval Shipyard. See id., PageID #s 13-14. The Navy was under pressure to award a number

Unless otherwise noted, the record citations are to Shin's civil matter, Civ. No. 15-00377.

of work orders by the end of the Government's fiscal year (September 30, 2003), and assigning the Pump # 2 project to JHL's JOC was seen as a quick way to use current year funding. See id.

JHL provided a proposal for \$2,360,153, which was forwarded to the Navy's Engineering Department for a technical review of the costs. See id., PageID # 31. Wesley Choy, a mechanical engineer with the Navy's Engineering Department, questioned the costs, which he viewed as high. See id., PageID #s 18-19. The costs were not broken down, and he could not tell how the final number had been reached. See id. Choy asked the contract administrator, Annette Ching, to get subcontractor quotes from JHL to substantiate the proposal costs. See id.

On August 26, 2003, JHL submitted a second proposal for the reduced amount of \$2,205,138. See id., PageID # 31. The second proposal did not include either a line item breakdown of costs or the requested subcontractor quotes. Choy asked Shin for the subcontractor quotes from the proposed subcontractors, HSI Electric, Inc., and Alfred Conhagen, Inc. See id.

On September 4, 2003, Shin called HSI and asked it to mark up its quote by \$100,000, but to invoice JHL the original amount without the \$100,000 markup. See Crim. No. 04-00150, ECF No. 64,  $\P$  15. HSI contacted the FBI to inform it of Shin's request. See ECF No. 1, PageID # 23.

As directed by the FBI, HSI then gave Shin the

requested quote with the inflated price. See id., PageID # 24. However, instead of submitting this quote to the Navy, Shin submitted HSI's quote from July 10, 2003, which concerned work on Pump # 1. See Crim. No. 04-00150, ECF No. 64,  $\P$  17. Shin used white-out to alter the \$114,733 price on the 2003 quote to \$314,733. See id.

On September 4, 2003, Shin asked Conhagen to increase its quote by \$180,000, bringing the contract amount from \$377,260 to \$557,260. Conhagen provided Shin with the requested quote for \$557,260. See id., \$9 18.

On September 8, 2003, Shin met with Choy and Ching, providing them with the altered quotes from HSI and Conhagen and ultimately submitting JHL's best and final offer of \$2,150,000. See ECF No. 1, PageID # 29.

On September 23, 2003, federal agents executed a search warrant at Shin's business office. See id., PageID # 25. Shin confessed at that time to having submitted altered and inflated figures for the Pump # 2 job, explaining that the real subcontractor quotes would not have supported the cost proposal and would have caused the Navy to question the legitimacy of the proposal. See Crim. No. 04-00150, ECF No. 64, ¶ 20. He said that, while Conhagen had provided an inflated quote as he had requested, HSI's failure to do so right away had caused him to doctor HSI's quote from a previous job. See id.

The Pump # 2 project did not involve pre-priced tasks listed in the Navy's unit book. For that reason, performing work on Pump # 2 under JHL's zero coefficient JOC did not allow JHL to recover any overhead or profit. Shin said the inflated subcontractor quotes were requested as a way to provide for overhead and profit. See id.

The Government charged Shin with making a false statement to a federal official. On April 21, 2004, pursuant to a memorandum of plea agreement, Shin pled guilty to having made a false statement to the United States. See Crim. No. 04-00150, ECF No. 8. On March 8, 2006, Shin was sentenced to three years of probation, with twelve days in intermittent confinement, and a fine of \$100,000. See Crim. No. 04-00150, ECF No. 99.

During sentencing proceedings, Shin argued that the Pump # 2 job was not pre-priced and therefore had been improperly assigned under JHL's zero coefficient JOC, depriving JHL of a chance to recover overhead and profit. See id., Page #s 22-26. Shin contended that he had altered the subcontractor quotes only to recover a reasonable profit on the job. See id., Page # 24. He denied any malicious intent, but acknowledged that the way he had handled the situation was wrong. See id., Page # 57. This court determined that "there was clearly an intent to deceive," and called the offense a "dishonesty kind[] of crime[]," see id., Page # 53, but imposed a sentence that reflected the court's

determination that the Government had failed to prove that Shin had intended to cause a loss. See <u>id.</u>, Page # 37.

Afer he was sentenced, Shin reached out to Choy several times to talk about Choy's role in the prosecution and to ask him for a written statement. See Crim. No. 04-00150, ECF No. 91, PageID # 271. Choy originally said that Government lawyers had told him not to provide any such written statement without approval from the U.S. Attorney's Office. See id., PageID #s 271-72. Ultimately, in approximately April 2014, Choy provided a typed, unsigned "clarification" statement regarding his role in the contracting process. See id., PageID # 272.

Choy's "clarification" statement includes the following points: 1) he recalled having stated at a meeting with Shin in 2003 that he understood that Shin needed to "roll" overhead and profit into the line items, given the zero coefficient contract, but that was a contractual rather than technical issue; 2) imposing a zero coefficient contract on JHL would not be fair or reasonable; 3) Choy was surprised to hear that the project had a zero coefficient; and 4) Choy had turned the issue over to the contracting officer as the person authorized to resolve the matter. See Crim. No. 04-00150, ECF No. 91-2.

