# EXHIBIT C

3M Company and 3M Innovative Properties Company v. Avery Dennison Corporation Civil Action No. 10-cv-02630-MJD-FLN

## **EXHIBIT 7**

### WK9239 Item 28

To: D04 Main Members

From: Jim Roth, Task Group Chair and Jason Davis, Subcommittee Chair

Re: Proposed Type XI to D4956

A proposal, submitted by Tom Bliss (3M), to add a Type XI to the D4956-05 Specification for Retroreflective Sheeting for Traffic Control was Item 2 of Subcommittee Ballot D04.38 (05-03). There were 15 outstanding negatives that resulted and they were all found not persuasive via a subcommittee administrative ballot. Therefore, the D04.38 (05-03), item #2 passed and this item is now being forwarded for voting at the main committee level.

The first portion of this item contains the 15 negative votes, the corresponding not persuasive rationale, and the subcommittee vote counts. The actual technical ballot item is found on the final few pages of this document.

Please contact Dan Smith at [dsmith@astm.org] if you have any questions regarding this letter ballot.

### Negative Vote #1 - Jason Davis and Henry Lacinak, LA DOTD

I am voting negative on Item 2, WK 9239, for the following reasons:

- 1. The material described by the proposed specification indicates performance over a range of entrance and observation angles. As stated in the proposal, the retroreflectance values are similar at low observation angles to Type X (Type X encompasses Types VII and VIII) and at high observation angles to Type IX. This is a good case for a proposal similar to Jim Roths more generic category proposal, as well as Henry Lacinaks 1998 suggestion for a type with options for specific performance needs. Simply adding a new type will further confuse the users.
- 2. The proposal states that the material is currently available from only one supplier. As of October 19, a second manufacturer has introduced a material with similar performance characteristics as the proposed Type XI. Regardless of the actual performance numbers, if this second sheeting has similar performance characteristics (i.e. performance over the same range of entrance and observation angles) we should draft new performance numbers that take both of these products into account. Otherwise, we are simply inviting the inevitable Type XII which is similar to Type XI but not quite.
- 3.Also, the jury is still out on the field performance of this proposed material. Numerous states have withheld approval, or given only limited approval, to this proposed material due to insufficient field data. As stated in research reports by TTI and observations by

Virginia DOT, different orientations, sizes, and constructions of prisms can alter the long term performance stability of a sheeting material. Other research indicates that artificial weathering as per current ASTM procedures does not accurately describe field weathering, and should not be used for performance predictions.

As a comment, we can reduce the confusion to users of this specification by eliminating Type VII and VIII as was originally suggested and to which the task group concurred was the next logical step after incorporating Type X. If the proposed Type XI product has similar performance to Type IX, it may also be advisable to eliminate Type IX if Type XI is included as proposed.

### Motion to find this Negative Not Persuasive

We move to find this negative not-persuasive for the following reasons:

There is a need for a new type. Arguments regarding the redesign of the standard to make it more performance-based are beyond the scope of this ballot item and are being addressed elsewhere. In the meantime we need to keep the standard current.

An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported.

Proving conformance to accelerated weathering is not a requirement for establishing a type. Even so, accelerated weathering which in accordance with the supplemental section of the standard can be used until outdoor weathering is available, has been completed and shows conformance to the proposed requirements.

### Motion Passed 48-14-16

### Negative Vote #2 - Brook Jerzyk and Chris Gaudette

Reflexite Corporation would like to vote negative on the proposal submitted to the committee.

The type being proposed currently meets or exceeds one or more of the existing performance levels of the specification. Uniqueness of a material based on few points within a limited array of geometries does not necessarily require new typing.

Reflexite Corporation believes that the addition of another type, type XI, at this time creates additional confusion for the users of this standard. The standard currently offers ten types. In some cases the ability to differentiate between the types is difficult at best. This concern has been covered at numerous meetings by the State Departments of Transportations that are members of the committee.

A standard should provide clarity and direction for the user (the specifying agency), hi addition, the standard should provide a minimum level of expectation for the ultimate end user (the driver). We have all agreed previously that the current D4956 does not fulfill these requirements. We have agreed that D4956 has become a QC document and a sales/marketing tool for specifying for manufacturer's materials.

Additionally, by continuing to add types with new criteria, such as a 1.0° observation angle, the committee endorses that geometry as needed/required by the driver. This will then become embedded in the thought process of the users and will become increasingly difficult to challenge. We do not need to look any further than the historical geometries in the D4956 standard (0.207-4°, 0.207+30°, 0.507-4°, and 0.507+30°). Research is beginning to show that there may be a need for wider observation angles in our evaluation of these materials. Why is 1.00° being chosen? It is a geometry chosen for convenience (it is twice 0.50°). The research may show that 0.75° or 1.25° is more appropriate and useful.

ASTM D4956 is a standard that is used globally and for many different devices (signs, drums, cones, conspicuity, etc) and will probably be referenced for many years to come. The committee should not try to revise or upgrade the current D4956. It is time to set this document aside and begin generating a new standard (DXXXX) that addresses the needs of the users and drivers.

Proposed standards and revisions are not to be promoted by individual members, task groups, sub committee, or committee until the committee has completed the work.

The point being made here is that the members of this committee cannot promote or imply that a material is a "proposed type". The designation does not exist nor can it be assumed that it will be until a work item is completed. What if the committee was working on more than one potential addition? There is no way of determining how the committee would list them.

This would also apply to the promotion of these new standards/revisions as they are being worked on.

Section F2.4 of the ASTM Guide, Form and Style for ASTM Standards, provides the following caveat to documents in process.

F2.4 Working Document Caveat—The Board of Directors approved the use of the "Working Document" statement to be stated on the front page of every draft document or manuscript from a committee. The following suggested and proposed statement shall be typed or stamped on the document:

This document is not an ASTM standard; it is under consideration within an ASTM technical committee but has not received all approvals required to become an ASTM standard. It shall not be reproduced or circulated or quoted, in whole or in part, outside of ASTM Committee activities except with the approval of the Chairman of the Committee having jurisdiction and the President of the Society. Copyright ASTM International, 100 Barr Harbor Drive, West Conshohocken, PA 19428. All Rights Reserved.

Anyone requesting an ASTM committee draft document (proposal standard, minutes, etc.) is entitled to receive a copy. However, after receipt of this document, they shall adhere to the caveat.

Since we have been discussing many ASTM regulations, procedures and formats it may be appropriate to point out to the committee Section 15, Patents and Standards, of the *Regulations Governing ASTM Technical Committees*. This area had considerable discussion at our June meeting with respect to IP and sole sourcing.

#### The section states:

- 15.1 The committee shall make an initial determination that a patented item (a material, product, process, or apparatus or constituent thereof) is required for inclusion in a proposed or draft standard. The committee shall, prior to the initial ballot, make efforts to determine whether alternatives to the patented item exist. If an alternative(s) exists, no reference to the patented item will be made.
- 15.1.1 The committee shall include with the ballot a statement of willingness to consider alternatives and a request for identification of alternatives to patented items. If an alternative(s) is identified, the committee shall reconsider whether the patented item is required and, if not, reference to the patented item will be removed.
- 15.2 When an approved standard requires the use of a patented material, product, or apparatus, the standard shall include a footnote requesting interested parties to submit information regarding the identification of alternatives to the patented items. The committee will promptly consider all identified alternatives.
- 15.2.1 If the committee determines that an alternative exists, the reference to the patented item, by name and number, shall be deleted from the standard by ballot.

15.2.2 References to patented items in ASTM standards shall comply with Section F3 of the Form and Style Manual.

15.3 ASTM Disclaimer of Liability as to Patented Inventions—Neither ASTM nor any ASTM committee shall be responsible for identifying all patents under which a license is required in using an ASTM document or for conducting inquiries into the legal validity of those patents which are brought to the Society's attention. Where applicable, an ASTM document shall include a note worded as follows: The American Society for Testing and Materials takes no position respecting the validity of any patent rights asserted in connection with any item mentioned in this standard. Users of this standard\* are expressly advised that determination of the validity of any such patent rights, and the risk of infringement of such rights, are entirely their own responsibility.

Additionally, considerable discussion was held at several task group level meetings and members of the TG raised the following negatives and issues and the ballot has not addressed these items and concerns.

### Jim Roth, Ohio DOT - Type XI Negative Comments

I am voting "negative" on the task group ballot submitted by 3M for the creation of Type XI sheeting, because it doesn't go far enough. As explanation and counterproposal, I offer the following:

I fear that the task group is in danger of losing all credibility if the practice of creating new sheeting types based solely on what the manufacturers can produce is perpetuated. This result is a proliferation of types containing a single product. We have been rightfully chastised in the past for doing this, and to continue to do this without addressing and correcting our past transgressions will further tarnish our image and bring into question our relevance.

ASTM D 4956 currently includes ten types of reflective sheeting. Types V and VI are specialized product specifications for materials intended for specific purposes. That leaves eight reflective sheeting types identified in ASTM D 4956 for use in "highway signing, construction-zone devices, and delineators". A proposal is now presented to create a ninth "highway signing, construction-zone devices, and delineators" type, based not on the wants of the users of the specification, nor the needs of the driver, but solely on the capabilities of a single manufacturer. This new proposed type will describe exactly one product on the market, similar to several of the existing D 4956 types. I believe the task group adds very little value to the process by simply assigning a generic type designation to a specific product on the market (except to provide the opportunity for agencies to create the illusion of competitive bidding for procurement matters, and as a marketing tool for the manufacturers).

The task group was initially hesitant to create a new type since the material from 3M had not been on the market very long, and the task group members had not had a chance to evaluate samples of the material. The idea being that if it could be shown that the new material performed as claimed by the manufacturer, that that would validate the need to create a new D 4956 type. It doesn't. All that proves is that the manufacturer has produced a product that performs to the performance criteria the manufacturer provided.

