

**UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA**

LES COHEN, )  
)  
Plaintiff, )  
vs. )  
BANK OF AMERICA, N.A., et al., )  
Defendants. )

Case No.: 2:15-cv-01393-GMN-GWF

**ORDER**

Pending before the Court is the Motion for Summary Judgment, (ECF No. 61), filed by Intervenor/Counter-Plaintiff Federal National Mortgage Association (“Fannie Mae”) and Intervenor/Counter-Plaintiff Federal Housing Finance Agency (“FHFA”). Also before the Court is the Motion for Summary Judgment, (ECF No. 68), filed by Defendant/Counter-Plaintiff Bank of America, N.A. (“BANA”). Lastly before the Court is the Motion for Summary Judgment, (ECF No. 69), filed by Plaintiff/Counter-Defendant Les Cohen (“Cohen”).

The above motions have been fully briefed and are ripe for review. For the reasons set forth herein, Fannie Mae, FHFA, and BANA’s motions are **GRANTED**, and Cohen’s motion is **DENIED**.

**I. BACKGROUND**

The present action arises from the non-judicial foreclosure of the real property located at 10245 South Maryland Parkway #210, Las Vegas, NV 89123 (“the Property”). On May 20, 2005, Fresia Agudelo obtained a loan in the amount of \$168,000 from Custom House Loans, Inc. (“Custom House”) that was secured by a Deed of Trust on the Property. (Deed of Trust,

1 Ex. A to MSJ, ECF No. 61-1).<sup>1</sup> Fannie Mae purchased the loan on or about June 1, 2005, and  
2 has owned it ever since. (See Curcio Decl., Ex. B to Intervenor MSJ ¶¶ 5, 8–9, ECF No. 61-2).  
3 On June 29, 2012, Mortgage Electronic Registration Systems, Inc. (“MERS”), as nominee for  
4 Custom House and Custom House’s successors and assigns, assigned the Deed of Trust to  
5 BANA, which was then recorded on July 11, 2012. (Ex. C to Intervenor MSJ, ECF No. 61-3).  
6 On November 10, 2008, Nevada Association Services (“NAS”), acting on behalf of Mission  
7 Pointe Condominiums (“HOA”), recorded a Notice of Delinquent Assessment Lien against the  
8 Property. (Ex. H to MSJ, ECF No. 61-8). On June 20, 2014, the HOA sold the property to  
9 DML Investment Group (“DML”) for \$19,300. (Ex. J to Intervenor MSJ, ECF No. 61-10). At  
10 the time of the sale, BANA was acting as the servicer of the loan for Fannie Mae. (See Curcio  
11 Decl., Ex. B to Intervenor MSJ ¶¶ 8–10). On July 18, 2014, Plaintiff purchased the Property  
12 from DML by way of Quit Claim Deed. (Ex. K to Intervenor MSJ, ECF No. 61-11).

13 In the Complaint, Plaintiff asserts the following causes of action: (1) quiet title with a  
14 requested remedy of declaratory relief; (2) injunctive relief; and (3) slander to title. (Compl. Ex.  
15 A to Pet. of Removal, ECF No. 1).

## 16 **II. LEGAL STANDARD**

17 The Federal Rules of Civil Procedure provide for summary adjudication when the  
18 pleadings, depositions, answers to interrogatories, and admissions on file, together with the  
19 affidavits, if any, show that “there is no genuine dispute as to any material fact and the movant  
20 is entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(a). Material facts are those that  
21 may affect the outcome of the case. See *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248  
22 (1986). A dispute as to a material fact is genuine if there is sufficient evidence for a reasonable  
23 jury to return a verdict for the nonmoving party. See *id.* “Summary judgment is inappropriate if  
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25 <sup>1</sup> The Court takes judicial notice of the matters of public record attached as exhibits in the respective parties’  
motions. See *Mack v. S. Bay Beer Distrib.*, 798 F.2d 1279, 1282 (9th Cir. 1986).

1 reasonable jurors, drawing all inferences in favor of the nonmoving party, could return a verdict  
2 in the nonmoving party's favor." *Diaz v. Eagle Produce Ltd. P'ship*, 521 F.3d 1201, 1207 (9th  
3 Cir. 2008) (citing *United States v. Shumway*, 199 F.3d 1093, 1103–04 (9th Cir. 1999)). A  
4 principal purpose of summary judgment is "to isolate and dispose of factually unsupported  
5 claims." *Celotex Corp. v. Catrett*, 477 U.S. 317, 323–24 (1986).