In May 2015, Shin spoke with Choy regarding Choy's communications with "the Prosecutor and the Prosecutor's investigators." See Crim. No. 04-00150, ECF No. 91, PageID #

276. Unbeknownst to Choy, Shin tape recorded the conversation. See ECF No. 12-3. When Shin asked Choy whether he had communicated to the Government personnel any of the points made in his April 2014 "clarification" statement, Choy allegedly stated that he had told the Government personnel (i.e., "the Prosecutor and the Prosecutor's investigators") that he did not have the authority to decide whether JHL needed to be awarded extra money in the zero coefficient contract to cover its legitimate and reasonable overhead and profit. See Crim. No. 04-00150, ECF No. 91, PageID #s 277-78. Choy also allegedly told Shin: 1) the prosecuting authorities "point[ed] the gun" on him regarding his authority to decide the zero coefficient issue; 2) the prosecuting authorities "hid" the fact that Choy was not authorized to deal with the zero coefficient issue; 3) the prosecuting authorities only "hear what they want to hear . . . to make their case"; and 4) the declaration that the prosecuting authorities had Choy sign was "sneaky" and "twist[ed]" the facts he had given the Government personnel. See id.

On September 22, 2015, Shin moved for a writ of coram nobis or, in the alternative, audita querela to: 1) vacate

Shin's federal criminal conviction on one count of False

Statement pursuant to 18 U.S.C. § 1001(a)(3); and 2) grant Shin leave to withdraw his prior guilty plea in this case. See id.,

PageID # 243.

As noted earlier, Shin moved for leave to take the depositions of Choy and Ching in aid of supporting his request for a writ of coram nobis or audita querela. See ECF No. 14.

Before the Government could respond to the motion for leave to take the depositions, the Magistrate Judge issued a minute order granting Shin's request to depose Choy, but denying his request to depose Ching. See ECF No. 15. The Magistrate Judge explained, "Based on the factual issues raised in the United States' Opposition, Petitioner Patrick Shin has demonstrated good cause to allow him to take the deposition of Wesley Choy. The Court finds that Petitioner Patrick Shin has failed to demonstrate good cause to take the deposition of Annette Ching." See id.

The Government appealed the Magistrate Judge's grant of leave to depose Choy. See ECF No. 17. Shin sought reconsideration of the denial of his request to depose Ching.

The Magistrate Judge denied Shin's reconsideration motion, see ECF No. 21, and Shin appealed the denial of leave to depose Ching, see ECF No. 23.

### III. ANALYSIS.

Shin sought discovery in connection with both his request for a writ of coram nobis and his request for a writ of audita querela. See ECF No. 1. However, as Shin is aware, a writ of error audita querela is a writ of last resort available

only when all other post-conviction remedies have been exhausted. See United States v. Valdez-Pacheco, 237 F.3d 1077, 1080 (9th Cir. 2001); see also United States v. Baptista, No. CR 10-00050 PJH, 2013 WL 4014965, at \*3 (N.D. Cal. Aug. 5, 2013). Shin seeks a writ of audita querela only as an alternative to a writ of coram nobis. See ECF No. 1. Because Shin's request for a writ of coram nobis is still pending, it is premature at this point for Shin to seek discovery in aid of a writ of audita querela. Accordingly, this court addresses Shin's discovery request in the context of only his request for a writ for coram nobis.

## A. Applicable Standards.

## 1. Appeal of a Nondispositive Matter.

Pursuant to 28 U.S.C. § 636(b)(1) and Local Rule 74.1, a party may appeal to a district judge any pretrial nondispositive matter determined by a magistrate judge. Under 28 U.S.C. § 636(b)(1)(A), a magistrate judge's order may be reversed by a district court only if it is "clearly erroneous or contrary to law."

"A finding is 'clearly erroneous' when, although there is evidence to support it, the reviewing court on the entire evidence is left with the definite and firm conviction that a mistake has been committed." <u>United States v. U.S. Gypsum Co.</u>, 333 U.S. 364, 395 (1948). <u>See also Thorp v. Kepoo</u>, 100 F. Supp. 2d 1258, 1260 (D. Haw. 2000) (stating that clearly erroneous

standard is "significantly deferential, requiring a definite and firm conviction that a mistake has been committed").

A magistrate judge's nondispositive order is "contrary to law" when the magistrate judge "fails to consider an element of the applicable legal standard." <u>Durham v. Cnty. of Maui</u>, 742 F. Supp. 2d 1121, 1127 (D. Haw. 2010).

