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11UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

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DONALD BLACKWELDER,

Plaintiff,

v.

CHARLES THORNTON, et al.,

Defendants.

Case No. 2:15-cv-02373-JAD-PAL

ORDER

Before the Court is the parties' Stipulated Protective Order (ECF No. 36), which the court approved to facilitate the parties' discovery exchanges. This Order is intended to remind counsel and the parties that there is a presumption of public access to judicial files and records. A party seeking to file a confidential document under seal must file a motion to seal and must comply with the Ninth Circuit's directives in *Kamakana v. City and County of Honolulu*, 447 F.3d 1172 (9th Cir. 2006).

Although the Court approved the blanket protective order, the parties have not shown, and this Court has not found, that any specific documents are secret or confidential. The parties have not provided specific facts supported by affidavits or concrete examples to establish that a protective order is required to protect any specific trade secret or other confidential information under Rule 26(c) of the Federal Rules of Civil Procedure or that disclosure would cause an identifiable and significant harm. The Ninth Circuit has held that parties seeking to maintain the confidentiality of documents attached to most non-dispositive motions must show good cause exists to overcome the presumption of public access. *See Kamakana*, 447 F.3d at 1179–80; *but see Ctr. for Auto Safety v. Chrysler Grp., LLC*, 809 F.3d 1092 (9th Cir. 2016) (standards courts apply to sealing requests turn on the relevance of the documents to the substantive merits of a case—not the relief sought). Parties seeking to maintain the secrecy of documents attached to

1 dispositive motions must show compelling reasons sufficient to overcome the presumption of
2 public access. *Id.* If a sealing order is permitted, it must be narrowly tailored. *Press-Enterprise*
3 *Co. v. Superior Ct. of Cal., Riverside Cty.*, 464 U.S. 501, 512 (1984). The sealing of entire
4 documents is improper when any confidential information can be redacted while leaving
5 meaningful information available to the public. *In re Roman Catholic Archbishop of Portland*,
6 661 F.3d 417, 425 (9th Cir. 2011).

7 Under *Kamakana*, the party who designates documents as confidential must submit a
8 memorandum of points and authorities to the Court presenting articulable facts that identify the
9 interests in favor of the documents' continued secrecy and showing that these specific interests
10 outweigh the public's strong interest in transparency. Here, if an opposing party files a motion to
11 seal certain documents based on the parties' Stipulated Protective Order (ECF No.), the
12 *designating party* is required to file within 14 days an appropriate memorandum of points and
13 authorities making a particularized showing why the documents should remain under seal or why
14 the designating party should be allowed to file a redacted version. If the designating party fails to
15 timely comply with this Order, the motion to seal will be denied and the Clerk of the Court will be
16 directed to unseal the documents to make them available on the public docket.

17 In addition to *Kamakana*, the parties are required to follow the proper CM/ECF procedures
18 for any requests to seal judicial records. The Local Rules of Practice provide that the electronic
19 record is the court's official record and require the Clerk of the Court to maintain the official files
20 all cases in electronic form. *See* LR IC 1-1 (amended May 1, 2016). Pursuant to LR IA 10-5,
21 attorneys must file documents under seal using the court's electronic filing procedures:

22 Unless otherwise permitted by statute, rule, or prior court order, papers filed with
23 the court under seal must be accompanied by a motion for leave to file those
24 documents under seal. If papers are filed under seal under prior court order, the
25 papers must state on the first page, directly under the case number: "FILED
UNDER SEAL UNDER COURT ORDER (ECF No. ____). All papers filed under
seal will remain sealed until the court either denies the motion to seal or enters an
order unsealing them.

26 *See* LR IA 10-5(a).

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1 To streamline the process of sealing or unsealing documents as may be necessary, first, a
2 party must file its underlying brief or motion. Second, the party files its motion to seal on the
3 *public docket* without the confidential documents and “links” this motion to seal in CM/ECF to
4 the underlying brief. *See* LR IC 2-2(d).¹ For example, if a party asks to seal exhibits pertaining
5 to a motion to dismiss, the party would link the motion to seal in CM/ECF to the motion to dismiss
6 it previously filed. Third, the party files the confidential documents *under seal* in CM/ECF as
7 “Sealed Exhibit(s)” and links the sealed exhibit(s) to its motion to seal. To submit both a redacted
8 brief on the public docket and unredacted brief under seal, the party will: (1) publically file the
9 redacted brief; (2) publically file the motion to seal, linking it to the redacted brief; and (3) file the
10 unredacted brief under seal as a “Sealed Exhibit,” linking this sealed exhibit to its motion to seal.

11 Each document or exhibit that a party seeks to file under seal must be filed as a separate,
12 searchable Portable Document Format (PDF). LR IC 2-2(a), LR IA 10-3. When portions of a
13 filing may be sealed, litigants must not combine their motion to seal, memorandum of points and
14 authorities, declaration, and/or exhibits into one PDF document and then file that single PDF as
15 the “main document” in CM/ECF’s document upload screen. LR IC 2-2(a)(3)(A). This practice
16 makes it impossible for the Clerk of the Court to unseal specific documents the Court finds should
17 not be sealed because the docketing clerks cannot separate the pages for sealing purposes. *See* LR
18 IA 10-5(b). Instead, the Local Rules require litigants to save *each* document or exhibit they want
19 sealed as a separate PDF document and then file each PDF in CM/ECF’s document upload screen
20 as “attachments” to a main document. The shortcut of filing only one PDF inevitably causes
21 additional work for the Court, docketing clerks, and litigants. Should leave to file under seal be
22 granted for some but not all documents, the Court must then order litigants to refile the unsealed
23 documents, rather than simply instructing the docketing clerks to unseal the documents the Court
24 has found should not remain sealed.

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27 ¹ If the motion to seal itself contains confidential information, the moving party may file a *redacted* motion
28 to seal on the public docket and an *unredacted* motion under seal with the sealed exhibits. However, this
practice is disfavored as litigants should attempt to meet their burden under *Kamakana* without specific
references to confidential information.