6 In determining summary judgment, a court applies a burden-shifting analysis. "When  
7 the party moving for summary judgment would bear the burden of proof at trial, it must come  
8 forward with evidence which would entitle it to a directed verdict if the evidence went  
9 uncontroverted at trial. In such a case, the moving party has the initial burden of establishing  
10 the absence of a genuine issue of fact on each issue material to its case." *C.A.R. Transp.*  
11 *Brokerage Co. v. Darden Rests., Inc.*, 213 F.3d 474, 480 (9th Cir. 2000) (citations omitted). In  
12 contrast, when the nonmoving party bears the burden of proving the claim or defense, the  
13 moving party can meet its burden in two ways: (1) by presenting evidence to negate an  
14 essential element of the nonmoving party's case; or (2) by demonstrating that the nonmoving  
15 party failed to make a showing sufficient to establish an element essential to that party's case  
16 on which that party will bear the burden of proof at trial. See *Celotex Corp.*, 477 U.S. at 323–  
17 24. If the moving party fails to meet its initial burden, summary judgment must be denied and  
18 the court need not consider the nonmoving party's evidence. See *Adickes v. S.H. Kress & Co.*,  
19 398 U.S. 144, 159–60 (1970).

20 If the moving party satisfies its initial burden, the burden then shifts to the opposing  
21 party to establish that a genuine issue of material fact exists. See *Matsushita Elec. Indus. Co. v.*  
22 *Zenith Radio Corp.*, 475 U.S. 574, 586 (1986). To establish the existence of a factual dispute,  
23 the opposing party need not establish a material issue of fact conclusively in its favor. It is  
24 sufficient that "the claimed factual dispute be shown to require a jury or judge to resolve the  
25 parties' differing versions of the truth at trial." *T.W. Elec. Serv., Inc. v. Pac. Elec. Contractors*

1 *Ass'n*, 809 F.2d 626, 631 (9th Cir. 1987). In other words, the nonmoving party cannot avoid  
2 summary judgment by relying solely on conclusory allegations that are unsupported by factual  
3 data. See *Taylor v. List*, 880 F.2d 1040, 1045 (9th Cir. 1989). Instead, the opposition must go  
4 beyond the assertions and allegations of the pleadings and set forth specific facts by producing  
5 competent evidence that shows a genuine issue for trial. See *Celotex Corp.*, 477 U.S. at 324.

6 At summary judgment, a court's function is not to weigh the evidence and determine the  
7 truth but to determine whether there is a genuine issue for trial. See *Anderson*, 477 U.S. at 249.  
8 The evidence of the nonmovant is "to be believed, and all justifiable inferences are to be drawn  
9 in his favor." *Id.* at 255. But if the evidence of the nonmoving party is merely colorable or is  
10 not significantly probative, summary judgment may be granted. See *id.* at 249–50.

### 11 **III. DISCUSSION**

12 The instant Motions implicate two overarching legal questions to be addressed by the  
13 Court: (1) the interplay between Nevada Revised Statute § 116.3116 and 12 U.S.C. § 4617; and  
14 (2) the impact of the Ninth Circuit's ruling in *Bourne Valley Court Trust v. Wells Fargo Bank*,  
15 NA, 832 F.3d 1154 (9th Cir. 2016), cert. denied, No. 16-1208, 2017 WL 1300223 (U.S. June  
16 26, 2017). In *Bourne Valley*, the Ninth Circuit found the notice scheme in NRS § 116.3116 to  
17 be facially unconstitutional. This ruling alone is sufficient to address the dispositive issues in  
18 this case. Nonetheless, in the interest of clarity, the Court addresses both questions separately.

#### 19 **1) Nevada Revised Statute § 116.3116 and 12 U.S.C. § 4617**

20 Fannie Mae and FHFA request that the Court declare that "12 U.S.C. § 4617(j)(3)  
21 preempts any Nevada law that otherwise would permit a foreclosure of an HOA lien to  
22 extinguish a property interest of Fannie Mae while it is under FHFA's conservatorship."  
23 (Intervenor MSJ 15:20–16:4). In making this declaration, Fannie Mae and FHFA argue that  
24 "the HOA Sale did not extinguish Fannie Mae's interest in the Property and thus the Deed of  
25 Trust continues to encumber the Property," and "any interest of the Plaintiff in the Property is

1 subject to Fannie Mae’s first secured interest in the Property.” (Id.). Fannie Mae and FHFA are  
2 correct.

3 The Court discussed the applicability of 12 U.S.C. § 4617(j)(3) in *Skylights LLC v.*  
4 *Fannie Mae*, 112 F. Supp. 3d 1145 (D. Nev. 2015). After addressing a multitude of arguments,  
5 the Court held that the plain language of § 4617(j)(3) prohibits property of FHFA from being  
6 subject to a foreclosure without its consent. *Id.* at 1159. Here, Fannie Mae has held an interest  
7 in the Property since June 2005. (See Curcio Decl., Ex. B to Intervenor MSJ ¶¶ 5, 8).

8 Accordingly, because FHFA held an interest in the Deed of Trust as conservator for Fannie  
9 Mae prior to the HOA foreclosure, § 4617(j)(3) prevents the HOA foreclosure on the Property  
10 from extinguishing the Deed of Trust.