While this is certainly a good thing, it does not in and of itself establish a need for a new D 4956 type. Maybe it needs a new type, but maybe it is just a really good version of an existing type. A new type may indeed by warranted, but cannot be justified on this basis. The need for a new D 4956 type and the capabilities of a manufacturer to produce a product are separate issues. (A new type could theoretically be established prior to any manufacturer having a product that would meet the new type, with the manufacturers subsequently implored to produce a product to meet the new type requirements, such as when the California legislature mandates that the automobile manufacturers produce vehicles getting so and so miles per gallon with so much emissions, etc.)

It is widely recognized that D 4956 is confusing to the average user, and the task group is criticized for creating a specification that is little more than an available products list. The creation of a new type will compound the level of confusion. Many states, who are arguably the most informed users of the specification, often have not seen a need to keep the various types separate, and routinely combine them into fewer, composite types. States commonly combine Types VII and VIII, with some combining Types VII, VIII and IX. The message here is that many informed users of D 4956 see no reason to create a distinction between similarly performing types. The casual user of the specification is at the mercy of the sales representatives and state DOT to sort it all out. (I know I've been on this soap box before, but I'm going somewhere with this.) Even 3M acknowledges that there are an excessive number of sheeting types, and is planning to phase out four of the six products they currently produce, and will not further the development of their previously anticipated Type X material. (Or maybe their previously anticipated Type X has now become their proposed Type XI -1 don't know. Regardless, 3M wrote the Type X retroreflective values contained in D 4956, and now has no plans to use them.) The 3M LDP Type VII product is no longer even included on their web page (although I did find reference to its existence on their Hong Kong site, but even then it was only a title sheet with no additional product information or data).

I have attached a counterproposal to this e-mail for your consideration. It creates the new Type XI as requested by 3M, but also attempts to accomplish some other things as well, as follows:

- 1.) It establishes a grading system for the broad classification of similarly performing reflective sheeting materials. This grading system was taken from my previous proposal to create a specification with only three classifications, but combines it with the type classification system currently in D 4956. The grading system will achieve the grouping of similarly performing materials under a single umbrella, such as is already being done by many state and other agencies throughout the country. But, by retaining the type system as well, will provide agencies wishing to do so the ability to further refine their specifications to a more precise level.
- 2.) It reduces the number of types by combining Types VII, VIII and X into a single type, called Type X. This is being done since the sole manufacturer of Type VII is planning to discontinue this product, eliminating the need for the type, and the recognition that Types VIII and X are similar enough such that separate types are not

#### warranted.

3.) It restores the Type X values to those originally proposed before 3M argued to have the numbers reduced to include a product they planned to produce but now won't.

The anticipated benefits to the proposal are as follows:

- 1.) 3M get their new type.
- 2.) Similar types are consolidated.
- 3.) The average user get a simplified sheeting "grade" system.
- 4.) The more complicated "type" system is retained for the more sophisticated user.

### Ken tiding, consultant - Type XI Negative Comments

I am voting negative on the Bliss proposal.

I have made some comments, which explain my negative. Others are pertinent to either the Bliss proposal or the Roth counterproposal or to both. No doubt some comments have slipped in which may be primarily as response to comments by others.

### Issues - in no particular order

If Type VII is no longer produced by its sole manufacturer, then the "combining" specification should ignore its values and reconcile only VIII and IX and perhaps X, and the new material. (This is not a suggestion as to which should be combined, only a note that VII can be dropped, as no one will produce it.)

New specifications and values at wider test points should be developed by actual observations. The current thrust toward 1.0 values corresponds to highway distances, which provide the highest luminance for most drivers observing signs of nearly any material. Lets look at actual signs from actual vehicles before we adopt changes based on "desk-top" engineering.

### Wendy Ealding, VADOT - Type XI Negative Comments

I am voting negative on Tom Bliss's proposal to add a new Type XI for the following reasons:

1. We do not have sufficient information as to the improvement in performance that this new material represents, and if indeed it warrants a new Type. If we compare the existing Type III with Types VII-IX at 0.5 degree observation angle as shown in the attached spreadsheet, we can see that Types VII-IX have mean requirements of 243 at the -4 degree entrance angle and 128 at the + 30 degree entrance angle. (Making the

comparison at 0.5 degree observation angle is probably the closest we can come to driver-relevant geometry in D 4956, recognizing that D 4956 uses the coplanar geometry.) Now if we compare these values with the corresponding minimum values for Type III sheeting, that is 156% increase at the -4 degree entrance angle and a 97% increase at the +30 degree entrance angle. Paul Carlson, in his presentation at the April 2005 Visibility Symposium, stated that the published research indicates that "Types VII, VIII and IX perform statistically equivalent and statistically better than Type III beaded sheeting." So we can have some sense of what it takes to achieve improved performance. Taking that one step further, if we compare the proposed Type XI 0.5 degree observation angle minimum values (400 at 0.5/-4, 150 at 0.5/+30) with the current Type VII-IX minima, we are looking at a 64% increase at -4 and a 17% increase at +30 degrees. This is a much smaller difference, not much greater than the minima for Type IV (being promoted as "high intensity prismatic") compared with Type III beaded material. Nobody has presented any human factors evidence that the new material is statistically better than the existing Types VII, VIII and IX.

- 2. There is no outdoor weathering data for this material. It was submitted to NTPEP for the first time this year. 3M claims that it isn't new, that it is made from the same raw material and components as their Type DC product, and therefore it has "proven durability". But at the same time they are claiming a "unique optical design". We don't know how sensitive this unique optical design's on-road performance is to even small shifts in the cubes with weathering. We have not received the results of the artificial weathering (D 4956 S3) yet, and it appears that artificial weathering test was not conducted alongside material with known outdoor weathering performance.
- 3. There is increasing concern about the number of Types in D 4956. At the D04.38.09 Task Group Meeting in June 2004, the highest priorities were given to developing driverrelevant specifications and keeping the specifications simple. Jim Roth has made a number of proposals in this regard, seeking to reduce the number of fundamental performance levels to three or four. When we adopted the Types VII, VIII and IX specifications as separate Types in 2000, (published as D 4956-0la) we had a negative from Alan Lafferty (formerly with Florida DOT) that was withdrawn with the commitment from the Task Group to consider combining these Types at a later date. At that time, we had a concern about unintended consequences of combining these Types since we didn't really know what their on-road performance was. Now the experience and research is telling us that they're more alike than we first thought. In Virginia, we're moving towards a fluorescent orange specification that will allow Types VII, VIII and IX as equal alternates, but we are adding 1.0 degree observation angle requirements to the Type VII and VIII specs. Interestingly, at the recent NTPEP meeting, Brook Jerzyk suggested that NTPEP should petition ASTM to add 1.0 degree OA requirements to all prismatic specifications. It would make sense for ASTM to at least combine the Types VII and VIII specs perhaps with the caveat (?option) of a 1.0 degree OA requirement to ensure that luminance is maintained at some reasonable level at the shorter distances and to accommodate the changing vehicle population. I am not sure whether we should include Type X as well, although it is apparent from the volume of correspondence from users that I receive as D04.38 Subcommittee Chair, that adding

Type X has caused more problems than it has solved. At the Visibility Symposium, Paul Carlson confirmed the need to establish the on-road performance of Types IV and X, as well as the new 3M material. We should seek such information before rushing in to establish a new Type. 3M's new product can meet the existing Type IX specification, apart from some minor discrepancies at the 0.2 OA/+30 EA combination, that I take is due to the application of the rounding conventions. There is nothing to stop them from selling the material now, as a Type IX, on a provisional basis once the artificial weathering data is available for users who want to take the route cited in D 4956 S3.

Meanwhile, there are a number of other aspects of D 4956 that should be addressed. In Part 2 and 3 above, I have discussed the lack of artificial weathering data, and the apparent shortcomings of the test as it was performed. This is in part one of the shortcomings of the standard. There is no provision for requiring a material of known outdoor weathering performance to be tested alongside the new material. The Scope in Section S3.1 needs to be strengthened to not only require this, but also to require the producer to provide evidence such as a NTPEP submittal, that the new material is undergoing outdoor weathering.

### Jim Swisher. VADOT - Type XI Negative Comments

I have not read up on all the latest proposals for this but in general I do NOT want to add another Type to 4956.

I was more in agreement with your suggestion on combining a few types. As you may know, I will be taking over for Wendy when she retires in Sept. As a result, I may need a little extra coaching for a while on some of these issues. Thanks for your help!

### Philip Lancaster, FL DOT- Type XI Negative Comments

I vote negative on this proposal to add an additional type as being requested. At this point there does not appear to be a significant difference in the material for creating this type when it could possibly fit into an existing type. The "possible fit" is where the additional information or maybe even some research would be needed. The observation angle requirements listed for this material may be designed for a specific purpose, but even some of the existing types may even present "similar" performance when being addressing the needs of the end user and from the end user perspective.

### Jason Davis & Henry Lacinack, LA DOT - Type XI Negative Comments

Proposed Amendment to ASTM D4956-04 to include a new Type of sheeting (Type XI)

Henry and I have discussed this and both concur on this response.

We are voting negative on this ballot for the following reasons:

This product, when visually compared to the current Type IX material, does not exhibit

performance substantially different to warrant a new type. When compared to products representing Type X and VIII, the performance difference is notable at the higher observation angles, and therefore this and the Type IX are set apart. However, the Type IX and proposed Type XI are very similar in their performance, as it shown in the retroreflectivity tables for each product. For reference, all the prismatic materials outperform the Type III product at the generally observed geometries.

This product has not been around long enough to confidently determine a minimum outdoor weathering specification (Table 16). 3M has claimed that the different components of this material have all been weathered in other products, and that the construction of this product is similar to those having proven weathering performance. That statement does not take into account the different construction of the prismatic elements. Previous materials have been truncated cubes, whereas these are full cubes.