The Magistrate Judge's minute order that is the subject of the two appeals now before this court concerns a nondispositive matter to which the "clearly erroneous or contrary to law" standard would ordinarily apply. However, the minute order was entered so promptly that the Government had no opportunity to respond to Shin's motion seeking leave to depose Choy and Ching. This court is by no means suggesting that the Magistrate Judge should never act with such alacrity. Indeed, this district judge herself has entered orders without waiting for opposition memoranda when the merits (or lack thereof) of motions appeared not subject to debate. Acting so quickly, however, does mean that if an appeal is taken, the reviewing judge is the first judge to hear the would-be respondent's position. This matters only with respect to the Choy deposition, as the Magistrate Judge's lack of a Government opposition to the Ching deposition did not prejudice any party. That is, the Government is satisfied with the Magistrate Judge's denial of leave to take the Ching deposition, and Shin cannot complain that

the denial was entered even without a Government brief urging denial. With respect, however, to the grant of leave to take the Choy deposition, it may well be the fairer approach to consider the matter de novo. It happens that, in this case, the standard of review makes no difference. Even if this court applies the "clearly erroneous or contrary to law" standard, Shin is not entitled to depose Choy.

## 2. Discovery in Coram Nobis Proceedings.

A writ of coram nobis is "a highly unusual remedy, available only to correct grave injustices in a narrow range of cases where no more conventional remedy is applicable." <u>United States v. Riedl</u>, 496 F.3d 1003, 1005 (9th Cir. 2007). A petition for writ of coram nobis is a collateral attack on a criminal conviction. <u>Telink, Inc., v. United States</u>, 24 F.3d 42, 45 (9th Cir. 1994). It allows an attack on a conviction when the petitioner has already finished his sentence and is no longer in custody. <u>McKinney v. United States</u>, 71 F.3d 779, 781 (9th Cir. 1995) (citing <u>Telink</u>, 24 F.3d at 45). It has been described as "fill[ing] a very precise gap in federal criminal procedure." <u>Telink</u>, 24 F.3d at 45 (explaining that coram nobis is available when there is no statutory basis for a remedy for one who has already served his sentence).

To qualify for coram nobis relief, a petitioner must establish all of the following factors: (1) a more usual remedy

is not available; (2) valid reasons exist for not attacking the conviction earlier; (3) adverse consequences exist from the conviction sufficient to satisfy the case or controversy requirement of Article III; and (4) the error is of the most fundamental character. <u>Hirabayashi v. United States</u>, 828 F.2d 591, 604 (9th Cir. 1987).

In <u>United States v. Morgan</u>, 346 U.S. 502 (1954), the Supreme Court noted that a coram nobis petition "is of the same general character as one under 28 U.S.C § 2255." <u>Id.</u> at n.4. In so stating, the Supreme Court "in effect, made a coram nobis motion an extension of § 2255 in cases where the applicant was no longer a federal prisoner." <u>United States v. Balistrieri</u>, 606 F.2d 216, 220 (7th Cir. 1979), <u>cert. denied</u>, 446 U.S. 917 (1980). A coram nobis petition is, thus, a "step in a criminal proceeding yet is, at the same time, civil in nature and subject to the civil rules of procedure." <u>Id.</u> at 221.

Based on Morgan, courts have applied the discovery standard applicable to a \$ 2255 petition to a discovery request in support of a motion for a writ of coram nobis. See, e.g.,

Balistrieri, 606 F.2d at 221; Venkataram v. United States, No. 06

CR 102 RPP, 2013 WL 245810, at \*2 (S.D.N.Y. Jan. 23, 2013); Huff

v. United States, No. 1:06-CR-71, 2012 WL 3126831, at \*4 (E.D.

Tenn. July 31, 2012); Cueto v. United States, No.

3:96-CR-30070-DRH-1, 2012 WL 525969, at \*2 (S.D. Ill. Feb. 16,

2012); Thomas v. United States, No. RWT 10CV2274, 2012 WL 37521, at \*4 (D. Md. Jan. 6, 2012).

A "habeas petitioner does not enjoy the presumptive entitlement to discovery of a traditional civil litigant."

Larkin v. Yates, No. CV 09-2034-DSF (CT), 2009 WL 2049991, at \*13 (C.D. Cal. July 9, 2009) (citing Bracy v. Gramley, 520 U.S. 899, 903-05 (1997)). "It is clear that there was no intention to extend to habeas corpus, as a matter of right, the broad discovery provisions . . . of [the Federal Rules of Civil Procedure]." Harris v. Nelson, 394 U.S. 296, 300 (1969).

A discovery request in a § 2255 proceeding is governed by Rule 6(a) of the Rules Governing Section 2255 Proceedings for the United States District Courts. See, e.g., United States v. Finkel, 165 Fed. Appx. 531, 533 (9th Cir. 2006). Rule 6(a) provides that a "judge may, for good cause, authorize a party to conduct discovery under the Federal Rules of Civil Procedure and may limit the extent of discovery." Rules Governing Section 2255 Proceedings, Rs. 1, 6(a) (2010). Good cause is shown "'where specific allegations before the court show reason to believe that the petitioner may, if the facts are fully developed, be able to demonstrate that he is . . . entitled to relief.'" Pham v.

Terhune, 400 F.3d 740, 743 (9th Cir. 2005) (citing Bracy, 520 U.S. at 908-09) (ellipses in original)). Rule 6(a) discovery is not appropriate when the discovery requests are mere "fishing"

expeditions" to investigate speculation or to "'explore [the movant's] case in search of its existence.'" Calderon v. U.S. Dist. Ct. N.D. Cal., 98 F.3d 1102, 1106 (9th Cir. 1996).

