

1 UNITED STATES DISTRICT COURT
2 DISTRICT OF NEVADA

3 CELESTINE GIBSON,)
4)
5 Plaintiff,)
6 vs.)
7 LAS VEGAS METROPOLITAN POLICE)
8 DEPARTMENT, a political subdivision of the)
9 State of Nevada; OFFICER JESUS)
10 AREVALO, individually; SERGEANT)
11 MICHAEL HNATUICK, individually; and)
12 LIEUTENANT DAVID DOCKENDORF,)
13 individually,)
14 Defendants.)

Case No.: 2:12-cv-00900-GMN-CWH

ORDER

13 Pending before the Court is the Motion to Dismiss (ECF No. 6) filed by Defendant Las
14 Vegas Metro Police Department ("LVMPD"). Defendants Jesus L. Arevalo, Michael Hnatuick,
15 and David Dockendorf (collectively, "Officer Defendants")¹ filed Joinders to that Motion (ECF
16 Nos. 7-9.) Plaintiff Celestine Gibson ("Plaintiff") filed a Response. (ECF No. 20.) LVMPD
17 filed a Reply (ECF No. 22) and the Officer Defendants filed Joinders to that Reply (ECF Nos.
18 24-26.)

19 I. BACKGROUND

20 This case arises from an incident that occurred in the early hours of December 12, 2011.
21 (Compl. ¶ 11, ECF No. 1.) Upon arriving at the scene, the Officer Defendants observed
22 Stanley LaVon Gibson ("Mr. Gibson") in his white Cadillac. (Id. at ¶ 14.) Earlier that evening,
23 on December 11, 2011, LVMPD had officers responded to a reported attempted break-in. (Id.

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25 ¹ For the sake of convenience, the Court refers to LVMPD and the Officer Defendants collectively as "Officer Defendants."

1 at ¶¶ 13-14.) Pursuant to their investigation, the officers approached the Cadillac. (Id. at ¶ 17.)
2 In response to the officers' conduct, Mr. Gibson allegedly attempted to leave the scene. (Id. at
3 ¶17.) The Complaint alleges that officers "pinned [Mr. Gibson's] car to prevent it from
4 moving." (Id. at ¶ 17.) Despite the officers' instructing Mr. Gibson to exit his vehicle, Mr.
5 Gibson remained inside the Cadillac. (Id. at ¶ 18.) For thirty (30) minutes, the Officer
6 Defendants repeatedly requested that Mr. Gibson leave his vehicle. (Id. at ¶ 19.) Eventually,
7 the Officer Defendants formulated a plan to remove Mr. Gibson from his vehicle. (Id. at ¶¶ 20-
8 21.) However, during the implementation of the plan, one of the Officer Defendants fired his
9 rifle and fatally wounded Mr. Gibson. (Id. at ¶¶ 23-25.)

10 In response to this incident Mr. Gibson's mother, Plaintiff Celestine Gibson
11 ("Plaintiff"), filed this action alleging that this incident resulted in a violation of her
12 fundamental right to familial association, a right secured to her by the Fourteenth Amendment
13 of the United States Constitution. (Id. at ¶¶ 67, 78, 94, 111.) Plaintiff asserts this claim against
14 three individual LVMPD officers that were involved in the incident: Jesus Arevalo, Sergeant
15 Michael Hnatuick, and Lieutenant David Dockendorf. (Id. at ¶¶ 6-8.) Plaintiff also seeks to
16 hold LVMPD liable for the alleged official policies that resulted in a deprivation of her
17 fundamental right to familial association. (Id. at ¶ 73.)

18 On July 23, 2012, Defendants filed the instant motion, seeking to have Plaintiff's
19 complaint dismissed pursuant to Rule 12(b)(6) of the Federal Rules of Civil Procedure for
20 failure to state a claim. (ECF No. 6) Plaintiff opposed that motion. (ECF No. 20.)
21 Additionally, following the release of "(1) the Department of Justice Community Oriented
22 Policing Services ("COPS") and (2) [t]he Consortium for Police Leadership in Equity
23 ("CPLE")," Plaintiff filed a Motion to Amend/Correct Complaint to add the "flaws in the
24 training policies, practices, and customs of the [LVMPD]" that were outlined by these reports.
25 (Mot. to Amend 2:2-5, ECF No. 45. See generally Mot. to Amend, ECF No. 45.)