We recommend that since this material, both visually and numerically (per the ASTM tables), performs similar to the current Type IX, that it not be granted a new type. Instead, it can be fitted into the current Type IX specification even though its performance exceeds the listed minimums in certain areas.

### Mark Kleinschmit. AVERY - Type XI Negative Comments

I am voting negative on this proposal on the grounds that it is not in the best interests of the committee, ASTM in general, nor the end user. We do no-one a favor if we continue to add products to a "standard" that are in fact stand-alone and available from only one manufacturer. Adding Type XI will not help purchasers - it will deceive them, and it will turn ASTM into a marketing tool.

I understand that it is customary that a negative be accompanied by a counter proposal, but in this instance I do not know if one exists. You are either for adding a new Type XI at this time or you are not - so my counter proposal is to not add a new type.

Type XI will impede competition and commerce We have heard that ASTM is in the business of aiding commerce. And commerce is indeed aided by the creation of consensus standards. They allow multiple manufacturers to agree on product basics and all can then supply similar products, thereby creating shared platforms for future development and creating competition and choice for the consumer. This is the public perception of items that can be referenced by an ASTM designation. If we add a Type XI we create the illusion that the purchaser is specifying a level of performance available from a group of products.

But we know that they are in fact creating a sole-source specification. If a purchaser desires DG3, they should call it out by name, and justify their wish to specify a sole-source product - and not hide behind an ASTM curtain.

Type XI performance may be patent protected Adding a Type XI is also problematic in that several of the performance requirements in the proposal may be protected by

intellectual property. Not only are specific designs claimed, certain SIA ranges (when measured with cited ASTM procedure) have been claimed. So this is not just a case of the first manufacturer blazing a trail for others to follow. It is staking out a claim where others may not trespass. ASTM would in the fullest sense be creating a sole-source specification. This may be good for a single company, but that does not constitute good "commerce".

### DG3 already has a Type: Type IX

There is some consensus in the committee that a factor of 3 is needed for noticeable improvement in reflectivity. Using this reasoning DG3 is an enhanced version of Type IX. DG3 can be specified and purchased under the existing Type IX ASTM specification - and now that "Type" would be a truer "standard" where multiple products are available under the heading. Again, the point of a standard is not to specify a single product. Besides, there will not be any confusion as to which product the purchaser would receive from 3M as they have announced their intention to discontinue VTP. Now that Avery Dennison has created T-9500 Omni-View, Type IX will finally represent more than one product. This will not impede commerce, but it will encourage honest purchasing. Besides, the qualities of DG3 should make it easy to market without the need for an ASTM deception.

The only argument for adding Type XI is that we have done it before. But since we are not happy with the result, it is madness to continue this behavior. 3M voted against adding Type X on these very grounds. They may argue Type X was not "different" enough and Type XI is. But I suspect that that determination is always commercially biased.

We have all agreed, manufacturers and purchasers that D4956 needs to be simpler, not more complicated. I would sincerely like to revisit Jim Roth's proposal that we discussed briefly in Washington. I think we should not alter existing types as this would just cause confusion for contracts, purchasers and specifications around the country and the world. It also causes creates a moving target for manufacturers, which is serious hindrance in a world where three years of product testing is required (for most manufacturers) just to begin selling a product. Instead, we should create a parallel grading system, that is modeled on simple geometric ratios of performance. Everyone has agreed that this is our real goal. I suggest we spend some time working toward it. If we invest as much energy there as in Type XI, I know we will arrive sooner than anyone thinks.

### **Ikuo Mimura, NCI- Type XI Negative Comments**

I NCI is voting "NEGATIVE" for the following proposals in Task Group D04.38.01

Introduction of proposed Type XI from 3M:

Negative

Hereinafter, reasons are given.

II Objection on introduction of proposed Type XI from 3M.

1) First of all, 3M should present their proposed "Type X" to Task Group Members.

On the occasion of the first proposal for Type X, NCI proposed the combination of existing Type VII and VIII and an incorporation of NCI's new product (Type X). Unfortunately our first proposal for combined type was not accepted in Task group. Therefore, NCI again proposed an independent type as Type X. During the discussion on introduction of Type X, NCI proposed the following specification shown in Table 1.

### [Table 1]

**Proposed New Type X by NCI**—A super-high intensity retroreflective sheeting having highest retroreflective characteristics at medium road distances as determined by the R<sub>A</sub> values of Table 16 at 0.1° and 0.2° observation

angle. This sheeting is typically an unmetalhzed microprismatic retroreflective element material Typical

	аррисаци	ns for this			anent nign	way sign:	ing, const	ruction zo	ne aevice	s, and deli	neators.	
	Obs.	Ent.	White	Yellow	Orange	Green	Red	Blue	Brown	Fluo. Y.	Fluo	Fluo
	Angle	Angle						j		Green	Yellow	Orange
	0.1 <sup>B</sup>	-4	800	600	300	80	120	40	24	640	480	240
	0.1 <sup>B</sup>	30	400	300	150	40	60	20	12	320	240	120
	0.2	-4	600	450	230	60	90	30	18	480	360	180
	0.2	30	300	230	110	30	45	15	9	240	180	90
Į	0.5	-4	240	180	90	24	36	12	7.2	190	145	72
	0.5	30	120	90	45	12	18	6	3.6	96	72.	36
	1	-4	-		_	_	_			_	_	_
	1	30	-	_				_	_	_		

<sup>&</sup>lt;sup>A</sup> Minimum Coefficient of Retroreflection (RA) cd-lx -1 -m -2.

Meanwhile, Mr. Tom Bliss of 3M proposed an introduction of their newly developed product as another 3M's Type X. As a result NCI agreed the downward revision of Type X based on Tom's proposal shown in Table 2. However, NCI want to emphasize that this compromise is not our true intention.

#### [Table 2]

Proposed New Type X by 3M final Draft —A super-high intensity retroreflective sheeting having highest retroreflective characteristics at medium road distances as determined by the  $R_A$  values of Table 16 at 0.1° and 0.2° observation angle. This sheeting is typically an unmetallized microprismatic retroreflective element material. Typical applications for this material are permanent highway signing, construction zone devices, and delineators.

Obs.	Ent.	White	Yellow	Orange	Green	Red	Blue	Brown	Fluo. Y.	Fluo	Fluo
Angle	Angle					1	<u> </u>		Green	Yellow	Orange
0.1 <sup>B</sup>	-4	800	600	300	80	120	40	24	640	480	240
0.1 <sup>B</sup>	30	400	300	150	40	60	20	12	320	240	120
0.2	4	560	420	210	56	84	28	17	450	340	170
0.2	30	280	210	105	28	42	14	8.4	220	170	84
0.5	-4	200	150	75	20	30	10	6	160	120	60
0.5	30	100	75	37	10	15	5	3	80	60	30
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1	30	_			_	_			1 —		1

A Minimum Coefficient of Retroreflection (RA) cd-lx -1 -m -2.

Based on the above mentioned process, we can argue the following three cases.

Case 1: So far, nobody see 3M's Type X, I believe. If new proposal for Type XI from Mr. Bliss (Hereinafter refers as Bliss's Second Proposal) and his proposal for Type X (Bliss's First Proposal) is identical, NCI can accept his second proposed product as "Type X".

Case 2: If these two proposal cover different products, we understand that Mr. Tom Bliss of 3M is obliged to present the Type X product covered by his first proposal shown in Table 2 to all committee members in

<sup>&</sup>lt;sup>B</sup> Values for 0.1° observation angle are supplementary requirements that shall apply only when specified by the

<sup>&</sup>lt;sup>B</sup> Values for 0.1° observation angle are supplementary requirements that shall apply only when specified by the

advance of an proposal of "Type XI" (his second proposal). Is this 1<sup>st</sup> proposal product is on commercial or submitted to NETPEP? Case 3: NCI do not believe but if such product do not exist, Task Group have to turn back to clarify the basic rule and steps on the introduction of proposal process.

3M should not cancel a sales of LDP on the assumption of introduction of Type XL

Type VII was proposed by 3M and is sold as 3M's Diamond Grade LDP to not only US but also to all over the world. We have to realize that ASTM Type VII is specified not only in US but also introduced to Latin American, Asian countries and Oceania (Please be noted that ASTM is international organization). In that meaning 3M has responsibility to keep providing LDP as proposer.

Notwithstanding this circumstance, 3M has announced the cancellation of LDP to US customers and DOTs. However remaining VIP product (Type IX) do not conform with Type VII, VIII or X specification. Therefore, it is evident that cancellation of LDP is based on the assumption of introduction of Type XI. We understand that such proceeding do neglect customer's intention or benefit.

3) Evaluation of "DG3" sample from 3M based on ASTM E810 is impossible.

The sample for Type XI do not conform with the sampling requirement based on E810 - 13. Also we do not have other colors other than white. Is this product have directional mark? Therefore NCI cannot comment whether the sample conform with proposed Type XI from 3M.

3 So, NCI would like to propose to separate Jim's proposal for consolidated specification and Mr. Bliss's proposal for introduction of Type XI and to proceed an argument in a sequential order of proposal. We should take priority over Jim's proposal which was proposed more than 1 year ago.

#### **Dennis Couzin, Consultant - Type XI Comments**

I agree with your goal of conjoining sheeting Types into Grades — grades that make sense to application engineers.

The calculation exercise below should bolster your program.

An application engineer wants to know: How bright is the stuff? There is a single number that the *optical engineer* uses to answer this. It is the RT value. It is something like the big sum:

- 0.1 xRAatO.1°/4°
- + 0.2 x RA at 0.2° /4°
- +  $0.3 \times RA \text{ at } 0.3^{\circ} / 4^{\circ}$
- + etc., perhaps to 2.0°, perhaps farther.

