

1 UNITED STATES DISTRICT COURT
2 DISTRICT OF NEVADA

4 ARMADA CONCRETE, LLC,)
5 Plaintiffs,)
6 vs.)
7 JAYNES CORPORATION; WESTERN SURETY)
8 COMPANY,)
9 Defendants.)

Case No.: 2:14-cv-02176-GMN-GWF

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND ORDER

10 JAYNES CORPORATION,)
11 Third-Party Plaintiff,)
12 vs.)
13 LIBERTY MUTUAL INSURANCE COMPANY,)
14 Third-Party Defendant.)

16 JAYNES CORPORATION,)
17 Counter Claimant,)
18 vs.)
19 ARMADA CONCRETE, LLC,)
20 Counter Defendant.)
21)
22)

23
24 Beginning on May 15, 2017, the Court conducted a ten-day bench trial relative to the
25 dispute between Plaintiff Armada Concrete, LLC, and Third-Party Defendant Liberty Mutual

1 Insurance Company (“Liberty Mutual”)¹ (collectively “Armada”) and Defendants Jaynes
2 Corporation and Western Surety Company (“WSC”)² (collectively “Jaynes”).

3 On December 22, 2014, Armada filed its Complaint, (ECF No. 1), asserting the
4 following causes of action against Jaynes: (1) recovery on its Miller Act bond; (2) breach of
5 contract; (3) breach of the implied covenant of good faith and fair dealing; and (4) quantum
6 meruit/unjust enrichment. Shortly thereafter, on January 30, 2015, Jaynes filed a Third Party
7 Complaint, (ECF No. 10), against Liberty Mutual for payment on its bond. That same day,
8 Jaynes filed a Counter Claim, (ECF No. 11), against Armada, asserting the following claims:
9 (1) breach of contract; (2) breach of the implied covenant of good faith and fair dealing; and (3)
10 payment on the bond.

11 Having reviewed each of the motions, related briefs, exhibits thereto, and having
12 considered the oral argument of each of the parties, the Court hereby makes the following
13 findings of fact and conclusions of law.

14 **I. FINDINGS OF FACT**³

15 1. On or about June 20, 2011, the United States Army Corps of Engineers issued a
16 Solicitation, Offer and Award to Jaynes Corporation (the “Prime Contract”) as the design build
17 contractor for construction of the Fire Crash Rescue Station at Creech Air Force Base (the
18 “Project”). (See generally Ex. 61).

19 2. The United States Army Corps of Engineers (the “Corps,” “Government,” or
20 “Owner”) is the Owner of the Project. (Id.).

21
22
23 ¹ Liberty Mutual Insurance Company is Armada’s bonding company. (See Ex. 60.587–.590).

24 ² Western Surety Company is Jaynes’ bonding company. (See Ex. 491.1).

25 ³ To the extent any Finding of Fact should be properly designated a Conclusion of Law, it shall be deemed a Conclusion of Law. To the extent any Conclusion of Law should properly be designated a Finding of Fact, it shall be deemed a Finding of Fact.

1 3. On September 5, 2012, Armada submitted its Proposal to Jaynes to complete
2 certain concrete installations for the Project. (See Exs. 304.10–13).

3 4. On September 21, 2012, the parties met and held a pre-construction meeting. (See
4 Ex. 304.2–4).

5 5. During that meeting, Jaynes’ estimator completed his pre-construction notes
6 which included a marked up copy of Armada’s Proposal and Jaynes’ Vendor Scope Checklist.
7 (Id.). Both of these documents constitute Pre-Construction Meeting Notes. (See Trial Tr.
8 Crampton 122:17–19, 135:18–23, ECF No. 124).

9 6. The Proposal excludes all testing of Armada’s work and provides that Armada
10 was “[n]ot responsible for drainage problems on flatwork designed with 1% or less of fall.”
11 (Ex. 304.12); (see also Ex. 304.7); (Trial Tr. Crampton 109:14, 111:9–15, ECF No. 124).

12 7. Pursuant to the Vendor Scope Checklist, Armada agreed to cover cold weather
13 costs associated with the Project. (Ex. 304.9); (see also Trial Tr. Crampton 15:21–24, ECF No.
14 126).

15 8. On September 24, 2012, Jaynes and Armada entered into the Standard
16 Subcontract Agreement for Use On Federal Government Construction Projects (the
17 “Subcontract”). (See Ex. 501).

18 9. Exhibit A to the Subcontract Agreement incorporates the parties’ Pre-
19 Construction Meeting Notes as part of the Subcontract Agreement. (See Ex. 510.033).

20 10. Pursuant to the Subcontract, Armada agreed to install the slab-on-grade in Area A
21 and Area B of the Project. (See Exs. 510.40–45; 36.2).

22 11. Armada also agreed to complete the following work: provide sloped slabs as
23 indicated on plans; provide layout and equipment as necessary to complete the saw-cutting of
24 required control joints; and place Type II for the building slab upon following laying of
25 underground utilities by other subcontractors. (See id.).