1 **II. LEGAL STANDARD**

2 **A. Motion to Dismiss**

3 Federal Rule of Civil Procedure 12(b)(6) mandates that a court dismiss a cause of action
4 that fails to state a claim upon which relief can be granted. See *North Star Int'l v. Arizona Corp.*
5 *Comm'n*, 720 F.2d 578, 581 (9th Cir. 1983). When considering a motion to dismiss under Rule
6 12(b)(6) for failure to state a claim, dismissal is appropriate only when the complaint does not
7 give the defendant fair notice of a legally cognizable claim and the grounds on which it rests.
8 See *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555 (2007). In considering whether the complaint
9 is sufficient to state a claim, the Court will take all material allegations as true and construe them
10 in the light most favorable to the plaintiff. See *NL Indus., Inc. v. Kaplan*, 792 F.2d 896, 898 (9th
11 Cir. 1986).

12 The Court, however, is not required to accept as true allegations that are merely
13 conclusory, unwarranted deductions of fact, or unreasonable inferences. See *Sprewell v. Golden*
14 *State Warriors*, 266 F.3d 979, 988 (9th Cir. 2001). A formulaic recitation of a cause of action
15 with conclusory allegations is not sufficient; a plaintiff must plead facts showing that a
16 violation is plausible, not just possible. *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (citing
17 *Twombly*, 550 U.S. at 555) (emphasis added).

18 A court may also dismiss a complaint pursuant to Federal Rule of Civil Procedure 41(b)
19 for failure to comply with Federal Rule of Civil Procedure 8(a). *Hearns v. San Bernardino*
20 *Police Dept.*, 530 F.3d 1124, 1129 (9th Cir.2008). Rule 8(a)(2) requires that a plaintiff's
21 complaint contain only "a short and plain statement of the claim showing that the pleader is
22 entitled to relief." Fed. R. Civ. P. 8(a)(2). Furthermore, the Supreme Court has already rejected
23 any sort of "heightened" pleading requirement for § 1983 municipal liability claims because
24 such a heightened pleading standard cannot be "square[d] . . . with the liberal system of 'notice
25 leading' set up by the Federal Rules." *Leatherman v. Tarrant Cnty. Narcotics Intelligence &*
Coordination Unit, 507 U.S. 163, 164 (1993).

1 **B. Motion to Amend**

2 Once the time period in Rule 15(a)(1) of the Federal Rules of Civil Procedure to amend
3 as a matter of course has passed, “a party may amend its pleading only with the opposing
4 party’s written consent or the court’s leave.” Fed. R. Civ. P. 15(a)(2). However, Rule 15(a)(2)
5 further instructs that courts “should freely give leave [to amend] when justice so requires.” Fed.
6 R. Civ. P. 15(a)(2). “In the absence of any apparent or declared reason-such as undue delay,
7 bad faith or dilatory motive on the part of the movant, repeated failure to cure deficiencies by
8 amendments previously allowed, undue prejudice to the opposing party by virtue of allowance
9 of the amendment, futility of amendment, etc.-the leave sought should, as the rules require, be
10 ‘freely given.’” *Foman v. Davis*, 371 U.S. 178, 182 (1962).

11 **III. DISCUSSION**

12 To state a claim under 42 U.S.C. § 1983, a plaintiff must allege two elements: (1) that a
13 right secured by the Constitution or laws of the United States was violated, and (2) that the
14 alleged violation was committed by a person acting under the color of state law. *West v. Atkins*,
15 487 U.S. 42, 48 (1988). Additionally, if a plaintiff is seeking to establish that a municipal
16 entity is liable for the alleged violation, then that plaintiff must also establish that the alleged
17 violation was attributable to the enforcement of a municipal custom or policy. *Monell v. Dep’t*
18 *of Soc. Servs.*, 436 U.S. 658, 690 (1978) (“Local governing bodies, therefore, can be sued
19 directly under § 1983 for monetary, declaratory, or injunctive relief where . . . the action that is
20 alleged to be unconstitutional implements or executes a policy statement, ordinance, regulation,
21 or decision officially adopted and promulgated by that body’s officers”).

22 Thus, to survive a motion to dismiss, Plaintiff must have asserted facts making each of
23 the following elements plausible: (1) a violation of the Constitution or federal law occurred;
24 (2) that Defendants’ acted under the color of law; (3) the action that constituted the violation
25 was taken pursuant to an official “policy statement, ordinance, regulation, or decision. Because

1 Defendants concede that, for the purposes of its Motion to Dismiss, they acted under color of
2 law, (Def.’s Mot. 12:10-11, ECF No.6), the Court discusses only the remaining three elements
3 below. For the reasons discussed below, the Court finds that Plaintiff’s original complaint
4 adequately pleaded each of these elements. Accordingly, Defendants’ Motion to Dismiss will
5 be **DENIED**.

6 **A. Constitutional Violation**

7 “The Ninth Circuit recognizes that a parent has a constitutionally protected liberty
8 interest under the Fourteenth Amendment in the companionship and society of his or her
9 child . . .” Curnow v. Ridgecrest Police, 952 F.2d 321, 325 (9th Cir. 1991); see also Porter v.
10 Osborn, 546 F.3d 1131, 1136 (9th Cir. 2008). Plaintiff’s original complaint alleges that
11 Defendants’ actions violated Plaintiff’s fundamental right of familial association. (Compl.
12 ¶¶ 70-79, ECF No. 1.) Specifically, Plaintiff alleges that, as Mr. Gibson’s mother, she
13 “possess[ed] a Fourteenth Amendment substantive due process right to a familial association
14 with [Mr. Gibson] based on her right and interest in liberty, of which she was deprived.” (Id. at
15 ¶ 72.)

16 In their Motion to Dismiss, Defendants concede that “under federal law, Celestine
17 possesses a liberty interest arising out of her relationship with Stanley.” (Def.’s Mot. 2:10-11,
18 ECF No. 6) They merely point out that “her legal burden in pleading such a claim is extremely
19 high.” (Id.at 11-12). Defendants are correct. To plead that such a violation of Plaintiff’s
20 substantive due process has occurred, Plaintiff must plead facts that, when taken as true,
21 establish that the LVMPD officers’ conduct on December 12, 2011 “shocked the conscience.”
22 See Crowe v. Cnty. of San Diego, 608 F.3d 406, 431 (9th Cir. 2010) (citing Rochin v.
23 California, 342 U.S. 165, 172 (1952)); Porter, 546 F.3d at 1137 (“The Supreme Court has
24 made it clear . . . that only official conduct that ‘shocks the conscience’ is cognizable as a due
25 process violation”). To successfully plead that Defendants’ conduct “shocked the conscience,”

1 Plaintiff must plead facts establishing that Defendants acted with deliberate indifference or
2 acted with a purpose to harm Mr. Gibson for reasons unrelated to legitimate law enforcement
3 objectives. *Cnty of Sacramento v. Lewis*, 523 U.S. 833, 853 (1998). The “purpose to harm”
4 standard applies only when “unforeseen circumstances demand an officer’s instant judgment.”
5 *Id.* In contrast, “deliberate indifference” is the appropriate standard when the official has the
6 “luxury . . . of having time to make unhurried judgments. . . .” *Id.* Thus, to successfully plead a
7 violation of her fundamental right to familial association under the Fourteenth Amendment,
8 Plaintiff may plead either or both standards.