This sum resembles your average except:

- (1) It includes all useful observation angles obviously inconvenient, but important for evaluation.
  - (2) It weights the RA's at each observation angles differently.
- (3) It is just for the entrance angle 4°. A second RT value can be figured for entrance angle 30°, and you might even average these two RT values.

What satisfies the optical engineer shouldn't satisfy the application engineer. The application engineer really wants to know:

How bright are the signs made from this stuff?

A sign or device made from the stuff will have different brightness at different distances or even at the same distances when we sit in different vehicles so we should do a little better than RT.

Let 0.2° observation angle represent 250 meters for the average vehicle.

Let 0.5° observation angle represent 100 meters for the average vehicle.

Let 1.0° observation angle represent 50 meters for the average vehicle.

(We're supposing right and left headlights make the same observation angle.)

Let sign illuminance at 250 meters be 0.0097 lux Let sign illuminance at 100 meters be 0.053 lux Let sign illuminance at 50 meters be 0.126 lux

(I used an UMTRI European headlight distribution for this, because headlights are heading that way.)

predict sign luminance at 250m to be [RA at 0.2°] x 0.0097 predict sign luminance at 100m to be [RA at 0.5°] x 0.053 predict sign luminance at 50m to be [RA at 1.0°] x 0.126

Declare the mid-to-long distance average luminance by the average of the first and second predictions.

Declare the mid-to-short distance average luminance by the average of the second and third predictions.

(The 0.5° observation angle figures in both these averages, giving it fashionable importance.)

Get rid of the unnecessary decimals to produce easy to calculate ratings.

First use them at 4 deg. entrance angle

```
LDR4: Mid-to-Long distance rating = 1 \times [RA \text{ at } 0.2^{\circ}] + 5 \times [RA \text{ at } 0.5^{\circ}]
SDR4: Mid-to-Short distance rating = 5 \times [RA \text{ at } 0.5^{\circ}] + 13 \times [RA \text{ at } 1.0^{\circ}]
(These RAs are at 4° entrance angle.)
```

Examples using existing ASTM Types & XI:

```
Type I: LDR4 = 220; SDR4 = unspecified, but it's around 360 Type II: LDR4 = 390; SDR4 = unspecified, but it's around 480 Type III: LDR4 = 725; SDR4 = unspecified, but it's around 680 Type IV: LDR4 = 1110; SDR4 = unspecified, and unspecifiable Type V: LDR4 = 1500; SDR4 = unspecified, and unspecifiable Type VI: LDR4 = 1625; SDR4 = unspecified, and unspecifiable Type VII: LDR4 = 1950; SDR4 = unspecified, and unspecifiable Type VIE: LDR4 = 1950; SDR4 = unspecified, and unspecifiable Type IX: LDR4 = 1580; SDR4 = 2240 Type X: LDR4 = 1560; SDR4 = unspecified, and unspecifiable Type XI: LDR4 = 2570; SDR4 = 3560
```

### Similarly:

```
LDR30: Mid-to-Long distance rating = 1 \times [RA \text{ at } 0.2^{\circ}] + 5 \times [RA \text{ at } 0.5^{\circ}]
SDR30: Mid-to-Short distance rating = 5 \times [RA \text{ at } 0.5^{\circ}] + 13 \times [RA \text{ at } 1.0^{\circ}]
(These RAs are at 30° entrance angle.)
```

Examples using existing ASTM Types & XI:

```
Type I: LDR30 = 105; SDR30 = unspecified, but it's around 230 Type II: LDR30 = 200; SDR30 = unspecified, but it's around 320 Type III: LDR30 = 475; SDR30 = unspecified, but it's around 490 Type IV: LDR30 = 530; SDR30 = unspecified, and unspecifiable Type V: LDR30 = 775; SDR30 = unspecified, and unspecifiable Type VI: LDR30 = 960; SDR30 = unspecified, and unspecifiable Type VII: LDR30 = 1105; SDR30 = unspecified, and unspecifiable Type VIII: LDR30 = 900; SDR30 = unspecified, and unspecifiable Type IX: LDR30 = 890; SDR30 = 1260

Type X: LDR30 = 780; SDR30 = unspecified, and unspecifiable Type XI: LDR30 = 960; SDR30 = 1335
```

Finally, we can average the 4° and 30° entrance angle ratings if we like to make LDR simpliciter and SDR simpliciter.

Examples using existing ASTM Types & XI:

```
Type I: LDR =163; SDR = unspecified, but it's around 295
Type II: LDR = 295; SDR = unspecified, but it's around 400
Type III: LDR = 600; SDR = unspecified, but it's around 585
Type IV: LDR = 820; SDR = unspecified, and unspecifiable
Type V: LDR = 1138; SDR = unspecified, and unspecifiable
Type VI: LDR = 1125; SDR = unspecified, and unspecifiable
Type VII: LDR = 1528; SDR = unspecified, and unspecifiable
Type VIII: LDR = 1425; SDR = unspecified, and unspecifiable
Type IX: LDR = 1235; SDR = 1750
Type X: LDR = 1170; SDR = unspecified, and unspecifiable
Type XI: LDR = 1765; SDR = 2448
```

The magic coefficients in all the above are 1,5, 13. They result from choice of headlight distribution and sign position and could be debated.

The resultant ratings LDR are calculated from the same data as your grade-determining averages, and the results aren't all that different from yours:

```
Using LDR: Type II is 1.8 x Type I Type III is 3.7 x Type I Type IV is 5.0 x Type I Type V is 7.0 x Type I Type VI is 6.9 x Type I Type VII is 9.4 x Type I Type VIII is 8.8 x Type I Type IX is 7.6 x Type I Type X is 7.2 x Type I Type XI is 10.9 x Type I
```

Using your method: Type II is 1.9 x Type I Type III is 3.9 x Type I Type TV is 5.2 x Type I Type V is 9.3 x Type I Type VI is 7.0 x Type I

Type VII is 10.8 x Type I Type VIII is 9.7 \* Type I Type IX is 6.8 x Type I Type X is 7.9 x Type I Type XI is 9.3 x Type I

The engineer gets an SDR rating in addition to an LDR rating.

By SDR:

Type II is about 1.4 x Type I

Type III is about 2.0 x Type I

Type IX is about 5.9 x Type I

Type XI is about 8.3 x Type I

### Motion to find this Negative Not Persuasive

We move to find this negative not-persuasive for the following reasons:

- 1. There is a need for a new type. An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported.
- 2. Arguments regarding the redesign of the standard to add guidance for clarity or make it more based on user needs are beyond the scope of this ballot item and are being addressed elsewhere. In the meantime we need to keep the standard current.
- 3. Arguments to redesign the standard using alternative observation angles are not justified and are beyond the scope of this ballot.
  - 4. Inappropriate reference to ASTM standards is beyond the scope of this ballot.
- 5. The intellectual property claims at issue (those that relate to the ASTM performance standards) have been withdrawn from consideration before the U.S. Patent and Trademark Office.

### Motion Passed 48-15-15

### Negative Vote #3 - Drew Buoni, Avery Dennison

I am voting negative on the ballot to add a Type 11 sheeting to ASTM D-4956 for two different reasons:

Reason #1: Task Group work is incomplete.

Although I was unable to attend the June, 2005 ASTM meeting, it is my understanding that the Task Group on Retroreflective Sheeting took an initial look at a possible Type 11 specification. Further, it is my understanding that numerous issues and arguments were raised at that meeting, and at that time, the Task Group unofficially voted against adding a Type 11 specification until the various issues could be addressed. At this time,

however, none of these issues appear to have been addressed, but there is now an official Sub-Committee Ballot proposing the very same specification that was previously voted against at Task Group. As such, the Ballot at hand should be voted down and withdrawn until such time as the issues raised during Task Group have fully been addressed.

<u>Reason #2:</u> An alternative specification for a Type 11 sheeting will eliminate both future confusion and the unnecessary proliferation of additional sheeting Types within ASTM.

Many people on this Sub-Committee will remember the confusion caused in the market place five years ago when ASTM D-4956 originally added Type 7, 8, and 9. Although all of these specifications represented a significant boost in performance compared to Type 3 High Intensity sheeting, they were all slightly unique and different in their own independent ways. Generally speaking, Type 7 and 8 created a new class of sheetings with strong performance at medium and long distances. Type 9 excelled at shorter distances. As a result of ASTM adding three new specifications for micro-prismatic sheeting based largely on manufacturer product specifications, each State, City, and County needed to make a decision on how to implement these new specifications. With only some guidance from the various reflective manufacturers, there was a sizeable amount of confusion in the market. Some States combined all three into a single specification. Others, selected only one of the three specifications. In the end, end-users were not truly served by adding three product specifications to D-4956.

Although I am generally against adding a Type 11 specification to ASTM because many of the issues raised at Task Group have not been addressed, there is one fairly strong reason to add <u>a</u> Type 11 specification (although <u>not the proposed</u> Type 11 specification). The general retro-reflectivity attributes suggested by the ballot combine most of the performance attributes of Type 7, 8, and 9 (and now 10) into a single ASTM Type. This is appealing because it will eliminate much of the previous confusion by adding a single category to capture most aspects of the existing ASTM micro-prismatic sheeting Types. Unfortunately, the specific proposal for a Type 11 sheeting will result in a proprietary specification for a single manufacturer and should not be adopted. An alternative specification is needed (as outlined below).

Many members on this Sub-Committee may not realize it, but the product (DG3) outlined by the current ASTM ballot is a heavily patented and proprietary product. 3M Company has filed and received many patents on this product. As such, adopting the current Type 11 proposal will result in a proprietary and monopolistic position for 3M. Consider the following claims in a recent 3M patent application (Reference US 20040174601A1), which is just one of many 3M patents on their DG3 product.