1 12. Jaynes was the design-build general contractor for the Project, and as a design-
2 build contractor was responsible for the design and engineering of the Project, including the
3 design and engineering of the Area B slab-on-grade. (Trial Tr. Crampton 77:4–7, ECF No. 1).

4 13. Jaynes retained Wright Engineers and Dekker Perich Sabatini Architects to
5 prepare designs and plans for construction of the Project. (Trial Tr. Brooke 124:5–11, ECF No.
6 130).

7 14. The Subcontract documents as defined by the Subcontract are: the Subcontract;
8 the Prime Contract; change orders and written amendments; drawings, specifications, and
9 addenda; general and other conditions; approved submittals; the prime contract; and Federal
10 Acquisition Regulations (“FARs”) (collectively the “Contract Documents”). (Ex. 510.033);
11 (see also Trial Tr. Crampton 15:17–20, ECF No. 126).

12 15. The original amount of the Subcontract was \$397,413.00. (Ex. 510.014).

13 16. During the Project, Jaynes issued three change orders to Armada for additional
14 work which increased the Subcontract amount to \$441,255.26. (Exs. 116–18).

15 17. To date, Jaynes has paid Armada \$316,075.41. (See Trial Tr. Gundrum 213:20–
16 21, 213:25–214:4, ECF No. 214).

17 18. Armada began its work on a 4-day workweek, which later changed to a 5-day
18 workweek. (Trial Tr. Crampton 111:2–6, 151:20–25, ECF No. 124; Trial Tr. Brooke 72:20–21,
19 ECF No. 130); (see also 444.1–.13).

20 19. In accordance with Jaynes’ September 12, 2012 Project Baseline Schedule, which
21 Armada based its price for the work upon, Armada was to commence its work on October 8,
22 2012, and was to complete its work on approximately March 21, 2013. (Ex. 510.63–.83); (Trial
23 Tr. Crampton 130:1–3, ECF No. 124; Trial Tr. Gundrum 102:21–25, ECF No. 142; Trial Tr.
24 Eiman 36:1–3, ECF No. 133). According to the Project Baseline Schedule, therefore,
25 Armada’s total project duration was 144 days. (See Ex. 510.63–.83).

1 20. Armada was not able to begin its work until November 5, 2012, due to delays
2 Jaynes suffered on the project totally unrelated to Armada’s performance. (Trial Tr. Crampton
3 136:7–17, ECF No. 124; Trial Tr. Gundrum 132:20–133:1, ECF No. 126; Trial Tr. Brooke
4 52:2–17, ECF No. 131).

5 21. Jaynes’ project supervisor acknowledged that Armada had not delayed the
6 schedule, “if anything Armada [did] a lot to help with the schedule.” (Ex. 60.210); (Trial Tr.
7 Crampton 72:6–8, ECF No. 125).

8 22. The Project schedule was updated and revised to reflect the delays. (Trial Tr.
9 Brooke 159:17–20, ECF No. 130); (see Ex. 302).

10 23. The initial delay Jaynes experienced on the project prior to Armada’s
11 commencement of work not anticipated by the parties when they entered into the Subcontract
12 agreement. (Trail Tr. Crampton 104:11–24, ECF No. 124). The cold weather caused Armada
13 to incur cold weather costs it would not have incurred but for the delay and caused Armada’s
14 crew to work less efficiently. (Trial Tr. Crampton 32:20–25, ECF No. 125).

15 24. Since Armada’s work was delayed into the colder months, Jaynes directed
16 Armada to provide it with a “cold weather plan” for placing the concrete in such inclement
17 weather. (Exs. 38; 60.168–.169); (Trial Tr. Crampton 139:8–16, ECF No. 124).

18 25. Armada’s cold weather plan detailed three levels of responses depending on the
19 degree of cold weather. (Ex. 60.168–.169). Armada anticipated a Level I response, requiring
20 application of minimum insulation to the slab like hay. (Trial Tr. Crampton 142:17–20,
21 147:18–20, ECF No. 124).

22 26. Jaynes also directed Armada to provide a lighting plan to permit work during the
23 shorter day-lengths. (Ex. 6.2); (Trial Tr. Crampton 154:8–14, ECF No. 124). Armada did not
24 anticipate these costs as the baseline schedule called for its work to be completed during these
25 months. (Trial Tr. Crampton 154:20–155:10, ECF No. 124).

1 27. On November 29, 2012, Armada notified Jaynes in accordance with Subcontract
2 § 5.3 that it was suffering delays for which it would seek compensation and an extension of
3 time. (Id. 156:17–25); (Ex. 2). The Notice identified delays caused by other subcontractors,
4 “caus[ing] extended cold weathering procedures on [Armada’s] concrete operations that were
5 not anticipated in the schedule that was included as part of the contract.” (Ex. 2). The Notice
6 further provided that Armada would substantiate the costs it was experiencing as a consequence
7 of the delay once such costs were determined. (Id.).