Although Shin argues that his discovery requests should be governed by the broad discovery provisions of the Federal Rules of Civil Procedure that apply to a typical civil case, Shin offers no support for this contention other than to say that the Ninth Circuit has not yet addressed the particular standard for adjudicating a discovery request in support of coram nobis. See ECF No. 14. Shin insists that, under the Federal Rules of Civil Procedure, he is entitled to take Choy's deposition because it is "relevant to the issues raised by Shin in this coram nobis proceeding," and that he could have even deposed Choy "without leave of the court." See ECF No. 14-1, PageID #s 197-98. This court disagrees.

Broad discovery would be inconsistent with the Supreme Court's view that "[c]ontinuation of litigation after final judgment and exhaustion or waiver of any statutory right of review should be allowed through this extraordinary remedy only under circumstances compelling such action to achieve justice."

Morgan, 346 U.S. at 511. See also Strickler v. Greene, 527 U.S. 263, 286 (1999) ("Mere speculation that some exculpatory material may have been withheld is unlikely to establish good cause for a discovery request on collateral review."). This court concludes

that the application of Rule 6(a)'s good cause standard here would comport with statements by the Supreme Court, including its pronouncement that a coram nobis petition should be treated as being "of the same general character as [a habeas petition] under 28 U.S.C § 2255." Morgan, 346 U.S. at 511 n.4.

Whether reviewing the Magistrate Judge's order de novo or under the "clearly erroneous or contrary to law" standard, this court concludes that Shin fails to establish that the Magistrate Judge erred in concluding that the standard applicable to a discovery request in the coram nobis context is good cause.

See ECF Nos. 14, 18, 22, 23.

# B. Shin Has not Shown Good Cause to Take Choy's Deposition.

Shin seeks to depose Choy to obtain evidence supporting the vacating of his conviction under 18 U.S.C. § 1001(a)(3) for having made a false statement to the Government. See ECF No. 1. Shin alleges that the Government committed a Brady violation "by failing to disclose key evidence which was exculpatory and/or was material to the defense for impeachment purposes." See ECF No. 22, PageID # 243 (citing Brady v. Maryland, 373 U.S. 83 (1967), and Giglio v. United States, 405 U.S. 150 (1972)).

Section 1001(a)(3) imposes criminal liability for "whoever, in any matter within the jurisdiction of the executive, legislative, or judicial branch of the Government of the United States, knowingly and willfully . . . makes or uses any false

writing or document knowing the same to contain any materially false, fictitious, or fraudulent statement or entry." "A conviction under § 1001 requires the government to prove (1) a statement, (2) falsity, (3) materiality, (4) knowledge, and (5) jurisdiction." <u>United States v. Peterson</u>, 538 F.3d 1064, 1073 (9th Cir. 2008) (citing <u>United States v. Atalia</u>, 502 F.3d 1063, 1066 (9th Cir. 2007)).

There is no dispute that Shin made a false statement to the Government in submitting a project bid with subcontractor quotes that were inflated by a total of \$380,000. See ECF No. 1, PageID #s 25-26. But Shin says the Government failed to disclose that it could not have shown that the inflated quotes were "material," as required for a conviction at trial. See id.

"The element of materiality is evaluated under an objective test, in which the Court must examine 'the intrinsic capabilities of the false statement itself, rather than the possibility of the actual attainment of its end.'" <u>United States</u>

<u>v. Lindsey</u>, No. 14-10004, 2016 WL 3536659, at \*3 (9th Cir. June 28, 2016) (quoting <u>Peterson</u>, 538 F.3d at 1072).

"To be material a statement need only have the propensity or capacity to influence or affect an agency's decision." <u>United States v. Rodriguez-Rodriguez</u>, 840 F.2d 697, 700 (9th Cir. 1988) (citations omitted). "The agency need not rely on the information in fact for it to be material." <u>Id.</u>

"Materiality, therefore, is not measured by effect or magnitude."
United States v. Facchini, 832 F.3d 1159, 1162 (9th Cir. 1987).

Materiality is a question for the trier-of-fact. <u>See</u> United States v. Gaudin, 515 U.S. 506, 511-15 (1995).

Shin seeks to depose Choy based on Choy's "clarification" statement, as well as on a later conversation that Shin tape recorded, allegedly showing that the Government withheld exculpatory evidence that Choy "was not a competent or qualified witness to testify about the issue of 'materiality.'"

See ECF No. 1, PageID # 3. Shin argues that Choy's postsentencing statements show that Choy, far from helping the Government prove its case, would have "negated the 'materiality' element of the False Statement charge." See id. Shin adds that this evidence also reveals that "Choy was an exculpatory witness regarding the issue of 'materiality'" because he showed by his comments that the false statement was not material to him. See id.

Choy's "clarification" statement reads:

- (1) Clarification as to my role in this contract. I am not a contracting official nor do I have the authority to revise a contractual requirement. My task was to review the contractor's proposal to ensure that the contractor scope of work is in accordance with the Governments scope of work and provide an opinion on a fair and reasonable price for the Government.
- (2) On 14 August 2003 despite the fact that the contractor's proposal was with range 6%

(\$148,903) of the Government estimate (GE \$2,211,250 vice contractor proposal \$2,360,153), I was requested by the contracting administer to review the contractor's proposal for technical compliance (i.e. Contractor's scope of work) and provide an opinion of a fair and reasonable price. Since the contractor proposal consisted of aggregated pricing it was difficulty to determine if the contractor proposal was in practicable in line eh Government scope of work, I requested to the contracting administer if the contractor can provide additional breakdown of their proposal.

- (3) On September 8, 2003, I attended a meeting along with the contracting administer in which Mr. Patrick Shin explained to the Government that based on this contractor he had a zero coefficient for this project. I recall stating that I understand that Mr. Shined needed to "roll" this overhead and profit into the line items since he had a zero coefficient [1] but that is a contractual issues and not a technical issue.
- (4) My Government estimate was prepared with a contractor coefficient. It was my understanding during this time that the contractor's coefficient included their overhead and profit so to not include a coefficient would not be fair and would be unreasonable. I was surprised by the fact that this project had a zero coefficient and turned this issue to the contracting officer, the authorized person, to resolve.

ECF No. 1, PageID #s 31-32 (grammar and spelling as in original).

Shin's allegations, and the evidence Shin points to in support of these allegations, do not give this court reason to believe that deposing Choy would enable or at least help Shin to demonstrate that his conviction should be vacated.

Shin characterizes Choy's "clarification" statement as exculpatory, treating it as an admission by Choy that he could not have been a materiality witness for the Government. But this argument assumes that the Government had no other way of proving materiality. As it turns out, Choy was not the only source of materiality evidence.

The Government could have used testimony by Annette Ching, the contracting officer for the project bid, to prove that Shin's statement was material to the Navy in deciding whether to award the job to JHL. Ching's declaration indicates the type of testimony she may have given on the Government's behalf had Shin's case gone to trial. See ECF No. 11, PageID # 98. Ching states that she "was assigned responsibility for negotiating and recommending the award of a task order contract for the overhaul of Pump # 2, Dry Dock # 4 at the Pearl Harbor Naval Shipyard."

See ECF No. 11-3, PageID # 120-21. She adds,

I later learned from criminal investigators that the HSI Electric and Conhagen quotations given to me by Shin had been inflated by \$380,000, by altering the original quotations. Had I known that the quotations were altered and inflated, I would have recommended against the award of the contract to JHL. I would have been concerned both about the actual costs incurred by JHL, and about the integrity of the company.

See id., PageID # 122.

Ching also states,

Regardless of the coefficient on the job, I

wanted to know the actual costs of the contractor for purposes of deciding whether to award the contract and at what price. Choy would be responsible for determining whether the proposal was technically acceptable. I would be responsible for determining whether the price was fair and reasonable. The true subcontractor costs charged to JHL would have been a factor Choy and I could have considered in making our decisions.

See id. Testimony by Ching at trial that JHL's actual costs would have influenced her decision as to whether the proposed price was fair, and that she would not have recommended a contract with JHL had she known that the costs were inflated, could have established that the inflated quotes had the propensity or capacity to influence or affect the Navy's award of the job. See Rodriguez-Rodriguez, 840 F.2d at 700.

Even if, for some reason, the Government could not have called Ching as a fact witness, it could conceivably have called her as an expert witness regarding what the Navy considers in its decision to award such projects, and whether statements such as Shin's would normally be material to the Navy's decision-making process. Shin himself acknowledges that materiality may be proven through an expert witness. See ECF No. 1, PageID # 27 ("Materiality is best shown by the testimony of a witness, generally those who make the decisions on the application or statements in the particular case, concerning the influence that defendant's allegedly false statement might have had on the

ultimate result of the transaction. Such a witness may be an expert witness or a fact witness, or both." (quoting Dep't of Just. Manual Resource Manual Title 9 Number 911)).

Alternatively or additionally, the Government could have relied on other witnesses like Robert Hokama to testify regarding materiality. While not involved in the negotiations in which Shin made his false statement, Hokama was the Director of the Procurement Operations Division for Pearl Harbor and Ching's supervisor at the time Shin was negotiating the contract on behalf of JHL. See Crim. No. 04-00150, ECF No. 48-1.

Evidence that Shin himself submitted on his behalf at sentencing indicates the materiality testimony Hokama could have provided. In a declaration, Hokama stated, "[I]f this contract had come to my attention with the sub-contractor bids submitted as they were submitted to Mr. Shin, I would have approved the contract price of approximately \$2.1 million which JHL was asking at the final negotiating conference." See id. Notably, Hokama did not say that he would have awarded the bid to JHL had he known that Shin had falsified the subcontractor bids. Hokama's declaration actually suggests otherwise. Hokama stressed, "I do not, however, condone in any way what [Shin] did"; "I am very disappointed that he chose to negotiate in such a manner"; and "I was extremely disappointed to hear what Mr. Shin had done." See id. Hokama's declaration thus indicates that he was not only

qualified to testify as to the materiality of Shin's statement, but that he could have, and likely would have, provided testimony supporting the Government's efforts to establish the materiality element of the false statement charge.