Claim 41: Retroreflective sheeting comprising an array of preferred geometry cube corner elements that exhibits an average brightness at 0° and 90° orientation according to ASTM D-4956-01a of at least 375 cd/lx/m2 for an entrance angle of -4° and an observation angle of 0.5°.

Claim 42: The retroreflective sheeting of Claim 41 wherein the average brightness is at least 400 cd/lx/m2.

By incorporating the performance levels of 375 and 400 cd/lx/m2, these claims essentially cover the proposed ASTM ballot. This would essentially block other manufacturers from producing a Type 11 product. 3M Company will argue that these patents only represent a single technology or single method to create this new class of sheetings. And while it is true that other technologies may exist, the fact is that 3M Company has so many patents surrounding the DG3 product, it will be nearly impossible for any other manufacturer to achieve the retroreflectivity performance outlined by the existing Type 11 proposal.

This Sub-Committee is again at a cross roads. If it votes to add the proposed Type 11 specification to D-4956, it will open the door for additional product specifications in the future as no other reflective manufacturers will be able to produce a Type 11 sheeting. Within a few years, there will probably be Type 12 and Type 13 specifications added to ASTM. This will bring us to back to the same positions as when Types 7, 8, and 9 were originally adopted. An alternative path is needed.

Listed below is an alternative retro-reflectivity table for a Type 11 sheeting that will allow competition, but will still achieve the goals of combining the performance attributes of Types 7, 8, 9, and 10 sheetings:

- By incorporating the same 1.0 observation angle values of Type 9 sheeting, it incorporates strong short-distance performance characteristics at both -4 and 30 entrance angles.
- It provides a boost of nearly 25% at -4 entrance angle and 0.5 observation angle to provide stronger performance at short-to-medium distances.
- The long distance performance at -4 entrance angle and 0.2 observation is more representative of the long distance performance provided by Types 7, 8, and 10.

	White	Yellow	Orange	Green	Red	Blue	Brown	FYG	FY	FO
0.1/-4	750	560	280	75	135	37	22	600	450	225
0.1/30	370	280	140	37	74	17	11	300	220	110
0.2/-4	525	395	195	52	95	30	16	420	315	155
0.2/30	215	162	82	22	43	10	6.5	170	130	65
0.5/-4	310	230	116	31	56	18	9.3	245	185	93
0.5/30	135	100	50	14	27	6	4	110	81	41
1.0/-4	80	60	30	8.0	16	3.6	2.4	64	48	24
1.0/30	45	34	17	4.5	9	2.0	1.3	36	27	14

Overall, this alternative specification is a small departure from the existing proposal, but will still achieve the goals of providing an open, competitive market and a specification combining the performance attributes of Types 7, 8, 9, and 10.

### Motion to find this Negative Not Persuasive

We move to find this negative not-persuasive for the following reasons:

1. Voting procedures were conducted in accordance with ASTM procedures.

- 2. The claims at issue (those that relate to the ASTM performance standards) have been withdrawn from consideration before the U.S. Patent and Trademark Office.
  - 3. Alternate proposals with lower minimums have not been justified.

#### Motion Passed 49-11-18

### Negative Vote #4 - Mark Kleinschmit, Avery Dennison

My negative is composed of the following parts:

- 1. I do not think that adequate information/data has been provided to justify a new, sole-source Type.
- 2. I do not think that the current test geometries properly characterize DG<sup>3</sup>
- 3. The <u>actual</u> performance of DG<sup>3</sup> is not really different from another product that is in the market and any Type XI proposal should accommodate both products.

Sole-source Types do not benefit users and cannot be justified, unless a true safety benefit is demonstrated.

A new Type based upon a single product creates the opportunity for intentional or unintentional sole-source specifications. If someone wishes to only purchase a single, specific product — they may do so. They simply specify the product (and supplier) by name. We heard an example in Reno of a DOT that wishes to purchase DG³, and described that they need a Type XI added to D4956 to do so. This is not in accordance with federal procurement regulations. 49 CFR 18.36 requires that a purchaser justify their sole-source spec. It is only reasonable that we, as writers of a standard primarily used in purchasing agreements, apply the same criteria: we must see compelling evidence of a safety benefit.

It was also confirmed by multiple DOT officials in Reno that if ASTM D4956 adopts the current Type XI, few purchasers will recognize Type XI as a sole-source specification. This obviously creates the opportunity for deceptive purchasing practices. There is no good reason why we should create this opportunity for confusion. Also, as taxpayers, we should all be concerned when competitive price-pressure is removed from governmental purchasing decisions.

There has been no data presented that the values on the proposed table represent any particularly necessary or special level of performance. The only data that has been provided shows that DG<sup>3</sup> is *perceptibly* different from other prismatics. This must not be misinterpreted as a measure of performance. A 10% difference in brightness may be discernable, but certainly does not constitute a meaningful safety benefit to the driver.

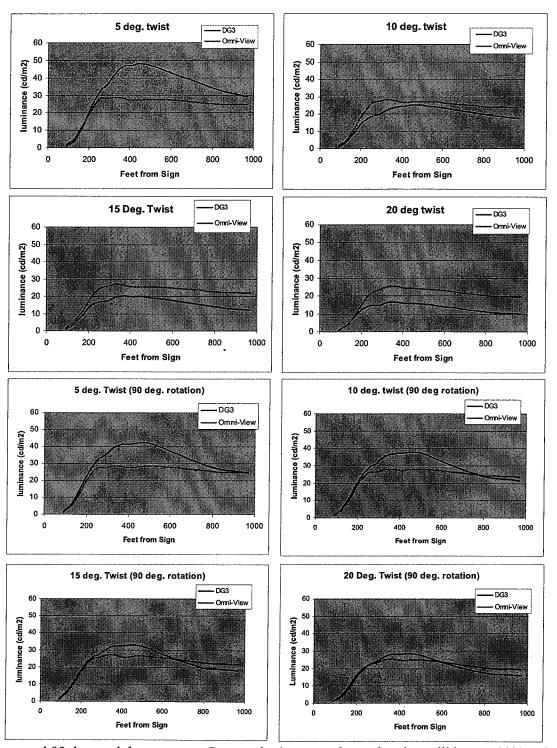
**Remedy:** If evidence of a compelling safety benefit unique to DG<sup>3</sup> is presented and accepted by the subcommittee, then the existing table can be reconsidered. Or the table should be modified to accommodate additional products, which prevents the creation of a sole-source specification.

### DG<sup>3</sup> performance is not well represented by the current test geometries

In a sense, DG3 is a "narrow angle" prismatic material. I have attached a number of ERGO drive-through graphs comparing DG<sup>3</sup> with Avery Dennison's Omni-View below. (ERGO settings: 12 feet off right edge line, 10 feet high, twist away from roadway (per MUTCD recommendations), UMTRI lighttruck/van, umtri25v headlight) With a sign twist of 5 deg., DG<sup>3</sup> is performing well. But by increasing the twist to 10, 15, 20 deg, DG<sup>3</sup> has surprising performance fall-off.

If DG<sup>3</sup> is oriented (according to the product data bulletin) to maximize entrance angle performance, the two products still converge to very similar performance. The graphs also show that DG<sup>3</sup> peak luminance is also reduced by 20% if it is rotated 90 degrees. We have visually confirmed these simulation results with actual signs, vehicles and drivers.

In D4956 we have chosen to only specify two entrance angles because we expect that the sheetings will behave in a predictable way between them. We also measure sheeting at 0



and 90 deg. and then average. But we don't expect that a sheeting will have a 20% swing

in performance, or significantly different entrance angle fall-off if it is mounted in one way or another.

In summary, DG<sup>3</sup> exhibits design peculiarities that are not well described by the existing test geometries, particularly the mounting dependent behavior. An end user would not anticipate such a change in performance. And we do care how bright a road sign is as it is twisted.

Remedy: If DG³ receives its own Type (the balloted Type XI), then additional information must be provided to the users. Text describing the strong orientation sensitivity and its repercussions on product performance must be included in the product description. The subcommittee must also consider including other entrance angle requirements, or at least define what a "predictable" entrance angle fall-off should look like, so we can determine now, and in the future, when additional entrance angles need to be specified.

### **Grouping Similar Products**

Obs. Ang.	Ent. Ang.	Ballot XI	Avery XI	Difference
0.1	-4	. 860	750	12.8%
0.1	30	320	370	-15.6%
0.2	-4	570	525	7.9%
0.2	30	210	215	-2.4%
0.5	-4	400	310	22.5%
0.5	30	150	135	10.0%
1	-4	120	80	33.3%
1	30	. 45	45	0.0%
-	-		<u> </u>	0.604

Average: 8.6%

I have submitted a proposal for a Type XI based upon the performance of Avery Dennison's new product, Omni-View. The commonality between the two products is that both materials provide 0.2 Observation Angle (OA) performance that is similar to Type X, both feature increased 0.5 OA performance, and retain or exceed the 1.0 OA performance of Type IX. Comparing the two proposed tables, the overall average difference is only 8.6%. This is similar to the change that the subcommittee earlier imposed on the proposal by Nippon Carbide on Type X to accommodate a product for 3M. But this is only looking at a very select set of measurements. The real question of similar performance must come from evaluation of materials on a roadway. The graphs and a real viewing tell the real story – that DG<sup>3</sup> and Omni-View have a lot more in common than there is a difference.

**Remedy:** If the committee wishes to add a new Type to represent these new long, medium and short distance sheetings, grouping these two products into a similar Type would make sense, and would add value to D4956.

### Motion to find this Negative Not Persuasive

An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported.

Federal guidelines on proprietary products pertain to the use of those products, not to the establishment of specifications for those products.

Changing protocols with respect to rotation angle and entrance angle conventions are beyond the scope of this ballot and are being addressed elsewhere. In the meantime, we need to keep the standard current.

#### Motion Passed 48-15-15

### Negative Vote #5 - Steven Chapman, Avery Dennison

I am voting negative on subcommittee ballot item 2 to revise D 4956-05 to add a new Type – Type XI. I feel that the performance difference between the proposed Type XI and the existing Type IX is not large enough to warrant a new type. I would like to support this assertion as follows:

- 1) An historical argument can be made by looking at existing types in D4956. It is reasonable to expect at least a 2x increase in a new type. The proposed Type XI specification does not achieve a 2x increase. It only achieves 1.56x.
- 2) This 1.56x increase is only achieved at the -4° test points. There is no significant increase at 30°. The average increase is then 1.29x.

Dennis Couzin, prior to his resignation from D04.38, made these points well in a draft negative which I am including below. I find myself in agreement with Dennis, when he says: "It does not serve D4956 well to introduce new Types which differ from old Types over limited sets of test points by substandard steps. The more limited the set, the greater step difference should be demanded."

I do not see a remedy to the small performance difference between Type IX and the proposed Type XI. The solution is to not add the proposed Type XI.

Negative on Item 2 to revise D4956 to add new Type XI.

This negative is based on there being too small a performance difference between the proposed Type XI and the approved Type IX. What should count as enough difference enough can be deduced from a study of many Types already in D4956.

First sort D4956		_1	• , ,1	.1
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1 11 3 C 3 C 1 C 1 C 1 C 1 C 1 C 1 C 1 C	pormunont sign	SHOULING I YE		c unice groups.

	and 0.5° observation gles	characterized at 0.5° and 1.0° observation angles
based on beaded	based on prismatic	
I, II, III	IV, VII, VIII, X	IX

The following table lays out the first group of Types.

	0.2°/-4°	0.2°/30°	0.5°/-4°	0.5°/30°
I	70	30	30	15
II	140	60	50	28
III	250	150	95	65

The next table shows the Type-to-Type steps for this group.

	0.2°/-4°	0.2°/30°	0.5°/-4°	0.5°/30°
$I \rightarrow II$	2.00×	2.00×	1.67×	1.87×
$II \rightarrow III$	1.79×	2.50×	1.90×	2.32×

The next table shows column averages.

	0.2°/-4°	0.2°/30°	0.5°/-4°	0.5°/30°
average step	1.89×	2.25×	1.78×	2.09×

### The grand average step for the first group is 2.01×.

Within the second group there is an embarrassing tangle around VII, VIII, X. D04.38 has many times expressed its contrition over differentiating VII from VIII, and lately the same over modifying the original Nippon Carbide proposed values for X. Let's accept that D04.38 made a Mess with VII, VIII, X, and try to substitute a Type M to cover the mess. Eventually there may be a replacement using the leasts between VII, VIII,  $X_{NC}$ , but here we'll make Type M the average of VII, VIII,  $X_{NC}$  as this better expresses the historical level shot at by D04.38. The second group of IV, VII, VIII, X is reduced to IV, M

The following table lays out the second group of Types.

	0.2°/-4°	0.2°/30°	0.5°/-4°	0.5°/30°
IV	360	170	150	72
M	683	352	243	123

As before we find steps and an average.

	0.2°/-4°	0.2°/30°	0.5°/-4°	0.5°/30°
$IV \rightarrow M$	1.90×	2.07×	1.62×	1.71×

### The grand average step for the second group is 1.83×.

According to the above, D4956 includes two Type hierarchies each with healthy average step sizes. If the "M" problem were fixed, D4956 would be respectable Standard.

The third group has just Type IX. D4956 describes Type IX as:

4.2.9 A very-high-intensity retroreflective sheeting having highest retroreflectivity characteristics at short road distances as determined by the R<sub>A</sub> values of Table 3 at 1° observation angle.

Compare the balloted description of new Type XI:

4.2.11 A super-high efficiency retroreflective sheeting having highest retroreflective characteristics at medium and short road distances as determined by the R<sub>A</sub> values of Table 5 at 0.5° and 1.0° observation angles.

The difference between the two descriptions is unacceptable. Type IX and new Type XI have almost identical observation angularity. They both have their highest retroreflectivity characteristics at short distance, or they both have it at medium and short distance, or some other compromise. I prefer the description in the ballot.

Now see what happens when we try to group new XI with IX. The following table lays out the third group.

	0.5°/-4°	0.5°/30°	1.0°/-4°	1.0°/30°
IX	240	135	80	45
new XI	400	150	120	45

The next table shows the Type-to-Type steps.

	0.5°/-4°	0.5°/30°	1.0°/-4°	1.0°/30°
$IX \rightarrow new XI$	1.67×	1.11×	1.50×	1.00×

### The average step size for the group is just 1.32×.

This must be compared with the average step sizes 2.01× and 1.83× of the other groups. To accept the balloted Type XI is to accept a step size that is hardly a third of what gives D4956 Types a chance of decency.

I've tried to find a way around this problem of the IX  $\rightarrow$  XI Type step size being too small for D4956. The new 3M DG3 sheeting represents the end of the line in sheeting

efficiency development. We can never raise the XI numbers enough to have 1.83× steps over all the IX numbers.

We can't lower the  $R_A$  numbers for Type IX, because users have become used to Type IX.

The IX  $\rightarrow$  XI step strongly resembles a III  $\rightarrow$  IV step which was avoided in the above groupings.

	0.2°/-4°	0.2°/30°	0.5°/-4°	0.5°/30°
$III \rightarrow IV$	1.44×	1.13×	1.58×	1.11×

IV was not introduced as a performance step over III, but as the start of a new group based on a new technology. The new 3M DG3 sheeting arguably represents a technological change, and likewise one which enhances -4° performance without enhancing 30°. Try to ungroup IX and XI. This requires changing 2.9.11 to something like:

2.9.11rev A super-high efficiency retroreflective sheeting having [its] highest retroreflective characteristics for small entrance angle applications at medium and short road distances, as determined by the  $R_A$  values of Table 5 at 0.5° and 1.0° observation angles at -4° entrance angle.

This reduces but does not remove the problem. It does not serve D4956 well to introduce new Types which differ from old Types over limited sets of test points by substandard steps. The more limited the set, the greater step difference should be demanded. New Type XI is practically the same as IX at 30° test points and about 1.56× at the -4° test points. Compare the D4956 beaded sheeting heirarchy with 2.01× step size averaged over all test points and also a D4956 prismatic sheeting heirarchy with 1.83× step size averaged over all test points.

I would demand a 2× step over a significant subset of test points versus all other Types from any new Type. There is some explanation below why sheeting grading requires large step sizes.

I expect that some recent human factors research will be cited against my negative. The research showed a significant performance difference between 3M VIP sheeting (which is a Type IX) and 3M DG3 sheeting (which would be a Type XI). I remind the Subcommittee of two details.

(1) A performance difference between two materials that is enough to be highly significant for one driver in one vehicle, and even for every driver in every vehicle, might not be enough to warrant a Type difference. The reason is exactly that drivers and vehicles are different, and a Type difference should be enough so most drivers in most vehicles will find a sign made with the one material significantly better than most drivers in most vehicles find the other material. This seemingly contradictory logic will become

clear with an example. Suppose the material on sign A has all its R<sub>A</sub> values 1.5× those of the material on sign B. This will make a definite visible difference between A and B, which every driver of every vehicle should notice in every scenario. Now consider just one variable factor, headlight brightness. UMTRI publishes headlight statistics at 25th, 50th, and 75th percentiles. Their 75th percentile headlights shine about 1.8× as much light on a sign as their 25th percentile headlights. This implies that about 30% of drivers are seeing sign B as brighter than about 30% of drivers are seeing sign A. This is not what specifiers want when they specify the higher Type material of A. So 1.5× is not enough to warrant a Type difference in view of the confounding factors such as headlights. The conventional wisdom in Europe is that 3.16× is required for a "class" difference, as they call it. Jim Roth used factors of 2× in his proposals. You need a hefty step so specifiers can be sure of what they're doing.

(2) We are balloting revisions to D4956 Types. Types are not sheetings. Sometimes sheetings do things that their Type descriptions cannot cover. For example, you might imagine two sheetings that are alike at both 0.5° and 1.0° but very unequal at 0.75°. The one that's higher at 0.75° could look quite a bit better in a road scenario. This is just a hypothetical example, but it is a warning to base our decisions about substantial differences between Types on the D4956 Type descriptions, nothing else.

### Motion to find this Negative Not Persuasive

We move to find this negative not-persuasive for the following reasons:

An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported. Alternate proposals for revising the standard in alignment with mathematical models are beyond the scope of this ballot and have not been justified. In the meantime we need to keep the standard current.

#### Motion Passed 47-16-15

### Negative Vote #6 - Norman Yamaguchi, Novabrite

Section 4. There is absolutely no need to add another Type sheeting. Ten is already too many. Less Types are needed, not more.

### Motion to find this Negative Not Persuasive

An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported.

Arguments regarding the redesign of the standard to make it simpler, to reduce the number of types or to add guidance are beyond the scope of this ballot item and are being addressed elsewhere. In the meantime we need to keep the standard current.

#### Motion Passed 52-10-16

### Negative Vote #7 - Hal Shapiro, Avery Dennison

I do not feel as if this specification should be written in this manner. It allows for a single source for the type XI portion of the specification.

### Motion to find this Negative Not Persuasive

The elimination of sole-source specifications is beyond the scope of this ballot.

#### **Motion Passed 50-11-17**

### Negative Vote #8 - Ken Udding, The Retroreflective Advisory

Background for Rationale of Negative: The original glass bead sheeting materials (Type I, II, and III) are each produced and sold by multiple manufacturers. The products of the different manufacturers are not identical but are typically well within the specification and are used interchangeably. Each of them was first produced by one manufacturer but others were able to duplicate the composite construction of each type (while using the common characteristics of spherical glass beads to create the optical system) and produced near-identical material.