## 11 **2) The Scope and Effect of Bourne Valley**

12 Irrespective of the above, the Court finds that the foreclosure in this case occurred under  
13 a facially unconstitutional scheme and therefore cannot have extinguished the Deed of Trust.  
14 In *Bourne Valley*, the Ninth Circuit held that NRS § 116.3116’s “‘opt-in’ notice scheme, which  
15 required a homeowners’ association to alert a mortgage lender that it intended to foreclose only  
16 if the lender had affirmatively requested notice, facially violated the lender’s constitutional due  
17 process rights under the Fourteenth Amendment to the Federal Constitution.” *Bourne Valley*,  
18 832 F.3d at 1156. Specifically, the Court of Appeals found that by enacting the statute, the  
19 legislature acted to adversely affect the property interests of mortgage lenders, and was thus  
20 required to provide “notice reasonably calculated, under all circumstances, to apprise interested  
21 parties of the pendency of the action and afford them an opportunity to present their  
22 objections.” *Id.* at 1159. The statute’s opt-in notice provisions therefore violated the Fourteenth  
23 Amendment’s Due Process Clause because they impermissibly “shifted the burden of ensuring  
24 adequate notice from the foreclosing homeowners’ association to a mortgage lender.” *Id.*

1           The necessary implication of the Ninth Circuit’s opinion in Bourne Valley is that the  
2 petitioner succeeded in showing that no set of circumstances exists under which the opt-in  
3 notice provisions of NRS § 116.3116 would pass constitutional muster. See, e.g., *United States*  
4 *v. Salerno*, 481 U.S. 739, 745 (1987) (“A facial challenge to a legislative Act is, of course, the  
5 most difficult challenge to mount successfully, since the challenger must establish that no set of  
6 circumstances exists under which the Act would be valid.”); *William Jefferson & Co. v. Bd. of*  
7 *Assessment & Appeals No. 3 ex rel. Orange Cty.*, 695 F.3d 960, 963 (9th Cir. 2012) (applying  
8 *Salerno* to facial procedural due process challenge under the Fourteenth Amendment). The fact  
9 that a statute “might operate unconstitutionally under some conceivable set of circumstances is  
10 insufficient to render it wholly invalid.” *Salerno*, 481 U.S. at 745. To put it slightly differently,  
11 if there were any conceivable set of circumstances where the application of a statute would not  
12 violate the constitution, then a facial challenge to the statute would necessarily fail. See, e.g.,  
13 *United States v. Inzunza*, 638 F.3d 1006, 1019 (9th Cir. 2011) (holding that a facial challenge to  
14 a statute necessarily fails if an as-applied challenge has failed because the plaintiff must  
15 “establish that no set of circumstances exists under which the [statute] would be valid”).

16           Here, the Ninth Circuit expressly invalidated the “opt-in notice scheme” of NRS  
17 § 116.3116, which it pinpointed in NRS 116.3116(2). *Bourne Valley*, 832 F.3d at 1158. In  
18 addition, this Court understands *Bourne Valley* also to invalidate NRS 116.311635(1)(b)(2),  
19 which also provides for opt-in notice to interested third parties. According to the Ninth Circuit,  
20 therefore, these provisions are unconstitutional in each and every application; no conceivable  
21 set of circumstances exists under which the provisions would be valid. The factual  
22 particularities surrounding the foreclosure notices in this case—which would be of paramount  
23 importance in an as-applied challenge—cannot save the facially unconstitutional statutory  
24 provisions. In fact, it bears noting that in *Bourne Valley*, the Ninth Circuit indicated that the  
25 petitioner had not shown that it did not receive notice of the impending foreclosure sale. Thus,

1 the Ninth Circuit declared the statute's provisions facially unconstitutional notwithstanding the  
2 possibility that the petitioner may have had actual notice of the sale.

3 Accordingly, the HOA foreclosed under a facially unconstitutional notice scheme, and  
4 thus the foreclosure cannot have extinguished the Deed of Trust. The Court therefore finds that  
5 Plaintiff's interest in the Property remains subject to the Deed of Trust.

6 **IV. CONCLUSION**

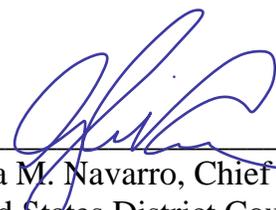
7 **IT IS HEREBY ORDERED** that Fannie Mae and FHFA's Motion for Summary  
8 Judgment, (ECF No. 61), is **GRANTED** consistent with the foregoing.

9 **IT IS FURTHER ORDERED** that BANA's Motion for Summary Judgment, (ECF No.  
10 68), is **GRANTED** consistent with the foregoing.

11 **IT IS FURTHER ORDERED** that Cohen's Motion for Summary Judgment, (ECF No.  
12 69), is **DENIED**.

13 **IT IS FURTHER ORDERED** that the parties shall submit a joint status report  
14 identifying whether there are any non-moot claims remaining in light of this Order. The parties  
15 shall have twenty-one (21) days from the date of this Order to file the status report. Failure to  
16 do so will result in the Court dismissing the remaining claims as moot and closing the case.

17 **DATED** this 21 day of September, 2017.

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22 Gloria M. Navarro, Chief Judge  
23 United States District Court  
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