In short, whether or not Choy could conceivably have been a materiality witness, he was not the Government's sole materiality witness.

Shin says that he did not know prior to his quilty plea that the Government had materiality witnesses besides Choy, and that this somehow means that the Government may not rely on other materiality evidence. See ECF No. 23-1, PageID # 269. It is far-fetched that Shin, who, in his own words, "was experienced in federal government contracting matters," see ECF No. 1, PageID # 8; see also id., PageID #s 4-5, did not know that Ching and Hokama, as well as other contracting officials, could have testified as to the materiality of his statements. importantly, however, the Government has never been bound by Shin's assumptions. The Government was and is free to present all the evidence it has to establish that Shin's false statements were material. It is not the case that, before Shin pled guilty, the Government was required to outline for Shin which person or persons might provide materiality evidence at trial going specifically to materiality or any other element of a false statement charge. Nor does Shin point to anything suggesting

that the Government misled him into believing that its only source of materiality evidence was Choy. Cf. United States v. Ruiz, 536 U.S. 622, 632 (2002) ("Consequently, the Ninth Circuit's requirement could force the Government to abandon its 'general practice' of not 'disclos[ing] to a defendant pleading guilty information that would reveal the identities of cooperating informants, undercover investigators, or other prospective witnesses.'").

It also bears noting that Shin overstates what Choy told Shin after Shin was sentenced. Choy never admitted that he could not have testified regarding the materiality of Shin's statement. Although Choy believed that, because he was not the contracting authority, he could not testify about contractual issues such as whether or not JHL should have been awarded the contract in spite of Shin's false statement, Choy could still have testified about a number of issues relevant to the materiality element. For example, Choy could have testified as to why he asked JHL to provide subcontractor quotes; whether including the Pump # 2 work in JHL's JOC was typical or a mistake; what type of information Ching had requested in regards to the JHL bid; what type of technical assistance Choy had given Ching regarding the JHL bid; and a host of other things relevant to establishing materiality but not requiring testimony as to how Choy might have decided whether to award the project to JHL.

Choy's insistence that he could not testify as to decision-making issues versus "technical" issues relates only to the scope of his testimony, not to whether he had anything at all to say about materiality.

Choy was a potential Government witness, not a Government lawyer. Any so-called "admission" by him about what he was legally able to say could not have precluded a Government lawyer from calling him to testify about materiality. See ECF No. 11-1, PageID # 116.

Shin also argues that statements in Choy's declaration and taped conversation indicate that, if deposed, Choy would say that the inflated quotes were immaterial to Choy personally.

There is no such indication.

During the taped conversation, Shin pressed Choy to admit that he had told Government prosecutors that the inflated quotes did not matter. But Choy appears to have instead repeatedly explained that he lacked the authority to decide such contracting issues. Shin asked, "Did you ever explain to [the Government prosecutor] about coefficient and the—he thought that—you know, roll in profit and overhead?" See ECF No. 12-3, PageID # 172. Choy answered, "I know that was the issue. The issue—that's why it's a contracting issue. That wasn't for me to decide whether, you know, he bid—Nan, Inc. [Shin's company] bid—but realized that he needed to make profit and overhead."

## <u>See id.</u>, PageID # 173.

Shin against pressed Choy:

Shin: So when you talked to, like, [the Government prosecutor] and these government people, you explained there's no coefficient and we had to roll it in profit and overhead and—but do they still understand when you were talking to them?

Choy: So I told them that, but I told them I think--because it's an ACQ issue, acquisition issue, that's not for me to decide whether they going let Nan, Inc. roll into the--into the--

Shin: Roll in the coefficient?

Choy: Yeah, yeah. That's not my call. I don't have the authority to make that kind of call.

Shin: Uh-huh.

Choy: So I remember telling them about the zero percent coefficient. I remember telling them, "Does it have that?" So I kept--I remember telling them that it's not my job responsibility to do that, it's acquisition's.

See id., PageID #s 173-74. See also id., PageID # 172 (discussing contract question about whether Government could give zero coefficient contract to Nan, Inc., and noting, "I'm not the one that—I'm not supposed to decide" and "I don't know" about contracting issues); id., PageID # 173 ("that's not for me to decide. That's ACQ guys. I just over here to review the technical aspect and say that, oh, does this make sense kind of deal, right").

Choy's belief that this issue fell outside his duties is not an indication as to materiality at all.

Shin contends that the following statement by Choy also indicates that Choy would testify that Shin's statement was not material to him:

It was my understanding during this time that the contractor's coefficient included their overhead and profit so to not include a coefficient would not be fair and would be unreasonable. I was surprised by the fact that this project had a zero coefficient and turned this issue to the contracting officer, the authorized person, to resolve.

<u>See</u> ECF No. 1, PageID # 32 (numbers omitted). Choy also recalled telling prosecutors "[a]bout that zero percent coefficient, yeah, who the contract was awarded and that—the zero percent coefficient and it needed to go to overhead and profit. I mean how else he going make money, right?" <u>See</u> ECF No. 12-3, PageID # 178.