Note: In the discussion below "performance" of different materials is compared using the mean of the differences in specification values for observation angles of 0.2 and 0.5 degrees (at only -4 degrees Entrance angle). This is for simplicity in discussion and does not suggest that other differences (most notably, higher values at 1.0) do not also merit consideration.

The performance ratio from Type 1 to Type II is 84% and again, from Type II to Type III is also 84%.

The development of prismatic materials provided a technology which could produce not only even higher values than the best of the glass bead but the geometric design options available in the individual cube-corner prisms, made possible a variety of observation angle performances which might be utilized to tailor the sheeting performance to perceived needs. However, substantial financial investment and long tool-up time is required to create a new prismatic material and no manufacturer has elected to replicate the earlier product of another; patents being but one consideration.

So we have at least seven known variations in specification performance for prismatic materials, and while Type IV is only 56% better than the best glass bead (Type III) and the first prismatic, Type VII, exceeds IV by 84 %, subsequent "Types" (designated and/or proposed) seek to have far lesser differences (or the subsequently introduced 1.0 degree value) recognized as a type.

Since the failure of the attempt to create a single type spec of VII, VIII and IX several years ago, no coordinated "system" of numerical difference has evolved. Instead, the cry of "unique differences" has permeated arguments to add yet another type.

Probably everyone at this committee is aware that human visual differences occur on a logarithmic scale so photometric test value differences are seen by the eye as effectively less. There is even some support for the idea that differences need to be in the 3:1 range (300%) to be significant. Certainly, differences of 25% or even 50% are, by themselves, insufficient to establish meaningful differences in performance.

Basis for Negative: I have previously expressed the opinion that, if the prior rationale to establish separate Types VII, VIII, and IX and subsequently to add Type X, were to be applied here, that the proposal for Type XI would have to be granted, and to further allow yet-to-be-submitted Types XII, XIII, etc. The appearance of another material "similar" to the proposed Type XI emphasizes the morass of specifications being created.

I propose that the subcommittee review specification values for all prismatic materials (retaining glass bead specifications unchanged) and create a stepped set of values, creating a limited number of "Types" into which both current and future materials can fit with the most logical arrangement. (This may evolve from the work of Jim Roth although this proposal does not necessarily here endorse the form of his latest proposal.).

Note: I do not favor any "sub-types" (such as "IX-A" for example). They still create another "Type".

<u>Comment</u>: I do believe that D-4956 in its current format, but modified as proposed, is basically a "QC" document and not a "design" or true "performance" document. Since it is cited by so many national, state and local specifications, it should be retained (and even updated when required) even well after any performance specification –based on "drivers needs" - is created and issued (desirable but well in the future)/

### Motion to find this Negative Not Persuasive

We move to find this negative not-persuasive for the following reasons:

There is a need for a new type. An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported. Arguments regarding the redesign of the standard to make it more logical in terms of material groups are beyond the scope of this ballot item and are being addressed elsewhere. In the meantime we need to keep the standard current.

#### Motion Passed 49-14-15

### Negative Vote #9 - Bob Lightle, Rocal

Section 4.2.11 and related sections should not be passed because:

The standard is very confusing now. Needs of Drivers have not been established. Standard is not in synch with other international standards Types are manufacturers product Specifications, not Standards

I do not believe that we should approve the proposed ballot section 4.2.11 for the following reasons:

1. There are too many types now in ASTM D 4956-05 and it makes it very confusing within the

industry. Several states and other governmental end users are now grouping several types in their

specifications as equal, thus defeating the purpose set forth in the 1995 passage of the United

States "Technology Transfer and Advancement Act (Public Law 104-113)". <u>The Law requires</u>

government agencies to use privately developed standards whenever possible, saving taxpayers

millions of dollars in formerly duplicative standards development efforts<sup>1</sup>. This detail is a major

principal of ASTM International - ... standards are "voluntary" in the sense of their use is not

mandated by ASTM. However, governmental regulators often give voluntary standards the force

of law by citing them in laws, regulations, and codes<sup>2</sup>. The fact that these governmental agencies,

with the responsibility for spending tax dollars wisely, are forced to prepare their own

specifications through grouping types of the ASTM standard indicates D 4956 is

not meeting the responsibility entrusted to it by our elected officials.

The past four types and the proposed type in this standard appear to be manufacturer's product specifications, not industry standards. Reviewing other retroreflective standards in Volume 04.03 under Road and Pavement Materials, the Reflective Pavement marker specifications (D 4280 and D 4383) has one type each listed for retroreflective while the Preformed Pavement Tape (D 4585) have two types listed.

Highway signs other component is substrate, usually aluminum. Most states specifications for highway signs also refer to both the aluminum specification and the aluminum treatment (Chromate) specifications.

ASTM standards B 209 and B 221 both referring to aluminum specifications have scores of types listed. These standards use the criteria established by "The Aluminum Association" an association of aluminum producers. According to Alcoa Aluminum less than ten percent of the types listed are used in the industry, the others have been established over the years for whatever reason a member desires, but seldom used. Once established, they are not reviewed and remain in place even though no longer produced. These standards were manufacturers' product specifications instead of industry standards. Within the highway industry only three or four types are used and none of these are patented by performance, characteristics or manufacturing processes.

Contrary to that is ASTM Standard B 449 for Chromates on Aluminum which lists the end results and four classes. It identifies the needs of the industry without being overly complex.

- 2. Definite needs for highway drivers have not been established. Research projects have been
  - performed, but most conclusions have indicated types VII through X perform similarly to drivers.
  - Since these types are based upon manufacturers' product specifications, design standards by sign
  - type have not yet been determined by reflective levels outside of manufacturers' products.
  - Defining research based upon drivers needs should be completed before further changes are made.
- ASTM is an international committee, but other parts of the world do not have nearly as many types listed in their standards. The European Union only has three or four specified.
- 4. Establishing an ASTM standard type around a single manufacturer's product specification increases chances of shortages and disruptions to industry and the traveling public if problems

arise with that manufacturer. Currently, we were quoted on materials listed in the

proposed ballot

by the manufacturer, but told after we received the bid and award, that the product could not be

delivered due to shortages and limited capacities. The manufacturer indicated only limited

distribution was available due to inability the produce demand, and could not tell us when full

distribution would be available. Standards broad enough for several producers' products reduces

chances for disruptions within the industry.

- 5. It appears all retroreflective sheeting manufacturers' on the committee have acted to promote
  - their own agenda by developing types around product specifications, instead of what is good for
  - all users of the product including drivers and taxpayers. The task force needs to determine if it
  - wants to become an association for reflective sheeting manufacturers or a serious standard setting
  - committee that serves the entire industry, not just the producers.
- 6. If any buyer believes the product in the ballot is the only one that will meet its needs, most

governmental or private agencies have provisions for justifying and purchasing non standard

products, and the manufacturer's product specification may be used. To rush a standard without

proper research and discussion of other product proposals to meet a few users perceived needs,

when alternative procedures are in place, is unwise.

If the task force determines that new standards need to be implemented and that a new type is necessary, then the performance and criteria should be identified around the driver and all manufacturers products available, reviewed with the goal of a common standard meeting the established needs.

### Motion to find this Negative Not Persuasive

There is a need for a new type. An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported. Arguments regarding the redesign of the standard to make it simpler, reduce the number of choices available, render it more needs'-based or less prone to issues affecting the source of supply are beyond the scope of this ballot. Some of these issues are being addressed elsewhere. In the meantime, including this type in D4956 benefits users of the standard by keeping the standard current.

#### Motion Passed 49-13-16

### Negative Vote #10 - Timothy Wade, Potters Industries

There are already too many types in this standard.

### Motion to find this Negative Not Persuasive

An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported.

Arguments regarding the redesign of the standard to reduce the number of types are beyond the scope of this ballot item and are being addressed elsewhere. In the meantime we need to keep the standard current.

#### Motion Passed 52-10-16

### Negative Vote #11 - Jim Roth, ODOT

I am voting negative on this ballot issue, since I am not convinced that the creation of a new type is justified. The impetus for the establishment of Type XI is based on the argument that the 3M company needs a method to identify their new DG3 material for marketing purposes. To establish a new type on this basis will result in a type with only one product conforming to the type. This is a bad idea, because it can create the illusion of a competitive environment to the casual user of the specification, when in reality, a proprietary condition exists. The only real beneficiary of this type of arrangement is for the company producing the proprietary product. I think we can do better than this.

When Types VII, VIII and IX were created, each represented a single, commercially available, material. In retrospect, we could have done better back then, but felt a need to get something in place to address these new materials, which were clearly much brighter that the existing Types III and IV. Coefficients of retroreflection were double and even triple the values for Types III and IV. There were concerns raised at the time about the wisdom of creating Types VII, VIII and IX, and it was largely understood that this would be an interim measure to get something on the books, with the intent of fixing it at a later time. Subsequent attempts to improve the situation were met with resistance, such that no changes have ever been made to the photometric values for these types. This experience exemplifies the need to move cautiously now, as we consider creating yet another type, as these actions will be difficult, or impossible, to undo later.

Type X was recently added to the specification, based primarily on the prismatic sheeting of Nippon Carbide. It was argued by the 3M company that creating a new type around only one product was a bad idea, even though we had done just that in the creation of

Types VII, VIII and IX. The task group agreed with the arguments presented by 3M, and pushed the photometric numbers downward, so that the Type X designation would cover not only the Nippon Carbide sheeting, but also one under development by 3M.

Another recent development in the specification was the adjustment of the photometric values for Types IV and VI to reflect current marketplace. This action recognized that photometric values for the types need not be static, but can be revised as necessary as available products are improved upon.

