## Exhibit B

Letter to Mills with Final Settlement Agreement 4/6/11



#### State Headquarters

2966 Woodward Avenue Detroit, Michigan 48201 Phone 313.578.6800 Fax 313.578.6811 Email aclu@aclumich.org www.aclumich.org

#### Legislative Office

P.O. Box 18022 Lansing, Michigan 48901 Phone 517.372.8503 Fax 517.372.8503 Email lansing@aclumich.org www.aclumich.org

April 6, 2011

By email, fax, and first-class mail

Jane K. Mills City of Detroit Law Department 660 Woodward Ave., Ste. 1650 Detroit, MI 48226

Re: Letten, et al. v. Hall, et al., Case No. 2:10-cv-12182 (E.D. Mich.)

Dear Jane:

Thank you for taking the time to speak with Jessie and me yesterday. We understand this settlement is ready to be submitted to City Council by the end of the week.

Please review my changes to the release you prepared. Attached to the final executed version of the release should be the settlement agreement we reviewed and approved together in Judge Cohn's chambers. I have edited that document to reflect our most recent agreement.

The release refers to a Medicare Reporting and Indemnification Affidavit. Please send me a copy (fax or email will be fine) so I can review it.

Very truly your

Daniel S. Korobkin Counsel for Plaintiffs





RELEASE (with Medicare Affidavit)

Matter No: Case. No:

the promisés this the promisés this the promisés this the settlement settlement settlement aspected hereto; attached hereto;

KEN ANDERSON and PHILLIP LETTENhereinafter Plaintiffs") in consideration of the sum of Twenty-Thousand Dollars (\$20,000.00) an executed stipulation for the entry of an order dismissing the underlying civil action identified herein; and, an executed Medicare Reporting and Indemnification Affidavit, hereby releases the City of Detroit, a Michigan municipal corporation, LaShawn Peoples, Scott Hall, and each officer, employee, agent and representative (hereinafter collectively the "Defendants") from any and all liability, actions or claims, legal and equitable, known and unknown, arising or accruing at any time prior to and through the date of this Release, which Plaintiff has or may have against Defendant, including without limitation any and all claims related to or arising out of the events, transactions, and occurrences which are or could have been complained of in the civil action referenced above entitled Ken Anderson v LaShawn Peoples and Phillip Letten v. Scott Hall.

Plaintiffs understand that the payment to be made under this Release represents the compromise of a disputed claim and payment is not be construed as an admission of liability on the part of Defendant.

As used in this Release, the term "Plaintiffs" includes each and every servant, agent, contractor, attorney, employee, representative, family member, heir, related corporation, subsidiary, division, affiliate, director, and officer of Plaintiffs, if any.

THIS RELEASE and the attached Medicare Reporting and Indemnification Affidavit, which by this reference is made a part hereof, constitute the entire understanding between Plaintiffs and Defendant. The provisions of this Release and said attachment are binding upon the respective heirs,

affiliates, executors, administrators, and successors of the Plaintiff forever.

The parties hereto acknowledge that receipt of the aforementioned sum is conditioned upon the approval of the Detroit City Council. Said parties understand that the Law Department will make reasonable efforts to achieve City Council approval and, subsequently, to promptly process an application for payment. Nevertheless, because these procedures take time (normally forty-five (45) - ninety (90) days) it is hereby acknowledged that Time is not of the Essence and no day certain for the issuance of any check can be given.

IN WITNESS WHEREOF, the Plaintiffs have affixed their signatures appearing below at , Michigan, on , 2011.

Witnessed By:

Signature KEN ANDERSON
Print Name: Plaintiff's Signature

Address

Signature PHILLIP LETTEN
Print Name: Plaintiff's Signature

### Attorney's Federal ID Number

STATE OF MICHIGAN )
)SS
COUNTY OF )

This Release was acknowledged before me this day of

, 2011, by MICHELLE HEADEN who hereby declares under penalty of perjury under the laws of the State of Michigan that he or she is authorized in fact and law to execute this Release, and that all necessary approvals, if any are required, have been obtained beforehand.