9 In this case, Plaintiff alleges facts that plausibly establish that “deliberate indifference”
10 is the appropriate standard. Plaintiff need not prove that this standard is appropriate to survive
11 a motion to dismiss. Plaintiff need only satisfy the plausibility pleading standard. For the
12 reasons discussed below, Plaintiff’s Complaint adequately pleads that Defendants violated her
13 Constitutional rights. See *Leatherman v. Tarrant Cnty. Narcotics Intelligence & Coordination*
14 *Unit*, 507 U.S. 163, 168 (1993) (rejecting a “heightened pleading standard” in the context of
15 section 1983 claims); *Skaff v. Meridien N. Am. Beverly Hills, LLC*, 506 F.3d 832, 841-42 (9th
16 Cir. 2007) (citing *Leatherman* as continued evidence of the Supreme Court’s instruction that
17 federal courts must not impose heightened pleading standards “in the absence of an explicit
18 requirement in a state or federal rule”). In her complaint, Plaintiff pleads that Defendants had
19 the opportunity to make “unhurried judgments” and, nevertheless, acted with deliberate
20 indifference to the life of Stanley Gibson. For example, Plaintiff alleges that, during the
21 incident that resulted in Mr. Gibson’s death, Mr. Gibson remained in his car for “approximately
22 thirty (30) minutes.” (Compl. ¶ 19.) Additionally, Plaintiff alleges that, during this thirty
23 minute period, police vehicles were positioned around Mr. Gibson’s vehicle such that it was
24 “pinned” and “prevent[ed] . . . from moving.” (*Id.* at ¶ 17.) Moreover, Plaintiff repeatedly
25 alleges that this incident “unfolded over a period of thirty (30) minutes. [Mr. Gibson] was

1 stationary in his vehicle. The situation was controlled. There were no changing circumstances
2 during which the Defendants had to determine the type and amount of force that appeared to be
3 necessary.” (Id. at ¶ 59; see also id. at ¶¶ 86, 103.) Indeed, Plaintiff not only alleges that
4 Defendants had the opportunity to deliberate, but Plaintiff also alleges that Defendants actually
5 “deliberated on a plan that included pointing an assault rifle at [Mr. Gibson].” (Id. at ¶ 64.)
6 Finally, Plaintiff alleges that Defendants’ actions resulted in the death of her son, Mr. Gibson,
7 and, thus, deprived her of her fundamental right of familial association, a right secured by the
8 Fourteenth Amendment. (Id. at ¶ 67.)

9 Defendants, on the other hand, rely on numerous Ninth Circuit cases for the proposition
10 that Plaintiff must establish the “purpose to harm” standard. However, the Ninth Circuit
11 decisions on which Defendants rely involve rulings at the summary judgment stage of
12 litigation; these decisions do not address the pleading standard currently at issue. See *Wilkinson*
13 *v. Torres*, 610 F.3d 546, 555 (9th Cir. 2010) (holding that the district court incorrectly denied
14 the officers’ motion for summary judgment); *Porter v. Osborn*, 546 F.3d 1131, 1141-42 (9th
15 Cir. 2008) (reversing the district court’s denial of the officers’ motion for summary judgment).
16 For these reasons, Defendants’ assertions fail to persuade the Court that Plaintiff’s original
17 complaint is insufficient. Accordingly, the Court finds that Plaintiff’s original complaint
18 alleges a violation of a right secured to her by the Constitution of the United States of America.
19 Defendants’ assertions fail to persuade the Court otherwise.

20 **B. The official “policy statement, ordinance, regulation, or decision”**

21 In the Ninth Circuit, “a claim of municipal liability under [section] 1983 is sufficient to
22 withstand a motion to dismiss even if the claim is based on nothing more than a bare allegation
23 that the individual officers’ conduct conformed to official policy, custom, or practice.” *AE ex*
24 *rel. Hernandez v. Cnty. of Tulare*, 666 F.3d 631, 636 (9th Cir. 2012) (citation omitted).
25 Plaintiff’s complaint certainly satisfies this standard. In fact, not only does the Complaint

1 include “a bare allegation that the individual officers’ conduct conformed to official policy,
2 custom, or practice,” but the Complaint also alleges numerous municipal policies that
3 ultimately caused the alleged constitutional deprivation. (See Compl. ¶¶ 27-42, ECF No. 1.)