Here, too, Shin misrepresents Choy's statements, in effect obfuscating what Choy attempted to clarify. Choy was expressing his understanding that it would be unreasonable for the Navy to require a private contractor like JHL to perform a job for free. Choy appears to be telling Shin that he understood to some extent Shin's motive for inflating the subcontractor bids. But this is a far cry from suggesting that falsified subcontractor prices were immaterial to him or to the Navy, or that Choy communicated such a thought to anyone. Regardless of

whether Choy thought a contractor should make some profit, an inability to make a profit absent a false statement to the Government is not a defense to a charge under 18 U.S.C. § 1001. Thus, whatever Choy may have said to Government prosecutors on this subject, there is no reason the prosecutors had to relay such statements to Shin prior to his guilty plea.

Shin is left with the assertion that deposing Choy would reveal that the Government withheld impeachment evidence in violation of <u>Brady</u>. <u>See ECF No. 22</u>, PageID # 243. This assertion is premised on the belief that, before a defendant pleads guilty, <u>Brady</u> requires disclosure of evidence going not only to innocence, but also to impeachment.

Generally, there are three components to a <u>Brady</u> violation: "The evidence at issue must be favorable to the accused, either because it is exculpatory, or because it is impeaching; that evidence must have been suppressed by the State, either willfully or inadvertently; and prejudice must have ensued." <u>Strickler</u>, 527 U.S. at 281-82; <u>see also Hamilton v.</u>

Ayers, 583 F.3d 1100, 1110 (9th Cir. 2009).

However, in <u>United States v. Ruiz</u>, 536 U.S. 622 (2002), the Supreme Court reversed the Ninth Circuit's holding that a guilty plea is involuntary unless the prosecutors have previously disclosed whatever material impeachment information the prosecutors would have to disclose under <u>Brady</u> if the defendant

chose to go to trial. The Supreme Court held that the "Constitution does not require the Government to disclose material impeachment evidence prior to entering a plea agreement with a criminal defendant." Ruiz, 536 U.S. at 633. See also United States v. Eltringham, 550 Fed. Appx. 398, 399 (9th Cir. 2013). The Supreme Court explained:

[I]mpeachment information is special in relation to the fairness of a trial, not in respect to whether a plea is voluntary ("knowing," "intelligent," and "sufficient[ly] aware"). Of course, the more information the defendant has, the more aware he is of the likely consequences of a plea, waiver, or decision, and the wiser that decision will likely be. But the Constitution does not require the prosecutor to share all useful information with the defendant. Weatherford v. Bursey, 429 U.S. 545, 559, 97 S. Ct. 837, 51 L.Ed.2d 30 (1977) ("There is no general constitutional right to discovery in a criminal case"). And the law ordinarily considers a waiver knowing, intelligent, and sufficiently aware if the defendant fully understands the nature of the right and how it would likely apply in general in the circumstances--even though the defendant may not know the specific detailed consequences of invoking it. A defendant, for example, may waive his right to remain silent, his right to a jury trial, or his right to counsel even if the defendant does not know the specific questions the authorities intend to ask, who will likely serve on the jury, or the particular lawyer the State might otherwise provide.

Ruiz, 536 U.S. at 629-30 (second alteration in original).

Given <u>Ruiz</u>, even if the Government allegedly withheld impeachment evidence from Shin prior to Shin's guilty plea, this

would not rise to the level of a <u>Brady</u> violation, let alone a <u>Brady</u> violation sufficient to justify the issuance of an extraordinary writ.

Because Shin has not shown good cause entitling him to take the deposition of Choy, this court need not address the Government's argument that discovery of potentially exculpatory evidence on materiality is futile because Shin's statement is material as a matter of law under the Ninth Circuit's recent decision in <u>United States v. Lindsey</u>, No. 14-10004, 2016 WL 3536659 (9th Cir. June 28, 2016). This court is cognizant that the Ninth Circuit has before it a case in which the appellant is arguing that <u>Lindsey</u> conflicts with <u>Universal Health Services</u>, <u>Inc. v. United States</u>, 136 S.Ct. 1989 (2016), decided less than two weeks before <u>Lindsey</u> and not mentioned in <u>Lindsey</u>. <u>See</u> <u>United States v. Green</u>, No. 15-10554, 2016 WL 3770881 (opening brief filed on July 8, 2016).

Whether under de novo review or under the more deferential "clearly erroneous or contrary to law" standard, this court reverses the Magistrate Judge with respect to the granting of leave to depose Choy. In allowing Choy's deposition, the Magistrate Judge was relying on the discrepancies between Choy's declaration of February 2016 and his taped conversation with Shin in May of 2015 as constituting good cause. See ECF No. 15. Even recognizing what appear to be discrepancies, they do not

constitute good cause under Rule 6(a).

