

FILED  
Clerk  
District Court

FEB 21 2019

for the Northern Mariana Islands  
By \_\_\_\_\_  
(Deputy Clerk)

**IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN MARIANA ISLANDS**

**SHIRLENE LOH,**

Case No. 1:18-CV-00025

Plaintiff,

**DECISION AND ORDER  
GRANTING MOTION TO DISMISS**

v.

**IMPERIAL PACIFIC  
INTERNATIONAL (CNMI), LLC,**

Defendant.

**I. INTRODUCTION**

Before the Court is Defendant Imperial Pacific International’s Motion to Dismiss certain claims in the complaint under Federal Rule of Civil Procedure 12(b)(6) (ECF No. 7). Plaintiff Shirlene Loh filed an Opposition (ECF No. 14), and Defendant filed a Reply (ECF No. 15). The motion came on for a hearing on February 14, 2019. For the reasons stated herein, the Motion to Dismiss is GRANTED, with leave to amend as to the fraud claim.

**II. BACKGROUND**

Loh worked for Imperial Pacific International (CNMI), LLP (“IPI”) from October 15, 2015, until August 2016. (Complaint ¶ 8, ECF No. 1.) She was employed as a VIP Services Host to bring food and drink and provide “necessary gaming items” to VIP guests, as well as to tidy up the VIP gaming rooms. (*Id.* ¶ 9.) Loh’s employment contract with IPI required her to work more than 40 hours a week, without overtime pay. (*Id.* ¶ 10.) Throughout her employment, Loh worked

1 for IPI in excess of 14 hours a day, seven days a week. (*Id.* ¶ 19.) IPI paid Loh \$2,300 a month for  
2 her services, below minimum wage. (*Id.* ¶¶ 20, 21.) Customers gave IPI tips to pass along to Loh  
3 and other VIP hosts, but IPI pocketed them. (*Id.* ¶¶ 26, 27.)

4 On September 18, 2018, Loh filed suit against IPI, alleging violations of the federal Fair  
5 Labor and Standards Act (“FLSA”), 29 U.S.C. § 201 *et seq.*, and the CNMI’s Minimum Wage and  
6 Hour Act (“MWA”), 4 CMC (N. Mar. I. Code) § 9211 *et seq.*, for unpaid wages under FLSA  
7 and MWA’s minimum-wage and overtime provisions, as well as a common-law claim for fraud  
8 and conversion with respect to the tips.

9 Defendant moved to dismiss the MWA claims (second and fourth causes of action) under  
10 Rule 12(b)(6) of the Federal Rules of Civil Procedure as outside the statute of limitations, and to  
11 dismiss the fraud and conversion claim (fifth cause of action) because it is not pled with  
12 particularity, as required by Rule 9(b). Defendant does not seek dismissal of the FLSA claims,  
13 over which the Court has jurisdiction under 28 U.S.C. § 1331 (federal question) and 29 U.S.C. §  
14 216 (FLSA private right of action).

### 15 16 **III. LEGAL STANDARD**

17 “A claim may be dismissed as untimely pursuant to a 12(b)(6) motion ‘only when the  
18 running of the statute [of limitations] is apparent on the face of the complaint.’” *U.S. ex rel. Air*  
19 *Control Tech., Inc. v. Pre Con Indus., Inc.*, 720 F.3d 1174, 1178 (9th Cir. 2013) (quoting *Von*  
20 *Saher v. Norton Simon Museum of Art at Pasadena*, 592 F.3d 954, 969 (9th Cir. 2010)).

21  
22 When a party alleges fraud, it must “state with particularity the circumstances constituting”  
23 the fraud. Fed. R. Civ. P. 9(b). “Averments of fraud must be accompanied by ‘the who, what,  
24 when, where, and how of the misconduct charged.’” *Vess v. Ciba-Geigy Corp. USA*, 317 F.3d  
25 1097, 1106 (9th Cir. 2003) (quoting *Cooper v. Pickett*, 137 F.3d 616, 627 (9th Cir.1997)). A  
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1 plaintiff must “set forth *more* than the neutral facts necessary to identify the transaction” and  
2 explain “what is false or misleading about a statement, and why it is false.” *Decker v. Glenfed, Inc.*  
3 (*In re Glenfed, Inc. Sec. Litig.*), 42 F.3d 1541, 1548 (9th Cir. 1994) (original emphasis), *superseded*  
4 *by statute on other grounds as stated in SEC v. Todd*, 642 F.3d 1207 (9th Cir. 2011).

#### 5 **IV. DISCUSSION**

##### 6 **A. Commonwealth Minimum Wage and Hour Act Claims**

7 Defendant moves to dismiss the MWAHA claims because the statute of limitations has run.  
8 (Mot. at 2–3.)

9 A claim under the MWAHA “must be commenced within six months after the cause of action  
10 accrued, . . . except that a cause of action arising out of a willful violation may be commenced  
11 within one year after the cause of action accrued.” 4 CMC § 9246. Loh stopped working for IPI in  
12 August 2016 and did not file a complaint until more than two years later, in September 2018. She  
13 is well outside the limitations period even for willful violations. Plaintiff has alleged no facts that  
14 would support equitable tolling of the limitations period.  
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16 In her Opposition brief and at the hearing, Plaintiff conceded that her MWAHA claims are  
17 untimely, and she did not assert that the limitations period should be equitably tolled.

18 For these reasons, the second and fourth causes of action under the MWAHA will be  
19 dismissed.  
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##### 21 **B. Fraud and Conversion Claim**

22 The fifth cause of action is for “conversion and fraud” (Compl. at 6). Fraud and conversion  
23 are separate legal theories of liability. *Holmberg v. Morrisette*, 800 F.2d 205, 212 (8th Cir. 1986).  
24 The Motion to Dismiss concerns the fraud theory only.

25 The elements of a Commonwealth-law claim of fraudulent misrepresentation are: “(1) a  
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1 material, false misrepresentation by the defendant; (2) the defendant's knowledge of its falsity; (3)  
2 the defendant's intent that the plaintiff act reasonably upon it; and (4) the plaintiff's justifiable and  
3 detrimental reliance upon the misrepresentation.” *Syed v. Mobil Oil Mariana Islands, Inc.*, 2012  
4 MP 20 ¶ 44 (N. Mar. I. 2012).

5 In support of her fraud claim, Plaintiff alleges these facts: “tips were given by IPI customers  
6 to IPI for the specific purpose of rewarding VIP hosts for good service, with the direction that IPI  
7 pay these tips to the VIP hosts” (Compl. ¶ 26); IPI “refused to pay these tips to the VIP hosts,  
8 specifically Plaintiff, and instead converted these tips to its own use” (*id.* ¶ 27); Yuki Xia, an IPI  
9 employee who supervised and managed the VIP hosts, “converted these tips to the use of IPI,  
10 failing and refusing to pay Plaintiff her legitimate and rightful share of the tips” (*id.* ¶ 47).

12 Defendant asserts that these factual allegations about not passing along tips are not  
13 particular enough about the time, place, and circumstances to support a claim of fraud. (Mot. at 3–  
14 4.) Plaintiff, in her Opposition, matches the who, what, when, where, and how to statements in the  
15 Complaint: “who” is Yuki Xia, “what” is customers’ tips, “when” is the whole period of  
16 employment in which tips were confiscated, etc. This exercise misses the mark. The “what” that  
17 must be specifically identified is the misrepresentation. To avoid dismissal, the complaint “must  
18 state the time, place, and specific content of the false representation as well as the identities of the  
19 parties to the misrepresentation.” *Schreiber Distributing Co. v. Sev-Well Furniture Co., Inc.*, 806  
20 F.2d 1393, 1401 (9th Cir. 1986). What did IPI’s representative say to Plaintiff that led her to  
21 believe she would get a share of the tips? When did the representative say it? What action did  
22 Plaintiff take in reliance on that false statement? To all these questions, the complaint supplies no  
23 answer. “Rule 9(b)’s heightened pleading [means] that the ‘who, what, when, where and how’ of  
24 the fraudulent conduct, as well as what conduct/statement is misleading and why it is false, must  
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1 be expressly alleged.” *Deerpoint Group, Inc. v. Agrigenix, LLC*, \_\_ F. Supp. 3d \_\_, 2018 WL  
2 6330897, at \*19 n.21 (E.D. Cal. Dec. 4, 2018) citing *Davidson v. Kimberly-Clark Corp.*, 889 F.3d  
3 956, 964 (9<sup>th</sup> Cir. 2018). A review of the Complaint reveals that Plaintiff has failed to satisfy those  
4 requirements.

5 A mere expectation that Plaintiff would get a share of the tips, without some statement or  
6 action by the employer to support that expectation, does not constitute a fraud on the employee.  
7 Compare *New Orleans Deli & Dining, LLC v. Continental Casualty Company*, where in claiming  
8 fraud the employee plaintiffs “allege that they had an agreement and understanding with NODD  
9 that they would receive the tips” and that they “detrimentally relied on defendants’ fraud[.]” 2011  
10 WL 4551165, at \*1, \*2 (E.D. La. Sept. 29, 2011). An employer who keeps tips that a customer  
11 meant for the service staff might be liable to the employees on a stand-alone claim for conversion.  
12 See *Sims v. AT&T Mobility Svcs. LLC*, 995 F. Supp. 2d 1110, 1119 (E.D. Cal. 2013) (observing  
13 that under California law employees can recover gratuities through an action for conversion);  
14 *Marin v. Aida, Inc.*, 992 F. Supp. 2d 913, 916 (W.D. Ark. 2014) (granting actual damages to  
15 employee for employer’s conversion of tips). But in such cases, the real victim of fraudulent  
16 misrepresentation may be the customer who leaves cash for the service staff in a jar labeled “Tips”  
17 or adds a dollar amount on the “Tip” line of a credit card slip. See *Simchon v. Highgate Hotels,*  
18 *L.P.*, Civil No. 3:15-cv-1434, 2017 WL 6997318 (M.D. Pa. June 29, 2017) (putative class action  
19 brought by resort patrons against resort for advance billing for gratuities represented to be paid to  
20 employees but never remitted to them); *Garcia v. Four Point Sheraton LAX*, 188 Cal. App. 4th  
21 364, 381 (2010) (describing California statute regulating gratuities out of concern for “preventing  
22 fraud on the public”).  
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25 Because the complaint fails to specify a false statement regarding tips and fails to identify  
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1 what action Plaintiff took in reliance on that statement, the fraud component of the fifth cause of  
2 action is inadequately pled under Rule 9(b).

3 **V. CONCLUSION**

4 For the reasons set forth herein, Defendant's Motion to Dismiss is GRANTED.

5 The second and fourth causes of action for violation of the Commonwealth's Minimum  
6 Wage and Hour Act are dismissed as untimely. Because amendment would be futile, they are  
7 dismissed with prejudice.

8 The fifth cause of action for fraud and conversion is dismissed for failure to plead fraud  
9 with particularity, as required by Rule 9(b) of the Federal Rules of Civil Procedure. Because  
10 amendment may not be futile, the dismissal is without prejudice. **No later than February 28,**  
11 **2019,** Plaintiff may file an amended complaint to plead fraud separately from conversion,  
12 consistent with this Decision and Order.  
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14 SO ORDERED this 21st day of February, 2019.

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18 RAMONA V. MANGLONA  
19 Chief Judge  
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