NOTARY PUBLIC,

COUNTY, MI

Print Name:

My Commission Expires:

Note: Should this release be signed by the Plaintiff outside of the State of Michigan that fact must be noted in the appropriate area above and the out of state notary must attach a certificate of notarial authority from the state he or she is authorized to act as a notary.

### **Settlement Agreement**

- 1. This Settlement Agreement and Release ("Agreement") is made the \_\_\_\_\_ day of \_\_\_\_\_\_, 2011 by and between Phillip Letten, Ken Anderson, the American Civil Liberties Union Fund of Michigan ("ACLU Fund of Michigan"), Officer Scott Hall, Officer LaShawn Peoples, and the City of Detroit ("the City") (collectively, the "Parties").
- 2. This Agreement fully and completely resolves *Letten v. Hall* (Case No. 10-cv-12182) and *Anderson v. Peoples* (Case No. 10-cv-12183), two civil actions filed by Phillip Letten and Ken Anderson on June 2, 2010, in the United States District Court for the Eastern District of Michigan, Southern Division, which are now consolidated as a single case, *Letten v. Hall* (Case No. 10-cv-12182) ("this Action").
- 3. Attorneys Daniel S. Korobkin and/or Jessie J. Rossman are authorized to sign this Agreement on behalf of Phillip Letten, Ken Anderson, and the ACLU Fund of Michigan, and Jane K. Mills is authorized to sign this Agreement on behalf of Officer Scott Hall, Officer LaShawn Peoples, and the City.
- 4. Phillip Letten agrees, on behalf of himself, agents, family members, friends, partners, associates, attorneys, heirs and assigns, to release Officer Hall, the City, and all other employees and agents of the City from any and all claims, demands, damages, actions, causes of action, suits or injuries of any kind or nature whatsoever, known or unknown, to person, property or otherwise, which have resulted or may in the future arise out of his encounter with Officer Hall on July 31, 2009, including but not limited to those damages alleged in this Action.
- 5. Ken Anderson agrees, on behalf of himself, agents, family members, friends, partners, associates, attorneys, heirs and assigns, to release Officer Peoples, the John Doe police officer named as Officer Peoples' co-defendant, the City, and all other employees and agents of the City from any and all claims, demands, damages, actions, causes of action, suits or injuries of any kind or nature whatsoever, known or unknown, to person, property or otherwise, which have resulted or may in the future arise out of his encounter with Officer Peoples and the John Doe defendant on November 12, 2008, including but not limited to those damages alleged in this Action.
- 6. The City agrees to adopt "Training Directive First Amendment Right to Distribute Non-Commercial Pamphlets and Handbills" ("First Amendment Training Directive"), attached as Exhibit 1.
- 7. The City agrees to distribute copies of the First Amendment Training Directive to all members of the Detroit Police Department ("Department") via an A-Distribution within 30 days of this Agreement.