8 28. As an ongoing delay, it would have been impossible for Armada to provide
9 substantiation of its delay claim until such costs were fully known. (Trial Tr. Brooke 148:1–7,
10 ECF No. 130; Trial Tr. Crampton 161:5–9, ECF No. 124).

11 29. To substantiate its claim for delay and impact damages, Armada retained SDC &
12 Associates Inc. (“SDC”), a construction claims firm, to compile and substantiate Armada’s
13 claim for Jaynes and the COE. (See generally Ex. 60); (Trial Tr. Crampton 147:24–148:1).
14 Armada later retained SDC & Associates to compile a claim related to the Area B slab. (See Ex.
15 60).

16 30. Armada submitted its claim for equitable adjustment to Jaynes on June 12, 2014.
17 (Trial Tr. Crampton 17:11–21, ECF No. 127).

18 31. Armada acknowledged that the schedule delays were “not an increase in the
19 scope of work” because Armada was “still building the same project.” (Tr. Transcript
20 Crampton 124:25–125:12, ECF No. 125); (see also id. 127:18–20).

21 32. On January 18, 2013, Jaynes issued a revised project schedule which showed the
22 project delayed by 44 days. (Ex. 60.180).

23 33. As a consequence of the initial delay suffered by Jaynes, Armada was ordered by
24 Jaynes to complete its work out of the planned sequence of work and in an accelerated manner
25 which increased the costs incurred by Armada to complete its work. (See id.).

1 34. On January 29, 2013, Armada again notified Jaynes in writing that it was
2 suffering delay and disruption costs from Jaynes' subcontractors working out of the project
3 scheduled sequence. (Ex. 60.184). Armada through this notification advised Jaynes that it
4 would submit its claim for increased costs to Jaynes once such cost could be established. (Id.).

5 35. The out of sequence work prevented Armada from completing its work on the
6 project as scheduled. (Trial Tr. Crampton 18:11–19:21, ECF No. 125).

7 36. On January 31, 2013, the project teams for Armada and Jaynes met to discuss
8 scheduling and other project issues. (See Ex. 60.185). At that meeting, Armada informed
9 Jaynes that the 0.5% slope demanded by the COE was insufficient to drain the slab and
10 reminded Jaynes that Armada was not responsible for drainage of any slab designed with less
11 than 1% slope. (Trial Tr. Crampton 26:11–23, 28:10–29:23, ECF No. 125). Armada also
12 advised Jaynes that its most recent project schedule did not reflect the progress made at the site
13 and was inaccurate. (Id. 27:8–28:9).

14 37. On February 14, 2013, Jaynes advised Armada that the placement of the Area B
15 slab would be delayed so that Jaynes could accelerate the work of its masonry subcontractor.
16 (Ex. 60.195).

17 38. As a consequence of Jaynes' direction to wait on the installation of the slabs-on-
18 grade in Area A and Area B, Armada lost its ability to obtain concrete from its supplier as
19 planned and instead had to compete with other projects for concrete availability. (Ex. 60.201,
20 .211); (Trial Tr. Crumpler 62:18–64:22, ECF No. 125).

21 39. As a consequence of Jaynes directing its masonry subcontractor to work out of
22 sequence and to install the wall around Area B before the installation of the slab was
23 completed, the installation of the slab became much more difficult. (Trial Tr. Crampton 10:20–
24 23, ECF No. 125).

1 40. For example, Armada points out that the presence of the masonry walls required
2 Armada to use a concrete pump to pour the concrete in Area B. (Trial Tr. Crampton 62:4–13,
3 ECF No. 127; Trial Tr. Crumpler 182:1–4, ECF No. 127). Nevertheless, Armada’s pour plan
4 always called for use of a concrete pump in Area B. (Id. 63:13–64:4).

5 41. The Contract Documents require saw cutting to be performed timely and within
6 the same day as pouring the slab-on-grade. (See Ex. 406.1); (see also Exs. 35.25; 172); (Trial
7 Tr. Crampton 53:12–13, ECF No. 125).

8 42. In response to Armada’s slab-on-grade Placement Plan, the Corps responded:
9 “Placement, finish and control joint saw cuts must be completed same day.” (Ex. 406.1).

10 43. Specifications Section 03 31 00.00 10, Cast-In-Place Structural Concrete, § 3.6.2
11 states: “For saw-cut joints, cutting shall be timed properly with the set of the concrete. Cutting
12 shall be started as soon as the concrete has hardened sufficiently to prevent raveling of the
13 edges of the saw cut. Cutting shall be completed before shrinkage stresses become sufficient to
14 produce cracking.” (Ex. 35.25).

15 44. Drawing S-501, n. 10 states: “Saw cut shall be made w/ early entry saw soon
16 enough to prevent shrinkage cracking, but not so soon as to cause spalling.” (Ex. 172).

17 45. After learning that Armada intended to saw cut the slab-on-grade the day after it
18 poured and finished the slab-on-grade, the Corps stated: “We understand that it is convenient
19 to saw cut the concrete the following morning, but allowing too much time being [sic]
20 placement and saw cutting could result in excessive shrinkage cracking to the slab. The saw
21 cuts are there to alleviate pressure forming with the concrete, allowing too much time to pass
22 uncontrollable crack however it so pleases.” (Ex. 306.3).

23 46. Armada placed the entire Area B slab-on-grade on March 14, 2013. (Trial Tr.
24 Crampton 91:20–22, ECF No. 125). Saw cutting did not begin until the morning of Friday,
25 March 15, 2013. (Ex. 56); (Trial Tr. Crumpler 185:10–12, ECF No. 127).

1 47. On March 15, 2013, Jaynes advised Armada that cracks were appearing in the
2 Area B slab-on-grade and instructed Armada to wet and cover the slab. (Ex. 14); (Trial Tr.
3 Crampton 88:24–89:1).

4 48. It is not industry standard for slab-on-grade specifications to allow for cracking.
5 (Trial Tr. Gervasio 12:2–18, ECF No. 126).

6 49. The Subcontract requires that “[w]ork quality is to be the highest priority.
7 Substandard work will be removed by the Subcontractor, and replaced at the sole expense of
8 Subcontractor.” (Ex. 510.036).

9 50. Armada failed to provide a slab-on-grade that was acceptable to the Corps, and
10 the Corps determined that the cracking was unacceptable and could not be appropriately
11 repaired. (Exs. 21.1–.3).

12 51. Armada knew that saw cuts were to be made using an early-entry soff cut saw.
13 (Ex. 304.11).

14 52. Generally, early-entry dry-cut saw cuts should be made within one to four hours
15 after completing the finishing of the slab in the joint location at issue. (Trial Tr. Gervasio
16 224:20–225:2, ECF No. 133); (Ex. 47). “For early-entry dry-cut saws, the waiting period will
17 typically vary from 1 h in hot weather to 4 h in cold weather after completing the finishing of
18 the slab in that joint location.” (Ex. 47).

19 53. Specifications Section 03 31 00.00 10, Cast-In-Place Structural Concrete, § 3.6.2
20 states, in part: “Cutting shall be completed before shrinkage stresses become sufficient to
21 produce cracking.” (Ex. 35.25).

22 54. Jaynes’ examination of the slab-on-grade evidenced that the concrete was
23 sufficiently cured to begin saw cutting on March 14, 2013. (Trial Tr. Purington 129:19–130:3,
24 ECF No. 132).

1 55. When Jaynes arrived on-site the morning of Friday, March 15, 2013, numerous
2 cracks had already formed and appeared on the slab-on-grade, before Armada began any saw
3 cuts. (Exs. 14; 666–672); (see Trial Tr. Crumpler 36:8–11, ECF No. 131; Trial Tr. Purington
4 168:22–24, ECF No. 132). On June 6, 2013, Armada acknowledged that at least some cracks
5 were outside acceptable tolerances. (Ex. 310.2); (Trial Tr. Crampton 53:3–6, ECF No. 127).

6 56. The Corps determined that the unacceptable cracking was in part because “saw
7 cutting was required to be accomplished by early-entry saw cuts within 2 to 3 hours following
8 finishing in each area as the placement progressed per ACI 360R. This was not done . . . The
9 specifications, drawing detail, and codes were not adhered to.” (Ex. 21.1).

10 57. Accordingly, Armada failed to comply with the Contract Documents and the
11 Specifications Section 03 31 00.00 10, Cast-In-Place Structural Concrete, § 3.6.2 which
12 required saw cuts “be completed before shrinkage stresses became sufficient to produce
13 cracking.” (Ex. 35.25); (see also Exs. 406.1; 172; 304.11).

14 58. The failure to properly and timely install the required saw cut joints per contract
15 requirements caused the unacceptable cracking. (See Ex. 503); (Trial Tr. Brooke 177:14–178:5,
16 ECF No. 131).

17 59. A lack of expansion joints would not cause cracking. (Trial Tr. Gervasio 20:19–
18 22, ECF No. 126).

19 60. The Corps rejected the Area B slab-on-grade, primarily due to the cracks in the
20 slab. (Ex. 21.1–.3); (Trial Tr. Brooke 110:24–25, ECF No. 110).

21 61. The Corps rejected Jaynes’ and Armada’s proposed remedies to the cracks,
22 namely, an epoxy coating. (Trial Tr. Brooke 110:25–111:24, 121:20–21, ECF No. 130); (Ex.
23 453.159). The end user, the Creech Air Force Base Fire Station, determined that an epoxy
24 coating required “a higher level of maintenance” to “keep [the] finish pristine” and “present[ed]
25

1 more problems that a straight concrete floor.” (Ex. 338.1). In addition, an epoxy coating failed
2 to provide the desired aesthetic of an exposed concrete floor. (Id.).

3 62. Accordingly, the Corps directed Jaynes to remove and replace the Area B slab-
4 on-grade. (Ex. 21.1–.3); (Trial Tr. Brooke 109:10–111:4, ECF No. 130).

5 63. Pursuant to the Corps’ directive, Jaynes was compelled to instruct Armada to
6 remove and replace the Area B slab-on-grade at its own cost and expense. (Trial Tr. Brooke
7 108:24–109:5, ECF No. 130).

8 64. Jaynes notified Armada it was in breach of the Subcontract because its work was
9 deemed defective by Owner and required removal and replacement. (Exs. 16, 21); (Trial Tr.
10 Brooke 123:18–21, ECF No. 130).

11 65. Armada refused to remove and replace the Area B slab-on-grade at its own cost
12 and expense. (See Ex. 311.2 –.5); (Trial Tr. Brooke 127:25–128:7, ECF No. 130).

13 66. On March 25, 2013, Jaynes provided Armada 72-hour Notice to Cure what
14 Jaynes contended were deficiencies in the Area B slab-on-grade. (Ex. 16).

15 67. On March 25, 2013, Armada transmitted a letter to Jaynes providing a summary
16 of its position on the flaws in the Area B slab-on-grade. (See Ex. 15). Armada claimed the
17 cracking, ponding and lack of drainage of the slab was the consequence of design flaws and
18 Jaynes’ directive to Armada to deviate from the plans. (Id.).

19 68. Jaynes retained a new subcontractor to remove and replace the Area B slab-on-
20 grade, WGDL. (Trial Tr. Brooke 128:17–20, ECF No. 130).

21 69. Jaynes paid its new subcontractor, WGDL, \$287,997.17 to remove and replace
22 Armada’s rejected slab. (Trial Tr. Brooke 128:21–132:1); (See, e.g., Exs. 4, 33, 101, 134).

23 70. Section 52.246-12(f) of the Prime Contract states: “The Contractor shall, without
24 charge, replace or correct work found by the Government not to conform to contract
25

1 requirements, unless in the public interest the Government consents to accept the work with an
2 appropriate adjustment in contract price.” (Ex. 61.311).

3 71. The Prime Contract states that:

4 (f) The Contractor shall, without charge, replace or correct work
5 found by the Government not to conform to contract requirements,
6 unless in the public interest the Government consents to accept the
7 work with an appropriate adjustment in contract price. The
8 Contractor shall promptly segregate and remove rejected material
9 from the premise.

10 (g) If the Contractor does not promptly replace or correct rejected
11 work, the Government may (1) by contract or otherwise, replace and
12 correct the work and charge the cost to the Contractor or (2) terminate
13 for default the Contractor’s right to proceed.

14 (Id.).

15 72. Section 10.1 of the Subcontract, identified as “Failure of Performance,” states:

16 If the Subcontractor refuses or fails to supply enough properly
17 qualified workers, proper materials, or maintain the Project Schedule
18 . . . or otherwise is guilty of a material breach of a provision of this
19 Agreement, the Subcontractor shall be deemed in default of this
20 Agreement. If the Subcontractor fails within three (3) business Days
21 after written notification to commence and continue satisfactory
22 correction of the default with diligence and promptness, then the
23 Contractor without prejudice to any other rights or remedies, shall
24 have the right to any or all of the following remedies:

25 10.1.1.1 supply workers, materials, equipment and facilities as the
Contractor deems necessary for the completion of the Subcontract
Work or any part which the Subcontractor has failed to complete or
perform after written notification, and charge the cost, including
reasonable overhead, profit, attorneys’ fees, costs and expenses to the
Subcontractor;

10.1.1.2 contract with one or more additional contractors to perform
such part of the Subcontract Work as the Contractor determines will
provide the most expeditious completion of the Work, and charge the
cost to the Subcontractor as provided under Clause 10.1.1.1; or

1 10.1.1.3 withhold any payments due or to become due the
2 Subcontractor pending corrective action in amounts sufficient to
3 cover losses and compel performance to the extent required by and
4 to the satisfaction of the Contractor. In the event of an emergency
5 affecting the safety of persons or property, the Contractor may
6 proceed as above without notice, but the Contractor shall give the
7 Subcontractor notice promptly after the fact as a precondition of cost
8 recovery.

9 (Ex. 34.25).

10 **II. CONCLUSIONS OF LAW**

11 1. The Court has jurisdiction pursuant to 28 U.S.C. § 1331.

12 2. The parties must prove their claims and affirmative defenses by a preponderance
13 of the evidence. See *Grogan v. Garner*, 498 U.S. 279, 286 (1991) (providing that
14 preponderance of-the-evidence is the default standard in civil litigation between private
15 litigants); accord *Shaw v. CitiMortgage, Inc.*, 201 F. Supp. 3d 1222, 1245 (D. Nev. 2016).
16 Showing something by a preponderance of the evidence “‘simply requires the trier of fact to
17 believe that the existence of a fact is more probable than its nonexistence before [he] may find
18 in favor of the party who has the burden to persuade the [judge] of the fact’s existence.’”
19 *Concrete Pipe & Prod. of Cal., Inc. v. Constr. Laborers Pension Trust for S. Cal.*, 508 U.S.
20 602, 622 (1993) (quoting *In re Winship*, 397 U.S. 358, 371–372 (1970) (brackets in original)).

21 3. Because the law makes no distinction between direct and circumstantial evidence,
22 all evidence, including circumstantial evidence, should be considered. *Desert Palace, Inc. v.*
23 *Costa*, 539 U.S. 90, 100 (2003) (holding that direct and circumstantial evidence should be
24 given equal weight); accord *Rodella v. United States*, 286 F.2d 306, 312 n.4 (9th Cir. 1960);
25 see also *Manual of Model Jury Instructions for the Dist. Courts of the Ninth Circuit*, 1.12 (Mar.
2017).

4. To succeed on a claim for breach of contract a party must show: (1) the existence
of a valid contract; (2) that the party performed or was excused from performance; (3) that the

1 opposing party breached the terms of the contract; and (4) that the party was damaged as a
2 result of the breach. See *Calloway v. City of Reno*, 993 P.2d 1259, 1263 (Nev. 2000) (“A breach
3 of contract may be said to be a material failure of performance of a duty arising under or
4 imposed by agreement”).

5 5. In Nevada, an implied covenant of good faith and fair dealing exists in every
6 contract. *A.C. Shaw Const., Inc. v. Washoe County*, 784 P.2d 9, 9 (Nev. 1989). Where breach
7 of the implied covenant of good faith and fair dealing is alleged, a plaintiff may claim damages
8 under a contract theory and/or a tort theory. *Hilton Hotels Corp. v. Butch Lewis Prods., Inc.*,
9 862 P.2d 1207, 1209 (Nev. 1993). Under a contract theory, a plaintiff may assert a claim where
10 “the terms of a contract are literally complied with but one party to the contract deliberately
11 countervenes the intention and spirit of the contract.” *Hilton Hotels Corp. v. Butch Lewis*
12 *Prods., Inc.*, 808 P.2d 919, 922–23 (Nev. 1991).

13 6. Generally, the remedy for a breach of the implied covenant of good faith and fair
14 dealing is limited to contractual remedies. *Mundy v. Household Fin. Corp.*, 885 F.2d 542, 544
15 (9th Cir. 1989); see also *Nev. Power Co. v. Calpine Corp.*, No. CV-S-04-1526-PMP-PAL, 2006
16 WL 1582101, at *9 (D. Nev. June 1, 2006) (“As a contract concept, breach of duty leads to the
17 imposition of contract damages determined by the nature of the breach and contract
18 principles.”).

19 7. On or about September 24, 2012, the parties entered into a valid and existing
20 contract. (See generally Ex. 510).

21 8. Because a valid, written agreement between the parties exists, Armada’s claim for
22 unjust enrichment is unavailable. See *Leasepartners Corp. v. Robert L. Brooks Trust*, 942 P.2d
23 182, 187 (Nev. 1997) (“An action based on a theory of unjust enrichment is not available when
24 there is an express, written contract, because no agreement can be implied when there is an
25 express agreement.”).

1 9. Further, the Court finds, assuming arguendo that Armada properly pled cardinal
2 change doctrine, the project delays, out of sequence work, and increased costs fail to amount to
3 a cardinal change in the Subcontract Agreement. See J.A. Jones Const. Co. v. Lehrer McGovern
4 Bovis, Inc., 89 P.3d 1009, 1020 (Nev. 2004) (“[A] cardinal change occurs when the work is so
5 drastically altered that the contractor effectively performs duties that are materially different
6 from those for which the contractor originally bargained.”); (Tr. Transcript Crampton 124:25–
7 125:12, 127:18–20, ECF No. 125).

8 10. Accordingly, Armada’s claim for unjust enrichment is dismissed.

9 11. The Court concludes that the Pre-Construction Meeting Notes, which consist of
10 Jaynes’ Vendor Scope Checklist and Armada’s Proposal, are part of the Subcontract between
11 the parties pursuant to Exhibit A of the Subcontract. (Ex. 510.34).

12 12. Section 5.1 of the Subcontract states: “Time is of the essence for both Parties.
13 They mutually agree to see to the performance of their respective obligations so th.at the entire
14 Project may be completed in accordance with the Subcontract Documents and particularly the
15 Progress Schedule.” (Ex. 510.13).

16 13. Pursuant to the Subcontract, Jaynes owed Armada a duty of good faith and fair
17 dealing. (See generally Ex. 510).

18 14. The evidence establishes Jaynes caused 188 days of delay to Armada’s work on
19 the Project. This delay constitutes a breach of the Subcontract and a breach of the implied
20 covenant of good faith and fair dealing. (See Ex. 510.13).

21 15. Armada’s initial notices of delay damages were timely and sufficient under
22 Article 5 of the Subcontract. In light of the complexity of such claims and the difficulty in
23 providing substantiation until the end of the project, Armada’s tender to Jaynes of its detailed
24 claim for Equitable Adjustment compiled by SDC was timely under Article 5 of the
25 Subcontract.

1 16. The damages sought by Armada as testified to by its expert are not consequential
2 damages and are allowed under Article 5 of the Subcontract. (See Ex. 510.014).

3 17. As a consequence of the delays experience at the project and Jaynes' efforts to
4 mitigate the delays, the placement of the Area A slab could not be completed until March 13,
5 2013. (See Ex. 60.218). Because the weather was cold during that period, Armada was
6 instructed to place the slab in three pours rather than the single pour it planned in its original
7 placement plan. (Trial Tr. Eiman 36:13–37:22, ECF No. 133). Armada is entitled to the
8 additional \$3,530.00 in costs it incurred due to additional equipment rentals required to place
9 the slab two additional days (See Ex. 60.739–.742).

10 18. As a consequence of the delays experience at the project and Jaynes' efforts to
11 mitigate the delays, Armada incurred \$9,665.05 in cold weather protection costs it would not
12 have incurred but for the delays. (Ex. 60.748–.757); (Trial Tr. Eiman 41:2–49:11, ECF No.
13 133).

14 19. As a consequence of the delays experience at the project and Jaynes' efforts to
15 mitigate the delays, Armada incurred \$31,251.28.00 in additional labor costs due related to
16 cold weather protection which it would not have incurred but for the delays. (Trial Tr. Eiman
17 49:12–63:12, ECF No. 133).

18 20. As a consequence of the delays experience at the project and in accordance with
19 the Subcontract terms, Armada was compelled to retain SDC to compile its claim for equitable
20 adjustment. (Trial Tr. Eiman 63:14–65:24, ECF No. 133). Armada incurred \$104,835.00 in
21 costs paid to SDC to compile its claims. (Id.). The Court finds this cost excessive when
22 compared to the actual costs associated with the delay. (See Trial Tr. Gundrum 206:11–13,
23 ECF No. 126). The Court finds that a 20% fee applied to the costs for added concrete
24 placements in Area A, materials and equipment used due to cold weather, cold weather and
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1 out-of-sequence work inefficiencies, and extended field overhead costs, or \$22,845.71, is
2 reasonable and appropriate. (Id. 206:11–22).

3 21. As a consequence of the delays experienced at the project for which Armada was
4 not at fault, Armada’s duration at the project increased 188 days. (Trial Tr. Eiman 74:16–18,
5 ECF No. 133). As a consequence of this extended duration, Armada incurred an additional
6 \$31,034.90 in field supervision costs. (Id. 71:5–74:15). Armada is also entitled to an
7 additional equipment cost due to the delay during this 188-day period of \$206.10 per day, or
8 \$38,746.80. (Id. 78:9–79:3). Armada also claims an additional field delay cost for laborers
9 attending toolbox meetings of \$2,800.07. (Id. 75:15–17). However, because Armada’s expert
10 failed to establish that the laborers were required to attend these meetings or that the meetings
11 even occurred, Armada is not entitled to these additional costs. (See id. 77:2–22).

12 22. In accordance with the express terms of the Subcontract, Armada is entitled to
13 10% overhead and 5% profit on all additional cost and expenses incurred as a consequence of
14 the delay and disruption it suffered from Jaynes’ actions or inactions. (See Exs. 304.5; 510.34);
15 (Trial Tr. Eiman 66:9–18, 81:5–17, ECF No. 133; Trial Tr. Gundrum 207:16–18, ECF No.
16 126). Specifically, Armada is entitled to these amounts applied to the costs for added concrete
17 placements in Area A, materials and equipment used due to cold weather, and cold weather and
18 out-of-sequence work inefficiencies, amounting to \$1,318.86 of overhead and \$2,222.34 of
19 profit. (See Trial Tr. Eiman 66:9–18, 81:5–17, ECF No. 133; Trial Tr. Gundrum 210:16–23,
20 ECF No. 126).

21 23. As a consequence of the delays suffered at the project for which Armada was not
22 at fault, Armada incurred additional bonding costs of \$2,788.85. (Trial Tr. Eiman 81:20–82:18,
23 EF No. 133); (see also Trial Tr. 210:24–211:4, ECF No. 126).

24 24. Jaynes directed Armada to perform change order work under a series of change
25 orders. (Ex. 60.594–.645). Jaynes approved and directed such work. (Id.). Jaynes has withheld

1 the amounts due under these change orders totaling \$43,842.26 since April 2013. (Trial Tr.
2 Eiman 82:19–84.22).

3 25. Jaynes has withheld the unpaid balance due on the Subcontract of \$37,496.09
4 since April 2013 to which Armada is entitled. (Trial Tr. Eiman 91:9–14, ECF No. 133).

5 26. Jaynes has withheld \$43,421.50 in unpaid retention to which Armada is entitled.
6 (Trial Tr. Eiman 89:12–90:7, ECF No. 133).

7 27. The evidence establishes the unacceptable cracks in the Area B slab-on-grade
8 were caused by Armada by failing to timely sawcut. Further, the Area B slab-on-grade failed
9 to comply with the contract documents and requirements, as the cracking was unacceptable to
10 the Owner and outside industry standards.

11 28. The parties dispute whether the slope of the slab-on-grade in Area B exceeded
12 slab flatness tolerances causing ponding; whether Armada was responsible for pouring the slab-
13 on-grade to meet these tolerances; whether the trench drains were set pursuant to the Project
14 specifications; and whether Armada was responsible for setting the trench drains. However,
15 these disputes are irrelevant in light of the Court’s finding that the slab-on-grade in Area B
16 suffered cracking that could not be repaired to meet the Owner’s intended purpose.

17 29. The evidence establishes that the Army Corps was justified under the Contract
18 Documents to reject the Slab and require its removal and replacement.

19 30. The Corps’ determination of unacceptable cracking and rejection of the proposed
20 repairs is reasonable and anticipated in light the intended usage as an exposed slab for a fire
21 station truck bay used for housing, maintaining, and cleaning fire trucks.

22 31. Pursuant to the Subcontract, Armada owed Jaynes a duty of good faith and fair
23 dealing. (See generally Ex. 510).

24 32. Armada breached the duty of good faith and fair dealing owed to Jaynes by
25 failing to perform pursuant to the Subcontract and Contract Documents, failing to install a

1 compliant and acceptable slab-on-grade in Area B, and failing to remove and replace the
2 deficient slab in Area B. Jaynes' justified expectations in a quality slab-on-grade in Area B
3 were denied by Armada.

4 33. Jaynes failed to properly disclose its damages calculation pursuant to Federal
5 Rule of Civil Procedure 26(a)(1)(A)(iii), and the failure was not justified or harmless. (Trial Tr.
6 73:25–74:3, ECF No. 126). Accordingly, Jaynes is not entitled to damages. See Fed. R. Civ. P.
7 37(c)(1); (Trial Tr. 77:22–78:4, 96:8–97:15, ECF No. 126). However, Jaynes did disclose its
8 claimed damages associated with removal and replacement of the Area B slab-on-grade in its
9 expert's rebuttal report, and Armada does not oppose their admission. (Trial Tr. 120:5–18, ECF
10 No. 126). The Court therefore considers the merits of these damages. (See *id.*).

11 34. Jaynes is entitled to \$287,999.17 in damages as the cost incurred to remove and
12 replace Armada's deficient Slab. (See Trial Tr. Gundrum 214:19–23, ECF No. 126).

13 35. Pursuant to § 8.2.10 of the Subcontract, “[t]he Contractor may reject a
14 Subcontractor payment application in whole or in part or withhold amounts from a previously
15 approved Subcontractor payment application, as may reasonably be necessary to protect the
16 Contractor from loss or damage and without incurring an obligation for late payment interest
17 based upon . . . rejected, nonconforming or defective Subcontract Work which has not been
18 corrected in a timely fashion.” (Ex. 510.18).

19 36. Because Jaynes properly withheld payments based on Armada's failure to remove
20 and replace the defective slab-on-grade in Area B, Armada is not entitled to interest on the
21 outstanding late payments. (See *id.*).

22 37. Because the Court finds both parties at fault, it denies both parties' requests for
23 attorneys' fees and costs.

24 **III. CONCLUSION**

25 THEREFORE, in light of the foregoing Findings of Fact and Conclusions of Law,

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IT IS HEREBY ORDERED, ADJUDGED, AND DECREED that judgment is entered against Jaynes and in favor of Armada on Armada’s claims for recovery on the bond, breach of contract, and breach of the implied covenant of good faith and fair dealing pursuant to the foregoing.

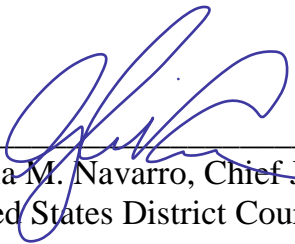
IT IS FURTHER ORDERED, ADJUDGED, AND DECREED that judgment is entered against Armada and in favor of Jaynes on Jaynes’ counterclaim for recovery on the bond, breach of contract, and breach of the implied covenant of good faith and fair dealing pursuant to the foregoing.

IT IS FURTHER ORDERED that Jaynes’ Motion in Limine, (ECF No. 113), is **DENIED**.

IT IS FURTER ORDERED that Plaintiff’s Motion to Strike Jaynes’ Motion in Limine, (ECF No. 120), is **DENIED**.

IT IS SO ORDERED.

DATED this 17 day of August, 2017.



Gloria M. Navarro, Chief Judge
United States District Court