The 3M company has recently indicated their intent to phase out the VIP sheeting sold as Type IX. The new DG3 material will effectively replace the VIP product line. In this manner, the DG3 material could be considered as an enhanced Type IX. Instead of creating a new Type XI, I believe we would be better served to simply adjust the Type IX photometric values once the VIP is phased out, to reflect current marketplace. The precedent to do this has been set with the Type IV and VI materials.

Avery Dennison has presented a counterproposal for the establishment of photometric tables for a new Type XI, to describe a new sheeting that they are producing. The task group has not yet had a chance to review this proposal, and needs to do so in the context of the current ballot. On the surface, it appears the proposed photometric values, if adopted, would achieve a competitive Type XI environment. However, the values would need to be dequirked, and I am still not convinced of the need to create a Type XI.

In summary, I am voting negative on this ballot, since I do not believe there is a need for another type. As a counterproposal, I am suggesting that the Type IX photometric values be adjusted to reflect current marketplace once the 3M VIP material is phased out, in such a manner as to provide a competitive environment for both the Avery Dennison T-9500 and 3M DG3 materials. Until such time as VIP is phased out, the VIP, DG3 and T-9500 materials can all be sold as Type IX products. Once VIP is phased out, the Type IX photometric values can be revised.

### Motion to find this Negative Not Persuasive

We move to find this negative not-persuasive for the following reasons:

An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported. Arguments regarding the number of commercial products available within each type are beyond the scope of this standard. Including this type in D4956 benefits users of the standard by keeping the standard current.

### Motion Passed 47-15-16

### Negative Vote #12 - Kejian Huang, Avery Dennison

I am voting negatively on implementing Type XI specification because 3M DG3 product has not demonstrated its performance measured against ASTM standard.

Compared to existing triangle prismatic technology, DG3 is using a different technology that is adopting the full cube or rectangular cube design. There is no historical data to support its durability performance, more indoor and outdoor weathering data are required to demonstrate DG3 can meet ASTM weathering requirement.

#### Motion to find this Negative Not Persuasive

Proving conformance to accelerated weathering is not a requirement for establishing a type. Even so, accelerated weathering which in accordance with the supplemental section of the standard can be used until outdoor weathering is available, has been completed and shows conformance to the proposed requirements.

#### Motion Passed 52-10-16

### Negative Vote #13 - Philip Lancaster, FLDOT

The proposed type XI has the same description for applications and material being microprismatic. It is recommended that the prosmatic materials be classified according to their performance and application. The classification should be based on end-user needs. The task group efforts need to be considered at this time for this purpose. The establishment of type XI should be described sufficiently enough to allow other similarly performing materials to join the classification.

### Motion to find this Negative Not Persuasive

There is a need for a new type. Arguments regarding the redesign of the standard to make it more based on user needs and competitive policy are beyond the scope of this ballot item and are being addressed elsewhere. In the meantime we need to keep the standard current.

#### **Motion Passed 49-11-18**

### Negative Vote #14 - Ikuo Mimura, Nippon Carbide Industries

I am voting negative for the Ballot Item 2 (D0438000305002), a proposal to add new type XI because of the following reasons.

### 1. Inadequate ballot procedure;

Type XI establishment was straw-balloted in Reno meeting, and ended up 8 votes in favor of a task group ballot first, 1 vote in favor of subcommittee ballot and 1 abstention.

Ignoring most task group members' concern to move to subcommittee ballot directly is violating the rule on introduction of new specification.

### 2. Question to Task Group Chair, Mr. Jim Roth;

I am wondering if this ballot item conforms with a rule for ballot on introduction of new specification. I would like a chair person to kindly explain all of task group members the ballot rule.

### 3. Did Proposer explain to Negative Comments;

In the first Ballot in Reno, there are substantial negative comments on the proposal of new type XI. I DO NOT think the proposer DID respond to these comments. The proposer should respond to these negative comments and reflect these comments to a revised second proposal. I understand the second proposal is identical to the first one. If Tom Bliss does not respond to our negative comment, Nippon Carbide request to revise Type X specification table which were proposed by Tom Bliss to originally proposed values which were proposed by Nippon carbide.

That's al

### Motion to find this Negative Not Persuasive

Voting procedures were conducted in accordance with ASTM procedures. Alternative specifications proposed for existing Type X are beyond the scope of this ballot.

#### Motion Passed 49-12-17

### Negative Vote #15 - Greg Fisher, Avery Dennison

On creation of new type XI: I do not believe that it has been demonstrated that the increase in head-on brightness offers enough of a benefit to end users to warrant the creation of a new type. Creation of new types without clear-cut functional advantages will make things unnecessarily more confusing for customers.

### Motion to find this Negative Not Persuasive

An independent study conducted by the Arizona Department of Transportation that compared high performing prismatic sheeting materials in a side-by-side presentation, although not entirely comprehensive in its scope, found that material meeting the proposed Type XI specification was judged better than the others tested. Numerous users have also conducted evaluations for which similar results have been reported.

Motion Passed 48-12-18

### Main Committee Ballot Item # 28

# Proposed Amendment to ASTM D4956-05 to include a new Type of sheeting (Type XI)

#### **Section 4. Classification**

Current wording: ... There are ten types and five classes of retroreflective sheeting...

**Proposal:** ... There are eleven types and five classes of retroreflective sheeting...

### **Section 4.1.1 list of Typical Applications**

Add: XI Highway signing, construction-zone devices, and delineators

#### Section 4.2.11 (add new section)

4.2.11 Type XI—A super-high efficiency retroreflective sheeting having highest retroreflective characteristics at medium and short road distances as determined by the R<sub>A</sub> values of Table 5 at 0.5° and 1.0° observation angles. This sheeting is typically an unmetallized microprismatic element material. Typical applications for this material are permanent highway signing, construction zone devices, and delineators.

Table 5 (new table – all subsequent tables and their references to be renumbered)

Type XI Sheeting<sup>A</sup>

	White	Yellow	Orange	Green	Red	Blue	Brown	Fl. Yel/Gm	Fl. Yellow	Fl. Orange
.1/-4	860	640	320	86	170	39	26	690	520	260
.1/30	320	240	120	32	65	15	9.8	260	195	98
.2/-4	570	430	210	57	115	26	17	460	340	170
.2/30	210	160	81	22	43	9.7	6.5	170	130	64
.5/-4	400	300	150	40	80	18	12	320	240	120
.5/30	150	110	56	15	30	6.8	4.5	120	90	45
1.0/-4	120	90	45	12	24	5.4	3.6	96	72	36
1.0/30	45	34	17	4.5	9	2	1.4	36	27	14

<sup>&</sup>lt;sup>A</sup> Minimum Coefficient of Retroreflection

 $<sup>^{\</sup>rm B}$  Values for 0.1° observation angle are supplementary requirements that shall only apply when specified by the purchaser in the contract or order

### Section 6.1.11 (add new section)

6.1.11 Type XI – Minimum Coefficient of Retroreflection – Table 5; Outdoor Weathering – 36 months, see 6.4; Daytime Luminance Factor – Table 11 and Table 15; Other requirements: When sheeting is specified for construction work zone applications, the outdoor weathering shall be 12 months.

Table 16 (currently Table 15) add Type XI and change Table references as needed:

Table 16 Outdoor Weathering Photometric Requirements for All Climates

Туре	Months <sup>A</sup>	Minimum Coefficient of Retroreflection, $R_A$
I	24 <sup>B</sup>	50% of Table 6
II	24 <sup>B</sup> 36 <sup>B</sup>	65% of Table 8
III	$36^{\mathrm{B}}$	80% of Table 9
IV	$36^{\mathrm{B}}$	80% of Table 10
V	$36^{\mathrm{B}}$	80% of Table 12
VI	6 <sup>B</sup> 36 <sup>B</sup> 36 <sup>B</sup>	50% of Table 14
VII	36 <sup>B</sup>	80% of Table 1
VIII	36 <sup>B</sup>	80% of Table 2
IX	$36^{\mathbf{B}}$	80% of Table 3
X	36 <sup>B</sup> 36 <sup>B</sup>	80% of Table 4
XI	36 <sup>B</sup>	80% of Table 5

A Testing at shorter intervals may be done to gather additional information.

<sup>&</sup>lt;sup>B</sup> When sheeting is specified for construction work zone applications, the outdoor weathering shall be 12 months.

Table S2.1 Add Type XI and change Table references as needed:

Table S2.1 Minimum Coefficient of Retroreflection (R<sub>A</sub>) and Required Outdoor Exposure Times

Туре	Months	Minimum Coefficient of Retroreflection (R <sub>A</sub> )
I	12	65% of Table 6
II	12	65% of Table 8
III	12	80% of Table 9
IV	12	80% of Table 10
V	12	80% of Table 12
VI ·	6	50% of Table 14
VII	12	80% of Table 1
VIII	12	80% of Table 2
IX	12	80% of Table 3
X	12	80% of Table 4
XI	12	80% of Table 5

**Table S3.1** Add Type XI and change Table references as needed:

Table S3.1 Exposure Times and Photometric Requirements for Artificial Accelerated Weathering

Туре	Hours	Minimum Coefficient of Retroreflection (R <sub>A</sub> )
I	1000	50% of Table 6
II	$2200^{A}$	65% of Table 8
III	$2200^{A}$	80% of Table 9
IV	$2200^{A}$	80% of Table 10
V	2200	80% of Table 12
VI	250	50% of Table 14
VII	$2200^{A}$	80% of Table 1
VIII	$2200^{A}$	80% of Table 2
IX	$2200^{A}$	80% of Table 3
X	$2200^{A}$	80% of Table 4
XI	2200 <sup>A</sup>	80% of Table 5

A. When sheeting is specified for construction work zone applications, the outdoor weathering shall be 500 h.