- 8. The City agrees that the First Amendment Training Directive shall be read aloud to every Department shift for a span of one week during roll call as an Administrative Message/Teletype within 30 days of this Agreement, and then again to every shift for a span of one week 6 months after the first reading.
- 9. The City agrees to adopt "Training Directive Retaliation" ("Retaliation Training Directive"), attached as Exhibit 2.
- 10. The City agrees to distribute copies of the Retaliation Training Directive to all members of the Department via an A-Distribution within 30 days of this Agreement.
- 11. The City agrees that the Retaliation Training Directive shall be read aloud to every Department shift for a span of one week during roll call as an Administrative Message/Teletype within 30 days of this Agreement, and then again to every shift for a span of one week 6 months after the first reading.
- 12. The City agrees to adopt "Training Directive Loitering" ("Loitering Training Directive"), attached as Exhibit 3.
- 13. The City agrees to distribute copies of the Loitering Training Directive to all members of the Department via an A-Distribution within 30 days of this Agreement.
- 14. The City agrees that the Loitering Training Directive shall be read aloud to every Department shift for a span of one week during roll call as an Administrative Message/Teletype within 30 days of this Agreement, and then again to every shift for a span of one week 6 months after the first reading.
- 15. The City agrees to place a direct link to its online citizen complaint form on the main page of the Department's website within 30 days of this Agreement.
- 16. The City agrees to ensure that posters explaining its citizen complaint form are on public display in the lobby and/or entrance of every precinct station and at the Department headquarters within 30 days of this Agreement.
- 17. The City agrees to ensure that printed brochures explaining its citizen complaint form are placed in racks and/or display areas at every precinct station and at the Department headquarters within 30 days of this Agreement. This Agreement does not require the City to create racks and/or display areas where none exist.
- 18. The City agrees that a citizen may file a citizen complaint form even if there are charges pending against him or her.
- 19. The City agrees to distribute a written statement to this effect to all members of the Department via an A-Distribution within 30 days of this Agreement.

- 20. The City agrees that this statement shall be read aloud to every Department shift for a span of one week during roll call as an Administrative Message/Teletype within 30 days of this Agreement.
- 21. The City shall pay \$ 20,000.00 to Phillip Letten, Ken Anderson, and their counsel at the ACLU Fund of Michigan.
- 22. The Parties agree to the form and content of the proposed order dismissing this Action, attached as Exhibit 4. The proposed order shall be filed upon execution of this Agreement.

Signed and agreed to by:

	DATE:	
Jane K. Mills		
City of Detroit Law Department		
660 Woodward Ave., Ste. 1650		
Detroit, MI 48226		
	DATE:	
Daniel S. Korobkin or Jessie J. Rossman		

ACLU Fund of Michigan
2966 Woodward Ave.
Detroit, MI 48201

First Amendment Training Directive



## Detroit Police Department

# Training Directive

Numbered Directives shall be retained by all members

Number: 1<del>0-01</del> Date: 1<del>1/0/10</del>

# SUBJECT: FIRST AMENDMENT RIGHT TO DISTRIBUTE NON-COMMERICAL PAMPLETS AND HANDBILLS

This Training Directive is intended to remind members of the department that the First Amendment protects the right of persons in public places to distribute non-commercial handbills and pamphlets. No permit or license is required and there are no statutes or ordinances that limit an individual's right to do so.

Detroit City Code Section 3-2-1 does **not** apply to non-commercial handbills, circulars, pamphlets or other written material. Section 3-2-1 states:

- a. It shall be unlawful for any person to distribute or cause to be distributed any *commercial* handbills, circulars or advertising cards that solicit patronage for goods, wares, merchandise, services, real estate or any other thing within the Loop or Loop District, which is defined in Section 1-1-2 of this Code as the area bounded on the south by the south line of East Jefferson Avenue and West Jefferson Avenue; on the east by the east line of St. Antoine; on the north by the north line of Columbia Street; and on the west by the west line of First Street.
- b. The provisions of this section *shall not apply to* established newspapers or periodicals *or to noncommercial* circulars, handbills, or cards which do not solicit patronage for profit.

Furthermore, there is no permit or license required to distribute noncommercial handbills or pamphlets.

The First Amendment to the United States Constitution protects, among other things, the right of freedom speech and expression. The United States Supreme Court has repeatedly made it clear that this constitutional right includes written as well as verbal expression. It is of the utmost importance that members understand -- and act in accordance with that understanding -- that the First Amendment protects a freedom of expression without regard to the content of the message or whether an officer or others find it offensive, contemptuous or objectionable.

Questions can be directed to the Police Legal Advisor at 596-2151.

