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UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

GUS E. BAUMGARDNER,

Plaintiff,

vs.

SOCIAL SECURITY ADMINISTRATION, et al,

Defendants.

Case No. 2:14-cv-00211-JCM-NJK

ORDER

(IFP App - Dkt. #1)

12 Plaintiff Gus E. Baumgardner has requested authority pursuant to 28 U.S.C. § 1915 to proceed *in*
13 *forma pauperis*, (Dkt. #1), and submitted a Complaint (Dkt. #1-1).

14 **I. Application to Proceed In Forma Pauperis**

15 Pursuant to 28 U.S.C. § 1915(a), a person seeking to proceed *in forma pauperis* must submit an
16 application indicating he is unable to prepay fees and costs or give security for them. The litigant need not
17 “be absolutely destitute to enjoy the benefits of the statute.” *Adkins v. E.I. du Pont De Nemours & Co.*, 335
18 U.S. 331, 339 (1948).

19 Plaintiff Gus E. Baumgardner has submitted the affidavit required by 28 U.S.C. § 1915(a). In his
20 application, Plaintiff indicates he is unemployed. Docket No. 1, at 1. He further states that his rent and
21 utilities are paid directly by Help of Southern Nevada, and that he receives Supplemental Nutrition
22 Assistance Program (SNAP) benefits. *Id.*, at 2. He has no money in cash or a bank account, and no
23 automobile, real estate, or other assets. *Id.* He states that he does have debts and, though he fails to
24 describe the amounts owed, *id.*, the Court finds that he has no assets with which to pay any debts. Based
25 on the information in Plaintiff’s application, the Court finds that it is unlikely that Plaintiff would be able
26 to pay the \$400 filing fee given that he has no income or savings. Accordingly, the request to proceed *in*
27 *forma pauperis* will be granted pursuant to 28 U.S.C. § 1915(a). The court will now review Plaintiff’s
28 complaint.

1 **II. Screening the Complaint**

2 Upon granting a request to proceed *in forma pauperis*, a court must additionally screen a complaint
3 pursuant to § 1915(a). Federal courts are given the authority to dismiss a case if the action is legally
4 “frivolous or malicious,” fails to state a claim upon which relief may be granted, or seeks monetary relief
5 from a defendant who is immune from such relief. 28 U.S.C. § 1915(e)(2). When a court dismisses a
6 complaint under 28 U.S.C. § 1915, the plaintiff should be given leave to amend the complaint with
7 directions as to curing its deficiencies, unless it is clear from the face of the complaint that the deficiencies
8 could not be cured by amendment. *See Cato v. United States*, 70 F.3d 1103, 1106 (9th Cir. 1995).

9 Rule 12(b)(6) of the Federal Rules of Civil Procedure provides for dismissal of a complaint for
10 failure to state a claim upon which relief can be granted. Review under Rule 12(b)(6) is essentially a ruling
11 on a question of law. *North Star Intern. v. Arizona Corp. Comm’n*, 720 F.2d 578, 580 (9th Cir. 1983). In
12 considering whether Plaintiff has stated a claim upon which relief can be granted, all material allegations
13 in the complaint are accepted as true and are to be construed in the light most favorable to the plaintiff.
14 *Russell v. Landrieu*, 621 F.2d 1037, 1039 (9th Cir. 1980). Allegations of a *pro se* complaint are held to less
15 stringent standards than formal pleadings drafted by lawyers. *Haines v. Kerner*, 404 U.S. 519, 520 (1972)
16 (*per curiam*); *see also Hamilton v. Brown*, 630 F.3d 889, 893 (9th Cir. 2011).

17 Plaintiff’s Complaint appears to challenge a decision by the Social Security Administration (“SSA”)
18 denying him disability insurance benefits. Before Plaintiff can sue the SSA in federal court, he must
19 exhaust his administrative remedies. 42 U.S.C. § 405(g); *Bass v. Social Sec. Admin.*, 872 F.2d 832, 833
20 (9th Cir. 1989) (*per curiam*) (“Section 405(g) provides that a civil action may be brought only after (1) the
21 claimant has been party to a hearing held by the Secretary, and (2) the Secretary has made a final decision
22 on the claim”). Generally, if the SSA denies a claimant’s application for disability benefits, he can request
23 reconsideration of the decision. If the claim is denied at the reconsideration level, a claimant may request
24 a hearing before an Administrative Law Judge (“ALJ”). If the ALJ denies the claim, a claimant may request
25 review of the decision by the Appeals Council. If the Appeals Council declines to review the ALJ’s
26 decision, a claimant may then request review by the United States District Court. *See generally* 20 C.F.R.
27 §§ 404, 416. Here, it appears as if Plaintiff filed only the first page of his Complaint and, therefore, a great
28 deal of information is missing. To begin with, Plaintiff fails to allege whether or not he has exhausted his

1 administrative remedies.

2 Additionally, once Plaintiff has exhausted his administrative remedies, he can obtain review of an
3 SSA decision denying benefits by commencing a civil action within sixty days after notice of a final
4 decision. *Id.* An action for judicial review of a determination by the SSA must be brought in a District
5 Court of the United States for the judicial district in which the Plaintiff resides. *Id.* The Court cannot, at
6 this point, determine whether, or on what date, Plaintiff exhausted his administrative remedies. Therefore,
7 the Court cannot determine whether Plaintiff timely filed his Complaint.

8 Additionally, the Complaint should state the nature of Plaintiff's disability, when Plaintiff claims
9 he became disabled, and when and how he exhausted his administrative remedies. The Complaint should
10 also contain a plain, short, and concise statement identifying the nature of Plaintiff's disagreement with the
11 determination made by the SSA and show that Plaintiff is entitled to relief. A district court can affirm,
12 modify, reverse, or remand a decision if Plaintiff has exhausted his administrative remedies and timely filed
13 a civil action. However, judicial review of the Commissioner's decision to deny benefits is limited to
14 determining: (a) whether there is substantial evidence in the record as a whole to support the findings of
15 the Commissioner; and (b) whether the correct legal standards were applied. *Morgan v. Commissioner of*
16 *the Social Security Adm.*, 169 F.3d 595, 599 (9th Cir. 1999).

17 Plaintiff's Complaint seeks judicial review of the Commissioner's decision denying Plaintiff
18 disability insurance benefits and requests the Court reverse that decision or, in the alternative, remand this
19 matter for a new hearing. Plaintiff contends that the Commissioner's decision must be reversed or
20 remanded because there is no substantial medical or vocational evidence in the record to support the
21 decision; the evidence in the record supports only the finding that Plaintiff is disabled; and new and
22 material evidence exists. Accordingly, Plaintiff has stated a claim for initial screening purposes under 28
23 U.S.C. § 1915.

24 Based on the foregoing,

25 IT IS ORDERED that:

- 26 1. Plaintiff's request to proceed *in forma pauperis* is **GRANTED** with the caveat that the fees
27 shall be paid if recovery is made. At this time, Plaintiff shall not be required to pre-pay the
28 filing fee of four hundred dollars (\$400.00).

1 2. Plaintiff is permitted to maintain the action to conclusion without the necessity of
2 prepayment of any additional fees or costs or the giving of a security therefor. The Order
3 granting leave to proceed *in forma pauperis* shall not extend to the issuance of subpoenas
4 at government expense.

5 3. The Clerk of Court shall file the Complaint.

6 4. The Complaint is **DISMISSED**, with leave to amend. Plaintiff will have until **April 7,**
7 **2014**, to file an Amended Complaint, if Plaintiff believes he can correct the noted
8 deficiencies. If Plaintiff chooses to amend the complaint, Plaintiff is informed that the
9 Court cannot refer to a prior pleading (i.e., the original Complaint) in order to make the
10 Amended Complaint complete. This is because, as a general rule, an Amended Complaint
11 supersedes the original Complaint. *See Loux v. Rhay*, 375 F.2d 55, 57 (9th Cir. 1967).
12 Local Rule 15-1 requires that an Amended Complaint be complete in itself without
13 reference to any prior pleading. Once a plaintiff files an Amended Complaint, the original
14 Complaint no longer serves any function in the case. Therefore, in an Amended Complaint,
15 as in an original Complaint, each claim and the involvement of each defendant must be
16 sufficiently alleged. Failure to comply with this Order will result in the recommended
17 dismissal of this case, without prejudice.

18 Dated this 5th day of March, 2014.

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22 NANCY J. KOPPE
23 UNITED STATES MAGISTRATE JUDGE
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