4 Defendants, on the other hand, repeatedly emphasize that Plaintiff’s Monell claim must
5 fail because her claims refer only to “[LVMPD]’s unconstitutional policies, practices, and
6 customs that caused Stanley LaVon Gibson’s Death.” (Mot. to Dismiss 12:19-22, ECF No. 6
7 (citing Compl. ¶¶ 27-52, ECF No. 1).) What Defendants apparently fail to appreciate is that the
8 acts alleged by Plaintiff to have caused the death of Mr. Gibson are the same acts that resulted
9 in the deprivation of Plaintiff’s fundamental and constitutionally protected right to familial
10 association.

11 Defendants also assert that the alleged unconstitutional policies relate only to “LVMPD’s
12 use of force and, therefore are only relevant to [Mr. Gibson’s] potential Fourth Amendment
13 excessive force claim.” (Mot. to Dismiss 13:8-10, ECF No. 6.) Once again, this argument fails
14 to recognize that the alleged unconstitutional policies regarding (1) how LVMPD handles officer
15 involved shootings; (2) when and how LVMPD allows rifle deployment; and (3) officer use of
16 force in general, could plausibly implicate Plaintiff’s fundamental right to associate with her
17 son. For these reasons, the Court finds Defendants’ arguments unpersuasive. Thus, the Court
18 finds that Plaintiff’s complaint adequately sets forth a Monell claim.

19 **IV. MOTION TO AMEND**

20 Plaintiff also filed a Motion to Amend her original complaint to include “[n]ewly
21 discovered facts issued by both (1) the Department of Justice Community Oriented Policing
22 Services (“COPS”) and (2) [t]he Consortium for Police Leadership in Equity (“CPLE”).” (Mot.
23 to Amend 2:2-5, ECF No. 45.) Specifically, these studies “outline several flaws in the training,
24 policies, practices, and customs of the [LVMPD].” (Id.) Furthermore, these studies were
25 published after Plaintiff filed her initial complaint; “[t]he Department of Justice issued its report

1 on October 2012 [and] [t]he CPLE issued its report on January 2013.” (Mot. to Amend 2:9-10,
2 ECF No. 45.)

3 Rule 15(a)(2) of the Federal Rules of Civil Procedure directs that courts “should freely
4 give leave [to amend] when justice so requires.” Fed. R. Civ. P. 15(a)(2). “In the absence of
5 any apparent or declared reason-such as undue delay, bad faith or dilatory motive on the part of
6 the movant, repeated failure to cure deficiencies by amendments previously allowed, undue
7 prejudice to the opposing party by virtue of allowance of the amendment, futility of
8 amendment, etc.-the leave sought should, as the rules require, be ‘freely given.’” Foman v.
9 Davis, 371 U.S. 178, 182 (1962). Furthermore, Rule 7-2(d) of the Local Rules of Practice for
10 the United States District Court for the District of Nevada provides that “[t]he failure of an
11 opposing party to file points and authorities in response to any motion shall constitute a consent
12 to the granting of the motion.” D. Nev. R. 7-2(d).

13 First, the Court finds no evidence of undue delay or bad faith. Second, given the Court’s
14 finding that Plaintiff’s original complaint survives Defendants’ Motion to Dismiss, the
15 amendment is certainly not futile. Accordingly, the Court grants Plaintiff’s Motion to Amend.

16 **V. CONCLUSION**

17 **IT IS HEREBY ORDERED** that Defendants’ Motion to Dismiss (ECF No. 6) is
18 **DENIED.**

19 **IT IS FURTHER ORDERED** that Plaintiff’s Motion to Amend/Correct Complaint
20 (ECF No. 45) is **GRANTED.**

21 **DATED** this 7th day of March, 2013.

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Gloria M. Navarro
United States District Judge