Of course, Rule 6(a) does not require Shin to show that he will ultimately prevail on his underlying claim. See Pham, 400 F.3d at 743. See also Bracy, 520 U.S. at 909 ("It may well be, as the Court of Appeals predicted, that petitioner will be unable to obtain evidence sufficient to support a finding of actual judicial bias in the trial of his case, but we hold that he has made a sufficient showing . . . to establish 'good cause' for discovery."). What Shin must show is that the requested discovery is "essential" to the full development of his claim because the discovery may demonstrate that he is entitled to the relief he seeks. See id. at 908-09. Absent this showing of good cause, a court should deny a motion for leave to conduct discovery. Rich v. Calderon, 187 F.3d 1064, 1067-68 (9th Cir. 1999); McDaniel v. U.S. Dist. Ct., 127 F.3d 886 (9th Cir. 1997). Neither the taped conversation, Choy's "clarification" statement, nor any other matter presented by Shin provides any indication that deposing Choy may lead to evidence that the Government withheld exculpatory evidence that it was required to give to Shin before he pled guilty. Shin therefore cannot be said to have made the necessary showing of good cause.

## C. Shin Is not Entitled to Take the Deposition of Ching.

This court concludes that Shin has not established good cause to depose Ching. Again, this court reaches this conclusion under both de novo review and the "clearly erroneous or contrary to law" standard.

The Magistrate Judge denied Shin's request to depose Ching because Shin failed to prove, let alone argue, that he had good cause under Rule 6(a) for the discovery. See ECF Nos. 15, 18, 21. As discussed above, Shin "is not entitled to discovery as a matter of course," but must instead show good cause to take discovery pursuant to Rule 6(a). See, e.g., Bracy, 520 U.S. at 904.

Shin argues that "now that the Government is touting Ching, through her Declaration, as a materiality witness (which is new information to Shin), Shin should be allowed to take the deposition of Ching." ECF No. 23-1, PageID # 263. This does not constitute good cause. Under Shin's argument, any individual the Government relied on would be subject to deposition. Discovery would be unfettered, and the good cause requirement would lose all meaning.

Moreover, Shin knew or should have known long ago that Ching was a potential materiality witness. Shin repeatedly describes himself as "experienced in federal government contracting matters." See ECF No. 1, PageID # 8; see also id.,

PageID #s 4-5. He had interacted with Ching on several occasions regarding the project bid negotiations, including at a meeting on September 8, 2003, also attended by Choy and another representative from JHL, Willie Tailon, during which Shin personally submitted the subcontractor quotes to Ching. See id.,

PageID #s 23-24. Before the September 8, 2003 meeting, Choy had forwarded to JHL an e-mail that he originally sent to Ching, which provided Choy's technical comments to Ching and asked her to review the price quotes in JHL's proposal. See ECF No. 11-2, PageID #s 118-19. A government contractor as experienced as Shin would have known that Ching was involved in deciding whether to award the contract. Shin should have also known that the Government might call Ching, the contract administrator, as a trial witness on the materiality of Shin's statement.

Nor is Shin entitled to depose Ching based on what he terms her "massive credibility problems" in negotiating a non-pre-paid contract with a zero coefficient. See ECF No. 23-1, PageID #s 264-65. Once again, Shin's argument would allow unfettered discovery, as every deposition request would assert a credibility issue. Additionally, Shin's own Petition suggests several times that the Navy's use of a zero coefficient contract may have been nothing more than a mistake made in the Navy's haste to award the contract before the end of that fiscal year.

See ECF No. 1, PageID #s 15-16 ("In its haste to award the Pump

# 2 delivery order using FY-03 funding, the Navy improperly selected the JHL JOC as the vehicle under which to perform this effort."); see id., PageID # 13 (noting that the Navy "was overwhelmed with a number of work orders assigned to PWC to be awarded by the end of the Government's fiscal year"); see id., PageID # 15 ("the Navy had failed to timely encumber the allocated funding and rushed to assign the Pump # 2 delivery order to an improper contract vehicle, namely the zero coefficient JOC"). And no matter what, Ching could not have forced Shin to work for free. JHL could have declined to take the job. This court will not infer that the Navy's use of what was allegedly the wrong contract gives rise to "massive credibility problems" justifying discovery. Shin has not shown "good cause" under Rule 6(a) for Ching's deposition.

#### IV. CONCLUSION.

This court addresses two appeals from the Magistrate Judge's discovery order. <u>See</u> ECF Nos. 17, 23. This court reverses the portion of the Magistrate Judge's order permitting Choy's deposition and affirms the portion of the order denying leave to depose Ching.

If, given this ruling, Shin still seeks an evidentiary hearing on the merits of his coram nobis petition, he is directed to submit a memorandum of no more than 1000 words by August 17, 2016, explaining why an evidentiary hearing should be held and

what witnesses Shin anticipates presenting.

IT IS SO ORDERED.

DATED: Honolulu, Hawaii, August 15, 2016.



## /s/ Susan Oki Mollway

Susan Oki Mollway United States District Judge

 $\frac{\text{Patrick Shin v. United States of America}}{\text{00377 SOM RLP; ORDER REGARDING DISCOVERY APPEALS}}, \text{ Crim. No. 04 00150 SOM, Civ. No. 15}$