Detroit Police Department

**Retaliation Training Directive** 

### SUBJECT: RETALIATION

The First Amendment protects the rights of individuals to verbally oppose, verbally criticize, or verbally question police action without thereby risking arrest or a citation. Although the First Amendment does not protect the right to physically obstruct a police officer or refuse to comply with a lawful police order, verbally opposing, criticizing or questioning police action does not constitute physical obstruction or resistance. These expressions are not criminal and cannot be punished constitutionally.

An individual has the right to question the basis for a police stop, ask for the ordinance underlying a police stop, and express his displeasure with a police stop. This protection extends to expletives and other language that an officer may find annoying or provocative. In the face of such verbal challenges, an officer must exercise a higher degree of restraint than the average citizen.

It is unlawful to arrest or ticket an individual for speech that verbally opposes or verbally questions police action. It is similarly unlawful to retaliate against an individual who verbally opposes or verbally questions police action by arresting or ticketing them for another offense. An officer cannot arrest such an individual for another offense unless the same action would have been taken even in the absence of the speech.

This directive is constitutionally required. It also is in keeping with our Law Enforcement Code of Ethics, in which every officer pledges "to maintain courageous calm in the face of danger, scorn or ridicule; develop self restraint and be constantly mindful of the welfare of others."

**Loitering Training Directive** 

### SUBJECT: LOITERING

Members of the department are reminded that "loitering," by itself, is not a crime, and cannot be the basis for an arrest or an investigative stop.

The Constitution protects the right to loiter or remain in a public place for an innocent purpose, or for no purpose at all. Loitering is not a crime in itself and cannot be punished constitutionally. Merely being present in an area where illegal activity is taking place or tends to take place is not illegal.

Section 38-1-3 of the Detroit City Code provides:

It shall be unlawful for any person to loiter on any street, sidewalks, overpass or public place. For the purpose of this section, loitering is defined as the act of standing or idling in or about any street, sidewalk, overpass or public place so as to hinder or impede or tend to hinder or impede the passage of pedestrians or vehicles.

No violation of section 38-1-3 occurs unless the person is engaged in conduct that hinders or impedes, or tends to hinder or impede, pedestrian or vehicle traffic. The act of standing or idling in or about a public place is not, by itself, a loitering offense.

Section 38-11-6 of the Detroit City Code provides:

A person shall not *knowingly remain* in any building, apartment, store, automobile, boat, boathouse, airplane, or any other place where any controlled substance is illegally sold, dispensed, furnished, given away, stored, or kept *with the intent to unlawfully use or possess such controlled substance*.

No violation of section 38-11-6 occurs unless the person knows of a drug offense in that place *and* intends to commit a drug offense. Merely being present in a place where a drug offense occurs is not illegal.

Because loitering by itself is not a criminal offense, it does not give rise to the "reasonable suspicion" required to justify an investigatory stop. The reasonable suspicion standard is not satisfied merely by loitering in a high-crime area or near a place where illegal activity occurs. To justify an investigatory stop for loitering, there must be reasonable suspicion of unlawful conduct, purpose, or intent on the part of the person being stopped.

**Stipulated Order of Voluntary Dismissal** 

### IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF MICHIGAN SOUTHERN DIVISION

PHILLIP LETTEN, et al.,	
Plaintiffs, vs.	Hon. Avern Cohn
	Case No. 10-cv-12182
SCOTT HALL, et al.,	
Defendants.	/
STIPULATED ORDE	R OF VOLUNTARY DISMISSAL
A settlement having been reach	ned in this matter, and the parties having stipulated
to this order by and through counsel, it	t is hereby ORDERED that this case is
DISMISSED WITH PREJUDICE.	•
Dated:	/s/ Hon. Avern Cohn United States District Judge
Stipulated to by:	
/s/ Jessie J. Rossman Daniel S. Korobkin	<u>/s/</u> Jane K. Mills
Counsel for Plaintiffs	Counsel for Defendants
Dated:	Dated: